

IN THE MATTER OF the Public Utilities
Act, R.S.N.L. 1990, Chapter P.47, as amended
(the “Act”); and

IN THE MATTER OF a General Rate
Application by Newfoundland Power Inc. to
establish customer rates for 2010

To: Board of Commissioners of Public Utilities

**Suite E210, Prince Charles Building
120 Torbay Road
PO Box 12040
St. John’s, NL A1A 5B2
Attention: Ms. G. Cheryl Blundon
Director of Corporate Services and Board Secretary**

1 CA-PUB-1 Re: Qualifications page 2

2 Please indicate all rate of return testimony filed in Canada over the last ten
3 years and indicate on whose behalf Mr. Cicchetti testified, what his
4 recommendations were and the decision of the public utility board.

5

6 CA-PUB-2 Please indicate the source, for example courses, prior testimony etc, of Mr.
7 Cicchetti’s knowledge of the following:

- 8 a. Canadian tax policy
9 b. Canadian monetary policy
10 c. Canadian economic policy
11 d. Canadian regulatory policy
12 e. Canadian industrial policy

13 CA-PUB-3 Background preparation page 3

14 Mr. Cicchetti indicated that he reviewed a large amount of material prior to

preparing his report, please

- a. Indicate the set of documents he reviewed to indicate the current state of the economic and financial environment in Canada.
- b. Please indicate what documents he reviewed to indicate the current state of power markets in Canada and the US and explain in detail their implications for Newfoundland Power.
- c. Please indicate what documents he reviewed to understand the financial characteristics of Newfoundland Power and what is important for investors, both debt and equity.
- d. Please indicate on what basis he understands his cost of equity estimation techniques to be “conventional.”
- e. Please indicate given the date on which his report was filed whether or not Mr. Cicchetti was aware that Moody’s just upgraded Newfoundland Power by two notches. If he was, why is this not mentioned in his report; if he was not how does this alter his conclusion in terms of the need to dramatically increase the allowed ROE?

CA-PUB-4 Overall recommended ROE and the ROE allowed by the formula. Mr. Cicchetti’s recommended ROE is in a range 9.0-9.60% and he recommends the top of the range based on current financial market turmoil and notes that the allowed ROE from the formula is 8.5%

- (a) Please confirm that all three estimates of the fair ROE come from analyzing either a sample of US electric or natural gas utilities using a two-stage DCF estimate or a DCF based risk premium model.

- (b) Please confirm that none of Mr. Cicchetti's recommendation is based directly either on Canadian firms or data from the Canadian capital market. If Mr. Cicchetti can not confirm please point explicitly to any part of his testimony where his recommendations have been altered as a result of reviewing Canadian capital market data or firms.
- (c) Please indicate the courses/studies Mr. Cicchetti has taken in international finance.
- (d) Please indicate whether Mr. Cicchetti is aware of the interest rate parity result and if so please explain it succinctly.
- (e) Please indicate any theory or practice in international finance that indicates that you can take estimates of the fair "opportunity cost," that is equity cost or required rate of return from one country and apply it in another without doing any checks. Please indicate what checks are required and where in Mr. Cicchetti's evidence he has made these checks.
- (f) Please provide the current Prime rate in the US and Canada and the current long term (30 year) government bond rates.
- (g) Currently the difference between the two rates in (f.) above is 1.0% and 0.50% respectively please confirm that if the rate differentials are subtracted from his range of estimates the result is a range of either 8.0%-8.60% based on Prime or 8.50%-9.1% based on long government bond yields.

1 (h) Please confirm that the current allowed formula ROE of 8.50% is within
2 the range indicated in (g.) above once basic differences between the US
3 and Canada are accounted for.

4 CA-PUB-5 Re: Mr. Cicchetti cites the Board's three reasons for changing the formula
5 ROE on page 4 and discounts two of them focusing on changes in financial
6 market conditions.

7 (a) Mr. Cicchetti cites "particularly" low Canadian long term bond yields.
8 Is he referring to the nominal bond or the real return bond? Did he
9 consult both to understand why these rates have changed and the
10 conditions in the long term Canada bond market?

11 (b) Can Mr. Cicchetti provide the yields on both the nominal and real 30
12 year Canada bond yield monthly for the last five years and discuss in
13 detail whether either or both have been "particularly" low over the
14 last year.

15 (c) Can Mr. Cicchetti explain what he understands by the break-even
16 inflation rate (BEIR) and whether changes in inflationary expectations
17 affect the real or the nominal bond yield?

18 (d) Mr. Cicchetti provides no data on Canadian utility shares. Please
19 provide the data and supporting documentation to justify the
20 statement that their "declines" in value have been unique relative to
21 past business cycles or the Canadian capital market.

22 (e) Mr. Cicchetti claims that Canada has experienced "relatively high"
23 corporate bond yields and yet provides no data except for the last two

1 years to support the claim that they have been unique. Please provide
2 the supporting documentation and all data relied on for the claim that
3 the latest corporate bond yield on June 2009 of 5.98% is in any way
4 unique or is relatively high or anything out of the ordinary in view of
5 the current stage in the business cycle.

6 CA-PUB-6 Re: Modern portfolio theory and efficient markets page 7

7 (a) Please indicate in view of Mr. Cicchetti's support of modern portfolio
8 theory, efficient markets and beta why he has not presented a cost of
9 equity estimate based on the CAPM or any of its variants?

10 (b) Mr. Cicchetti refers to betas many "documented drawbacks." Please
11 provide citations and references in the literature to these "documented
12 drawbacks" and why nothing specific is mentioned in his testimony.

13 (c) Has Mr. Cicchetti reviewed the basis for allowing fair ROEs in
14 Canada, if so is he aware that in almost all cases they are based on
15 estimated fair rates of return from a CAPM or its variants?

16 (d) Is Mr. Cicchetti aware of RH-1-2008 the most recent decision of the
17 National Energy Board that based its recommended award exclusively
18 on the CAPM with estimates of approximately 7.4-9.0%.

19 (e) If Mr. Cicchetti has not reviewed Canadian board decisions in terms
20 of estimating the fair rate of return, please explain why the Board
21 should place any weight on his evidence.

- 1 CA-PUB-7 Re: The Newfoundland Economy discussion on page 11
- 2 (a) Mr. Cicchetti seems to review the basic information in the
- 3 Conference Board of Canada's forecast for the Newfoundland and
- 4 Labrador economies. Please explain in full how this has affected his
- 5 recommendations since they are based exclusively on US sample of
- 6 firms.
- 7 (b) Please indicate how Mr. Cicchetti's recommended ROE would
- 8 change if the Newfoundland and Labrador economies were stronger
- 9 than the discussion on page 10-11 indicates.
- 10 CA-PUB-8 Re: Discussion of capital markets on page 11
- 11 (a) Please provide all documentation and citations to the literature to
- 12 support the assertion that changes in the yields on utility debt and
- 13 their share prices have increased utilities required returns, given that
- 14 no such documentary support is in Mr. Cicchetti's evidence.
- 15 (b) Please confirm that the Board of Commissioner's is tasked with
- 16 awarding a fair return for the forward test year and that what matters
- 17 is future capital market conditions not what has happened over the
- 18 past year.
- 19 (c) Given (b) above is it Mr Cicchetti's judgment that US Treasury
- 20 Secretary Geithner will repeat the policy mistakes of his predecessor
- 21 and throw the world into another serious recession in the upcoming
- 22 test year? If so please provide the evidentiary support for such a
- 23 proposition.

1 (d) Please provide the current volatility estimate from the VIX and MVIX
2 and provide a graph showing how this volatility has changed over the
3 last two years.

4 (e) Mr. Cicchetti refers to utility yields and yet in his evidence he only
5 documents “A” yields. Please provide a chart and table of “A” bond
6 yields and Newfoundland Power (or another Canadian A rated utility)
7 bond yields monthly for the last five years.

8 (f) Mr Cicchetti expects Canadian yields to increase. Please confirm that
9 this also means Newfoundland Power’s allowed ROE will increase
10 according to the ROE formula. Please provide his estimate of the
11 allowed formula ROE consistent with his bond yield forecast.
12

13 CA-PUB-9 Re: Industry Overview

14 Mr. Cicchetti makes a number of statements without any supporting
15 documentation, please:

- 16 a. Provide an analysis of the price behavior of Canadian utility
17 stocks relative to the stock market in general over the last two
18 years and indicate whether he regards anything as anomalous;
19 b. Please indicate whether he believes that Newfoundland Power
20 is affected by volatile fuel prices and if so how. In particular
21 please graph Newfoundland Power’s fuel prices on a monthly
22 basis for the last five years against the AECO price for natural
23 gas and comment on which he regards as riskier.
24 c. Please indicate Newfoundland Power’s increasing
25 infrastructure and environmental requirements, the
26 documentary support for his conclusion and how they have

1 affected his recommendations since they stem from US
2 utilities.

- 3 d. Mr. Cicchetti claims that Newfoundland Power has suffered
4 declining sales. Please provide the company's sales on an
5 annual basis for the last ten years. Also please confirm that
6 Newfoundland Power is regulated on a cost of service basis
7 and its revenue requirement is determined by the Board of
8 Commissioners.
- 9 e. Further to d) if Newfoundland Power is a stable utility
10 experiencing no growth, since many of its costs are fixed in
11 nominal dollars can Mr. Cicchetti confirm that its sales
12 growth rate will be less than the rate of inflation and may in
13 fact decline?

14 CA-PUB-10 Mr. Cicchetti claims that declining ROEs resulting from formula
15 ROEs may challenge utility credit metrics and consequently access to
16 capital. Please

- 17 a. Confirm that Newfoundland Power was just upgraded two
18 notches by Moody's with no mention of any changes in either
19 the ROE formula or deemed common equity ratio.
- 20 b. Confirm that US utilities have both higher allowed ROEs and
21 greater deemed common equity ratios than their Canadian
22 peers. If not please provide a table with both financial
23 variables for the population of US utilities and Canadian ones.
- 24 c. Confirm that the median bond rating for a utility in Canada is
25 A (Low) whereas in the US it is BBB and that Canadian
26 utilities have better financial market access on weaker credit
27 metrics than their US peers. If Mr. Cicchetti can not confirm,
28 please provide the DBRS and S&P bond ratings for the

1 utilities in b) above.

- 2 d. Explain why Canadian utilities have better market access than
3 their US peers and why Moody's upgraded Newfoundland
4 Power by two notches without requiring the significant boost
5 in allowed ROE recommended by Mr. Cicchetti.

6 CA-PUB-11 Re: Newfoundland Power's company overview pages 13-15

- 7 a. Mr. Cicchetti provides a brief overview of the company. Can
8 he please explain how this discussion was factored into his
9 recommendations given that they are based solely on a sample
10 of US utilities.
11 b. Can Mr Cicchetti explain in detail how he came to the
12 conclusion that Newfoundland power is equivalent in risk to
13 his US proxies, that is, what explicit checks did he conduct to
14 validate his choice of proxies.

15 CA-PUB-12 Re: Mr. Cicchetti's estimation techniques page 16

- 16 a. Please confirm that Mr. Cicchetti uses two direct DCF
17 estimates on samples of US electric and gas utilities and one
18 risk premium test which in turn is based on monthly DCF
19 estimates for an index of firms. If not please explain in detail
20 how his estimation procedures do not rely on DCF estimates.
21 b. Please indicate any decision by a Canadian regulatory board
22 that has awarded a fair ROE based entirely on DCF estimation
23 procedures at any time over the last 20 years.
24 c. Please indicate any decisions by a Canadian regulatory board
25 that has placed even partial weight on DCF based

1 recommendations. In this case please indicate the decision
2 and the weight placed on any DCF estimates.

3 d. Please provide all documentary support for the assertion that
4 DCF models are the “most commonly used approach for
5 estimating a utility investor’s required return on common
6 equity capital.”

7 e. Please provide any documentary support to the notion that the
8 DCF model is a commonly used technique for estimating the
9 required rate of return for any type of firm, utility or
10 otherwise.

11 f. At page 17 Mr. Cicchetti refers to the way in which a bond
12 yield to maturity is calculated. Please confirm:

13 i. Given that the yield is the discount rate that’s sets the
14 present value of the contractual payments equal to the
15 current market value, this yield is often referred to as
16 a promised yield since it relies on the payers promise
17 to make the contractual payments. If not why not.

18 ii. Please confirm that only in the case of the
19 Government of Canada is such a promise default free
20 which is why the only yield to maturity which is also
21 an expected rate of return is the yield on a
22 Government of Canada bond, if not why not and
23 explain in detail.

24 iii. Further to (f.ii)., please confirm that default risky
25 bonds have no limits on their yield, which as result
26 exceeds the investors expected rate of return. For
27 example, bonds issued by companies close to default
28 like GM often have yields close to 100% but investors
29 do not expect to earn that rate of return since default

1 is likely. If not why not.

2 iv. Given (f.iii) please explain in detail and provide
3 citations to the literature of the relevance of
4 comparing an expected rate of return on a share (from
5 the DCF model since the cash flows are expected not
6 contractual) with a promised yield on a default risky
7 bond.

8 CA-PUB-13 At page 12 Mr. Cicchetti asserts that “equity investors require a risk
9 premium over the cost of debt,” please:

- 10 (a) Confirm that Mr. Cicchetti is referring to government of
11 Canada debt costs not corporate debt costs, since it is not
12 conceptually correct to compare promised yields with
13 expected rates of return. If not why not.
- 14 (b) Confirm that at several times in the past Canadian utility
15 regulators have allowed fair ROEs less than the Government
16 of Canada long term bond yield, since bond yields contain
17 protection from inflation in the yield both in terms of the
18 expected rate of inflation and any inflation risk premium.
- 19 (c) Please confirm that the Brigham, Shome and Vinson paper
20 referred to looked at US risk premia and showed that they
21 declined with significant inflation due to the factors
22 mentioned in (13b) above, if not why not.
- 23 (d) Please confirm that the idea that equity requires a higher rate
24 of return than Government bond yields is true on an after tax
25 basis. However, with different tax treatment the before
26 personal tax cost of debt can exceed the equity cost.
- 27 (e) Given 13(d) above has Mr. Cicchetti done any analysis of the
28 differences in the tax code in Canada between different
29 sources of investment income and whether the tax treatment

1 is the same as in the US as is implicitly assumed by using
2 estimates from the US capital market.

- 3 (f) Can Mr Cicchetti confirm that preferred shares in Canada
4 routinely sell on lower yields than equivalent maturity
5 government of Canada debt due to the differential tax
6 treatment despite being unambiguously riskier? If not can he
7 explain in detail why he feels this is not relevant to
8 recommending a fair ROE for a dividend rich utility like
9 Newfoundland Power?

10 CA-PUB-14 Re: Canadian samples of firms

- 11 (a) Can Mr. Cicchetti confirm that he did not use estimates for
12 any Canadian firms because “none of them were similar to
13 Newfoundland Power and had long term analyst forecasts for
14 growth, earnings return on equity or dividends.”

- 15 (b) Please indicate what analysis Mr. Cicchetti did of the
16 Canadian firms that lead him to believe that they were not
17 similar to Newfoundland Power. In particular can he confirm
18 whether or not he did the following and if he did provide the
19 supporting documentation:

- 20 i. An analysis of their ability to earn their allowed ROE;
21 ii. An examination of their use of deferral accounts;
22 iii. An analysis of their deemed common equity ratios;
23 iv. An analysis of their stock market betas;
24 v. An analysis of equity or bond credit reports indicating
25 that the companies were not used as comparables and
26 the reasons for the decision;
27 vi. An analysis of recent regulatory decisions

- 1 c. Is Mr Cicchetti aware that both the Alberta Utilities Commission and
2 the BC Utilities Commission adjust for differences in business risk by
3 adjusting deemed common equity ratios and then allow a common
4 ROE (with a premium by the BCUC) for different utilities under their
5 jurisdiction including both gas distribution companies and electric
6 transmission and distribution companies? If he is aware of this why
7 does he believe there are no comparables to Newfoundland power in
8 Canada when other regulatory bodies have in effect decided there are?
- 9 d. In terms of the analyst growth forecasts, can Mr. Cicchetti confirm
10 that these forecasts are only needed for the DCF tests, and that you
11 can still estimate a DCF equity cost without such forecasts. If not
12 why not.
- 13 e. Further to 3) above if the analyst forecasts are only needed for the
14 DCF test can Mr. Cicchetti confirm that he ruled out the Canadian
15 firms simply because he couldn't do his one form of DCF test using
16 them?
- 17 f. Can Mr Cicchetti provide copies of all testimony presented by him
18 over the last two years and indicate the tests that he performed and the
19 sample of firms that he used. It would be sufficient to indicate that all
20 his evidence over the last two years is based on the same techniques
21 and samples presented in this hearing if that is the case.

22 CA-PUB-15

Re: Comparability of US companies, page 19

- 23
- 24 a. Mr Cicchetti claims that US utilities are comparable because they
25 have similar operating and regulatory environments. Would he agree
26 that the same logic applies to US and Canadian banks in that they are
27 all regulated under the same BIS guidelines and operate with the same
28 technology?

- 1 b. Would Mr Cicchetti regard US and Canadian banks as equivalent in
2 risk given that no Canadian banks have suffered any serious problems
3 during the current recession whereas all 19 of the largest US banks
4 have accepted TARP funding and many more have gone bankrupt
5 requiring the biggest rescue operation on the part of the US
6 government for 70 years? If not why not.
- 7 c. Can Mr. Cicchetti confirm that market integration simply means that
8 capital can flow freely between two markets but that does not mean
9 that the rate of inflation or risk is the same? If not please provide any
10 supporting documentation and citations to the literature that indicates
11 that nominal rates of return should be the same in two integrated
12 markets that differ in terms of inflation, taxes and foreign exchange
13 rate risk where there are with-holding taxes.
- 14 d. Please confirm that rating agencies simply predict the probability and
15 consequences of default. They do not estimate fair rates of return or
16 capital market conditions or even comment on nominal debt costs.

17 CA-PUB-16 Re: Discounted cash flow analysis on page 21

- 18 a. Mr. Cicchetti states that “in order to take advantage of specific
19 dividend forecasts for the next five years provided by Value Line...”
20 Please confirm that both Mr Cicchetti’s analysis and choice of
21 companies is driven by the availability of Value Line forecasts rather
22 than finding the best comparables for Newfoundland Power. If not
23 please explain this sentence.
- 24 b. Please provide the underlying data used for the DCF estimates and
25 provide the estimates individually for each company in MAC 10-11.
- 26 c. Please confirm that the issue cost adjustment is based on US capital
27 market experience. If not please provide all data relied on to estimate

1 issue cost for Canadian companies. Is Mr. Cicchetti aware that
2 Canadian investment banks operate under slightly different
3 regulations, in particular bought deals are common in Canada and not
4 allowed in the US, so that issue costs are generally lower?

5 d. Please confirm that the resulting DCF estimates of 9.53% for electric
6 and 9.57% for gas utilities are US estimates reflecting US investor
7 behavior, monetary policy, taxes and capital markets. If not why not.

8 e. Please indicate all analysis that Mr Cicchetti has done to indicate that
9 risk premia are the same in the US as Canada. In particular is Mr.
10 Cicchetti aware that Canadian risk premia have historically been
11 regarded as 1.0% lower than in the US due to differences in monetary
12 policy, taxes, regulations etc?

13 f. Can Mr Cicchetti confirm that the US betas in MAC 8 and 9 are
14 adjusted betas in that the actual betas are adjusted with 1.0? If not
15 why not.

16 i. Can Mr Cicchetti provide references to any Canadian
17 regulatory decision that has accepted the use of adjusted
18 betas?

19 ii. Can Mr Cicchetti provide references to any literature that
20 indicates that utility betas regress towards the overall market
21 mean of 1.0 rather than the utility mean of about 0.50?

22 iii. Can Mr Cicchetti please un-adjust the Value Line betas to
23 provide the actual direct beta estimates for the firms in MAC
24 8&9.

25 iv. Can Mr Cicchetti confirm that if the utility beta is 0.50 then
26 he should reduce his US risk premium estimates by about
27 0.50%, which is the beta of 0.50 times the lower Canadian
28 market risk premium. If not why not.

29 v. Can Mr Cicchetti further confirm that if he reduces his US

1 estimates for the 0.50% lower utility risk premium and 0.50%
2 lower risk free rate in Canada his resulting estimated ROE
3 range is 8.0%-8.60%, if not why not?

4 g. In terms of Mr. Cicchetti's risk premium model:

- 5 i. Can he confirm that this is based in the same DCF model as
6 his other two estimation techniques?
- 7 ii. Can Mr Cicchetti confirm that if the risk premium is higher in
8 the US then all these estimates would be higher than for
9 similar firms in the Canadian capital market, if not why not?
- 10 iii. Can Mr Cicchetti provide for each month the DCF equity cost
11 estimate for the index broken out into its dividend yield and
12 growth components and explain how this series differs from
13 that in Ms. McShane's evidence?
- 14 iv. Can Mr Cicchetti please run a simple OLS regression of the
15 two components of the risk premium against the US treasury
16 yield and report the results.

17 CA-PUB-17 Re: Critique of Ms. McShane's testimony page 30

18 A. Mr. Cicchetti points out that basic financial theory indicates that the
19 market to book ratio increases if the allowed ROE exceeds that
20 required on page 30, please:

- 21 i. Provide the market to book ratios for his samples of US
22 utilities for each year (annual basis) going back to 1990 and
23 discuss whether he thinks their allowed ROE have been fair.
- 24 ii. Please provide the allowed ROEs for each firm in his sample
25 going back to 1990 and indicate when they were rate
26 reviewed and their allowed ROE changed.

- B.
 - i. Given that Canadian utilities have their ROE changed annually and there is little regulatory lag, in Mr Cicchetti's judgment does this affect their risk relative to his US utility group? If not why not?
 - ii. Please provide the market to book ratios back to 1990 for the Canadian utilities that Mr. Cicchetti examines on page 18 and rejects since he can't use his DCF model to estimate their required rate of return.
 - iii. Would Mr Cicchetti agree given his statement about market to book ratios that even if he can't use his DCF model on the Canadian utilities he can make inferences about the fairness of their allowed ROEs by looking at their market to book ratios? If not why not, given the comments on page 30?

CA-PUB-18 Re: Appendices and supporting exhibits

- (A) Please indicate why in MAC-4 there is a blue chip forecast of the US economy rather than Canada's.
- (B) Please indicate where in any of the tables there is any mention of a Canadian company, either as comparable or as forecast?
- (C) Please confirm that in his exhibits the only Canadian data used by Mr Cicchetti is the interest rate data provided in answer to PUB-NP-4 and the Conference Board forecast provided in the pre-field evidence by the company.

CA-PUB-19 Please provide copies of the rate of return and related articles which Mr. Cicchetti published (referred to at p. 2 of his report).

CA-PUB-20 Please indicate for whom Mr. Cicchetti provided testimony, before

what boards, and upon what topics over the past fifteen (15) years.

CA-PUB-21 Please indicate the time over which Mr. Cicchetti held the positions he refers to over pages 1 and 2 of his report.

CA-PUB-22 Is Mr. Cicchetti being asked by the Board to file written commentary upon the evidence of Dr. Lawrence Booth in this hearing. If so, when does he expect to be filing the same?

CA-PUB-23 Has Mr. Cicchetti consulted any previous testimony submitted by cost
of capital consultants on behalf of the Board in any prior hearings?

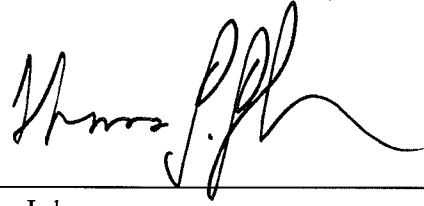
CA-PUB-24 Please indicate the weight placed by the Board's previous consultants in prior hearings on the following estimation techniques:

- Risk premium
- Discounted cash flow
- Adjusted comparable earnings

CA-PUB-25 Please explain in detail how Mr. Cicchetti's reliance on Discounted Cash Flow differs from how it was used by previous Board-called cost of capital experts.

CA-PUB-26 Please explain in detail why Mr. Cicchetti has not presented traditional risk premium evidence or adjusted comparable earnings evidence in this application.

DATED at St. John's, in the Province of Newfoundland and Labrador, this 21st day of August, 2009.

A handwritten signature in black ink, appearing to read 'Thomas Johnson', written over a horizontal line.

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