Q. (RSP Application, CA-NLH-6, Attachments) A number of the correspondences
between Hydro and the Board reference an evaluation of the accounting treatment
of the RSP subject to the IFRS amendments and this review appears to be a primary
reason why the RSP rate review was never completed. Please provide a summary of
the results of the IFRS-related review and file a copy of the report.

A. The IFRS-related review was part of the overall assessment of the changes in accounting standards for Hydro. These impacts were outlined in the Application filed by Hydro on December 23, 2011 requesting approval for the adoption of IFRS. In its filing, Hydro outlined the following<sup>1</sup>:

Rate Stabilization Plan (RSP): In 1986 Hydro's RSP Plan was developed with the objective of providing rate stability to rate payers and providing a mechanism to eliminate volatility in Hydro's revenue requirement due to events beyond its control. The RSP asset (or liability) exists only by virtue of regulatory approval. As IFRS does not recognize regulated assets (or liabilities) the RSP will not be recorded as an asset (or liability) for external reporting purposes. Under IFRS, without this regulatory departure, variations in fuel price, hydraulic production and load would be reflected in Hydro's revenue requirement, undoing all of the previous efforts by the Board to develop the RSP mechanism. In order to continue to provide customer rate stability and eliminate volatility in the revenue requirement, Hydro proposes to continue to report the RSP for regulatory reporting proposes.

The Board approved Hydro's IFRS application in Order No. P.U. 13(2012).

 $<sup>^{1}</sup>$  IFRS application filed with the Board on December 23, 2011. Refer to Appendix A, Page 10.

Page 2 of 2

1 A copy of the Hydro's IFRS filing is attached.



Hydro Place. 500 Columbus Drive. P.O. Box 12400. St. John's. NL Canada A1B 4K7 t. 709.737.1400 f. 709.737.1800 www.nlh.nl.ca

December 23, 2011

Board of Commissioners of Public Utilities Prince Charles Building 120 Torbay Road, P.O. Box 21040 St. John's, NL A1A 5B2

ATTENTION: Ms. Cheryl Blundon

**Director of Corporate Services & Board Secretary** 

Dear Ms. Blundon:

Re: An application by Newfoundland and Labrador Hydro (Hydro) pursuant to Section 58 of the Act for approval of the adoption by Hydro of International Financial Reporting Standards (IFRS).

Please find enclosed the original and eight copies of the above-noted Application, plus supporting appendices, affidavit and draft order.

Should you have any questions, please contact the undersigned.

Yours truly,

NEWFOUNDLAND AND LABRADOR HYDRO

Senior Legal Counsel

GPY/jc

cc: Gerard Hayes – Newfoundland Power
Paul Coxworthy – Stewart McKelvey Stirling Scales

Thomas Johnson – Consumer Advocate

Dean Porter – Poole Althouse

**IN THE MATTER OF** the

Public Utilities Act, R.S.N.L. 1990, c. P-47 (the Act); and

IN THE MATTER OF an Application by Newfoundland and Labrador Hydro (Hydro) pursuant to Section 58 of the Act for approval of the adoption by Hydro of International Financial Reporting Standards (IFRS);

**TO:** The Board of Commissioners of Public Utilities (the Board)

THE APPLICATION OF NEWFOUNDLAND AND LABRADOR HYDRO (Hydro) STATES THAT:

Hydro is a corporation continued and existing under the Hydro Corporation Act,
 2007, is a public utility within the meaning of the Act and is subject to the
 provisions of the Electrical Power Control Act, 1994.

## **Background**

- In 2010, the Canadian Accounting Standards Board (AcSB) confirmed that rateregulated publicly accountable enterprises in Canada will be required to apply International Financial Reporting Standards (IFRS), in full and without modification, beginning January 1, 2012.
- As Hydro is a rate-regulated publicly accountable enterprise, it is required to
  prepare externally reported financial statements in accordance with IFRS for
  annual periods beginning on or after January 1, 2012.

- 4. For regulatory purposes, Hydro proposes to use IFRS with certain principle-based exceptions as outlined in this application. The exceptions identified are required to alleviate significant variations in costs and provide service at a more stable cost to the rate payer. Hydro's rationale for the use of IFRS in its regulatory accounting records relates to transparency and, to the extent possible, the avoidance of the administrative burden required to maintain significantly divergent sets of records, which would be the case if regulatory reports were not IFRS based.
- 5. Hydro has engaged Deloitte & Touche LLP (Deloitte), a professional services firm, to review its application of IFRS standards. Deloitte's report has been included in Appendix E.
- 6. Transition to IFRS requires Hydro to adopt a number of changes for regulatory purposes. In most instances, these changes would not contravene regulatory principles, or affect rate stability. In assessing these changes, Hydro has identified specific instances where the required accounting under IFRS is not consistent with the principle of customer rate stability or would have a material impact on revenue requirement and rate base.
- 7. A summary of changes required for Hydro to adopt IFRS, as well as departures required, are set out below:

## **Changes Proposed Under Other Applications**

- <u>Capital Assets Interest During Construction(IDC)</u>: IDC is proposed to be used instead of Allowance for Funds Used During Construction (AFUDC).
- <u>Capital Assets Overheads and Training Costs:</u> Certain overheads and training costs are proposed to no longer be capitalized.
- <u>Capital Assets Major Inspections and Overhauls:</u> Major inspections and overhauls are proposed to be capitalized.
- Capital Assets Depreciation Methodology: Sinking fund method will no longer be permitted and a straight line depreciation methodology is proposed to be adopted.

## **Changes Proposed Under This Application**

- ◆ <u>Capital Assets Deemed cost election:</u> Hydro proposes to elect to use Canadian Generally Accepted Accounting Principles net book value as the deemed cost of capital assets upon transition to IFRS. Actual cost data will be maintained for use in the cost of service operating and maintenance expense allocation.
- ◆ <u>Capital Assets Contributions in Aid of Construction (CIAC)</u>: CIAC, including contributions received from transmission level customers and not covered by the CIAC policy, are proposed to no longer be offset against the cost of capital assets and will be presented as deferred

- revenue. The liability will be amortized to income over the average remaining service life of the associated asset.
- <u>Capital Assets Insurance Proceeds:</u> Net insurance proceeds related to losses on capital assets are proposed to no longer be offset against the cost of capital assets and will be recorded in income as incurred.
- ◆ <u>Capital Assets Incidental Income:</u> Incidental income during the construction period is proposed to no longer be offset against the cost of capital assets and will be recorded in income as it occurs.
- Employee Future Benefits: Past service costs are proposed to be expensed as incurred and the employee future benefit liability will be carried at fair value.

## **Regulated Departures from IFRS**

- Rate Stabilization Plan (RSP): Currently, under IFRS, the RSP would not qualify as an asset or liability. As there are no plans to discontinue the RSP, Hydro proposes to make no changes to its regulatory reporting of the RSP.
- Deferred Charges: Currently, under IFRS, expenses are included in income in the period incurred regardless of regulatory deferrals. Hydro proposes to continue reporting deferred charges for regulatory reporting purposes.

- ◆ <u>Transitional provisions for IFRS adoption</u>: IFRS requires restatement of the comparative 2011 balances on IFRS adoption. Hydro wishes to record 2011 transitional adjustments through 2012 opening retained earnings.
- 8. Further discussion of these differences is included in Appendix A.

## **Financial Impact of IFRS**

 The projected impact of the above proposals on net income and rate base for the 2011 forecast year is illustrated in Appendix B.

## **Order Requested**

- 10. Therefore, Hydro requests that the Board make an order:
  - Approving the use of IFRS as the financial reporting standard for Hydro's regulatory reporting, with the following exceptions:
    - Maintain existing accounting guidelines with respect to reporting of RSP balances and activity;
    - ii. Maintain existing accounting guidelines with respect to reporting of deferred costs subject to Board Orders; and
    - iii. Allow 2011 transitional differences arising from IFRS adoption to be adjusted in 2012 opening retained earnings.

**DATED AT** St. John's in the Province of Newfoundland and Labrador this 23<sup>rd</sup> day of December, 2011.

Geoffrey P. Young

Counsel for the Applicant

Newfoundland and Labrador Hydro, 500 Columbus Drive, P.O. Box 12400 St. John's, Newfoundland, A1B 4K7

Telephone: (709) 737-1277 Facsimile: (709) 737-1782

IN THE MATTER OF the

Public Utilities Act, R.S.N.L. 1990, c. P-47 (the Act); and

IN THE MATTER OF an Application by Newfoundland and Labrador Hydro (Hydro) pursuant to Section 58 of the Act for approval of the adoption by Hydro of International Financial Reporting Standards (IFRS);

TO: The Board of Commissioners of Public Utilities (the Board)

#### **AFFIDAVIT**

- I, S. Kent Legge, Chartered Accountant, of the Town of Conception Bay South, in the Province of Newfoundland and Labrador, make oath and swear as follows:
  - 1. THAT I swear this affidavit on behalf of Hydro, the Applicant herein, in the capacity of General Manager, Finance and Corporate Services, Nalcor Energy, and as such I either have personal knowledge, or I have been so informed and do verily believe, as the case may be, of the matters and things to which I have herein deposed and I make this affidavit in support of the within Application.
  - 2. THAT I have read the contents of the Application and the attached application and state they are correct and true to the best of my knowledge, information and belief.

sworn To Before Me in ) the City of St. John's, in the Province ) of Newfoundland and Labrador this )

day of December 2011.

Barrister - Nl

5. Kent Legge

1	(DRAFT ORDER)
2	NEWFOUNDLAND AND LABRADOR
3	BOARD OF COMMISSIONERS OF PUBLIC UTILITIES
4	
5	AN ORDER OF THE BOARD
6	
7	NO. P.U (2012)
8	
9 10 11 12	IN THE MATTER OF the Public Utilities Act, R.S.N.L. 1990, c. P-47 (the Act); and
13 14 15 16 17 18	IN THE MATTER OF an Application by Newfoundland and Labrador Hydro (Hydro) pursuant to Section 58 of the Act for approval of the adoption by Hydro of International Financial Reporting Standards (IFRS);
19 20 21	WHEREAS Hydro is a corporation continued and existing under the <i>Hydro Corporation Act</i> , 2007, is a public utility within the meaning of the Act, and is also subject to the provisions of the <i>Electrical Power Control Act</i> , 1994; and
22 23 24	WHEREAS Hydro presently conducts its financial reporting for regulatory purposes related to factors affecting its rate base in accordance with Canadian Generally Accepted Accounting Principles; and
25 26	WHEREAS the Canadian Accounting Standards Board requires that rate-regulated publicly accountable enterprises in Canada comply with IFRS commencing January 1, 2012; and
27	WHEREAS Hydro is a rate-regulated publicly accountable enterprise; and
28 29 30	<b>WHEREAS</b> on December 23, 2011 Hydro filed an Application with the Board to approve the use of IFRS as the financial reporting standard for Hydro's regulatory financial reporting, with certain exceptions; and
31 32	WHEREAS Section 58 of the Act empowers the Board to prescribe the form of all accounts to be kept by a public utility; and
33 34	WHEREAS the Board has reviewed the supporting documentation filed with the Application in the context of the Act; and

35 WHEREAS the Board is satisfied that it is appropriate for Hydro to commence financial reporting for regulatory purposes as of January 1, 2012 in accordance with IFRS accounting 36 standards, with certain exceptions. 37 IT IS THEREFORE ORDERED THAT: 38 39 1. The adoption and use of IFRS accounting standards by Hydro for financial reporting for 40 regulatory purposes is approved effective January 1, 2012, with the following exceptions: (a) Hydro shall continue to adhere to existing accounting guidelines with respect to 41 reporting of RSP balances and activity; 42 Hydro shall continue to adhere to existing accounting guidelines with respect to (b) 43 reporting of deferred costs subject to Board Orders; and 44 (c) 2011 transitional differences associated with the adoption of IFRS standards shall 45 46 be adjusted in Hydro's 2012 opening retained earnings. 47 2. Hydro shall pay all the expenses of the Board arising from this Application. 48 49 **DATED** at St. John's, Newfoundland and Labrador this \_\_\_\_ day of December, 2011. 50 51 52 53 54 55 56

Appendix A

**Hydro IFRS Adoption** 

## **TABLE OF CONTENTS**

1.	EXECUTIVE SUMMARY	2
	BACKGROUND	
3.	ADOPTION OF IFRS	5
	Changes Proposed Under Other Applications	6
	Changes Proposed Under This Application	8
	Regulated Departures from IFRS	10
4.	FINANCIAL IMPACT OF ADOPTION OF IFRS	11

Appendix A: Hydro IFRS Adoption

#### 1. EXECUTIVE SUMMARY

As a rate-regulated publicly accountable enterprise, Hydro will be required to adopt International Financial Reporting Standards (IFRS), for periods beginning on or after January 1, 2012, for external financial reporting purposes.

For regulatory purposes, Hydro proposes to use IFRS with certain exceptions as outlined in this application. The exceptions identified are to alleviate significant variations in costs and provide service at a more stable cost to the rate payer. Hydro's rationale for the use of IFRS in its regulatory accounting records relates to increased transparency as a result of consistency between external reporting and regulatory reporting and, to the extent possible, the avoidance of the administrative burden required to maintain significantly divergent sets of records should regulatory reporting depart from IFRS. Where IFRS departs from existing treatment, Hydro has considered the reasonableness of maintaining the records in a manner that will minimize the impact on the cost of service and resulting rates.

Several Canadian utilities have evaluated the option of adopting US GAAP until years commencing on or after January 1, 2015 through the use of a Canadian Securities Administrators (CSA) exemptive relief election. This election applies only to entities which are required to file financial information with securities regulators. As Hydro is not required to file with a securities regulator, the election is not available.

Hydro has identified several differences between its pre-changeover accounting practices and the accounting treatment which will be required under IFRS. These include differences in the presentation and measurement of capital assets and employee future benefits. Currently, under IFRS, regulatory assets and liabilities are not recognized. Removal of these assets and liabilities could have a significant impact on rate payers.

Hydro proposes to adopt IFRS with modifications to allow for continued recognition of certain regulatory assets and liabilities including the Rate Stabilization Plan and deferred charges. This facilitates customer rate stability by not introducing volatility as a result of reporting changes.

The proposed changes would increase rate base by \$0.5 million and would increase net income by \$1.5 million for the forecasted 2011 year-end. As such, adopting IFRS with modification for regulatory assets and liabilities is not anticipated to have a material impact on customers' rates.

#### 2. BACKGROUND

In February 2008, the Canadian Accounting Standards Board (AcSB) confirmed that publicly accountable enterprises in Canada will be required to apply IFRS, in full and without modification, beginning January 1, 2011.

IFRS does not provide specific guidance for accounting for rate-regulated activities. In December 2008, the International Accounting Standards Board (IASB) started a project to develop a rate-regulated standard. The project was removed from the IASB's active agenda in September 2010 without development of the standard. As such, rate-regulated entities adopting IFRS will be required to use the existing standards in effect without rate-regulated guidance.

Due to the uncertainty around rate-regulated accounting and the late decision by the IASB to discontinue the project, the AcSB provided an option for entities with rate-regulated activities to defer their changeover to IFRS by one year to January 1, 2012. Hydro has elected to accept the option to defer.

As Hydro is a rate-regulated publicly accountable enterprise, it is required to prepare externally reported financial statements in accordance with IFRS for annual periods beginning on or after January 1, 2012.

IFRS 1 First-time adoption of international financial reporting standards (Appendix F) requires Hydro to present, for comparative purposes, a restated balance sheet as at January 1, 2011 and restated amounts for the year ended December 31, 2011 in its first set of IFRS compliant financial statements.

As a result of the AcSB move from Canadian Generally Accepted Accounting Principles (GAAP) to IFRS, a switch in regulatory standards is required in order to have a basis for accounting for preparing financial information. For the purpose of regulatory reporting, Hydro proposes to use IFRS with certain exceptions as outlined in this application. Hydro's rationale for the use of IFRS in its regulatory accounting records includes:

- IFRS provides improved transparency through additional disclosure;
- Adoption of IFRS would improve transparency by ensuring consistency between
   Hydro's external financial reporting records and its regulatory reporting records;
- Hydro's parent, Nalcor Energy (Nalcor), will adopt IFRS for external reporting. IFRS
  requires consolidated entities to use the same accounting policies as the
  consolidating entity; and
- The avoidance of the administrative burden required to maintain duplicate sets of records where regulatory reporting departs from IFRS external reporting, particularly as it relates to Hydro's 40,000 capital asset records.

Due to the timing and uncertainty around the development of a rate-regulated accounting standard by the IASB, the CSA granted exemptive relief to rate-regulated utilities to adopt US GAAP until years commencing on or after January 1, 2015, without being a Securities Exchange Commission (SEC) registrant. US GAAP allows assets and liabilities that are a result of rate-regulated activities to be recognized. Several Canadian utilities have evaluated this option and have decided to adopt US GAAP, rather than immediately adopting IFRS. This election applies only to entities which are required to file financial information with securities regulators. As Hydro is not required to file with a securities regulator, the election is not available to Hydro. In accordance with section 33 of the Hydro Corporation Act, 2007, Hydro is required to prepare

audited financial statements in accordance with generally accepted accounting principles. As of January 1, 2012, IFRS are the generally accepted accounting principles for publicly accountable enterprises in Canada. Hydro has evaluated the option of adopting US GAAP and has determined that it is not necessary for several reasons:

- It is anticipated that US GAAP and IFRS will converge<sup>1</sup> in future periods eliminating differences between these standards;
- The benefit of US GAAP adoption is the inclusion of a rate-regulated activity standard for external reporting purposes. Hydro's proposed IFRS approach allows for modifications in IFRS standards to meet Hydro's objective of providing rate stability to rate payers and reducing volatility in Hydro's revenue requirement;
- Neither Nalcor nor its subsidiaries are adopting US GAAP. As noted above, IFRS
  requires consolidated entities to use the same accounting policies as the
  consolidating entity; and
- Rating agencies have communicated<sup>2</sup> that their credit rating considerations are more concerned with cash flow measures and as such differences between accounting standards are not expected to impact credit ratings.

Based on a survey of Crown-owned Canadian electric utilities performed in November 2011, the majority (86%) are adopting IFRS. A summary of the survey results are shown in Appendix C.

#### 3. ADOPTION OF IFRS

Hydro commenced its IFRS conversion project in 2008 and established a formal project governance structure which included a steering committee consisting of senior levels of

<sup>&</sup>lt;sup>1</sup> The Financial Accounting Standards Board(FASB) and the IASB are currently collaborating on a joint convergence project which aims to improve both US GAAP and IFRS and eliminate differences between the standards. Further information is available on the FASB's website at www.fasb.org.

<sup>&</sup>lt;sup>2</sup> DBRS Limited, a globally recognized rating agency, has indicated that the transition to IFRS is not expected to impact credit ratings and that their credit rating methods look through the measurement system to gauge underlying credit worthiness. The newsletter is available at http://www.dbrs.com/research/234270. In addition, in a December 20, 2010 special comment, Moody's Investors Service has also indicated that Canada's transition to IFRS is not expected to have a broad impact on credit ratings and that a change in the medium of communicating financial results does not normally have a significant impact on the economic position of the entity.

management from various disciplines as appropriate. Beginning in March 2010, Hydro provided monthly updates to the Public Utilities Board outlining the status of the IFRS transition.

As part of the project Hydro analyzed financial records and statements to identify potential differences between Canadian GAAP and IFRS through the use of checklists. Hydro prepared position papers for these potential differences to determine the impact of adopting IFRS. Hydro has identified material differences between its pre-changeover accounting practices, including those arising from regulatory assets and liabilities, and the accounting treatment which will be required under IFRS. Hydro's Internal IFRS Assessment Summary has been included in Appendix D.

Hydro has engaged Deloitte & Touche LLP (Deloitte), a professional services firm, to review its application of IFRS standards. Deloitte's report has been included in Appendix E.

There are several proposed changes that will impact Hydro's regulatory reporting on transition to IFRS. The majority of these differences are not a result of changes between Canadian GAAP and IFRS, but are a result of items previously included in the financial statements under regulated accounting.

#### **Changes Proposed Under Other Applications**

<u>Capital Assets – Interest During Construction (IDC):</u> Under Canadian GAAP, Hydro included an Allowance for Funds Used During Construction (AFUDC) in the cost of capital assets. AFUDC includes an allowance for debt and equity financing costs incurred in construction of the capital asset. *International Accounting Standard (IAS) 23 Borrowing costs* (Appendix F) does not define borrowing costs to include an equity component and as such only the debt component of the allowance is included in capital assets. This would result in a \$0.2 million increase in capital assets and a corresponding decrease in interest expense for the forecast 2011 year-end. As

Appendix A: Hydro IFRS Adoption

discussed in the Hydro 2012 capital budget<sup>3</sup> application, the 2012 capital budget has been prepared using the IDC method.

<u>Capital Assets – Overheads and Training Costs:</u> Under Canadian GAAP, Hydro capitalized general overheads and training costs attributed to capital projects. Under *IAS 16 Property, plant and equipment* (Appendix F), such costs cannot be included in capital assets unless they are considered directly attributable to the asset. This would result in a \$2.4 million decrease in capital assets and a corresponding increase in operating expenses for the forecast 2011 year-end. As discussed in the Hydro 2012 capital budget application, the 2012 capital budget has been prepared exclusive of overheads and training costs.

<u>Capital Assets – Major Inspections and Overhauls:</u> Under Canadian GAAP, Hydro expensed major inspection and overhaul costs as they occurred, unless such costs had been deferred through PUB order. Under *IAS 16 Property, plant and equipment*, costs of major inspections and overhauls are capitalized and amortized over their estimated useful life. This would result in a \$0.9 million increase in capital assets and a corresponding increase in net income for the forecast 2011 year-end. As discussed in the Hydro 2012 capital budget application, the 2012 capital budget has been prepared inclusive of major inspections and overhauls.

<u>Capital Assets – Depreciation Methodology:</u> Under Canadian GAAP, Hydro calculated depreciation using the sinking fund method for hydroelectric generating plant and transmission assets. *IAS 16 Property, plant and equipment* requires the depreciation method to reflect the pattern in which future economic benefits are expected to be consumed. As the sinking fund method results in an increasing rate of depreciation over time, and the expected use of Hydro's assets are expected to be consistent over time, IFRS would not allow the use of the sinking fund methodology. As such, in an application dated December 22, 2011, Hydro is proposing to move

<sup>&</sup>lt;sup>3</sup> Hydro's 2012 Capital Budget Application was filed with the Board on August 4, 2011 and is pending approval. As part of the process, Grant Thornton reviewed Hydro's application of IFRS as it related to the 2012 capital budget and reported that Hydro has correctly applied the IFRS accounting standards.

to the straight line method for all its assets and has requested to use group accounting methods using the average service life procedure applied on a remaining life basis.

## **Changes Proposed Under This Application**

Capital Assets — Deemed cost: Upon transition to IFRS, entities are typically required to restate the opening balance sheet on a retrospective basis. The IASB noted that retroactive adjustment for rate-regulated entities would pose significant practical challenges given the age of assets involved and the detail required from historical records. In May 2010, the IASB amended *IFRS 1 First-time adoption of international financial reporting standards* to allow rate-regulated entities to elect to use pre-changeover carrying value as deemed cost on transition to IFRS. Hydro has utilized this election on transition to IFRS. As such, Hydro will not be required to retroactively adjust capital assets for historical differences between Canadian GAAP and IFRS. As the deemed cost election results in pre-changeover net book value becoming the new asset cost, the use of the deemed cost election will result in accumulated depreciation being reset to nil at the transition date. Actual cost data will be maintained for use in the cost of service operating and maintenance expense allocation. This change is considered to be a presentation adjustment only and will have no impact on rate payers.

Capital Assets – Contributions in Aid of Construction (CIAC): Under Canadian GAAP, Hydro offset the cost of capital assets by any contributions in aid of construction, with the net amount amortized to depreciation. Under International Financial Reporting Interpretations Committee (IFRIC) 18 Transfers of assets from customers (Appendix F), CIAC are recorded as a deferred liability and are amortized to other income over the life of the asset to which they relate. This change is considered to be a presentation adjustment only and will have no impact on rate payers.

<u>Capital Assets – Insurance Proceeds:</u> Under Canadian GAAP, Hydro offset net insurance proceeds against the cost of the replacement asset. Under *IAS 16 Property, plant and* 

equipment, insurance proceeds are considered to be a separate economic event. As such, any gains or losses on disposal are recorded in the income statement as incurred including related insurance proceeds. This would result in a \$0.7 million increase in capital assets and an increase in net income of \$0.7 for the forecast 2011 year-end.

<u>Capital Assets – Incidental Income:</u> Under Canadian GAAP, Hydro offset incidental income during constructions against the cost of the capital asset. Incidental income includes revenues and costs, during the construction phase, not required to bring the asset into use. This includes the costs associated with moving customer poles and the related cost recovery. Under IFRS, incidental revenues are recognized in income as they occur. This would result in a \$0.2 million increase in other revenue and an increase in operating expenses of \$0.2 million. As both incremental revenues and costs will be removed from capital assets there will be no material impact on rate base.

Employee Future Benefits: Under Canadian GAAP, Hydro amortized actuarial gains/losses and past service costs over the estimated average remaining service life. *IAS 19 Employee benefits* (Appendix F) requires past service costs to be charged to income as they occur. In June 2011 the IASB issued an amended standard requiring actuarial gains and losses on the fair value of the plan to be charged to other comprehensive income<sup>4</sup> as they occur. The standard will take effect for periods on or after January 1, 2013 with an option to adopt the standard early. In an effort to streamline adoption of IFRS and eliminate the need for future changes, Hydro has elected to adopt the revised IAS 19 early. This is would result in a \$1.2 million decrease in operating expenses for the forecast 2011 year-end. On January 1, 2011 transition this will

The components of other comprehensive income include:

- (a) changes in revaluation surplus;
- (b) actuarial gains and losses on defined benefit plans;
- (c) gains and losses arising from translating the financial statements of a foreign operation;
- (d) gains and losses on remeasuring available-for-sale financial assets;
- (e) the effective portion of gains and losses on hedging instruments in a cash flow hedge.

<sup>&</sup>lt;sup>4</sup> As defined by IFRS, other comprehensive income comprises items of income and expense that are not recognized in profit or loss as required or permitted by IFRS standards.

result in a \$20.8 million increase in the employee future benefit liability, a \$0.2 million decrease in retained earnings and a \$20.6 million decrease in accumulated other comprehensive income.

#### **Regulated Departures from IFRS**

Hydro has identified specific instances where IFRS would significantly negate the principle of customer rate stability or would have a material impact on prior period revenue requirement and rate base.

Rate Stabilization Plan (RSP): In 1986 Hydro's RSP Plan was developed with the objective of providing rate stability to rate payers and providing a mechanism to eliminate volatility in Hydro's revenue requirement due to events beyond its control. The RSP asset (or liability) exists only by virtue of regulatory approval. As IFRS does not recognize regulated assets (or liabilities) the RSP will not be recorded as an asset (or liability) for external reporting purposes. Under IFRS, without this regulatory departure, variations in fuel price, hydraulic production and load would be reflected in Hydro's revenue requirement, undoing all of the previous efforts by the Board to develop the RSP mechanism. In order to continue to provide customer rate stability and eliminate volatility in the revenue requirement, Hydro proposes to continue to report the RSP for regulatory reporting proposes.

<u>Deferred Charges:</u> Under Canadian GAAP, the Board has approved Hydro's deferral of several costs and Hydro has amortized these costs to future periods. Examples of such costs include deferred foreign exchange losses, rate hearing costs, extraordinary repairs and study costs. Under IFRS, such costs are included in income in the period incurred. Similar to the RSP variations, expensing such items as they occur would result in variability in customer rates and fluctuations in Hydro's revenue requirement. Adhering to the principle of providing customer rate stability, Hydro proposes to continue reporting deferred charges for regulatory reporting purposes.

Appendix A: Hydro IFRS Adoption

<u>Transitional provisions for IFRS adoption:</u> For entities adopting IFRS for annual periods on or after January 1, 2012, IFRS requires restatement of the comparative prior period balance (ie: year ended December 31, 2011). Given the impact that restating 2011 amounts could have on the 2011 rate base, Hydro proposes, for regulatory reporting purposes, to not restate 2011 information prepared under Canadian GAAP. Instead, Hydro proposes to record 2011 transitional adjustments through 2012 opening retained earnings.

#### 4. FINANCIAL IMPACT OF ADOPTION OF IFRS

The projected impact the above proposals would have on net income and rate base for the 2011 forecast year is shown in Appendix B.

The proposed changes would increase rate base by \$0.5 million and would increase net income by \$1.5 million for the forecasted 2011 year end. As such, adopting IFRS with modification for regulatory assets and liabilities is not anticipated to have a material impact on customers' rates.

## Appendix B

**Financial Impacts of IFRS Adoption** 

## Newfoundland and Labrador Hydro Forecast IFRS Income Statement Impacts (\$ millions)

Appendix B-1

			Overheads	Major						
		AFUDC	and Training	Inspections	Depreciation	CIAC	Insurance	Incidental	EFB	Impact on
		vs IDC	Costs	& Overhauls	Methodology	Amortization	<b>Proceed</b> s	Income	Expenses	Net Income
1	Revenue									
2	Other Revenue					-		0.2		0.2
3	Total Revenue	_	_	-	-	-	-	0.2		0.2
4					***************************************		************		· ····································	
5	Expenses									
6	Operating Expenses		2.4	(1.1)				0.2	(1.2)	0.3
7	Loss on Disposal of Property, Plant, and Equipment			0.2	0.1		(0.7)		(,	(0.4)
8	Amortization				(1.0)	-				(1.0)
9	Interest	(0.2)	1							(0.2)
10	Total Expenses	(0.2)	2.4	(0.9)	(0.9)	-	(0.7)	0.2	(1.2)	(1.3)
11										
12	Net Income	0.2	(2.4)	0.9	0.9	-	0.7	-	1.2	1.5
13	Retained earnings									
14	Balance at Beginning of Period								(0.2)	(0.2)
15	Balance at End of Period	0.2	(2.4)	0.9	0.9	-	0.7	-	1.0	1.3

Based on 2011 forecasted information available at time of preparation. Actual results may vary.

## Newfoundland and Labrador Hydro Forecast IFRS Rate Base Impacts (\$ millions)

Appendix B-2

		Deemed			Major				Incidental	
		Cost	AFUDC	Overheads	Inspections		Depreciation	Insurance	Income	Impact on
		Adjustment	vs IDC	& Training	& Overhauls	CIAC	Methodology	Proceeds	(Note A)	Rate Base
1	Property, Plant, and Equipment		0.2	(2.4)	0.9	13.3	0.9	0.7		13.6
2	add: Accumulated Depreciation	(669.7 <b>)</b>					(1.0)			(670.7)
3	add: Contributions in aid of Construction	(97.3 <b>)</b>				(13.3)	, ,,			(110.6)
4	less: Work in Progress			0.6		` '				0.6
5	Capital Assets in Service	(76 <b>7</b> .0)	0.2	(1.8)	0.9	_	(0.1)	0.7	_	(767.1)
6	less: Contributions in aid of Construction	9 <b>7</b> .3					,			97.3
7	less: Accumulated Depreciation	669.7					1.0			670.7
8	Capital Assets - Current Year	_	0.2	(1.8)	0.9	-	0.9	0.7	_	0.9
9	Capital Assets - Previous Year	-	-	-	_	_	_	_	_	
10	Capital Assets - Average	_	0.1	(0.9)	0.5	_	0.5	0.4	-	0.5
11										
12	Average Rate Base	_	0.1	(0.9)	0.5	-	<b>0</b> .5	0.4	-	0.5

Based on 2011 forecasted information available at time of preparation. Actual results may vary.

**Note A** Property, plant and equipment includes incidental costs of \$0.2 million offset by \$0.2 million of cost recovery. As such, removal of incidental income will have no material impact on rate base.

## Appendix C

**Adoption Survey of Crown-owned Canadian Electric Utilities** 

## **Adoption Survey of Crown-owned Canadian Electric Utilities**

Appendix C

Utility	External Reporting Standard (1)	Regulatory Reporting Standard (1)	Application Filed (1)
BC Hydro	IFRS*	IFRS*	Yes - incorporated as part of rate application
Hydro One	US GAAP	US GAAP	Yes - decision pending
Hydro-Quebec	IFRS	IFRS*	Yes - decision pending
Manitoba Hydro	IFRS	IFRS	Yes - incorporated as part of rate application
NB Power	IFRS	IFRS*	No
Ontario Power Generation	IFRS	IFRS	No
SaskPower	IFRS	IFRS	No

<sup>\*</sup> Intention of using modification of IFRS to account for certain regulated assets/liabilities.

(1) Results of Survey obtained through communications with utilities with exception to Manitoba Hydro. Intended adoption of Manitoba Hydro was determined through review of the March 31, 2011 Annual Report and the 2010/11 & 2011/12 General Rate Application.

## Appendix D

**Internal IFRS Assessment Summary** 

## Internal IFRS Assessment Summary

Title	Effective date	Applicable to	Change from CDN	Significant Differences	Position Paper
IFRS 1 - First-time Adoption of International Financial Reporting	1-Jul-09	Hydro? Yes	GAAP? Yes		Prepared? Yes
Standards	1-041-09	163	165		res
IFRS 2 - Share-based Payment	1-Jan-05	No	N/A		N/A
IFRS 3 - Business Combinations	1-Jul-09	Yes	No		Yes
IFRS 4 - Insurance Contracts	1-Jan-05	No	N/A		N/A
IFRS 5 - Non-current Assets Held for Sale and Discontinued	1-Jan-05	Yes	No		Yes
Operations	1 3411 03	163			165
IFRS 6 - Exploration for and Evaluation of Mineral Resources	1-Jan-06	No	N/A		N/A
IFRS 7 - Financial Instruments: Disclosures	1-Jan-07	Yes	No		No
IFRS 8 - Operating Segments	1-Jan-09	Yes	No		Yes
IAS 1 - Presentation of Financial Statements	1-Jan-09	Yes	Yes	Statement of Changes in Equity	No
IAS 2 - Inventories	1-Jan-05	Yes	Yes	Freight on Inventory Capital Spares	Yes
IAS 7 - Statement of Cash Flows	1-Jan-94	Yes	No	Capital Spares	No
IAS 8 - Accounting Policies, Changes in Accounting Estimates and Errors	1-Jan-05	Yes	No		No
IAS 10 - Events After the Reporting Period	1-Jan-05	No	N/A		N/A
IAS 11 - Construction Contracts	1-Jan-95	No	N/A		N/A
AS 12 - Income Taxes	1-Jan-98	No	N/A		N/A
IAS 16 - Property, Plant and Equipment	1-Jan-05	Yes	Yes	Overheads & Training Costs Major Inspections & Overhauls Depreciation Methodology Incremental Income	Yes
IAS 17 - Leases	1-Jan-05	Yes	No	The chief he street	No
IAS 18 - Revenue	1-Jan-95	Yes	No		Yes
IAS 19 - Employee Benefits	1-Jan-99	Yes	N/A	N/A - Hydro will early adopt IAS 19 (2011)	No
IAS 19 (2011) - Employee Benefits	1-Jan-13	Yes	Yes	Actuarial gain/loss in OCI Past Service Costs	Yes
IAS 20 - Accounting for Government Grants and Disclosure of Government Assistance	1-Jan-84	Yes	No	7 441 551 160 5500	No
IAS 21 - The Effects of Changes in Foreign Exchange Rates	1-Jan-05	Yes	No		No
IAS 23 - Borrowing Costs	1-Jan-09	Yes	Yes	IDC vs AFUDC	Yes
IAS 24 - Related Party Disclosures	1-Jan-11	Yes	No		No
IAS 26 - Accounting and Reporting by Retirement Benefit Plans	1-Jan-88	No	N/A		N/A
IAS 27 - Consolidated and Separate Financial Statements	1-Jul-09	No	N/A		N/A
IAS 28 - Investments in Associates	1-Jan-05	Yes	No		No
IAS 29 - Financial Reporting in Hyperinflationary Economies	1-Jan-90	No	N/A		N/A
IAS 31 - Interests in Joint Ventures	1-Jan-05	Yes	Yes	Proportionate consolidation vs Equity method	Yes
IAS 32 - Financial Instruments: Presentation	1-Jan-05	Yes	No		No
IAS 33 - Earnings per Share	1-Jan-05	No	N/A		N/A
IAS 34 - Interim Financial Reporting	1-Jan-99	Yes	No		No
IAS 36 - Impairment of Assets	31-Mar-04	Yes	Yes	Identification of CGU's Impairment test methodology	Yes
IAS 37 - Provisions, Contingent Liabilities and Contingent Assets	1-Jul-99	Yes	No		Yes
IAS 38 - Intangible Assets	31-Mar-04	Yes	Yes	Website Costs	Yes
IAS 39 - Financial Instruments: Recognition and Measurement	1-Jan-05	Yes	No		No
IAS 40 - investment Property	1-Jan-05	No	N/A		N/A
IAS 41 - Agriculture	1-Jan-03	No	N/A		N/A

## Appendix E

## **Deloitte & Touche LLP**

Independent Auditor's Report on Specified Auditing Procedures
Performed on the Application of International Financial Reporting Standards
and the Resulting Opening Balance Sheet Adjustments

## **Deloitte**

Deloitte & Touche LLP 10 Factory Lane Fort William Building St. John's NL A1C 6H5 Canada

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## Independent Auditor's Report on Specified Auditing Procedures Performed on the Application of International Financial Reporting Standards and the Resulting Opening Balance Sheet Adjustments

To the Management of Newfoundland and Labrador Hydro

As specifically agreed, we have performed the following procedures in connection with Newfoundland and Labrador Hydro's ("Hydro") application of International Financial Reporting Standards ("IFRS") in effect at January 1, 2011 and the resulting opening balance sheet adjustments at the transition date of January 1, 2011 to convert opening balances previously prepared and reported in accordance with Canadian Generally Accepted Accounting Principles ("Cdn GAAP") to opening balances prepared in accordance with IFRS accounting policies selected and applied by Hydro, as presented in the attached reconciliation (the "Reconciliation").

- 1. We have reviewed the accounting policies selected by Hydro for general overheads, major overhauls and inspections, derecognition of replaced parts, incidental operations, depreciation of property plant and equipment, insurance proceeds related to impairment or damage of property plant and equipment and componentization and found them to be acceptable policy choices in accordance with IAS 16 and IFRS 1 effective on January 1, 2011. As a result of these policy choices, the net book value of property plant and equipment under Canadian GAAP has been deemed to be the cost under IFRS. However, there is no net effect on the opening balances as of January 1, 2011.
- 2. We have reviewed the accounting policy selected by Hydro for major spare parts and found it to be an acceptable policy choice in accordance with IAS 16 and IAS 2 effective on January 1, 2011. No transitional adjustment was required as a result of this policy choice.
- 3. We have reviewed the accounting policy selected by Hydro for internally generated intangible assets and found it to be an acceptable policy choice in accordance with IAS 38 and IFRS 1 effective on January 1, 2011. No transitional adjustment was required as a result of this policy choice.
- 4. We have reviewed the accounting policy selected by Hydro for cash generating units and found it to be an acceptable policy choice in accordance with IAS 36 effective on January 1, 2011. No transitional adjustment was required as a result of this policy choice.
- 5. We have reviewed the accounting policy selected by Hydro for asset retirement obligations and found it to be an acceptable policy choice in accordance with IAS 37 and IFRS 1 effective on January 1, 2011. No transitional adjustment was required as a result of this policy choice.

- 6. We have reviewed the accounting policy selected by Hydro for other provisions and found it to be an acceptable policy choice in accordance with IAS 37 effective on January 1, 2011. No transitional adjustment was required as a result of this policy choice.
- 7. We have reviewed the accounting policy selected by Hydro for assets not in service and found it to be an acceptable policy choice in accordance with IFRS 5 and IFRS 1 effective January 1, 2011. No transitional adjustment was required as a result of this policy choice.
- 8. We have reviewed the accounting policy selected by Hydro for employee future benefits and found it to be an acceptable policy choice in accordance with IAS 19R effective January 1, 2013. We recalculated the transitional adjustment of \$20,900,000 to employee future benefits in accordance with the accounting policy and found no errors in the amount reported on the Reconciliation.
- 9. We have reviewed the accounting policy selected by Hydro for operating and reporting segments and found it to be an acceptable policy choice in accordance with IFRS 8 effective January 1, 2011. No transitional adjustment was required as a result of this policy choice.
- 10. We have reviewed the accounting policy selected by Hydro for deferred payments and found it to be an acceptable policy choice in accordance with IAS 18 effective January 1, 2011. No transitional adjustment was required as a result of this policy choice.
- 11. We have reviewed the accounting policy selected by Hydro for discount rates used in the calculation of impairment and found it to be an acceptable policy choice in accordance with IAS 36 effective January 1, 2011. No transitional adjustment was required as a result of this policy choice.
- 12. We have reviewed the accounting policy selected by Hydro for borrowing costs and found it to be an acceptable policy choice in accordance with IAS 23 and IFRS 1 effective January 1, 2011. No transitional adjustment was required as a result of this policy choice.
- 13. We have reviewed the accounting policy selected by Hydro for assets used in rate regulated activities and found it to be an acceptable policy choice in accordance with IAS 38 effective January 1, 2011. We recalculated the transitional adjustment of \$69,700,000 to rate regulated assets and \$159,800,000 to rate regulated liabilities in accordance with the accounting policy and found no errors in the amount reported on the Reconciliation.
- 14. We have reviewed the accounting policy selected by Hydro for contributions in aid of construction and found it to be an acceptable policy choice in accordance with IAS 16 and IFRIC 18 effective January 1, 2011. As a result of this policy choice, the net book value of property plant and equipment under Canadian GAAP has been deemed to be the cost under IFRS. However, there is no net effect on the opening balances as of January 1, 2011.

Chartered Accountants

Deloite É Touche LIP

December 22, 2011

## Appendix F

**IFRS Standards Referenced** 

Accounting >> Part I – International Financial Reporting Standards >> 2011 Edition >> IFRSs in effect on January 1, 2011 >> IFRS 1 First-time adoption of International Financial Reporting Standards

IFRSs in effect on January 1, 2011 (IFRSs®)

40

# INTERNATIONAL FINANCIAL REPORTING STANDARD 1 first-time adoption of international financial reporting standards

FOR FUTURE UPDATES TO THIS STANDARD, SEE IFRSs ISSUED BUT NOT YET EFFECTIVE.						
CONTENTS	Paragraph					
OBJECTIVE	1					
SCOPE	2–5					
RECOGNITION AND MEASUREMENT	6–19					
Opening IFRS statement of financial position	6					
Accounting policies	7–12					
Exceptions to the retrospective application of other IFRSs	13–17					
Estimates	14–17					
Exemptions from other IFRSs	18–19					
PRESENTATION AND DISCLOSURE	20–33					
Comparative information	21–22					
Non-IFRS comparative information and historical summaries	22					
Explanation of transition to IFRSs	23–33					
Reconciliations	24–28					
Designation of financial assets or financial liabilities	29					
Use of fair value as deemed cost	30					
Use of deemed cost for investments in subsidiaries, jointly controlled entities and associates	31					
Use of deemed cost for oil and gas assets	31A					
Use of deemed cost for operations subject to rate regulation	31B					
Interim financial reports	32–33					
EFFECTIVE DATE 34–39E						

#### **APPENDICES**

- A Defined terms
- B Exceptions to the retrospective application of other IFRSs
- C Exemptions for business combinations

WITHDRAWAL OF IFRS 1 (ISSUED 2003)

- D Exemptions from other IFRSs
- E Short-term exemptions from IFRSs

# Objective

- 1 The objective of this IFRS is to ensure that an entity's *first IFRS financial statements*, and its interim financial reports for part of the period covered by those financial statements, contain high quality information that:
  - (a) is transparent for users and comparable over all periods presented;
  - (b) provides a suitable starting point for accounting in accordance with *International Financial Reporting Standards (IFRSs)*; and
  - (c) can be generated at a cost that does not exceed the benefits.

# Scope

- 2 An entity shall apply this IFRS in:
  - (a) its first IFRS financial statements; and
  - (b) each interim financial report, if any, that it presents in accordance with IAS 34 *Interim Financial Reporting* for part of the period covered by its first IFRS financial statements.
- 3 An entity's first IFRS financial statements are the first annual financial statements in which the entity adopts IFRSs, by an explicit and unreserved statement in those financial statements of compliance with IFRSs. Financial statements in accordance with IFRSs are an entity's first IFRS financial statements if, for example, the entity:
  - (a) presented its most recent previous financial statements:
    - (i) in accordance with national requirements that are not consistent with IFRSs in all respects;
    - (ii) in conformity with IFRSs in all respects, except that the financial statements did not contain an explicit and unreserved statement that they complied with IFRSs;
    - (iii) containing an explicit statement of compliance with some, but not all, IFRSs;
    - (iv) in accordance with national requirements inconsistent with IFRSs, using some individual IFRSs to account for items for which national requirements did not exist; or
    - in accordance with national requirements, with a reconciliation of some amounts to the amounts determined in accordance with IFRSs;
  - (b) prepared financial statements in accordance with IFRSs for internal use only, without making them available to the entity's owners or any other external users;
  - (c) prepared a reporting package in accordance with IFRSs for consolidation purposes without preparing a complete set of financial statements as defined in IAS 1 Presentation of Financial Statements (as revised in 2007); or
  - (d) did not present financial statements for previous periods.
- 4 This IFRS applies when an entity first adopts IFRSs. It does not apply when, for example, an entity:
  - stops presenting financial statements in accordance with national requirements, having previously
    presented them as well as another set of financial statements that contained an explicit and
    unreserved statement of compliance with IFRSs;

- (b) presented financial statements in the previous year in accordance with national requirements and those financial statements contained an explicit and unreserved statement of compliance with IFRSs; or
- (c) presented financial statements in the previous year that contained an explicit and unreserved statement of compliance with IFRSs, even if the auditors qualified their audit report on those financial statements.
- 5 This IFRS does not apply to changes in accounting policies made by an entity that already applies IFRSs. Such changes are the subject of:
  - (a) requirements on changes in accounting policies in IAS 8 Accounting Policies, Changes in Accounting Estimates and Errors; and
  - (b) specific transitional requirements in other IFRSs.

# **Recognition and measurement**

#### Opening IFRS statement of financial position

6 An entity shall prepare and present an *opening IFRS statement of financial position* at the *date of transition to IFRSs*. This is the starting point for its accounting in accordance with IFRSs.

#### **Accounting policies**

- An entity shall use the same accounting policies in its opening IFRS statement of financial position and throughout all periods presented in its first IFRS financial statements. Those accounting policies shall comply with each IFRS effective at the end of its *first IFRS reporting period*, except as specified in paragraphs 13–19 and Appendices B–E.
- 8 An entity shall not apply different versions of IFRSs that were effective at earlier dates. An entity may apply a new IFRS that is not yet mandatory if that IFRS permits early application.

#### Example: Consistent application of latest version of IFRSs

# **Background**

The end of entity A's first IFRS reporting period is 31 December 20X5. Entity A decides to present comparative information in those financial statements for one year only (see paragraph 21). Therefore, its date of transition to IFRSs is the beginning of business on 1 January 20X4 (or, equivalently, close of business on 31 December 20X3). Entity A presented financial statements in accordance with its *previous GAAP* annually to 31 December each year up to, and including, 31 December 20X4.

#### Application of requirements

Entity A is required to apply the IFRSs effective for periods ending on 31 December 20X5 in:

- ) preparing and presenting its opening IFRS statement of financial position at 1 January 20X4; and
- ) preparing and presenting its statement of financial position for 31 December 20X5 (including comparative amounts for 20X4), statement of comprehensive income, statement of changes in equity and statement of cash flows for the year to 31 December 20X5 (including comparative amounts for 20X4) and disclosures (including comparative information for 20X4).

If a new IFRS is not yet mandatory but permits early application, entity A is permitted, but not required, to apply that IFRS in its first IFRS financial statements.

The transitional provisions in other IFRSs apply to changes in accounting policies made by an entity that already uses IFRSs; they do not apply to a *first-time adopter's* transition to IFRSs, except as specified in Appendices B–E.

- 10 Except as described in paragraphs 13–19 and Appendices B–E, an entity shall, in its opening IFRS statement of financial position:
  - (a) recognise all assets and liabilities whose recognition is required by IFRSs;
  - (b) not recognise items as assets or liabilities if IFRSs do not permit such recognition;
  - (c) reclassify items that it recognised in accordance with previous GAAP as one type of asset, liability or component of equity, but are a different type of asset, liability or component of equity in accordance with IFRSs; and
  - (d) apply IFRSs in measuring all recognised assets and liabilities.
- The accounting policies that an entity uses in its opening IFRS statement of financial position may differ from those that it used for the same date using its previous GAAP. The resulting adjustments arise from events and transactions before the date of transition to IFRSs. Therefore, an entity shall recognise those adjustments directly in retained earnings (or, if appropriate, another category of equity) at the date of transition to IFRSs.
- 12 This IFRS establishes two categories of exceptions to the principle that an entity's opening IFRS statement of financial position shall comply with each IFRS:
  - (a) paragraphs 14-17 and Appendix B prohibit retrospective application of some aspects of other IFRSs.
  - (b) Appendices C–E grant exemptions from some requirements of other IFRSs.

#### Exceptions to the retrospective application of other IFRSs

13 This IFRS prohibits retrospective application of some aspects of other IFRSs. These exceptions are set out in paragraphs 14–17 and Appendix B.

# Estimates

- An entity's estimates in accordance with IFRSs at the date of transition to IFRSs shall be consistent with estimates made for the same date in accordance with previous GAAP (after adjustments to reflect any difference in accounting policies), unless there is objective evidence that those estimates were in error.
- An entity may receive information after the date of transition to IFRSs about estimates that it had made under previous GAAP. In accordance with paragraph 14, an entity shall treat the receipt of that information in the same way as non-adjusting events after the reporting period in accordance with IAS 10 Events after the Reporting Period. For example, assume that an entity's date of transition to IFRSs is 1 January 20X4 and new information on 15 July 20X4 requires the revision of an estimate made in accordance with previous GAAP at 31 December 20X3. The entity shall not reflect that new information in its opening IFRS statement of financial position (unless the estimates need adjustment for any differences in accounting policies or there is objective evidence that the estimates were in error). Instead, the entity shall reflect that new information in profit or loss (or, if appropriate, other comprehensive income) for the year ended 31 December 20X4.
- An entity may need to make estimates in accordance with IFRSs at the date of transition to IFRSs that were not required at that date under previous GAAP. To achieve consistency with IAS 10, those estimates in accordance with IFRSs shall reflect conditions that existed at the date of transition to IFRSs. In particular, estimates at the date of transition to IFRSs of market prices, interest rates or foreign exchange rates shall reflect market conditions at that date.
- 17 Paragraphs 14–16 apply to the opening IFRS statement of financial position. They also apply to a comparative period presented in an entity's first IFRS financial statements, in which case the references to the date of transition to IFRSs are replaced by references to the end of that comparative period.

#### **Exemptions from other IFRSs**

- An entity may elect to use one or more of the exemptions contained in Appendices C–E. An entity shall not apply these exemptions by analogy to other items.
- Some exemptions in Appendices C–E refer to *fair value*. In determining fair values in accordance with this IFRS, an entity shall apply the definition of fair value in Appendix A and any more specific guidance in other IFRSs on the determination of fair values for the asset or liability in question. Those fair values shall reflect conditions that existed at the date for which they were determined.

#### Presentation and disclosure

20 This IFRS does not provide exemptions from the presentation and disclosure requirements in other IFRSs.

# Comparative information

21 To comply with IAS 1, an entity's first IFRS financial statements shall include at least three statements of financial position, two statements of comprehensive income, two separate income statements (if presented), two statements of cash flows and two statements of changes in equity and related notes, including comparative information.

#### Non-IFRS comparative information and historical summaries

- Some entities present historical summaries of selected data for periods before the first period for which they present full comparative information in accordance with IFRSs. This IFRS does not require such summaries to comply with the recognition and measurement requirements of IFRSs. Furthermore, some entities present comparative information in accordance with previous GAAP as well as the comparative information required by IAS 1. In any financial statements containing historical summaries or comparative information in accordance with previous GAAP, an entity shall:
  - (a) label the previous GAAP information prominently as not being prepared in accordance with IFRSs; and
  - (b) disclose the nature of the main adjustments that would make it comply with IFRSs. An entity need not quantify those adjustments.

# **Explanation of transition to IFRSs**

23 An entity shall explain how the transition from previous GAAP to IFRSs affected its reported financial position, financial performance and cash flows.

#### Reconciliations

- 24 To comply with paragraph 23, an entity's first IFRS financial statements shall include:
  - (a) reconciliations of its equity reported in accordance with previous GAAP to its equity in accordance with IFRSs for both of the following dates:
    - (i) the date of transition to IFRSs; and
    - (ii) the end of the latest period presented in the entity's most recent annual financial statements in accordance with previous GAAP.
  - (b) a reconciliation to its total comprehensive income in accordance with IFRSs for the latest period in the entity's most recent annual financial statements. The starting point for that reconciliation shall be total comprehensive income in accordance with previous GAAP for the same period or, if an entity did not report such a total, profit or loss under previous GAAP.

- (c) if the entity recognised or reversed any impairment losses for the first time in preparing its opening IFRS statement of financial position, the disclosures that IAS 36 *Impairment of Assets* would have required if the entity had recognised those impairment losses or reversals in the period beginning with the date of transition to IFRSs.
- 25 The reconciliations required by paragraph 24(a) and (b) shall give sufficient detail to enable users to understand the material adjustments to the statement of financial position and statement of comprehensive income. If an entity presented a statement of cash flows under its previous GAAP, it shall also explain the material adjustments to the statement of cash flows.
- 26 If an entity becomes aware of errors made under previous GAAP, the reconciliations required by paragraph 24(a) and (b) shall distinguish the correction of those errors from changes in accounting policies.
- 27 IAS 8 does not apply to the changes in accounting policies an entity makes when it adopts IFRSs or to changes in those policies until after it presents its first IFRS financial statements. Therefore, IAS 8's requirements about changes in accounting policies do not apply in an entity's first IFRS financial statements.
- 27A If during the period covered by its first IFRS financial statements an entity changes its accounting policies or its use of the exemptions contained in this IFRS, it shall explain the changes between its first IFRS interim financial report and its first IFRS financial statements, in accordance with paragraph 23, and it shall update the reconciliations required by paragraph 24(a) and (b).
- 28 If an entity did not present financial statements for previous periods, its first IFRS financial statements shall disclose that fact.

# Designation of financial assets or financial liabilities

An entity is permitted to designate a previously recognised financial asset or financial liability as a financial asset or financial liability at fair value through profit or loss or a financial asset as available for sale in accordance with paragraph D19. The entity shall disclose the fair value of financial assets or financial liabilities designated into each category at the date of designation and their classification and carrying amount in the previous financial statements.

# Use of fair value as deemed cost

- 30 If an entity uses fair value in its opening IFRS statement of financial position as *deemed cost* for an item of property, plant and equipment, an investment property or an intangible asset (see paragraphs D5 and D7), the entity's first IFRS financial statements shall disclose, for each line item in the opening IFRS statement of financial position:
  - (a) the aggregate of those fair values; and
  - (b) the aggregate adjustment to the carrying amounts reported under previous GAAP.

#### Use of deemed cost for investments in subsidiaries, jointly controlled entities and associates

- 31 Similarly, if an entity uses a deemed cost in its opening IFRS statement of financial position for an investment in a subsidiary, jointly controlled entity or associate in its separate financial statements (see paragraph D15), the entity's first IFRS separate financial statements shall disclose:
  - the aggregate deemed cost of those investments for which deemed cost is their previous GAAP carrying amount;
  - (b) the aggregate deemed cost of those investments for which deemed cost is fair value; and
  - (c) the aggregate adjustment to the carrying amounts reported under previous GAAP.

#### Use of deemed cost for oil and gas assets

31A If an entity uses the exemption in paragraph D8A(b) for oil and gas assets, it shall disclose that fact and the basis on which carrying amounts determined under previous GAAP were allocated.

#### Use of deemed cost for operations subject to rate regulation

If an entity uses the exemption in paragraph D8B for operations subject to rate regulation, it shall disclose that fact and the basis on which carrying amounts were determined under previous GAAP.

#### Interim financial reports

- 32 To comply with paragraph 23, if an entity presents an interim financial report in accordance with IAS 34 for part of the period covered by its first IFRS financial statements, the entity shall satisfy the following requirements in addition to the requirements of IAS 34:
  - (a) Each such interim financial report shall, if the entity presented an interim financial report for the comparable interim period of the immediately preceding financial year, include:
    - (i) a reconciliation of its equity in accordance with previous GAAP at the end of that comparable interim period to its equity under IFRSs at that date; and
    - (ii) a reconciliation to its total comprehensive income in accordance with IFRSs for that comparable interim period (current and year to date). The starting point for that reconciliation shall be total comprehensive income in accordance with previous GAAP for that period or, if an entity did not report such a total, profit or loss in accordance with previous GAAP.
  - (b) In addition to the reconciliations required by (a), an entity's first interim financial report in accordance with IAS 34 for part of the period covered by its first IFRS financial statements shall include the reconciliations described in paragraph 24(a) and (b) (supplemented by the details required by paragraphs 25 and 26) or a cross-reference to another published document that includes these reconciliations.
  - (c) If an entity changes its accounting policies or its use of the exemptions contained in this IFRS, it shall explain the changes in each such interim financial report in accordance with paragraph 23 and update the reconciliations required by (a) and (b).
- IAS 34 requires minimum disclosures, which are based on the assumption that users of the interim financial report also have access to the most recent annual financial statements. However, IAS 34 also requires an entity to disclose 'any events or transactions that are material to an understanding of the current interim period'. Therefore, if a first-time adopter did not, in its most recent annual financial statements in accordance with previous GAAP, disclose information material to an understanding of the current interim period, its interim financial report shall disclose that information or include a cross-reference to another published document that includes it.

#### **Effective date**

- An entity shall apply this IFRS if its first IFRS financial statements are for a period beginning on or after 1 July 2009. Earlier application is permitted.
- An entity shall apply the amendments in paragraphs D1(n) and D23 for annual periods beginning on or after 1 July 2009. If an entity applies IAS 23 *Borrowing Costs* (as revised in 2007) for an earlier period, those amendments shall be applied for that earlier period.
- 36 IFRS 3 Business Combinations (as revised in 2008) amended paragraphs 19, C1 and C4(f) and (g). If an entity applies IFRS 3 (revised 2008) for an earlier period, the amendments shall also be applied for that earlier period.

- 37 IAS 27 Consolidated and Separate Financial Statements (as amended in 2008) amended paragraphs B1 and B7. If an entity applies IAS 27 (amended 2008) for an earlier period, the amendments shall be applied for that earlier period.
- 38 Cost of an Investment in a Subsidiary, Jointly Controlled Entity or Associate (Amendments to IFRS 1 and IAS 27), issued in May 2008, added paragraphs 31, D1(g), D14 and D15. An entity shall apply those paragraphs for annual periods beginning on or after 1 July 2009. Earlier application is permitted. If an entity applies the paragraphs for an earlier period, it shall disclose that fact.
- 39 Paragraph B7 was amended by *Improvements to IFRSs* issued in May 2008. An entity shall apply those amendments for annual periods beginning on or after 1 July 2009. If an entity applies IAS 27 (amended 2008) for an earlier period, the amendments shall be applied for that earlier period.
- 39A Additional Exemptions for First-time Adopters (Amendments to IFRS 1), issued in July 2009, added paragraphs 31A, D8A, D9A and D21A and amended paragraph D1(c), (d) and (l). An entity shall apply those amendments for annual periods beginning on or after 1 January 2010. Earlier application is permitted. If an entity applies the amendments for an earlier period it shall disclose that fact.
- 39B [used in future updates]
- 39C IFRIC 19 Extinguishing Financial Liabilities with Equity Instruments added paragraph D25. An entity shall apply that amendment when it applies IFRIC 19.
- 39D Limited Exemption from Comparative IFRS 7 Disclosures for First-time Adopters (Amendment to IFRS 1), issued in January 2010, added paragraph E3. An entity shall apply that amendment for annual periods beginning on or after 1 July 2010. Earlier application is permitted. If an entity applies the amendment for an earlier period, it shall disclose that fact.
- 39E Improvements to IFRSs issued in May 2010 added paragraphs 27A, 31B and D8B and amended paragraphs 27, 32, D1(c) and D8. An entity shall apply those amendments for annual periods beginning on or after 1 January 2011. Earlier application is permitted. If an entity applies the amendments for an earlier period it shall disclose that fact. Entities that adopted IFRSs in periods before the effective date of IFRS 1 or applied IFRS 1 in a previous period are permitted to apply the amendment to paragraph D8 retrospectively in the first annual period after the amendment is effective. An entity applying paragraph D8 retrospectively shall disclose that fact.

# Withdrawal of IFRS 1 (issued 2003)

40 This IFRS supersedes IFRS 1 (issued in 2003 and amended at May 2008).

# Appendix A Defined terms

This appendix is an integral part of the IFRS.

date of transition to IFRSs

The beginning of the earliest period for which an entity presents full comparative

information under IFRSs in its first IFRS financial statements.

**deemed cost** An amount used as a surrogate for cost or depreciated cost at a given date.

Subsequent depreciation or amortisation assumes that the entity had initially recognised the asset or liability at the given date and that its cost was equal to

the deemed cost.

fair value The amount for which an asset could be exchanged, or a liability settled,

between knowledgeable, willing parties in an arm's length transaction.

Financial Reporting Standards (IFRSs), by an explicit and unreserved

statement of compliance with IFRSs.

first IFRS reporting period

The latest reporting period covered by an entity's first IFRS financial

statements.

first-time adopter

An entity that presents its first IFRS financial statements.

International Financial Reporting Standards (IFRSs)

Standards and Interpretations issued by the International Accounting Standards Board (IASB). They comprise:

- 1) International Financial Reporting Standards;
- ) International Accounting Standards;
- :) IFRIC Interpretations; and
- J) SIC Interpretations. \*

opening IFRS statement of financial position

An entity's statement of financial position at the date of transition to IFRSs.

previous GAAP

The basis of accounting that a **first-time adopter** used immediately before adopting IFRSs.

#### Appendix B

Exceptions to the retrospective application of other IFRSs

This appendix is an integral part of the IFRS.

- B1 An entity shall apply the following exceptions:
  - (a) derecognition of financial assets and financial liabilities (paragraphs B2 and B3);
  - (b) hedge accounting (paragraphs B4-B6), and
  - (c) non-controlling interests (paragraph B7).

## Derecognition of financial assets and financial liabilities

- B2 Except as permitted by paragraph B3, a first-time adopter shall apply the derecognition requirements in IAS 39 *Financial Instruments: Recognition and Measurement* prospectively for transactions occurring on or after 1 January 2004. In other words, if a first-time adopter derecognised non-derivative financial assets or non-derivative financial liabilities in accordance with its previous GAAP as a result of a transaction that occurred before 1 January 2004, it shall not recognise those assets and liabilities in accordance with IFRSs (unless they qualify for recognition as a result of a later transaction or event).
- B3 Notwithstanding paragraph B2, an entity may apply the derecognition requirements in IAS 39 retrospectively from a date of the entity's choosing, provided that the information needed to apply IAS 39 to financial assets and financial liabilities derecognised as a result of past transactions was obtained at the time of initially accounting for those transactions.

## Hedge accounting

- B4 As required by IAS 39, at the date of transition to IFRSs, an entity shall:
  - (a) measure all derivatives at fair value; and
  - (b) eliminate all deferred losses and gains arising on derivatives that were reported in accordance with previous GAAP as if they were assets or liabilities.

- An entity shall not reflect in its opening IFRS statement of financial position a hedging relationship of a type that does not qualify for hedge accounting in accordance with IAS 39 (for example, many hedging relationships where the hedging instrument is a cash instrument or written option; where the hedged item is a net position; or where the hedge covers interest risk in a held-to-maturity investment). However, if an entity designated a net position as a hedged item in accordance with previous GAAP, it may designate an individual item within that net position as a hedged item in accordance with IFRSs, provided that it does so no later than the date of transition to IFRSs.
- 36 If, before the date of transition to IFRSs, an entity had designated a transaction as a hedge but the hedge does not meet the conditions for hedge accounting in IAS 39, the entity shall apply paragraphs 91 and 101 of IAS 39 to discontinue hedge accounting. Transactions entered into before the date of transition to IFRSs shall not be retrospectively designated as hedges.

# Non-controlling interests

- B7 A first-time adopter shall apply the following requirements of IAS 27 (as amended in 2008) prospectively from the date of transition to IFRSs:
  - the requirement in paragraph 28 that total comprehensive income is attributed to the owners of the parent and to the non-controlling interests even if this results in the non-controlling interests having a deficit balance;
  - (b) the requirements in paragraphs 30 and 31 for accounting for changes in the parent's ownership interest in a subsidiary that do not result in a loss of control; and
  - (c) the requirements in paragraphs 34–37 for accounting for a loss of control over a subsidiary, and the related requirements of paragraph 8A of IFRS 5 Non-current Assets Held for Sale and Discontinued Operations.

However, if a first-time adopter elects to apply IFRS 3 (as revised in 2008) retrospectively to past business combinations, it shall also apply IAS 27 (as amended in 2008) in accordance with paragraph C1 of this IFRS.

# Appendix C Exemptions for business combinations

This appendix is an integral part of the IFRS. An entity shall apply the following requirements to business combinations that the entity recognised before the date of transition to IFRSs.

- C1 A first-time adopter may elect not to apply IFRS 3 (as revised in 2008) retrospectively to past business combinations (business combinations that occurred before the date of transition to IFRSs). However, if a first-time adopter restates any business combination to comply with IFRS 3 (as revised in 2008), it shall restate all later business combinations and shall also apply IAS 27 (as amended in 2008) from that same date. For example, if a first-time adopter elects to restate a business combination that occurred on 30 June 20X6, it shall restate all business combinations that occurred between 30 June 20X6 and the date of transition to IFRSs, and it shall also apply IAS 27 (amended 2008) from 30 June 20X6.
- C2 An entity need not apply IAS 21 The Effects of Changes in Foreign Exchange Rates retrospectively to fair value adjustments and goodwill arising in business combinations that occurred before the date of transition to IFRSs. If the entity does not apply IAS 21 retrospectively to those fair value adjustments and goodwill, it shall treat them as assets and liabilities of the entity rather than as assets and liabilities of the acquiree. Therefore, those goodwill and fair value adjustments either are already expressed in the entity's functional currency or are non-monetary foreign currency items, which are reported using the exchange rate applied in accordance with previous GAAP.
- C3 An entity may apply IAS 21 retrospectively to fair value adjustments and goodwill arising in either:
  - (a) all business combinations that occurred before the date of transition to IFRSs; or

- (b) all business combinations that the entity elects to restate to comply with IFRS 3, as permitted by paragraph C1 above.
- C4 If a first-time adopter does not apply IFRS 3 retrospectively to a past business combination, this has the following consequences for that business combination:
  - (a) The first-time adopter shall keep the same classification (as an acquisition by the legal acquirer, a reverse acquisition by the legal acquiree, or a uniting of interests) as in its previous GAAP financial statements.
  - (b) The first-time adopter shall recognise all its assets and liabilities at the date of transition to IFRSs that were acquired or assumed in a past business combination, other than:
    - some financial assets and financial liabilities derecognised in accordance with previous GAAP (see paragraph B2); and
    - (ii) assets, including goodwill, and liabilities that were not recognised in the acquirer's consolidated statement of financial position in accordance with previous GAAP and also would not qualify for recognition in accordance with IFRSs in the separate statement of financial position of the acquiree (see (f)–(i) below).

The first-time adopter shall recognise any resulting change by adjusting retained earnings (or, if appropriate, another category of equity), unless the change results from the recognition of an intangible asset that was previously subsumed within goodwill (see (g)(i) below).

- (c) The first-time adopter shall exclude from its opening IFRS statement of financial position any item recognised in accordance with previous GAAP that does not qualify for recognition as an asset or liability under IFRSs. The first-time adopter shall account for the resulting change as follows:
  - (i) the first-time adopter may have classified a past business combination as an acquisition and recognised as an intangible asset an item that does not qualify for recognition as an asset in accordance with IAS 38 *Intangible Assets*. It shall reclassify that item (and, if any, the related deferred tax and non-controlling interests) as part of goodwill (unless it deducted goodwill directly from equity in accordance with previous GAAP, see (g)(i) and (i) below).
  - (ii) the first-time adopter shall recognise all other resulting changes in retained earnings. \*
- (d) IFRSs require subsequent measurement of some assets and liabilities on a basis that is not based on original cost, such as fair value. The first-time adopter shall measure these assets and liabilities on that basis in its opening IFRS statement of financial position, even if they were acquired or assumed in a past business combination. It shall recognise any resulting change in the carrying amount by adjusting retained earnings (or, if appropriate, another category of equity), rather than goodwill.
- (e) Immediately after the business combination, the carrying amount in accordance with previous GAAP of assets acquired and liabilities assumed in that business combination shall be their deemed cost in accordance with IFRSs at that date. If IFRSs require a cost-based measurement of those assets and liabilities at a later date, that deemed cost shall be the basis for cost-based depreciation or amortisation from the date of the business combination.
- (f) If an asset acquired, or liability assumed, in a past business combination was not recognised in accordance with previous GAAP, it does not have a deemed cost of zero in the opening IFRS statement of financial position. Instead, the acquirer shall recognise and measure it in its consolidated statement of financial position on the basis that IFRSs would require in the statement of financial position of the acquiree. To illustrate: if the acquirer had not, in accordance with its previous GAAP, capitalised finance leases acquired in a past business combination, it shall capitalise those leases in its consolidated financial statements, as IAS 17 Leases would require the acquiree to do in its IFRS statement of financial position. Similarly, if the acquirer had not, in accordance with its previous GAAP, recognised a contingent liability that still exists at the date of transition to IFRSs, the acquirer shall

recognise that contingent liability at that date unless IAS 37 *Provisions, Contingent Liabilities and Contingent Assets* would prohibit its recognition in the financial statements of the acquiree. Conversely, if an asset or liability was subsumed in goodwill in accordance with previous GAAP but would have been recognised separately under IFRS 3, that asset or liability remains in goodwill unless IFRSs would require its recognition in the financial statements of the acquiree.

- (g) The carrying amount of goodwill in the opening IFRS statement of financial position shall be its carrying amount in accordance with previous GAAP at the date of transition to IFRSs, after the following two adjustments:
  - (i) If required by (c)(i) above, the first-time adopter shall increase the carrying amount of goodwill when it reclassifies an item that it recognised as an intangible asset in accordance with previous GAAP. Similarly, if (f) above requires the first-time adopter to recognise an intangible asset that was subsumed in recognised goodwill in accordance with previous GAAP, the firsttime adopter shall decrease the carrying amount of goodwill accordingly (and, if applicable, adjust deferred tax and non-controlling interests).
  - (ii) Regardless of whether there is any indication that the goodwill may be impaired, the first-time adopter shall apply IAS 36 in testing the goodwill for impairment at the date of transition to IFRSs and in recognising any resulting impairment loss in retained earnings (or, if so required by IAS 36, in revaluation surplus). The impairment test shall be based on conditions at the date of transition to IFRSs.
- (h) No other adjustments shall be made to the carrying amount of goodwill at the date of transition to IFRSs. For example, the first-time adopter shall not restate the carrying amount of goodwill:
  - to exclude in-process research and development acquired in that business combination (unless the related intangible asset would qualify for recognition in accordance with IAS 38 in the statement of financial position of the acquiree);
  - (ii) to adjust previous amortisation of goodwill;
  - (iii) to reverse adjustments to goodwill that IFRS 3 would not permit, but were made in accordance with previous GAAP because of adjustments to assets and liabilities between the date of the business combination and the date of transition to IFRSs.
- (i) If the first-time adopter recognised goodwill in accordance with previous GAAP as a deduction from equity:
  - (i) it shall not recognise that goodwill in its opening IFRS statement of financial position. Furthermore, it shall not reclassify that goodwill to profit or loss if it disposes of the subsidiary or if the investment in the subsidiary becomes impaired.
  - adjustments resulting from the subsequent resolution of a contingency affecting the purchase consideration shall be recognised in retained earnings.
- (j) In accordance with its previous GAAP, the first-time adopter may not have consolidated a subsidiary acquired in a past business combination (for example, because the parent did not regard it as a subsidiary in accordance with previous GAAP or did not prepare consolidated financial statements). The first-time adopter shall adjust the carrying amounts of the subsidiary's assets and liabilities to the amounts that IFRSs would require in the subsidiary's statement of financial position. The deemed cost of goodwill equals the difference at the date of transition to IFRSs between:
  - (i) the parent's interest in those adjusted carrying amounts; and
  - (ii) the cost in the parent's separate financial statements of its investment in the subsidiary.

- (k) The measurement of non-controlling interests and deferred tax follows from the measurement of other assets and liabilities. Therefore, the above adjustments to recognised assets and liabilities affect noncontrolling interests and deferred tax.
- C5 The exemption for past business combinations also applies to past acquisitions of investments in associates and of interests in joint ventures. Furthermore, the date selected for paragraph C1 applies equally for all such acquisitions.

# Appendix D Exemptions from other IFRSs

This appendix is an integral part of the IFRS.

- D1 An entity may elect to use one or more of the following exemptions:
  - (a) share-based payment transactions (paragraphs D2 and D3);
  - (b) insurance contracts (paragraph D4);
  - (c) deemed cost (paragraphs D5-D8B);
  - (d) leases (paragraphs D9 and D9A);
  - (e) employee benefits (paragraphs D10 and D11);
  - (f) cumulative translation differences (paragraphs D12 and D13);
  - (g) investments in subsidiaries, jointly controlled entities and associates (paragraphs D14 and D15);
  - (h) assets and liabilities of subsidiaries, associates and joint ventures (paragraphs D16 and D17);
  - (i) compound financial instruments (paragraph D18);
  - (j) designation of previously recognised financial instruments (paragraph D19);
  - (k) fair value measurement of financial assets or financial liabilities at initial recognition (paragraph D20);
  - decommissioning liabilities included in the cost of property, plant and equipment (paragraphs D21 and D21A);
  - (m) financial assets or intangible assets accounted for in accordance with IFRIC 12 Service Concession Arrangements (paragraph D22);
  - (n) borrowing costs (paragraph D23);
  - (o) transfers of assets from customers (paragraph D24); and
  - (p) extinguishing financial liabilities with equity instruments (paragraph D25).

An entity shall not apply these exemptions by analogy to other items.

# **Share-based payment transactions**

- D2 A first-time adopter is encouraged, but not required, to apply IFRS 2 Share-based Payment to equity instruments that were granted on or before 7 November 2002. A first-time adopter is also encouraged, but not required, to apply IFRS 2 to equity instruments that were granted after 7 November 2002 and vested before the later of (a) the date of transition to IFRSs and (b) 1 January 2005. However, if a first-time adopter elects to apply IFRS 2 to such equity instruments, it may do so only if the entity has disclosed publicly the fair value of those equity instruments, determined at the measurement date, as defined in IFRS 2. For all grants of equity instruments to which IFRS 2 has not been applied (eg equity instruments granted on or before 7 November 2002), a first-time adopter shall nevertheless disclose the information required by paragraphs 44 and 45 of IFRS 2. If a first-time adopter modifies the terms or conditions of a grant of equity instruments to which IFRS 2 has not been applied, the entity is not required to apply paragraphs 26–29 of IFRS 2 if the modification occurred before the date of transition to IFRSs.
- D3 A first-time adopter is encouraged, but not required, to apply IFRS 2 to liabilities arising from share-based payment transactions that were settled before the date of transition to IFRSs. A first-time adopter is also encouraged, but not required, to apply IFRS 2 to liabilities that were settled before 1 January 2005. For liabilities to which IFRS 2 is applied, a first-time adopter is not required to restate comparative information to the extent that the information relates to a period or date that is earlier than 7 November 2002.

#### Insurance contracts

D4 A first-time adopter may apply the transitional provisions in IFRS 4 *Insurance Contracts*. IFRS 4 restricts changes in accounting policies for insurance contracts, including changes made by a first-time adopter.

#### Deemed cost

- D5 An entity may elect to measure an item of property, plant and equipment at the date of transition to IFRSs at its fair value and use that fair value as its deemed cost at that date.
- D6 A first-time adopter may elect to use a previous GAAP revaluation of an item of property, plant and equipment at, or before, the date of transition to IFRSs as deemed cost at the date of the revaluation, if the revaluation was, at the date of the revaluation, broadly comparable to:
  - (a) fair value; or
  - (b) cost or depreciated cost in accordance with IFRSs, adjusted to reflect, for example, changes in a general or specific price index.
- D7 The elections in paragraphs D5 and D6 are also available for:
  - (a) investment property, if an entity elects to use the cost model in IAS 40 Investment Property; and
  - (b) intangible assets that meet:
    - (i) the recognition criteria in IAS 38 (including reliable measurement of original cost); and
    - (ii) the criteria in IAS 38 for revaluation (including the existence of an active market).

An entity shall not use these elections for other assets or for liabilities.

- D8 A first-time adopter may have established a deemed cost in accordance with previous GAAP for some or all of its assets and liabilities by measuring them at their fair value at one particular date because of an event such as a privatisation or initial public offering.
  - (a) If the measurement date is at or before the date of transition to IFRSs, the entity may use such eventdriven fair value measurements as deemed cost for IFRSs at the date of that measurement.

- (b) If the measurement date is after the date of transition to IFRSs, but during the period covered by the first IFRS financial statements, the event-driven fair value measurements may be used as deemed cost when the event occurs. An entity shall recognise the resulting adjustments directly in retained earnings (or if appropriate, another category of equity) at the measurement date. At the date of transition to IFRSs, the entity shall either establish the deemed cost by applying the criteria in paragraphs D5–D7 or measure assets and liabilities in accordance with the other requirements in this IFRS.
- D8A Under some national accounting requirements exploration and development costs for oil and gas properties in the development or production phases are accounted for in cost centres that include all properties in a large geographical area. A first-time adopter using such accounting under previous GAAP may elect to measure oil and gas assets at the date of transition to IFRSs on the following basis:
  - (a) exploration and evaluation assets at the amount determined under the entity's previous GAAP; and
  - (b) assets in the development or production phases at the amount determined for the cost centre under the entity's previous GAAP. The entity shall allocate this amount to the cost centre's underlying assets pro rata using reserve volumes or reserve values as of that date.

The entity shall test exploration and evaluation assets and assets in the development and production phases for impairment at the date of transition to IFRSs in accordance with IFRS 6 *Exploration for and Evaluation of Mineral Resources* or IAS 36 respectively and, if necessary, reduce the amount determined in accordance with (a) or (b) above. For the purposes of this paragraph, oil and gas assets comprise only those assets used in the exploration, evaluation, development or production of oil and gas.

D8B Some entities hold items of property, plant and equipment or intangible assets that are used, or were previously used, in operations subject to rate regulation. The carrying amount of such items might include amounts that were determined under previous GAAP but do not qualify for capitalisation in accordance with IFRSs. If this is the case, a first-time adopter may elect to use the previous GAAP carrying amount of such an item at the date of transition to IFRSs as deemed cost. If an entity applies this exemption to an item, it need not apply it to all items. At the date of transition to IFRSs, an entity shall test for impairment in accordance with IAS 36 each item for which this exemption is used. For the purposes of this paragraph, operations are subject to rate regulation if they provide goods or services to customers at prices (ie rates) established by an authorised body empowered to establish rates that bind the customers and that are designed to recover the specific costs the entity incurs in providing the regulated goods or services and to earn a specified return. The specified return could be a minimum or range and need not be a fixed or quaranteed return.

#### Leases

- D9 A first-time adopter may apply the transitional provisions in IFRIC 4 *Determining whether an Arrangement contains a Lease*. Therefore, a first-time adopter may determine whether an arrangement existing at the date of transition to IFRSs contains a lease on the basis of facts and circumstances existing at that date.
- D9A If a first-time adopter made the same determination of whether an arrangement contained a lease in accordance with previous GAAP as that required by IFRIC 4 but at a date other than that required by IFRIC 4, the first-time adopter need not reassess that determination when it adopts IFRSs. For an entity to have made the same determination of whether the arrangement contained a lease in accordance with previous GAAP, that determination would have to have given the same outcome as that resulting from applying IAS 17 *Leases* and IFRIC 4.

#### **Employee benefits**

D10 In accordance with IAS 19 *Employee Benefits*, an entity may elect to use a 'corridor' approach that leaves some actuarial gains and losses unrecognised. Retrospective application of this approach requires an entity to split the cumulative actuarial gains and losses from the inception of the plan until the date of transition to IFRSs into a recognised portion and an unrecognised portion. However, a first-time adopter may elect to recognise all cumulative actuarial gains and losses at the date of transition to IFRSs, even if it uses the corridor approach for later actuarial gains and losses. If a first-time adopter uses this election, it shall apply it to all plans.

D11 An entity may disclose the amounts required by paragraph 120A(p) of IAS 19 as the amounts are determined for each accounting period prospectively from the date of transition to IFRSs.

#### **Cumulative translation differences**

- D12 IAS 21 requires an entity:
  - (a) to recognise some translation differences in other comprehensive income and accumulate these in a separate component of equity; and
  - (b) on disposal of a foreign operation, to reclassify the cumulative translation difference for that foreign operation (including, if applicable, gains and losses on related hedges) from equity to profit or loss as part of the gain or loss on disposal.
- D13 However, a first-time adopter need not comply with these requirements for cumulative translation differences that existed at the date of transition to IFRSs. If a first-time adopter uses this exemption:
  - the cumulative translation differences for all foreign operations are deemed to be zero at the date of transition to IFRSs; and
  - (b) the gain or loss on a subsequent disposal of any foreign operation shall exclude translation differences that arose before the date of transition to IFRSs and shall include later translation differences.

#### Investments in subsidiaries, jointly controlled entities and associates

- D14 When an entity prepares separate financial statements, IAS 27 (as amended in 2008) requires it to account for its investments in subsidiaries, jointly controlled entities and associates either:
  - (a) at cost; or
  - (b) in accordance with IAS 39.
- D15 If a first-time adopter measures such an investment at cost in accordance with IAS 27, it shall measure that investment at one of the following amounts in its separate opening IFRS statement of financial position:
  - (a) cost determined in accordance with IAS 27; or
  - (b) deemed cost. The deemed cost of such an investment shall be its:
    - fair value (determined in accordance with IAS 39) at the entity's date of transition to IFRSs in its separate financial statements; or
    - (ii) previous GAAP carrying amount at that date.

A first-time adopter may choose either (i) or (ii) above to measure its investment in each subsidiary, jointly controlled entity or associate that it elects to measure using a deemed cost.

# Assets and liabilities of subsidiaries, associates and joint ventures

- D16 If a subsidiary becomes a first-time adopter later than its parent, the subsidiary shall, in its financial statements, measure its assets and liabilities at either:
  - (a) the carrying amounts that would be included in the parent's consolidated financial statements, based on the parent's date of transition to IFRSs, if no adjustments were made for consolidation procedures and for the effects of the business combination in which the parent acquired the subsidiary; or

- (b) the carrying amounts required by the rest of this IFRS, based on the subsidiary's date of transition to IFRSs. These carrying amounts could differ from those described in (a):
  - (i) when the exemptions in this IFRS result in measurements that depend on the date of transition to IFRSs.
  - (ii) when the accounting policies used in the subsidiary's financial statements differ from those in the consolidated financial statements. For example, the subsidiary may use as its accounting policy the cost model in IAS 16 *Property, Plant and Equipment*, whereas the group may use the revaluation model.

A similar election is available to an associate or joint venture that becomes a first-time adopter later than an entity that has significant influence or joint control over it.

D17 However, if an entity becomes a first-time adopter later than its subsidiary (or associate or joint venture) the entity shall, in its consolidated financial statements, measure the assets and liabilities of the subsidiary (or associate or joint venture) at the same carrying amounts as in the financial statements of the subsidiary (or associate or joint venture), after adjusting for consolidation and equity accounting adjustments and for the effects of the business combination in which the entity acquired the subsidiary. Similarly, if a parent becomes a first-time adopter for its separate financial statements earlier or later than for its consolidated financial statements, it shall measure its assets and liabilities at the same amounts in both financial statements, except for consolidation adjustments.

#### Compound financial instruments

D18 IAS 32 Financial Instruments: Presentation requires an entity to split a compound financial instrument at inception into separate liability and equity components. If the liability component is no longer outstanding, retrospective application of IAS 32 involves separating two portions of equity. The first portion is in retained earnings and represents the cumulative interest accreted on the liability component. The other portion represents the original equity component. However, in accordance with this IFRS, a first-time adopter need not separate these two portions if the liability component is no longer outstanding at the date of transition to IFRSs.

# Designation of previously recognised financial instruments

- D19 IAS 39 permits a financial asset to be designated on initial recognition as available for sale or a financial instrument (provided it meets certain criteria) to be designated as a financial asset or financial liability at fair value through profit or loss. Despite this requirement exceptions apply in the following circumstances:
  - (a) an entity is permitted to make an available-for-sale designation at the date of transition to IFRSs.
  - (b) an entity is permitted to designate, at the date of transition to IFRSs, any financial asset or financial liability as at fair value through profit or loss provided the asset or liability meets the criteria in paragraph 9(b)(i), 9(b)(ii) or 11A of IAS 39 at that date.

#### Fair value measurement of financial assets or financial liabilities at initial recognition

- D20 Notwithstanding the requirements of paragraphs 7 and 9, an entity may apply the requirements in the last sentence of IAS 39 paragraph AG76 and in paragraph AG76A, in either of the following ways:
  - (a) prospectively to transactions entered into after 25 October 2002; or
  - (b) prospectively to transactions entered into after 1 January 2004.

#### Decommissioning liabilities included in the cost of property, plant and equipment

- D21 IFRIC 1 Changes in Existing Decommissioning, Restoration and Similar Liabilities requires specified changes in a decommissioning, restoration or similar liability to be added to or deducted from the cost of the asset to which it relates; the adjusted depreciable amount of the asset is then depreciated prospectively over its remaining useful life. A first-time adopter need not comply with these requirements for changes in such liabilities that occurred before the date of transition to IFRSs. If a first-time adopter uses this exemption, it shall:
  - (a) measure the liability as at the date of transition to IFRSs in accordance with IAS 37;
  - (b) to the extent that the liability is within the scope of IFRIC 1, estimate the amount that would have been included in the cost of the related asset when the liability first arose, by discounting the liability to that date using its best estimate of the historical risk-adjusted discount rate(s) that would have applied for that liability over the intervening period; and
  - (c) calculate the accumulated depreciation on that amount, as at the date of transition to IFRSs, on the basis of the current estimate of the useful life of the asset, using the depreciation policy adopted by the entity in accordance with IFRSs.
- D21A An entity that uses the exemption in paragraph D8A(b) (for oil and gas assets in the development or production phases accounted for in cost centres that include all properties in a large geographical area under previous GAAP) shall, instead of applying paragraph D21 or IFRIC 1:
  - measure decommissioning, restoration and similar liabilities as at the date of transition to IFRSs in accordance with IAS 37; and
  - (b) recognise directly in retained earnings any difference between that amount and the carrying amount of those liabilities at the date of transition to IFRSs determined under the entity's previous GAAP.

## Financial assets or intangible assets accounted for in accordance with IFRIC 12

D22 A first-time adopter may apply the transitional provisions in IFRIC 12.

#### **Borrowing costs**

D23 A first-time adopter may apply the transitional provisions set out in paragraphs 27 and 28 of IAS 23, as revised in 2007. In those paragraphs references to the effective date shall be interpreted as 1 January 2009 or the date of transition to IFRSs, whichever is later.

# Transfers of assets from customers

D24 A first-time adopter may apply the transitional provisions set out in paragraph 22 of IFRIC 18 *Transfers of Assets from Customers*. In that paragraph, reference to the effective date shall be interpreted as 1 July 2009 or the date of transition to IFRSs, whichever is later. In addition, a first-time adopter may designate any date before the date of transition to IFRSs and apply IFRIC 18 to all transfers of assets from customers received on or after that date.

# Extinguishing financial liabilities with equity instruments

D25 A first-time adopter may apply the transitional provisions in IFRIC 19 Extinguishing Financial Liabilities with Equity Instruments.

# Appendix E Short-term exemptions from IFRSs

This appendix is an integral part of the IFRS.

E1-E2 [used in future updates]

#### Disclosures about financial instruments

E3 A first-time adopter may apply the transition provisions in paragraph 44G of IFRS 7. \*

## **Footnotes**

- \* Definition of IFRSs amended after the name changes introduced by the revised Constitution of the IFRS Foundation in 2010.
- \* Such changes include reclassifications from or to intangible assets if goodwill was not recognised in accordance with previous GAAP as an asset. This arises if, in accordance with previous GAAP, the entity (a) deducted goodwill directly from equity or (b) did not treat the business combination as an acquisition.
- \* Paragraph E3 was added as a consequence of *Limited Exemption from Comparative IFRS 7 Disclosures for First-time Adopters* (Amendment to IFRS 1) issued in January 2010. To avoid the potential use of hindsight and to ensure that first-time adopters are not disadvantaged as compared with current IFRS preparers, the Board decided that first-time adopters should be permitted to use the same transition provisions permitted for existing preparers of financial statements prepared in accordance with IFRSs that are included in *Improving Disclosures about Financial Instruments* (Amendments to IFRS 7).

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Accounting >> Part I – International Financial Reporting Standards >> 2011 Edition >> IFRSs in effect on January 1, 2011 >> IAS 23 Borrowing costs

# INTERNATIONAL ACCOUNTING STANDARD 23 borrowing costs

CONTENTS	Paragraph
CORE PRINCIPLE	1
SCOPE	2–4
DEFINITIONS	5–7
RECOGNITION	8–25
Borrowing costs eligible for capitalisation	10–15
Excess of the carrying amount of the qualifying asset over recoverable amount	16
Commencement of capitalisation	17–19
Suspension of capitalisation	20–21
Cessation of capitalisation	22–25
DISCLOSURE	26
TRANSITIONAL PROVISIONS	27–28
EFFECTIVE DATE	29–29A
WITHDRAWAL OF IAS 23 (REVISED 1993)	30
Core principle	

1 Borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset form part of the cost of that asset. Other borrowing costs are recognised as an expense.

# Scope

- 2 An entity shall apply this Standard in accounting for borrowing costs.
- 3 The Standard does not deal with the actual or imputed cost of equity, including preferred capital not classified as a liability.
- 4 An entity is not required to apply the Standard to borrowing costs directly attributable to the acquisition, construction or production of:
  - (a) a qualifying asset measured at fair value, for example a biological asset; or
  - (b) inventories that are manufactured, or otherwise produced, in large quantities on a repetitive basis.

# **Definitions**

5 This Standard uses the following terms with the meanings specified:

Borrowing costs are interest and other costs that an entity incurs in connection with the borrowing of funds.

A qualifying asset is an asset that necessarily takes a substantial period of time to get ready for its intended use or sale.

- 6 Borrowing costs may include:
  - (a) interest expense calculated using the effective interest method as described in IAS 39 *Financial Instruments: Recognition and Measurement*;
  - (b) [deleted]
  - (c) [deleted]
  - (d) finance charges in respect of finance leases recognised in accordance with IAS 17 Leases; and
  - exchange differences arising from foreign currency borrowings to the extent that they are regarded as an adjustment to interest costs.
- 7 Depending on the circumstances, any of the following may be qualifying assets:
  - (a) inventories
  - (b) manufacturing plants
  - (c) power generation facilities
  - (d) intangible assets
  - (e) investment properties.

Financial assets, and inventories that are manufactured, or otherwise produced, over a short period of time, are not qualifying assets. Assets that are ready for their intended use or sale when acquired are not qualifying assets.

#### Recognition

- 8 An entity shall capitalise borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset as part of the cost of that asset. An entity shall recognise other borrowing costs as an expense in the period in which it incurs them.
- 9 Borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset are included in the cost of that asset. Such borrowing costs are capitalised as part of the cost of the asset when it is probable that they will result in future economic benefits to the entity and the costs can be measured reliably. When an entity applies IAS 29 Financial Reporting in Hyperinflationary Economies, it recognises as an expense the part of borrowing costs that compensates for inflation during the same period in accordance with paragraph 21 of that Standard.

# Borrowing costs eligible for capitalisation

The borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset are those borrowing costs that would have been avoided if the expenditure on the qualifying asset had not been made. When an entity borrows funds specifically for the purpose of obtaining a particular qualifying asset, the borrowing costs that directly relate to that qualifying asset can be readily identified.

- 11 It may be difficult to identify a direct relationship between particular borrowings and a qualifying asset and to determine the borrowings that could otherwise have been avoided. Such a difficulty occurs, for example, when the financing activity of an entity is co-ordinated centrally. Difficulties also arise when a group uses a range of debt instruments to borrow funds at varying rates of interest, and lends those funds on various bases to other entities in the group. Other complications arise through the use of loans denominated in or linked to foreign currencies, when the group operates in highly inflationary economies, and from fluctuations in exchange rates. As a result, the determination of the amount of borrowing costs that are directly attributable to the acquisition of a qualifying asset is difficult and the exercise of judgement is required.
- 12 To the extent that an entity borrows funds specifically for the purpose of obtaining a qualifying asset, the entity shall determine the amount of borrowing costs eligible for capitalisation as the actual borrowing costs incurred on that borrowing during the period less any investment income on the temporary investment of those borrowings.
  - The financing arrangements for a qualifying asset may result in an entity obtaining borrowed funds and incurring associated borrowing costs before some or all of the funds are used for expenditures on the qualifying asset. In such circumstances, the funds are often temporarily invested pending their expenditure on the qualifying asset. In determining the amount of borrowing costs eligible for capitalisation during a period, any investment income earned on such funds is deducted from the borrowing costs incurred.
- To the extent that an entity borrows funds generally and uses them for the purpose of obtaining a qualifying asset, the entity shall determine the amount of borrowing costs eligible for capitalisation by applying a capitalisation rate to the expenditures on that asset. The capitalisation rate shall be the weighted average of the borrowing costs applicable to the borrowings of the entity that are outstanding during the period, other than borrowings made specifically for the purpose of obtaining a qualifying asset. The amount of borrowing costs that an entity capitalises during a period shall not exceed the amount of borrowing costs it incurred during that period.
- In some circumstances, it is appropriate to include all borrowings of the parent and its subsidiaries when computing a weighted average of the borrowing costs; in other circumstances, it is appropriate for each subsidiary to use a weighted average of the borrowing costs applicable to its own borrowings.

# Excess of the carrying amount of the qualifying asset over recoverable amount

When the carrying amount or the expected ultimate cost of the qualifying asset exceeds its recoverable amount or net realisable value, the carrying amount is written down or written off in accordance with the requirements of other Standards. In certain circumstances, the amount of the write-down or write-off is written back in accordance with those other Standards.

## Commencement of capitalisation

- An entity shall begin capitalising borrowing costs as part of the cost of a qualifying asset on the commencement date. The commencement date for capitalisation is the date when the entity first meets all of the following conditions:
  - (a) it incurs expenditures for the asset;
  - (b) it incurs borrowing costs; and
  - (c) it undertakes activities that are necessary to prepare the asset for its intended use or sale.
- 18 Expenditures on a qualifying asset include only those expenditures that have resulted in payments of cash, transfers of other assets or the assumption of interest-bearing liabilities. Expenditures are reduced by any progress payments received and grants received in connection with the asset (see IAS 20 Accounting for Government Grants and Disclosure of Government Assistance). The average carrying amount of the asset during a period, including borrowing costs previously capitalised, is normally a reasonable approximation of the expenditures to which the capitalisation rate is applied in that period.
- The activities necessary to prepare the asset for its intended use or sale encompass more than the physical construction of the asset. They include technical and administrative work prior to the commencement of physical construction, such as the activities associated with obtaining permits prior to the commencement of

the physical construction. However, such activities exclude the holding of an asset when no production or development that changes the asset's condition is taking place. For example, borrowing costs incurred while land is under development are capitalised during the period in which activities related to the development are being undertaken. However, borrowing costs incurred while land acquired for building purposes is held without any associated development activity do not qualify for capitalisation.

#### Suspension of capitalisation

- An entity shall suspend capitalisation of borrowing costs during extended periods in which it suspends active development of a qualifying asset.
- An entity may incur borrowing costs during an extended period in which it suspends the activities necessary to prepare an asset for its intended use or sale. Such costs are costs of holding partially completed assets and do not qualify for capitalisation. However, an entity does not normally suspend capitalising borrowing costs during a period when it carries out substantial technical and administrative work. An entity also does not suspend capitalising borrowing costs when a temporary delay is a necessary part of the process of getting an asset ready for its intended use or sale. For example, capitalisation continues during the extended period that high water levels delay construction of a bridge, if such high water levels are common during the construction period in the geographical region involved.

## Cessation of capitalisation

- 22 An entity shall cease capitalising borrowing costs when substantially all the activities necessary to prepare the qualifying asset for its intended use or sale are complete.
- An asset is normally ready for its intended use or sale when the physical construction of the asset is complete even though routine administrative work might still continue. If minor modifications, such as the decoration of a property to the purchaser's or user's specification, are all that are outstanding, this indicates that substantially all the activities are complete.
- When an entity completes the construction of a qualifying asset in parts and each part is capable of being used while construction continues on other parts, the entity shall cease capitalising borrowing costs when it completes substantially all the activities necessary to prepare that part for its intended use or sale.
- A business park comprising several buildings, each of which can be used individually, is an example of a qualifying asset for which each part is capable of being usable while construction continues on other parts. An example of a qualifying asset that needs to be complete before any part can be used is an industrial plant involving several processes which are carried out in sequence at different parts of the plant within the same site, such as a steel mill.

# **Disclosure**

- 26 An entity shall disclose:
  - (a) the amount of borrowing costs capitalised during the period; and
  - (b) the capitalisation rate used to determine the amount of borrowing costs eligible for capitalisation.

# Transitional provisions

When application of this Standard constitutes a change in accounting policy, an entity shall apply the Standard to borrowing costs relating to qualifying assets for which the commencement date for capitalisation is on or after the effective date.

However, an entity may designate any date before the effective date and apply the Standard to borrowing costs relating to all qualifying assets for which the commencement date for capitalisation is on or after that date.

# **Effective date**

- An entity shall apply the Standard for annual periods beginning on or after 1 January 2009. Earlier application is permitted. If an entity applies the Standard from a date before 1 January 2009, it shall disclose that fact.
- 29A Paragraph 6 was amended by *Improvements to IFRSs* issued in May 2008. An entity shall apply that amendment for annual periods beginning on or after 1 January 2009. Earlier application is permitted. If an entity applies the amendment for an earlier period it shall disclose that fact.

# Withdrawal of IAS 23 (revised 1993)

30 This Standard supersedes IAS 23 Borrowing Costs revised in 1993.

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Accounting >> Part I – International Financial Reporting Standards >> 2011 Edition >> IFRSs in effect on January 1, 2011 >> IAS 16 Property, plant and equipment

# INTERNATIONAL ACCOUNTING STANDARD 16 property, plant and equipment

CONTENTS	Paragraph
OBJECTIVE	1
SCOPE	2–5
DEFINITIONS	6
RECOGNITION	7–14
Initial costs	11
Subsequent costs	12–14
MEASUREMENT AT RECOGNITION	15–28
Elements of cost	16–22
Measurement of cost	23–28
MEASUREMENT AFTER RECOGNITION	29–66
Cost model	30
Revaluation model	31–42
Depreciation	43–62
Depreciable amount and depreciation period	50–59
Depreciation method	60–62
Impairment	63
Compensation for impairment	65–66
DERECOGNITION	67–72
DISCLOSURE	73–79
TRANSITIONAL PROVISIONS	80
EFFECTIVE DATE	81–81E
WITHDRAWAL OF OTHER PRONOUNCEMENTS	82–83
Objective	

The objective of this Standard is to prescribe the accounting treatment for property, plant and equipment so that users of the financial statements can discern information about an entity's investment in its property, plant and equipment and the changes in such investment. The principal issues in accounting for property, plant and equipment are the recognition of the assets, the determination of their carrying amounts and the depreciation charges and impairment losses to be recognised in relation to them.

# Scope

<sup>2</sup> This Standard shall be applied in accounting for property, plant and equipment except when another Standard requires or permits a different accounting treatment.

- 3 This Standard does not apply to:
  - (a) property, plant and equipment classified as held for sale in accordance with IFRS 5 Non-current Assets
     Held for Sale and Discontinued Operations;
  - (b) biological assets related to agricultural activity (see IAS 41 Agriculture);
  - (c) the recognition and measurement of exploration and evaluation assets (see IFRS 6 Exploration for and Evaluation of Mineral Resources); or
  - (d) mineral rights and mineral reserves such as oil, natural gas and similar non-regenerative resources.

However, this Standard applies to property, plant and equipment used to develop or maintain the assets described in (b)–(d).

- 4 Other Standards may require recognition of an item of property, plant and equipment based on an approach different from that in this Standard. For example, IAS 17 Leases requires an entity to evaluate its recognition of an item of leased property, plant and equipment on the basis of the transfer of risks and rewards. However, in such cases other aspects of the accounting treatment for these assets, including depreciation, are prescribed by this Standard.
- 5 An entity using the cost model for investment property in accordance with IAS 40 Investment Property shall use the cost model in this Standard.

#### **Definitions**

6 The following terms are used in this Standard with the meanings specified:

Carrying amount is the amount at which an asset is recognised after deducting any accumulated depreciation and accumulated impairment losses.

Cost is the amount of cash or cash equivalents paid or the fair value of the other consideration given to acquire an asset at the time of its acquisition or construction or, where applicable, the amount attributed to that asset when initially recognised in accordance with the specific requirements of other IFRSs, eg IFRS 2 Share-based Payment.

Depreciable amount is the cost of an asset, or other amount substituted for cost, less its residual value.

Depreciation is the systematic allocation of the depreciable amount of an asset over its useful life.

Entity-specific value is the present value of the cash flows an entity expects to arise from the continuing use of an asset and from its disposal at the end of its useful life or expects to incur when settling a liability.

Fair value is the amount for which an asset could be exchanged between knowledgeable, willing parties in an arm's length transaction.

An impairment loss is the amount by which the carrying amount of an asset exceeds its recoverable amount.

Property, plant and equipment are tangible items that:

- (a) are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes; and
- (b) are expected to be used during more than one period.

Recoverable amount is the higher of an asset's fair value less costs to sell and its value in use.

The residual value of an asset is the estimated amount that an entity would currently obtain from disposal of the asset, after deducting the estimated costs of disposal, if the asset were already of the age and in the condition expected at the end of its useful life.

Useful life is:

- (a) the period over which an asset is expected to be available for use by an entity; or
- (b) the number of production or similar units expected to be obtained from the asset by an entity.

# Recognition

- 7 The cost of an item of property, plant and equipment shall be recognised as an asset if, and only if:
  - (a) it is probable that future economic benefits associated with the item will flow to the entity; and
  - (b) the cost of the item can be measured reliably.
- Spare parts and servicing equipment are usually carried as inventory and recognised in profit or loss as consumed. However, major spare parts and stand-by equipment qualify as property, plant and equipment when an entity expects to use them during more than one period. Similarly, if the spare parts and servicing equipment can be used only in connection with an item of property, plant and equipment, they are accounted for as property, plant and equipment.
- 9 This Standard does not prescribe the unit of measure for recognition, ie what constitutes an item of property, plant and equipment. Thus, judgement is required in applying the recognition criteria to an entity's specific circumstances. It may be appropriate to aggregate individually insignificant items, such as moulds, tools and dies, and to apply the criteria to the aggregate value.
- An entity evaluates under this recognition principle all its property, plant and equipment costs at the time they are incurred. These costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it.

## Initial costs

Items of property, plant and equipment may be acquired for safety or environmental reasons. The acquisition of such property, plant and equipment, although not directly increasing the future economic benefits of any particular existing item of property, plant and equipment, may be necessary for an entity to obtain the future economic benefits from its other assets. Such items of property, plant and equipment qualify for recognition as assets because they enable an entity to derive future economic benefits from related assets in excess of what could be derived had those items not been acquired. For example, a chemical manufacturer may install new chemical handling processes to comply with environmental requirements for the production and storage of dangerous chemicals; related plant enhancements are recognised as an asset because without them the entity is unable to manufacture and sell chemicals. However, the resulting carrying amount of such an asset and related assets is reviewed for impairment in accordance with IAS 36 Impairment of Assets.

# **Subsequent costs**

- 12 Under the recognition principle in paragraph 7, an entity does not recognise in the carrying amount of an item of property, plant and equipment the costs of the day-to-day servicing of the item. Rather, these costs are recognised in profit or loss as incurred. Costs of day-to-day servicing are primarily the costs of labour and consumables, and may include the cost of small parts. The purpose of these expenditures is often described as for the 'repairs and maintenance' of the item of property, plant and equipment.
- Parts of some items of property, plant and equipment may require replacement at regular intervals. For example, a furnace may require relining after a specified number of hours of use, or aircraft interiors such as seats and galleys may require replacement several times during the life of the airframe. Items of property,

plant and equipment may also be acquired to make a less frequently recurring replacement, such as replacing the interior walls of a building, or to make a nonrecurring replacement. Under the recognition principle in paragraph 7, an entity recognises in the carrying amount of an item of property, plant and equipment the cost of replacing part of such an item when that cost is incurred if the recognition criteria are met. The carrying amount of those parts that are replaced is derecognised in accordance with the derecognition provisions of this Standard (see paragraphs 67–72).

A condition of continuing to operate an item of property, plant and equipment (for example, an aircraft) may be performing regular major inspections for faults regardless of whether parts of the item are replaced. When each major inspection is performed, its cost is recognised in the carrying amount of the item of property, plant and equipment as a replacement if the recognition criteria are satisfied. Any remaining carrying amount of the cost of the previous inspection (as distinct from physical parts) is derecognised. This occurs regardless of whether the cost of the previous inspection was identified in the transaction in which the item was acquired or constructed. If necessary, the estimated cost of a future similar inspection may be used as an indication of what the cost of the existing inspection component was when the item was acquired or constructed.

# Measurement at recognition

15 An item of property, plant and equipment that qualifies for recognition as an asset shall be measured at its cost.

#### Elements of cost

- 16 The cost of an item of property, plant and equipment comprises:
  - (a) its purchase price, including import duties and non-refundable purchase taxes, after deducting trade discounts and rebates.
  - (b) any costs directly attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.
  - (c) the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located, the obligation for which an entity incurs either when the item is acquired or as a consequence of having used the item during a particular period for purposes other than to produce inventories during that period.
- 17 Examples of directly attributable costs are:
  - costs of employee benefits (as defined in IAS 19 Employee Benefits) arising directly from the construction or acquisition of the item of property, plant and equipment;
  - (b) costs of site preparation;
  - (c) initial delivery and handling costs;
  - (d) installation and assembly costs;
  - costs of testing whether the asset is functioning properly, after deducting the net proceeds from selling any items produced while bringing the asset to that location and condition (such as samples produced when testing equipment); and
  - (f) professional fees.
- An entity applies IAS 2 *Inventories* to the costs of obligations for dismantling, removing and restoring the site on which an item is located that are incurred during a particular period as a consequence of having used the item to produce inventories during that period. The obligations for costs accounted for in accordance with IAS 2 or

IAS 16 are recognised and measured in accordance with IAS 37 Provisions, Contingent Liabilities and Contingent Assets.

- 19 Examples of costs that are not costs of an item of property, plant and equipment are:
  - (a) costs of opening a new facility;
  - (b) costs of introducing a new product or service (including costs of advertising and promotional activities);
  - (c) costs of conducting business in a new location or with a new class of customer (including costs of staff training); and
  - (d) administration and other general overhead costs.
- 20 Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management. Therefore, costs incurred in using or redeploying an item are not included in the carrying amount of that item. For example, the following costs are not included in the carrying amount of an item of property, plant and equipment:
  - (a) costs incurred while an item capable of operating in the manner intended by management has yet to be brought into use or is operated at less than full capacity;
  - (b) initial operating losses, such as those incurred while demand for the item's output builds up; and
  - (c) costs of relocating or reorganising part or all of an entity's operations.
- Some operations occur in connection with the construction or development of an item of property, plant and equipment, but are not necessary to bring the item to the location and condition necessary for it to be capable of operating in the manner intended by management. These incidental operations may occur before or during the construction or development activities. For example, income may be earned through using a building site as a car park until construction starts. Because incidental operations are not necessary to bring an item to the location and condition necessary for it to be capable of operating in the manner intended by management, the income and related expenses of incidental operations are recognised in profit or loss and included in their respective classifications of income and expense.
- The cost of a self-constructed asset is determined using the same principles as for an acquired asset. If an entity makes similar assets for sale in the normal course of business, the cost of the asset is usually the same as the cost of constructing an asset for sale (see IAS 2). Therefore, any internal profits are eliminated in arriving at such costs. Similarly, the cost of abnormal amounts of wasted material, labour, or other resources incurred in self-constructing an asset is not included in the cost of the asset. IAS 23 Borrowing Costs establishes criteria for the recognition of interest as a component of the carrying amount of a self-constructed item of property, plant and equipment.

# Measurement of cost

- 23 The cost of an item of property, plant and equipment is the cash price equivalent at the recognition date. If payment is deferred beyond normal credit terms, the difference between the cash price equivalent and the total payment is recognised as interest over the period of credit unless such interest is capitalised in accordance with IAS 23.
- One or more items of property, plant and equipment may be acquired in exchange for a non-monetary asset or assets, or a combination of monetary and non-monetary assets. The following discussion refers simply to an exchange of one non-monetary asset for another, but it also applies to all exchanges described in the preceding sentence. The cost of such an item of property, plant and equipment is measured at fair value unless (a) the exchange transaction lacks commercial substance or (b) the fair value of neither the asset received nor the asset given up is reliably measurable. The acquired item is measured in this way even if an

entity cannot immediately derecognise the asset given up. If the acquired item is not measured at fair value, its cost is measured at the carrying amount of the asset given up.

- 25 An entity determines whether an exchange transaction has commercial substance by considering the extent to which its future cash flows are expected to change as a result of the transaction. An exchange transaction has commercial substance if:
  - the configuration (risk, timing and amount) of the cash flows of the asset received differs from the configuration of the cash flows of the asset transferred; or
  - (b) the entity-specific value of the portion of the entity's operations affected by the transaction changes as a result of the exchange; and
  - (c) the difference in (a) or (b) is significant relative to the fair value of the assets exchanged.

For the purpose of determining whether an exchange transaction has commercial substance, the entity-specific value of the portion of the entity's operations affected by the transaction shall reflect post-tax cash flows. The result of these analyses may be clear without an entity having to perform detailed calculations.

- The fair value of an asset for which comparable market transactions do not exist is reliably measurable if (a) the variability in the range of reasonable fair value estimates is not significant for that asset or (b) the probabilities of the various estimates within the range can be reasonably assessed and used in estimating fair value. If an entity is able to determine reliably the fair value of either the asset received or the asset given up, then the fair value of the asset given up is used to measure the cost of the asset received unless the fair value of the asset received is more clearly evident.
- 27 The cost of an item of property, plant and equipment held by a lessee under a finance lease is determined in accordance with IAS 17.
- 28 The carrying amount of an item of property, plant and equipment may be reduced by government grants in accordance with IAS 20 *Accounting for Government Grants and Disclosure of Government Assistance*.

# Measurement after recognition

An entity shall choose either the cost model in paragraph 30 or the revaluation model in paragraph 31 as its accounting policy and shall apply that policy to an entire class of property, plant and equipment.

#### Cost model

30. After recognition as an asset, an item of property, plant and equipment shall be carried at its cost less any accumulated depreciation and any accumulated impairment losses.

#### Revaluation model

- 31 After recognition as an asset, an item of property, plant and equipment whose fair value can be measured reliably shall be carried at a revalued amount, being its fair value at the date of the revaluation less any subsequent accumulated depreciation and subsequent accumulated impairment losses. Revaluations shall be made with sufficient regularity to ensure that the carrying amount does not differ materially from that which would be determined using fair value at the end of the reporting period.
- 32 The fair value of land and buildings is usually determined from market-based evidence by appraisal that is normally undertaken by professionally qualified valuers. The fair value of items of plant and equipment is usually their market value determined by appraisal.

- 33 If there is no market-based evidence of fair value because of the specialised nature of the item of property, plant and equipment and the item is rarely sold, except as part of a continuing business, an entity may need to estimate fair value using an income or a depreciated replacement cost approach.
- 34 The frequency of revaluations depends upon the changes in fair values of the items of property, plant and equipment being revalued. When the fair value of a revalued asset differs materially from its carrying amount, a further revaluation is required. Some items of property, plant and equipment experience significant and volatile changes in fair value, thus necessitating annual revaluation. Such frequent revaluations are unnecessary for items of property, plant and equipment with only insignificant changes in fair value. Instead, it may be necessary to revalue the item only every three or five years.
- 35 When an item of property, plant and equipment is revalued, any accumulated depreciation at the date of the revaluation is treated in one of the following ways:
  - (a) restated proportionately with the change in the gross carrying amount of the asset so that the carrying amount of the asset after revaluation equals its revalued amount. This method is often used when an asset is revalued by means of applying an index to determine its depreciated replacement cost.
  - (b) eliminated against the gross carrying amount of the asset and the net amount restated to the revalued amount of the asset. This method is often used for buildings.

The amount of the adjustment arising on the restatement or elimination of accumulated depreciation forms part of the increase or decrease in carrying amount that is accounted for in accordance with paragraphs 39 and 40.

- 36 If an item of property, plant and equipment is revalued, the entire class of property, plant and equipment to which that asset belongs shall be revalued.
- A class of property, plant and equipment is a grouping of assets of a similar nature and use in an entity's operations. The following are examples of separate classes:
  - (b) land and buildings;(c) machinery;(d) ships;

(a)

(e)

land;

(f) motor vehicles;

aircraft;

- (g) furniture and fixtures; and
- (h) office equipment.
- 38 The items within a class of property, plant and equipment are revalued simultaneously to avoid selective revaluation of assets and the reporting of amounts in the financial statements that are a mixture of costs and values as at different dates. However, a class of assets may be revalued on a rolling basis provided revaluation of the class of assets is completed within a short period and provided the revaluations are kept up to date.
- 39 If an asset's carrying amount is increased as a result of a revaluation, the increase shall be recognised in other comprehensive income and accumulated in equity under the heading of revaluation surplus. However, the increase

shall be recognised in profit or loss to the extent that it reverses a revaluation decrease of the same asset previously recognised in profit or loss.

- 40 If an asset's carrying amount is decreased as a result of a revaluation, the decrease shall be recognised in profit or loss. However, the decrease shall be recognised in other comprehensive income to the extent of any credit balance existing in the revaluation surplus in respect of that asset. The decrease recognised in other comprehensive income reduces the amount accumulated in equity under the heading of revaluation surplus.
- 41 The revaluation surplus included in equity in respect of an item of property, plant and equipment may be transferred directly to retained earnings when the asset is derecognised. This may involve transferring the whole of the surplus when the asset is retired or disposed of. However, some of the surplus may be transferred as the asset is used by an entity. In such a case, the amount of the surplus transferred would be the difference between depreciation based on the revalued carrying amount of the asset and depreciation based on the asset's original cost. Transfers from revaluation surplus to retained earnings are not made through profit or loss.
- 42 The effects of taxes on income, if any, resulting from the revaluation of property, plant and equipment are recognised and disclosed in accordance with IAS 12 *Income Taxes*.

## Depreciation

- 43 Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item shall be depreciated separately.
- An entity allocates the amount initially recognised in respect of an item of property, plant and equipment to its significant parts and depreciates separately each such part. For example, it may be appropriate to depreciate separately the airframe and engines of an aircraft, whether owned or subject to a finance lease. Similarly, if an entity acquires property, plant and equipment subject to an operating lease in which it is the lessor, it may be appropriate to depreciate separately amounts reflected in the cost of that item that are attributable to favourable or unfavourable lease terms relative to market terms.
- A significant part of an item of property, plant and equipment may have a useful life and a depreciation method that are the same as the useful life and the depreciation method of another significant part of that same item. Such parts may be grouped in determining the depreciation charge.
- To the extent that an entity depreciates separately some parts of an item of property, plant and equipment, it also depreciates separately the remainder of the item. The remainder consists of the parts of the item that are individually not significant. If an entity has varying expectations for these parts, approximation techniques may be necessary to depreciate the remainder in a manner that faithfully represents the consumption pattern and/or useful life of its parts.
- 47 An entity may choose to depreciate separately the parts of an item that do not have a cost that is significant in relation to the total cost of the item.
- 48 The depreciation charge for each period shall be recognised in profit or loss unless it is included in the carrying amount of another asset.
- 49 The depreciation charge for a period is usually recognised in profit or loss. However, sometimes, the future economic benefits embodied in an asset are absorbed in producing other assets. In this case, the depreciation charge constitutes part of the cost of the other asset and is included in its carrying amount. For example, the depreciation of manufacturing plant and equipment is included in the costs of conversion of inventories (see IAS 2). Similarly, depreciation of property, plant and equipment used for development activities may be included in the cost of an intangible asset recognised in accordance with IAS 38 *Intangible Assets*.

# Depreciable amount and depreciation period

50 The depreciable amount of an asset shall be allocated on a systematic basis over its useful life.

- The residual value and the useful life of an asset shall be reviewed at least at each financial year-end and, if expectations differ from previous estimates, the change(s) shall be accounted for as a change in an accounting estimate in accordance with IAS 8 Accounting Policies, Changes in Accounting Estimates and Errors.
- 52 Depreciation is recognised even if the fair value of the asset exceeds its carrying amount, as long as the asset's residual value does not exceed its carrying amount. Repair and maintenance of an asset do not negate the need to depreciate it.
- 53 The depreciable amount of an asset is determined after deducting its residual value. In practice, the residual value of an asset is often insignificant and therefore immaterial in the calculation of the depreciable amount.
- The residual value of an asset may increase to an amount equal to or greater than the asset's carrying amount. If it does, the asset's depreciation charge is zero unless and until its residual value subsequently decreases to an amount below the asset's carrying amount.
- Depreciation of an asset begins when it is available for use, ie when it is in the location and condition necessary for it to be capable of operating in the manner intended by management. Depreciation of an asset ceases at the earlier of the date that the asset is classified as held for sale (or included in a disposal group that is classified as held for sale) in accordance with IFRS 5 and the date that the asset is derecognised. Therefore, depreciation does not cease when the asset becomes idle or is retired from active use unless the asset is fully depreciated. However, under usage methods of depreciation the depreciation charge can be zero while there is no production.
- The future economic benefits embodied in an asset are consumed by an entity principally through its use. However, other factors, such as technical or commercial obsolescence and wear and tear while an asset remains idle, often result in the diminution of the economic benefits that might have been obtained from the asset. Consequently, all the following factors are considered in determining the useful life of an asset:
  - expected usage of the asset. Usage is assessed by reference to the asset's expected capacity or physical output.
  - (b) expected physical wear and tear, which depends on operational factors such as the number of shifts for which the asset is to be used and the repair and maintenance programme, and the care and maintenance of the asset while idle.
  - (c) technical or commercial obsolescence arising from changes or improvements in production, or from a change in the market demand for the product or service output of the asset.
  - (d) legal or similar limits on the use of the asset, such as the expiry dates of related leases.
- The useful life of an asset is defined in terms of the asset's expected utility to the entity. The asset management policy of the entity may involve the disposal of assets after a specified time or after consumption of a specified proportion of the future economic benefits embodied in the asset. Therefore, the useful life of an asset may be shorter than its economic life. The estimation of the useful life of the asset is a matter of judgement based on the experience of the entity with similar assets.
- Land and buildings are separable assets and are accounted for separately, even when they are acquired together. With some exceptions, such as quarries and sites used for landfill, land has an unlimited useful life and therefore is not depreciated. Buildings have a limited useful life and therefore are depreciable assets. An increase in the value of the land on which a building stands does not affect the determination of the depreciable amount of the building.
- 59 If the cost of land includes the costs of site dismantlement, removal and restoration, that portion of the land asset is depreciated over the period of benefits obtained by incurring those costs. In some cases, the land itself may have a limited useful life, in which case it is depreciated in a manner that reflects the benefits to be derived from it.

**Depreciation method** 

- 60 The depreciation method used shall reflect the pattern in which the asset's future economic benefits are expected to be consumed by the entity.
- The depreciation method applied to an asset shall be reviewed at least at each financial year-end and, if there has been a significant change in the expected pattern of consumption of the future economic benefits embodied in the asset, the method shall be changed to reflect the changed pattern. Such a change shall be accounted for as a change in an accounting estimate in accordance with IAS 8.
- A variety of depreciation methods can be used to allocate the depreciable amount of an asset on a systematic basis over its useful life. These methods include the straight-line method, the diminishing balance method and the units of production method. Straight-line depreciation results in a constant charge over the useful life if the asset's residual value does not change. The diminishing balance method results in a decreasing charge over the useful life. The units of production method results in a charge based on the expected use or output. The entity selects the method that most closely reflects the expected pattern of consumption of the future economic benefits embodied in the asset. That method is applied consistently from period to period unless there is a change in the expected pattern of consumption of those future economic benefits.

#### **Impairment**

- 63 To determine whether an item of property, plant and equipment is impaired, an entity applies IAS 36 *Impairment of Assets*. That Standard explains how an entity reviews the carrying amount of its assets, how it determines the recoverable amount of an asset, and when it recognises, or reverses the recognition of, an impairment loss.
- 64 [Deleted]

#### Compensation for impairment

- 65 Compensation from third parties for items of property, plant and equipment that were impaired, lost or given up shall be included in profit or loss when the compensation becomes receivable.
- 66 Impairments or losses of items of property, plant and equipment, related claims for or payments of compensation from third parties and any subsequent purchase or construction of replacement assets are separate economic events and are accounted for separately as follows:
  - (a) impairments of items of property, plant and equipment are recognised in accordance with IAS 36;
  - derecognition of items of property, plant and equipment retired or disposed of is determined in accordance with this Standard;
  - (c) compensation from third parties for items of property, plant and equipment that were impaired, lost or given up is included in determining profit or loss when it becomes receivable; and
  - (d) the cost of items of property, plant and equipment restored, purchased or constructed as replacements is determined in accordance with this Standard.

# Derecognition

- 67 The carrying amount of an item of property, plant and equipment shall be derecognised:
  - (a) on disposal; or
  - (b) when no future economic benefits are expected from its use or disposal.

- The gain or loss arising from the derecognition of an item of property, plant and equipment shall be included in profit or loss when the item is derecognised (unless IAS 17 requires otherwise on a sale and leaseback). Gains shall not be classified as revenue.
- However, an entity that, in the course of its ordinary activities, routinely sells items of property, plant and equipment that it has held for rental to others shall transfer such assets to inventories at their carrying amount when they cease to be rented and become held for sale. The proceeds from the sale of such assets shall be recognised as revenue in accordance with IAS 18 Revenue. IFRS 5 does not apply when assets that are held for sale in the ordinary course of business are transferred to inventories.
- 69 The disposal of an item of property, plant and equipment may occur in a variety of ways (eg by sale, by entering into a finance lease or by donation). In determining the date of disposal of an item, an entity applies the criteria in IAS 18 for recognising revenue from the sale of goods. IAS 17 applies to disposal by a sale and leaseback.
- If, under the recognition principle in paragraph 7, an entity recognises in the carrying amount of an item of property, plant and equipment the cost of a replacement for part of the item, then it derecognises the carrying amount of the replaced part regardless of whether the replaced part had been depreciated separately. If it is not practicable for an entity to determine the carrying amount of the replaced part, it may use the cost of the replacement as an indication of what the cost of the replaced part was at the time it was acquired or constructed.
- 71 The gain or loss arising from the derecognition of an item of property, plant and equipment shall be determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.
- The consideration receivable on disposal of an item of property, plant and equipment is recognised initially at its fair value. If payment for the item is deferred, the consideration received is recognised initially at the cash price equivalent. The difference between the nominal amount of the consideration and the cash price equivalent is recognised as interest revenue in accordance with IAS 18 reflecting the effective yield on the receivable.

## **Disclosure**

- 73 The financial statements shall disclose, for each class of property, plant and equipment:
  - (a) the measurement bases used for determining the gross carrying amount;
  - (b) the depreciation methods used:
  - (c) the useful lives or the depreciation rates used;
  - (d) the gross carrying amount and the accumulated depreciation (aggregated with accumulated impairment losses) at the beginning and end of the period; and
  - (e) a reconciliation of the carrying amount at the beginning and end of the period showing:
    - (i) additions:
    - (ii) assets classified as held for sale or included in a disposal group classified as held for sale in accordance with IFRS 5 and other disposals;
    - (iii) acquisitions through business combinations;
    - (iv) increases or decreases resulting from revaluations under paragraphs 31, 39 and 40 and from impairment losses recognised or reversed in other comprehensive income in accordance with IAS 36;

- (v) impairment losses recognised in profit or loss in accordance with IAS 36:
- (vi) impairment losses reversed in profit or loss in accordance with IAS 36;
- (vii) depreciation;
- (viii) the net exchange differences arising on the translation of the financial statements from the functional currency into a different presentation currency, including the translation of a foreign operation into the presentation currency of the reporting entity; and
- (ix) other changes.
- 74 The financial statements shall also disclose:
  - the existence and amounts of restrictions on title, and property, plant and equipment pledged as security for liabilities;
  - (b) the amount of expenditures recognised in the carrying amount of an item of property, plant and equipment in the course of its construction;
  - (c) the amount of contractual commitments for the acquisition of property, plant and equipment; and
  - (d) if it is not disclosed separately in the statement of comprehensive income, the amount of compensation from third parties for items of property, plant and equipment that were impaired, lost or given up that is included in profit or loss.
- Selection of the depreciation method and estimation of the useful life of assets are matters of judgement.

  Therefore, disclosure of the methods adopted and the estimated useful lives or depreciation rates provides users of financial statements with information that allows them to review the policies selected by management and enables comparisons to be made with other entities. For similar reasons, it is necessary to disclose:
  - (a) depreciation, whether recognised in profit or loss or as a part of the cost of other assets, during a period; and
  - (b) accumulated depreciation at the end of the period.
- In accordance with IAS 8 an entity discloses the nature and effect of a change in an accounting estimate that has an effect in the current period or is expected to have an effect in subsequent periods. For property, plant and equipment, such disclosure may arise from changes in estimates with respect to:
  - (a) residual values;
  - (b) the estimated costs of dismantling, removing or restoring items of property, plant and equipment;
  - (c) useful lives; and
  - (d) depreciation methods.
- 77 If items of property, plant and equipment are stated at revalued amounts, the following shall be disclosed:
  - (a) the effective date of the revaluation;
  - (b) whether an independent valuer was involved;

- (c) the methods and significant assumptions applied in estimating the items' fair values;
- the extent to which the items' fair values were determined directly by reference to observable prices in an active market or recent market transactions on arm's length terms or were estimated using other valuation techniques;
- (e) for each revalued class of property, plant and equipment, the carrying amount that would have been recognised had the assets been carried under the cost model; and
- (f) the revaluation surplus, indicating the change for the period and any restrictions on the distribution of the balance to shareholders.
- 78 In accordance with IAS 36 an entity discloses information on impaired property, plant and equipment in addition to the information required by paragraph 73(e)(iv)–(vi).
- 79 Users of financial statements may also find the following information relevant to their needs:
  - (a) the carrying amount of temporarily idle property, plant and equipment;
  - (b) the gross carrying amount of any fully depreciated property, plant and equipment that is still in use;
  - (c) the carrying amount of property, plant and equipment retired from active use and not classified as held for sale in accordance with IFRS 5; and
  - (d) when the cost model is used, the fair value of property, plant and equipment when this is materially different from the carrying amount.

Therefore, entities are encouraged to disclose these amounts.

#### Transitional provisions

80 The requirements of paragraphs 24–26 regarding the initial measurement of an item of property, plant and equipment acquired in an exchange of assets transaction shall be applied prospectively only to future transactions.

## **Effective date**

- An entity shall apply this Standard for annual periods beginning on or after 1 January 2005. Earlier application is encouraged. If an entity applies this Standard for a period beginning before 1 January 2005, it shall disclose that fact.
- 81A An entity shall apply the amendments in paragraph 3 for annual periods beginning on or after 1 January 2006. If an entity applies IFRS 6 for an earlier period, those amendments shall be applied for that earlier period.
- IAS 1 Presentation of Financial Statements (as revised in 2007) amended the terminology used throughout IFRSs. In addition it amended paragraphs 39, 40 and 73(e)(iv). An entity shall apply those amendments for annual periods beginning on or after 1 January 2009. If an entity applies IAS 1 (revised 2007) for an earlier period, the amendments shall be applied for that earlier period.
- 81C IFRS 3 *Business Combinations* (as revised in 2008) amended paragraph 44. An entity shall apply that amendment for annual periods beginning on or after 1 July 2009. If an entity applies IFRS 3 (revised 2008) for an earlier period, the amendment shall also be applied for that earlier period.
- Paragraphs 6 and 69 were amended and paragraph 68A was added by *Improvements to IFRSs* issued in May 2008. An entity shall apply those amendments for annual periods beginning on or after 1 January 2009.

Earlier application is permitted. If an entity applies the amendments for an earlier period it shall disclose that fact and at the same time apply the related amendments to IAS 7 Statement of Cash Flows.

Paragraph 5 was amended by *Improvements to IFRSs* issued in May 2008. An entity shall apply that amendment prospectively for annual periods beginning on or after 1 January 2009. Earlier application is permitted if an entity also applies the amendments to paragraphs 8, 9, 22, 48, 53, 53A, 53B, 54, 57 and 85B of IAS 40 at the same time. If an entity applies the amendment for an earlier period it shall disclose that fact.

# Withdrawal of other pronouncements

- 82 This Standard supersedes IAS 16 Property, Plant and Equipment (revised in 1998).
- 83 This Standard supersedes the following Interpretations:
  - (a) SIC-6 Costs of Modifying Existing Software;
  - (b) SIC-14 Property, Plant and Equipment Compensation for the Impairment or Loss of Items; and
  - (c) SIC-23 Property, Plant and Equipment Major Inspection or Overhaul Costs.

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Accounting >> Part I – International Financial Reporting Standards >> 2011 Edition >> IFRSs in effect on January 1, 2011 >> IFRIC 18 Transfers of assets from customers

# IFRIC INTERPRETATION 18 transfers of assets from customers

CONTENTS	Paragraph
REFERENCES	
BACKGROUND	1–3
SCOPE	4–7
ISSUES	8
CONSENSUS	9–21
Is the definition of an asset met?	9–10
How should the transferred item of property, plant and equipment be measured on initial recognition?	11
How should the credit be accounted for?	12–13
Identifying the separately identifiable services	14–17
Revenue recognition	18–20
How should the entity account for a transfer of cash from its customer?	21
EFFECTIVE DATE AND TRANSITION	22
References	

- Framework for the Preparation and Presentation of Financial Statements
- IFRS 1 First-time Adoption of International Financial Reporting Standards (as revised in 2008)
- IAS 8 Accounting Policies, Changes in Accounting Estimates and Errors
- IAS 16 Property, Plant and Equipment
- IAS 18 Revenue
- IAS 20 Accounting for Government Grants and Disclosure of Government Assistance
- IFRIC 12 Service Concession Arrangements

# **Background**

In the utilities industry, an entity may receive from its customers items of property, plant and equipment that must be used to connect those customers to a network and provide them with ongoing access to a supply of commodities such as electricity, gas or water. Alternatively, an entity may receive cash from customers for the acquisition or construction of such items of property, plant and equipment. Typically, customers are required to pay additional amounts for the purchase of goods or services based on usage.

- 2 Transfers of assets from customers may also occur in industries other than utilities. For example, an entity outsourcing its information technology functions may transfer its existing items of property, plant and equipment to the outsourcing provider.
- In some cases, the transferor of the asset may not be the entity that will eventually have ongoing access to the supply of goods or services and will be the recipient of those goods or services. However, for convenience this Interpretation refers to the entity transferring the asset as the customer.

### Scope

- 4 This Interpretation applies to the accounting for transfers of items of property, plant and equipment by entities that receive such transfers from their customers.
- 5 Agreements within the scope of this Interpretation are agreements in which an entity receives from a customer an item of property, plant and equipment that the entity must then use either to connect the customer to a network or to provide the customer with ongoing access to a supply of goods or services, or to do both.
- This Interpretation also applies to agreements in which an entity receives cash from a customer when that amount of cash must be used only to construct or acquire an item of property, plant and equipment and the entity must then use the item of property, plant and equipment either to connect the customer to a network or to provide the customer with ongoing access to a supply of goods or services, or to do both.
- This Interpretation does not apply to agreements in which the transfer is either a government grant as defined in IAS 20 or infrastructure used in a service concession arrangement that is within the scope of IFRIC 12.

#### Issues

- 8 The Interpretation addresses the following issues:
  - (a) Is the definition of an asset met?
  - (b) If the definition of an asset is met, how should the transferred item of property, plant and equipment be measured on initial recognition?
  - (c) If the item of property, plant and equipment is measured at fair value on initial recognition, how should the resulting credit be accounted for?
  - (d) How should the entity account for a transfer of cash from its customer?

#### Consensus

#### Is the definition of an asset met?

- When an entity receives from a customer a transfer of an item of property, plant and equipment, it shall assess whether the transferred item meets the definition of an asset set out in the *Framework*. Paragraph 49(a) of the *Framework* states that 'an asset is a resource controlled by the entity as a result of past events and from which future economic benefits are expected to flow to the entity.' In most circumstances, the entity obtains the right of ownership of the transferred item of property, plant and equipment. However, in determining whether an asset exists, the right of ownership is not essential. Therefore, if the customer continues to control the transferred item, the asset definition would not be met despite a transfer of ownership.
- An entity that controls an asset can generally deal with that asset as it pleases. For example, the entity can exchange that asset for other assets, employ it to produce goods or services, charge a price for others to use it, use it to settle liabilities, hold it, or distribute it to owners. The entity that receives from a customer a transfer of an item of property, plant and equipment shall consider all relevant facts and circumstances when assessing control of the transferred item. For example, although the entity must use the transferred item of

property, plant and equipment to provide one or more services to the customer, it may have the ability to decide how the transferred item of property, plant and equipment is operated and maintained and when it is replaced. In this case, the entity would normally conclude that it controls the transferred item of property, plant and equipment.

### How should the transferred item of property, plant and equipment be measured on initial recognition?

11 If the entity concludes that the definition of an asset is met, it shall recognise the transferred asset as an item of property, plant and equipment in accordance with paragraph 7 of IAS 16 and measure its cost on initial recognition at its fair value in accordance with paragraph 24 of that Standard.

#### How should the credit be accounted for?

- The following discussion assumes that the entity receiving an item of property, plant and equipment has concluded that the transferred item should be recognised and measured in accordance with paragraphs 9–11.
- Paragraph 12 of IAS 18 states that 'When goods are sold or services are rendered in exchange for dissimilar goods or services, the exchange is regarded as a transaction which generates revenue.' According to the terms of the agreements within the scope of this Interpretation, a transfer of an item of property, plant and equipment would be an exchange for dissimilar goods or services. Consequently, the entity shall recognise revenue in accordance with IAS 18.

# Identifying the separately identifiable services

- An entity may agree to deliver one or more services in exchange for the transferred item of property, plant and equipment, such as connecting the customer to a network, providing the customer with ongoing access to a supply of goods or services, or both. In accordance with paragraph 13 of IAS 18, the entity shall identify the separately identifiable services included in the agreement.
- 15 Features that indicate that connecting the customer to a network is a separately identifiable service include:
  - (a) a service connection is delivered to the customer and represents stand-alone value for that customer;
  - (b) the fair value of the service connection can be measured reliably.
- A feature that indicates that providing the customer with ongoing access to a supply of goods or services is a separately identifiable service is that, in the future, the customer making the transfer receives the ongoing access, the goods or services, or both at a price lower than would be charged without the transfer of the item of property, plant and equipment.
- 17 Conversely, a feature that indicates that the obligation to provide the customer with ongoing access to a supply of goods or services arises from the terms of the entity's operating licence or other regulation rather than from the agreement relating to the transfer of an item of property, plant and equipment is that customers that make a transfer pay the same price as those that do not for the ongoing access, or for the goods or services, or for both.

# Revenue recognition

- 18 If only one service is identified, the entity shall recognise revenue when the service is performed in accordance with paragraph 20 of IAS 18.
- 19 If more than one separately identifiable service is identified, paragraph 13 of IAS 18 requires the fair value of the total consideration received or receivable for the agreement to be allocated to each service and the recognition criteria of IAS 18 are then applied to each service.

20 If an ongoing service is identified as part of the agreement, the period over which revenue shall be recognised for that service is generally determined by the terms of the agreement with the customer. If the agreement does not specify a period, the revenue shall be recognised over a period no longer than the useful life of the transferred asset used to provide the ongoing service.

# How should the entity account for a transfer of cash from its customer?

When an entity receives a transfer of cash from a customer, it shall assess whether the agreement is within the scope of this Interpretation in accordance with paragraph 6. If it is, the entity shall assess whether the constructed or acquired item of property, plant and equipment meets the definition of an asset in accordance with paragraphs 9 and 10. If the definition of an asset is met, the entity shall recognise the item of property, plant and equipment at its cost in accordance with IAS 16 and shall recognise revenue in accordance with paragraphs 13-20 at the amount of cash received from the customer.

# Effective date and transition

An entity shall apply this Interpretation prospectively to transfers of assets from customers received on or after 1 July 2009. Earlier application is permitted provided the valuations and other information needed to apply the Interpretation to past transfers were obtained at the time those transfers occurred. An entity shall disclose the date from which the Interpretation was applied.

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Accounting >> Part I – International Financial Reporting Standards >> 2012 Edition >> IFRSs issued but not yet effective >> IAS 19 Employee benefits

# INTERNATIONAL ACCOUNTING STANDARD 19 employee benefits

# Amended in 2011

CONTENTS	Paragraph
OBJECTIVE	1
SCOPE	2–7
DEFINITIONS	8
SHORT-TERM EMPLOYEE BENEFITS	9–25
Recognition and measurement	11–24
All short-term employee benefits	11–12
Short-term paid absences	13-18
Profit-sharing and bonus plans	19–24
Disclosure	25
POST-EMPLOYMENT BENEFITS: DISTINCTION BETWEEN DEFINED CONTRIBUTION PLANS AND DEFINED BENEFIT PLANS	26–49
Multi-employer plans	32-39
Defined benefit plans that share risks between entities under common control	40-42
State plans	43–45
Insured benefits	46–49
POST-EMPLOYMENT BENEFITS: DEFINED CONTRIBUTION PLANS	50-54
Recognition and measurement	51–52
Disclosure	53–54
POST-EMPLOYMENT BENEFITS: DEFINED BENEFIT PLANS	55-152
Recognition and measurement	56–60
Accounting for the constructive obligation	61–62
Statement of financial position	63–65
Recognition and measurement: present value of defined benefit obligations and current service cost	66–98
Actuarial valuation method	67–69
Attributing benefit to periods of service	70–74
Actuarial assumptions	75–80
Actuarial assumptions: mortality	81–82
Actuarial assumptions: discount rate	83–86

Actuarial assumptions: salaries, benefits and medical costs	87–98
Past service cost and gains and losses on settlement	99–112
Past service cost	102-108
Gains and losses on settlement	109–112
Recognition and measurement: plan assets	113–119
Fair value of plan assets	113115
Reimbursements	116–119
Components of defined benefit cost	120-130
Net interest on the net defined benefit liability (asset)	123–126
Remeasurements of the net defined benefit liability (asset)	127–130
Presentation	131–134
Offset	131–132
Current / non-current distinction	133
Components of defined benefit cost	134
Disclosure	135–152
Characteristics of defined benefit plans and risks associated with them	139
Explanation of amounts in the financial statements	140–144
Amount, timing and uncertainty of future cash flows	145–147
Multi-employer plans	148
Defined benefit plans that share risks between entities under common control	149–150
Disclosure requirements in other IFRSs	151–152
OTHER LONG-TERM EMPLOYEE BENEFITS	153–158
Recognition and measurement	155–157
Disclosure	158
TERMINATION BENEFITS	159–171
Recognition	165–168
Measurement	169–170
Disclosure	171
TRANSITION AND EFFECTIVE DATE	172–173
APPENDIX	
Amendments to other IFRSs	
Objective	

- The objective of this Standard is to prescribe the accounting and disclosure for employee benefits. The Standard requires an entity to recognise:
  - (a) a liability when an employee has provided service in exchange for employee benefits to be paid in the future; and
  - (b) an expense when the entity consumes the economic benefit arising from service provided by an employee in exchange for employee benefits.

# Scope

- 2 This Standard shall be applied by an employer in accounting for all employee benefits, except those to which IFRS 2 *Share-based Payment* applies.
- 3 This Standard does not deal with reporting by employee benefit plans (see IAS 26 Accounting and Reporting by Retirement Benefit Plans).
- 4 The employee benefits to which this Standard applies include those provided:
  - (a) under formal plans or other formal agreements between an entity and individual employees, groups of employees or their representatives;
  - (b) under legislative requirements, or through industry arrangements, whereby entities are required to contribute to national, state, industry or other multi-employer plans; or
  - (c) by those informal practices that give rise to a constructive obligation. Informal practices give rise to a constructive obligation where the entity has no realistic alternative but to pay employee benefits. An example of a constructive obligation is where a change in the entity's informal practices would cause unacceptable damage to its relationship with employees.
- 5 Employee benefits include:
  - (a) short-term employee benefits, such as the following, if expected to be settled wholly before twelve months after the end of the annual reporting period in which the employees render the related services:
    - (i) wages, salaries and social security contributions;
    - (ii) paid annual leave and paid sick leave;
    - (iii) profit-sharing and bonuses; and
    - (iv) non-monetary benefits (such as medical care, housing, cars and free or subsidised goods or services) for current employees;
  - (b) post-employment benefits, such as the following:
    - (i) retirement benefits (eg pensions and lump sum payments on retirement); and
    - (ii) other post-employment benefits, such as post-employment life insurance and post-employment medical care;
  - (c) other long-term employee benefits, such as the following:
    - (i) long-term paid absences such as long-service leave or sabbatical leave;
    - (ii) jubilee or other long-service benefits; and
    - (iii) long-term disability benefits; and
  - (d) termination benefits.

- 6 Employee benefits include benefits provided either to employees or to their dependants or beneficiaries and may be settled by payments (or the provision of goods or services) made either directly to the employees, to their spouses, children or other dependants or to others, such as insurance companies.
- 7 An employee may provide services to an entity on a full-time, part-time, permanent, casual or temporary basis. For the purpose of this Standard, employees include directors and other management personnel.

### **Definitions**

8 The following terms are used in this Standard with the meanings specified:

#### **Definitions of employee benefits**

Employee benefits are all forms of consideration given by an entity in exchange for service rendered by employees or for the termination of employment.

Short-term employee benefits are employee benefits (other than termination benefits) that are expected to be settled wholly before twelve months after the end of the annual reporting period in which the employees render the related service.

Post-employment benefits are employee benefits (other than termination benefits and short-term employee benefits) that are payable after the completion of employment.

Other long-term employee benefits are all employee benefits other than short-term employee benefits, post-employment benefits and termination benefits.

Termination benefits are employee benefits provided in exchange for the termination of an employee's employment as a result of either:

- (a) an entity's decision to terminate an employee's employment before the normal retirement date;
- (b) an employee's decision to accept an offer of benefits in exchange for the termination of employment.

# Definitions relating to classification of plans

Post-employment benefit plans are formal or informal arrangements under which an entity provides post-employment benefits for one or more employees.

Defined contribution plans are post-employment benefit plans under which an entity pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

Defined benefit plans are post-employment benefit plans other than defined contribution plans.

Multi-employer plans are defined contribution plans (other than state plans) or defined benefit plans (other than state plans) that:

- (a) pool the assets contributed by various entities that are not under common control; and
- (b) use those assets to provide benefits to employees of more than one entity, on the basis that contribution and benefit levels are determined without regard to the identity of the entity that employe the employees.

# Definitions relating to the net defined benefit liability (asset)

The net defined benefit liability (asset) is the deficit or surplus, adjusted for any effect of limiting a net defined benefit asset to the asset ceiling.

The deficit or surplus is:

- (a) the present value of the defined benefit obligation less
- (b) the fair value of plan assets (if any).

The asset ceiling is the present value of any economic benefits available in the form of refunds from the plan or reductions in future contributions to the plan.

The *present value of a defined benefit obligation* is the present value, without deducting any plan assets, of expected future payments required to settle the obligation resulting from employee service in the current and prior periods.

Plan assets comprise:

- (a) assets held by a long-term employee benefit fund; and
- (b) qualifying insurance policies.

Assets held by a long-term employee benefit fund are assets (other than non-transferable financial instruments issued by the reporting entity) that:

- (a) are held by an entity (a fund) that is legally separate from the reporting entity and exists solely to pay or fund employee benefits; and
- (b) are available to be used only to pay or fund employee benefits, are not available to the reporting entity's own creditors (even in bankruptcy), and cannot be returned to the reporting entity, unless either:
  - the remaining assets of the fund are sufficient to meet all the related employee benefit obligations of the plan or the reporting entity; or
  - (ii) the assets are returned to the reporting entity to reimburse it for employee benefits already paid.

A *qualifying insurance policy* is an insurance policy \* issued by an insurer that is not a related party (as defined in IAS 24 *Related Party Disclosures*) of the reporting entity, if the proceeds of the policy:

- (a) can be used only to pay or fund employee benefits under a defined benefit plan; and
- (b) are not available to the reporting entity's own creditors (even in bankruptcy) and cannot be paid to the reporting entity, unless either:
  - (i) the proceeds represent surplus assets that are not needed for the policy to meet all the related employee benefit obligations; or
  - the proceeds are returned to the reporting entity to reimburse it for employee benefits already paid.

Fair value is the amount for which an asset could be exchanged or a liability settled between knowledgeable, willing parties in an arm's length transaction.

# Definitions relating to defined benefit cost

Service cost comprises:

- (a) current service cost, which is the increase in the present value of the defined benefit obligation resulting from employee service in the current period;
- (b) past service cost, which is the change in the present value of the defined benefit obligation for employee service in prior periods, resulting from a plan amendment (the introduction or withdrawal of, or changes to, a defined benefit plan) or a curtailment (a significant reduction by the entity in the number of employees covered by a plan); and
- (c) any gain or loss on settlement.

Net interest on the net defined benefit liability (asset) is the change during the period in the net defined benefit liability (asset) that arises from the passage of time.

Remeasurements of the net defined benefit liability (asset) comprise:

- (a) actuarial gains and losses;
- (b) the return on plan assets, excluding amounts included in net interest on the net defined benefit liability (asset); and
- (c) any change in the effect of the asset ceiling, excluding amounts included in net interest on the net defined benefit liability (asset).

Actuarial gains and losses are changes in the present value of the defined benefit obligation resulting from:

- (a) experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred); and
- (b) the effects of changes in actuarial assumptions.

The *return on plan assets* is interest, dividends and other income derived from the plan assets, together with realised and unrealised gains or losses on the plan assets, less:

- (a) any costs of managing plan assets; and
- (b) any tax payable by the plan itself, other than tax included in the actuarial assumptions used to measure the present value of the defined benefit obligation.

A *settlement* is a transaction that eliminates all further legal or constructive obligations for part or all of the benefits provided under a defined benefit plan, other than a payment of benefits to, or on behalf of, employees that is set out in the terms of the plan and included in the actuarial assumptions.

# Short-term employee benefits

- 9 Short-term employee benefits include items such as the following, if expected to be settled wholly before twelve months after the end of the annual reporting period in which the employees render the related services:
  - (a) wages, salaries and social security contributions;

- (b) paid annual leave and paid sick leave;
- (c) profit-sharing and bonuses; and
- (d) non-monetary benefits (such as medical care, housing, cars and free or subsidised goods or services) for current employees.
- An entity need not reclassify a short-term employee benefit if the entity's expectations of the timing of settlement change temporarily. However, if the characteristics of the benefit change (such as a change from a non-accumulating benefit to an accumulating benefit) or if a change in expectations of the timing of settlement is not temporary, then the entity considers whether the benefit still meets the definition of short-term employee benefits.

#### Recognition and measurement

#### All short-term employee benefits

- When an employee has rendered service to an entity during an accounting period, the entity shall recognise the undiscounted amount of short-term employee benefits expected to be paid in exchange for that service:
  - (a) as a liability (accrued expense), after deducting any amount already paid. If the amount already paid exceeds the undiscounted amount of the benefits, an entity shall recognise that excess as an asset (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund.
  - (b) as an expense, unless another IFRS requires or permits the inclusion of the benefits in the cost of an asset (see, for example, IAS 2 Inventories and IAS 16 Property, Plant and Equipment).
- 12 Paragraphs 13, 16 and 19 explain how an entity shall apply paragraph 11 to short-term employee benefits in the form of paid absences and profit-sharing and bonus plans.

#### Short-term paid absences

- 13 An entity shall recognise the expected cost of short-term employee benefits in the form of paid absences under paragraph 11 as follows:
  - in the case of accumulating paid absences, when the employees render service that increases their entitlement to future paid absences.
  - (b) in the case of non-accumulating paid absences, when the absences occur.
- An entity may pay employees for absence for various reasons including holidays, sickness and short-term disability, maternity or paternity, jury service and military service. Entitlement to paid absences falls into two categories:
  - (a) accumulating; and
  - (b) non-accumulating.
- Accumulating paid absences are those that are carried forward and can be used in future periods if the current period's entitlement is not used in full. Accumulating paid absences may be either vesting (in other words, employees are entitled to a cash payment for unused entitlement on leaving the entity) or non-vesting (when employees are not entitled to a cash payment for unused entitlement on leaving). An obligation arises as employees render service that increases their entitlement to future paid absences. The obligation exists, and is recognised, even if the paid absences are non-vesting, although the possibility that employees may leave before they use an accumulated non-vesting entitlement affects the measurement of that obligation.

- An entity shall measure the expected cost of accumulating paid absences as the additional amount that the entity expects to pay as a result of the unused entitlement that has accumulated at the end of the reporting period.
- The method specified in the previous paragraph measures the obligation at the amount of the additional payments that are expected to arise solely from the fact that the benefit accumulates. In many cases, an entity may not need to make detailed computations to estimate that there is no material obligation for unused paid absences. For example, a sick leave obligation is likely to be material only if there is a formal or informal understanding that unused paid sick leave may be taken as paid annual leave.

#### Example illustrating paragraphs 16 and 17

An entity has 100 employees, who are each entitled to five working days of paid sick leave for each year. Unused sick leave may be carried forward for one calendar year. Sick leave is taken first out of the current year's entitlement and then out of any balance brought forward from the previous year (a LIFO basis). At 31 December 20X1 the average unused entitlement is two days per employee. The entity expects, on the basis of experience that is expected to continue, that 92 employees will take no more than five days of paid sick leave in 20X2 and that the remaining eight employees will take an average of six and a half days each.

The entity expects that it will pay an additional twelve days of sick pay as a result of the unused entitlement that has accumulated at 31 December 20X1 (one and a half days each, for eight employees). Therefore, the entity recognises a liability equal to twelve days of sick pay.

Non-accumulating paid absences do not carry forward: they lapse if the current period's entitlement is not used in full and do not entitle employees to a cash payment for unused entitlement on leaving the entity. This is commonly the case for sick pay (to the extent that unused past entitlement does not increase future entitlement), maternity or paternity leave and paid absences for jury service or military service. An entity recognises no liability or expense until the time of the absence, because employee service does not increase the amount of the benefit.

#### Profit-sharing and bonus plans

- 19 An entity shall recognise the expected cost of profit-sharing and bonus payments under paragraph 11 when, and only when:
  - (a) the entity has a present legal or constructive obligation to make such payments as a result of past events; and
  - (b) a reliable estimate of the obligation can be made.

A present obligation exists when, and only when, the entity has no realistic alternative but to make the payments.

20 Under some profit-sharing plans, employees receive a share of the profit only if they remain with the entity for a specified period. Such plans create a constructive obligation as employees render service that increases the amount to be paid if they remain in service until the end of the specified period. The measurement of such constructive obligations reflects the possibility that some employees may leave without receiving profit-sharing payments.

### Example illustrating paragraph 20

A profit-sharing plan requires an entity to pay a specified proportion of its profit for the year to employees who serve throughout the year. If no employees leave during the year, the total profit-sharing payments for the year will be 3 per cent of profit. The entity estimates that staff turnover will reduce the payments to 2.5 per cent of profit.

The entity recognises a liability and an expense of 2.5 per cent of profit.

An entity may have no legal obligation to pay a bonus. Nevertheless, in some cases, an entity has a practice of paying bonuses. In such cases, the entity has a constructive obligation because the entity has no realistic alternative but to pay the bonus. The measurement of the constructive obligation reflects the possibility that some employees may leave without receiving a bonus.

- An entity can make a reliable estimate of its legal or constructive obligation under a profit-sharing or bonus plan when, and only when:
  - (a) the formal terms of the plan contain a formula for determining the amount of the benefit;
  - (b) the entity determines the amounts to be paid before the financial statements are authorised for issue; or
  - (c) past practice gives clear evidence of the amount of the entity's constructive obligation.
- An obligation under profit-sharing and bonus plans results from employee service and not from a transaction with the entity's owners. Therefore, an entity recognises the cost of profit-sharing and bonus plans not as a distribution of profit but as an expense.
- 24 If profit-sharing and bonus payments are not expected to be settled wholly before twelve months after the end of the annual reporting period in which the employees render the related service, those payments are other long-term employee benefits (see paragraphs 153–158).

#### **Disclosure**

25 Although this Standard does not require specific disclosures about short-term employee benefits, other IFRSs may require disclosures. For example, IAS 24 requires disclosures about employee benefits for key management personnel. IAS 1 Presentation of Financial Statements requires disclosure of employee benefits expense.

# Post-employment benefits: distinction between defined contribution plans and defined benefit plans

- 26 Post-employment benefits include items such as the following:
  - (a) retirement benefits (eg pensions and lump sum payments on retirement); and
  - (b) other post-employment benefits, such as post-employment life insurance and post-employment medical care.
  - Arrangements whereby an entity provides post-employment benefits are post-employment benefit plans. An entity applies this Standard to all such arrangements whether or not they involve the establishment of a separate entity to receive contributions and to pay benefits.
- 27 Post-employment benefit plans are classified as either defined contribution plans or defined benefit plans, depending on the economic substance of the plan as derived from its principal terms and conditions.
- 28 Under defined contribution plans the entity's legal or constructive obligation is limited to the amount that it agrees to contribute to the fund. Thus, the amount of the post-employment benefits received by the employee is determined by the amount of contributions paid by an entity (and perhaps also the employee) to a post-employment benefit plan or to an insurance company, together with investment returns arising from the contributions. In consequence, actuarial risk (that benefits will be less than expected) and investment risk (that assets invested will be insufficient to meet expected benefits) fall, in substance, on the employee.
- 29 Examples of cases where an entity's obligation is not limited to the amount that it agrees to contribute to the fund are when the entity has a legal or constructive obligation through:
  - a plan benefit formula that is not linked solely to the amount of contributions and requires the entity to
    provide further contributions if assets are insufficient to meet the benefits in the plan benefit formula;
  - (b) a guarantee, either indirectly through a plan or directly, of a specified return on contributions; or

- (c) those informal practices that give rise to a constructive obligation. For example, a constructive obligation may arise where an entity has a history of increasing benefits for former employees to keep pace with inflation even where there is no legal obligation to do so.
- 30 Under defined benefit plans:
  - (a) the entity's obligation is to provide the agreed benefits to current and former employees; and
  - (b) actuarial risk (that benefits will cost more than expected) and investment risk fall, in substance, on the entity. If actuarial or investment experience are worse than expected, the entity's obligation may be increased.
- 31 Paragraphs 32–49 explain the distinction between defined contribution plans and defined benefit plans in the context of multi-employer plans, defined benefit plans that share risks between entities under common control, state plans and insured benefits.

#### Multi-employer plans

- 32 An entity shall classify a multi-employer plan as a defined contribution plan or a defined benefit plan under the terms of the plan (including any constructive obligation that goes beyond the formal terms).
- 33 If an entity participates in a multi-employer defined benefit plan, unless paragraph 34 applies, it shall:
  - (a) account for its proportionate share of the defined benefit obligation, plan assets and cost associated with the plan in the same way as for any other defined benefit plan; and
  - (b) disclose the information required by paragraphs 135-148 (excluding paragraph 148(d)).
- When sufficient information is not available to use defined benefit accounting for a multi-employer defined benefit plan, an entity shall:
  - (a) account for the plan in accordance with paragraphs 51 and 52 as if it were a defined contribution plan; and
  - (b) disclose the information required by paragraph 148.
- 35 One example of a multi-employer defined benefit plan is one where:
  - (a) the plan is financed on a pay-as-you-go basis: contributions are set at a level that is expected to be sufficient to pay the benefits falling due in the same period; and future benefits earned during the current period will be paid out of future contributions; and
  - (b) employees' benefits are determined by the length of their service and the participating entities have no realistic means of withdrawing from the plan without paying a contribution for the benefits earned by employees up to the date of withdrawal. Such a plan creates actuarial risk for the entity: if the ultimate cost of benefits already earned at the end of the reporting period is more than expected, the entity will have either to increase its contributions or to persuade employees to accept a reduction in benefits. Therefore, such a plan is a defined benefit plan.
- Where sufficient information is available about a multi-employer defined benefit plan, an entity accounts for its proportionate share of the defined benefit obligation, plan assets and post-employment cost associated with the plan in the same way as for any other defined benefit plan. However, an entity may not be able to identify its share of the underlying financial position and performance of the plan with sufficient reliability for accounting purposes. This may occur if:

- (a) the plan exposes the participating entities to actuarial risks associated with the current and former employees of other entities, with the result that there is no consistent and reliable basis for allocating the obligation, plan assets and cost to individual entities participating in the plan; or
- (b) the entity does not have access to sufficient information about the plan to satisfy the requirements of this Standard.

In those cases, an entity accounts for the plan as if it were a defined contribution plan and discloses the information required by paragraph 148.

37 There may be a contractual agreement between the multi-employer plan and its participants that determines how the surplus in the plan will be distributed to the participants (or the deficit funded). A participant in a multi-employer plan with such an agreement that accounts for the plan as a defined contribution plan in accordance with paragraph 34 shall recognise the asset or liability that arises from the contractual agreement and the resulting income or expense in profit or loss.

#### Example illustrating paragraph 37

An entity participates in a multi-employer defined benefit plan that does not prepare plan valuations on an IAS 19 basis. It therefore accounts for the plan as if it were a defined contribution plan. A non-IAS 19 funding valuation shows a deficit of CU100 million \* in the plan. The plan has agreed under contract a schedule of contributions with the participating employers in the plan that will eliminate the deficit over the next five years. The entity's total contributions under the contract are CU8 million.

The entity recognises a liability for the contributions adjusted for the time value of money and an equal expense in profit or loss.

- Multi-employer plans are distinct from group administration plans. A group administration plan is merely an aggregation of single employer plans combined to allow participating employers to pool their assets for investment purposes and reduce investment management and administration costs, but the claims of different employers are segregated for the sole benefit of their own employees. Group administration plans pose no particular accounting problems because information is readily available to treat them in the same way as any other single employer plan and because such plans do not expose the participating entities to actuarial risks associated with the current and former employees of other entities. The definitions in this Standard require an entity to classify a group administration plan as a defined contribution plan or a defined benefit plan in accordance with the terms of the plan (including any constructive obligation that goes beyond the formal terms).
- 39 In determining when to recognise, and how to measure, a liability relating to the wind-up of a multi-employer defined benefit plan, or the entity's withdrawal from a multi-employer defined benefit plan, an entity shall apply IAS 37 *Provisions, Contingent Liabilities and Contingent Assets.*

# Defined benefit plans that share risks between entities under common control

- Defined benefit plans that share risks between entities under common control, for example, a parent and its subsidiaries, are not multi-employer plans.
- An entity participating in such a plan shall obtain information about the plan as a whole measured in accordance with this Standard on the basis of assumptions that apply to the plan as a whole. If there is a contractual agreement or stated policy for charging to individual group entities the net defined benefit cost for the plan as a whole measured in accordance with this Standard, the entity shall, in its separate or individual financial statements, recognise the net defined benefit cost so charged. If there is no such agreement or policy, the net defined benefit cost shall be recognised in the separate or individual financial statements of the group entity that is legally the sponsoring employer for the plan. The other group entities shall, in their separate or individual financial statements, recognise a cost equal to their contribution payable for the period.
- 42 Participation in such a plan is a related party transaction for each individual group entity. An entity shall therefore, in its separate or individual financial statements, disclose the information required by paragraph 149

#### State plans

- 43 An entity shall account for a state plan in the same way as for a multi-employer plan (see paragraphs 32–39).
- 44 State plans are established by legislation to cover all entities (or all entities in a particular category, for example, a specific industry) and are operated by national or local government or by another body (for example, an autonomous agency created specifically for this purpose) that is not subject to control or influence by the reporting entity. Some plans established by an entity provide both compulsory benefits, as a substitute for benefits that would otherwise be covered under a state plan, and additional voluntary benefits. Such plans are not state plans.
- State plans are characterised as defined benefit or defined contribution, depending on the entity's obligation under the plan. Many state plans are funded on a pay-as-you-go basis: contributions are set at a level that is expected to be sufficient to pay the required benefits falling due in the same period; future benefits earned during the current period will be paid out of future contributions. Nevertheless, in most state plans the entity has no legal or constructive obligation to pay those future benefits: its only obligation is to pay the contributions as they fall due and if the entity ceases to employ members of the state plan, it will have no obligation to pay the benefits earned by its own employees in previous years. For this reason, state plans are normally defined contribution plans. However, when a state plan is a defined benefit plan an entity applies paragraphs 32–39.

#### Insured benefits

- An entity may pay insurance premiums to fund a post-employment benefit plan. The entity shall treat such a plan as a defined contribution plan unless the entity will have (either directly, or indirectly through the plan) a legal or constructive obligation either:
  - (a) to pay the employee benefits directly when they fall due; or
  - (b) to pay further amounts if the insurer does not pay all future employee benefits relating to employee service in the current and prior periods.

If the entity retains such a legal or constructive obligation, the entity shall treat the plan as a defined benefit plan.

- 47 The benefits insured by an insurance policy need not have a direct or automatic relationship with the entity's obligation for employee benefits. Post-employment benefit plans involving insurance policies are subject to the same distinction between accounting and funding as other funded plans.
- Where an entity funds a post-employment benefit obligation by contributing to an insurance policy under which the entity (either directly, indirectly through the plan, through the mechanism for setting future premiums or through a related party relationship with the insurer) retains a legal or constructive obligation, the payment of the premiums does not amount to a defined contribution arrangement. It follows that the entity:
  - (a) accounts for a qualifying insurance policy as a plan asset (see paragraph 8); and
  - (b) recognises other insurance policies as reimbursement rights (if the policies satisfy the criterion in paragraph 116).
- Where an insurance policy is in the name of a specified plan participant or a group of plan participants and the entity does not have any legal or constructive obligation to cover any loss on the policy, the entity has no obligation to pay benefits to the employees and the insurer has sole responsibility for paying the benefits. The payment of fixed premiums under such contracts is, in substance, the settlement of the employee benefit obligation, rather than an investment to meet the obligation. Consequently, the entity no longer has an asset or a liability. Therefore, an entity treats such payments as contributions to a defined contribution plan.

Post-employment benefits: defined contribution plans

Accounting for defined contribution plans is straightforward because the reporting entity's obligation for each period is determined by the amounts to be contributed for that period. Consequently, no actuarial assumptions are required to measure the obligation or the expense and there is no possibility of any actuarial gain or loss. Moreover, the obligations are measured on an undiscounted basis, except where they are not expected to be settled wholly before twelve months after the end of the annual reporting period in which the employees render the related service.

# Recognition and measurement

- When an employee has rendered service to an entity during a period, the entity shall recognise the contribution payable to a defined contribution plan in exchange for that service:
  - (a) as a liability (accrued expense), after deducting any contribution already paid. If the contribution already paid exceeds the contribution due for service before the end of the reporting period, an entity shall recognise that excess as an asset (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund.
  - (b) as an expense, unless another IFRS requires or permits the inclusion of the contribution in the cost of an asset (see, for example, IAS 2 and IAS 16).
- When contributions to a defined contribution plan are not expected to be settled wholly before twelve months after the end of the annual reporting period in which the employees render the related service, they shall be discounted using the discount rate specified in paragraph 83.

#### **Disclosure**

- 53 An entity shall disclose the amount recognised as an expense for defined contribution plans.
- 54 Where required by IAS 24 an entity discloses information about contributions to defined contribution plans for key management personnel.

#### Post-employment benefits: defined benefit plans

Accounting for defined benefit plans is complex because actuarial assumptions are required to measure the obligation and the expense and there is a possibility of actuarial gains and losses. Moreover, the obligations are measured on a discounted basis because they may be settled many years after the employees render the related service.

# Recognition and measurement

- Defined benefit plans may be unfunded, or they may be wholly or partly funded by contributions by an entity, and sometimes its employees, into an entity, or fund, that is legally separate from the reporting entity and from which the employee benefits are paid. The payment of funded benefits when they fall due depends not only on the financial position and the investment performance of the fund but also on an entity's ability, and willingness, to make good any shortfall in the fund's assets. Therefore, the entity is, in substance, underwriting the actuarial and investment risks associated with the plan. Consequently, the expense recognised for a defined benefit plan is not necessarily the amount of the contribution due for the period.
- 57 Accounting by an entity for defined benefit plans involves the following steps:
  - (a) determining the deficit or surplus. This involves:
    - (i) using an actuarial technique, the projected unit credit method, to make a reliable estimate of the ultimate cost to the entity of the benefit that employees have earned in return for their service in the current and prior periods (see paragraphs 67–69). This requires an entity to determine how much benefit is attributable to the current and prior periods (see paragraphs 70–74) and to make estimates (actuarial assumptions) about demographic variables (such as employee

- turnover and mortality) and financial variables (such as future increases in salaries and medical costs) that will affect the cost of the benefit (see paragraphs 75–98).
- (ii) discounting that benefit in order to determine the present value of the defined benefit obligation and the current service cost (see paragraphs 67–69 and 83–86).
- (iii) deducting the fair value of any plan assets (see paragraphs 113–115) from the present value of the defined benefit obligation.
- (b) determining the amount of the net defined benefit liability (asset) as the amount of the deficit or surplus determined in (a), adjusted for any effect of limiting a net defined benefit asset to the asset ceiling (see paragraph 64).
- (c) determining amounts to be recognised in profit or loss:
  - (i) current service cost (see paragraphs 70–74).
  - (ii) any past service cost and gain or loss on settlement (see paragraphs 99–112).
  - (iii) net interest on the net defined benefit liability (asset) (see paragraphs 123-126).
- (d) determining the remeasurements of the net defined benefit liability (asset), to be recognised in other comprehensive income, comprising:
  - (i) actuarial gains and losses (see paragraphs 128 and 129);
  - (ii) return on plan assets, excluding amounts included in net interest on the net defined benefit liability (asset) (see paragraph 130); and
  - (iii) any change in the effect of the asset ceiling (see paragraph 64), excluding amounts included in net interest on the net defined benefit liability (asset).

Where an entity has more than one defined benefit plan, the entity applies these procedures for each material plan separately.

- An entity shall determine the net defined benefit liability (asset) with sufficient regularity that the amounts recognised in the financial statements do not differ materially from the amounts that would be determined at the end of the reporting period.
- This Standard encourages, but does not require, an entity to involve a qualified actuary in the measurement of all material post-employment benefit obligations. For practical reasons, an entity may request a qualified actuary to carry out a detailed valuation of the obligation before the end of the reporting period. Nevertheless, the results of that valuation are updated for any material transactions and other material changes in circumstances (including changes in market prices and interest rates) up to the end of the reporting period.
- 60 In some cases, estimates, averages and computational short cuts may provide a reliable approximation of the detailed computations illustrated in this Standard.

# Accounting for the constructive obligation

An entity shall account not only for its legal obligation under the formal terms of a defined benefit plan, but also for any constructive obligation that arises from the entity's informal practices. Informal practices give rise to a constructive obligation where the entity has no realistic alternative but to pay employee benefits. An example of a constructive obligation is where a change in the entity's informal practices would cause unacceptable damage to its relationship with employees.

The formal terms of a defined benefit plan may permit an entity to terminate its obligation under the plan.

Nevertheless, it is usually difficult for an entity to terminate its obligation under a plan (without payment) if employees are to be retained. Therefore, in the absence of evidence to the contrary, accounting for post-employment benefits assumes that an entity that is currently promising such benefits will continue to do so over the remaining working lives of employees.

# Statement of financial position

- 63 An entity shall recognise the net defined benefit liability (asset) in the statement of financial position.
- When an entity has a surplus in a defined benefit plan, it shall measure the net defined benefit asset at the lower of:
  - (a) the surplus in the defined benefit plan; and
  - (b) the asset ceiling, determined using the discount rate specified in paragraph 83.
- A net defined benefit asset may arise where a defined benefit plan has been overfunded or where actuarial gains have arisen. An entity recognises a net defined benefit asset in such cases because:
  - (a) the entity controls a resource, which is the ability to use the surplus to generate future benefits;
  - (b) that control is a result of past events (contributions paid by the entity and service rendered by the employee); and
  - (c) future economic benefits are available to the entity in the form of a reduction in future contributions or a cash refund, either directly to the entity or indirectly to another plan in deficit. The asset ceiling is the present value of those future benefits.

### Recognition and measurement: present value of defined benefit obligations and current service cost

- The ultimate cost of a defined benefit plan may be influenced by many variables, such as final salaries, employee turnover and mortality, employee contributions and medical cost trends. The ultimate cost of the plan is uncertain and this uncertainty is likely to persist over a long period of time. In order to measure the present value of the post-employment benefit obligations and the related current service cost, it is necessary:
  - (a) to apply an actuarial valuation method (see paragraphs 67–69):
  - (b) to attribute benefit to periods of service (see paragraphs 70–74); and
  - (c) to make actuarial assumptions (see paragraphs 75–98).

#### Actuarial valuation method

- An entity shall use the projected unit credit method to determine the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost.
- The projected unit credit method (sometimes known as the accrued benefit method pro-rated on service or as the benefit / years of service method) sees each period of service as giving rise to an additional unit of benefit entitlement (see paragraphs 70–74) and measures each unit separately to build up the final obligation (see paragraphs 75–98).

# Example illustrating paragraph 68

A lump sum benefit is payable on termination of service and equal to 1 per cent of final salary for each year of service. The salary in year 1 is CU10,000 and is assumed to increase at 7 per cent (compound) each year.

The discount rate used is 10 per cent per year. The following table shows how the obligation builds up for an employee who is expected to leave at the end of year 5, assuming that there are no changes in actuarial assumptions. For simplicity, this example ignores the additional adjustment needed to reflect the probability that the employee may leave the entity at an earlier or later date.

Year	1	2	3	4	5
	CU	CU	CU	CU	CU
Benefit attributed to:					
– prior years	0	131	262	393	524
– current year (1% of final salary)	<u>131</u>	<u>131</u>	<u>131</u>	<u>131</u>	<u>131</u>
– current and prior years	<u>131</u>	<u> 262</u>	<u>393</u>	<u>524</u>	<u>655</u>
Opening obligation	_	89	196	324	476
Interest at 10%		9	20	33	48
Current service cost	_89	_ <u>98</u>	<u>108</u>	<u>119</u>	<u>131</u>
Closing obligation	89	196	324	476	655
	===	===	===	===	===

ote:

The opening obligation is the present value of the benefit attributed to prior years.

The current service cost is the present value of the benefit attributed to the current year.

The closing obligation is the present value of the benefit attributed to current and prior years.

An entity discounts the whole of a post-employment benefit obligation, even if part of the obligation is expected to be settled before twelve months after the reporting period.

# Attributing benefit to periods of service

- In determining the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost, an entity shall attribute benefit to periods of service under the plan's benefit formula. However, if an employee's service in later years will lead to a materially higher level of benefit than in earlier years, an entity shall attribute benefit on a straight-line basis from:
  - (a) the date when service by the employee first leads to benefits under the plan (whether or not the benefits are conditional on further service) until
  - (b) the date when further service by the employee will lead to no material amount of further benefits under the plan, other than from further salary increases.
- The projected unit credit method requires an entity to attribute benefit to the current period (in order to determine current service cost) and the current and prior periods (in order to determine the present value of defined benefit obligations). An entity attributes benefit to periods in which the obligation to provide post-employment benefits arises. That obligation arises as employees render services in return for post-employment benefits that an entity expects to pay in future reporting periods. Actuarial techniques allow an entity to measure that obligation with sufficient reliability to justify recognition of a liability.

# Examples illustrating paragraph 71

A defined benefit plan provides a lump sum benefit of CU100 payable on retirement for each year of service.

- A benefit of CU100 is attributed to each year. The current service cost is the present value of CU100. The present value of the defined benefit obligation is the present value of CU100, multiplied by the number of years of service up to the end of the reporting period.
- If the benefit is payable immediately when the employee leaves the entity, the current service cost and the present value of the defined benefit obligation reflect the date at which the employee is expected to leave. Thus, because of the effect of discounting, they are less than the amounts that would be determined if the employee left at the end of the reporting period.
- A plan provides a monthly pension of 0.2 per cent of final salary for each year of service. The pension is payable from the age of 65.
- Benefit equal to the present value, at the expected retirement date, of a monthly pension of 0.2 per cent of the estimated final salary payable from the expected retirement date until the expected date of death is attributed to each year of service. The current service cost is the present value of that benefit. The present value of the defined benefit obligation is the present value of monthly pension payments of 0.2 per cent of final salary, multiplied by the number of years of service up to the end of the reporting period. The current service cost and the present value of the defined benefit obligation are discounted because pension payments begin at the age of 65.
- Employee service gives rise to an obligation under a defined benefit plan even if the benefits are conditional on future employment (in other words they are not vested). Employee service before the vesting date gives rise to a constructive obligation because, at the end of each successive reporting period, the amount of future service that an employee will have to render before becoming entitled to the benefit is reduced. In measuring its defined benefit obligation, an entity considers the probability that some employees may not satisfy any vesting requirements. Similarly, although some post-employment benefits, for example, post-employment medical benefits, become payable only if a specified event occurs when an employee is no longer employed, an obligation is created when the employee renders service that will provide entitlement to the benefit if the specified event occurs. The probability that the specified event will occur affects the measurement of the obligation, but does not determine whether the obligation exists.

# Examples illustrating paragraph 72

A plan pays a benefit of CU100 for each year of service. The benefits vest after ten years of service.

- A benefit of CU100 is attributed to each year. In each of the first ten years, the current service cost and the present value of the obligation reflect the probability that the employee may not complete ten years of service.
- A plan pays a benefit of CU100 for each year of service, excluding service before the age of 25. The benefits vest immediately.
- No benefit is attributed to service before the age of 25 because service before that date does not lead to benefits (conditional or unconditional). A benefit of CU100 is attributed to each subsequent year.
- The obligation increases until the date when further service by the employee will lead to no material amount of further benefits. Therefore, all benefit is attributed to periods ending on or before that date. Benefit is attributed to individual accounting periods under the plan's benefit formula. However, if an employee's service in later years will lead to a materially higher level of benefit than in earlier years, an entity attributes benefit on a straight-line basis until the date when further service by the employee will lead to no material amount of further benefits. That is because the employee's service throughout the entire period will ultimately lead to benefit at that higher level.

#### Examples illustrating paragraph 73

- A plan pays a lump sum benefit of CU1,000 that vests after ten years of service. The plan provides no further benefit for subsequent service.
- A benefit of CU100 (CU1,000 divided by ten) is attributed to each of the first ten years.
- The current service cost in each of the first ten years reflects the probability that the employee may not complete ten years of service. No benefit is attributed to subsequent years.

A plan pays a lump sum retirement benefit of CU2,000 to all employees who are still employed at the age of 55 after twenty years of service, or who are still employed at the age of 65, regardless of their length of service.

For employees who join before the age of 35, service first leads to benefits under the plan at the age of 35 (an employee could leave at the age of 30 and return at the age of 33, with no effect on the amount or timing of benefits). Those benefits are conditional on further service. Also, service beyond the age of 55 will lead to no material amount of further benefits. For these employees, the entity attributes benefit of CU100 (CU2,000 divided by twenty) to each year from the age of 35 to the age of 55.

For employees who join between the ages of 35 and 45, service beyond twenty years will lead to no material amount of further benefits. For these employees, the entity attributes benefit of 100 (2,000 divided by twenty) to each of the first twenty years.

For an employee who joins at the age of 55, service beyond ten years will lead to no material amount of further benefits. For this employee, the entity attributes benefit of CU200 (CU2,000 divided by ten) to each of the first ten years.

For all employees, the current service cost and the present value of the obligation reflect the probability that the employee may not complete the necessary period of service.

A post-employment medical plan reimburses 40 per cent of an employee's post-employment medical costs if the employee leaves after more than ten and less than twenty years of service and 50 per cent of those costs if the employee leaves after twenty or more years of service.

Under the plan's benefit formula, the entity attributes 4 per cent of the present value of the expected medical costs (40 per cent divided by ten) to each of the first ten years and 1 per cent (10 per cent divided by ten) to each of the second ten years. The current service cost in each year reflects the probability that the employee may not complete the necessary period of service to earn part or all of the benefits. For employees expected to leave within ten years, no benefit is attributed.

A post-employment medical plan reimburses 10 per cent of an employee's post-employment medical costs if the employee leaves after more than ten and less than twenty years of service and 50 per cent of those costs if the employee leaves after twenty or more years of service.

Service in later years will lead to a materially higher level of benefit than in earlier years. Therefore, for employees expected to leave after twenty or more years, the entity attributes benefit on a straight-line basis under paragraph 71. Service beyond twenty years will lead to no material amount of further benefits. Therefore, the benefit attributed to each of the first twenty years is 2.5 per cent of the present value of the expected medical costs (50 per cent divided by twenty).

For employees expected to leave between ten and twenty years, the benefit attributed to each of the first ten years is 1 per cent of the present value of the expected medical costs.

For these employees, no benefit is attributed to service between the end of the tenth year and the estimated date of leaving.

For employees expected to leave within ten years, no benefit is attributed.

- 74 Where the amount of a benefit is a constant proportion of final salary for each year of service, future salary increases will affect the amount required to settle the obligation that exists for service before the end of the reporting period, but do not create an additional obligation. Therefore:
  - (a) for the purpose of paragraph 70(b), salary increases do not lead to further benefits, even though the amount of the benefits is dependent on final salary; and
  - (b) the amount of benefit attributed to each period is a constant proportion of the salary to which the benefit is linked.

# Example illustrating paragraph 74

Employees are entitled to a benefit of 3 per cent of final salary for each year of service before the age of 55.

Benefit of 3 per cent of estimated final salary is attributed to each year up to the age of 55. This is the date when further service by the employee will lead to no material amount of further benefits under the plan. No benefit is attributed to service after that age.

#### Actuarial assumptions

- 75 Actuarial assumptions shall be unbiased and mutually compatible.
- 76 Actuarial assumptions are an entity's best estimates of the variables that will determine the ultimate cost of providing post-employment benefits. Actuarial assumptions comprise:
  - (a) demographic assumptions about the future characteristics of current and former employees (and their dependants) who are eligible for benefits. Demographic assumptions deal with matters such as:
    - (i) mortality (see paragraphs 81 and 82);
    - (ii) rates of employee turnover, disability and early retirement;
    - (iii) the proportion of plan members with dependants who will be eligible for benefits;
    - (iv) the proportion of plan members who will select each form of payment option available under the plan terms; and
    - (v) claim rates under medical plans.
  - (b) financial assumptions, dealing with items such as:
    - (i) the discount rate (see paragraphs 83-86);
    - (ii) benefit levels, excluding any cost of the benefits to be met by employees, and future salary (see paragraphs 87–95);
    - iii) in the case of medical benefits, future medical costs, including claim handling costs (ie the costs that will be incurred in processing and resolving claims, including legal and adjuster's fees) (see paragraphs 96–98); and
    - (iv) taxes payable by the plan on contributions relating to service before the reporting date or on benefits resulting from that service.
- 77 Actuarial assumptions are unbiased if they are neither imprudent nor excessively conservative.
- Actuarial assumptions are mutually compatible if they reflect the economic relationships between factors such as inflation, rates of salary increase and discount rates. For example, all assumptions that depend on a particular inflation level (such as assumptions about interest rates and salary and benefit increases) in any given future period assume the same inflation level in that period.
- An entity determines the discount rate and other financial assumptions in nominal (stated) terms, unless estimates in real (inflation-adjusted) terms are more reliable, for example, in a hyperinflationary economy (see IAS 29 Financial Reporting in Hyperinflationary Economies), or where the benefit is index-linked and there is a deep market in index-linked bonds of the same currency and term.
- Financial assumptions shall be based on market expectations, at the end of the reporting period, for the period over which the obligations are to be settled.

Actuarial assumptions: mortality

- An entity shall determine its mortality assumptions by reference to its best estimate of the mortality of plan members both during and after employment.
- 82 In order to estimate the ultimate cost of the benefit an entity takes into consideration expected changes in mortality, for example by modifying standard mortality tables with estimates of mortality improvements.

#### Actuarial assumptions: discount rate

- 83 The rate used to discount post-employment benefit obligations (both funded and unfunded) shall be determined by reference to market yields at the end of the reporting period on high quality corporate bonds. In countries where there is no deep market in such bonds, the market yields (at the end of the reporting period) on government bonds shall be used. The currency and term of the corporate bonds or government bonds shall be consistent with the currency and estimated term of the post-employment benefit obligations.
- One actuarial assumption that has a material effect is the discount rate. The discount rate reflects the time value of money but not the actuarial or investment risk. Furthermore, the discount rate does not reflect the entity-specific credit risk borne by the entity's creditors, nor does it reflect the risk that future experience may differ from actuarial assumptions.
- The discount rate reflects the estimated timing of benefit payments. In practice, an entity often achieves this by applying a single weighted average discount rate that reflects the estimated timing and amount of benefit payments and the currency in which the benefits are to be paid.
- In some cases, there may be no deep market in bonds with a sufficiently long maturity to match the estimated maturity of all the benefit payments. In such cases, an entity uses current market rates of the appropriate term to discount shorter-term payments, and estimates the discount rate for longer maturities by extrapolating current market rates along the yield curve. The total present value of a defined benefit obligation is unlikely to be particularly sensitive to the discount rate applied to the portion of benefits that is payable beyond the final maturity of the available corporate or government bonds.

#### Actuarial assumptions: salaries, benefits and medical costs

- 87 An entity shall measure its defined benefit obligations on a basis that reflects:
  - (a) the benefits set out in the terms of the plan (or resulting from any constructive obligation that goes beyond those terms) at the end of the reporting period;
  - (b) any estimated future salary increases that affect the benefits payable;
  - (c) the effect of any limit on the employer's share of the cost of the future benefits;
  - contributions from employees or third parties that reduce the ultimate cost to the entity of those benefits; and
  - (e) estimated future changes in the level of any state benefits that affect the benefits payable under a defined benefit plan, if, and only if, either:
    - (i) those changes were enacted before the end of the reporting period; or
    - (ii) historical data, or other reliable evidence, indicate that those state benefits will change in some predictable manner, for example, in line with future changes in general price levels or general salary levels.
- Actuarial assumptions reflect future benefit changes that are set out in the formal terms of a plan (or a constructive obligation that goes beyond those terms) at the end of the reporting period. This is the case if, for example:

- (a) the entity has a history of increasing benefits, for example, to mitigate the effects of inflation, and there is no indication that this practice will change in the future;
- (b) the entity is obliged, by either the formal terms of a plan (or a constructive obligation that goes beyond those terms) or legislation, to use any surplus in the plan for the benefit of plan participants (see paragraph 108(c)); or
- (c) benefits vary in response to a performance target or other criteria. For example, the terms of the plan may state that it will pay reduced benefits or require additional contributions from employees if the plan assets are insufficient. The measurement of the obligation reflects the best estimate of the effect of the performance target or other criteria.
- 89 Actuarial assumptions do not reflect future benefit changes that are not set out in the formal terms of the plan (or a constructive obligation) at the end of the reporting period. Such changes will result in:
  - (a) past service cost, to the extent that they change benefits for service before the change; and
  - (b) current service cost for periods after the change, to the extent that they change benefits for service after the change.
- 90 Estimates of future salary increases take account of inflation, seniority, promotion and other relevant factors, such as supply and demand in the employment market.
- 91 Some defined benefit plans limit the contributions that an entity is required to pay. The ultimate cost of the benefits takes account of the effect of a limit on contributions. The effect of a limit on contributions is determined over the shorter of:
  - (a) the estimated life of the entity; and
  - (b) the estimated life of the plan.
- 92 Some defined benefit plans require employees or third parties to contribute to the cost of the plan. Contributions by employees reduce the cost of the benefits to the entity. An entity considers whether third-party contributions reduce the cost of the benefits to the entity, or are a reimbursement right as described in paragraph 116. Contributions by employees or third parties are either set out in the formal terms of the plan (or arise from a constructive obligation that goes beyond those terms), or are discretionary. Discretionary contributions by employees or third parties reduce service cost upon payment of these contributions to the plan.
- Ontributions from employees or third parties set out in the formal terms of the plan either reduce service cost (if they are linked to service), or reduce remeasurements of the net defined benefit liability (asset) (eg if the contributions are required to reduce a deficit arising from losses on plan assets or actuarial losses).

  Contributions from employees or third parties in respect of service are attributed to periods of service as a negative benefit in accordance with paragraph 70 (ie the net benefit is attributed in accordance with that paragraph).
- 94 Changes in employee or third-party contributions in respect of service result in:
  - (a) current and past service cost (if changes in employee contributions are not set out in the formal terms of a plan and do not arise from a constructive obligation); or
  - (b) actuarial gains and losses (if changes in employee contributions are set out in the formal terms of a plan, or arise from a constructive obligation).
- 95 Some post-employment benefits are linked to variables such as the level of state retirement benefits or state medical care. The measurement of such benefits reflects the best estimate of such variables, based on historical data and other reliable evidence.

- 96 Assumptions about medical costs shall take account of estimated future changes in the cost of medical services, resulting from both inflation and specific changes in medical costs.
- Measurement of post-employment medical benefits requires assumptions about the level and frequency of future claims and the cost of meeting those claims. An entity estimates future medical costs on the basis of historical data about the entity's own experience, supplemented where necessary by historical data from other entities, insurance companies, medical providers or other sources. Estimates of future medical costs consider the effect of technological advances, changes in health care utilisation or delivery patterns and changes in the health status of plan participants.
- The level and frequency of claims is particularly sensitive to the age, health status and sex of employees (and their dependants) and may be sensitive to other factors such as geographical location. Therefore, historical data are adjusted to the extent that the demographic mix of the population differs from that of the population used as a basis for the data. They are also adjusted where there is reliable evidence that historical trends will not continue.

# Past service cost and gains and losses on settlement

- 99 Before determining past service cost, or a gain or loss on settlement, an entity shall remeasure the net defined benefit liability (asset) using the current fair value of plan assets and current actuarial assumptions (including current market interest rates and other current market prices) reflecting the benefits offered under the plan before the plan amendment, curtailment or settlement.
- An entity need not distinguish between past service cost resulting from a plan amendment, past service cost resulting from a curtailment and a gain or loss on settlement if these transactions occur together. In some cases, a plan amendment occurs before a settlement, such as when an entity changes the benefits under the plan and settles the amended benefits later. In those cases an entity recognises past service cost before any gain or loss on settlement.
- A settlement occurs together with a plan amendment and curtailment if a plan is terminated with the result that the obligation is settled and the plan ceases to exist. However, the termination of a plan is not a settlement if the plan is replaced by a new plan that offers benefits that are, in substance, the same.

### Past service cost

- 102 Past service cost is the change in the present value of the defined benefit obligation resulting from a plan amendment or curtailment.
- 103 An entity shall recognise past service cost as an expense at the earlier of the following dates:
  - (a) when the plan amendment or curtailment occurs; and
  - (b) when the entity recognises related restructuring costs (see IAS 37) or termination benefits (see paragraph 165).
- A plan amendment occurs when an entity introduces, or withdraws, a defined benefit plan or changes the benefits payable under an existing defined benefit plan.
- A curtailment occurs when an entity significantly reduces the number of employees covered by a plan. A curtailment may arise from an isolated event, such as the closing of a plant, discontinuance of an operation or termination or suspension of a plan.
- 106 Past service cost may be either positive (when benefits are introduced or changed so that the present value of the defined benefit obligation increases) or negative (when benefits are withdrawn or changed so that the present value of the defined benefit obligation decreases).

- 107 Where an entity reduces benefits payable under an existing defined benefit plan and, at the same time, increases other benefits payable under the plan for the same employees, the entity treats the change as a single net change.
- 108 Past service cost excludes:
  - the effect of differences between actual and previously assumed salary increases on the obligation to
    pay benefits for service in prior years (there is no past service cost because actuarial assumptions
    allow for projected salaries);
  - underestimates and overestimates of discretionary pension increases when an entity has a constructive obligation to grant such increases (there is no past service cost because actuarial assumptions allow for such increases);
  - (c) estimates of benefit improvements that result from actuarial gains or from the return on plan assets that have been recognised in the financial statements if the entity is obliged, by either the formal terms of a plan (or a constructive obligation that goes beyond those terms) or legislation, to use any surplus in the plan for the benefit of plan participants, even if the benefit increase has not yet been formally awarded (there is no past service cost because the resulting increase in the obligation is an actuarial loss, see paragraph 88); and
  - (d) the increase in vested benefits (ie benefits that are not conditional on future employment, see paragraph 72) when, in the absence of new or improved benefits, employees complete vesting requirements (there is no past service cost because the entity recognised the estimated cost of benefits as current service cost as the service was rendered).

#### Gains and losses on settlement

- The gain or loss on a settlement is the difference between:
  - (a) the present value of the defined benefit obligation being settled, as determined on the date of settlement: and
  - (b) the settlement price, including any plan assets transferred and any payments made directly by the entity in connection with the settlement.
- 110 An entity shall recognise a gain or loss on the settlement of a defined benefit plan when the settlement occurs.
- A settlement occurs when an entity enters into a transaction that eliminates all further legal or constructive obligation for part or all of the benefits provided under a defined benefit plan (other than a payment of benefits to, or on behalf of, employees in accordance with the terms of the plan and included in the actuarial assumptions). For example, a one-off transfer of significant employer obligations under the plan to an insurance company through the purchase of an insurance policy is a settlement; a lump sum cash payment, under the terms of the plan, to plan participants in exchange for their rights to receive specified postemployment benefits is not.
- In some cases, an entity acquires an insurance policy to fund some or all of the employee benefits relating to employee service in the current and prior periods. The acquisition of such a policy is not a settlement if the entity retains a legal or constructive obligation (see paragraph 46) to pay further amounts if the insurer does not pay the employee benefits specified in the insurance policy. Paragraphs 116–119 deal with the recognition and measurement of reimbursement rights under insurance policies that are not plan assets.

Recognition and measurement: plan assets

Fair value of plan assets

- The fair value of any plan assets is deducted from the present value of the defined benefit obligation in determining the deficit or surplus. When no market price is available, the fair value of plan assets is estimated, for example, by discounting expected future cash flows using a discount rate that reflects both the risk associated with the plan assets and the maturity or expected disposal date of those assets (or, if they have no maturity, the expected period until the settlement of the related obligation).
- Plan assets exclude unpaid contributions due from the reporting entity to the fund, as well as any nontransferable financial instruments issued by the entity and held by the fund. Plan assets are reduced by any liabilities of the fund that do not relate to employee benefits, for example, trade and other payables and liabilities resulting from derivative financial instruments.
- Where plan assets include qualifying insurance policies that exactly match the amount and timing of some or all of the benefits payable under the plan, the fair value of those insurance policies is deemed to be the present value of the related obligations (subject to any reduction required if the amounts receivable under the insurance policies are not recoverable in full).

#### Reimbursements

- 116 When, and only when, it is virtually certain that another party will reimburse some or all of the expenditure required to settle a defined benefit obligation, an entity shall:
  - (a) recognise its right to reimbursement as a separate asset. The entity shall measure the asset at fair value.
  - (b) disaggregate and recognise changes in the fair value of its right to reimbursement in the same way as for changes in the fair value of plan assets (see paragraphs 124 and 125). The components of defined benefit cost recognised in accordance with paragraph 120 may be recognised net of amounts relating to changes in the carrying amount of the right to reimbursement.
- 117 Sometimes, an entity is able to look to another party, such as an insurer, to pay part or all of the expenditure required to settle a defined benefit obligation. Qualifying insurance policies, as defined in paragraph 8, are plan assets. An entity accounts for qualifying insurance policies in the same way as for all other plan assets and paragraph 116 is not relevant (see paragraphs 46–49 and 115).
- When an insurance policy held by an entity is not a qualifying insurance policy, that insurance policy is not a plan asset. Paragraph 116 is relevant to such cases: the entity recognises its right to reimbursement under the insurance policy as a separate asset, rather than as a deduction in determining the defined benefit deficit or surplus. Paragraph 140(b) requires the entity to disclose a brief description of the link between the reimbursement right and the related obligation.
- 119 If the right to reimbursement arises under an insurance policy that exactly matches the amount and timing of some or all of the benefits payable under a defined benefit plan, the fair value of the reimbursement right is deemed to be the present value of the related obligation (subject to any reduction required if the reimbursement is not recoverable in full).

# Components of defined benefit cost

- 120 An entity shall recognise the components of defined benefit cost, except to the extent that another IFRS requires or permits their inclusion in the cost of an asset, as follows:
  - (a) service cost (see paragraphs 66-112) in profit or loss;
  - (b) net interest on the net defined benefit liability (asset) (see paragraphs 123–126) in profit or loss; and

- (c) remeasurements of the net defined benefit liability (asset) (see paragraphs 127–130) in other comprehensive income.
- 121 Other IFRSs require the inclusion of some employee benefit costs within the cost of assets, such as inventories and property, plant and equipment (see IAS 2 and IAS 16). Any post-employment benefit costs included in the cost of such assets include the appropriate proportion of the components listed in paragraph 120.
- 122 Remeasurements of the net defined benefit liability (asset) recognised in other comprehensive income shall not be reclassified to profit or loss in a subsequent period. However, the entity may transfer those amounts recognised in other comprehensive income within equity.

# Net interest on the net defined benefit liability (asset)

- 123 Net interest on the net defined benefit liability (asset) shall be determined by multiplying the net defined benefit liability (asset) by the discount rate specified in paragraph 83, both as determined at the start of the annual reporting period, taking account of any changes in the net defined benefit liability (asset) during the period as a result of contribution and benefit payments.
- 124 Net interest on the net defined benefit liability (asset) can be viewed as comprising interest income on plan assets, interest cost on the defined benefit obligation and interest on the effect of the asset ceiling mentioned in paragraph 64.
- Interest income on plan assets is a component of the return on plan assets, and is determined by multiplying the fair value of the plan assets by the discount rate specified in paragraph 83, both as determined at the start of the annual reporting period, taking account of any changes in the plan assets held during the period as a result of contributions and benefit payments. The difference between the interest income on plan assets and the return on plan assets is included in the remeasurement of the net defined benefit liability (asset).
- Interest on the effect of the asset ceiling is part of the total change in the effect of the asset ceiling, and is determined by multiplying the effect of the asset ceiling by the discount rate specified in paragraph 83, both as determined at the start of the annual reporting period. The difference between that amount and the total change in the effect of the asset ceiling is included in the remeasurement of the net defined benefit liability (asset).

# Remeasurements of the net defined benefit liability (asset)

- 127 Remeasurements of the net defined benefit liability (asset) comprise:
  - (a) actuarial gains and losses (see paragraphs 128 and 129);
  - (b) the return on plan assets (see paragraph 130), excluding amounts included in net interest on the net defined benefit liability (asset) (see paragraph 125); and
  - (c) any change in the effect of the asset ceiling, excluding amounts included in net interest on the net defined benefit liability (asset) (see paragraph 126).
- 128 Actuarial gains and losses result from increases or decreases in the present value of the defined benefit obligation because of changes in actuarial assumptions and experience adjustments. Causes of actuarial gains and losses include, for example:
  - (a) unexpectedly high or low rates of employee turnover, early retirement or mortality or of increases in salaries, benefits (if the formal or constructive terms of a plan provide for inflationary benefit increases) or medical costs;
  - (b) the effect of changes to assumptions concerning benefit payment options;

- (c) the effect of changes in estimates of future employee turnover, early retirement or mortality or of increases in salaries, benefits (if the formal or constructive terms of a plan provide for inflationary benefit increases) or medical costs; and
- (d) the effect of changes in the discount rate.
- 129 Actuarial gains and losses do not include changes in the present value of the defined benefit obligation because of the introduction, amendment, curtailment or settlement of the defined benefit plan, or changes to the benefits payable under the defined benefit plan. Such changes result in past service cost or gains or losses on settlement.
- In determining the return on plan assets, an entity deducts the costs of managing the plan assets and any tax payable by the plan itself, other than tax included in the actuarial assumptions used to measure the defined benefit obligation (paragraph 76). Other administration costs are not deducted from the return on plan assets.

#### Presentation

#### Offset

- 131 An entity shall offset an asset relating to one plan against a liability relating to another plan when, and only when, the entity:
  - (a) has a legally enforceable right to use a surplus in one plan to settle obligations under the other plan; and
  - (b) intends either to settle the obligations on a net basis, or to realise the surplus in one plan and settle its obligation under the other plan simultaneously.
- The offsetting criteria are similar to those established for financial instruments in IAS 32 *Financial Instruments: Presentation.*

#### Current / non-current distinction

133 Some entities distinguish current assets and liabilities from non-current assets and liabilities. This Standard does not specify whether an entity should distinguish current and non-current portions of assets and liabilities arising from post-employment benefits.

#### Components of defined benefit cost

134 Paragraph 120 requires an entity to recognise service cost and net interest on the net defined benefit liability (asset) in profit or loss. This Standard does not specify how an entity should present service cost and net interest on the net defined benefit liability (asset). An entity presents those components in accordance with IAS 1.

#### **Disclosure**

- 135 An entity shall disclose information that:
  - explains the characteristics of its defined benefit plans and risks associated with them (see paragraph 139);
  - (b) identifies and explains the amounts in its financial statements arising from its defined benefit plans (see paragraphs 140–144); and
  - (c) describes how its defined benefit plans may affect the amount, timing and uncertainty of the entity's future cash flows (see paragraphs 145–147).

- 136 To meet the objectives in paragraph 135, an entity shall consider all the following:
  - (a) the level of detail necessary to satisfy the disclosure requirements;
  - (b) how much emphasis to place on each of the various requirements;
  - (c) how much aggregation or disaggregation to undertake; and
  - (d) whether users of financial statements need additional information to evaluate the quantitative information disclosed.
- 137 If the disclosures provided in accordance with the requirements in this Standard and other IFRSs are insufficient to meet the objectives in paragraph 135, an entity shall disclose additional information necessary to meet those objectives. For example, an entity may present an analysis of the present value of the defined benefit obligation that distinguishes the nature, characteristics and risks of the obligation. Such a disclosure could distinguish:
  - (a) between amounts owing to active members, deferred members, and pensioners.
  - (b) between vested benefits and accrued but not vested benefits.
  - (c) between conditional benefits, amounts attributable to future salary increases and other benefits.
- An entity shall assess whether all or some disclosures should be disaggregated to distinguish plans or groups of plans with materially different risks. For example, an entity may disaggregate disclosure about plans showing one or more of the following features:
  - (a) different geographical locations.
  - (b) different characteristics such as flat salary pension plans, final salary pension plans or post-employment medical plans.
  - (c) different regulatory environments.
  - (d) different reporting segments.
  - (e) different funding arrangements (eg wholly unfunded, wholly or partly funded).

#### Characteristics of defined benefit plans and risks associated with them

- 139 An entity shall disclose:
  - (a) information about the characteristics of its defined benefit plans, including:
    - (i) the nature of the benefits provided by the plan (eg final salary defined benefit plan or contribution-based plan with guarantee).
    - (ii) a description of the regulatory framework in which the plan operates, for example the level of any minimum funding requirements, and any effect of the regulatory framework on the plan, such as the asset ceiling (see paragraph 64).
    - (iii) a description of any other entity's responsibilities for the governance of the plan, for example responsibilities of trustees or of board members of the plan.

- (b) a description of the risks to which the plan exposes the entity, focused on any unusual, entity-specific or plan-specific risks, and of any significant concentrations of risk. For example, if plan assets are invested primarily in one class of investments, eg property, the plan may expose the entity to a concentration of property market risk.
- (c) a description of any plan amendments, curtailments and settlements.

#### Explanation of amounts in the financial statements

- An entity shall provide a reconciliation from the opening balance to the closing balance for each of the following, if applicable:
  - (a) the net defined benefit liability (asset), showing separate reconciliations for:
    - (i) plan assets.
    - (ii) the present value of the defined benefit obligation.
    - (iii) the effect of the asset ceiling.
  - (b) any reimbursement rights. An entity shall also describe the relationship between any reimbursement right and the related obligation.
- 141 Each reconciliation listed in paragraph 140 shall show each of the following, if applicable:
  - (a) current service cost.
  - (b) interest income or expense.
  - (c) remeasurements of the net defined benefit liability (asset), showing separately:
    - (i) the return on plan assets, excluding amounts included in interest in (b).
    - (ii) actuarial gains and losses arising from changes in demographic assumptions (see paragraph 76(a)).
    - (iii) actuarial gains and losses arising from changes in financial assumptions (see paragraph 76(b)).
    - (iv) changes in the effect of limiting a net defined benefit asset to the asset ceiling, excluding amounts included in interest in (b). An entity shall also disclose how it determined the maximum economic benefit available, ie whether those benefits would be in the form of refunds, reductions in future contributions or a combination of both.
  - (d) past service cost and gains and losses arising from settlements. As permitted by paragraph 100, past service cost and gains and losses arising from settlements need not be distinguished if they occur together.
  - (e) the effect of changes in foreign exchange rates.
  - (f) contributions to the plan, showing separately those by the employer and by plan participants.
  - (g) payments from the plan, showing separately the amount paid in respect of any settlements.
  - (h) the effects of business combinations and disposals.

- An entity shall disaggregate the fair value of the plan assets into classes that distinguish the nature and risks of those assets, subdividing each class of plan asset into those that have a quoted market price in an active market (as defined in IFRS 13 Fair Value Measurement\*) and those that do not. For example, and considering the level of disclosure discussed in paragraph 136, an entity could distinguish between:
  - (a) cash and cash equivalents;
  - (b) equity instruments (segregated by industry type, company size, geography etc);
  - (c) debt instruments (segregated by type of issuer, credit quality, geography etc);
  - (d) real estate (segregated by geography etc);
  - derivatives (segregated by type of underlying risk in the contract, for example, interest rate contracts, foreign exchange contracts, equity contracts, credit contracts, longevity swaps etc);
  - (f) investment funds (segregated by type of fund);
  - (g) asset-backed securities; and
  - (h) structured debt.
- An entity shall disclose the fair value of the entity's own transferable financial instruments held as plan assets, and the fair value of plan assets that are property occupied by, or other assets used by, the entity.
- An entity shall disclose the significant actuarial assumptions used to determine the present value of the defined benefit obligation (see paragraph 76). Such disclosure shall be in absolute terms (eg as an absolute percentage, and not just as a margin between different percentages and other variables). When an entity provides disclosures in total for a grouping of plans, it shall provide such disclosures in the form of weighted averages or relatively narrow ranges.

# Amount, timing and uncertainty of future cash flows

- 145 An entity shall disclose:
  - (a) a sensitivity analysis for each significant actuarial assumption (as disclosed under paragraph 144) as of the end of the reporting period, showing how the defined benefit obligation would have been affected by changes in the relevant actuarial assumption that were reasonably possible at that date.
  - (b) the methods and assumptions used in preparing the sensitivity analyses required by (a) and the limitations of those methods.
  - (c) changes from the previous period in the methods and assumptions used in preparing the sensitivity analyses, and the reasons for such changes.
- An entity shall disclose a description of any asset-liability matching strategies used by the plan or the entity, including the use of annuities and other techniques, such as longevity swaps, to manage risk.
- 147 To provide an indication of the effect of the defined benefit plan on the entity's future cash flows, an entity shall disclose:
  - (a) a description of any funding arrangements and funding policy that affect future contributions.
  - (b) the expected contributions to the plan for the next annual reporting period.

(c) information about the maturity profile of the defined benefit obligation. This will include the weighted average duration of the defined benefit obligation and may include other information about the distribution of the timing of benefit payments, such as a maturity analysis of the benefit payments.

#### Multi-employer plans

- 148 If an entity participates in a multi-employer defined benefit plan, it shall disclose:
  - (a) a description of the funding arrangements, including the method used to determine the entity's rate of contributions and any minimum funding requirements.
  - (b) a description of the extent to which the entity can be liable to the plan for other entities' obligations under the terms and conditions of the multi-employer plan.
  - (c) a description of any agreed allocation of a deficit or surplus on:
    - (i) wind-up of the plan; or
    - (ii) the entity's withdrawal from the plan.
  - (d) if the entity accounts for that plan as if it were a defined contribution plan in accordance with paragraph 34, it shall disclose the following, in addition to the information required by (a)–(c) and instead of the information required by paragraphs 139–147:
    - (i) the fact that the plan is a defined benefit plan.
    - (ii) the reason why sufficient information is not available to enable the entity to account for the plan as a defined benefit plan.
    - (iii) the expected contributions to the plan for the next annual reporting period.
    - (iv) information about any deficit or surplus in the plan that may affect the amount of future contributions, including the basis used to determine that deficit or surplus and the implications, if any, for the entity.
    - (v) an indication of the level of participation of the entity in the plan compared with other participating entities. Examples of measures that might provide such an indication include the entity's proportion of the total contributions to the plan or the entity's proportion of the total number of active members, retired members, and former members entitled to benefits, if that information is available.

# Defined benefit plans that share risks between entities under common control

- 149 If an entity participates in a defined benefit plan that shares risks between entities under common control, it shall disclose:
  - (a) the contractual agreement or stated policy for charging the net defined benefit cost or the fact that there is no such policy.
  - (b) the policy for determining the contribution to be paid by the entity.
  - (c) if the entity accounts for an allocation of the net defined benefit cost as noted in paragraph 41, all the information about the plan as a whole required by paragraphs 135–147.

- (d) if the entity accounts for the contribution payable for the period as noted in paragraph 41, the information about the plan as a whole required by paragraphs 135–137, 139, 142–144 and 147(a) and (b).
- The information required by paragraph 149(c) and (d) can be disclosed by cross-reference to disclosures in another group entity's financial statements if:
  - (a) that group entity's financial statements separately identify and disclose the information required about the plan; and
  - (b) that group entity's financial statements are available to users of the financial statements on the same terms as the financial statements of the entity and at the same time as, or earlier than, the financial statements of the entity.

#### Disclosure requirements in other IFRSs

- 151 Where required by IAS 24 an entity discloses information about:
  - (a) related party transactions with post-employment benefit plans; and
  - (b) post-employment benefits for key management personnel.
- Where required by IAS 37 an entity discloses information about contingent liabilities arising from postemployment benefit obligations.

# Other long-term employee benefits

- 153 Other long-term employee benefits include items such as the following, if not expected to be settled wholly before twelve months after the end of the annual reporting period in which the employees render the related service:
  - (a) long-term paid absences such as long-service or sabbatical leave;
  - (b) jubilee or other long-service benefits;
  - (c) long-term disability benefits;
  - (d) profit-sharing and bonuses; and
  - (e) deferred remuneration.
- The measurement of other long-term employee benefits is not usually subject to the same degree of uncertainty as the measurement of post-employment benefits. For this reason, this Standard requires a simplified method of accounting for other long-term employee benefits. Unlike the accounting required for post-employment benefits, this method does not recognise remeasurements in other comprehensive income.

### Recognition and measurement

- 155 In recognising and measuring the surplus or deficit in an other long-term employee benefit plan, an entity shall apply paragraphs 56–98 and 113–115. An entity shall apply paragraphs 116–119 in recognising and measuring any reimbursement right.
- 156 For other long-term employee benefits, an entity shall recognise the net total of the following amounts in profit or loss, except to the extent that another IFRS requires or permits their inclusion in the cost of an asset:

- (a) service cost (see paragraphs 66-112);
- (b) net interest on the net defined benefit liability (asset) (see paragraphs 123-126); and
- (c) remeasurements of the net defined benefit liability (asset) (see paragraphs 127-130).
- One form of other long-term employee benefit is long-term disability benefit. If the level of benefit depends on the length of service, an obligation arises when the service is rendered. Measurement of that obligation reflects the probability that payment will be required and the length of time for which payment is expected to be made. If the level of benefit is the same for any disabled employee regardless of years of service, the expected cost of those benefits is recognised when an event occurs that causes a long-term disability.

#### **Disclosure**

158 Although this Standard does not require specific disclosures about other long-term employee benefits, other IFRSs may require disclosures. For example, IAS 24 requires disclosures about employee benefits for key management personnel. IAS 1 requires disclosure of employee benefits expense.

# **Termination benefits**

- This Standard deals with termination benefits separately from other employee benefits because the event that gives rise to an obligation is the termination of employment rather than employee service. Termination benefits result from either an entity's decision to terminate the employment or an employee's decision to accept an entity's offer of benefits in exchange for termination of employment.
- Termination benefits do not include employee benefits resulting from termination of employment at the request of the employee without an entity's offer, or as a result of mandatory retirement requirements, because those benefits are post-employment benefits. Some entities provide a lower level of benefit for termination of employment at the request of the employee (in substance, a post-employment benefit) than for termination of employment at the request of the entity. The difference between the benefit provided for termination of employment at the request of the employee and a higher benefit provided at the request of the entity is a termination benefit.
- The form of the employee benefit does not determine whether it is provided in exchange for service or in exchange for termination of the employee's employment. Termination benefits are typically lump sum payments, but sometimes also include:
  - enhancement of post-employment benefits, either indirectly through an employee benefit plan or directly.
  - (b) salary until the end of a specified notice period if the employee renders no further service that provides economic benefits to the entity.
- 162 Indicators that an employee benefit is provided in exchange for services include the following:
  - (a) the benefit is conditional on future service being provided (including benefits that increase if further service is provided).
  - (b) the benefit is provided in accordance with the terms of an employee benefit plan.
- Some termination benefits are provided in accordance with the terms of an existing employee benefit plan. For example, they may be specified by statute, employment contract or union agreement, or may be implied as a result of the employer's past practice of providing similar benefits. As another example, if an entity makes an offer of benefits available for more than a short period, or there is more than a short period between the offer and the expected date of actual termination, the entity considers whether it has established a new employee benefit plan and hence whether the benefits offered under that plan are termination benefits or postemployment benefits. Employee benefits provided in accordance with the terms of an employee benefit plan

- are termination benefits if they both result from an entity's decision to terminate an employee's employment and are not conditional on future service being provided.
- Some employee benefits are provided regardless of the reason for the employee's departure. The payment of such benefits is certain (subject to any vesting or minimum service requirements) but the timing of their payment is uncertain. Although such benefits are described in some jurisdictions as termination indemnities or termination gratuities, they are post-employment benefits rather than termination benefits, and an entity accounts for them as post-employment benefits.

#### Recognition

- An entity shall recognise a liability and expense for termination benefits at the earlier of the following dates:
  - (a) when the entity can no longer withdraw the offer of those benefits; and
  - (b) when the entity recognises costs for a restructuring that is within the scope of IAS 37 and involves the payment of termination benefits.
- 166 For termination benefits payable as a result of an employee's decision to accept an offer of benefits in exchange for the termination of employment, the time when an entity can no longer withdraw the offer of termination benefits is the earlier of:
  - (a) when the employee accepts the offer; and
  - (b) when a restriction (eg a legal, regulatory or contractual requirement or other restriction) on the entity's ability to withdraw the offer takes effect. This would be when the offer is made, if the restriction existed at the time of the offer.
- For termination benefits payable as a result of an entity's decision to terminate an employee's employment, the entity can no longer withdraw the offer when the entity has communicated to the affected employees a plan of termination meeting all of the following criteria:
  - (a) Actions required to complete the plan indicate that it is unlikely that significant changes to the plan will be made.
  - (b) The plan identifies the number of employees whose employment is to be terminated, their job classifications or functions and their locations (but the plan need not identify each individual employee) and the expected completion date.
  - (c) The plan establishes the termination benefits that employees will receive in sufficient detail that employees can determine the type and amount of benefits they will receive when their employment is terminated.
- When an entity recognises termination benefits, the entity may also have to account for a plan amendment or a curtailment of other employee benefits (see paragraph 103).

#### Measurement

- 169 An entity shall measure termination benefits on initial recognition, and shall measure and recognise subsequent changes, in accordance with the nature of the employee benefit, provided that if the termination benefits are an enhancement to post-employment benefits, the entity shall apply the requirements for post-employment benefits. Otherwise:
  - (a) if the termination benefits are expected to be settled wholly before twelve months after the end of the annual reporting period in which the termination benefit is recognised, the entity shall apply the requirements for short-term employee benefits.

- (b) if the termination benefits are not expected to be settled wholly before twelve months after the end of the annual reporting period, the entity shall apply the requirements for other long-term employee benefits.
- 170 Because termination benefits are not provided in exchange for service, paragraphs 70–74 relating to the attribution of the benefit to periods of service are not relevant.

# Example illustrating paragraphs 159-170

# Background

As a result of a recent acquisition, an entity plans to close a factory in ten months and, at that time, terminate the employment of all of the remaining employees at the factory. Because the entity needs the expertise of the employees at the factory to complete some contracts, it announces a plan of termination as follows.

Each employee who stays and renders service until the closure of the factory will receive on the termination date a cash payment of CU30,000. Employees leaving before closure of the factory will receive CU10,000.

There are 120 employees at the factory. At the time of announcing the plan, the entity expects 20 of them to leave before closure. Therefore, the total expected cash outflows under the plan are CU3,200,000 (ie  $20 \times CU10,000 + 100 \times CU30,000$ ). As required by paragraph 160, the entity accounts for benefits provided in exchange for termination of employment as termination benefits and accounts for benefits provided in exchange for services as short-term employee benefits.

#### Termination benefits

The benefit provided in exchange for termination of employment is CU10,000. This is the amount that an entity would have to pay for terminating the employment regardless of whether the employees stay and render service until closure of the factory or they leave before closure. Even though the employees can leave before closure, the termination of all employees' employment is a result of the entity's decision to close the factory and terminate their employment (ie all employees will leave employment when the factory closes). Therefore the entity recognises a liability of CU1,200,000 (ie 120 × CU10,000) for the termination benefits provided in accordance with the employee benefit plan at the earlier of when the plan of termination is announced and when the entity recognises the restructuring costs associated with the closure of the factory.

# Benefits provided in exchange for service

The incremental benefits that employees will receive if they provide services for the full ten-month period are in exchange for services provided over that period. The entity accounts for them as short-term employee benefits because the entity expects to settle them before twelve months after the end of the annual reporting period. In this example, discounting is not required, so an expense of CU200,000 (ie CU2,000,000  $\div$  10) is recognised in each month during the service period of ten months, with a corresponding increase in the carrying amount of the liability.

#### **Disclosure**

171 Although this Standard does not require specific disclosures about termination benefits, other IFRSs may require disclosures. For example, IAS 24 requires disclosures about employee benefits for key management personnel. IAS 1 requires disclosure of employee benefits expense.

# Transition and effective date

- An entity shall apply this Standard for annual periods beginning on or after 1 January 2013. Earlier application is permitted. If an entity applies this Standard for an earlier period, it shall disclose that fact.
- 173 An entity shall apply this Standard retrospectively, in accordance with IAS 8 Accounting Policies, Changes in Accounting Estimates and Errors, except that:
  - (a) an entity need not adjust the carrying amount of assets outside the scope of this Standard for changes in employee benefit costs that were included in the carrying amount before the date of initial application. The date of initial application is the beginning of the earliest prior period presented in the first financial statements in which the entity adopts this Standard.

(b) in financial statements for periods beginning before 1 January 2014, an entity need not present comparative information for the disclosures required by paragraph 145 about the sensitivity of the defined benefit obligation.

# Appendix Amendments to other IFRSs

This appendix sets out amendments to other IFRSs that are a consequence of the Board amending IAS 19 in June 2011. An entity shall apply these amendments when it applies IAS 19 as amended. Amended paragraphs are shown with new text underlined and deleted text struck through.

# IFRS 1 First-time Adoption of International Financial Reporting Standards

- A1 Paragraph 39L is added as follows:
  - 39L IAS 19 Employee Benefits (as amended in June 2011) amended paragraph D1, deleted paragraphs D10 and D11 and added paragraph E5. An entity shall apply those amendments when it applies IAS 19 (as amended in June 2011).
- A2 In Appendix D (Exemptions from other IFRSs), the heading above paragraph D10 and paragraphs D10 and D11 are deleted and paragraph D1 is amended as follows:
  - D1 An entity may elect to use one or more of the following exemptions:
    - (a) ...
    - (e) [deleted] employee benefits (paragraphs D10 and D11);
    - (f) ...
- A3 In Appendix E (Short-term exemptions from IFRSs), a heading and paragraph E5 are added as follows:

#### **Employee benefits**

E5 A first-time adopter may apply the transition provisions in paragraph 173(b) of IAS 19.

# IFRS 8 Operating Segments

- A4 Paragraph 24 is amended as follows:
  - An entity shall disclose the following about each reportable segment if the specified amounts are included in the measure of segment assets reviewed by the chief operating decision maker or are otherwise regularly provided to the chief operating decision maker, even if not included in the measure of segment assets:
    - (a) ...
    - the amounts of additions to non-current assets\* other than financial instruments, deferred tax assets, post-employment net defined benefit assets (see IAS 19 Employee Benefits paragraphs 54–58) and rights arising under insurance contracts.

[footnote omitted]

# IFRS 13 Fair Value Measurement

A5 The heading above paragraph D61 is amended to read as follows:

# IAS 19 Employee Benefits (as amended in June 2011)

A6 Paragraphs D62 and D63 are amended as follows:

D62 Paragraphs 50 and 102 are 113 is amended as follows:

50 Accounting by an entity for defined benefit plans involves the following steps:

•••

(c) determining measuring the fair value of any plan assets (see paragraphs 102–104);

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102 113 The fair value of any plan assets is deducted in determining the deficit or surplus. amount recognised in the statement of financial position in accordance with under paragraph 54. When no market price is available, the fair value of plan assets is estimated; for example, by discounting expected future cash flows using a discount rate that reflects both the risk associated with the plan assets and the maturity or expected disposal date of those assets (or, if they have no maturity, the expected period until the settlement of the related obligation).

D63 Paragraph 162 174 is added as follows:

162 174 IFRS 13, issued in May 2011, amended the definition of fair value in paragraph 78 and amended paragraphs 50 and 102 113. An entity shall apply those amendments when it applies IFRS 13.

# IAS 1 Presentation of Financial Statements

A7 In paragraph 7, the definition of 'other comprehensive income' is amended as follows:

7 ..

Other comprehensive income comprises items of income and expense (including reclassification adjustments) that are not recognised in profit or loss as required or permitted by other IFRSs.

The components of other comprehensive income include:

- (a) changes in revaluation surplus (see IAS 16 Property, Plant and Equipment and IAS 38 Intangible Assets);
- (b) <u>remeasurements of actuarial gains and losses on defined benefit plans recognised in accordance with paragraph 93A of (see</u> IAS 19 *Employee Benefits*);
- (c) ...
- A8 Paragraph 96 is amended, and paragraph 139K is added as follows:
  - 96 Reclassification adjustments do not arise on changes in revaluation surplus recognised in accordance with IAS 16 or IAS 38 or on remeasurements of actuarial gains and losses on defined benefit plans recognised in accordance with paragraph 93A of IAS 19. These components are recognised in other comprehensive income and are not reclassified to profit or loss in subsequent periods. Changes in

revaluation surplus may be transferred to retained earnings in subsequent periods as the asset is used or when it is derecognised (see IAS 16 and IAS 38). Actuarial gains and losses are reported in retained earnings in the period that they are recognised as other comprehensive income (see IAS 19).

139K IAS 19 *Employee Benefits* (as amended in June 2011) amended the definition of 'other comprehensive income' in paragraph 7 and paragraph 96. An entity shall apply those amendments when it applies IAS 19 (as amended in June 2011).

# IAS 24 Related Party Disclosures

- A9 Paragraph 22 is amended as follows:
  - Participation by a parent or subsidiary in a defined benefit plan that shares risks between group entities is a transaction between related parties (see paragraph 34B 42 of IAS 19 (as amended in 2011)).

# IFRIC 14 IAS 19 — The Limit on a Defined Benefit Asset, Minimum Funding Requirements and their Interaction

A10 Below the heading 'References', after the reference to IAS 19 *Employee Benefits* is added '(as amended in 2011)'.

Paragraphs 25 and 26 are deleted, paragraphs 1, 6, 17 and 24 are amended and paragraph 27C is added as follows:

- 1 Paragraph 58 64 of IAS 19 limits the measurement of a <u>net</u> defined benefit asset to <u>the lower of the surplus in the defined benefit plan and the asset ceiling. Paragraph 8 of IAS 19 defines the asset ceiling as</u> 'the present value of <u>any</u> economic benefits available in the form of refunds from the plan or reductions in future contributions to the plan' <del>plus unrecognised gains and losses</del>. Questions have arisen about when refunds or reductions in future contributions should be regarded as available, particularly when a minimum funding requirement exists.
- 6 The issues addressed in this Interpretation are:
  - (a) when refunds or reductions in future contributions should be regarded as available in accordance with the definition of the asset ceiling in paragraph 8 paragraph 58 of IAS 19.
- An entity shall determine the future service costs using assumptions consistent with those used to determine the defined benefit obligation and with the situation that exists at the end of the reporting period as determined by IAS 19. Therefore, an entity shall assume no change to the benefits to be provided by a plan in the future until the plan is amended and shall assume a stable workforce in the future unless the entity is demonstrably committed at the end of the reporting period to makes a reduction in the number of employees covered by the plan. In the latter case, the assumption about the future workforce shall include the reduction.
- To the extent that the contributions payable will not be available after they are paid into the plan, the entity shall recognise a liability when the obligation arises. The liability shall reduce the <u>net</u> defined benefit asset or increase the <u>net</u> defined benefit liability so that no gain or loss is expected to result from applying paragraph 58 64 of IAS 19 when the contributions are paid.
- 27C IAS 19 (as amended in 2011) amended paragraphs 1, 6, 17 and 24 and deleted paragraphs 25 and 26. An entity shall apply those amendments when it applies IAS 19 (as amended in 2011).

# **Footnotes**

- \* A qualifying insurance policy is not necessarily an insurance contract, as defined in IFRS 4 Insurance Contracts.
- \* In this Standard monetary amounts are denominated in 'currency units (CU)'.
- \* If an entity has not yet applied IFRS 13, it may refer to paragraph AG71 of IAS 39 *Financial Instruments: Recognition and Measurement*, or paragraph B.5.4.3 of IFRS 9 *Financial Instruments* (October 2010), if applicable.

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