

1 **Q. In Newfoundland Power’s last GRA – Moody’s Credit Opinion, August 3, 2009 (see**
2 **Application 1st Revision, Exhibit 4) acknowledges the differences the regulatory and**
3 **business environments in the U.S. and Canada, stating:**

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5 “NPI’s Baaa 1 issues rating reflects the fact that the company’s
6 operations are exclusively based in Canada, a jurisdiction where
7 regulatory and business environments in general are relatively more
8 supportive than those of other international jurisdictions such as the
9 United States, in Moody’s view.”

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11 **In Ms. McShane’s view, was Moody’s wrong when it made this statement**
12 **pertaining to the regulatory and business environments in Canada and the**
13 **U.S.**

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15 A. Comparing the regulatory jurisdictions in each country as a whole, Ms. McShane does
16 not disagree that the utility regulatory environment in Canada is somewhat more
17 supportive than in the United States. In Canada, the typical regulatory model has taken a
18 form that has provided somewhat greater assurance that regulated companies will earn
19 the allowed return from year to year than in the U.S. In the U.S., while there is no single
20 regulatory approach, a common philosophy is that the regulated company should be
21 provided an opportunity to earn a fair return on average; that does not mean that a utility
22 will necessarily achieve the allowed return each and every year. With respect to the
23 longer-term risk that utilities will not be afforded the opportunity to earn a compensatory
24 return on the capital invested, and to recover the capital invested, Ms. McShane has not
25 found there to be a noticeable difference.

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27 U.S. regulation of public utilities is not a monolith; it differs from state to state. Those
28 differences are reflected in different regulatory ratings. Some states are viewed by
29 Standard & Poor’s, for example, as credit supportive, and some are viewed as less credit
30 supportive. Of the 48 state regulatory jurisdictions S&P ranks, 28 are ranked as “credit
31 supportive” or “more credit supportive”. It is also important to recognize that
32 comparability of risk entails both business/regulatory and financial risk. For example, the
33 ability of capital structure to offset differences in business risk is at the heart of the
34 Alberta Utilities Commission’s approach to setting the allowed cost of capital for the
35 utilities it regulates. In that context, with respect to Moody’s specifically, the average
36 and median debt rating of Ms. McShane’s sample is the same as Newfoundland Power’s
37 debt rating, indicating that, from an overall risk perspective, Moody’s views those
38 companies of similar risk to Newfoundland Power.