## **Volume 2: Cost of Capital: Expert Opinion of James Coyne-Return on Equity**

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> O. Before the AUC in 2009 testimony Mr. Coyne produced the following graphic comparing authorised (allowed) ROEs by the Alberta Utilities Commission with authorised ROEs in the U.S.

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Figure 1: Fairness Deficit, U.S. vs. Alberta Historical Authorized Returns 14.00 13.00 12.00 11.00 Fairness Deficit 10.00 9.00 8.00 7.00

□ Alberta Historical Authorized Returns

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a) Can Mr. Coyne provide the underlying data used to generate this graph?

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■ U.S. Historical Authorized Returns

**C&T's own recommendations and estimates?** 

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Ontario Energy Board or the AUC, for example, violates the fair return standard which is the implication of a "fairness deficit"?

b) Would Mr. Coyne confirm that the difference is less than 2.0% similar to the difference between Newfoundland Power's current allowed ROE of 8.5% and

c) Would Mr. Coyne confirm that in 1994, 1995 and 1996 it is his judgment that the

allowed ROE set by the AUC was the same as that in the US? If not, why not?

d) Has Mr. Covne ever stated that a decision of a Canadian regulator such as the

- a) The underlying data used to create Figure 1 is provided as Attachment A.
  - b) The differential between the U.S. authorized ROE and the returns for Alberta utilities ranged from -0.53% in 1994 to 2.27% in 1998. The gap between average authorized ROEs in Canada and the U.S. has narrowed in more recent years, while the gap in average authorized equity ratios remains wide (with U.S. equity ratios 10-13% higher than their Canadian peers). Mr. Coyne does not believe the data in Figure 1 above can be used to draw any conclusions regarding the authorized ROE for Newfoundland Power in this proceeding.

- c) As shown in Attachment A, the authorized ROE for Alberta utilities from 1994-1996 was between 0.22% and 0.53% higher than the U.S. average.
- d) Mr. Coyne has never stated that a Canadian regulatory decision violates the fair return standard. He has, however, found that formulas used by Canadian regulators have produced ROEs that would not satisfy the fair return standard. See, for example, Ontario:

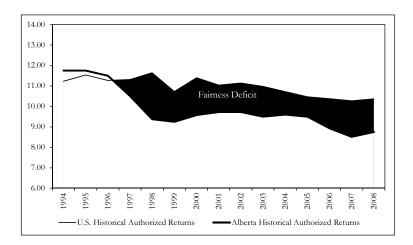
Based on the foregoing assessment, the results produced by the current Formula do not meet the fairness standard that serves as the cornerstone of utility regulation. This places Ontario's utilities, their shareholders, and ultimately consumers, at a distinct disadvantage in contrast to their peers. Eventually, this leads to an inefficient deployment of resources and causes a loss of confidence in the regulatory compact that the Board upholds.<sup>1</sup>

Newfoundland Power – 2025/2026 General Rate Application

See The Cost of Capital in Current Economic and Financial Market Conditions Prepared for: Enbridge Gas Distribution, Comments in Response to Consultative Process. Concentric Energy Advisors, Board File No.: EB-2009-0084, April 17, 2009, page 24.

Requested Underlying Data for Figure 1: Fairness Deficit, U.S. vs. Alberta Historical Authorized Returns

	Comparison of Historical U.S. and Alberta Authorized Returns to the Recommended Formula														
	1994 1995 1996 1997 1998 1999 2000 2001 2002 2003 2004 2005 2006 2007 200										2008				
U.S. Historical Authorized Returns	11.22	11.53	11.26	11.31	11.64	10.73	11.40	11.04	11.14	10.98	10.72	10.47	10.38	10.27	10.37
Alberta Historical Authorized Returns	11.75	11.75	11.50	10.50	9.38	9.25	9.58	9.73	9.73	9.50	9.60	9.50	8.93	8.51	8.75
Difference between U.S. and Alberta Historical	-0.53	-0.22	-0.24	0.81	2.27	1.48	1.83	1.31	1.42	1.48	1.12	0.97	1.45	1.76	1.62



					30 Year	
Company Name	Docket Number	<b>Decision Date</b>	Test Year	<b>Equity Return</b>	Canada	Risk Premium
					Yield	
NOVA Gas Transmission		11/94	1994	11.75	8.25	3.50
Centra Gas Alberta, Inc.		1/96	1995	12.00	8.25	3.75
NOVA Gas Transmission		1/96	1995	11.50	8.38	3.13
Centra Gas Alberta, Inc.		1/96	1996	11.75	8.00	3.75
ATCO Electric/EPCOR/TansAlta		10/97	1996	11.25	7.75	3.50
CWNG		2/00	1997	10.50	6.70	3.80
CWNG		2/00	1998	9.375	5.60	3.78
TransAlta/EPCOR		11/99	1999	9.25	5.75	3.50
TransAlta/EPCOR		11/99	2000	9.25	5.75	3.50
AltaGas Utilities, Inc.		8/02	2000	9.90	6.00	3.90
AltaGas Utilities, Inc.		8/02	2001	9.70	5.80	3.90
ATCO Gas & Pipelines		12/01	2001	9.75	6.00	3.75
AltaGas Utilities, Inc.		8/02	2002	9.70	5.80	3.90
ATCO Gas & Pipelines		12/01	2002	9.75	6.00	3.75
ATCO Pipelines	2003-100	12/03	2003	9.5	6.00	3.50
ATCO Gas	2003-072	10/03	2003	9.5	6.00	3.50
2004 Generic Cost of Capital	2004-052	7/04	2004	9.6	5.68	3.92
2005 Generic Cost of Capital	2004-423	11/04	2005	9.5	5.55	3.95
2006 Generic Cost of Capital	2005-410	11/05	2006	8.93	4.78	4.15
2007 Generic Cost of Capital	2006-292	11/06	2007	8.51	4.22	4.29
2008 Generic Cost of Capital	2007-347	11/07	2008	8.75	4.55	4.20

1994	11.75
1995	11.75
1996	11.5
1997	10.5
1998	9.375
1999	9.25
2000	9.575
2001	9.725
2002	9.725
2003	9.5
2004	9.6
2005	9.5
2006	8.93
2007	8.51
2008	8.75

	Electric: Return on						
	Equity	# of Electric Rate	Gas: Return on Equity	# of Gas Rate		U.S. Equity	
Date	(%)	Cases	(%)	Cases		Return	
2007	10.31	37	10.23	34	2007	10.27	10.2
2006	10.35	26	10.43	14	2006	10.38	10.3
2005	10.51	25	10.43	25	2005	10.47	10.4
2004	10.81	21	10.63	22	2004	10.72	10.7
2003	10.96	20	10.99	25	2003	10.98	10.9
2002	11.21	14	11.09	18	2002	11.14	11.1
2001	11.06	16	10.96	5	2001	11.04	11.0
2000	11.48	10	11.34	13	2000	11.40	11.4
1999	10.72	6	10.74	6	1999	10.73	10.7
1998	11.77	10	11.51	10	1998	11.64	11.6
1997	11.33	10	11.30	12	1997	11.31	11.3
1996	11.40	18	11.12	17	1996	11.26	11.2
1995	11.58	27	11.44	13	1995	11.53	11.5
1994	11.21	28	11.24	24	1994	11.22	11.2
1993	11.46	28	11.37	40	1993	11.41	11.4

## Past Rate Cases

			Ī	Increase Requested						Increase Authorized								
					Rate	Ketur	Return on	Common	Rate		Rate	Keturn	Keturn	Common		Rate	Rate	
					Increase	n on	Equity	Equity	Base		Increase	on	on	Equity	Test Year	Base	Base	Lag
State	Company	Case Identification	Service	Date	(\$M)	Rate	(%)	/Total	(\$M)	Date	(\$M)	Rate	Equity	/Total	End	(\$M)		(months)
Colorado	SourceGas Distribution	D-08S-108G	Natural Gas	3/4/2008	17.7	8.53	10.75	53.13	120.30 8/	27/2008	14.9	8.26	10.25	53.13	08/2007	114.20	Average	5
Georgia	Atmos Energy Corp.	D-27163-U	Natural Gas	3/20/2008	6.2	8.30	11.30	45.00	68.00 9/	17/2008	3.4	7.75	10.70	45.00	03/2009	66.90	Average	6
Idaho	Avista Corp.	C-AVU-E-08-01	Electric	4/3/2008	32.3	8.74	10.80	47.94	548.30 9/	30/2008	23.2	8.45	10.20	47.94	12/2007	530.30	Average	6
Idaho	Avista Corp.	C-AVU-G-08-01	Natural Gas	4/3/2008	4.7	8.74	10.80	47.94	85.70 9/	30/2008	3.9	8.45	10.20	47.94	12/2007	85.20	Average	6
West	Appalachian Power Co.	C-08-0278-E-P	Electric	2/29/2008	156.3	7.65	10.50	41.54	1,972.00 6/	27/2008	106.1	7.65	10.50	41.54	12/2007	1,972.00	Year-end	3

Avg 2008 10.37

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