

1 Q. Please update the status of Hydro's actions on each recommendation in the
2 December 17, 2014 report Executive Summary prepared by the Liberty Consulting
3 Group with regard to Hydro's Isolated Island System (IIS).

4

5

6 A. Liberty's Executive Summary provides an overview of the recommendations
7 specifically listed in Appendix A: Conclusions and Recommendations Summary. In
8 Appendix A the recommendations are grouped under nine headings, and Hydro's
9 response utilizes the same headings for clarity.

10

11 ***Planning and Supply***

12 *2.1. Provide the Board with monthly updates on the status of Nostradamus*
13 *upgrades until the production model is fully in-service and shaken down. (Conclusion*
14 *No. 2.1 and 2.2)*

15

16 This item has been implemented and Hydro continues to send the requested
17 updates to the Board on a monthly basis.

18

19 *2.2. By April 30, 2015, provide the Board an assessment of the effectiveness of*
20 *Nostradamus during the 2014-15 winter and the sufficiency of the model for*
21 *continued future use. (Conclusion No. 2.1 and 2.2)*

22

23 This item is complete and a report entitled *Accuracy of Nostradamus Load*
24 *Forecasting at Newfoundland and Labrador Hydro Winter 2014/2015* was filed with
25 the Board on April 30, 2015.

1 *2.3. Provide the Board with the guide on system losses under various configurations*
2 *and any instructions for their use. (Conclusion No. 2.3)*

3
4 This item is complete. In accordance with Hydro's response to PUB-NLH-457 from
5 the Investigation and Hearing into Supply Issues and Power Outages on the Island
6 Interconnected System, an analysis was completed to assess the impact of
7 transmission line contingencies and alternate generation dispatches on system
8 losses. The results of this analysis were submitted to the Board on December 17,
9 2014.

10
11 *2.4. Continue to include the P90 load forecast prominently in all evaluations of*
12 *power supply adequacy. (Conclusion No. 2.5)*

13
14 Hydro has adopted the use of a 90th percentile (P90) peak demand load forecast as
15 part of Hydro's system planning for the Island Interconnected system. A P90
16 demand forecast is prepared annually in conjunction with Hydro's winter readiness
17 preparation and with Hydro's long term planning analyses.

18
19 *2.5. By March 1, 2015, provide data relating the actual values of the weather*
20 *variable on the 2013-14 winter days on which the annual peak forecast was*
21 *exceeded. (Conclusion No. 2.5)*

22
23 This is complete, and the data was provided to the Board as requested. It was
24 addressed in Hydro's March 2, 2015 report to the Board entitled *A Report to the*
25 *Board of Commissioners of Public Utilities Regarding Peak Forecast Exceedances in*
26 *the 2013/14 Winter Period.*

1 2.6. By March 1, 2015: (1) clarify Hydro's proposed reconstruction of the winter
2 2013-14 peak, (2) provide a specific value for the reconstructed peak, and (3) report
3 on the impact of the reconstructed peak on the analysis of 2013-14 forecast
4 exceedances. (Conclusion Nos. 2.6 and 2.7)

5
6 This item is complete. It was addressed in Hydro's March 2, 2015 report to the
7 Board entitled *A Report to the Board of Commissioners of Public Utilities Regarding*
8 *Peak Forecast Exceedances in the 2013/14 Winter Period.*

9
10 2.7. Validate a reasonable and practical criterion for reserve margins, although not
11 necessarily in the form of a rigid number, and characterize the degree of risk
12 associated with that criterion.

13
14 This item is complete. It was discussed in Section 3.1.1.2 Recommendations by
15 Liberty Consulting Reserve Margin Criterion pages 11-16 of *Newfoundland and*
16 *Labrador Hydro's Response to the Phase I Report by Liberty Consulting (Hydro's*
17 *Reply)* filed February 5, 2015. On page 16, Hydro proposed:

18 *As well, consistent with Liberty's recommendation 2.7, Hydro*
19 *proposes that in August of each year it will file an update with the*
20 *PUB providing:*

21 1. *The updated P90 load forecast for the period up to one year*
22 *beyond the then anticipated interconnection date.*

23 2. *A summary of the previous winter's generation performance*
24 *and an outlook of peak available generating capacity for each*
25 *year of the load forecast.*

26 3. *The forecast generation reserves both in percentage and*
27 *total MW's.*

1 *In the event there are changes that result in the forecast reserve*
2 *falling below 240 MW, Hydro will complete an assessment of the*
3 *associated risks and report to the Board its recommended mitigations.*

4
5 The 240 MW available reserve margin has been used in a number of reports to the
6 Board, including the *Report to the Board of Commissioners of Public Utilities on*
7 *Generation Adequacy*, submitted September 2015 and the *Energy Supply Risk*
8 *Assessment*, submitted May 2016.

9
10 Reserve criteria have been addressed in Hydro's Island and Avalon reserve criteria
11 which are also integrated with system alert levels. There are well defined
12 instructions on this and the reserves are assessed in real time and reported on each
13 day by Hydro's System Operations group. Hydro continues to file *System Supply*
14 *and Demand Status Reports* with the Board on a daily basis.

15
16 *2.8. Report quarterly on the rolling 12-month performance of its units, including*
17 *actual forced outage rates and their relation to: (a) past historical rates, and (b) the*
18 *assumptions used in the LOLH calculations.*

19
20 The report was first completed for 2015 Q1 and filed with the Board on May 14,
21 2015. This report continues to be provided to the Board on a quarterly basis.

22
23 *2.9. Report promptly to the Board any potential change in the outlook for the*
24 *adequacy of supply, including increases in forecasted peaks or reductions in unit*
25 *availabilities.*

1 This report is provided daily to the Board via the daily supply and demand reporting
2 process.

3

4 *2.10. Continue to treat completion of the new CT as soon as possible a high priority*
5 *for Hydro management, supported by close executive attention. (Conclusion No.*
6 *2.12)*

7

8 This was completed in 2015 with the unit available for service on March 1, 2015.

9

10 *2.11. Establish and use a more effective system of reporting and analyzing status to*
11 *give Hydro management early warning and the opportunity for intervention.*
12 *(Conclusion No. 2.14)*

13

14 This item was completed as planned. S-curve progress reporting for maintenance
15 plans was implemented, including a subset for winter readiness. Also project
16 reporting metrics were fully standardized and consistently applied.

17

18 *2.12. In all reports to the Board, provide, and adhere to, a clear definition of*
19 *reporting practices, including the definition of classifications (such as colors) used to*
20 *categorize performance status. (Conclusion No. 2.14)*

21

22 This item was completed as planned through consistent application of standard
23 project reporting metrics. Hydro's COO and Manager Regulatory Engineering met
24 with representatives of the Board in 2015 and the confirmed approach was
25 acceptable.

1 2.13. Given the vulnerabilities likely to be present on December 1, 2014, Hydro must
2 take at least the following actions immediately:

3 a) Prepare an emergency contingency plan to identify all generation
4 resources for a potential supply emergency while the new CT remains
5 unavailable.

6
7 This item has been addressed. All available generation sources and their
8 status are documented daily in System Operations. Status of these sources
9 is reviewed as part of pre-event planning in advance of severe weather.

10
11 b) Report to the Board all steps being taken to expedite completion of the
12 new CT.

13
14 Completed as required and unit went into service March 1, 2016.

15
16 c) Be prepared to trigger emergency plans when and if extreme weather
17 sufficient to reach or exceed expected peaks is forecast.

18
19 This item has been addressed. An email is sent from System Operations to
20 responsible field operations staff when a weather alert is issued by
21 Environment Canada based on criteria in the severe weather protocol. If the
22 event has potential for a significant impact on system reliability, a
23 coordinated preparation effort is completed which includes completion of
24 regional severe weather checklists. System Operations then confirms
25 readiness through a meeting to review readiness preparations and
26 document the plan in an event slide deck which is then distributed for
27 reference through the event.

1 *d) Report to the Board daily whenever forecasted reserves for the day are*
2 *less than 10 percent.*

3
4 This reporting is in place and triggers through the daily supply and demand
5 report.

6
7 *e) Report to the Board immediately whenever forecast reserves fall under 10*
8 *percent during any day. (Conclusion No. 2.15 and 2.16)*

9
10 This reporting is in place and triggers through the daily supply and demand
11 report.

12
13 *2.14. Continue to rely on the old CTs for reliable capacity and continue to focus on*
14 *steps to improve their availability. (Conclusion No. 2.15 and 2.16)*

15
16 Hydro has continued to rely on and improve the old CT's at Hardwoods and
17 Stephenville. Hydro continues to execute maintenance, life extension and
18 refurbishment plans to improve reliability for these standby units. The positive
19 outcome of this effort is reflected in improvements in the UFOP - Utilization Forced
20 Outage Probability metrics for these units, as well as the ability to produce in excess
21 of forecasted demand when called upon to meet system and customer needs,
22 particularly on the Avalon. The units have a better UFOP performance. For
23 example in 2014 the UFOP for Hardwoods was 35.09%, 6.39% in 2015 and year to
24 date 2016 is 0.44%. Similarly, Stephenville UFOP was 13.73% in 2014, 15.71% in
25 2015 and 0.54% in 2016. Also the Hardwoods GT has operated and produced more
26 in 2014, 2015 and 2016 than double any time previous. The facility operated 354
27 hours in 2014, 410 in 2015, and 647 hours year to date 2016, versus the previous

1 peak of 206 in 1993. Hydro is reviewing the long term strategy for Hardwoods and
2 Stephenville in light of the increased operation in recent winters and future
3 requirements for these units to determine if any changes are warranted.

4 *2.15. Report to the Board by February 15, 2015, the final status of the program for*
5 *critical spares, its results versus expectations of the master plan, a listing of spares*
6 *to be procured, and when they will be available. (Conclusion No. 2.18)*

7
8 This report was filed with the Board on February 16, 2016 with the requested
9 content.

10
11 *2.16. Complete planned demand management analysis on a Hydro/Newfoundland*
12 *Power jointly scoped, conducted, and developed basis and report to the Board a*
13 *structured cost/benefit analysis of short term program alternatives by September*
14 *15, 2015. (Conclusion No. 2.21)*

15
16 Hydro completed this item upon submission of the analysis to the Board on
17 September 15, 2015. A 5-Year Plan was noted as in development at the time. The 5-
18 Year Plan was subsequently completed and filed by Newfoundland Power with its
19 2016-2017 GRA on October 16, 2016, and was also filed by Hydro in March 2016 as
20 an attachment to Hydro's 2015 Conservation and Demand Management Report.

21
22 ***Asset Management Programmatic Aspects***

23 Hydro's Asset Management program was recognized as being sound and
24 conforming with best practices. There were no recommendations specific to the
25 program.

1 ***Transmission and Distribution System Planning and Design***

2 ***4.1. Investigate and report on methods that can reduce Planned T-SAIDI. (Conclusion***
3 ***No. 4.1)***

4

5 Hydro completed a review to determine if there were areas in the Island
6 Interconnected System that would see a benefit from a capital investment in
7 sectionalizing or mobile generation during planned outages. It was determined that
8 the cost would exceed any benefits. In addition, work is underway to determine
9 the steps required if Hydro were to return to live line work in a safe and deliberate
10 manner.

11

12 ***4.2. Analyze and report on the benefits of a dedicated capital program component***
13 ***dedicated to addressing the previous year's 10 to 15 percent worst performing***
14 ***feeders. (Conclusion No. 4.6)***

15

16 Hydro has analyzed the feeder performance data, identified gaps in the capital plan
17 and modified the capital plan to close any gaps to ensure the worst performing
18 feeders were addressed.

19

20 ***4.3. When prioritizing reliability projects, include a factor that relates cost to***
21 ***anticipated avoided customer interruption numbers and minutes. (Conclusion No.***
22 ***4.7)***

23

24 Hydro has reviewed its capital project prioritization calculator and updated it to
25 include a factor that relates cost to anticipated avoided customer interruption
26 numbers and minutes.

1 4.4. Increase the weighting given to resulting SAIFI, SAIDI, and numbers of customer
2 interruptions and minutes when prioritizing proposed project. (Conclusion No. 4.8)

3
4 Hydro has reviewed its capital project prioritization calculator and increased the
5 weighting given to factors SAIDI, SAIFI and numbers of interruptions and minutes.

6
7 4.5. Perform a structured analysis of the costs and benefits of maintaining a spare
8 for the 125 MVA transformers, considering age and equipment condition and the
9 recent failures of the T1 transformer at Sunnyside Terminal Station and the T5
10 Transformer at Western Avalon Terminal Station. (Conclusion No. 4.19)

11
12 Hydro has completed the analysis for a spare 125 MVA power transformer and
13 prepared a budget proposal and report for consideration in the 2018 capital plan.

14
15 4.6. Conduct a structured analysis of expanding the SCADA system to include more
16 and perhaps all distribution substations, in order to reduce customer minutes of
17 interruption, and to reduce SAIDI. (Conclusion No. 4.20)

18
19 Hydro has completed the analysis and developed a multi-year capital plan to
20 expand its SCADA system to additional reclosers on the distribution system.

21
22 4.7. Apply animal guards at distribution substations when conducting maintenance
23 work in the substations. (Conclusion No. 4.23)

24
25 Hydro has analyzed outage data caused by animal contact and also obtained input
26 from other utilities. Animal guards will be considered during Hydro's work planning
27 process where there may be a benefit to customers.

1 **TRO Asset Management**

2 *5.1. Formulate a comprehensive and structured plan to bring maintenance backlogs*
3 *to a more appropriate sustained level. (Conclusions Nos. 5.3, 5.4 and 5.5)*

4

5 Hydro has reviewed and updated its work order backlog to ensure it reflects the
6 right priority work. A draft standard has been prepared and is being implemented
7 to manage and measure backlog.

8

9 *5.2. Perform a cost/benefit analysis of providing crews with laptop computers.*
10 *(Conclusion No. 5.6)*

11

12 Hydro has reviewed its deployment of laptop computers to employees and the
13 current arrangement is meeting business needs. Future deployment of technology
14 will be considered as business systems evolve.

15

16 **System Operations**

17 Liberty noted Hydro's ECC was appropriately staffed and equipped and had no
18 specific recommendations in this section. Liberty did reiterate recommendation 4.6
19 to expand the SCADA system and that recommendation is addressed above.

20

21 **Outage Management**

22 *7.1. Study the costs and benefits of a variety of Outage Management System*
23 *opportunities in order to provide a basis for assessing potential options. (Conclusion*
24 *No. 7.1)*

1 Hydro has reviewed outage management systems and consulted with suppliers and
2 other utilities and a business case does not exist at this time to implement an
3 outage management system.

4 **Emergency Management**

5 *8.1. Include in the Corporate Emergency Response Plan and in the Severe Weather*
6 *Preparedness Protocol guidelines for determining how to classify a predicted or*
7 *actual outage event as minor, major, or catastrophic in terms of numbers of*
8 *customer interruptions or customer interruption hours, as a minor, major, or*
9 *catastrophic emergency for determining preparedness requirements. (Conclusion*
10 *Nos. 8.2 and 8.3)*

11
12
13 This item is complete. Hydro has reviewed and revised as appropriate the criteria
14 described in the Corporate Emergency Response Plan (CERP) for determining the
15 level of emergency response required in the context of outage/customer impacts.
16 As well, in advance of severe weather Hydro's System Operations group assesses
17 the weather forecast, the system demand forecast and system equipment status for
18 readiness. Preparedness checklists and response plans are completed by
19 operational areas subject to being affected by the severe weather. For large,
20 significant events System Operations follows this up with a coordinated meeting to
21 review and consolidate the readiness and response plans from the operational
22 areas.

23
24 *8.2. Develop a Restoration Protocol, in addition to the Severe Weather Preparedness*
25 *Protocol, to address: (a) assessing storm damage, (b) assigning a Storm Level of*
26 *activity based on the magnitude of equipment damage and customer outages, (c)*
27 *providing emergency living quarters and meals for crews, when necessary, (d)*

1 *protecting the public from downed lines, and (e) prioritizing restoration of terminal*
2 *stations, substations, and feeders. (Conclusion No. 8.3)*

3
4 Hydro has prepared a draft storm restoration protocol which will be reviewed in fall
5 2016 for adoption. Also, as per response to recommendation 8.3 below, Hydro also
6 relies on operating instructions which specifically address system restoration
7 scenarios.

8
9 *8.3. Include references in the Restoration Protocol to the uses of the various*
10 *restoration-related Operating Instructions which may apply to Severe Weather*
11 *related restorations. (Conclusion No. 8.3)*

12
13 Hydro's System Operations group uses documented operating instructions as the
14 primary means for system operators to operate and manage the Island
15 Interconnected System, including emergency restoration plans in response to
16 events such as severe weather. Examples include operating instructions to address
17 East Coast Restoration, Holyrood Black Start from Hardwoods, Generation Reserves,
18 Avalon Capability and Reserves and Rotating Outages. Hydro has also included
19 these references in the draft storm restoration protocol which will be reviewed in
20 fall 2016 for approval and adoption.

21
22 ***Customer Service and Outage Communication Issues***

23 *9.1. Hydro should develop a key accounts management program to support and*
24 *serve large industrial and commercial customers. (Conclusion No. 9.2)*

25
26 This recommendation has been completed. In 2015 a key account management
27 framework was developed to support our Key Account Program. A Manager, Key

1 Accounts was hired to oversee the program and serve as the single point of contact
2 for all services provided by Newfoundland Labrador Hydro. The Manager, Key
3 Accounts is part of the Customer Service Department and reports to the Manager,
4 Customer Service. The Manager, Key Accounts works closely with others in the
5 organization as well as managers and Hydro Executive. The program's focus is to
6 strengthen the relationships between Hydro's key commercial and industrial
7 customers.

8
9 *9.2. Hydro should conduct customer research to better understand its largest*
10 *customers. (Conclusion No. 9.3)*

11
12 This recommendation has been completed. In 2015 Hydro engaged MQO Research,
13 an Atlantic Canada research organization to conduct in-depth interviews with
14 Hydro's key commercial and industrial customers. The interviews focused on a
15 number of areas including billing, energy efficiency, communication, customer
16 service and account management. The interviews were conducted by telephone
17 and in-person and were 30 – 45 minutes in length. Results developed from the
18 survey will feed into the Key Accounts program and will be included in our key
19 account plans for our key commercial and industrial customers.

20 21 **Governance and Staffing**

22 *10.1. Make adjustments that will bring the Hydro board of director structure and*
23 *operations more in line with the prevailing utility/holding company model.*
24 *(Conclusion No. 10.1)*

25
26 All changes to the governance structure and the Hydro Board of Directors are, by
27 legislation, the purview of the Government of Newfoundland and Labrador. In April,

1 the provincial government announced an interim Nalcor board, comprised of five
2 individuals who will provide leadership and governance to all lines of business. As
3 well, in May, Government announced the implementation and composition of an
4 Independent Appointments Commission, a legislated independent non-partisan
5 commission responsible for providing merit-based recommendations of qualified
6 individuals for appointment to the province's largest Agencies, Boards and
7 Commissions.

8 (<http://www.releases.gov.nl.ca/releases/2016/exec/0525n08.aspx>). On June 23,
9 2016, the Independent Appointments Commission welcomed applications for
10 appointments to the Nalcor Board of Directors and the Newfoundland and Labrador
11 Hydro Board of Directors. Hydro awaits the outcome of this application process.

12
13 *10.2. Restructure the senior-level executive organization to create a consolidating
14 executive within Hydro, and escalate the regulatory affairs function to the level of
15 officer, reporting to the Hydro consolidating executive. (Conclusion No. 10.2)*

16
17 Complete with 2015 creation of President, Newfoundland and Labrador Hydro, also
18 Vice President Regulatory Affairs and Customer Service, Newfoundland and
19 Labrador Hydro. However, the company is currently working through changes to its
20 organizational structure to support and provide separation, accountability and
21 clarity to Newfoundland and Labrador Hydro within Nalcor Energy. Details will be
22 provided to the Board once this work is complete.

23
24 *10.3. Submit to the Board a comparison of Project Execution and Technical Services
25 work assignments resulting from the work planning process with home base
26 assignments. (Conclusion No. 10.3)*

1 This has been communicated to the Board as requested. Currently the PETS
2 structure remains unchanged; however, the company is working through changes
3 to its organizational structure to support and provide separation, accountability and
4 clarity to Newfoundland and Labrador Hydro within Nalcor Energy. Details will be
5 provided to the Board once this work is complete.

6
7 *10.4. Enhance and finalize the draft master enterprise risk document and engage*
8 *risk management personnel early and with operations personnel in identifying,*
9 *sizing, and planning for mitigation of operations risks. (Conclusion No. 10.5)*

10
11 This item has been completed. With respect to the documentation supporting the
12 ERM program, a Policy Statement was approved by the Nalcor Board in fall 2014 to
13 complement the more detailed Framework and Procedures. This Policy Statement
14 was reviewed by the Chief Risk Officer in the fall of 2015 with no changes
15 recommended. The review by all lines of business and functional areas of the
16 detailed Framework and Procedures document was initiated in early 2015 and
17 spanned nearly a year to allow for input from across the organization. This was
18 followed by official sign off from all lines of business and functional areas in the fall
19 of 2015. There was also a Corporate Risk and Insurance plan created for Hydro to
20 articulate how compliance with these updated procedures would be achieved. This
21 is now referenced in Hydro's corporate strategic plan and updated annually. The
22 position of Manager, Operational Risk and Insurance was created and staffed by a
23 Professional Engineer in late 2014 with focus on operational risk. In 2015, training
24 sessions rolling out the updated Framework and Procedures took place in functional
25 areas throughout Hydro, focusing on operational risk, structured around and linked
26 to Hydro's strategic plan and focused on risk identification and mitigation.