Feb	oruary 16, 2012	Multi-l	Page "	Muskrat Falls Hearing
		Page 1		Page 3
1 ]	February 16, 2012		1	will be posting the public comments on the
2 (	(9:45 a.m.)		2	Board's website as well. So again the
3 (	CHAIRMAN:		3	deadline if anybody is listening to the
4	Q. Good morning, everybody. I got one request to		4	webcast or here in the room who would like to
5	make before we start. Anybody got cell phones		5	file written comments, but not make a formal
6	here, please turn them off, please. There was		6	presentation next week, the deadline for
7	a phone going off yesterday and the day		7	written comments is February 29th. The next
8	before, and I don't know about you guys, but		8	step in the process, of course, is written
9	it drives me right up the wall literally.		9	submissions from the Consumer Advocate and
10	It's a minor obsession. Before we start, I	1	0	Nalcor, which will be filed on March 2nd, and
11	think Madam Greene has some preliminary	1	1	then the Board's report to Government is due
12	matters to raise.	1	2	by the end of March. The last thing that I
13 (	GREENE, Q.C.:	1	3	wanted to mention this morning because it
14	Q. Yes, thank you, Mr. Chair. In terms of the	1-	4	would be of interest to the people here in the
15	process, I thought it would be helpful if we	1	5	room, and to the members of the public who are
16	just reviewed for the public who are listening	1	6	watching, is information with respect to the
17	today a little bit more information about the	1	7	webcast. This is the first time that the
18	process as we move forward. First with	1	8	Board has used the webcast process to allow
19	respect to questions from the public, the	1	9	any member of the public who wishes to observe
20	Board has received a number of questions and	2	0	the process to be able to do so without
21	we have forwarded these questions to the	2	1	actually coming to the hearing room, and we do
22	Consumer Advocate, who has, as you know, po	sed 2	2	have some statistics, I don't think we're up
23	questions throughout the process from	2	3	there with Oprah or -
24	consumers and the public can, of course,	2	4 CHAI	RMAN:
25	continue to forward questions in the same way.	2	5 Q.	Another World.
		Page 2		Page 4
1	Secondly, yesterday was the deadline for		1 GREE	ENE, Q.C.:
2	requests for presentations to be made next		2 00	Another World, but from the Board's

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requests for presentations to be made next 3 week. We have received a number of requests for presentations. We are now coordinating 4 5 with the individuals who have made requests to do a presentation with respect to the outline 6 7 or the content of their presentations and the 8 timing. That coordination should be complete 9 by tomorrow and the Board will be posting a schedule tomorrow on the website relating to 10 11 the presentations for next week. Four days were set aside next week for public 12 13 presentations, and the schedule for the actual days that we will be hearing the 14 15 presentations, as I said, will be posted and will be available on the Board's website 16 17 tomorrow. The Board has also provided for parties who wish to make comments to be able 18 19 to post them on the public record as well. There is a - when you go to the Board's 20 website, you will see the process for how you 21 22 can file written comments. We have also received a number of written comments so far. 23 24 The deadline for any member of the public who

QQ. Another World, but from the Board's perspective, this is new, it's the first time we've used the process and it's interesting to see the level of interest that's there, and we were able to determine the number of unique or live hits on the website. I don't have the information with respect to people who've looked at it, the archives yet, but from people who are watching live, on Monday there was about 640 unique hits, on Tuesday we peaked at about 900, yesterday was 540. So to the members of the public who are watching us at home, that gives you an idea of the level of interest and people who are actually watching us as we do what sometimes may appear, especially watching it on a camera, to be a bit boring as we go through documentation, but - and we will do an update after with respect to it. So it does appear there is a level of interest of people who are actually watching us live at home. 23 CHAIRMAN:

Q. So you can all say you had your fifteen minutes of fame. I don't know who said that,

wishes to file comments is February 29th. We

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1	but someone said everybody should get fifteen	-		subsequent to that. These hearing started on
1	minutes.	2		the 13th and there was a fair bit of time
3 MR. JC	DHNSON:	3		spent, Nalcor's resources and personnel
1	Warhol.	4		preparing for this, so we've had to make a
5 CHAIR		5		decision as to how best to deal with and
	Andy Warhol. Good for you, sir, that's exactly			prepare for this or put people that otherwise
1	right.	7		would be engaged in this process answering
8 GREEN		8		RFIs. Nalcor is doing the best it can to
1	The last comment, I should say, is on the	9		respond to those RFIs, and now that the
	outstanding questions and I think Mr. Johnson,			process - some of the panel are not necessary,
1	the Consumer Advocate, is going to speak to	11		we can get back to answering those. So we're
	this question, there are a number of questions	12		doing the best we can on that, but there are
1	that have been posed by the Consumer Advoca			limitations on how we can respond.
1	that have not yet been responded to by Nalcor,		CHAIF	-
	and counsel have agreed that following our			We will leave it in your capable hands, sir.
1	•	15		-
1	conclusion of the hearings here today, we will			LLY, Q.C.:
	be meeting to discuss those questions and the	17		Thank you.
1	timing around those questions. I'm not sure		CHAIF	
	if there's anything else you wanted to say,	19	-	Now are we back to Mr. Johnson?
	Mr. Johnson.			NE, Q.C.:
21 MR. JC		21	-	Yes, thank you, Mr. Chair.
1	Other than - thank you, Ms. Greene, other than			DHNSON:
1	that, there'll be more written questions filed	23		Good morning, gentlemen. MHI might be a
1	as of today that were receiving yesterday and	24		household name in Newfoundland, but you're not
25	early this morning. The other thing, just to	25		household faces, I guess, is the take-away
	Pag	ge 6		Page 8
1	follow-up on the point about the identity of	1	f	rom those viewing statistics. We had talked
2	questioners, as I understand there's been some	2	3	resterday a little bit about sensitivity
3	inquiries about, you know, when I'm posing a	3	t	esting and I'm going to come back to that in
4	question, who is giving me the question to	4		second, but I want to draw your attention
5	pose, and generally unless someone has said go	5	f	irst to the CPW analysis key finding, which
6	ahead and use my identity when you're asking	6	i a	appears at page 88 of Volume 1. In that
1	the question, I preserve the fact that they	7	' ł	bullet the third line down, you indicate the
8	don't necessarily want their name attached to	8		letailed analysis performed by MHI determined
9	a particular question, no more are they	9	t	hat Nalcor's cumulative present worth
1	obliged to.	10	) a	inalysis was completed using recognized best
11 GREEN		11		practices and the cumulative present worth for
1	And similarly with respect to people who are	12	_	each option was correct, based on the inputs
1	posting comments, the Board will not release	13		used by Nalcor, and then you say these inputs
1	the name of the individual without the consent			vere reviewed and the technical and financial
1	of that individual, and there is a process in	15		unalyses conducted by MHI was generally found
1	place around that as well with the Board.	16		o be appropriate. Then you say, "There are,
17 CHAIR	_	17		nowever, other considerations related to risks
1	Okay, so I think we're back to Mr. Johnson	18		associated with the assumptions used for
1	now, are we, is that correct?	19		pertain key inputs, such as load, fuel prices,
1	LLY, Q.C.:	20		and cost estimates, which may impact the
1	Mr. Chairman, just one remark about the RFIs	21		cumulative present worth analysis for the two
1	that have been filed. Nalcor has responded	22		options", and those were the very factors that
	that have been fined. Ivaleof has responded	22	, (	prions, and mose were the very factors that

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we were discussing somewhat and has been

discussed in this hearing in connection with

sensitivity. Then you go on to say that these

to, I think, all of the RFIs submitted up to

February 6th, I think is the last batch that

we received, and we received other RFIs

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	Page 9		Page 11
1	were tested with the use of several	1	the high side has been significantly more than
2	sensitivity analysis, and I just want to, I	2	that relative to the low side, but there
3	guess, talk generally about the three things	3	definitely has been volatility and that's a
4	that you have talked about which are at -	4	fair statement to make.
5	which you have identified as being involving	5	MR. JOHNSON:
6	considerations related to risks associated	6	Q. And in terms -
7	with the assumptions used for certain key	7	CHAIRMAN:
8	inputs; load, fuel prices, and cost estimates.	8	Q. Pre 1859.
9	I guess dealing with the fuel price risk, if I	9	MR. KAST:
10	could put that in some sort of bucket, I take	10	
11	it whenever you would be comparing an option		CHAIRMAN:
12	that had fuel as a component versus something	12	
13	that maybe had less or more fuel, that a fuel		MR. KAST:
14	price risk is a normal or a universal type of	14	
15	risk as opposed to the particular discussion,		CHAIRMAN:
16	for instance, we had on load having to do with	16	
17	a particular industrial customer or a	17	•
	particular lindustrial customer of a particular load lasting for whatever period.		
18			MR. JOHNSON:
19	Are they different in nature?	19	
	MR. WILSON:		CHAIRMAN:
21	Q. Paul Wilson. Of course, you have to recognize	21	Q. I can't get over that one either. Blame Mr.
22	that they are different in nature and you have	22	
23	to treat them appropriately in your analysis.		MR. JOHNSON:
	MR. JOHNSON:	24	Q. I was going to say it was a Chevrolet, but -
25	Q. And, you know, I guess, the fuel price risk,	25	CHAIRMAN:
120	, , , ,	-	CIT IIICIT II C.
	Page 10		Page 12
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1	Page 10 that never goes away in - I can't imagine,	1	Page 12  Q. Yeah, that's true too. That's right.  MR. JOHNSON:
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**February 16, 2012** Page 13 facing here. So I guess, I'll just move then 1 1 2 to some consumer questions, and the first one 2 is in reviewing the demand projections 3 3 completed by Nalcor, has MHI completed any 4 4 assessment of the demographic changes which 5 5 are occurring in the Province of Newfoundland 6 6 7 and Labrador, or was it limited to the 8 econometric data used by Nalcor in the analysis? 10 MR. WILSON: Q. Paul Wilson. MHI did review those input 11 12 assumptions that were part of that econometric 12 model. Demographics, I believe, is part of 13 13 that in terms of inputs into that; housing, 14 14 household spending, those type of inputs. 15

17 Q. And, I guess, they're focusing in on the demographic changes. They're asking if there 18 was any assessment of demographic changes 19 which are occurring in the province. 20

### 21 MR. WILSON:

16 MR. JOHNSON:

22 Q. I'd have to go back and check with my load forecasting expert in that one. 23

25

13

Q. Okay, maybe we'll just get a reply later on

Page 14

- that particular point for this individual. 1
- 2 Then the questioner goes on to say, "I have a
- 3 few questions further I would like to put
- forward to MHI", and again, I guess, in 4
- 5 keeping with my policy, I'll just put the
- question and then we can talk about its 6
- 7 relation to the reference. It says, "Manitoba
- Hydro has several feeding tariff programs. 8
- 9 One of these classified under open access
- transmission tariffs has two main approaches: 10
- 11 transmission tariff and interconnection
- 12 tariff. Another tariff program is for
- connecting smaller energy installations that a
- customer owned and operated. My questions for 14
- 15 Manitoba Hydro are as follows; in their basic
- forms, how do these tariff programs function 16
- and operate and succeed from a business 17
- perspective; number two, can these or other 18
- 19 similar tariff programs be of benefit to
- Newfoundland and Labrador's energy business". 20
- 21 GREENE, O.C.:
- 22 Q. Mr. Chair, those questions would, in my view,
- be beyond the mandate and the Terms of 23
- Reference that are before the Board. They 24
- 25 relate to specific tariffs in Manitoba. One

- Page 15 is to explain them, and then secondly, deals
- with tariffs relating to transmission and
- other types of tariffs which are not issues
- before the Board in the mandate, and I don't
- know, Mr. Johnson, if you'd like to respond to
- that or Mr. O'Reilly.

#### 7 MR. JOHNSON:

O. I would concur with Board counsel.

#### 9 CHAIRMAN:

O. Feed-in tariffs.

# 11 MR. JOHNSON:

Q. Another individual asks for MHI to comment on the PPA method, and in particular, the question is, "Have they seen it used before".

15 (10:00 a.m.)

#### 16 MR. KAST:

17 Q. Well, I'm not sure the context of the question, but, of course, the PPA has been 18 19 used in very many instances and it's in place with respect to rates on the island. 20

### 21 MR. JOHNSON:

22 Q. I think they're probably - probably read some context into it, I guess. They're probably 23 driving at the use of the PPA versus cost of 24 service, I think, would probably be a fair 25

inference. 1

# 2 MR KAST:

Q. Oh, that's fair enough. I mean, there are any 3 number of ways in which costs can be recovered 4

5 and what one needs to look at is what's most

appropriate in the circumstance, and in this 6

7 case a decision was made with respect to

Muskrat Falls that the PPA was the most

9 appropriate.

# 10 MR. JOHNSON:

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Q. The next question is, "Nalcor has used a CPW approach which uses costs only to compare the two options over a 50 year period. The cost of the Muskrat Falls site have been kept artificially low in the early years by Nalcor by using of the PPA method for Muskrat Falls sales to Hydro, which is then used in the CPW". Then they make a reference to a statement that MHI makes at Volume 2, page 185, where MHI states, "Other types of analysis that are commonly used include net present value and internal rate of return. The net present value and the internal rate of return method use both revenue and costs", and the question that they wish posed to MHI is,

Page 16

TCDI	uary 10, 2012	viuiti-i ag	riuski at Falls Hearing
	Pa	ge 17	Page 19
1	"Has MHI used the NPV and IRR method", being	ng 1	costs incurred in relation to interest during
2	the internal rate of return method, "to	2	construction on account of the fact that
3	compare to the CPW result of 2.2 billion	3	interest during construction, or IDC, does not
4	dollars".	4	accrue because under the analysis question the
5 M	R. KAST:	5	financing of the Muskrat Falls generating
6	A. Mack Kast here. The NPV method takes into	- 6	station is assumed to be based on 100 percent
7	is a useful approach if revenues are going to	7	equity, and I guess the question is what
8	be taken into account. In this case, there	8	bearing would it have on a CPW comparison if
9	are no revenues to be taken into account, and	9	you were to assume a financing for Muskrat
10	the same can be said with respect to the IRR.	10	Falls generating station using some debt.
11	Therefore, the CPW approach, i.e. just	11 M	IR. KAST:
12	discounting the values from the future back to	12	A. I think the premise is - we should review the
13	the present is the most appropriate approach,	13	premise again, and that is the statement that
14	and that's what we've used. So in short to	14	there is no debt to be used. Yesterday when I
15	your question, the answer is that we did not	15	was commenting on the weighted average cost to
16	take NPV into account with respect to this	16	capital, I did indicate that there is a dual
17	because it was not possible to do so.	17	component that an equity component and a debt
18 M	R. JOHNSON:	18	component. The equity only component relates
19	Q. And why was it not possible to do so, just so	19	to the overall determination of the \$75.82 per
20	the person understands?	20	megawatt hour for power. That was the first
21 M	R. KAST:	21	step. The second step is with respect to as
22	A. Because there are no revenue in-flows with	22	it relates to Muskrat Falls, and as it relates
23	respect to the analysis.	23	to Muskrat Falls, it was determined that the
24 M	R. JOHNSON:	24	IRR would be 8.4 percent, but then after that
25	Q. There's a question that I think I'll have to	25	I did say that to the extent that Nalcor can
	Pac	ge 18	Page 20
1	follow up with on Nalcor similarly because I	~	introduce, and I do believe that that is the
2	don't know if it got answered on the record	2	expectation, that there will be some debt and
3	appropriately when the Nalcor panel was her	1	in this analysis we have 75/25 percent debt
4	the other day, but it's a similar question	4	equity ratio. So there will be debt
5	that a customer wishes to pose to MHI having	1	introduced into the equation, and it's been
6	to do with whether - as we know, the Muskra	· I	costed out and they have, in fact, calculated
7	Falls generating station is assumed for the	7	AFUDC and IDC in the calculations to determine
8	purpose of the analysis to be financed with	8	the cost inputs for capital.
9	100 percent equity, accordingly interest		R. JOHNSON:
10	during construction would not be applicable t	1	Q. So would it make any difference to the CPW
11	that scenario. The question is if a more	11	preference?
12	commercially reasonable or probable equity t	1	R. KAST:
13	debt relationship were going to prevail in	13	A. If debt is included?
14	relation to the financing of the Muskrat Falls		R. JOHNSON:
15	generating station, how that might have an	15	Q. Yes.
16	impact on the CPW calculation, and hence the		R. KAST:
17	preference of the in-feed option over the	17	A. Well, if you - if you charge IDC or AFUDC, it
18	isolated option?	18	does increase the capital cost. It does, but
1	R. KAST:	19	you're still going to do that - when we start
20	A. I should ask you to repeat the essence of the	20	talking about IDC and AFUDC, what we are
21	question, please.	21	really saying is that money has a cost
1	R. JOHNSON:	22	attached to it. Now the question is, at what
122 N/I	2	122	and to to 1. 1.0% the question is, at what
1	O. The essence of the question I think is that	23	cost? So in either case we should be charging
23	Q. The essence of the question, I think, is that in the present analysis there is assumed for	23	cost? So in either case we should be charging  AFUDC or IDC We're tying up somebody's money
	Q. The essence of the question, I think, is that in the present analysis there is assumed for the purposes of the CPW analysis to be no	23 24 25	cost? So in either case we should be charging AFUDC or IDC. We're tying up somebody's money during the process of construction before the

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	Page 21	Page 23
1 revenue stream starts to flow, so who	en we	interview Nalcor people, interview their
2 introduce debt, what happens is the o	verall 2	consultants and so on, and satisfy yourself
3 cost to capital is going to decrease rela	tive 3	that, as I see it here, that Nalcor's work and
4 if you have 100 percent equity finan	icing. 4	that of the consultants that they engaged in,
5 That has been done. Now it's a question	on of at 5	is well founded and generally in accordance
6 what rate.	6	with industry practice as of DG 2, is that
7 MR. JOHNSON:	7	right, and then you note there are certain
8 Q. And I think with the exception of the v		exceptions and I'll deal with that in a
9 questions, which in my view should		minute? So the DG 2 practice is, as I
written form because they were a bit		understand it, a recognized process or
detailed, those are the questions for		procedure set of guidelines in the
panel this morning.	12	construction industry in dealing with these
13 CHAIRMAN:	13	types of large projects that covers the whole
14 Q. Mr. O'Reilly, sir.	14	gamut from conception of the idea right
15 O'REILLY, Q.C.:	15	through to development, to execution of the
16 Q. Thank you, Mr. Chairman. Good 1	-	work and completion, is that right?
gentlemen. A lot of the questions my		WILSON:
friend, Mr. Johnson, has put to you,		Paul Wilson. I believe so. Our contest is in
don't intend to repeat or try to improv		the utility industry.
20 the quality or the length of the answers		EILLY, Q.C.:
I do have a few things that I want to d		Yeah, okay, I probably took you outside your -
22 with you out of your report, and in		but in the utility industry, I'll confine it
process of that if I transgressed on sor		to that.
the areas that Mr. Johnson has already	7	WILSON:
answered, it's a display of my own ign	orance, 25 A.	From what we've seen -
	Page 22	Page 24
not the lack of his ability to ask very f		EILLY, Q.C.:
2 questions of you gentlemen. I want to		The Decision Gate process is a recognized
you, I guess, to the - really start at the	I	standard?
4 of your report, your summary, and pro	· .	WILSON:
5 I can ask you just to bring up page 8 c		I don't know if I'd use the word "standard",
6 Volume 1 of the summary, of your rep	·	but it's a process that is followed by many,
7 under the heading of "Key Findings".		yes.
8 gather from what we heard, the descri	•	EILLY, Q.C.:
9 yesterday in your presentation, that the		Yeah, okay, right, and that what you reviewed
a team - you're really the phalanx of		were the inputs that Nalcor made to come to
team, but there was a much larger gr	-	their decision, their DG 2 decision?
people, I gather, that MHI drew on t		WILSON:
internal and probably even external, I to resources to analyze the DG 2, the thing		Yes.
,	·	EILLY, Q.C.: L'm correy I con't - vou'll hove to
went into the DG 2 decision by Nalco develop the least cost option, and to de		I'm sorry, I can't - you'll have to - WILSON:
develop the least cost option, and to de the preference to come to the 2.2 bil	-	Excuse me, yes, we reviewed the inputs into
dollar preference of the one over the c		the capital costs and the various components
is that correct, there was a fairly larg		that led to that decision.
1	-	EILLY, Q.C.:
20 group of people? 21 MR. WILSON:		Okay, all right, and the expectation is that
22 A. Yes, I did assemble a fairly large team		this will progress through DG 3, and then
23 O'REILLY, Q.C.:	22 23	there is certain decisions can be taken at
24 Q. Okay, and you were able to dispatch		that point and the options of that are to get
25 people to go through all of the reports		project release, or to shelf the project, or
125 people to go unough an of the reports	5 and   23	project resease, or to shell the project, or

Page 25		Page 27
something has happened to cause a delay.	1	demonstrating again now, I know it comes up on
2 MR. WILSON:	2	the screen, but I prefer to deal with the
3 A. Uh-hm, yes.	3	written text myself and work from that. Flip
4 O'REILLY, Q.C.:	4	over to page 17 of your report, and under the
5 Q. Those are the things that would be - at that	5	"Conclusions and Recommendations" sections,
6 stage would be made?	6	there are three things that you noted there.
7 MR. WILSON:	7	They said that there were several - MHI
8 A. Are you referring to the DG 3 step?	8	completed a detailed review of the information
9 O'REILLY, Q.C.:	9	generally as of DG 2 provided by Nalcor on the
10 Q. Yes.	10	in-feed and the isolated island options, and
11 (10:15 a.m.)	11	has made a number of key findings. "While the
12 MR. WILSON:	12	working analysis completed by Nalcor generally
13 A. Well, the gatekeeper will define that for DG 3	13	meets utility best practices, there are
for Nalcor, that's the process they're	14	several significant exceptions which have been
following to move to now.	15	noted above and are summarized as follows",
16 CHAIRMAN:	16	and the first one deals with reliability
17 Q. I think you should speak up, boy, we can't -	17	assessment. There's talk there about - as I
having trouble hearing you.	18	understand this, there's deterministic and
19 MR. WILSON:	19	probabilistic discussions around that sort of
20 A. I'm sorry, Mr. Chairman, I'll just move the	20	thing. It's all very interesting lingo and
21 mic a little closer.	21	I'm trying to get my head down into that, but
22 O'REILLY, Q.C.:	22	the probabilistic assessment is a design - I
23 Q. I think they're concerned with the cameras	23	guess affects the design criteria for the
more so the - the video rather than the audio.	24	transmission system. Is this what we're
25 CHAIRMAN:	25	talking about here?
Page 26		Page 28
1 Q. You have nothing to fear but fear itself.	1 MR.	WILSON:
2 O'REILLY, Q.C.:	2 A	. Paul Wilson. Yeah, that is correct.

- 3 Q. Okay, so with that in mind, and you say with certain key exceptions, and then you go on and 4 you deal with the key findings and you cover 5 such things as load forecasting, generation 6 7 resources, you've gone through all of that, I 8 don't want to go through all of that again, the key findings that you've made, but I do -9 I guess, there's three or four things that you 10 11 categorize as sort of the significant things that you felt were either gaps or things that 12 13 should have been done.
- 14 MR. WILSON:
- 15 A. Uh-hm.
- 16 O'REILLY, O.C.: 17 Q. Or that you recommended be done, and I'd like 18 to just talk about those a little bit, and 19 please forgive me if I display again my lack of technical knowledge on this stuff, so I'm 20 21 going to try to get it into a sense where I 22 can understand it and hope others will be able to understand it as well - is that fair 23 24 enough, so bear with me here, okay. I guess the first thing that - if we flip over - I'm 25

- 3 O'REILLY, Q.C.:
- O. Yeah -
- 5 MR. WILSON:
- A. That is an input into the design. 6
- 7 O'REILLY, Q.C.:

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Q. Work with me a little bit on this now, work with me a little bit on this, okay, and the other - the probabilistic and the deterministic is - probabilistic conveys to me, well, what is the probability that something is going to come along to put the system out, and so if we look at the probabilities, 1 in 50 tells me that, well, okay, that 1 in 50 - once in 50 years there's an expected event is going to come along that's going to put the system out, and a 1 in 150 year return means that if we design to a better standard, we can now get to one event in 150 years that's going to come along. If we design even - put in even more stringent standards, we can go to 1 in 500, that's there an event only one in 500 years that's going to come along that's going to put the system out.

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	Page 29	Page 31
1 Is that right?	1	probabilistic methods are just different
2 MR. WILSON:	2	methods of trying to look at the system and
3 A. I would amend that by saying "on the	average". 3	deterministic methods are based on engineering
4 O'REILLY, Q.C.:	4	judgment and gives you a view of the system.
5 Q. On the average, okay.	5	You go in and you test this one, you make a
6 MR. WILSON:	6	test for that one just to get perhaps a feel
7 A. On the average, 1 in 150, etc, yes.	7	of what would happen, whereas a probabilistic
8 O'REILLY, Q.C.:	8	approach puts a little more science behind it.
9 Q. So the - so we're dealing with probab	ilities, 9 C	P'REILLY, Q.C.:
okay, and the better design you put in	nto the 10	Q. Yeah. So I guess the result would be if you
system, the more money you put into	the system 11	would be more concerned with the consequences
to develop more stringent requiremen	ts and so   12	of the outage, how do you deal with the
on, the least likely it is or the less		consequences of the outage? Is that a
probable than an event is going to con	-	reasonable approach or a reasoning approach
15 with those parameters, those year par	ameters?   15	for the utility to take?
16 MR. WILSON:		IR. WILSON:
17 A. I believe the event will come in t		A. I missed the first part of the question.
parameters.	18 C	'REILLY, Q.C.:
19 O'REILLY, Q.C.:	19	Q. You know, I understand the probabilistic part
20 Q. I'm going to get tot hat.	20	of it, that you know you design to try and
21 MR. WILSON:	21	make it less likely that it's going to occur
22 A. Right, the infrastructure was design		whereas if the approach, as I understand the -
23 survive those things.	23	- you heard Mr. Humphries explain, you were
24 O'REILLY, Q.C.:	24	sitting here, and I gather the question came
25 Q. Should be able to survive it, okay, b	ut, of 25	up and the Chairman sort of picked up on this
	Page 30	Page 32
course, what we don't know is when		as well that in the probabilistic approach to
2 event going to occur, do we? I mean		design, to add more cost to designing, raising
design a system to 1 in 500, and the d	-	the return period or increase the return
4 you commission the system and pu		period has a cost consequence to it. You'd do
5 operation along comes that event, right	nt. 5	that. And as I understand Mr. Humphries'
6 MR. WILSON:	6	analysis of it, he said they're familiar with
7 A. That's correct.	7	the system, have a lot of experience with it
8 O'REILLY, Q.C.:	8	and what they're concerned with is that they
9 Q. The system goes down.	9	would be concerned with having the resources
10 MR. WILSON:	10	available to respond to an outage that would
11 A. That's correct.	11	occur that would put the system down for two
12 O'REILLY, Q.C.:	12	weeks, which is within a 14-day, I think
13 Q. Okay, and whereas the deterministic		you'll agree, is a reasonable objective to
to that is, well, let's think about when		have the system up and running within that
15 event comes along and the system go		period of time. So we would develop the
what do we have to do - what are the		resources or our concern and focus of concern
of that, how can we respond to that s		is to make sure we have the resources
thing. Is that sort of - what are the		available to be able to restore service within
19 consequences of the event occurring? 20 MR. WILSON:		those parameters. Is that that's what I
20 MR. WILSON: 21 A. No, that's not correct.	20 21 M	thought I heard him say.  IR. WILSON:
22 O'REILLY, Q.C.:	21 M 22	A. It's Paul Wilson. I believe it's an admirable
22 O REILLY, Q.C.: 23 Q. Oh, okay.	22 23	goal. I guess what you need to ask yourself
23 Q. Oli, okay. 24 MR. WILSON:	23 24	is, you know, what is the relative cost
24 MR. WILSON:	41	hatevean the two massures and analysis

between the two measures and analysis -

A. I'm sorry, just deterministic versus the

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1	age 33 Page 3
1 O'REILLY, Q.C.:	1 O'REILLY, Q.C.:
2 Q. I'm sorry, I can't -	2 Q. And as I understood Mr. Humphries' statements
3 MR. WILSON:	while he was over there that that is what
4 A. You have to look at what's the relative cost	4 that's essentially what Nalcor's standard is,
5 between the measures of prevention versus, you	5 agreed?
6 know, a response and how would you know tho	
7 without doing this analysis and that's what	7 A. I believe that's what he said, yeah.
8 our recommendation is leading to is to assess	8 O'REILLY, Q.C.:
9 and do those probabilistic analysis so you can	9 Q. And then it goes on and it says "an increase
have the best information to make those	in reliability above this level could be
determinations now.	justified for more important lines of the
12 O'REILLY, Q.C.:	12 network as indicated by the following
13 Q. So I guess maybe it comes down to a business	guidelines" and then it goes on to say "it is
decision, how you -	14 suggested, it is suggested to use a
15 MR. WILSON:	15 reliability level characterized by return
16 A. If you're going to make business case	periods of 150 years for lines above 230
17 decisions, you want to have the best	17 kilovolts, kV. The same is suggested for
-	
·	
decisions, you know, typically don't take the	19 constitute the principal or perhaps the only
20 extremes, which is maybe what's happening wi	
21 the deterministic analysis. Use the	level two. And finally, it is suggested to
22 probabilistic analysis to give you better	use a reliability level characterized by
23 information.	return periods of 500 years for lines mainly
24 O'REILLY, Q.C.:	above 230 kV which constitute the principal or
25 Q. Let's just go to the standard that we were	25 perhaps the only source of supply to a
	age 34 Page 3
looking at and I think that's reproduced in	particular electric load. Their failure would
2 your report as well. I think it's at page 62,	2 have serious consequences to the power
3 I think it is. Or actually, it starts at 61.	3 supply." So then at the very bottom it says
4 This is the standard and it's an exhibit	4 "when establishing a national and regional
5 contained you're referring to Exhibit 1	5 standards or specifications, decisions on the
6 and it deals with the selection of reliability	6 reliability level should be made taking into
7 levels and so on and this is a quotation from	7 consideration also the experience with
8 page 125 of the IEC 2003 document, 20	8 existing lines."
9 documents presented below in full, and th	n 9 So it seems to me that there is a wide
you quote from that. And if we flip over th	
page to page top of 62, the direction give	discretion if it gets above the 1 in 500
and again, I know Mr. Johnson took ye	_
through some of this yesterday, but I just	discretion and essentially knowledge of its
wanted to get down to some of the mor	
particulars. It says "in all cases, lines	system is really a big determination as to
should at least meet the requirements of a	whether it should advance the return period
reliability level characterized by a return	beyond the 1 in 50. Would you agree with
period of loads of 50 years." So that, I take	18 that?
it, is a direction?	19 MR. WILSON:
20 MR. WILSON:	20 A. I would have two comments to that. I guess
21 A. Yes.	21 the first comment deals with it is in the
22 O'REILLY, Q.C.:	standard as written and they specify those
23 Q. Do you agree with that?	numbers, the 1 in 50, the 1 in 150 and the 1
24 MR. WILSON:	in 500 and other utilities are building,
25 A. Yes.	according to this, at the 1 in 150 standard or

Page 37 Page 39 the 1 in 500 standard, as we heard with Hydro 1 O'REILLY, O.C.: 1 2 Quebec yesterday. I believe that was Q. But that's a recommendation that you make, and yesterday or the day before. I understand that. I mean, that's what it is. 3 3 My second comment to that would be in 4 4 MR. SNYDER: A. Yes. establishing -5 6 O'REILLY, Q.C.: 6 O'REILLY, Q.C.: Q. I'm sorry. So your comment is that there are Q. And the standard, the suggested suggestion, 7 others who are building to that standard? but your recommendation is that they consider 8 8 going to the 1 in 150? 9 MR. WILSON: A. There are others in Canada building to the 1 10 MR. SNYDER: 10 in 150 standard, including Manitoba Hydro for A. Yes. 11 11 12 bipole III. 12 O'REILLY, Q.C.: 13 O'REILLY, Q.C.: Q. That's essentially a recommendation? Q. And I presume there are some that aren't as 14 MR. SNYDER: 14 well. A. Yes. 15 15 16 MR. WILSON: 16 (10:30 a.m.) A. Apparently here in Newfoundland, I'm sorry. 17 O'REILLY, Q.C.: 17 Q. Okay. Now the other item that we talked about 18 O'REILLY, Q.C.: 18 Q. No, Alberta. I thought you told yesterday 19 that's on -- I'm sorry, you spoke about dealt -- and this is on page 18 of your report, Alberta -20 20 Volume 1 -- dealt with the AC Integration 21 MR. WILSON: 21 A. Oh no. In Alberta, they build to the -22 Study and again, trying to get it down to a basic level that I can try and understand it. 23 23 O'REILLY, O.C.: The issue here deals with the concept that you o. 1 in 100? 24 have an existing system, distribution system 25 MR. WILSON: 25 Page 38 Page 40 A. 1 in 100 with a 100 percent safety factor. or transmission system, and you're going to 1 2 O'REILLY, Q.C.: 2 construct a new system, another system, and that these two systems, the new one and the o. Yeah. 3 3 existing one, are going to be integrated so 4 MR. WILSON: 4 A. The second comment I was leading onto is that that it operates as one system? 5 dealing with the experience of existing lines, 6 MR. SNYDER: 6 7 this HVdc transmission line is transversing 7 A. Yes. 8 ground where there is no existing experience 8 O'REILLY, O.C.: 9 and perhaps, you know, it would be prudent to Q. Okay. And the issue here is when you look at these measures as well for that. construct a new system and you tie it in with 10 10 11 MR. SNYDER: 11 the existing system, will it function as a A. I guess my further comment was, as I suggested unit or are there things that have to be done 12 12 yesterday, you know, given the consideration to make it compatible? 13 13 that it is greater than a 230 kV line, given 14 14 MR. SNYDER: that it is going through territory that there 15 15 A. Through the AC Integration Studies you should is no history of transmission lines through 16 16 17 that area and so it's remote, the time to 17 O'REILLY, Q.C.: repair is difficult, there is no Q. No, no, no. Is my concept right? 18 18 19 interconnection considered, therefore there is 19 MR. SNYDER: no alternate supply available, and you know, A. Oh yeah, your concept is right. 20 20 basically the LIL HVdc system is a backbone 21 O'REILLY, Q.C.: 21 system for the Province of Newfoundland and 22 22 Q. I'm trying to get -- before I go to the next step, I want to make sure I understand where it's our recommendation therefore that it 23 23 I'm going, right. 24 should follow best utility practice, which is 24

25 MR. SNYDER:

1 in 150 years.

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Page 41	Page 43
1 A. Sorry, yes.	1 MR. SNYDER:
2 O'REILLY, Q.C.:	2 A. Yes.
3 Q. So, and as I understand the point of this	3 MR. WILSON:
4 recommendation is that before doing that,	4 A. Paul Wilson. Yeah, I did hear him say that.
5 before you put these two things together, you	5 When we did the MHI review of this area, that
6 should go and look at your existing system to	6 material was not provided to us. All we saw
7 see if there are some upgrades that need to be	7 was the original Gull study and the Teshmont
8 done or some additions to be put on so that	8 study.
9 the system will function properly.	9 O'REILLY, Q.C.:
10 MR. SNYDER:	10 Q. The material, but you heard him say that they
11 A. That's correct.	had a level of comfort that the systems would
12 O'REILLY, Q.C.:	integrate for purposes of making a DG2
13 Q. Okay. Now you heard again, I think, Mr.	decision?
Humphries spoke to this, that there were some	14 MR. SNYDER:
studies that they had available and I presume	15 A. Al Snyder. I don't think he actually said
you saw them, for in 1998?	that, but I stand corrected.
17 MR. SNYDER:	17 O'REILLY, Q.C.:
18 A. Yes.	18 Q. You don't think he said that?
19 O'REILLY, Q.C.:	19 MR. SNYDER:
20 Q. These were parts of the things you looked at.	20 A. They had not done the AC integration studies.
21 And also there was, I think, a refinement of	21 O'REILLY, Q.C.:
22 that or an updating of that in a study in	22 Q. No, not a study, internal, their own internal
23 2007?	work that was done on this to come to the
24 MR. SNYDER:	24 conclusion satisfy themselves that the
25 A. Correct.	systems could be integrated.
Page 42	Page 44
1 O'REILLY, Q.C.:	1 MR. SNYDER:
2 Q. Okay. That's correct, is it?	2 A. That was not available to us.
3 MR. SNYDER:	3 O'REILLY, Q.C.:
4 A. Well, it's a different study.	4 Q. Okay. Anyway, I understood I stand
5 O'REILLY, Q.C.:	5 corrected, but I understood that Mr. Humphries
6 Q. A different study, but it related to the same	6 did say that they had done their own internal
7 subject matter?	7 studies. Nalcor had done its own internal
8 MR. SNYDER:	8 studies and that they were now doing -
9 A. Related to transmission, yes.	9 GREENE, Q.C.:
10 O'REILLY, Q.C.:	10 Q. Perhaps Mr. O'Reilly, if you could bring the
11 Q. Yes, correct?	11 witness to the transcript, because my
12 MR. SNYDER:	recollection is Mr. Humphries did not refer to
13 A. Yes, different transmission schemes though on	internal studies as well. He may have said
both cases.	that they had done an internal assessment.
15 O'REILLY, Q.C.:	There was no recollection of studies, nor were
16 Q. Right, okay. And Mr. Humphries said that	they ever provided to the Board when asked by
although it wasn't a full integration study	the Board.
that internally they had done a great you	18 O'REILLY, Q.C.:
19 know, their own internal work to make a	19 Q. The word was internal analysis, not study.
determination based on the 1998 study and I	20 GREENE, Q.C.:
guess their experience with the system that	21 Q. Yes.
they had, that the systems could be	22 O'REILLY, Q.C.:
integrated. That this was an internal thing	23 Q. Internal analysis.
that was done. I mean, you heard him say	24 GREENE, Q.C.:
25 that?	25 Q. And that was never provided to the Board as

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1 well, any analysis that was done.	1	l	leave that to the end, so I can get through
2 O'REILLY, Q.C.:	2	2	this.
3 Q. But it was internal analysis that was done	to 3	GREE	ENE, Q.C.:
4 determine that the systems would be co	uld 4	Q.	And sorry if I'm interrupting. I didn't mean
5 be integrated and that they were in the	5	5	to do that, but my understanding of your
6 process of going to do the study that you'	re 6	5	question was that Nalcor had actually done or
7 contemplating, integration study, for DG	on 7	7	produced whether you call it a study, an
8 the way to DG3.	8	3	assessment or an analysis, and we would like
9 MR. WILSON:	9	)	it for the record.
10 A. It's Paul Wilson. I understand those DG	3 10	O'RE	CILLY, Q.C.:
11 studies are under way now and are to b	e 11	Q.	I tend to use analysis and study, internal
12 completed in March.	12	2	study and internal analysis interchangeably.
13 GREENE, Q.C.:	13	3	You may and that's why I say, I have to
14 Q. And at this point, again with respect to if	14	1	apologize if I'm using a term that has a
there was even analysis done, I would like	e a   15	5	particular industry use, but I understand that
reference to the transcript and I would as	k 16	5	before you would make the conclusion to go to
Nalcor to provide the analysis that was		7	DG2 that, as a part of the DG2 analysis,
completed that has not been yet provided v	with 18	3	something was done Mr. Humphries had done
respect to their assessment that the two	19	)	some work internally to make the determination
studies done previously were adequate so	that 20	)	that these systems were compatible when
system integration studies were not further	er 21	[	constructed. I think if we go to let's go
required.	22	2	to page just a second, just wait one
23 O'REILLY, Q.C.:	23	3	second, before we bring it up. Thank you.
24 Q. I understood that the analysis provided the		ļ	Yes, if we go to the February 14th transcript
25 - the substance of the notes I had was tha	t 25	5	at page 204.
	Page 46		Page 48
they had provided done an analysis that			OHNSON:
2 provided him with a level of comfort that t	1		What page?
3 systems could be integrated.	3		ILLY, Q.C.:
4 GREENE, Q.C.:	4	Q.	Page 204, February 14th. And it starts and
5 Q. And my -	5	5	Mr. Humphries' answer, this is in response to
6 O'REILLY, Q.C.:	6	5	Ms. Greene's question, and we're talking about
7 Q. And that they were doing the integration	n 7	7	the integration here. Question "And what did
8 studies now.	8	3	Nalcor do as a result of that decision of
9 GREENE, Q.C.:	9	)	change in focus to look at the implications of
10 Q. And I will let you you can certainly pu			moving to Muskrat ahead of Gull?" and Mr.
the question to the Panel. I guess I'm askin	-		Humphries said "from the perspective that just
for an undertaking from Nalcor that if the		2	for the minute, go back to the 1998 studies.
was analysis done that the previous studie		3	The 1998 studies that were completed, while
were adequate, that you did not need to do			they were a Teshmont study, we did have four
update for DG2, that the analysis that was		5	of our engineers seconded to Teshmont during
done by Nalcor be provided to the Board	l as 16	5	that period and they actually did the

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computational work and were present during the

assessment of the results. So we did have

the studies of 1998 and in fact, two of those

individuals are still working in the same

area. So they were familiar with the models

to be able to do some preliminary analysis to

look at things like advancing Muskrat Falls,

putting in transmission connection and while

four people that were intimately familiar with

Q. What I think that I'll ask Mr. Chair to do is

to -- if counsel can let me finish my

issue that is taken with either the

questioning of the witnesses, if there is an

put or a further -- you know, something,

examination or the accuracy of the questions I

additional undertaking, that probably we can

part of the written record.

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18 O'REILLY, Q.C.:

Page 49 Page 51 not completing a full assessment, getting the 1 O'REILLY, O.C.: 1 2 feel of comfort that there were not Q. Yeah. Now I notice that this is not the first significant -- it was by no means a complete time this came up. This came up on the 14th. 3 3 integration study, but it gave us that level So you didn't -4 4 of comfort to know that this looks very 5 5 GREENE, Q.C.: similar." And that's what he said. Q. And I guess -6 So, acknowledge that it's not -- but they 7 7 O'REILLY, Q.C.: 8 had done some internal analysis as well that Q. - you did not require it then, but you want it allowed them to get to the position of DG2, to now? 9 10 make the DG2 decision that there were not --10 GREENE, O.C.: there were sufficient similarities in the two Q. Right, and I guess, when Mr. Humphries made 11 11 the statement, I did not place the weight on 12 studies that would allow them a measure of 12 his statement that you have which was that 13 comfort to make the DG2 decision. 13 14 MR. WILSON: there was a formal analysis done. I thought 14 A. Paul Wilson. Well, that analysis was not they had a level of comfort based on their 15 15 16 provided to us to review, so our point of view prior information. So I just want -- if there 16 is there is no integration studies done for was some type of internal memo or any written 17 17 DG2 as a normal practice in utility. piece of paper that talked about how they had 18 18 looked at the two previous studies and they 19 **O'REILLY, O.C.**: 19 were good enough, that's all that the Board Q. Okay. So that's the point I'm making. The 20 20 point you're making is that there's no -- a would like to place on the record to ensure 21 21 22 binder with, you know, integration study, here 22 the record is complete for DG2. When Mr. it is. That's -- this is the point. Humphries made the statement, I took it that 23 23 24 MR. WILSON: based on his knowledge and his experience, it 24 gave him a level of comfort, but there hadn't 25 A. The work is incomplete, in my view. 25 Page 50 Page 52 been a specific piece of analysis done that 1 O'REILLY, Q.C.: 1 Q. Record of the work is incomplete. 2 would support that decision. So, it goes to 3 MR. WILSON: 3 how -A. Yes. 4 O'REILLY, O.C.: 5 O'REILLY, Q.C.: 5 Q. I'm not attributing to Mr. Humphries any more Q. The record for the work is incomplete? than he said in his report and what I'm doing 6 7 MR. WILSON: 7 is I'm taking that and I put that to the witness. I'm not attributing any more work A. Yes, I believe so. 8 9 O'REILLY, Q.C.: being done other than what he said was there 9 Q. Okay. So I don't know if that and I can only go back to what he said. 10 11 GREENE, O.C.: 11 GREENE, Q.C.: O. No, and we can address at the end the Q. Okay. And my question could be an additional 12 12 question or follow up, however you wish to 13 additional outstanding information, but the 13 request from the Board at this point is if characterize it, that if there was that 14 14 15 there was any analysis or assessment done that internal type of analysis done, the Board 15 the system integration studies arising in 1998 would request that Hydro file that as an 16 16 and again in 2010 for a different undertaking so that we could -- MHI can assess 17 17 configuration were adequate so that it was not then the level of - what had given the 18 18 19 necessary to complete integration studies for 19 comfort. the new configuration, if any of that -- if 20 20 O'REILLY, O.C.: there was an assessment done or internal 21 21 O. Well, I can deal with that. I think we can 22 analysis, could that please be provided to the 22 move on from that. Board because it has not been previously when 23 23 GREENE, O.C.: the Board asked about system integration 24 24 Q. Oh yes, that's fine. 25 studies. 25 O'REILLY, Q.C.:

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10 MR. WILSON:

20 MR. WILSON:

24 O'REILLY, Q.C.:

A. Yes.

12 O'REILLY, Q.C.:

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Q. Now the other item are the NERC standards and 1

- 2 I gather that that is -- NERC standards,
- again, are -- these are reproduced. This 3
- comment, your report on that or your 4
- commentary on that is at page 18 and the 5
- reference is that a number of findings 6
  - discussed the applicability of NERC standards
- in the definition and application of good 8
- utility practices and MHI has determined that 9
- 10 -- the last paragraph, "MHI has determined
- that a majority of utilities in Canada have 11
- adopted the definition of good utility 12
- practice that incorporates adherence to NERC 13
- standards." Now, NERC, I presume, is -- what 14
- is that? Is that an industry, hydro industry 15
- 16 standards?
- 17 MR. WILSON:

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- 18 A. Paul Wilson. NERC is the North American
- 19 Electric Reliability Corporation.
- 20 O'REILLY, Q.C.:
- Q. Right. 21
- 22 MR. WILSON:

1 (10:45 a.m.)

5 MR. WILSON:

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2 O'REILLY, Q.C.:

- 23 A. Located in the United States, mandated to
- develop reliability standards for the 24
- transmission industry. 25

established -

Page 54

- 1 mean -
- 2 MR. WILSON:
- A. Well, we know in Alberta that they do not 3
  - follow 43 of the standards because they deal 4

Q. Yeah, and I think mainly of the ice storm in

Quebec when the ice storm in Quebec in 1998

actually shut down New York City. It cut off

the lights in New York City for a period of

time and I would imagine that would get the

Americans hopping pretty good, and if there

wasn't a council to establish some kind of a

standard to avoid that, it probably would be

Q. So when you say that all of the -- I guess you

say that it's a good utility practice that has

all, and in Canada, I think there was

been adopted by most of the utilities, but not

reference yesterday that you made that there

these standards and have made them mandatory

were eight out of the ten provinces have

A. Eight of the ten provinces have identified

Q. And is that adopting all of the standards? I

shortly after that, right?

adopted that standard?

in all cases so far.

- 5 with market operations and Alberta does not
- have an interconnection into the United 6
- 7

8 O'REILLY, O.C.:

Q. Alright, so it's long standing.

Q. And when was this established? Was this

A. Well, throughout my career, I've -- they've

- 10 MR. WILSON:
- 11 A. Long time.

8 O'REILLY, O.C.:

- 12 O'REILLY, Q.C.:
- 13 Q. And I presume to try to get a national or

been around for a long time.

- international standard is because of the 14
- integration of networks, the hydro network 15
- throughout say North America or something like 16
- 17 that? If an event occurs in one place to
- reduce the possibility that it can occur in 18
- 19 another place, cascading of events, to remove
- the cascading of failures on one part of the 20
- 21 system?
- 22 MR. WILSON:
- A. That would certainly be one of their concerns, 23
- 24 yes.
- 25 O'REILLY, Q.C.:

- States.
- Q. Does Quebec adopt -- for example, I'm just 9
- trying to get a feel for this now, so bear 10
- 11 with me a bit. I mean, is it like you're in
- for a penny, you're in for a pound or, you 12
- know, there are some parts we'll take and 13
- we'll adopt and other parts of the NERC 14
- standard we won't? 15
- 16 MR. WILSON:

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- 17 A. Yes, you can do that. There is some
- flexibility in how those standards are 18
  - applied.
- 20 O'REILLY, O.C.:
- 21 Q. What are the sorts of things that would
  - indicate that it's -- that would dictate
- whether or not parts should be adopted and 23
- other parts not adopted? 24 Market
  - considerations, economics? I'm thinking.
    - Page 53 Page 56

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Pa	age 57	Page 59
1 MR. WILSON:	1 Q. Righ	t, okay.
2 A. Well, market considerations is a primary one.	2 MR. WILSO	N:
3 Whether they're adopted or not is typically	3 A. That	is Nalcor's task.
4 done in the regulatory framework or the	4 O'REILLY,	Q.C.:
5 legislative framework in the jurisdiction.	5 Q. Yeal	n, okay.
6 O'REILLY, Q.C.:	6 MR. WILSO	N:
7 Q. Yeah, okay. So it would be a decision by a	7 A. And	they've stated they are have a team.
8 policy decision say by the regulator or the	8 O'REILLY,	Q.C.:
9 government or whatever who sets the standards	9 Q. And	they're doing it.
that we should be going to this thing, because	10 MR. WILSO	N:
there's a cost associated with that, isn't	11 A. They	have a team.
there? There could be a cost associated with	12 O'REILLY,	Q.C.:
13 it?	13 Q. Yes,	okay. The question came up again this
14 MR. SNYDER:	14 morr	ning, Mr. Johnson raised the issue of risk
15 A. There could be a cost, but it's a very minor	15 mana	agement or the management of risk, I guess
cost. I know that when we, at Manitoba Hydro,		related to fuel oil prices and I think
went to NERC standards, it was deemed that it		s agreed that, you know, that is there
might be expensive, but it turned out not to		fair degree of volatility in that and
19 be expensive.		lifficult to project, but in and I'm
20 O'REILLY, Q.C.:		g to get a handle on this. If the idea
Q. Mainly because it would depend on what you had		at in a project, in the consideration of
in place already versus what you're moving		e projects and the alternatives, they all
23 from?		risks. Would we agree with that, they
24 MR. SNYDER:		ave risks associated with them?
25 A. That's correct.	25 MR. WILSO	N:
Pa	ige 58	Page 60
1 O'REILLY, Q.C.:	~	of course.
2 Q. Yeah. So, it depends on what you're movir		
from to get to the standard. In the case of	~	he construction on the Labrador-Island
4 Manitoba, it wasn't much of a leap, but for		ed alternative, the risk would be is on
5 other jurisdictions, it might be, and		capital side mainly, isn't it,
6 consequently more cost?		truction and capital side? That's where
7 MR. SNYDER:		isk is of managing that risk of bringing
8 A. That's true.		roject in, you know, on a cost efficient
9 O'REILLY, Q.C.:	_	and so on? Is that correct?
10 Q. So, and you know, I appreciate and I'm tryin	g 10 MR. WILSO	N:
to this is a recommendation that you	-	that's correct.
recommend that Nalcor move to that standar	d, 12 O'REILLY,	Q.C.:
the NERC standards, but to a certain extent,		v. And that risk would be largely
that decision is influenced by other		ething that can be the requirement to
considerations such as government policy ar		age that is over a six or seven year
things of that nature. Is that correct?		od. I forget the construction period, but
17 MR. WILSON:	_	nk it was six years, wasn't it?
18 A. Paul Wilson. You're correct. I think our	18 MR. WILSO	-
recommendation was that they do a self-		nk we said 62 months.
20 assessment.	20 O'REILLY,	Q.C.:
21 O'REILLY, Q.C.:		onths, sorry, okay. Whereas on the other
22 Q. Yeah, yeah.		with the Isolated island, the risk
23 MR. WILSON:		nds over the review period or puts it over
24 A. To move to compliance.	24 60 ye	• •
25 O'REILLY, Q.C.:	25 MR. WILSO	
7 8 7 7	12 1121 11 1250	Paga 57 Paga 60

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Pa	age 61	Page 63
1 A. In reference to fuel price, you're correct.	1	Hydro Quebec annual comparison of electricity
2 O'REILLY, Q.C.:	2	rates set for Winnipeg has very, very low
3 Q. With reference to fuel prices. And in one	3	rates comparable.
4 case, it seems to me, it's easier to manage		MR. WILSON:
5 the capital construction risk over six years	5	A. That's correct.
6 than it is to manage the risk associated with		O'REILLY, Q.C.:
7 something over which you have very little or	7	Q. Right. So, I guess that goes to the point of
8 no control over a very long period of time?	8	costing out, getting to the net book value as
9 MR. WILSON:	9	it was described yesterday by the Nalcor
10 A. Yes, you're correct.	10	people that as you go out and get the these
11 O'REILLY, Q.C.:	11	assets depreciate down, the cost goes down and
12 Q. Okay. So this is the management, from a risk	12	there's less of a cost recovery element for
management perspective or the management of		the is that right?
risk, the Labrador-Island link option is more		IR. KAST:
15 manageable than the Isolated island risk?	15	A. Mack Kast here. It would be presumptuous for
16 MR. WILSON:		us at this point, without looking into this a
	16	bit more, to know why the Manitoba Hydro rates
1	17	· · · · · · · · · · · · · · · · · · ·
18 material pricing that has no management.	18	are what they are. Of course, as an asset
19 O'REILLY, Q.C.:	19	depreciates over time and if the rates are
Q. That's right, but more manageable than the	20	based on a cost of service basis, you would
21 Isolated island?	21	expect a particular asset to depreciate and,
22 MR. WILSON:	22	you know, the cost of service to be reduced.
23 A. Yes, I would believe so.	23	But, Manitoba Hydro has an extensive capital
24 O'REILLY, Q.C.:	24	program and you know, there are so many
25 Q. Now Manitoba Hydro has its own network of lon	ng 25	variables that are at play with respect to how
Pa	age 62	Page 64
lead, major hydro development that it did bac	ck 1	the company is operated with respect to
2 in the '70s, I think. Isn't that right?	2	revenue stream, et cetera, et cetera, that I
3 MR. WILSON:	3	don't think would be really right to -
4 A. Yes.	4 C	O'REILLY, Q.C.:
5 O'REILLY, Q.C.:	5	Q. A useful comparison.
6 Q. Over very long over long distances,	6 M	IR. KAST:
7 invested considerable capital in the	7	A draw the conclusion at this point that just
8 construction of hydro facilities for its	8	because they might be on a cost of service
9 customers, its customer base?	9	basis for a plant that was installed years ago
10 MR. WILSON:	10	that the rates are low today.
11 A. That's correct.	11 C	O'REILLY, Q.C.:
12 O'REILLY, Q.C.:	12	Q. The only point I'm making, it seems like a
Q. Yeah. And I was just looking at a I guess,	13	long term investment in large capital costs
those assets would largely be paid off now, I		seem to have worked out for Manitoba Hydro.
presume?		IR. WILSON:
16 MR. WILSON:	16	A. As Mack has indicated, there's other variables
17 A. I don't have the numbers on net book value	e, 17	to be considered in that equation as well.
but those plants have been depreciated over		)'REILLY, Q.C.:
19 time.	19	Q. So we just go back to your report again and
20 O'REILLY, Q.C.:	20	Volume 1, if we go back to the last paragraph,
21 Q. Down pretty good.	21	page 19 of the report. You know, having done
22 MR. WILSON:	22	what you've done and conducted the examination
23 A. We have a new plant that would not be.	23	that you did with the resources that you had
24 O'REILLY, Q.C.:	24	available and notwithstanding the
25 Q. And I was just looking at the from the	25	recommendations and so that you have in your
2. 1216 2 Just rooming at the month the		

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findings, your key findings, you still were		safety factor added to that tower and line
2 able you concluded that MHI finds that the		family. Now essentially what this does is it
3 Muskrat Falls generating station and Labrado		doubles the strength of that line, in terms of
4 Island link HVdc projects represent the least	4	what that really means is that towers are
5 cost option of the two alternatives when	5	heavier and the conductors are heavier,
6 considered together with the underlying	6	perhaps the guys are stronger as well, so it
7 assumptions and inputs provided by Nalcor	at 7	can take more than the one and 100 year.
8 DG2, of course. Is that correct?		R. JOHNSON:
9 MR. WILSON:	9	Q. Okay, so 100 percent safety factor, how do
10 A. That's correct.	10	they insulatethey beef it up somehow
11 O'REILLY, Q.C.:	11	physically?
12 Q. And you are comfortable making that	12 MI	R. WILSON:
recommendation to the Board?	13	A. Yes, that's correct.
14 MR. WILSON:	14 MI	R. JOHNSON:
15 A. We are, yes.	15	Q. But it still meets a one and 100 year return
16 O'REILLY, Q.C.:	16	period.
17 Q. Thank you. I don't think I have anything	17 MI	R. WILSON:
else. Probably what I'd do, we're almost at	18	A. It's originally designed at a one and 100 year
the break, I think I'm finished with that, but	19	return period, but with the added safety
I would like to take instruction from my	20	factor, there's no doubt that it would be
21 client and make sure that -	21	higher than a one and 100 year return period.
22 CHAIRMAN:	22 MI	R. JOHNSON:
23 Q. So we'll take a break is what you're	23	Q. So is this like, they come along after and
suggesting, sir?	24	sort of beef it up? It's been in operation
25 O'REILLY, Q.C.:	25	for a number of years and then they -
Pa	age 66	Page 68
1 Q. If that's in order, Mr. Chairman?	1 MI	R. WILSON:
2 CHAIRMAN:	2	A. No, this is a new design.
3 Q. Sure, absolutely.	3 MI	R. JOHNSON:
4 (BREAK 10:57 a.m.)	4	Q. A new design.
5 (RESUME - 11:29 a.m.)	5 MI	R. WILSON:
6 CHAIRMAN:	6	A. Yes.
7 Q. I think we're back to you, Mr. O'Reilly.	7 MI	R. JOHNSON:
8 O'REILLY, Q.C.:	8	Q. Okay, and if I was looking at a one and 100
9 Q. Yes, Mr. Chairman, I have no further question	ons 9	year return line and thenin Alberta, and
of the panel, thank you very much.	10	then I said, okay, now, could you show me the
11 CHAIRMAN:	11	one and 100 year return with the 100 percent
12 Q. Oh, that was easy. Do you have anyokay	y, 12	safety factor, they would look physically
13 sir.	13	different?
14 MR. JOHNSON:		R. WILSON:
15 Q. Yes, I have just one question and see where i	it   15	A. I believe so as there would be more steel and
goes. As it relates to the AltaLink one and	16	structures and heavier materials.
17 100 year return with a 100 safety factor100		R. JOHNSON:
percent safety factor and I guess that's taken		Q. And the 100 percent safety factor, is that
on a bit more significance, so I would like to		referring to life safety, property safety?
20 know what that involves?		R. WILSON:
21 MR. WILSON:		A. It refers to the strength of the tower and the
22 A. It's Paul Wilson. The AltaLink design	22	design itself, so if it could take, for
criteria and tower family has a one in 100		example, 10 pounds of weight on that
year return period, as we indicated, depending		structure, you doubled it to take 20 pounds of
on the type of circuit it is and 100 percent	25	weight

weight.

on the type of circuit it is, and 100 percent

#### Multi-Page TM **February 16, 2012** Page 69 Page 71 more strength to that tower. If you're adding 1 MR. JOHNSON: 1 2 Q. And what would that equate to if we were 2 100 percent safety factor, then you're thinking in terms of a return period? What's doubling the strength of that tower and line. 3 3 the one and 100 equate to if we used, you 4 MR. JOHNSON: 4 know, conventional thinking about return Q. Doubling the strength of it, but may not be 5 5 period design? doubling the return period. 6 6 7 MR. WILSON: 7 MR. WILSON: 8 A. It starts with a one and 100 year return A. Correct. period design and then they add to that, so it 9 MR. JOHNSON: 9 10 has something more than a one and 100 year. I Q. Okay, okay. I'm just thinking because in the 10 break I was thinking about it and I was don't know what it ultimately is. 11 11 putting it in terms of--this sounds strange, 12 MR. JOHNSON: 12 Q. I guess that would be--is it possible to 13 but some sort of analogy for me. If you take 13 determine what--does my question make sense a fishing line, a trouting line -14 14 I'm wondering. Is it possible to say a one 15 GREENE, O.C.: 15 16 and 100 year return line with a 100 percent 16 Q. Or a salmon line? safety factor is equivalent to a one and 150 17 17 MR. JOHNSON: or a one and 250? 18 18 Q. Or a salmon fishing line, exactly, and it's 19 MR. WILSON: 19 got a 10 pound test, so that means that A. I would suggest that it would be close to the presumably it can withstand a certain amount 20 20 one and 150, but I don't know exactly. of weight, 10, 15, so if there's a safety 21 21 22 MR. JOHNSON: 22 factor--it could probably withstand a bit more than 10 pounds, you'd think you'd probably get Q. I'd like that clarified, if we could. 23 13, 14, is that in any way analogous or -24 GREENE, Q.C.: 24 25 Q. I don't believe that MHI--maybe they should 25 MR. WILSON: Page 70 Page 72 comment on whether they can complete that--A. I guess if you add 100 percent safety factor 1 1 2 their own analysis without information for the 2 to a 10 pound test line, I guess, you're going Alberta line, I don't know. to catch a 20 pound fish, but -3 3 4 MR. WILSON: 4 MR. JOHNSON: A. No, we did not do the integral design of that Q. I regret going fishing now. I think--I 5 5 line, this is the published design criteria by appreciate your reply, I think I'm going to 6 6 TransAlta. They have built those towers, so have a further look on this on our own to find 7 7 8 for MHI to go and determine what that 8 out about it. 9 reliability and return period would be, would 9 O'REILLY, Q.C.: be, I think, frustrating, we would not be able Q. Might want to have a review of his fishing 10 11 to do that. 11 skills too. 12 MR. JOHNSON: 12 CHAIRMAN: Q. So the 100 percent safety factor and forgive 13 Q. Is that it? 13 me if I sound obtuse, wouldn't be the first 14 14 MR. JOHNSON: 15 time, the 100 percent safety factor says that Q. I'm sorry, yes, it is, yes, that was the only 15 I'm safe from what 100 percent of the time? question I had. 16 16 17 Safe from what? 17 CHAIRMAN: 18 MR. WILSON: Q. So, we're -A. I guess safety factor is used as a term and 19 19 GREENE, Q.C.: design for, to measure strength, so when you Q. I have a couple of questions for the panel, 20 20 build something to withstand a certain event, 21 21 Mr. Chair. 22 if you build in a safety factor, what you're 22 CHAIRMAN:

Q. Over to you, okay.

Q. The first question relates to the issue of

23

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24 GREENE, O.C.:

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doing is you're strengthening that structure

percent safety factor, you may add 50 percent

or line to some level. If you build in a 50

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		Page 73		Page 75
1	risk management and Mr. O'Reilly	asked you	1 MR.	a. WILSON:
2	questions about management to ris	k and the	2 A	A. Yes, we do, that is correct.
3	difference between the Isolated-Isla	nd Option	GRE GRE	EENE, Q.C.:
4	and the Infeed Option and I wonder		4 Q	Q. That concludes the questions that I have for
5	would like to comment with respe		5	the Panel, Mr. Chair.
6	management of the risks on the Info	•		AIRMAN:
7	where you addressed in your reply t			Q. Do you have any other matters that you wanted
8	management of the construction ris		8	to -
9	there other risks that would exist			EENE, Q.C.:
$\begin{vmatrix} 10 \\ 11 \end{vmatrix}$	respect to the Infeed Option that you	i did not		Q. Now, I didn't know if the Panel would have any
1	comment on previously? MR. WILSON:			- AIRMAN:
13	A. Paul Wilson. Yes, thank you, I'd			Q. Oh, I'm sorry, you guys got any -
14	clarify a little bit. When we were			EENE, Q.C.:
15	about the construction risks in the			Q the Commissioners would have have questions
16	Option for capital costs and there's			for the Panel?
17	other risks that need to be identified		7 CHA	AIRMAN:
18	operation and reliability of the Lal	orador- 1	8 Q	Q. Excuse me.
19	Island Link itself, which is also inte	gral to	O CON	MMISSIONER OXFORD:
20	the Infeed Option, and I just wanted	l to note	) Q	Q. No.
21	that that is also a concern as we've i	noted in 2		AIRMAN:
22	our report.	2:	-	Q. No?
1	GREENE, Q.C.:			MMISSIONER WHALEN:
24	Q. So, in addition to, as you say,			Q. No, thank you very much.
25	construction cost issues, I believe, the	nere is 2.	5 CHA	AIRMAN:
		Page 74		Page 76
1	the issues you identified with resp		_	Q. None for me.
2	reliability that need to addressed			A. WILSON:
3	mitigated.			A. Thank you very much.
	MR. WILSON: A. That's correct.			AIRMAN:
5				Q. Alright. EENE, Q.C.:
7	GREENE, Q.C.: Q. And the final question for you, the			Q. There was one additional item before we
8	area, is youas you reviewed in yo		, Q 8	conclude that we have had discussion or I have
9	and outlined in your report, review	-	9	had discussion with counsel for Nalcor about
10	documentation available from Na			it and it concerns one of the previous
11	provided your report to the Board.		1	requests and the response to the an
12	you heard the evidence provided by		2	undertaking which related to the value of the
13	information provided by Nalcor du	ring their	3	various packages that had been outlined.
14	presentations was based on the inf	ormation 1	4	Perhaps, Mr. McNiven, if you could bring up
15	that you have heard this week, do		5	the website that we had up there two days ago.
16	affect in any way any of your key fi	-	5	The Lower Churchill Project, SNS Lavalin
17	conclusions that you have outlined	•		website which lists a number of package
18	written report	1	3	descriptions and pre-qualifications is the

20

21

22

Q. And with respect to the areas of concern identified in your report, do you still have the same areas of concern?

23 number of different packages that are outlined there and the question had been whether Nalcor could indicate the value of the various

heading. Yes. And that's because--I think

not clarity around how I had asked the

question. So, in terms of that, there are a

there may have been some misunderstanding or

A. MHI's key findings, we still believe are

correct. They are--yes, we stand behind them.

19 MR. WILSON:

22 GREENE, Q.C.:

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1	packages. And at one stage I may have said	_	1		terms of value, magnitude of the value of all
2	contracts ready to award, but the intent of		2		of this without, I suppose, disclosing what
3	the question and what we would like Nalcor		3		you expect the bidders to come in, what you're
4	provide is an order of magnitude of the total		4		prepared to accept, which would be kind of
5	value of all of the packages that are listed		5		counterproductive to the bidding process. I'm
6	on the website. So, Mr. Kean had replied that		6		trying to get a handle on it. So, what you
7	it was four and a half million dollars, but I		7		want is just an order of magnitude of what the
8	believe he interpreted that as ready, of		8		assessment was of the total value of those
9	contracts to award. What we would like is the		9		packages.
10	order of magnitude for all of the packages			GREE	NE, Q.C.:
11	that are shown on this website. And I don't				Yes, that's correct. And as I indicated when
12	know if Nalcor would have any questions ar				we had this discussion earlier this week, we
13	it, just for clarity, but -	13			are not asking that it be broken down by each
1	O'REILLY, Q.C.:	14			package because obviously there is commercial
15	Q. Just a moment, can I justthere seems to be				sensitivity around it.
16	some confusion overwhen we read th		6 (	O'REI	LLY, Q.C.:
17	transcript, there was one and Mr. Kean's				No, that's okay, that's okay. As long as we
18	response, I think, was trying to be responsive	I .			understand that because I mean -
19	to what was in the -		9 (	GREE	NE, Q.C.:
1	GREENE, Q.C.:	20			Right, okay. So, thank you, it was just to
21	Q. Yes, what you interpreted what we -	21			clarify for the record what we would like
22	O'REILLY, Q.C.:	22			Nalcor to file.
23	Q what was in the transcript, but now I'm tol	ld 23	3 (	O'REI	LLY, Q.C.:
24	that there was something other than that	24			Alright, that's fine.
25	intended and I just -	25	5 (		NE, Q.C.:
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1	GREENE, Q.C.:	·	1	O.	Thank you.
2	Q. I guess if you read the transcript it does go	2	2 (	CHAIR	-
3	as to the nature of the question. And I'm		3		Well, I guess we're all finished. I wanted to
4	sure we don't want to go back there. This is		4		just acknowledge MHI's contribution, thank you
5	to clarify what we would actually like.		5		very much. You need to do some work on your
1	O'REILLY, Q.C.:		6		climate change position, but you're not beyond
7	Q. We obviously don't have that information h	ere 7	7		redemption, like Mr. Bennett. But other than
8	today and -		8		that, I think your comments were very
9	GREENE, Q.C.:	g	9		instructive and very helpful and thank you
10	Q. No, no, just that we were all on the same	10	О		very much. And to Mr. O'Reilly and Mr.
11	page.	11	1		Bennett and your group as well, I think we've
12	O'REILLY, Q.C.:	12	2		had some pretty good exchange here and we will
13	Q. But so that I'mI'm looking at this and I'm	n 13	3		reconvene. I'm not sure when we're
14	seeing that really it's comprised of packages	s. 14	4		reconvening. Are we going to announce that
15	It identifies a package -	15	5		tomorrow?
16	GREENE, Q.C.:	16	6 (	GREEN	IE, Q.C.:
17	Q. Yes.	17	7	Q.	Yes, we are working now with the people who've
18	O'REILLY, Q.C.:	18	8		asked to make a presentation with respect to
19	Q and you know, description of a certain of a	a 19	9		the scope of their presentation and then
20	piece of work or whatever and then it gives-		0		timing. So, it will be tomorrow before we
21	there'ssome have bidders' list, some are		1		have a schedule.
22	pending and I guess people that have qualifi	ied 22	2 (	CHAIR	MAN:
23	as or pre-qualified as people from whom	n 23	3	Q.	There's some 13 or 14 -
1.4	than '11 tales hiddons and than thous's the DED			CDEEN	TF 0.0

24 GREENE, Q.C.:

25

Q. Right now, we have 14 people who have

they'll take bidders and then there's the RFP

issue date. So, some of this information, in

24

9 CHAIRMAN:

8

- Q. So, we shall adjourn, as they say, until 10 further notice. 11
- 12 MR. WILSON:
- Q. I'd just like -13

completed.

- 14 CHAIRMAN:
- Q. You want to have the last word? Okay. 15
- 16 MR. WILSON:
- Q. On behalf of MHI and my colleagues here I 17 wanted to thank Mr. Chair and the Board and 18 19 counsel and interested parties here for this opportunity to work on this project with you. 20
- So, thank you very much. 21
- 22 CHAIRMAN:
- Q. Thank you and good luck in future endeavours. 23
- So, we'll adjourn at the call of the Chair, I 24
- 25 guess, as they say, is it?

- 7 Newfoundland and Labrador and was transcribed by me to
- 8 the best of my ability by means of a sound apparatus.
- 9 Dated at St. John's, NL this
- 10 16th day of February, 2012
- 11 Judy Moss
- 12 Discoveries Unlimited Inc.

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Upon conclusion at 11:44 a.m.

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