

1 **Q. With reference to Hydro’s response to IIC-NLH-027:**

2 Please provide a detailed assessment of the Dunsky conclusion that “little to no oil to electric
3 conversions of heating in both residential and commercial sectors” will occur “due to poor
4 economics for the customer”,

5 (a) including all assumptions in terms of oil prices by year, efficiency of installed oil furnaces,
6 potential displaced btu (by customer type), capital cost of mini split heat pumps, average
7 efficiency of mini-split heat pumps, amount of individual heating load (btu) that could be shifted
8 by customer and by customer type, and customer rates; and

9 (b) indicating the assumptions regarding the impact of varying levels of potential incentives;

10 (c) including both kW.h and kW impacts of the assumed mini-split load and the related marginal
11 costs;

12 (d) ensuring all data is provided in tables, by year and by customer type, demonstrating the
13 “poor economics; and

14 (e) discussing the potential for load controllers that would drop heat pump loads at peak times
15 (e.g., when outside temperatures drop below a certain cutoff).

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18 A. IIC-NLH-027 sought to compare conclusions between two consultant reports that studied
19 potential for electrification, conservation and demand management in the province. Synapse
20 Energy Economics Inc. (“Synapse”) was retained by the Board of Commissioners of Public
21 Utilities. Dunsky Energy Consulting (“Dunsky”) was retained by Newfoundland and Labrador
22 Hydro (“Hydro”) and Newfoundland Power Inc. (“Newfoundland Power”) (collectively, the
23 “Utilities”) to produce the Newfoundland and Labrador 2020–2034 Conservation Potential Study
24 (“Study”). The Study was used to inform the design of the Electrification, Conservation and
25 Demand Management Plan 2021-2025 (“2021 Plan”) developed in partnership by the Utilities.

1 The Synapse Phase 1 report¹ referenced in IIC-NLH-027 is an older version that is superseded by
2 Synapse’s Phase 2 Report on Muskrat Falls Project Rate Mitigation (“Synapse Report”).² As
3 noted by Synapse “Phase 2 efforts have included more rigorous analysis of technical issues,” and
4 as such, that version will be used for discussion in the response.³

5 Differences between the results of these reports were reviewed and acknowledged as part of
6 the Synapse Report which states that the findings of both reports roughly align. The Synapse
7 Report specifically states “Dunsky’s findings on building heat electrification appear to initially
8 diverge from Synapse’s assessment, but as noted on closer review, Dunsky does support partial
9 provision of heat with ductless mini-split heat pumps in oil-heated dwellings.”⁴

10 The Synapse Report acknowledges that the “Dunsky Report presents a much more in-depth
11 analysis of local conditions and should be used for detailed input into 2020-2025 CDM program
12 design, as was its intention.”⁵

13 The Study’s statements that “there is little to no expected fuel switching in both residential and
14 commercial sectors”, and “the customer’s economics do not favour fuel switching from oil or
15 wood fired space heating” are made in the Study with respect to analysis in the “Low Scenario –
16 No Utility Incentives”, Hydro could not find a similar scenario to compare to in the Synapse
17 Report, where forecasts are made specific to fuel switching rates in absence of any utility
18 incentives. It should be noted that Synapse used different scenario assumptions in constructing
19 their models, an example being the assumptions used in Synapse’s low scenario are most
20 comparable with those used in Dunsky’s high scenario. To incentivize adoption of air source heat
21 pumps (“ASHP”) in oil-heated buildings, Synapse’s low scenario proposes the highest utility
22 incentives (\$1,000 per Ton installed ASHP capacity), while Dunsky’s high scenario proposes the
23 highest utility incentives (70% of cost, which approximates to \$2,400 per Ton installed ductless
24 mini-split heat pump (“DMSHP”) capacity). Dunsky’s high scenario and Synapse’s low scenario

¹ “Phase 1 Findings on Muskrat Falls Project Rate Mitigation,” Synapse Energy Economics Inc., December 31, 2018.

² “Phase 2 Report on Muskrat Falls Project Rate Mitigation,” Synapse Energy Economics Inc., rev. 1, September 25, 2019 (originally filed September 3, 2019).

³ “Phase 2 Report on Muskrat Falls Project Rate Mitigation,” Synapse Energy Economics Inc., rev. 1, September 25, 2019 (originally filed September 3, 2019), p. 1.

⁴ “Phase 2 Report on Muskrat Falls Project Rate Mitigation,” Synapse Energy Economics Inc., rev. 1, September 25, 2019 (originally filed September 3, 2019), p. 127.

⁵ “Phase 2 Report on Muskrat Falls Project Rate Mitigation,” Synapse Energy Economics Inc., rev. 1, September 25, 2019 (originally filed September 3, 2019), p. 126.

1 show very similar adoption levels in the residential sector for ASHPs at the end of the study
2 periods. The incremental energy and demand impacts to the provincial electrical system that are
3 associated with the adoption of ASHPs naturally diverge widely given the difference in other
4 assumptions made in the scenarios being compared between the two reports. The Study and
5 the Synapse Report both assume greatest adoption of ASHPs to be DMSHPs in oil-heated
6 buildings, with the existing oil heating equipment remaining in place and operational. However,
7 Synapse models the scenario with the DMSHPs programmed to turn off at -7C outdoor air
8 temperature, and allow the oil-fired equipment to carry the heating load beyond that point.
9 Dunsky models the scenario with DMSHPs serving as the primary heating source for the
10 building, and would still be operating at outdoor temperatures when the utility system is at peak
11 demand (based on the fact the modeled DMSHP would be capable of operating at or above a
12 COP⁶ of 1.75 during peak hours).⁷ As a result, the high scenario in the Study predicts higher
13 incremental energy load associated with ASHP adoption, when residential and commercial
14 sectors are combined. However, a much greater demand impact is also associated with Dunsky's
15 high scenario when compared to Synapse's low scenario, due to the fact Dunsky models ASHPs
16 as operating at peak demand periods for the utility system. It is for this reason that Dunsky
17 concludes that the measure currently fails cost-effectiveness screening, and concludes "Prior to
18 any considerations to encourage fuel-switching to heat pumps, the peak demand impacts of
19 heat pumps in Newfoundland and Labrador should be verified as this study used several non-
20 jurisdictional specific assumptions to determine peak demand."⁸ Newfoundland Power is
21 currently completing a heat pump load research study which will permit a better understanding
22 of the energy and demand impacts of heat pump technology during peak system conditions in
23 the province.

24 (a) The Study states "Measures were characterized for viable fuel switch combinations.
25 Measure characterizations are primarily based on modified algorithms and measure
26 assumptions from published Technical Reference Manuals (TRMs) and supplemented with

⁶ Coefficient of Performance ("COP").

⁷ "Application for Approvals Required to Execute Programming Identified in the Electrification, Conservation and Demand Management Plan 2021–2025," Newfoundland and Labrador Hydro, rev. 1, July 8, 2021 (originally filed June 16, 2021), sch. 3, sch. C, p. 267 of 325.

⁸ "Application for Approvals Required to Execute Programming Identified in the Electrification, Conservation and Demand Management Plan 2021–2025," Newfoundland and Labrador Hydro, rev. 1, July 8, 2021 (originally filed June 16, 2021), sch. 3, sch. C, p. 128 of 325.

1 other sources (e.g. RSMMeans data, market actor interviews).”⁹ For further discussion, please
 2 refer to Hydro’s response to TC-IC-NLH-013.

3 (b) Table 1 shows a high level comparison between Synapse’s low scenario and Dunsky’s high
 4 scenario.

Table 1: Comparison of Heat Pump Scenarios

Study	Synapse ¹	Dunsky ²
Study Scenario	Low	High
IIS ³ Domestic Rate @ Year 2030 (¢/kWh)	18.2	19.8
Total Installed Heat Pump Capacity (Tons)	3	3
Cost per Ton (DMSHP ⁴)	\$4,000	\$3,500
Total DMSHP Cost	\$12,000	\$10,500
Incentive Used	\$1,000/Ton	70% Cost
Total Incentive	\$3,000	\$7,350
Residential Adoption	6%	5%
Incremental Energy (GWh) ⁵	13 ⁶	64 ⁷
Incremental Demand (MW) ⁸	- ⁹	73

¹ Synapse’s Phase 2 Report on Muskrat Falls Project Rate Mitigation, Revision 1 - September 25, 2019.

² Newfoundland and Labrador 2020–2034 Conservation Potential Study.

³ Island Interconnected System ("IIS").

⁴ Ductless Mini-Split Heat Pump ("DMSHP").

⁵ Residential and Commercial sectors combined, excluding Institutional buildings. Institutional buildings excluded as both Synapse and Dunsky focus on residential, small commercial, and medium commercial for adoption of air source heat pumps.

⁶ Derived from description Synapse’s Phase 2 report, p. 46. 117 GWh from building electrification minus 104 GWh associated with electrification of Institutional buildings, leaves 13 GWh for the combined Residential, Small Commercial, and Medium Commercial sectors.

⁷ The 2021 Plan, Schedule C, p. 303 of 325, Table F-20. Used the value for 2029 under upper scenario, energy increases from fuel switching (all sectors), and added the apparent escalation of 4 GWh per year to equate to Synapse’s end of study year in 2030.

⁸ Residential and Commercial sectors combined, excluding Institutional buildings.

⁹ In Synapse’s low scenario, an incremental demand impact that was associated with air source heat pump adoption, and specific to only Residential and Commercial sectors combined, excluding Institutional buildings, could not be found. Based on fig. 17, p. 48, it could be roughly estimated to be 15 MW (4 MW Residential and 11 MW Commercial; however, some may be electric vehicle related).

⁹ “Application for Approvals Required to Execute Programming Identified in the Electrification, Conservation and Demand Management Plan 2021–2025,” Newfoundland and Labrador Hydro, rev. 1, July 8, 2021 (originally filed June 16, 2021), sch. 3, sch. C, p. 193 of 325.

- 1 (c) Please refer to response to part (a).
- 2 (d) Please refer to response to part (a).
- 3 (e) Please refer to Hydro's response to TC-IC-NLH-019.