- 1 Happy Valley-Goose Bay, Newfoundland
- 2 (9:45)

3 MR. NOSEWORTHY, CHAIRMAN: Good morning, everybody. Perhaps we could get started. My name is Bob 4 Noseworthy and I'm Chair and CEO of the Public Utilities 5 Board. I apologize, first of all, for the short delay this 6 morning, but I think the room had to be restructured and 7 8 revamped this morning after yesterday. I believe there was something else that went on here last night. So our 9 apologies for that. I'd like to welcome everybody here, 10 especially those people from the Happy Valley-Goose Bay 11 area and other parts of Labrador, the coastal communities, 12 indeed, who have taken the initiative today to attend this 13 hearing, either on their own behalf, or indeed, on behalf of 14 other interested parties and individuals in your respective 15 communities. This is the second day of our public hearings 16 here in Happy Valley-Goose Bay. And we had a full and 17 interesting day yesterday. We had presentations primarily 18 from the north coast of Labrador and those presentations 19 certainly were frank and candid and very sincere about the 20 impact of the application in those particular communities. 21 And certain, I think, there were other comments as well, 22 that had nothing to do with the application that were frank 23 and candid and sincere. And we look forward to no less 24 sincerity and frankness today. For purposes of this 25 hearing I, as well, serve as the Chair of the Panel who have 26 responsibility to hear the application from Newfoundland 27 and Labrador Hydro. 28

And before we begin I'd like to introduce my 29 colleagues. On the far right is Commissioner Don Powell, 30 who is a businessman from the Stephenville area. To my 31 immediate right is Commissioner Fred Saunders, who is a 32 retired businessman, lives in St. John's. On my immediate 33 left is Commissioner Darlene Whalen who is Vice-Chair of 34 the Public Utilities Board. And I'd also like to introduce, on 35 the table on the right here, legal counsel, Board counsel 36 Mr. Mark Kennedy and Board secretary, Ms. Cheryl 37 Blundon. 38

And I would, perhaps, before we begin, before I begin, ask the other parties, Hydro, the Applicant and other registered intervenors to introduce themselves and indicate in what capacity they are participating in the hearing please. I'll begin with Hydro.

MR. YOUNG: Thank you, Chair. My name is Geoff Young.
I'm legal counsel with Newfoundland and Labrador Hydro.
To my far left is Mr. Sam Banfield, Director of Customer
Services. To my immediate left is Mr. Bill Wells, President
and Chief Executive Officer. To my right is Mr. Paul
Hamilton, he's our Regulatory Specialist.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.Young. Newfoundland Power please.

52 MR. HAYES: Good morning, Chair. My name is Gerard

- 53 Hayes. I'm counsel to Newfoundland Power Inc., registered
- 54 intervenor in this proceeding. And to my right is Mr. Kevin
- 55 Fagan, Customer Service Specialist for Newfoundland 56 Power.

MR. NOSEWORTHY, CHAIRMAN: Thank you, verymuch, Mr. Hayes. Consumer Advocate, please?

MR. BROWNE, Q.C.: My name is Dennis Browne. I'm the
government appointed Consumer Advocate to represent
domestic consumers of electricity and others. Thank you.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.Browne. Mr. Peck?

MR. PECK: My name is Dennis Peck, and I'm an intervenorand I'm with the Town of Happy Valley-Goose Bay.

MR. NOSEWORTHY, CHAIRMAN: Thank you. Other
registered intervenors to this hearing are the industrial
customers which comprise the North Atlantic Refining
Company and the three paper mills in the province, and as
well, Labrador City is also a registered intervenor to these
proceedings, and neither one of those parties are here
today.

The reason the Panel is here in Happy Valley-73 Goose Bay today is to listen to public input and comment 74 75 on the application of Newfoundland and Labrador Hydro for a general rate review. Pursuant to the Public Utilities 76 Act, Hydro are seeking approval to increase rates to be 77 charged for the supply of electricity to its retail customer, 78 Newfoundland Power, and its rural customers. In addition, 79 the application is requesting approval of rates, as well as 80 terms and conditions of contracts governing the supply of 81 electricity to Hydro's industrial customers. I referred to 82 those a moment ago. Finally, in this application Hydro are 83 also seeking approval of their 2002 capital budget. 84 Essentially, this application affects every consumer of 85 electricity in the province, be they householders, small 86 business, industry, be they living in rural or urban 87 communities, the application will impact the rates each will 88 89 pay for electricity in the future. It is with this in mind that the Board scheduled, in consultation with Hydro and other 90 registered intervenors here, a series of public participation 91 days in various locations throughout the province. These 92 public participation days are designed to provide the 93 opportunity for individuals and organizations, be they 94 municipal counsels, economic development associations, 95 chamber of commerce, service clubs or others to make their 96 views known directly to the Panel on matters contained in 97 the application which affect them. These public 98 participation days have been scheduled for St. Anthony, 99 we were there earlier in the week. Labrador west. We've 100 held two days in Happy Valley-Goose Bay. And we will be 101 travelling to Stephenville, Grand Falls and we'll be holding 102

1 a day or two in St. John's next week.

For those of you here this morning who many not 2 be familiar with the role of the Public Utilities Board and the 3 process we employ in hearing a rate application, I'd like to 4 take a brief moment to explain who we are and, indeed, what 5 we do. The Public Utilities Board is a quasi judicial 6 independent agency which is established under and 7 derives its authority from provincial statutes and 8 legislation, primarily the Public Utilities Act and the 9 Electrical Power Control Act. The Board has an obligation, 10 under this legislation, to regulate electric utilities operating 11 in the province, and this includes Newfoundland and 12 Labrador Hydro. The full Board of Commissioners has a 13 14 compliment of three fulltime commissioners and six parttime commissioners and also includes ten staff. And the 15 four of us here on the Panel have been appointed from that 16 group of nine commissioners to hear this particular 17 In accordance with our legislative application. 18 19 responsibilities this Panel has a duty to hear the evidence presented by the Applicant, Hydro, and other interested 20 parties, and at the end of the process render a fair and 21 equitable decision. The statutes require the Board to make 22 rate decisions that are reasonable and just and not 23 24 discriminatory. The legislation requires that the utility be allowed to earn a just and reasonable financial return. The 25 legislation also dictates that power be delivered to 26 customers in the province at the lowest possible cost while 27 ensuring safe and reliable service. In fulfilling its statutory 28 responsibilities the Board must protect the interests of all 29 parties, including producers, retailers and consumers of 30 electricity. In doing this, we must also be sensitive and 31 strive to balance the interests of each class of consumer, 32 whether they be households, business, industries, both 33 small and large users of electricity. 34

Having described who we are and why we are here 35 this morning, I would like to spend another brief moment, 36 perhaps, explaining the process itself, what has occurred to 37 this point and what can be expected resulting from this 38 process. The application was submitted by Hydro on May 39 40 the 31st of this year, following which a notice of public hearing was advertised throughout the province. A pre-41 hearing conference was held on July the 5th, at which time 42 registered intervenors were identified and various times 43 and dates and other procedural matters were set. Following 44 this there were a number of other motion days that were 45 held throughout the summer to indeed fine tune the rules 46 and procedures, and these are contained in specific orders. 47 In addition to this preliminary ... this preliminary process 48 also allowed for questions to be asked by one party of 49 another and responses to be prepared and circulated 50 among all the parties. Also, pre-filed evidence of any 51 expert witnesses engaged by a party has been filed and 52 distributed to everybody. To give you some idea of the 53

volume of material pre-filed to date, it comprises close to 50 54 rather large binders, and indeed, is growing on a daily 55 basis. Following the preliminary work that went on during 56 57 the summer, the public hearing itself began on September the 24th, and during this phase each of the parties had the 58 opportunity to question company witnesses and their 59 experts, and in turn, present the views of their own experts, 60 which will also be subject to cross-examination by the other 61 62 parties. The process involves one of examining, evaluating and questioning the large quantity of information and 63 testimony presented. The purpose is to ensure that all the 64 necessary evidence required to reach a determination on 65 rates and other matters contained in the application are 66 placed before the Panel. The process will enable the Panel 67 to assess all the issues covered by the application and 68 render a fair and equitable decision that will serve to 69 balance, in the best manner possible, the interests of all 70 stakeholders. The public hearing is expected to conclude 71 in early December, following which a report will be prepared 72 by the Panel containing a series of orders on rates and 73 other related matters relevant to the application. 74

The part of the process we are engaged in here 75 today, as I indicated earlier, will provide the opportunity 76 77 during these public participation days for persons and organizations throughout the province to provide public 78 input and comment on proposed rate increases and other 79 issues arising from the application. This can be done in 80 81 two ways, either by oral presentation, which will be heard today, or indeed, by letter of comment which can be filed 82 today, or indeed, at a later date. This can be done by 83 simply contacting the Board's secretary, Ms. Blundon here 84 to my right, and she will provide all the information 85 concerning addresses and deadlines for submission of 86 letters of comment. All the oral and written material 87 submitted by individuals and organizations will form a part 88 of the public record. The information gathered here today, 89 along with the letters of comment, will combine with the 90 documentation resulting from the formal proceedings and 91 will form the total body of evidence which will be 92 considered by this Panel in registering its final decision. So 93 what you say here today will be heard and carefully 94 examined by the Panel in issuing its orders. 95

Before we begin there are a couple of other 96 97 matters. I will ask Hydro to just make some brief opening comments in a moment which will hopefully provide a little 98 bit better focus for the application itself. The proceedings, 99 as well, are being recorded under the supervision of the 100 Board's secretary, Ms. Blundon, and will be subsequently 101 102 transcribed for the public record. In addition, presenters will also be sworn in to make this a part of the body of 103 evidence before the Board. The Board's main goal is, 104 indeed, to get the facts on the record in a way that is 105 convenient to the parties and in the public interest. Now, 106

while I recognize this may appear a little formal, above all 1 else, we are here today to listen to your views and 2 comments and we want you to express them in a way that 3 4 you feel most comfortable. We do have eight presenters today which I'll be calling to the witness table in just a 5 short time. We will probably break around 11 for a short 6 break of ten minutes and we'll, I think, play it by ear in terms 7 of the lunch break. We'll see how we proceed throughout 8 the morning. Before we move on I'll ask Mr. Kennedy to 9 provide information on preliminary matters before us, 10 please, Mr. Kennedy? 11

MR. KENNEDY: Thank you, Chair. I'll call the formal 12 cause. In the matter of the Electrical Power Control Act, 13 14 1994 and the Public Utilities Act and in the matter of an application by Newfoundland and Labrador Hydro for 15 approvals of: (1) Under Section 70 of the Act, changes in 16 the rates to be charged for the supply of power and energy 17 to its retail customer, Newfoundland Power, its rural 18 19 customers and its industrial customers. (2) Under Section 71 of the Act its rules and regulations applicable to the 20 supply of electricity to its rural customers. (3) Under 21 Section 71 of the Act, the contract setting out the terms and 22 conditions applicable to the supply of electricity to its 23 24 industrial customers. And (4) Under section 41 of the Act, its 2002 capital budget. I can confirm, Commissioners ... 25 Chair and Commissioners that the appropriate notices for 26 the public hearing, as well as for the public presentation 27 days have been issued and that this is properly 28 constituted. 29

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
 Kennedy. I want to ask Mr. Young, on behalf of Hydro, to
 have some opening comments, please, on the application?

MR. YOUNG: Thank you, Chair. This is Hydro's first general rate proceeding since 1991, `92, and it's Hydro's first rate application under the Public Utilities Act, one in which Hydro is coming before the Board, and the Board has full jurisdiction to set its rates and also determine its capital budget.

There are a number of issues before the Board in 39 this hearing which affect essentially everyone's rates in the 40 province. I'll briefly list them: Hydro's 2002 capital budget; 41 adjustment to preferential rates paid by some customers, 42 43 some of those customers in Hydro's isolated diesel generation communities; and the consideration by the 44 Board of an appropriate financial and capital structure for 45 Hydro. 46

47 At present, Hydro is proposing a very modest 48 margin of profit, a return on equity of only three percent. 49 It should be understood that this is an interim measure 50 intended to avoid a larger rate increase at this time. In the 51 future, Hydro will be proposing a return on equity that is conducive, over the long term, of retaining for Hydro a
sound financial position and sound credit rating so that it
can attract the capital needed to carry on the business of
the utility. Retaining a sound financial position is required
of Hydro and is required of this Board by the governing
legislation, the Public Utilities Act and the Electrical Power
Control Act.

59 By way of explanation of some of the other issues, a key component of Hydro's cost structure on the island 60 part of the province is the price of Bunker C oil burned at 61 Holyrood. The price of this oil is part of the cost structure 62 for the interconnected region on the island, and it was last 63 set by this Board in 1992. At the time the oil was much 64 65 cheaper. It was about \$12.50 a barrel and the base rate was set at that rate. The rate for oil since that time has 66 approached \$40 a barrel at some occasions, and that is, 67 indeed, one of the main reasons that the application is 68 required at this time. 69

70 Hydro's isolated diesel system customers ... and I should clarify something here. I remember when we did the 71 Royal Inquiry four or five years ago someone brought me 72 to task on this. When we say "isolated diesel systems" 73 we're referring to the diesel systems, not the ... in an 74 electrical sense, not the communities themselves being 75 isolated, because some of them, of course, aren't. But 76 77 those systems and the customers on them, whether they're on the coast of Labrador or on parts of the coast of 78 Newfoundland and some of the islands around 79 80 Newfoundland, they pay the same for the first 700 kilowatt hours per month as to Hydro's interconnected customers 81 on the Island of Newfoundland and Labrador ... on the 82 Island of Newfoundland. This 700 kilowatt hour block per 83 month is referred to generally as the lifeline rate, and that 84 may be how it's referred to later this morning by some of 85 the people here. The consumption over the 700 kilowatt 86 hour per month level is priced at higher rates. These rates 87 which have been set by the Board in accordance with the 88 power policies of the Province set by government follow 89 the rates set for the customers on the island interconnected 90 91 system. This means that if prices on the island interconnected system go up or down the rates paid by 92 Hydro's isolated rural customers go up or down, as the 93 case may be, by the same average amount. So there is a 94 95 connection to the rates paid by Hydro's rural isolated customers and those paid by Hydro's island interconnected 96 This is why there will be an increase customers. 97 attributable to one component of Hydro's rate structure on 98 the island. And this increase only pertains to the lifeline 99 100 block. But there will be an increase in July of this year for that lifeline block arising from an increase in (inaudible) 101 102 called the Rate Stabilization Plan. This is a 3.4 percent increase, and it relates to the price of oil at Holyrood. 103 104 Without getting into much detail about that, I would say, though, that this is not an increase that's been applied for
anew here in this matter, this is an increase that would have
flowed automatically from the way that the Rate
Stabilization Plan was always in place, and it's just a
component of the island interconnected rates.

While it might seem a little strange to some that 6 rates on the Labrador coast and on the isolated diesel 7 systems around the island have rate adjustments triggered 8 by things such as oil changes at Holyrood or other costs, 9 the change strictly on the island interconnected system, it 10 should be kept in mind that tying isolated diesel rates to 11 island interconnected rates is overall a very positive thing 12 for isolated system customers. It gives them a rate which 13 covers about one fifth of the costs of providing services to 14 them. And it bears stating that it results in a deficit of 15 about \$26 million, which is paid by the customers of 16 Newfoundland Power, primarily, and also paid by the 17 customers on the interconnect to the Labrador system 18 19 going forward. It is not a government subsidy.

MR. YOUNG: As a matter of clarification on this point, it 21 should be noted that the customers ... I know that the 22 23 Honourable Yvonne Jones is here and she represents ... a portion of her district is the Labrador Straits area. People 24 in that area are treated a little differently from other areas. 25 That formerly was considered by Hydro an isolated diesel 26 system, and in fact, was. There has been a change here 27 from the source of some of the energy and that area is now 28 charged rates the same exactly in every respect as the 29 island interconnected rates. 30

Moving to Goose Bay, for a moment, there are 24 31 rate classes, at present, on the Labrador interconnected 32 system. Hydro is proposing to collapse these 24 rate 33 classes into six. And the reason there are so many rate 34 classes, which is an extremely unwieldy number, is largely 35 a matter of history, how the systems were incorporated into 36 Hydro's service territories over a period of time. So it's 37 determined now that it makes more sense to treat them all 38 alike, charge them all essentially similar rates in a useable 39 period of time in doing so. And the number of rate classes 40 which is most appropriate for this kind of service would be 41 a number like six, and that's what we're doing. So in doing 42 43 this we will be phasing in these changes with the aim of having all similar customers on the interconnected 44 Labrador system paying the same rates. The changes 45 being proposed in accordance with principals in the 46 governing legislation that requires that rates be fair and 47 nondiscriminatory, and we feel it's also consistent with the 48 principals followed by this Board arising out of the 1992 49 cost of service methodology here. The phasing in of these 50 changes will occur over a period of time. 51

The first stage is the rationalizing of these 24 rate 52 classes into six. And inevitably, when you do that, there 53 will be some customers who will receive decreases and 54 55 some customers who will receive increases. Although, the only significant increase that we'll see here will occur in 56 Labrador City, which we addressed a few days ago when 57 we were in that area. Essentially, most of the others will see 58 very small differences. And in the Goose Bay area overall 59 there'll be decreases. It's also important to realize, I think, 60 that ... and this was a point which I think was 61 misunderstood, that overall Hydro will not be achieving 62 any increases in revenues from the Labrador 63 interconnected system arising from those rate adjustments. 64

In designing these six rate classes, and in this 65 phasing in approach that we are taking and that we are 66 proposing, Hydro has used four guidelines to ensure that 67 this happens as smoothly as possible. The first is that no 68 rate class should increase by more than 20 percent. The 69 70 second is that no domestic or small general service customer should receive an increase of more than \$20 a 71 month. The third is that large general service customers 72 should not receive increases of more than 20 percent unless 73 their circumstances are unique. And the final one is that 74 75 street lighting should move towards recovering the specific costs of providing the services. 76

Those are my introductory remarks. Thank you,Mr. Chairman.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. 79 Young. We'll proceed now directly to the presentations. 80 We have eight presentations today. Colonel Paul McCabe, 81 who is commanding officer of the 5 Wing in Goose Bay; 82 Ms. Yvonne Jones, who's MHA for the district of L'Anse-83 au-Clair; Betty Sampson who is here representing the Town 84 of Port Hope Simpson; Nath Moores who is representing 85 the combined Councils of Labrador; Annie Rumbolt who is 86 representing the Town of St. Lewis; Melita Paul, who is 87 representing the Town of Charlottetown; Ford Rumbolt, 88 who is representing the Town of Mary's Harbour; and 89 Roxanne Motley, (sic.) I think it is, is that correct? Ms. 90 Motley, who's representing the South Eastern Aurora 91 Development Corporation. No, the South ... I'm sorry, I 92 can't. Could you just correct for me who you represent, 93 Ms. Motley? I can't read it here on this. 94

95 MS. NOTLEY: South Eastern Rural Development 96 Corporation.

97 MR. NOSEWORTHY, CHAIRMAN: Thank you.

98 MS. NOTLEY: And the name is Notley.

99 MR. NOSEWORTHY, CHAIRMAN: Notley, okay. Thank

- 100 you, very much. My apologies. We'll begin with Colonel
- 101 Paul McCabe, please. If you could, Colonel McCabe, come

^{20 (10:00)}

to the witness table, please? Good morning, Colonel
McCabe, and welcome. Could you take the Bible in your
right hand, please? Do you swear on this Bible that the
evidence to be given by you shall be the truth, the whole

5 truth and nothing but the truth, so help you God?

6 COLONEL MCCABE: I do so swear.

7 MR. NOSEWORTHY, CHAIRMAN: Thank you, very
8 much, Colonel McCabe. I'll as you to proceed with your
9 presentation, please?

COLONEL MCCABE: Mr. Chairman, members of the Board, 10 good morning and thank you for seeing me this morning. 11 My name is Colonel Paul McCabe, I am the wing 12 commander of 5 Wing, Goose Bay. With me today is Major 13 Paul Doucette, who is responsible for facilities management 14 at the base, amongst other duties. I would also like to 15 introduce Mr. Lee Gear from Serco (phonetic, 714) who is 16 responsible for the physical infrastructure operations on 17 18 the base. Serco's engineering partners from Quadratec (phonetic) Incorporated are also represented by Misters 19 Derek Brown and Tony Costello. Other members of our 20 rate structure review team can be presented if the Board so 21 desires. 22

The Department of National Defence would like to 23 thank the Board for allowing us to make this informal 24 presentation. We have been absent from the proceedings 25 to date, however, we are very much aware of the 26 proceedings and the potential impact on 5 Wing, Goose 27 Bay. The Upper Lake Melville area, the province as a 28 whole, and indeed, the country benefits greatly from the 29 training operations that take place at 5 Wing. It is the 30 primary area ... industry in the area, and has been for half a 31 century. It is, indeed, an industry, an industry that 32 contributes substantially to the local economy. During the 33 last year operations at 5 Wing contributed \$90 million to 34 the province gross domestic product and \$28 million to the 35 provincial government revenues. 36

Our business is tactical flying training. 37 We compete constantly with similar facilities in other countries 38 around the world to maintain the amount of business we 39 now have. It is incumbent upon us to provide the best 40 services we can for our customers, the allied forces that 41 train here in Labrador. In recent years we have made 42 significant changes to the way we carry out our mission to 43 reduce the cost of our operations. The most recent being, 44 that many of the services at the base are now provided by 45 a private sector entity. We have implemented many other 46 changes, as well, all with the same objective, to provide the 47 service we deliver to sustain and retain our current 48 customers. It is also our intention to posture ourselves to 49 attract future allied customers who have expressed an 50 interest in training at 5 Wing. We have also embarked on 51

major capital improvements on the base over the last ten 52 53 years. One of these initiatives, which Hydro is very much is aware and supportive of, is the ongoing aerial electrical 54 55 distribution system upgrades. Indeed, we have used Hydro's own standards as a basis for our planning and 56 design. All of these improvements are expensive, and like 57 any other business, these costs must be passed on to our 58 customers. Tactical flying training is a competitive 59 60 business. Our mission is to make our business as effective and efficient as possible without compromising public 61 safety, health or the environment. 62

We are pleased that there will be a reduction in our 63 firm power costs as a result of the proposed rate structure. 64 These cost savings will be greatly appreciated by our allies, 65 who in recent years have been wondering why their energy 66 bills have increased dramatically. The arrangement for 67 secondary power, interruptible power to the base has ben 68 beneficial to all involved since the electric boilers were 69 70 installed at 5 Wing in 1982. At the base we can now burn oil or utilize electricity to generate steam that we need to 71 heat our buildings. Prior to 1982 we could only burn oil. 72 This arrangement is a win, win, win situation. DND wins by 73 being able to utilize electricity at 90 percent of the cost of 74 75 oil. Hydro wins by having a buyer for surplus power when it is available. And other consumers win because the 76 revenues from the sale of the secondary power now 77 contribute to the operating costs associated with the 78 79 interconnected Labrador grid. The environment is also a winner because the arrangement encourages us, at 5 Wing, 80 to use hydro generated electricity and not fossil fuel. 81

However, we are concerned with the proposed 82 Clause B in the secondary rate structure as it leaves the 83 base liable to increases in cost for energy beyond those in 84 85 the current arrangement. We are also concerned that it will 86 reduce the amount of secondary energy that is offered to us at 5 Wing. In this scenario we may be forced to burn 87 more oil to generate steam. This will be detrimental to the 88 environment and leave our allies, our customers, open to 89 90 higher costs.

We are in the process of carrying out a utility study that will take several months to complete. This study may very well result in some radical changes to our power requirements and the way in which it is delivered. We will be soliciting input from Hydro with a view to making sure that any proposed changes can be accommodated and are in keeping with the law.

98 DND is Hydro's largest customer in the Lake 99 Melville area with power purchases during the last year of 100 over five and a half million dollars. We have a cooperative 101 relationship with Hydro and we thank them for their 102 services. However, there are a few issues that we do have 103 to work out.

We understand that the ongoing process here is 1 a legal one and with this in mind, and with the utmost 2 respect for the Board and all parties involved here today we 3 4 respectfully request an opportunity to further address the Board at a later date but prior to the conclusion of these 5 proceedings. It would be our intention, with your approval, 6 to have a representative of DND, likely a legal counsel, 7 appear in St. John's at the Board's convenience in late 8 November or early December to address some of the 9 specific regulatory issues arising from our ongoing utility 10 study. I ask that you give this request your fullest 11 consideration and I thank you for your time and your 12 attention. 13

MR. NOSEWORTHY, CHAIRMAN: Thank you, very
much, Colonel McCabe. It has been standard practice with
presenters to offer the opportunity for the Applicant and
registered intervenors and ourselves to ask questions. Are

- vou receptive to that?
- 19 COLONEL MCCABE: Yes, I am.
- 20 MR. NOSEWORTHY, CHAIRMAN: Thank you, very 21 much. I'll ask Hydro, please?
- 22 MR. YOUNG: We have no questions. Thank you.
- MR. NOSEWORTHY, CHAIRMAN: NewfoundlandPower?
- 25 MR. HAYES: No questions. Thank you, Colonel McCabe.
- 26 COLONEL MCCABE: You're welcome.
- MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate,Mr. Browne, please?

MR. BROWNE, Q.C.: Yes, Colonel, what conservation
 measures has the Base put in place to conserve the use of
 energy?

- COLONEL MCCABE: Recently we have converted a number of our accommodations barracks. First of all, we've renovated them and added additional insulation. And secondly, we've converted them to electricity which one thing is it's cheaper for us, and also, it's better for the environment.
- MR. BROWNE, Q.C.: So you're onto that issue?

COLONEL MCCABE: We are definitely onto that issue. 39 And we have commissioned a study with Quadratec 40 Engineering to look at our steam plant. As you may know, 41 that is the main source of heating on the base, and we 42 generate steam in that plant and then it is distributed to our 43 married quarters where our members live. It's distributed to 44 our major industrial facilities, such as the hangers and the 45 shops that Serco operates on our behalf. We've 46 commissioned a study to look at the amount of energy we 47 consume in that plant to optimize its efficiency and look at 48

49 other ways of producing the heat that we need on the base.

50 MR. BROWNE, Q.C.: And, Colonel, what's the season,

- 51 your prime season for operation?
- COLONEL MCCABE: We operate our facilities the year 52 round. Our customers, the allies, fly at Goose Bay 53 commencing in April and until the end of October each 54 year. During the winter, of course, we entertain various 55 ground type of training from the allies, should they choose 56 to come to Labrador for training in the wilderness, survival 57 training. But we do retain the buildings in livable condition 58 throughout the entire year. That does two things for us. 59 It allows us to accommodate transient military personnel 60 that do come through during the winter months, and it 61 ensures the buildings are retained in a sustainable fashion 62 during the winter months. 63

MR. BROWNE, Q.C.: And your local employment levels,what would they be?

- 66 COLONEL MCCABE: Directly, we employ 94 CF members,
 67 approximately 30 DND civilians and in the number between
 68 330 and 360 employees for Serco providing support
 69 services to us.
- 70 MR. BROWNE, Q.C.: Thank you, Colonel.
- 71 COLONEL MCCABE: You're welcome.
- 72 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.73 Browne. Mr. Peck, would you have any questions?
- MR. PECK: Just one question. Colonel, could you
 elaborate a bit on the sensitivity of the allies to some of the
 cost increases they may see?

COLONEL MCCABE: Yes. Recently our allies, like the 77 Canadian Forces in Canada, have been reviewing their 78 budgets and just as recently, most recently the Italian 79 Government reelected changed the budget for their 80 defence. As a result of that, the Italian defence force had 81 to re-look at their business at Goose Bay. Not all people 82 here are aware, but the Italians have intended and still 83 intend to build a new hanger here to support their 84 operation. They're our newest customer. They started 85 flying with us last year. And they have deferred their 86 commitment to a new hanger in the area because of the 87 high cost of operations and the reduced budget. They are 88 committed to staying here at 5 Wing. But all of the allies, 89 like the Italians, are reviewing their budgets. Some allies, 90 like the Germans, have reduced the number of squadrons 91 they fly, so now their operations are a little bit smaller than 92 they were in the past and they're now looking at Goose Bay 93 and saying, okay, what can we do to reduce our costs at 94 Goose Bay and is that cost worth operating in Goose Bay. 95 We're reasonably confident that the allies will stay with us 96 if we are able to work with this community and provide the 97

- best possible value for the funds that they invest at 5
 Wing.
- 3 MR. PECK: That's all.

4 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. Peck.5 Mr. Kennedy, counsel?

6 *(10:15)*

7 MR. KENNEDY: No questions. Just a comment that if, in
8 fact, counsel if retained for 5 Wing that it would help if
9 notice was provided as soon as that's accomplished so that
10 contact can be made regarding what, if any, arrangements

11 for late November, early December.

12 COLONEL MCCABE: We, in fact, did have an intention to have counsel represent us here today, but unfortunately, 13 that individual is a member of the military and she was 14 assigned to the Preserver (phonetic). And if you were 15 watching TV yesterday you would have seen her leave 16 with the fleet. So we will provide you with notification. 17 We're now going to go back to Ottawa and seek another 18 counsel to represent us. 19

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
Kennedy. Commissioner Powell, would you have any questions?

- 23 COMMISSIONER POWELL: Yeah. Just one question,
- 24 Colonel McCabe. Being from the west coast of the island
- we don't get as much inter-reaction with Goose Bay. And
- when you say "5 Wing" what is 5 Wing?
- 27 COLONEL MCCABE: It's the same as CFB Goose Bay, it's28 the base here in the community.
- COMMISSIONER POWELL: So, it's just a label put on the
 base itself from a marketing point-of-view, as much as
 anything?

COLONEL MCCABE: Not as much as a marketing, it's 32 actually a chain of command change that we made in the 33 Air Force back in 1996. Up and until that time the bases 34 were called CFBs in the Air Force, and the base commander 35 36 did not have control over the operational forces at that base, at the base. They were under the control directly 37 from our higher headquarters. In 1996 we made a 38 conscious change to call the bases another name. It still is 39 CFB Goose Bay, but it's also now called Formation 5 Wing, 40 Goose Bay. What that does, it allows me ... because I am 41 both a base commander at this point-in-time and a wing 42 commander. And as a wing commander I now have control 43 over the operational forces that reside at 5 Wing, and that 44 is, namely, Triple Four Squadron. In the past that control 45 would have been exercised directly from Winnipeg in the 46 one Canadian Air division. So we're both at the same time, 47 but when I refer to 5 Wing I refer to all of the base facilities 48 here in Happy Valley-Goose Bay. 49

50 COMMISSIONER POWELL: Sort of a streamline 51 management?

52 COLONEL MCCABE: Yes, it does. It allows us to control
53 those forces directly and it now allows me to be held fully
54 accountable for the operation at 5 Wing, including any
55 support we provide to operations by that squadron.

56 COMMISSIONER POWELL: Okay. Thank you. That's all.

57 MR. NOSEWORTHY, CHAIRMAN: Thank you,58 Commissioner Powell. Commissioner Saunders?

59 COMMISSIONER SAUNDERS: No questions, Mr. Chair.60 Thank you, Colonel.

61 MR. NOSEWORTHY, CHAIRMAN: Commissioner 62 Whalen?

63 COMMISSIONER WHALEN: I just have one question,

64 which is a clarification. When you mentioned that you 65 have some concerns with the Clause B.

66 COLONEL MCCABE: Yes.

67 COMMISSIONER WHALEN: Could you elaborate on that 68 for me just a little?

69 COLONEL MCCABE: Yes, I can. I just need to find it here. Currently, for secondary power, our charges are based on 70 a rate that is a formula that approximates 90 percent of the 71 cost of oil. In the proposed rate changes there is a new 72 clause. It's an "or" clause and it's Clause B. And it says 73 the price equivalent, so first of all it says "We will either be 74 ... the energy charge shall be charged monthly based on 75 either the customer's cost of fuel most recently delivered to 76 the customer, including fuel additives, if any, in accordance 77 with the following formula," and then there's the formula, 78 79 "or" and this is what concerns us, "(b) the equivalent to that negotiated ... the price equivalent to that negotiated for 80 the sale of energy to a non regulated customers as adjusted 81 for loses, whichever is greater." That clause did not exist 82 before and that really is an open ended clause that if, for 83 example, Hydro were able to sell ... let's say they're selling 84 us power now at 4.8 cents, if they were able to sell it to 85 Quebec at six cents this clause says then they could charge 86 us six cents, as well. And that concerns us because it 87 leaves us open to anything well beyond and above the 88 price of fuel. 89

90 COMMISSIONER WHALEN: And that clause wasn't91 discussed with you before it was put in the proposal?

92 COLONEL MCCABE: Not to my knowledge.

93 COMMISSIONER WHALEN: Okay. That's all I have.94 Thank you, very much.

95 MR. NOSEWORTHY, CHAIRMAN: Thank you.

96 MR. YOUNG: If I could just clarify that point, Mr. Chair.

1 It's a matter of some legal interpretation as to whether or

not the effect of that clause was already in the previous
contract, and we haven't filed that. And I don't know if we

contract, and we haven't filed that
need to, for the purposes of -

5 MR. NOSEWORTHY, CHAIRMAN: Could you speak up?

6 UNKNOWN SPEAKER: Excuse me, Geoff, I can't hear you7 back here. Sorry.

8 MR. NOSEWORTHY, CHAIRMAN: Could you speak up?

MR. YOUNG: Sorry, Tony. I was just saying that as a 9 matter of legal clarification here, we did have a contract 10 with CFB Goose Bay or 5 Wing for some years. And it was 11 written in a different form than a rate schedule, obviously. 12 But in our view, it would have had a similar effect in the 13 sense that ... and I don't mean to get into this in too great 14 a detail here, because we haven't filed it and it's not 15 relevant. It's historical. But we would have had, because 16 it was a secondary contract and essentially we were making 17 energy available, if it was available, at our discretion. It 18 may not have been available at those rates and we might 19 have had the option of discussing further with them 20 whether it would be available in certain circumstances. So 21 it can be a little bit complicated here, but there are two sides 22 to the story. 23

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. 24 Commissioner Whalen's question was the Young. 25 question, I guess, that I had of Colonel McCabe, as well. 26 Just one additional question. I believe Mr. Peck referred to 27 this yesterday in his comments. What saving will the base 28 experience as a result of these new rates? I believe he had 29 indicated something in the order of \$200,000. Is that an 30 accurate figure? 31

32 COLONEL MCCABE: It's in the order of \$200,000 to
 \$400,000, depending on our consumption next year and the
 34 price of oil, of course.

MR. NOSEWORTHY, CHAIRMAN: What are you total electricity costs, do you have any idea of that?

- 37 COLONEL MCCABE: Five and a half million.
- MR. NOSEWORTHY, CHAIRMAN: That's all I have, sir.
 Thank you, very much. I appreciate your coming this
 morning and making your presentation.
- 41 COLONEL MCCABE: You're most welcome. And thank
 42 you, again, for allowing me to present. I'll just leave a copy
 43 of my statement with the secretary.
- 44 MR. NOSEWORTHY, CHAIRMAN: Sure. Could I ask Ms.

45 Jones, please, if she'll come to the witness table? Good

46 morning, Ms. Jones and welcome to these proceedings.

- 47 You're the MHA for the district of L'Anse-au-Clair?
- 48 MS. JONES: Cartwright, L'Anse-au-Clair.

MR. NOSEWORTHY, CHAIRMAN: Cartwright, L'Anse au-Clair. Thank you. I should have known that.

51 MS. JONES: Yeah, indeed.

MR. NOSEWORTHY, CHAIRMAN: Could you take the
Bible in your right hand, please? Do you swear on this
Bible that the evidence to be given by you shall be the
truth, the whole truth and nothing but the truth, so help
you God?

57 MS. JONES: Yes, I do.

MR. NOSEWORTHY, CHAIRMAN: Thank you, very
much. Could I ask you to proceed with your presentation,
please?

61 MS. JONES: Okay. Thank you, Mr. Noseworthy, for the opportunity to be here this morning, and thank you to the 62 members of the Public Utilities Board, as well. I'll start off 63 this morning, I guess, with a couple of comments. First of 64 65 all, I would have to indicate my disappointment with the 66 decision of the Public Utilities Board to not hold hearings in the district of Cartwright, L'Anse-au-Clair. We are a 67 region that will be significantly impacted by any increases 68 that could be granted to Newfoundland and Labrador 69 70 Hydro through this application and we felt that it was very important for us to have your presence in our region so 71 that we could take that opportunity to bring evidence to 72 the PUB in the numbers that we certainly would have 73 hoped to have done. Having said that, I do want to 74 acknowledge and thank the PUB and Newfoundland and 75 Labrador Hydro, I understand, for contributing to the cost 76 of having individuals flown in to Happy Valley-Goose Bay 77 from my district to make presentation to you this morning. 78

MR. NOSEWORTHY, CHAIRMAN: I will clarify that it's
Hydro who are picking up the cost, it's not the PUB.

81 MS. JONES: Okay.

MR. NOSEWORTHY, CHAIRMAN: And we hope to have
had some input into facilitating that, but certainly we
haven't contributed financially.

MS. JONES: Well, I thank you, Mr. Wells, for that this 85 morning. And having said that, I also want to present to 86 the PUB a petition signed by over 1100 residents of my 87 district opposing, first of all, the application that has been 88 submitted to the PUB by Newfoundland and Labrador 89 Hydro, as well as a petition asking the PUB to look at the 90 rates of diesel customers and that they be charged at the 91 same rate as the interconnected island customers in the 92 province. And those petitions are here and I'll leave them 93 for your Board's consideration. 94

I'll be one presenter, along with six other
representatives of my district this morning. All these
individuals represent community councils or economic

development corporations, and know firsthand the
 importance of having good electrical rates in their
 communities in order to grow and prosper.

The information that you'll hear may be somewhat repetitive to what you've heard yesterday from northern Labrador communities simply because we all face the same ordeal in terms of electrical rates. But I think it's important that we reiterate our statements and our cause to ensure that the impact of what we want to say is being heard and being considered as part of this forum.

11 As a member of the House of Assembly for the District of Cartwright, L'Anse-au-Clair I want to indicate to 12 you, first of all, that we live in a very unique geographic 13 culture and social economic circumstance within the 14 context of the remainder of the province. The challenges 15 faced by citizens in my district are disproportionate when 16 compared to other areas of the province. The root of this 17 non-equality of opportunity and disability of the choices 18 offered to current and future generations rests largely on a 19 series of structural deficits that have impeded the 20 development of the region over a long period of time. The 21 social economic development of the district requires some 22 very basic elements in foundation. These include an 23 effective transportation system, access to basic water and 24 sewer services, access to health care community services 25 and law enforcement, access to public education at the 26 secondary and post-secondary level in one's own 27 communities and access to affordable housing and shelter, 28 access to public, private sources of capital for community 29 and business investment and access to affordable energy. 30

I can report to the PUB that citizens in the 31 communities of Cartwright, L'Anse-au-Clair have risen to 32 these challenges with varying degrees of success. Under 33 transportation and infrastructure our community had 34 continued to be linked by road. With the addition of the 35 "M.V. Apollo" we have increased capacity in terms of the 36 ferry service. Publicly funding water and sewer projects are 37 ongoing as we work towards the day when all residents will 38 enjoy this basic level of infrastructure. Mr. Chairman, I'm 39 sure you can appreciate that statement, given your prior 40 41 role.

Health care: Progress is being made to address the
unique challenges faced by health care delivery services in
the area. We continue to develop innovative and unique
means to deliver expedient and quality health care
throughout the district.

Education: We are moving towards teacher
recruitment and retention packages to help stabilize the
secondary school system while innovative post-secondary
education and training programs are being brought into our
communities via the internet and the public college system.

Housing: Another provincial crown corporation, the Newfoundland and Labrador Housing Corporation as well as the Canadian Mortgage and Housing Corporation and private developers help bring affordable housing to the area. This benefits all citizens and certainly those in the lower income bracket and our seniors.

Economic development: The economic development boards, one of whom you'll hear from later this morning, and a myriad of community based agencies and groups promote development and channel various sources of funding into very worthwhile initiatives.

63 Energy: On the energy front, in this application, Newfoundland and Labrador Hydro proposes to raise the 64 cost of electricity for both domestic and general service 65 customers. Based on my research in conjunction and 66 interpretation ... and an interpretation of public statements 67 issued by Newfoundland and Labrador Hydro officials and 68 a related news release issued by Newfoundland Power, I 69 70 will compare actual usage rates of real customers in my district before and after the impact of this application. 71

72 The effect of Hydro's proposed increase results in a large number of customers in my district, that's those that 73 74 aren't serviced by the interconnected L'Anse-au-Loup system, customers in my district paying 20 percent more for 75 the same amount of electricity. This is the case when they 76 are compared with customers serviced by Newfoundland 77 78 Power or the island interconnected system rate or, for that matter, their immediate neighbours, those customers 79 residing between L'Anse-au-Clair and Red Bay. 80

81 *(10:30)*

MS. JONES: These are the highest domestic and general 82 service electrical energy costs in the province. The public 83 agency responsible for the generation and delivery of this 84 power now wishes to charge an amount that will effectively 85 wipe out gains being made in respect of the entire social, 86 economic investment portfolio that I've indicated already. 87 We have to ask ourselves what impacts result from this 88 89 proposal. We need to examine the evidence and analyze the impact where it counts, and that's the end customers' 90 91 electrical bill.

I'd like to comment on a couple of pieces of
evidence that have been presented to the Public Utilities
Board. And I'll just let you know, Mr. Chairman, that these
remarks were prepared in advance of hearing starting, so if
there's evidence that have changed throughout I may not
be aware of it but you can certainly feel free to point it out.

I want to note Mr. William Wells, President and
Chief Executive Officer of Newfoundland and Labrador
Hydro, who stated on page 7 of the pre-filed testimony
document that first Hydro is proposing to increase the base

rate it charges for the supply of electricity to 1 Newfoundland Power by 6.7 percent, commencing January 2 1st, 2002, which corresponds to approximately a 3.7 3 4 percent increase at the of the consumer level. He continues on page 9 to state that Hydro will also propose specific 5 rates for customers on the isolated rural system 6 commencing January 1st, 2002, based on a reconfirmation 7 of the policy that the first 700 kilowatt hours per month of 8 electricity would be identical in price to that paid by island 9 interconnected customers. Rates for consumption over 700 10 kilowatt hours per month should, in the short-term, 11 continue to be automatically changed by the average 12 percentage change in Newfoundland Power rates charged 13 to its customers. 14

15 It should be noted that in addition to the specific 16 rate proposals outlined above there will be a Rate 17 Stabilization Plan adjustments for customers which are 18 estimated to be the range of six to seven percent in 2002.

The news release of May 31st, 2001 from 19 Newfoundland Power indicates that they are very 20 concerned about the proposed rate increase requested by 21 Hydro. They state Hydro has proposed two increase in 22 2002 to the rate charged to Newfoundland Power totalling 23 approximately 13 percent. These increases will directly 24 effect operating costs and electrical rates for consumers. 25 Newfoundland Power will examine the details of Hydro's 26 rate application to determine the total impact these 27 increases will have on customers. 28

Given these facts, it is a small comfort to know that 29 isolated diesel systems base customers are not specifically 30 targeted as part of this current application, and that was 31 indicated by Mr. Hamilton on page 6 and 7 of the pre-filed 32 testimony documents attached to the rate application 33 presented before this Board. He states regarding the 34 isolated diesel system, Hydro proposes to submit a plan in 35 Hydro's next rate application that will reflect the Board's 36 direction regarding rate design and cost recovery targets. 37 Regardless of this statement, the residual effect of the 38 current rate application will affect these customers. 39

The impacts of proposed rate increase on the 40 domestic service, IDS customer base, I present information 41 regarding the cost impact on the individual diesel system 42 43 domestic customer using the following scenarios based on the published evidence that I've had at the time. In effect, 44 I conclude that scenario 1 will reflect Hydro's statements, 45 while scenario 2 represents a direct throughout of cost 46 based ... passing along to the end customer as implied in 47 48 the Newfoundland and Labrador Power statements. The truth will be somewhere in the middle, I hope. For the 49 purposes of this exercise I will demonstrate the following 50 using both scenarios, if I could have that opportunity. 51

Scenario 1, the impact of Hydro's rate increase 52 proposal for Newfoundland Power customers, and by 53 extension, to corresponding impact on the diesel isolated 54 55 system customers means a 3.7 percent increase at the customer level, plus a 6.7 percent increase in the Rate 56 Stabilization Plan adjustment. I am taking an average value 57 of 6.5 percent, in my calculations, for purposes of this 58 illustration, okay. This is 10.2 percent total increase. So 59 barring evidence to the contrary, this figure is a projection 60 of the average percentage change in Newfoundland Power 61 rates charged to its customers. This is used by 62 Newfoundland and Labrador Hydro in its subsequent 63 calculations. 64

65 In scenario 2 I'll look at the impact of Hydro's rate proposal for Newfoundland Power customers, and by 66 extension, the corresponding impact on the isolated diesel 67 system customers, which means a 6.7 percent increase at 68 the consumer level, plus the 6.7 percent increase of the Rate 69 Stabilization Plan adjustment. Again, I am taking the 70 average of 6.5 percent in my calculations for purposes of 71 this illustration. This is a 13.2 percent total increase. And 72 once again, barring evidence to the contrary, this total 73 figure is in projection of the average percentage change in 74 75 Newfoundland Power rates charged to its customers, and thereafter used by Newfoundland and Labrador Hydro in 76 its subsequent calculations. Okay. Excuse me for a 77 moment. 78

Given the fact that Newfoundland Power 79 customers currently pay 6.770 cents per kilowatt hour on 80 their scenario 1 they will face a cost of 7.460 cents per 81 kilowatt hour and there's ... or under scenario 2 a cost of 82 7.664 cents per kilowatt hour. In real terms, a person 83 consuming 1250 kilowatt hours of electricity per month, 84 serviced by Newfoundland Power, will see their bills 85 increase, and this doesn't include HST, from \$100.93 to, in 86 scenario 1, \$109.55 and in scenario 2, \$112.10. This also 87 assumes that the current basic charge, service charge of 88 \$16.30 per month, which is charged at the present time, will 89 not change over the coming year. 90

When you apply the statement made by 91 Newfoundland and Labrador Hydro and Newfoundland 92 Power in terms of the above two scenarios to electricity 93 costs faced by residential customers serviced by an 94 isolated diesel system then the following implications must 95 Whenever increases faced by an island be noted. 96 connected system customer and a Newfoundland Power 97 customer will be translated into an increase in cost of an 98 isolated diesel system customer the first 700 kilowatt hours, 99 100 which is considered the lifeline block of electricity consumed per month, once again, this implies, when given 101 scenario 1 and 2, a cent per kilowatt hour cost of 7.460 or 102 103 7.664, respectively.

It gets interesting when we then apply what Mr. 1 Wells stated logical to two other components of the IDS 2 rate stream. Currently, an IDS customer will pay 6.770 cents 3 4 per kilowatt hour for the first 700 kilowatt hours consumed per month. For the next 300 kilowatt hours the consumer 5 pays at a rate of 9.571 cents per kilowatt hour and for all 6 kilowatt hours consumed over 1000 per month the customer 7 will pay at a rate of 12.975 cents per kilowatt hour. 8

So let me go back, for one moment, to the 9 Newfoundland Power and island interconnected system 10 customer who would consume the 1250 kilowatt hours per 11 month. He or she will pay \$100.93 cents for that power. 12 The same customer that is serviced by the isolated diesel 13 14 system in my district will currently pay \$124.84 for this amount of power per month. As for Hydro's proposed rate 15 increase and manner in which it is to be applied to 16 consumers serviced by the isolated diesel system then the 17 following calculations must be put forward in keeping with 18 19 the spirit of Hydro's statements on the matter. The first 700 kilowatt hours per month raise the cost from 6.70 to 7.460 20 cents per kilowatt hour in scenario 1 or from 6.770 to 7.664 21 cents per kilowatt hour in scenario 2. So you apply the rate 22 increase charged by Newfoundland Power to its customers 23 24 when calculating the rate per kilowatt hour for those kilowatt hours used over and above the lifeline block. 25 When we do this we raise the second block rate from 9.571 26 to 10.55 cents per kilowatt hour in scenario 1 or to 10.834 27 cents in scenario 2. We raise the cost of the remaining 28 power consumed, and that's the power over the 1000 29 kilowatt hours that right now is at 12.975 cents per kilowatt 30 hour, that would then increase to 14.298 cents per kilowatt 31 hour under scenario 1 or 14.688 cents per kilowatt hour 32 under scenario 2. 33

34 Let us return to our isolated diesel service customers using the 1250 kilowatt hours per month and 35 examine the impact of these changes in terms of his or her 36 electrical bill. Once again, we assume that the basic 37 monthly charge of 16.30 will not change for purposes of 38 this calculation. We know that currently the customer is 39 40 paying \$124.84 per month for this amount of power. Under the first scenario this will increase to \$135.92. Under the 41 second option it will reach \$139.92. Please remember that 42 the Newfoundland Power island interconnected customer 43 will see his or her bill climb to \$109.55 under scenario 1 or 44 \$112.10 under scenario 2. When we compare the 45 Newfoundland Power and island interconnected system 46 customers with the isolated diesel system customer the 47 latter is paying 20 percent more for the same amount of 48 power. So why bother to strive and promote communities 49 in isolated regions of Labrador on in areas of Labrador that 50 are under an isolated diesel system? The energy costs 51 alone are a clear disincentive to locating and remaining here 52 in terms of doing business or even taking up residency. 53

Impacts of proposed rate increase on a general service isolated diesel service customer base: The disincentive to start and maintain a small business in the area is evidenced as a result of the proposed rate increase. As well, the inability of the area to attract new industry to the region is severely hampered.

When we apply the evidence and perform the 60 calculations implied in this rate application to general 61 62 service customers the results are equally frightening. 63 Based on my research, currently a typical small business monthly electrical bill, and in this case I used a garage in 64 one of the communities in my district that is serviced by the 65 isolated diesel system, the garage which burned or used 66 67 4500 kilowatt hours of power per month paid \$723.05. That doesn't include HST. The same garage, if it were located on 68 the island and used the amount of power that I've quoted 69 would have a cost of \$416.96. This is a 42 percent 70 difference in cost. And we must remember that the general 71 72 service customer serviced by the island interconnected system or Newfoundland Power pays 8.853 cents per 73 kilowatt hour for all power consumed. The general service 74 customer serviced by the isolated diesel system pays this 75 rate for the first 700 kilowatt hours of power and thereafter 76 77 must pay 19.47 cents per kilowatt hour for all additional power consumed. 78

79 When we interpret and apply the statements of Hydro regarding rate increases as indicated in the scenario 80 1 and 2 method introduced above for domestic customers 81 82 then we observe the following cost changes implied in their 83 proposal. Once again, we do not change the basic charge rate of 18.57 cents per month. We do not include HST 84 costs in any of the calculations that I've quoted. And we 85 examined this garage in light of the proposed effect 86 percentage changes in rates and apply them across 87 scenarios 1 and 2 examples in comparison with the island 88 general service customer. 89

90 (10:45)

91 MS. JONES: Under scenario 1 where we see an effective 92 rate increase of 10.2 percent we observed that our garage owners will see his cost rise from \$723.05 to \$794.91. This 93 compares to a rise in costs for the island customer from 94 \$416.96 to \$457.59. Under scenario 2 where we see an 95 96 effective rate increase of 13.2 percent we observed that our garage owner will see his cost rise from \$723.05 to \$816.03. 97 This compares to a rise on cost for the island consumer 98 from \$416.96 to \$469.47. I think these numbers speak for 99 100 themselves.

Ladies and gentlemen, we can promote our communities on the basis of lifestyle, access to a skilled labour force, cultural and natural attractions, but we cannot do so if the provision of service to support this is nonexistent due to the cost of energy. The disparity within
the province results in energy being a factor in the location
of a business. Some communities will benefit at the
expense of others.

5 We have great potential for resource development within our district. The biggest obstacle that we have 6 faced and continue to face in developing these resources 7 is energy. We cannot do it as long as we are burdened 8 with energy costs such as those that have been indicated. 9 I'm not going to get into listing a lot of examples because 10 that will be done by presenters that will come after me. Our 11 experience that we've had so far with developing different 12 industry and economic base in communities and cite some 13 specific examples. 14

I note, from the Hydro Act that Hydro is a crown 15 corporation mandated to supply power at rates consistent 16 with sound financial administration for domestic, 17 commercial, industrial and other uses in the province. As 18 a crown corporation is by virtue of public trust it is owned 19 by the province on behalf of its citizens. Its paramount 20 responsibility is that it must do what is first in the interests 21 of its shareholders, the people of the province. It is not in 22 their interest to have their communities shut down, their 23 citizens leave and their resources remain untapped. Hydro 24 is not a private company. Economics alone do not dictate 25 its mandate. It must remain cognisant of the residual 26 impacts of its decisions on the citizens of the province. It 27 must temper its desire for efficiency and cost containment 28 with the diversity of need of the customer base it serves. 29 It must be willing to investigate the application of new 30 technologies and means of power generation on both a 31 small and large scale. I believe that it must contribute to 32 regional development, it must look beyond its annual report 33 and towards the communities in which its customers and 34 shareholders live. 35

I am aware of a number of small scale Hydro 36 developments throughout the world. I am aware of 37 technology issues published by the International Energy 38 Agency in relation to its hydro power implementing 39 agreement of which Canada, China, Finland, France, 40 Norway, Japan, Spain, Sweden and the UK are member 41 participants. Quoting from the IEA technical report entitled 42 "Small Hydro Mechanical Equipment" and the web site is 43 listed, on page 1 of the overview "Advances in fully 44 automated hydro power installations and reductions in 45 manufacturing cost have made small scale hydro power 46 increasingly attractive." There is an atlas presented that 47 notes a large number of small scale hydro projects 48 throughout the world. I reference anyone who is interested 49 to visit the web site and assess the feasibility of this 50 technology. This is a growing body of literature related to 51 this topic. And I would like Hydro to investigate and 52

present the Public Utilities Board with an update on the feasibility of small scale hydro and our wind power generation in helping to offset the energy needs of our communities. And I'm already aware that there is a pilot project in wind power that is ongoing at the present time.

I am somewhat disappointed with Hydro's lack of 58 creative thinking in facing our needs along the coast of 59 Labrador. After all, in this day in age we can bring wireless 60 61 communication technologies to the remotest of communities, yet, we cannot come up with an innovative 62 solution for local energy use. Hydro must look at the 63 longer term cost benefit of providing access to affordable 64 power as an incentive for regional development in 65 66 communities that need every advantage they can muster in order to succeed. I believe Hydro succeeds when the 67 province, as a whole, succeeds. Imagine the positive 68 attraction for new investment along the coast provided 69 through access to affordable energy. While we might not 70 71 be able to keep up fundamentally I would pose the question does Hydro see the provision of power services 72 and the anticipation of rising demand into the future driven 73 by regional development as a burden or an opportunity to 74 its company. Where is the partnership, the vision and the 75 76 insight to make it happen? I do not wish to see limited solutions. 77

I wish to advise the Public Utilities Board that in
my view the enforcement of this application is contrary to
the public interests, contrary to a variety of federal and
provincial development initiatives and counterproductive
to the wellbeing of the province. Contributing to the
shutting down of communities is not the answer, but giving
them a helping hand up is a much better approach.

Moving forward in Cartwright, L'Anse-au-Clair 85 communities helping communities. I believe that 86 Newfoundland and Labrador Hydro must become 87 cognisant of and encouraged in a direction that forces them 88 to consider a review of its overall planning with respect to 89 the long-term treatment of all customers serviced by 90 isolated diesel systems in my district, and indeed, 91 throughout the province. We need a plan to be brought 92 forward to address the prospect of interconnection of the 93 island and Labrador grids or the extension of the existing 94 Labrador grid to these communities. Similarly, we need to 95 explore alternative sources of energy on a community-by-96 community basis throughout Cartwright, L'Anse-au-Clair. 97 98 What may not have been feasible in the past may prove useful in the future, given the availability of new 99 technologies and methods within the marketplace. We do 100 not have the information to form an opinion today, or at 101 least, I don't, but it is a matter of perspective. And to the 102 average corporate outsider or the board of directors living 103 on the coast of Labrador may appear to be an exotic frill but 104

to the people who live there, like myself, it is my home and 1 it's a home worth fighting for. We should remember that it 2 was the ancestors of Labrador settlers who because they 3 4 chose to live here, provided the argument before the Privy Council in 1927 that demonstrated our attachment to the 5 Island of Newfoundland as opposed to the Province of 6 Quebec. And all people of this province are linked 7 together, community to community, person to person, and 8 this historical partnership should be maintained. 9

Hydro, our publicly owned utility cannot shirk its 10 responsibility when it comes to the wellbeing of all its 11 customers' interest. This includes the smallest and also the 12 The Public Utilities Board has a most vulnerable. 13 14 responsibility to ensure that Hydro cannot be used as another tool of the economic rational that's contributing to 15 forced relocation of communities. Hydro must be made to 16 see the role in the overall welfare of communities and it 17 should be encouraged to specifically look at ways to 18 19 increase the economic development potential of isolated communities. After all, growing communities are good for 20 business. 21

The relationship of ongoing community 22 investments to this rate application. Governments at both 23 levels are investing in highway infrastructure activities and 24 improved transportation links as one aspect of the 25 development equation. Communities are exploring a 26 diversity of economic growth ... economic development 27 initiative, public and private investment in the region is up. 28 This is indicative of the many steps that contribute to 29 future success since the collapse of the ground fishery. 30 Indeed, Hydro noted on page 8 of its 1999 annual report 31 that sales to rural customers and the isolated systems were 32 52 kilowatt hours and (inaudible) an increase of 5.9 percent 33 over 1998 primarily in the Labrador isolated systems. They 34 are selling more energy because the economy needed it. 35 An indicator that economic development is having an 36 impact. I wonder, does Hydro wish to punish its customer 37 base for such actions. We are turning the page we are 38 capturing our future, and frankly, we need Hydro's support. 39 40 The resilient opportunities for development and expansion of the economic base in these communities must be directly 41 connected to accessible and affordable energy. Hydro 42 needs to be reminded of this fact during its rate application. 43 A carte blanche acceptance of their proposal effectively 44 sounds a warning for these communities because it limits 45 growth and innovation. It is contradictory to accepted 46 economic development practice and disrespectful to the 47 citizens of this province. 48

I have several recommendations for actions and
considerations by the Public Utilities Board, Mr. Chairman.
First of all, I want to recommend that the Public Utilities
Board reject this rate application proposed increase in light

of the fact that it will provide a financial burden to those 53 interconnected system customers within my district and 54 throughout the province. And also, given the nature of the 55 56 rate structure of the isolated diesel system customers there is currently a disparity of cost for both domestic and 57 general service customers when one looks beyond the 700 58 kilowatt threshold. This is increased significantly by this 59 rate application as illustrated in the examples that I've 60 61 already set forth.

62 Recommendation number two: I recognize the fact that Hydro may receive some measure of increase. Given 63 the fact that a large number of citizens in my district 64 support rate equality with Newfoundland Power other 65 66 island interconnected system and the L'Anse-au-Loup customers then I support their interest and advocate that 67 the PUB apply the single rate classification for power 68 consumption enjoyed by these groups to both domestic 69 and general service customers accessing power from a 70 71 diesel isolated system plant increasing or eliminating the lifeline block of 700 kilowatt hours. 72

Recommendation three: That Hydro undertake a
cost and benefit analysis to investigate whether or not an
interconnection of the Lake Robinson (phonetic) system in
Quebec with the remaining communities in the district of
Cartwright, L'Anse-au-Clair is feasible.

Recommendation number four: That Hydro
undertake a cost and benefit analysis to investigate
whether or not an interconnection of the island and
Labrador grids will achieve an overall reduction in basic
kilowatt hour rate, to what degree, over what period of time,
and with what implications for citizens serviced by isolated
by diesel systems.

Number five: That Hydro undertake a cost and benefit analysis to investigate whether or not an interconnection of the Labrador grid with the communities serviced by isolated diesel systems in Labrador will achieve an overall reduction in the basic kilowatt hour rate, to what degree and over what period of time.

Recommendation number six: That Hydro produce
a plan that demonstrates how it can reduce its dependency
on fossil fuel based energy generation as it currently exists
at Holyrood and explore alternative energy sources as
possible replacements for existing isolated diesel facilities
on a case-by-case basis.

97 Before I make my concluding remark I also want to 98 indicate that Newfoundland and Labrador Hydro's plan or 99 future plan seems to be to remove towards a cost recovery 100 approach for its entire system. And frankly, I just want to 101 indicate that it is frightening for people that are under a 102 diesel isolated system. As Mr. Young already indicated 103 this morning, I think he said they recover one of five

percent of the cost of diesel customers, and the rest of the 1 system is subsidised. And if I recall correctly, it's to the 2 tune of well over \$7 million right now just in my district 3 4 alone. And to look at cost recover on a system like this would, no doubt, wipe out entire communities in terms of 5 being able to achieve any type of an economic base. And 6 I know that's not the issue before the PUB this morning, 7 but I'd like to make that comment. 8

The Public Utilities Board must balance the 9 interests of the consumer with the interests of the 10 company. I have long advocated that the rates paid for 11 energy on the coast of Labrador are unacceptably high on 12 face value regardless of the manner in which they are 13 constituted or based. I believe the Public Utilities Board 14 must frame its questions to Hydro within a long-term 15 viewpoint. We need to ask what is the best solution over 16 time and not simply address the symptoms manifesting 17 themselves today. Hydro needs to consider the long-term 18 19 and slow progress towards such a goal. It needs a regulatory mandate that expresses this goal. 20

I want to thank you very much for the opportunity to present to you this morning.

23 (11:00)

MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.
Jones, for that presentation. We move to questions now,
please. Hydro?

MR. YOUNG: Thank you, Chair. I've just got a few 27 questions. I haven't seen your presentation until this 28 morning and I'm trying to work through the numbers. I'm 29 having a little bit of trouble. I'm just wondering which 30 number did you use for the RSP component, was it the full 31 amount that Newfoundland Power is going to be assessed 32 or the amount that Newfoundland Hydro expected it to flow 33 through? 34

MS. JONES: I didn't indicate it in the presentation already?
I took in ... oh, I'm not sure. I think I took the higher end

- number under the Rate Stabilization Plan.
- 38 MR. YOUNG: Okay.

39 MS. JONES: Is that the one you're talking about?

- 40 MR. YOUNG: Yeah.
- 41 MS. JONES: Yeah.
- 42 MR. YOUNG: It was ...

MS. JONES: I'm not sure what the exact number was now.
I didn't bring a copy of my calculations.

45 MR. BROWNE, Q.C.: I have to intervene at this point.

46 Surely Hydro is not now proposing to examine Ms. Jones

47 on the numbers that she had presented, given the fact that

there was no insert provided to consumers in Ms. Jones' 48 district as to what exactly the impact would be of the 49 increase. And on its face Ms. Jones makes reference to 50 51 various increases that are proposed there. And I can see the confusion because if you look at page 4 of her 52 presentation she makes reference to specific percentages 53 which are no longer accurate because they've been revised. 54 You've done your best, Ms. Jones. And then on page 5 we 55 56 have Newfoundland Power getting into the act suggesting the total increase is 13 percent, which is to them, but it's not 57 to the end user. So how is someone like Ms. Jones 58 supposed to know what the increase is? Accompanying 59 with that is the fact that last Friday Newfoundland Hydro 60 61 sent a notice out to all its diesel customers, I don't know if you've seen this, Ms. Jones. 62

63 MS. JONES: No, I haven't.

MR. BROWNE, Q.C.: Suggesting that the increase was 3.6 64 percent effective January 1, 2002. And yesterday in the 65 66 hearing, when the people from the north were speaking, that was modified again to take into account that there was 67 68 3.4 percent that wasn't included in that. So maybe it would be more helpful to Ms. Jones, rather than to cross-examine 69 her on the numbers she's presenting, as to tell her exactly 70 what the increase is. 71

MR. YOUNG: Mr. Browne, I'm a lawyer and clearly the
point of cross-examining is not the person who gives
information. Ms. Jones had provided information to this
Board today in the way of presentation. And I understand,
although I'm not certain about this, that Ms. Jones has
received all the evidence. Is that correct?

MS. JONES: When I started my presentation I did indicate 78 that this was prepared in advance of the hearings and the 79 information I used was in the initial testimony that was 80 made on the first day. And I've been out of the country for 81 the last seven days and I got back late last night to find out 82 early this morning that there was changes that had taken 83 place over the course of the last week or so as the hearings 84 proceeded, and therefore, I indicated that the information 85 86 in the scenarios that I was presenting this morning was based on original evidence. Anything that had been 87 changed was not incorporated in the document. 88

89 MR. YOUNG: Okay.

MS. JONES: So, I guess in terms of that fact Mr. Browne is,
indeed, right. I'm not in a position, right now, this morning,
to provide you with all the information that you may
require. If there's something that you need you can feel
free to provide me the questions in writing and I'll have it
responded in the best ... shortest possible time that I can.
But ...

97 MR. YOUNG: And that's fair. It's just the only concern we

- had, the numbers are not jellying with us, either, from what 1 we understood. And if I can just point people's attention 2 where some people in this room has been wading through 3 4 this evidence for a similar period of time. And Mr. Derek Osmond's evidence on pages 2 and 3 sets out the increases 5 which are the same as I'd indicated this morning from the 6 RSP. Because, by way of explanation, Mr. Browne, I'm sure 7 you understand this, but by the way the rates change from 8 9 going from Hydro to Newfoundland Power and then from what Newfoundland Power charges to its customers. And 10 there seems to be a bit of mixing here. I won't belabour 11 those points. It's just that the numbers are not the same, I 12 would point out to you, that's my point, as are in our 13 application. 14
- MS. JONES: And I should indicate that you're not the only
 one that's confused, because for us people as consumers
 we've been confused from the beginning of all this because
 the numbers keep changing all the time. And in terms of
 what the increases are to isolated diesel system customers,
 I think the question was already asked, maybe you could
- indicate to us what that increase is.

MR. YOUNG: The increase to isolated diesel customers, 22 from the general increase, is 3.7 percent. And because 23 isolated diesel customers pay the same rates at island 24 interconnected customers, there will be, in July, a 3.4 25 percent increase. And this information ... and I should 26 indicate, also, and this is an important distinction, perhaps, 27 although I'm not sure exactly how your calculations work, 28 but that 3.4 percent only applies to the first block, the first 29 700 kilowatt hours, it doesn't apply to the other blocks. So 30 31 •••

MS. JONES: But the seven ... the 3.7 applies to the full ...

MR. YOUNG: Yes. For the Board's reference and the 33 parties, as I mentioned a moment ago, I think the easiest 34 section I can see ... I'm looking on the screen now so it's 35 easier for me, and I can't produce a copy for you. But it is 36 on Mr. Osmond's evidence, pre-filed evidence, pages 2 and 37 3. One other point, Ms. Jones, if I might. You mentioned 38 that it was a frightening thing on the people in your district, 39 particularly those in the isolated diesel communities as 40 opposed to those in the Straits as to, you know, 41 rationalizing all these rates together and paying full cost 42 43 recovery and that. You were present in the rural inquiry, I remember, that's where I first met you and when you, I think 44 you were in Mary's Harbour this time. I don't recall anyone 45 at that hearing suggesting that people in the isolated 46 communities could ever sensibly be expected to pay full 47 48 cost recovery, so the issue then is the amount. I'm just wondering, though, did ... you seem to have a fairly good 49 grasp of this. Did you know that about seven percent of 50 the costs which are allocated to Newfoundland Power is 51 the rural subsidy, were you generally familiar with that? 52

53 MS. JONES: Very much so.

54 MR. YOUNG: And that. And you quoted a number and 55 you were quoting me and I may have mumbled it when I 56 said it this morning. I just want to be clear that you 57 understood this. What I said is that the cost recovery is 58 about one in five, one fifth. If I said five percent I didn't 59 intend to.

60 MS. JONES: Okay.

61 MR. YOUNG: It's about 20 percent. Those are all my 62 questions. Thank you.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.Young. Newfoundland Power?

MR. HAYES: No questions. Thanks for your presentation,Ms. Jones. Nice to see you again.

67 MS. JONES: Nice to see you, too. Thank you.

MR. NOSEWORTHY, CHAIRMAN: Mr. Browne, it's fiveafter 11. I suspect that you ...

70 MR. BROWNE, Q.C.: I just have one question.

71 MR. NOSEWORTHY, CHAIRMAN: Oh, okay. I was72 anticipating more. Proceed, please.

MR. BROWNE, Q.C.: I'll save the questions that I normally 73 74 ask for people who live in the communities which make up your district, Ms. Jones. Yesterday we heard from Mayor 75 Ruth Flowers and she asked the Board to consider a unified 76 rate for Labrador. Now, what is your view on that? Would 77 it be your preference to have a unified rate for Labrador or 78 79 a unified rate for the entire province? Have you given any thought to that? 80

MS. JONES: Yeah, I've given a great deal of thought to it 81 because it's certainly been one of the options that's been 82 proposed to me by Mr. Wells of Newfoundland and 83 Labrador Hydro, on several occasions, for consideration in 84 a number of information gatherings that we've had on the 85 topic of diesel isolated systems. I guess I have some 86 concerns, to a certain degree. I think a uniform rate for 87 Labrador will work only if it's not at the expense of the 88 consumers in Labrador west and Happy Valley-Goose Bay. 89 I don't think it's right to gouge the customers in the rest of 90 Labrador to offset the cost of the diesel system. But if 91 there is a way, and I think the resolution was passed at the 92 combined councils' meeting, and I think Mr. Moores may 93 speak to that further this morning, it was passed at the 94 combined councils' AGM last year by all the communities 95 that were present that they would support a uniform rate 96 for Labrador if, and only if, that rate was set at the rates 97 that were presently being paid in Labrador City or Labrador 98 west. It didn't indicate Labrador City or Wabush, in 99 particular, but in Labrador west. And that resolution that 100

- was put forward, I would support. But I certainly don't
 support gouging the rest of Labrador to cover this.
- 3 MR. BROWNE, Q.C.: Thank you for your response. Thank
- 4 you for your presentation and your recommendations, Ms.5 Jones.
- 6 MR. NOSEWORTHY, CHAIRMAN: Mr. Browne. Mr. 7 Peck?
- 8 MR. PECK: Just one small point. As you're the third MHA
- 9 who made a presentation here, in your last sentence in your
- 10 presentation, it needs a regulatory mandate that expresses
- this goal, is that a Provincial Government position or is that your personal view?
- 13 MS. JONES: This is my personal view.
- 14 MR. PECK: There is no Provincial Government position on
- this matter in terms of changes in the Act?
- 16 MS. JONES: The legislation, you mean?
- 17 MR. PECK: Yeah.
- 18 MS. JONES: Not that I'm aware of at this particular time.
- 19 MR. NOSEWORTHY, CHAIRMAN: Is that it, Mr. Peck?
- 20 MR. PECK: That's all.
- 21 MR. NOSEWORTHY, CHAIRMAN: Thank you. Counsel?
- 22 MR. KENNEDY: I have no questions, Mr. Chair.
- 23 MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell?
- 24 COMMISSIONER POWELL: Just a couple of comments,
- 25 Ms. Jones. First of all, thank you for the presentation.
- 26 MS. JONES: You're kindly welcome.

COMMISSIONER POWELL: It was very well thought of. 27 And even if the numbers may not be right I think the impact 28 and the scenarios are good, so it's only matter of reworking 29 them. I'll ask you the same thing I asked Mr. ... your 30 colleague, Mr. Anderson, yesterday. Each one of these 31 isolated diesel systems, they are their own power source 32 33 and distribution in itself, they're totally enclosed and they service a particular community with ... while a lot of the 34 problems probably are similar, I'm sure each one of the 35 communities have some uniqueness. So have you given 36 any thought to advocating that each one of these 37 communities should have electoral ... a committee that's in 38 the community that's dedicated to looking at the problems 39 unique to each community so to work as a community in 40 dealing with Hydro as opposed to individual? And as a 41 42 follow-up to that, one of the things that came up as after I talked to Mr. Anderson in some of the communities was a 43 problem with the billing in getting the discounts. Because, 44 as we know, times, nature, don't allow the readily flow of 45 mail to and from the coast and at times the bills are late and 46

- 47 late getting back and they lose the discounts. I can't help
 48 but think if there was a committee within the community
 49 approaching Hydro that little issue could be resolved rather
- ⁵⁰ quickly and be some significant savings to some people on
- 51 the coast. So have you given any thought to that?

MS. JONES: No, I haven't. And it is a good suggestion. 52 I guess one of the things that we've tended to do, over the 53 54 past few years, within the district as a whole, was to set 55 priorities on different fronts. And I guess while reducing 56 energy costs has been a priority since 1996 for me, and as Mr. Young indicated already, it was my last time I went 57 before the PUB, then on the uniform rates for the Labrador 58 Straits region or the L'Anse-au-Loup area customers. But, 59 60 no doubt, we have discovered, within the last 12 to 18 months, that one of the biggest setbacks that we're having 61 in developing our communities is energy cost. You'll hear 62 some examples this morning, but just briefly I'll give you 63 one. In the community of Charlottetown, in my district, 64 65 where we were able to attract investment of \$10 million into the development of a new shrimp processing plant we 66 didn't have the power to be able to support that type of 67 development. And we had to go to Newfoundland and 68 Labrador Hydro to have them make significant investments 69 70 to upgrade the diesel plant in that community to provide power to this company. Now, I don't think it was at any 71 great additional cost to the company. It was at great cost 72 to Newfoundland and Labrador Hydro, no doubt, to have 73 74 to do this. But the cost is in the price that they have to pay. And only because they were going to receive a 75 precedential rate from Newfoundland and Labrador Hydro 76 would they even consider, at the time, this investment. 77 Without the precedential rate they probably would have 78 just taken their chequebook and went some place else. So 79 when I say that it has significant impacts on the growth 80 and development of communities, that's what I mean. We 81 Created 120 jobs through that investment in a community 82 of 350 people. And without that we would have lost 120 83 jobs and had a community with no economic base. So the 84 energy component is the key component to any 85 development that we will have over the next five, ten years. 86 And it seems like every day now that we're looking at new 87 88 initiatives. It's the one thing that keeps hitting us in the face. So maybe we do need local committees that would 89 monitor and look continuously at the utility in terms of 90 where we're lacking. For us it's more than about rates. 91 Rates is a part of it. And my case this morning was based 92 around rates and the differential ... the differences that we 93 pay from one area of the province to the other. But the 94 bigger issue is the availability of power, as well. And we 95 don't have that availability. We are limited in what we can 96 consume. 97

98 (11:15)

- MS. JONES: So even if I could afford or every consumer in 1
- the community could afford to have electric heat, they 2 wouldn't be able to have it, because the capacity doesn't
- 3 4 allow for it. So when you look at building larger, more
- technologically advanced fish processing facilities. When
- 5 you look at entering into large scale sawmilling 6
- development because forest development is one of the
- 7 newer industries that we're looking at in my district right
- 8 now, all which require significant amounts of power to be 9
- able to operate, we're faced with those challenges. So it's 10
- not just about rates, it's also about availability for us. 11
- COMMISSIONER POWELL: Thank you. That's all, Mr. 12 Chair. 13
- MR. NOSEWORTHY, CHAIRMAN: Thank you, 14 Commissioner Powell. Commissioner Saunders? 15
- COMMISSIONER SAUNDERS: No questions, Mr. Chair. 16 Thanks, Ms. Jones. 17
- MS. JONES: You're very welcome. 18
- MR. NOSEWORTHY, CHAIRMAN: Commissioner 19 Whalen? 20
- COMMISSIONER WHALEN: Yeah, I just have one 21 question. Thank you for your presentation, Ms. Jones. I 22 was interested in your last comment, I don't think it was 23 24 part of your official presentation, about the resolution of the combined councils and the uniform rate and the rate ... 25 I think the resolution intent was that you would support 26 that if the rate was set at the Labrador west rate. Is that 27 what I understood it to be? I guess just a question, more 28 of a general interest for me. In looking for your ... not your 29 government perspective, but your personal view in terms 30 of the cost of the system in Labrador will still be there. 31 And who do you anticipate would pay the cost of the 32 system if the rates decrease in the entire ... in the Labrador 33 area to that level? 34
- MS. JONES: That's why my entire position over the past 35 number of years and, hopefully, indicated this morning, has 36 been that we've got to look more at the longer term, moving 37 away from diesel operated plants to another source of 38 power, of energy for those communities and look at an 39 amortization period of doing it over a certain length of time. 40 I think that we're really narrowing our own thinking and 41 also narrowing the opportunity for these communities, as 42 long as we try and cover the increasing costs of diesel 43 power. And you know, when I say uniform rates at a rate 44 that is equivalent to what's being offered in Labrador west, 45 I think that if we really put some serious effort into this, 46 that we could do that and we could do it, one, through ... 47 right now we already know that there's a surplus being paid 48 on the Labrador west system. We also already know that 49 in other parts of the world, in the countries that I've 50

outlined this morning, including our own, there is lots of 51 cases of hydro power being developed in small 52 communities that are being used to create and drive the 53 local economies. And I think that we really seriously have 54 to look at that option. We are going to reach a point in our 55 history where we're never going to be able to pay for diesel 56 systems. I mean, the cost of fuel is going up all the time. 57 The cost of operating these systems are increasing at a 58 rapid pace. And I mean, I don't think it's very creative to 59 constantly look at increasing the rates to offset the cost. I 60 think we have to look at something different. And I think 61 it broadens the opportunities and the perspectives of 62 63 everybody involved, including Newfoundland and Labrador Hydro, including the Government 64 of Newfoundland and Labrador, the consumers and the 65 communities that are affected. And that would be where I 66 would like to focus energy and attention. And I would 67 hope that that would be where the Public Utilities Board 68 would give guidance and direction to Newfoundland and 69 70 Labrador Hydro to do just that.

COMMISSIONER WHALEN: You see that as a role for this 71 Board? 72

MS. JONES: I see it a role for not just your Board but for 73 us as people who live in Labrador and also for the 74 government. And I think that collectively, if we all put 75 76 forward that direction and worked with Newfoundland and Labrador Hydro to do that it can be done. But I don't think 77 we can continue to increase costs to pay ... increase the 78 79 cost to consumers to recover the monies that are needed to operate diesel plants. 80

COMMISSIONER WHALEN: Okay. Thank you, Ms. 81 82 Jones.

83 MS. JONES: You're welcome.

MR. NOSEWORTHY, CHAIRMAN: I think, Ms. Whalen, 84 you asked the question that I was asking in respect to the 85 role ... 86

87 COMMISSIONER WHALEN: I'm not looking at your book.

- MR. NOSEWORTHY, CHAIRMAN: ... of the Board and 88 the whole issue of regional development, and I think it was 89 answered. Thank you, very much, Ms. Jones. 90
- MS. JONES: Thank you. 91

MR. NOSEWORTHY, CHAIRMAN: My experience with 92 you has always been that you've done your homework on 93 behalf of your constituents and certainly no less in this 94 presentation here this morning. Thank you, very much. 95

MS. JONES: You're welcome. Thank you. 96

MR. NOSEWORTHY, CHAIRMAN: It is 20 after 11 now. 97

Perhaps we could take a ten minute break until 11:30 and 98

1 we'll reconvene with our next presentation.

2 (break)

з (11:40)

4 MR. NOSEWORTHY, CHAIRMAN: Perhaps we could get 5 started and continue on with our presentations here this 6 morning. I'd like to ask Ms. Betty Sampson, who is with the 7 Town of Port Hope Simpson to take the witness table, 8 please?

MR. KENNEDY: Mr. Chair, just before you begin with the 9 witness I had a couple of documents which I just wanted to 10 bring to the attention of the parties. It was in response to 11 as question from, I believe it was the Chair, regarding the 12 Labrador ... Newfoundland and Labrador Hydro bills paid 13 by the Town of Hopedale and the Town of Makkovik. And 14 we've received those in and copies will be made and 15 distributed to the parties so that they have them available 16 as an official part of the record. 17

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.Kennedy. Good morning, Ms. Sampson.

- 20 MS. SAMPSON: Good morning, sir.
- MR. NOSEWORTHY, CHAIRMAN: Welcome. You're withthe Town of Port Hope Simpson in what capacity?
- 23 MS. SAMPSON: Councillor.

MR. NOSEWORTHY, CHAIRMAN: Councillor, okay. Could you take the Bible in your right hand, please? Do you swear on this Bible that the evidence to be given by you shall be the truth, the whole truth and nothing but the truth so help you God?

29 MS. SAMPSON: Yes, I do.

MR. NOSEWORTHY, CHAIRMAN: Thank you, very
 much. I'd ask you to begin your presentation, please?

MS. SAMPSON: Ladies and gentlemen of the Public 32 Utilities Board, officials, town representatives and my 33 MHA. We thank you for this opportunity to address your 34 35 Board and to speak, for a moment, on the request by Newfoundland and Labrador Hydro for a rate increase. As 36 fill in for Mayor Margaret Burden, I represent the 37 Community of Port Hope Simpson, Labrador. My name is 38 39 Betty Sampson, town clerk.

As you are aware, communities such as ourselves depend on the diesel generated power for electricity. We are not tapped into the Lake Robinson or any other power grid as our neighbours in the Straits approximately 100 and 150 kilometres away. But with the completion of the Trans Labrador Highway this has changed our factor of isolation and opens a possibility that we can tap into this wonder.

We are not an example where you get more for less

or buy in bulk at discount price, but rather, we ... the more 48 we pay the more we ... the more we use the more we pay. 49 And is this a fair approach or is this the reality of a 50 monopoly or the absence of other options? Do the 51 Newfoundland and Labrador Hydro have to get 100 plus 52 return immediately and not look at long-term return on 53 investments? The need for electricity will remain as long as 54 there is a population. The fear for Newfoundland and 55 56 Labrador Hydro of losing a customer is nil. The fear of one going with another provider is nil. It is a monopoly and we, 57 the residents of Port Hope Simpson, through our petition 58 to your Board members request your support to see that 59 the necessary (phonetic) commodity had electricity in the 60 61 year 2001 is not beyond affordability.

62 The majority of our population in Port Hope Simpson live on a fixed income. There is no industry, no 63 economic base in Port Hope and the majority of the 64 working adults work seasonally. Through opportunities at 65 66 the shrimp plant at Mary's Harbour, the crab plant ... shrimp plant at Charlottetown and the crab plant in Mary's 67 Harbour draw some to travel to those seasonal employment 68 facilities. Our seniors are living on Social Security income 69 and we have individuals on Social Assistance and we have 70 71 families living on, and yes, below the poverty line. These families would ask that their financial situation be a point in 72 your discussion and your deliberations. For example, many 73 of our families earn annual income in the range of 10,000 to 74 75 \$13,000 bracket and their electric payments is \$1200 plus annually. This is only one commodity taken care of. And 76 these figures do not include the cost of heating homes, it 77 do not include the furnace oil or the wood used for heat. I 78 know this has no bearing on Newfoundland and Labrador 79 Hydro, but it is a point made. For example, a business in 80 Port Hope Simpson pays 1200 to \$1500 a month with this 81 being 15 to \$18,000 annually. 82

The people of Labrador have always been givers 83 in resources, allowing for opportunities to others to earn a 84 living. The fishery brought many Newfoundland families 85 to fish off the Labrador coast. The construction of today's 86 87 Trans Labrador Highway provided more jobs to nonresidents of Labrador than Labradorians. The Labrador 88 water harnessed to hydro power is bypassing our 89 communities and is going at basement bargain prices to the 90 91 States area. Our wood is being wanted badly by Abitibi. The political dynamics of the Labrador water is those 92 decisions are out of your hands and out of my hands, but 93 the reality of Labrador resources can be evaluated by us all. 94 We coastal residents are left with the highest electric power 95 bills in the Province of Newfoundland and Labrador. 96

We urge you members of this Public Utility Board hearing to be very sensitive to the economic and the realities of living in Port Hope Simpson and other rural

47

coastal communities. The hurt that an increase of any
 amount by Hydro will be felt, not only by moms' and dads'
 pocket book, but it will be felt by the school kids because
 there'll be less money in the family and things will have to
 go because of it.

6 *(11:24)*

7 MS. SAMPSON: The factor of the rate of diesel generated power is not only expensive to the family unit, but think of 8 the industry development. If an individual or a company 9 wanted to construct a hotel or a garage or a supermarket or 10 whatever along the Trans Labrador Highway or within the 11 towns one of the factors to be thought about, and to be 12 given a lot of thought about, is that of the method of 13 heating such an establishment. In researching the realities 14 and the costs that business venture would soon have had 15 many second thoughts and the business idea would be lost 16 from our area. The option for local sawmillers to upgrade 17 and have electric motors to run that sawmill operation is 18 beyond reach for the local industry in Port Hope Simpson 19 due simply to the high cost of electricity and the inability 20 to provide that required power. 21

The pressure put in the forestry in heating homes 22 23 in our area is a factor also to be given some thought to. The cost to get wood is getting higher due to the increased 24 price in gas and we could question could that wood be 25 used for pulp wood. Are we to be ever slotted as the 26 gatherers of wood because of the option of electric heat is 27 beyond our means along this stretch of the Labrador 28 coastline? 29

When looking at the presentation made by the 30 Town of Wabush and their suggestion that the province 31 would apply an energy tax of one mil per kilowatt hour to 32 be collected from customers be cautious and be ever 33 mindful that the cost per kilometre kilowatt hour ... I'm used 34 to the Trans Labrador Highway now. Another exciting 35 thing. The cost per kilowatt hour must be equal and then 36 apply the energy tax. Is there an assumption that all 37 kilowatt hours are of the same cost throughout the 38 province? This idea is open for clarity on details. 39

And I've attached some invoices showing 40 business rates from the Municipality of Port Hope Simpson 41 and for the residents. And then I'd ask you to compare 42 these prices with Wabush. Since I've come here I've got 43 my daughter's Hydro bill and you could compare that one, 44 Families, business development and social too. 45 development in the communities connected to diesel 46 generated electricity are held back because of the simple 47 fact the more you use the more you will pay. Ponder 48 heavily on all these factors and we are confident that you 49 will return with a decision of not supporting the request of 50 Newfoundland and Labrador Hydro rate increase. 51

In closing, I say to Hydro, wind power is an area for further research like Northern Ontario Hydro and Finland. With the completion of the Trans Labrador Highway the cost of your fuel, that's your diesel fuel, as well as the cost for my apple at a local store should go down, will go down. Hence, this should reflect in my Hydro invoices.

59 And I take this moment to thank Hydro for the little bit of land that they gave us for the community 60 volunteer group, but I do thank you for it. And in closing, 61 I thank you for the airplane ride, it was a rush, I tell you. 62 And it was supposed to be a presentation made by the 63 mayor and she was going to stay at the hotel and thank 64 you for the rest at the hotel but I stayed with my daughter 65 and they got a two month old baby. I don't know about the 66 word "rest" is all right there or no. And in closing, sorry 67 but I hope your request is denied. Thank you. 68

MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.Sampson, for your thoughtful presentation. We'll go toquestions now. Hydro, please?

- 72 MR. YOUNG: No questions. Thank you, Ms. Sampson.
- 73 MS. SAMPSON: Thank you.

74 MR. NOSEWORTHY, CHAIRMAN: All right.75 Newfoundland Power?

76 MR. HAYES: No questions. Thank you, Ms. Sampson.

77 MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate,78 Mr. Browne?

79 MR. BROWNE, Q.C.: Mrs. Sampson, what's your role with80 the town?

81 MS. SAMPSON: I'm the town clerk.

MR. BROWNE, Q.C.: You're the town clerk. And what'sthe population of Port Hope Simpson?

84 MS. SAMPSON: About 550.

85 MR. BROWNE, Q.C.: Has Hydro engaged in any plan in

- reference to conservation to try to get people to conserveenergy use on Port Hope Simpson, to your knowledge?
- 88 MS. SAMPSON: Not that I know of.
- 89 MR. BROWNE, Q.C.: In terms of yourself and your own
- ⁹⁰ requirements, what form of heat do you use in your house?
- 91 MS. SAMPSON: Oh, mainly wood.
- 92 MR. BROWNE, Q.C.: Mainly wood?

MS. SAMPSON: We treat our self to a little bit of oil in themorning when it's cold, but mainly wood.

95 MR. BROWNE, Q.C.: Would that be typical of the 96 residents of Port Hope Simpson?

- 1 MS. SAMPSON: I would say that 80 percent is all wood.
- 2 MR. BROWNE, Q.C.: Is all wood?
- 3 MS. SAMPSON: Yeah.
- 4 MR. BROWNE, Q.C.: Is there a sawmill or any kind of 5 wood industry there now?
- MS. SAMPSON: There's a sawmill, there's a couple of three sawmills that are in Port Hope Simpson trying to develop. One of ... the larger one is Strignose Woodward's (phonetic) and that's the one who deals with Abitibi. That's the one with the most controversy in town, I suppose. And there's some more smaller level sawmills that
- 12 are there, yes.
- MR. BROWNE, Q.C.: And what's the employment rate in
 the town itself, are people more or less employed or
 unemployed or seasonal?
- MS. SAMPSON: Seasonal, yes. 80 percent, 75, 80 percent are seasonally employed.
- 18 MR. BROWNE, Q.C.: So everyone works at some time?
- 19 MS. SAMPSON: We try.
- 20 MR. BROWNE, Q.C.: In terms of your own house, you said
- 21 you got ... you're in wood. What electrical appliances do
- 22 you have in your house, do you use a hot water boiler?
- 23 MS. SAMPSON: Oh, yes, electric hot water tank.
- 24 MR. BROWNE, Q.C.: And a range?
- 25 MS. SAMPSON: A kitchen range.
- 26 MR. BROWNE, Q.C.: And a fridge?
- MS. SAMPSON: A regular kitchen fridge and a small deepfreezer.
- 29 MR. BROWNE, Q.C.: And a small deep freeze?
- 30 MS. SAMPSON: Um hm. I got empty nest syndrome now.
- 31 MR. BROWNE, Q.C.: What's that?
- MS. SAMPSON: My kids are grown up and gone so I don't need the gigantic deep freezer any more.
- MR. BROWNE, Q.C.: So you scaled back. Is a deep freezea necessity in Port Hope Simpson?
- 36 MS. SAMPSON: Oh, yes, if you want to treat yourself to
- 37 some Labrador, you know, like frozen fish and berries and
- if you happen to get some caribou and things like that, uhhum.
- 40 MR. BROWNE, Q.C.: Does that help bring down your own41 particular cost of living?
- 42 MS. SAMPSON: Yes.

MR. BROWNE, Q.C.: The water in Port Hope Simpson,how does the town deal with the supply of water toresidents?

MS. SAMPSON: Our town water is provided by gravity
flow, so we don't have the high bills like some towns do
that got the pump stations. So our town's Hydro bills, that
would include the water service, the municipal building and
the street lights and the whole shebang of it all is roughly
about \$1700 a month, \$2000.

52 MR. BROWNE, Q.C.: So you're paying ... the town itself 53 pays \$1700 a month?

- 54 MS. SAMPSON: Hydro.
- MR. BROWNE, Q.C.: For Hydro. That's an average billtypical of a monthly?
- 57 MS. SAMPSON: Well, I would say the lowest is about 58 \$1400.
- 59 MR. BROWNE, Q.C.: Do people require any kind of 60 circulation pumps for water in their homes?
- 61 MS. SAMPSON: No.
- MR. BROWNE, Q.C.: These are my questions. Thank you,very much.
- 64 MS. SAMPSON: Okay.
- 65 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 66 Browne. Mr. Peck? You have no questions? Counsel?
- 67 MR. KENNEDY: No questions, Chair.
- 68 MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell?
- 69 COMMISSIONER POWELL: Just one question, Ms.70 Sampson. In your presentation here, your invoices here,
- there's one here for the Town of Port Hope Simpson.
- 72 MS. SAMPSON: Yes.
- COMMISSIONER POWELL: And it starts off with a bigcredit adjustment, \$254.60. Hydro being nice to the town?
- MS. SAMPSON: No. That's the ... you're talking about thesample that I put in there?
- 77 COMMISSIONER POWELL: Yes.
- MS. SAMPSON: Okay. No, that's a domestic one, that was
 the light bill. That is the domestic bill, it's \$212 in ...
- COMMISSIONER POWELL: No, no. The one the Town of
 Port Hope Simpson, the first one.
- 82 MS. SAMPSON: No. The Town of Port Hope Simpson is
- the ... it's squat, you can't see it, see, because it's squat and
- 84 it's put up in under the clips there. This one here is the
- 85 Town of Port Hope Simpson.

- 1 COMMISSIONER POWELL: Yes.
- 2 MS. SAMPSON: The one on the community centre.
- 3 COMMISSIONER POWELL: Yeah. No, it just starts of
- with previous balance, payment and they got a credit
 adjustment of \$254 ...
- 6 MS. SAMPSON: That's because I paid one bill twice.
- 7 COMMISSIONER POWELL: Oh, okay.
- MS. SAMPSON: Yeah. Don't tell the mayor, don't tell themayor.
- 10 UNKNOWN SPEAKER: Strike that from the record.
- 11 COMMISSIONER POWELL: Take that off the record.
- 12 MS. SAMPSON: That's okay.
- COMMISSIONER POWELL: I'm an accountant so when I
 see numbers I got to play with them, you know.
- 15 MS. SAMPSON: Especially when it's CR.
- 16 COMMISSIONER POWELL: Yeah. But I noticed this
- 17 month here that you've been charged \$221.92 in HST and
- 18 you only got a bill for \$1000. And I haven't done any quick
- calculation but HST should only be 15 percent and thatlooks a lot higher.
- 21 MS. SAMPSON: I'm going to look into that.
- 22 COMMISSIONER POWELL: Yeah. So you may want to
- talk to Hydro. That's all my questions, Mr. Chair.
- MR. NOSEWORTHY, CHAIRMAN: Thank you.Commissioner Sanders?
- 26 COMMISSIONER SAUNDERS: No questions.
- 27 MR. NOSEWORTHY, CHAIRMAN: Commissioner28 Whalen?
- COMMISSIONER WHALEN: No questions. Thank you,
 very much, Ms. Sampson.
- MR. NOSEWORTHY, CHAIRMAN: I have no questions.
 Thank you, very much, Ms. Sampson, it's been a pleasure.
 Thank you. Could I ask Mr. Nath Moores, please, to come
 up? Good morning, Mr. Moores. How are you this
 morning?
- 36 MR. MOORES: Good.
- MR. NOSEWORTHY, CHAIRMAN: You represent theCombined Councils of Labrador?
- 39 MR. MOORES: That's right.
- 40 MR. NOSEWORTHY, CHAIRMAN: In what capacity do41 you serve?
- 42 MR. MOORES: Treasurer.

- 43 MR. NOSEWORTHY, CHAIRMAN: Treasurer. Are you ...
- 44 obviously you're a councillor or mayor of what community?
- 45 MR. MOORES: Mayor of L'Anse-au-Clair.
- 46 MR. NOSEWORTHY, CHAIRMAN: How long have you47 been mayor of L'Anse-au-Clair?
- 48 MR. MOORES: About eight years.
- MR. NOSEWORTHY, CHAIRMAN: For about eight years,
 very good. Okay. I'd ask you to place the Bible in your
 right hand, please? Do you swear on this Bible that the
- ⁵² evidence to be given by you shall be the truth, the whole
- truth and nothing but the truth, so help you God?
- 54 MR. MOORES: I do.
- MR. NOSEWORTHY, CHAIRMAN: Thank you. Okay.Begin your presentation, please?

MR. MOORES: Good morning, Commissioners, 57 Yvonne 58 Newfoundland Hydro, MHA, Jones. 59 Newfoundland Power, ladies and gentlemen. Thank you for the opportunity to speak on behalf of Labradorians in 60 this great land. My remarks will be brief and that's for two 61 reasons. Much that I am about to say has already been 62 63 said. Yvonne seemed to detail everything, left nothing for the rest of us. And I only found out about those hearings 64 late Friday evening, giving me very little time to prepare. 65 So, basically I don't have any numbers, I'm just going to 66 make a general presentation. First of all, however, to the 67 PUB, I'm disappointed that you did not schedule any 68 hearings on the coast where those rate increases will have 69 the greatest and most detrimental effects. 70

Let me begin by saying in life there are wants and 71 there's needs. Electricity is a basic need, not a want. 72 Hydro was formed with the mandate to provide that need. 73 Being a provincial corporation its mandate is to provide 74 that service to every community in this province. That is 75 the responsibility of the Company. If, at the moment some 76 of the ways of providing this service are not ... are more 77 expensive in some regions than others, the onus is upon 78 79 the Company to develop more innovative and cheaper ways of providing this service, especially in more remote, 80 isolated areas. For instance, have wind power or mini 81 hydro projects been studied or discussed to subsidize or 82 replace expensive oil generated power? What is being 83 proposed for coastal Labrador communities? Are any of 84 those things being looked at or in the opinion of the 85 Company it doesn't matter since the consumer will 86 ultimately have to pay the cost no matter how expensive 87 the means of generating that power is? Yet, he, the 88 consumer, has no or very little say in how that power will 89 be generated. That decision will be made in corporate 90 boardrooms. 91

In many instances the more expensive options 1 with a short-term solution rather than long-term planning 2 are selected with no input to customer. Unfortunately, as 3 I said earlier, it don't matter to the supplier since the cost 4 will be handed back to the consumer under what is being 5 labelled as cost recovery. His attitudes from you take what 6 I offer, I know best to what you do, the consumer, need, 7 and how I, Hydro, provide it at the cheapest means over 8 9 the long term.

The Company must work with the consumers to 10 provide the cheapest service possible to all residents 11 throughout the entire province on an equal basis no matter 12 where we live. Let me clarify, had Hydro built a hydro 13 generating station in coastal Labrador years ago when Bay 14 d'Espoir or Cat Arm or Churchill Falls, etcetera, were built, 15 at considerable public expense, that project would now be 16 amortized creating cheap electricity to those residents. 17 Unfortunately, this was not the case. Hydro chose a 18 19 quicker fix, oil generated systems which have to be continually upgraded and replaced, an ongoing expense 20 that will never end, while fuel costs will always be a reality 21 with the cost rising on an annual basis. I must point out 22 that this was not the choice of the people, but the 23 24 Company. The money used to build water generated projects elsewhere from the public purse, which is now 25 generating cheaper electricity was theirs, the people's, as 26 well as the people in other regions of the province. Had 27 money been wisely invested in similar projects in Labrador 28 the residents here would enjoy the same benefits. Since 29 this has not happened and the Company wants to move to 30 cost recovery the entire system must be taken into 31 consideration. The entire grid system, as well as oil 32 generated electricity across the province lump together and 33 everyone pay the same. Now, people who were fortunate 34 to have projects undertaken many years ago when things 35 were done much cheaper pay less because of that while a 36 community who has to use a new electronic oil generated 37 system pay more. 38

Ladies and gentlemen, let me state, Hydro has said 39 they have to move toward cost recovery. In actual fact, 40 Hydro made a substantial profit last year and the year 41 before and so on. Can anyone recall a year when Hydro 42 went in the red? My point is strictly this, the rate increase 43 that is being proposed is not to achieve cost recovery, but 44 to increase the return to the shareholder in this 45 organization, which we all know is government. In 1999 46 Hydro paid a dividend of 17 million while in 2000 they paid 47 69.9 million. However, in the same statement the net 48 income was \$16.7 million less. And I quote, "The decrease 49 was mainly due to a decrease in the sale of recall energy to 50 Hydro Quebec and an increase in operation administration 51 expenses." Could somebody explain what portion of that 52 figure is related to the sale of energy to Hydro Quebec and 53

what portion of it is related to the layoff they did last year
and the reorganization where now they have their
employees on the road a good portion of the time? Even
with their \$16.7 million less they recovered costs and paid
substantial returns. Let me repeat, the raise is more for
corporate and shareholder profits rather than cost recovery.

Let me ask the question to clarify a point. In the 60 region from L'Anse-au-Clair to Red Bay we are on a Quebec 61 grid with a set contract for, I assume, 20 to 30 years. This 62 63 contract is in place whereby Newfoundland and Labrador Hydro will pay Quebec Hydro a set cost for energy 64 supplied. This was done a few years ago. The premise of 65 this hearing is a rate increase being sought due to mainly 66 67 because of the rising cost of oil. Are we being lead to believe that now, because of the rising cost of oil, that 68 Quebec Hydro is charging more for electricity being 69 generated at the Robinson's Lake? May I ask how the 70 rising cost of oil has any bearing on the cost of electricity 71 72 negotiated and purchased from Quebec Hydro produced in Robinson's Lake? If oil is the basis on which this raise is 73 being sought then the rates in the Straits would remain 74 constant. My point is simply this, our rate increase has no 75 bearing whatsoever on cost recovery for greater larger ... to 76 77 create larger dividends.

May I add, the cost of oil has continually dropped
since Hydro announced its intentions to increase rates
making this argument invalid. As we earlier pointed out,
the coast of Labrador has the highest Hydro rates
anywhere in the province, yet, Labrador also has the
largest hydro producing facilities in the province and more
is yet to come.

85 (12:00)

MR. MOORES: I agree that as a business Hydro has to
turn a profit. However, as a public utility I argue that there
will always be areas that cannot be profitable. The reason
for public utilities is so that profits from the more economic
zones be used to subsidize the less profitable areas until
such time that they do become fluent.

The onus is on Hydro to find ways to produce 92 and supply electricity to those areas, coastal Labrador at 93 the same cost as they are doing it everywhere in the 94 province. The consumer must not be punished by paying 95 higher rates if Hydro fails to do this. The supplier of 96 electricity must be the one held responsible if they cannot 97 live up to that commitment, then they use their profits to 98 subsidize rates to those regions until such time that they 99 find new innovative ways to produce electricity more 100 101 efficiently.

Ladies and gentlemen, let me continue by presenting Hydro and the PUB with a resolution from the Combined Councils of Labrador. This resolution reads, and

I quote, "Whereas Hydro rates are unacceptably high in 1 rural areas of Labrador and whereas Hydro rates are 2 significantly different throughout Labrador, be it resolved 3 4 that the Combined Councils lobby for uniform Hydro rates at the Labrador City rate." As you can see from this 5 resolution all the people of Labrador agree that there are 6 inequalities in the way electricity is being charged 7 throughout this region and something needs to be done. 8

9 What I've pointed out in this short presentation is 10 simply that the most depressed areas are being forced to 11 pay the most. Rather than boosting development, those 12 proposed rate increases will slow or cause a downturn in 13 the already depressed economy of our region and the 14 province as a whole.

May I reiterate the onus is on Newfoundland and Labrador Hydro to find more innovative ways of providing its service to the people of this province, especially in remote areas. Whether that be wind or water generated power or some other means, the responsibility is on their shoulders to do so.

The type of discrepancies that we have seen here 21 today in cost of what is a basic service is no longer 22 23 acceptable. While government policy is trying to decentralize different departments throughout the province 24 Hydro's policy is to do the reverse. They're forcing people 25 to ... the present way electricity is charged to customers in 26 remote regions will case centralization. Newfoundland and 27 Labrador prides itself in the uniqueness and diversity. 28 Hydro must become part of that and work with the people 29 to develop the utilities that will compliment rather than 30 destroy it. I impress upon the PUB to dismiss the raises 31 being proposed here in this hearing. Thank you. 32

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
Moores for your presentation. We'll go to questions.
Hydro, please?

- 36 MR. YOUNG: No questions. Thank you, Mr. Moores.
- 37 MR. NOSEWORTHY, CHAIRMAN: Newfoundland38 Power?
- MR. HAYES: No questions, Mr. Chair. Thank you, MayorMoores.
- 41 MR. NOSEWORTHY, CHAIRMAN: Mr. Browne,42 Consumer Advocate?
- MR. BROWNE, Q.C.: Yes. Mayor, in reference to L'Anseau-Clair, when did you get on the grid, the Quebec grid?
- 45 MR. MOORES: I don't know the exact date. Hydro 46 probably could answer that question easier than me.
- 47 About three, four years ago, four or five years ago.
- 48 UNKNOWN SPEAKER: Might have been five, yeah, `96.

49 MR. MOORES: `96.

50 MR. BROWNE, Q.C.: And what effect did that have on 51 your standard of living, going on the grid?

52 MR. MOORES: I can't say that anything has really 53 changed, other than in business, business has seen a 54 substantial decrease in their rates, which in turn, would 55 have seen, I assume, a drop in the grocery bill, to some 56 extent. Other than that, that area has been fairly economic 57 and ...

MR. BROWNE, Q.C.: Have more businesses tried to set upin your area because you're on the grid?

MR. MOORES: Being on the grid gives us the grid rates.
But as Hydro could very well point out, there's not a lot of
power, I mean, there's no substantial amount of power for
any marginal or large commercial development. So, there's
no ... we haven't seen any major impact simply because the
power is still not there. They have a set amount of power,
but not a substantial amount.

MR. BROWNE, Q.C.: Prior to going on the grid what wasyour form of energy in our house for heating?

69 MR. MOORES: Everybody would use oil. Now, there is ...

there has been some change and I don't know to what
extent, but there has been some change to electric heat in
the ...

73 MR. BROWNE, Q.C.: Some people have changed over to74 electric heat?

MR. MOORES: Some people have changed to electric heat.But again, the amount of power available to do that is

⁷⁷ limited, so a lot of people haven't taken that chance.

MR. BROWNE, Q.C.: Do you know if Hydro Quebec hasa right to recall that power?

MR. MOORES: Yes. And that's why people are not readyto jump into electric heat and major electrical developments.

MR. BROWNE, Q.C.: So people are conscious of that?

83 MR. MOORES: A substantial amount of people are.

MR. BROWNE, Q.C.: Has there been any conservation
program introduced in your community by Hydro to get
people to conserve their use of electricity?

MR. MOORES: I'm not sure there's been major
consultations, but, yes, I've seen ... I have seen. And I was
a former teacher and at that point-in-time we would get
literature about different things such as conservation.

91 MR. BROWNE, Q.C.: You've gotten literature, but have ...

do you recall anybody going into the community or having

93 town meetings or ...

94 MR. MOORES: No, not to my knowledge.

- 1 MR. BROWNE, Q.C.: Showing you products that can be 2 used to help you conserve?
- 3 MR. MOORES: Not to my knowledge.
- 4 MR. BROWNE, Q.C.: Thank you, very much.
- 5 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.6 Browne. Mr. Peck?
- 7 MR. PECK: Just a couple of questions. In terms of your
- 8 presentation, the resolution of the Combined Councils,9 when was that done?
- 10 MR. MOORES: In last ...
- 11 MR. PECK: At the last meeting?
- 12 MR. MOORES: At the last annual meeting.
- MR. PECK: And the Combined Councils, that representsall the municipalities within Labrador?
- 15 MR. MOORES: That's right.
- MR. PECK: Did any other municipalities or members havea chance to review your presentation before you made it?
- 18 MR. MOORES: Only just as the executive of the Combined
- 19 Councils. That's why it's pretty general.
- 20 MR. PECK: Okay. That's all the questions I have.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. Peck.Counsel?
- 23 MR. KENNEDY: No questions, chair.
- MR. NOSEWORTHY, CHAIRMAN: Commissioner Whalen... Commissioner Powell?
- 26 COMMISSIONER POWELL: That's no problem. Thank27 you, very much, Mr. Moores.
- COMMISSIONER SAUNDERS: Mr. Moores, are you
 appearing here in both capacities, and that is as treasurer of
 the Combined Councils as well as Mayor of L'Anse-au-
- 31 Clair?
- MR. MOORES: Basically, yes, and representing, in some
 capacity, the Labrador Straits. But like I say, there were
 supposed to be three people here from the Labrador Straits.
 I found out yesterday when I got on the plane that two of
 them have backed out. So ...
- 37 COMMISSIONER SAUNDERS: Thank you.
- 38 MR. NOSEWORTHY, CHAIRMAN: Thank you,39 Commissioner Saunders. Commissioner Whalen?
- 40 COMMISSIONER WHALEN: No, I have no questions.41 Thank you, Mr. Moores.
- 42 MR. NOSEWORTHY, CHAIRMAN: I just have a couple,
- 43 Mr. Moores. You do represent the Combined Councils of

Labrador. Do you have any sense, and I think you've been
... indicated you've been a mayor, and I'm sure, participated
in the Combined Councils' forum on a number of occasions
over the years. What do you, or indeed, has there been
any direct conversations or discussions surrounding the
reliability of power to the communities represented in your
Association?

51 MR. MOORES: That's always been a concern, especially reliability. The diesel power, many complaints you will 52 have from the communities is not enough power, a lot of 53 outages, problems associated with that. And in our region 54 the uncertainty of what's happening with the power in 55 Quebec, and again, having to go back on diesel. So there's 56 57 always been concern from the entire membership or the membership in the coastal Labrador. 58

MR. NOSEWORTHY, CHAIRMAN: In terms of the quality
of service and the response by Hydro to some of this, how
does your membership feel about that, generally speaking?

MR. MOORES: Again, there's some communities are 62 different from others. There's been some areas, some 63 regions with cutbacks. Our region right now, there's been 64 a major concern with what will happen if there is a major 65 66 outage. I think they have one, and Hydro can probably correct me on that, I believe they have one linesman there 67 right now from L'Anse-au-Clair to Red Bay and he's 68 travelling in a lot of instances into the Mary's Harbour area. 69 70 I talked to him only a few days ago and I think he spent most of his summer on the Mary's Harbour region. They 71 have a complicated system and I don't have the expertise to 72 talk on it, but if the hydro goes out from Robinson's Lake 73 I think there's an automated system now or ... on Black 74 Rocks that's supposed to cut it back in, cut the motors in in 75 L'Anse-au-Loup. And if that doesn't happen I believe they 76 may need two linesmen in order to bring the power back on, 77 so which would mean having to bring somebody in from 78 outside. And that may have been corrected recently. Like 79 I said, I don't have the expertise and haven't been following 80 it enough to know exactly what's happening, but there was 81 82 concerns there.

MR. NOSEWORTHY, CHAIRMAN: One of the ... in 83 another area in terms of the impact of costs, I guess, the ... 84 we were confronted yesterday with a number of 85 86 communities in the northern coast of Labrador talking about cost of electricity as a proportion of their total 87 municipal costs, essentially, particularly where water 88 treatment plants were involved, and these were substantial 89 in certain communities. Would you care to comment on the 90 impacts or the extent electricity plays in Hydro costs and 91 impacting municipalities in ... 92

MR. MOORES: In L'Anse-au-Clair, well, since we went onthe grid there's been considerable savings to our

- community. However, we operate a small swimming pool,
 which operates from June, July and August, from the mid
 June until the end of August. And there is a clause, and I
- 4 don't have the statistics here, and I really don't know what
- 5 they call it, but there is a clause in there that they charge us
- 6 in the winter when our pool is closed, for a ... somebody
- 7 may be able to tell us what that is. They tell us that they
- 8 charge us for this energy because it's available if we need
- 9 it. So we pay almost as much for operating our swimming
- pool in the winter as we would in the summer. It costs us ...
- and like I said, I don't have the numbers, but in excess of
- 12 \$100 for the building that's shut down because it's some 13 agreement that's called Power ...
- 14 UNKNOWN SPEAKER: Demand?
- MR. MOORES: Demand, Power on Demand or something, so if we want to operate our pool they tell us they got the power there for us. So, that's the concern that we would have.
- MR. NOSEWORTHY, CHAIRMAN: Do you have a watertreatment plant in L'Anse-au-Clair?

MR. MOORES: We don't have a water treatment plant. We have a ... our chlorinator is controlled by water. The water, it has a turbine control that ... so we don't have any pumping or whatsoever, it's all gravity flow. The only other thing we have is we do have sewer lip stations, but it's just the one, so it's not ...

27 (12:15)

MR. NOSEWORTHY, CHAIRMAN: That's all the
questions I have, Mr. Moores. Thank you, very much for
your presentation.

31 MR. MOORES: Thank you.

MR. NOSEWORTHY, CHAIRMAN: It is quarter after. I'd
like to continue on if everybody's in agreement with that.
I understand that Ms. Jones and others from the coast have

- a plane that would leave at 3:30 so certainly ... at three?
- Three. So we'd like to conclude by that. So if everybody's
- in agreement I'd like to push on if that's okay. Thank you.Could I ask Ms. Annie Rumbolt from the Town of St. Lewis,
- Could I ask Ms. Annie Rumbolt from the Town of St. Lewis,please, to come forward. Good morning, Ms. Rumbolt.
- 40 How are you?
- 41 MS. RUMBOLT: Good morning.
- 42 MR. NOSEWORTHY, CHAIRMAN: You're with the Town43 of St. Lewis in what capacity?
- 44 MS. RUMBOLT: I'm Deputy Mayor.
- MR. NOSEWORTHY, CHAIRMAN: Deputy Mayor. First
 time? No? You've been there for awhile?
- 47 MS. RUMBOLT: Seven years.

48 MR. NOSEWORTHY, CHAIRMAN: Seven years, very
49 good. Welcome. Could you take the Bible in your right
50 hand, please? Do you swear on this Bible that the
51 evidence to be given by you shall be the truth, the whole
52 truth, and nothing but the truth, so help you God?

53 MS. RUMBOLT: Yes, I do.

MR. NOSEWORTHY, CHAIRMAN: Thank you, verymuch. I'll ask you to begin the presentation.

56 MS. RUMBOLT: Members of the Board. In this presentation I will start with the reason why we feel an 57 increase seems unjust for our community other than the 58 obvious. St. Lewis hydro plant is a 31 year old wooden 59 60 structure that has the deteriorated considerably since the construction. As you can imagine, with no major overhaul 61 it is the oldest plant on the coast and we have to ask why. 62 Why has there been nothing done to upgrade this facility? 63 Are the rumours true, are we going to be receiving the end 64 of a submarine line from Mary's Harbour or a pole feed line, 65 a pole line feed from there? If so, let us know. What are 66 the future plans for St. Lewis? We aren't leaving here. We 67 are 320 residents strong. Do we not deserve a safe 68 building? 69

We have no complaints with the service that the
plant provides because rarely do we have an outage. The
most we do experience is during storms when lines blow
down and it's often at Frankie's Cove area where the lines
cross a body of water. Maintenance is on the scene as
soon as humanly possible.

The concerns regarding plant as a fire hazard it 76 creates. It is located in the middle of town with a fuel 77 storage tank surrounding it. The 420,000 litres of fuel 78 belong to Hydro and 500,000 litres belong to is reason 79 enough to fear. The building is not up to fire code. The 80 employees will be in grave danger if a fire should start. The 81 wooden facility would not hold out much hope of surviving 82 and impact of that fuel would be disastrous to the 83 community. 84

85 Many presentations here today have just reflected upon the high cost of electricity and being supplied by 86 diesel, we bear the same burden. An increase seems unfair 87 at this time in our development. We are on the brink of our 88 highway connection. We feel that would somehow 89 alternate some of the cost of living fuel ... of the living 90 fuels. We thought trucked in would be cheaper than the 91 current mode of transportation. Therefore, wouldn't these 92 savings be passed on to the consumer? 93

The rates we presently pay are outrageous
considering we are living in a part of the province that can
provide hydro electric from any number of water source.
An average family, four or five people in a modest home of

- 1000 square feet, may pay approximately \$100 per month 1 over a 12 month period. During the summer bills may 2 decrease to 80 to 90, but this is increased from 100 to 120 3 4 during the winter. A community survey during this past week reflects these numbers. Opinions to these are high. 5 The Lake Robinson project, of which you are all aware, 6 while surplus power from Ouebec Hydro originating in 7 Churchill Falls gave seven communities in the Straits more 8 economical source of power. Why can't more power be 9 added to this grid and be extended onward to Cartwright or 10 to Charlottetown at least? Uniform rates across Labrador 11 would at least be something that would be accepted if we 12 are offering the first 1000 kilowatts on the basic rate. In a 13 draft survey in town the majority of those surveyed use 14 between 850 to 1200 kilowatts would ease some of the 15 burdens of our consumers in the rural communities where 16 they may live on fixed income. 17
- In closing, I would like to thank you for the 18 19 opportunity to be here today and be part of this process. For too long the coastal communities have not had the 20 opportunity to be involved and often they are most 21 affected by the resulting rates increasing, like those you are 22 now seeking. We hope that this time we will be different 23 24 and the rate increase will not be approved. On behalf of the Town of St. Lewis, thank you. 25
- MR. NOSEWORTHY, CHAIRMAN: Thank you, very
 much, Deputy Mayor Rumbolt. Hydro, do you have any
 questions?
- 29 MR. YOUNG: We have no questions. Thank you.
- 30 MR. NOSEWORTHY, CHAIRMAN: Newfoundland 31 Power?
- MR. HAYES: No questions, Mr. Chair. Thank you, DeputyMayor Rumbolt.
- 34 MR. NOSEWORTHY, CHAIRMAN: Mr. Browne,35 Consumer Advocate?
- MR. BROWNE, Q.C.: Deputy Mayor Rumbolt, how manypeople live in St. Lewis?
- 38 MS. RUMBOLT: 320.
- MR. BROWNE, Q.C.: Around how many children are there,school age, any idea?
- 41 MS. RUMBOLT: Seventy.
- 42 MR. BROWNE, Q.C.: Seventy. And the community, what
- 43 is ... what do most people, what is their livelihood?
- 44 MS. RUMBOLT: Crab.
- 45 MR. BROWNE, Q.C.: Is there a crab plant there?
- 46 MS. RUMBOLT: Yes.

- 47 MR. BROWNE, Q.C.: And does it operate seasonally?
- 48 MS. RUMBOLT: Yes, seasonally.
- 49 MR. BROWNE, Q.C.: And what months does it operate?
- 50 MS. RUMBOLT: From May to September.
- MR. BROWNE, Q.C.: Has it operated consistently over thelast number of years?
- 53 MS. RUMBOLT: Nine years.
- 54 MR. BROWNE, Q.C.: How is the crab plant energized, what
- 55 fuel is used, is it electric?
- 56 MS. RUMBOLT: Yes.
- 57 MR. BROWNE, Q.C.: And is it diesel?
- 58 MS. RUMBOLT: Yes.
- 59 MR. BROWNE, Q.C.: Who owns the crab plant there?
- 60 MS. RUMBOLT: P.J.'s, Hant's Harbour.
- 61 MR. BROWNE, Q.C.: The town itself, the town office, do
- 62 you run the town office, is it heated by electricity?
- 63 MS. RUMBOLT: Yes. No, it's not, it's oil.
- 64 MR. BROWNE, Q.C.: It's oil?
- 65 MS. RUMBOLT: Yes.
- 66 MR. BROWNE, Q.C.: How do most people heat their 67 homes in St. Lewis?
- 68 MS. RUMBOLT: Wood.
- 69 MR. BROWNE, Q.C.: Wood?
- 70 MS. RUMBOLT: Yes.
- 71 MR. BROWNE, Q.C.: Is there a wood supply nearby?
- 72 MS. RUMBOLT: No, not handy.
- 73 MR. BROWNE, Q.C.: Where do you ... how far away?
- 74 MS. RUMBOLT: You got to go about 18, 20 kilometres.
- 75 MR. BROWNE, Q.C.: Eighteen to 20 kilometres?
- 76 MS. RUMBOLT: Yes. That's one way.
- 77 MR. BROWNE, Q.C.: So it's wood and you have your 78 electricity, of course. Does anyone use baseboard
- 79 radiation in the town for heat?
- 80 MS. RUMBOLT: Not that I know of.
- 81 MR. BROWNE, Q.C.: What appliances do you have in 82 your home, do you have a hot water boiler?
- 83 MS. RUMBOLT: Yes.
- 84 MR. BROWNE, Q.C.: Do you have an electric range stove?

- 1 MS. RUMBOLT: Yes.
- 2 MR. BROWNE, Q.C.: Do you have a freezer?
- 3 MS. RUMBOLT: Yes.
- 4 MR. BROWNE, Q.C.: And a fridge?
- 5 MS. RUMBOLT: Yes.
- 6 MR. BROWNE, Q.C.: Okay. The freezer, is the freezer 7 necessary living where you do?
- 8 MS. RUMBOLT: Yes.
- 9 MR. BROWNE, Q.C.: Why?
- MS. RUMBOLT: Well, we can store things like fish, salmon, moose, caribou or anything you get in the summertime for the winter. If we didn't have it we wouldn't
- 13 be able to keep it.
- MR. BROWNE, Q.C.: Does it help bring down your cost ofliving?
- 16 MS. RUMBOLT: Yes.
- MR. BROWNE, Q.C.: In terms of water, do you require acirculator for each home to circulate the water to prevent it
- 19 from freezing?
- 20 MS. RUMBOLT: No.
- 21 MR. BROWNE, Q.C.: How do people acquire their water in 22 St. Lewis, the town provides water?
- MS. RUMBOLT: Well, the town provides half the
 community and the other half got their own water. They
 stores the water in their basement in wintertime in grey
- vats, those big grey vats and we got a pump to pump it up.
- MR. BROWNE, Q.C.: So you store the water in your basement?
- 29 MS. RUMBOLT: Yes.
- MR. BROWNE, Q.C.: Each individual has water stored intheir basement?
- 32 MS. RUMBOLT: Half the community.
- 33 MR. BROWNE, Q.C.: Half the community?
- 34 MS. RUMBOLT: Yes.
- 35 MR. BROWNE, Q.C.: And are the basements heated?
- 36 MS. RUMBOLT: Yes.
- 37 MR. BROWNE, Q.C.: How are the basements heated?
- MS. RUMBOLT: We haves our wood furnace down thebasement.
- 40 MR. BROWNE, Q.C.: And that's how you get your water41 supply?

- 42 MS. RUMBOLT: Yes.
- 43 MR. BROWNE, Q.C.: You mentioned at the outset of your
- 44 presentation concerning what you perceive to be a fire
- 45 hazard. Can you explain that again in your own words what
- 46 the problem is there?
- 47 MS. RUMBOLT: That's the Hydro plant, 31 year old 48 wooden structure?
- 49 MR. BROWNE, Q.C.: Yes.
- 50 MS. RUMBOLT: Well, is all they have here is that ...
- 51 MR. BROWNE, Q.C.: Just if you can explain it in your own 52 words what you perceive the problem to be, rather than
- 53 reading it?
- 54 MS. RUMBOLT: Well, if a fire happened to take place out 55 to our Hydro plant we got the fuel stored by the plant.
- 56 MR. BROWNE, Q.C.: Who has the fuel stored?
- MS. RUMBOLT: Hydro. And just out from that the Coast
 Guard got three or four big tanks and that's filled with fuel,
 too.
- MR. BROWNE, Q.C.: Have you made representation toHydro concerning that?
- 62 MS. RUMBOLT: No, not that I know of.
- 63 MR. BROWNE, Q.C.: You haven't brought it to their 64 attention, the town hasn't?
- 65 MS. RUMBOLT: No.
- 66 MR. BROWNE, Q.C.: That you consider that a hazard?
- 67 MS. RUMBOLT: No.
- MR. BROWNE, Q.C.: Have you brought it to the attentionof the Coast Guard?
- 70 MS. RUMBOLT: No.
- 71 MR. BROWNE, Q.C.: Okay. No further questions. Thank72 you.
- 73 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.74 Browne. Mr. Peck?
- 75 MR. PECK: I have no questions. Thank you.
- 76 MR. NOSEWORTHY, CHAIRMAN: Counsel?
- 77 MR. KENNEDY: No questions, Chair.
- 78 MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell?
- 79 COMMISSIONER POWELL: No, no questions.
- 80 COMMISSIONER SAUNDERS: No questions.
- MR. NOSEWORTHY, CHAIRMAN: Commissioner82 Saunders. Commissioner Whalen?

- COMMISSIONER WHALEN: No questions. Thank you,
 very much.
- 3 MR. NOSEWORTHY, CHAIRMAN: I have no questions.
- 4 Thank you, very much, Deputy Mayor Rumbolt.
- 5 (12:25)
- 6 MR. NOSEWORTHY, CHAIRMAN: Could I ask Melita
- 7 Paul, please, to take the stand? Good morning, Ms. Paul.
- 8 Although, it's getting close to ...
- 9 MS. PAUL: Our flight.
- 10 MR. NOSEWORTHY, CHAIRMAN: ... good afternoon, I
- 11 guess. You're with the Town of Charlottetown?
- 12 MS. PAUL: Yes.
- 13 MR. NOSEWORTHY, CHAIRMAN: In what capacity?
- 14 MS. PAUL: Town clerk/manager.
- MR. NOSEWORTHY, CHAIRMAN: Could you take the Bible in your right hand, please? Do you swear on this Bible that the evidence to be given by you should be the truth, the whole truth and nothing but the truth, so help you God?
- 20 MS. PAUL: Yes.
- 21 MR. NOSEWORTHY, CHAIRMAN: Thank you, very 22 much. Would you begin your presentation, please?

MS. PAUL: Thank you, Mr. Chairman. Good morning ... 23 good afternoon, I guess I should say now. The first thing 24 I want to touch a little bit on, our community history. 25 Charlottetown is a community situated on the southeast 26 coast of Labrador. It has a population of 350. However, 27 the community is growing rapidly with the opening of a 28 new shrimp processing facility in May of this year. The 29 community has seen the population double over the past 30 few months with the workers that were employed at the 31 plant. This plant is owned and operated by the Labrador 32 Fisherman's Union Shrimp Company and the Barry Group. 33 The plant employs residents from surrounding 34 35 communities, as well as many others from the island portion of the province who resided in our community since May. 36 Charlottetown has the fastest growing economy on our 37 coast with zero percent unemployment rate this year. 38

Our rationale against the increase: Since our area 39 will be the most affected by this rate increase we find it 40 very disappointing that those hearings were not held in our 41 zone as opposed to the hearings being held in communities 42 that will see a decrease or a slight increase in the hydro 43 rates. Charlottetown is a community in the Province of 44 Newfoundland and Labrador. We should not be penalized 45 by high rates because we are not connected to any major 46 source of power, such as Churchill Falls. It is very difficult 47

for communities such as ours to prosper and go forward 48 when the cost we pay for electricity is the highest in the 49 province. These high rates are already detrimental to any 50 51 further economic development in our communities and other coastal communities in our area. If rates increase any 52 further it would be truly devastating to our residents, 53 businesses, as well as our main industry in town, the 54 shrimp processing plant. 55

The service that we have been receiving over the 56 past few months has been utterly ridiculous. 57 Our community cannot understand how an increase can even 58 be considered with this lack of service. The number of 59 power outages on any given week has been extreme. The 60 reason for this is that Newfoundland and Labrador Hydro 61 was not prepared for the shrimp plant coming on stream. 62 While the town was preparing to accommodate the 63 demands for this plant Newfoundland and Labrador Hydro 64 just sat back and until a few months prior to the date when 65 66 the plant would start production. As you know, a project of this nature, which included installation of new 67 generators, transformers, etcetera, was not going to be 68 carried out in a few months. Things were just put together 69 due to pressure that was put on Hydro by interested 70 71 groups. Hydro even had to fly a generator into our community last winter, thus creating extra costs to the 72 Company that could have been avoided if they began 73 preparation when everybody else did two years ago. Extra 74 costs such as this to Newfoundland and Labrador Hydro 75 will end up being charged to us customers if you improve 76 (sic.) the increase that they are requesting. 77

Some of the key concerns voiced from our
community: Basic utilities for an average household
currently can run in excess of \$200 per month. As a result
of most homes heated with wood furnaces this figure can
be much higher during winter months. This is especially
difficult for single parents with only one income to rely on
and senior citizens who are on fixed incomes.

The Hydro residential rate is as follows: 6.758 cents for the first 700 kilowatts, 9.751 cents for the next 300 kilowatts and then every kilowatt after 1000 is charged 12.975 cents per kilowatt. This latter amount is where Hydro is making the money and where the homes are losing. Very few homes burn less than 1000 kilowatts per month.

A survey carried out among local businesses in town showed the average commercial Hydro bill per business is around \$1000 per month, thus making it very difficult for these people to operate, and if an increase were to take place it might even cause some businesses to close doors and shut down. We want to encourage the start-up of businesses, not see those we already have shut down.

The hydro costs for the town to feed this new 1 shrimp plant with a pumping system is averaging \$8000 per 2 month just for the pumping alone. Any increase would 3 effect us immensely due to the fact that we have a tax 4 agreement in place with Labrador Choice Seafoods that is 5 for a three year period and will not be reviewed until 2003. 6 If rates were to be any higher we would not be able to feed 7 water to the plant at the amount agreed to in the tax 8 This may even pose a threat to the 9 agreement. continuation of the plant. Please remember that this plant 10 employs more than 100 people from Charlottetown and 11 other communities. 12

The rates of kilowatt that the town pays are as 13 14 follows: 8.84 cents per kilowatt hour for the first 700 and then 19.47 cents for each kilowatt after 700. As a result of 15 the opening of the shrimp processing facility and the fact 16 that Hydro was not prepared for it the community has seen 17 power surges hourly. These power surges have resulted in 18 19 many household appliances being burnt up, such as television, fridges, furnaces, etcetera. Our town has seen 20 more power outages this past few months than it has seen 21 this past 30 years combined since Hydro started in 1971. 22

Another issue is in the lack of service is the 23 increase workload on the operators at the plant. Since the 24 activity has grown in our community and the workload 25 demand has increased the staff at the plant has decreased. 26 Where two years ago we had two fulltime operators, one 27 relief operator and a meter reader, we now have two fulltime 28 operators with no relief, only occasionally from other 29 communities and no meter reader. The operators are 30 expected to be at the plant more hours than their regular 40 31 hours per week. The increase workload with less staff has 32 had a negative effect to our community, as well as the 33 operators at the plant. With cutbacks such as this there 34 should be no need for an increase in rates. Service is worth 35 paying for but when we pay we expect a service. We are 36 not getting it, therefore, we cannot justify an increase in 37 any form. 38

I will read a list of concerns that Labrador Choice 39 Seafood has forwarded to the attention of our mayor and I 40 have it attached of the copy that I have. It says, "Ida," 41 which is our mayor, "I cannot say anything positive about 42 Newfoundland and Labrador Hydro here this summer. It 43 has been nothing but frustrating for me as the manager for 44 Labrador Choice and very expensive ordeal for our 45 company. July 10th I started a logbook for our production 46 staff whereby they would outline for me, on a daily basis, 47 what difficulties they were encountering on their shifts. 48 Power failures were nothing but a big headache for them. 49 Each time there was a power outage, whether it was for a 50 second or for three hours, it will cost us a lot of production, 51 anywhere from a half hour to one hour of delayed time 52

whereby for each employee present will get paid. We had 53 to pay our employees because it was no fault of theirs 54 because Hydro wasn't meeting the needs of supplying the 55 56 power to carry the loads from this plant. I have been talking myself blue in the face to the regional manager, a 57 Mr. Paul O'Leary about this. He was a fine gentleman to 58 talk to, but the problem still remained. His crew had a 59 beaten path made from Port Saunders to Charlottetown. On 60 61 one occasion, about four weeks ago, we lost the power here three times in one day. I was very upset at the time so 62 I called a Mr. Don Barrett, corporate manager for 63 Newfoundland and Labrador Hydro. I explained what was 64 happening here and the outrageous cost to our operation. 65 He agreed with me and about an hour later called me back 66 and told me he was arranging a nine person team to come 67 in Charlottetown and try and solve the problems that we 68 were encountering. He did that, and I must say, things 69 improved for awhile, but the last couple of Sundays, as you 70 know, we had power outages again. As a result, a power 71 outage on October 7th, we lost three hours of production 72 here at our plant. When the power went our water supply 73 went as a result of the power outage. Ida, I could go on 74 and on with more detail. For instance, we have lost 75 electrical panels here that burnt up. The manufacturer 76 replaced it only because Labrador Choice was a big 77 customer. We have lost computer boards and various 78 79 pieces of equipment because of power failures. One example of this is our LS9000 which is a piece of equipment 80 that helps to remove defects or shell from the product as 81 82 it's being processed. This board that we lost on the LS9000 cost \$2000 to replace. I hope this will give you some 83 indication of some of the misery Hydro has caused and 84 cost us. Since we started monitoring the outages, it's 85 roughly around 20 since early July." And that's signed 86 Pius Walsh, the manager. 87

What we are proposing to each of you, as the 88 Public Utility Board, is to not support this increase. The 89 day of diesel generating electricity is and should be in the 90 past. We seen Newfoundland and Labrador Hydro as 91 having two choices, to have a uniform rate across the 92 93 province or connect all of Labrador by a grid from Churchill Falls or some other water supply that may be open as a 94 result of the opening of the Trans Labrador Highway. It is 95 possible, since the Labrador Straits is already connected to 96 a major power source. And another one that I didn't have 97 noted, but in other conversations here today is the 98 99 difference once it goes over 700. Like, if there was a higher 100 number there of 1000 or 1200 kilowatts would bring down the cost there. 101

A rate increase will cause an uproar in our community, as well as other communities represented here today. Please do not allow Newfoundland and Labrador Hydro to carry out such an injustice to its customers. How

- 1 do you think we can survive, particularly those who have
- 2 low income who are barely managing to meet their needs at

3 present? What will Hydro do when people have to go cold

4 in the winter trying to conserve because they cannot afford

5 to pay any higher electricity bill?

We say to you, please say no to this increase. It 6 is just not acceptable to our residents. What we need to be 7 doing is trying to find ways to decrease the rates and not 8 to increase them. I want each of you to take our town's 9 comments into consideration and imagine if you were living 10 in our community. Please do not let Newfoundland and 11 Labrador Hydro continue to take from our residents, yet 12 again. Thank you for giving me an opportunity to voice 13 the concerns on behalf of our community. We trust that 14 you will see things from our perspective and not allow any 15 further increase to the high rates that we already are now 16

- 17 paying. Thank you.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, verymuch, Ms. Paul. I'll ask for questions. Hydro, please?
- 20 MR. YOUNG: No questions. Thank you.
- 21 MR. NOSEWORTHY, CHAIRMAN: Newfoundland 22 Power?
- MR. HAYES: No questions, Mr. Chair. Thank you, Ms.Paul.
- MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate,Mr. Browne?
- MR. BROWNE, Q.C.: Thank you, Mr. Chairman. The Community of Charlottetown, did you have any kind of conservation program there put in place by Hydro over the
- conservation program there put in place by Hydrolast couple of years?
- MS. PAUL: We did. Not in the last couple of years, but a few years ago there were some hot water tank blankets and some florescent lights and I think insulation for pipes. That was a few years ago.
- MR. BROWNE, Q.C.: Can you tell us a little about it, the way it was put in place, the conservation program for Charlottetown?
- MS. PAUL: I think it was made available to all residents.
 Somebody went into the homes and installed it. I don't
- 40 know if it made a lot of difference to the consumption.
- 41 MR. BROWNE, Q.C.: But someone actually went into the 42 homes?
- 43 MS. PAUL: Yes.
- 44 MR. BROWNE, Q.C.: And what did they install? Was 45 your home one of the homes affected?
- 46 MS. PAUL: Yeah.

- 47 MR. BROWNE, Q.C.: Okay.
- 48 MS. PAUL: A hot water blanket that went around the hot49 water tank.
- MR. BROWNE, Q.C.: They put a hot water blanket aroundthe tank?
- 52 MS. PAUL: Yeah.
- 53 MR. BROWNE, Q.C.: Okay.
- 54 MS. PAUL: And like they gave florescent lights for, you 55 know.
- 56 MR. BROWNE, Q.C.: Pardon?
- 57 MS. PAUL: Florescent lights.
- 58 MR. BROWNE, Q.C.: Florescent lights, yes.
- MS. PAUL: They were made available, as well as theinsulation for, like, your hot water pipes.
- 61 MR. BROWNE, Q.C.: And did they actually install these 62 things themselves or did they just leave them with you to 63 install?
- 64 MS. PAUL: There was somebody doing it.
- MR. BROWNE, Q.C.: There was someone actually doingit?
- 67 MS. PAUL: Yes.
- 68 MR. BROWNE, Q.C.: So it was a pretty active program?
- 69 MS. PAUL: That was quite a number of years ago.
- 70 MR. BROWNE, Q.C.: 1992, `93?
- 71 MS. PAUL: Probably. I'm not sure.
- 72 MR. BROWNE, Q.C.: You don't remember?
- 73 MS. PAUL: It's been several years.
- 74 MR. BROWNE, Q.C.: Have you still got that hot water75 boiler blanket over your hot water tank?
- MS. PAUL: I don't, unfortunately, because my home burnta few years ago.
- 78 MR. BROWNE, Q.C.: Okay.
- 79 MS. PAUL: But some of them probably do.
- MR. BROWNE, Q.C.: Do you know if most residents wouldstill have those insulators?
- MS. PAUL: I would say like a lot of them do. I mean, some
 of them are probably kind of got torn and things since, the
 blanket and that.
- MR. BROWNE, Q.C.: The entire community, how do you... how does the community generally heat their homes?

- 1 MS. PAUL: Wood.
- 2 MR. BROWNE, Q.C.: Wood?
- 3 MS. PAUL: Um hm.
- 4 MR. BROWNE, Q.C.: Is there a wood supply close by?
- 5 MS. PAUL: Yes.
- 6 MR. BROWNE, Q.C.: How far away?
- 7 MS. PAUL: Well, most ... a lot of people burn dry wood
- 8 which you probably go, you know, 10 to 15 kilometres or
- 9 more. But, you know, green wood, as we call it, is right by
- 10 your door, kind of, so there's no distance.
- 11 MR. BROWNE, Q.C.: In terms of the appliances that you 12 have in your home, you have a hot water tank, I gather?
- 13 MS. PAUL: Yes.
- 14 MR. BROWNE, Q.C.: Do you have a range?
- 15 MS. PAUL: Yeah.
- 16 MR. BROWNE, Q.C.: A freezer?
- 17 MS. PAUL: Yeah.
- 18 MR. BROWNE, Q.C.: Television, I gather?
- 19 MS. PAUL: Yes.
- 20 MR. BROWNE, Q.C.: What's your source of water?
- 21 MS. PAUL: Well, my own self, we have an artesian well.
- 22 MR. BROWNE, Q.C.: Do most of the residents have wells?
- MS. PAUL: Well, there's about 40 to 45 percent have town
- water and sewer and most of the remainder has artesianwells.
- MR. BROWNE, Q.C.: And the artesian well, does that require a pump?
- 28 MS. PAUL: Yes.
- 29 MR. BROWNE, Q.C.: And is that driven by electricity?
- 30 MS. PAUL: Yes.
- MR. BROWNE, Q.C.: And the town, the other residents who do not have the artesian well, how do they acquire their water?
- MS. PAUL: Surface wells, mostly, which is just a dug well near their door that ...
- MR. BROWNE, Q.C.: And what would the depth of these wells be? Do they freeze during the winter?
- 38 MS. PAUL: Most of them, yes.
- MR. BROWNE, Q.C.: Most of them freeze during thewinter?

- 41 MS. PAUL: Yeah. Or dry out.
- 42 MR. BROWNE, Q.C.: Or dry out?
- 43 MS. PAUL: Yeah.
- 44 MR. BROWNE, Q.C.: So what do they use, then, for a 45 source of water?
- 46 MS. PAUL: Similar, I guess, as what Annie was saying.
- 47 They use a container in their basement and fill up and draw
- 48 water from there, kind of feed it into their water line in their49 home.
- 50 MR. BROWNE, Q.C.: In terms of the town itself, the town 51 office, how is that heated?
- 52 MS. PAUL: Oil.
- 53 MR. BROWNE, Q.C.: Is oil cheaper than electricity?
- 54 MS. PAUL: Well, I don't know if there's any household
- 55 home that uses electric heat. I don't think that we could
- really accommodate the ... if Hydro could accommodate it.
- 57 But the price of fuel is quite expensive.
- 58 MR. BROWNE, Q.C.: And the oil heated building that you
- have there, what is housed in your civic building, in yourtown council office?
- 61 MS. PAUL: About four offices and the fire department.
- 62 MR. BROWNE, Q.C.: So the fire department is there?
- 63 MS. PAUL: Yes.
- 64 MR. BROWNE, Q.C.: In terms of the shrimp plant you've 65 got there, it just opened this year?
- 66 MS. PAUL: In May.
- MR. BROWNE, Q.C.: And how long was that on the gobefore it opened, how long was the proposal in place toopen in Charlottetown?
- 70 MS. PAUL: About two years.
- 71 (12:45)
- MR. BROWNE, Q.C.: And who notified Hydro that theplant was about to be opened there, to your knowledge?
- 74 MS. PAUL: Well, I think information was fed, you know,
- 75 back a year before anything started. I know our engineer
- was in consultation with Hydro and, you know, otherdepartments like the Fisherman's Union Shrimp Company
- and the Barry Group, they were in.
- 79 MR. BROWNE, Q.C.: When you're saying the Fishermen's80 Union Shrimp Company, are there unionized employees81 there at the plant?
- 82 MS. PAUL: Yes.
- 83 MR. BROWNE, Q.C.: They're all unionized?

- 1 MS. PAUL: Yes.
- 2 MR. BROWNE, Q.C.: The power surges you mentioned in
- 3 reference to your home, you stated appliances have been4 destroyed?
- 5 MS. PAUL: Um hm.
- 6 MR. BROWNE, Q.C.: Can you give some examples, 7 anything you experienced yourself?
- MS. PAUL: I did with an oven, yes, I lost my oven for a
 month when the power was gone and it blew something in
 the oven. I had to have it replaced.
- 11 MR. BROWNE, Q.C.: It blew the element?
- MS. PAUL: Well, it was a fuse, some type of fuse in the 12 unit, because I have like an oven itself, you know, like a 13 wall unit oven. So by the time that we got back and forth 14 getting parts coming in trying to see what the problem was 15 so we wouldn't have to send out the whole unit it was, you 16 know, a month before. But mine was under warranty so 17 that was fine. But I think the issue with different things 18 that get damaged, and I know some of the residents have 19 contacted Hydro and you can send in your appliances to 20 get checked and see if actually the power outage caused it, 21
- but it's at their cost to ship it in, like, the customer. And if
- there's nothing wrong with it then it's your cost to get it
- back, as well, so you know, that is kind of costly for the
- customer to bring it in, so they just kind of just leave it.
- MR. BROWNE, Q.C.: Did you have any other experiences,yourself, through loss of appliances?
- MS. PAUL: No. Just the oven, that's all I've had personally.
- 30 MR. BROWNE, Q.C.: Are you aware of other residents?
- 31 MS. PAUL: Yes.
- 32 MR. BROWNE, Q.C.: Other residents who've had 33 problems?
- MS. PAUL: Yeah. Microwaves and the furnace motors,
 televisions that were ...
- MR. BROWNE, Q.C.: And did they make complaints toHydro or ...
- MS. PAUL: I knew that some of them did call. But like I
 said, they were told you would have to pay the cost to ship
 it in to St. John's and they would, you know, put it through
 their inspection or whatever to make sure of the cause of
 the damage.
- 43 MR. BROWNE, Q.C.: Did anyone avail of that 44 opportunity?
- 45 MS. PAUL: I don't think.

- 46 MR. BROWNE, Q.C.: What would the cost of shipping be 47 to St. John's from Charlottetown?
- MS. PAUL: Well, it would have to be flown, because we
 don't have any marine service to St. John's, so it would
 probably be \$100 or more.
- 51 MR. BROWNE, Q.C.: These are my questions. Thank you.
- 52 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. 53 Browne. Mr. Peck?
- 54 MR. PECK: I have no questions. Thank you.
- 55 MR. NOSEWORTHY, CHAIRMAN: Counsel?
- 56 MR. KENNEDY: No questions, Chair.
- 57 MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell?
- 58 COMMISSIONER POWELL: Just one question. Ms. Paul, 59 you were talking about the difficulties you've been having 60 since the Hydro upgraded the system to accommodate the 61 shrimp plant, and you mentioned that the gentleman sent 62 in a team to look at the situation and things improved for a 63 while. Were you given any explanation for what's causing 64 the problem?
- MS. PAUL: Well, that was from the quote from the manager of the plant, whatever they did there.
- 67 COMMISSIONER POWELL: Yes.

MS. PAUL: I'm not sure what he's been told. But from our perspective is that the power is just not there to accommodate. Once the plant comes on at six or whatever, in the morning, it's a very heavy load. One of the units, I think, is a mobile unit which is stationed outdoors. And it seems that the power source is just not there to ... you know, during times when peak ... when production is peak.

75 COMMISSIONER POWELL: Not enough capacity in the 76 system to handle the load. Have anybody discussed with 77 the community and the plant to sort of manage it better, 78 that maybe the community would be ... take some down to 79 make sure there's enough for the plant and vice versa?

MS. PAUL: I can't speak for the plant itself. I don't think
there's been any community consultations done, not to my
knowledge. I'm not sure if the management of the plant
have discussed it with Hydro.

84 COMMISSIONER POWELL: Do you know if Hydro plans85 to increase the peak capacity of the facility?

- 86 MS. PAUL: I'm not sure. I don't have ...
- 87 COMMISSIONER POWELL: Has the town made any88 representation to Hydro?
- MS. PAUL: I'm not sure if they made it directly, but they have supported the Labrador Choice Seafoods, which is

- the company at the plant, supported them in their initiatives
- 2 to voice their concerns. They are aware of it.
- 3 COMMISSIONER POWELL: So the plant themselves are
- making some, but the community council hasn't made anyrepresentation to ...
- 6 MS. PAUL: I'm not sure because I've been out of the office
- for the past couple of months so I'm not sure what's been
 done since I've been gone.
- 9 COMMISSIONER POWELL: Okay. No more questions.

MR. NOSEWORTHY, CHAIRMAN: Thank you,Commissioner Powell. Commissioner Saunders?

- 12 COMMISSIONER SAUNDERS: Just one area. Just to
- follow-up on something Mr. Browne was asking about, Ms.
- Paul. I don't know if I got all the information. On these
- 15 outages that occur from time-to-time that cause damage to
- 16 your appliances, how frequent has that occurred in the
- 17 past, say, year or so?
- MS. PAUL: Well, prior to the plant opening it really wasn'tan issue.
- 20 COMMISSIONER SAUNDERS: It wasn't?
- 21 MS. PAUL: No.
- 22 COMMISSIONER SAUNDERS: So it's only since the plant23 opened?
- 24 MS. PAUL: Yes.
- 25 COMMISSIONER SAUNDERS: I understand that part, yes.
- 26 MS. PAUL: And as the manager had documented the
- number of outages since July it was 20. So, you know,sometimes you may get two or three in a week and, you
- know, it might be a week that you not get any, but it's been
 extreme.
- COMMISSIONER SAUNDERS: So you know quite a few
 people who have had damaged appliances as a result?
- 33 MS. PAUL: I know of a few, yeah.
- 34 COMMISSIONER SAUNDERS: A few?
- 35 MS. PAUL: Yes.
- 36 COMMISSIONER SAUNDERS: Yes.
- 37 MS. PAUL: Like five, six people have had appliances.
- 38 COMMISSIONER SAUNDERS: And as far as you know,
- they've covered the cost of replacement or repairthemselves?
- 41 MS. PAUL: Yes.
- 42 COMMISSIONER SAUNDERS: Rather than take
- 43 advantage of the offer to send the article to St. John's?

44 MS. PAUL: Um hm.

45 COMMISSIONER SAUNDERS: Have it checked and
46 repaired and returned at your expense if it wasn't caused by
47 the power outage, at their expense, they being Hydro, if it
48 was caused by the power outage?

- MS. PAUL: Well, I guess if you look at like a television or
 a VCR which you could probably buy for 2 or \$300 to pay
- 51 100 to ship it in St. John's, you know, it's expensive.
- 52 COMMISSIONER SAUNDERS: The local representative of 53 Hydro in the area, was he of any help in assessing the 54 cause of the damage or was he asked by you or anyone 55 that you know?
- MS. PAUL: Well, I know that the plant, like, I think the
 manager in our area is Paul O'Leary in Port Saunders, and
 he's well aware of the problem. But it just seems like it just
 stays there, it doesn't move any farther.
- 60 COMMISSIONER SAUNDERS: Um hm. Okay. Thank61 you, Mr. Chair.
- 62 MR. NOSEWORTHY, CHAIRMAN: Thank you, 63 Commission Saunders. Commissioner Whalen?
- 64 COMMISSIONER WHALEN: No, I have no questions.65 Thank you, Ms. Paul.
- MR. NOSEWORTHY, CHAIRMAN: Thank you,
 Commissioner Whalen. I just have a couple of questions,
 Ms. Paul. One concerns you referred to the \$8000 per
 month which is really the cost of operating, is it the water
- 70 system that supplies the plant, is that correct?
- 71 MS. PAUL: Yes.
- MR. NOSEWORTHY, CHAIRMAN: And you mentioned
 the fact that you had a tax agreement with the crab plant, is
 that ...
- 75 MS. PAUL: Labrador Choice Seafoods, yeah.
- 76 MR. NOSEWORTHY, CHAIRMAN: And does that tax
 77 agreement provide for the recovery of the costs associated
 78 with the operation of the water system, do you charge them
 79 ... how does that work?
- MS. PAUL: Yes, we have a ... like, under the agreement we
 have a lump sum of money that's paid quarterly as well as,
 like, an amount per thousand gallons of water used. So due
 to it being new we really don't know what it's ... we really
 haven't got a good idea of what it's costing us compared to
 what we're collecting.
- MR. NOSEWORTHY, CHAIRMAN: So is there any
 provision in the agreement for if, indeed, once you
 determine the cost after a period of time that the agreement
 is amended to ensure that the town recovers its costs or ...
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- 1 MS. PAUL: Not really, no. It was the only agreement that
- $2 \qquad I \ guess \ all \ parties \ would \ come \ to \ an \ agreement \ on \ was \ the$
- 3 fact that the taxes that were set would be for a three year

4 period and would be reviewed after that.

5 MR. NOSEWORTHY, CHAIRMAN: So the impact of

- 6 electricity rates, you wouldn't be able to recover those,
- 7 necessarily, without reopening the agreement, presumably?

MS. PAUL: Right. And that, you know, that would have
to be an agreement by all parties. The Barry Group and the
shrimp company may not be willing to do that.

MR. NOSEWORTHY, CHAIRMAN: One of the areas, I
guess, I mentioned yesterday and I suppose being in
housing for a number of years, the plight of seniors. Is
there many senior citizens in your community?

MS. PAUL: Not a lot. There's probably around 20 or so.
But most of them, like, they all are still maintaining their
own home.

- MR. NOSEWORTHY, CHAIRMAN: Their own homes andthat?
- 20 MS. PAUL: Yeah.

MR. NOSEWORTHY, CHAIRMAN: And you indicated
that, for the most part, wood is plentiful and it's close by
and that's how most people heat their homes. How do the
seniors manage in that regard?

MS. PAUL: Well, if they got family members to get the wood, if not, oil.

- 27 MR. NOSEWORTHY, CHAIRMAN: I see, oil.
- MS. PAUL: Yeah. But for the most part do they rely on
- wood and do they generally get wood provided by theirfamily or other friends or relatives?
- 31 MS. PAUL: I think most of them do, yeah.
- MR. NOSEWORTHY, CHAIRMAN: I see. That's all I have. Thank you, very much, for your presentation.
- MS. PAUL: Thank you. I'll leave the copy with you.

MR. NOSEWORTHY, CHAIRMAN: It's five to one. We 35 have two presentations remaining. I'm at your pleasure, 36 quite frankly, in respect. Would you wish to push on or 37 break for lunch? Push on, okay. Does anybody have any 38 objection to that? Does anybody need a five minute break? 39 Okay, we'll continue on. Could I ask Mr. Ford Rumbolt, 40 please, if he'd come forward? Mr. Rumbolt, it is good 41 afternoon. Welcome, sir. 42

- 43 MR. RUMBOLT: Good afternoon.
- 44 MR. NOSEWORTHY, CHAIRMAN: You're here 45 representing the Town of Mary's Harbour, I understand?

46 MR. RUMBOLT: Yes, sir.

47 MR. NOSEWORTHY, CHAIRMAN: What's your position48 at the town?

- 49 MR. RUMBOLT: I'm Deputy Mayor, I'm also, I guess I
- ⁵⁰ probably could wear a half a dozen suits if I wanted to.
- 51 MR. NOSEWORTHY, CHAIRMAN: I see.
- 52 MR. RUMBOLT: I'm also Vice-President of the Combined
- 53 Councils for Southeastern Labrador, as well as Executive
- 54 Director of the Southeastern Aurora Development
- 55 Corporation.

MR. NOSEWORTHY, CHAIRMAN: You should be able togive us a number of perspectives here on this.

58 MR. RUMBOLT: Yes.

MR. NOSEWORTHY, CHAIRMAN: Welcome, sir. Could
I ask you to take the Bible in your right hand, please? Do
you swear on this Bible that the evidence to be given by
you shall be the truth, the whole truth and nothing but the
truth so help you God?

64 MR. RUMBOLT: Yes.

MR. NOSEWORTHY, CHAIRMAN: Thank you, very
much, Deputy Mayor Rumbolt. I wonder could you begin
your presentation, please?

MR. RUMBOLT: Yes. I have a little short note, but I can
give some general statements, as well, from the Town of
Mary's Harbour. As a Newfoundland and Labrador Hydro
consumer that has an isolated diesel system we wish to
inform you that we are refusing to accept the submission
by Newfoundland and Labrador Hydro for a 3.6 percent
rate increase.

75 On the southeast coast of Labrador we are presently paying the highest rate in Newfoundland and 76 Labrador. It is unfair to the consumer to raise the rates at 77 3.6. It may not seem a significant increase to Hydro, but to 78 the people in our communities it is unacceptable. Why is 79 it that they can plan to decrease rates in a town such as 80 Happy Valley-Goose Bay who are already paying a lower 81 cost rate for electricity and an increase to those who are 82 already paying the highest? This does not mean ... I don't 83 think you have to go very far and say that it's the cost of 84 the rate of a fuel subsidy or an increase in rate of fuel that 85 you would look for this. 86

The services that are provided by Newfoundland and Labrador Hydro in any coastal Labrador community is only what is being barely the minimal. They'll give you a service, but only what they have necessity to give. They don't give no luxuries. When you go when you want people to, as a business to go to set up in a community, the first thing they have to do up and they have to go to Hydro

to see what power is available. And in 90 cases (sic) 1 percent of the time Hydro is going to come back and say 2 the capacity is not there. If you have a breakdown they 3 4 can't tell you the reason why. As an example, this summer we had a crab plant in Mary's Harbour. We had to turn 5 away crab and say to all those fishermen 12:00 in the night 6 that you got to go somewhere else. We was not able to 7 process their crab. We had to turn a ship away with four 8 9 hours work and call the other ship and tell them not to come in. We had 35,000 ton of crab in a holding room that 10 we were unable to process. And turn around and say to 11 two boats that was tied up to the wharf with 50,000 pound 12 of crab that you got to go somewhere else with your crab, 13 we can't take it. Hydro could not guarantee us when they 14 were going to turn that power back on in the community 15 after three or four hours. We had to go ... I, for one, had to 16 stay at the plant all night to supervise once the power come 17 back on for our cleaning up crew that they were not able to 18 turn on a conveyor belt, afraid if they turn on that 19 conveyor belt the power would go. These are incidents 20 that are happening. And then they have the nerve and the 21 gaul to turn around and come to us and say we want an 22 increase. For what? That's the question we're going to 23 have to ask. 24

In the year 2000 the Town of Mary's Harbour paid 25 to Newfoundland and Labrador Hydro \$59,021.18 in the 26 cost of electricity. So far this year we've been billed 27 50,923.44. For a small town such as ours who cannot afford 28 any increase. Where is the money supposed to come from 29 to afford an increase? In a fax sent by Hydro regarding the 30 isolated rates increase it was a chart of tax to show what 31 exact the dollar amount increase there would be. For 32 example, if an existing bill is \$25.39 at 100 kilowatt hours, 33 the increase on that bill would be 96 cents, .96. I bring to 34 your attention a bill of ours existing of \$54,080.15 at a 3.6 35 increase, that would mean \$197.29. We think that this 36 amount is an unrealistic increase. And I have with me a 37 copy of an accounts payable thus far from Newfoundland 38 and Labrador Hydro this year which Mr. Browne has it 39 there now, but copies will be forwarded to you. A copy of 40 the list in the last two months electricity rates for the Town 41 of Mary's Harbour, for your (inaudible). As a town we 42 have a problem with the increase because of what we pay. 43 But what about our residents who are already complaining 44 about the high cost of electricity and the poor service, as 45 I earlier mentioned. 46

We cannot go a month within the last five or six
years since we had that new system put in Mary's Harbour.
It was supposed to be automatic, everything was supposed
to be computerized. They could tell you in St. John's what
was wrong when something goes down wrong. They
could even turn it on in there. The system never worked
since it was put there. They cannot find the problems. It's

not a week that we don't have a power outage. And there 54 was a while there back last year it was two and three times 55 a day we were having power outages. We'd call Hydro, 56 57 they'll come in, they'll send somebody in. They'll fix it for a day or a couple of days, similar to what Melita was 58 saying, and then the whole system will go down again. If 59 you're unable to guarantee better quality of service we 60 don't think it's unreasonable ... we think it's unreasonable 61 62 to ask for an increase in our rates.

63 This form of electricity is the only option, and Hydro knows that, and that is why they think they can 64 manipulate us and increase our rates because they know we 65 have no choice but to use their electricity and everybody 66 67 wants electricity. It is an necessity and it's a way of life. I guess we got where we're going in that, and they know 68 there's no one else going to compete with them. 69 Communities that are most effected are along the north and 70 south coast of Labrador and our small primary isolated 71 72 communities who are already paying a high cost for many other services, fuel and food. 73

74 And we hope that you'll seriously take the concerns into consideration and decide not to grant 75 Newfoundland and Labrador Hydro a general rate 76 application for a rate increase at this time. Because if you're 77 saying it might be a 20 percent increase over the next three 78 79 or four years. With that 20 percent increase it's not only Hydro is going to increase their rates, the stores that you 80 buy your groceries from, they're increasing theirs, your 81 82 cable bill is going to increase and everything else is going to increase. So you're looking at more than a 20 percent 83 increase. It's going to affect everybody, and who is it 84 going to come back to, back to the consumer. You, as 85 Newfoundland and Labrador Hydro is charging me as a 86 87 consumer. I go to the store to buy my goods, they're going 88 to charge me as a consumer for the rate that you have already charged to them. So it's all going to come back to 89 the consumer, the people that have the less money to 90 spend. So thank you. 91

MR. NOSEWORTHY, CHAIRMAN: Thank you, DeputyMayor Rumbolt. Does Hydro have any questions?

94 MR. YOUNG: No questions. Thank you, Deputy Mayor.

95 MR. NOSEWORTHY, CHAIRMAN: Newfoundland96 Power?

MR. HAYES: No questions, Mr. Chair. Thank you, Mr.Rumbolt.

MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate?

MR. BROWNE, Q.C.: Yes. What's the population ofMary's Harbour?

102 MR. RUMBOLT: 475, 480.

- MR. BROWNE, Q.C.: How many children in Mary's
 Harbour?
- MR. RUMBOLT: At the school I think there's about 97, 98
 children.
- 5 MR. BROWNE, Q.C.: The crab plant that is in Mary's 6 Harbour, how long has that been there?
- 7 MR. RUMBOLT: The crab plant was built in 1985.
- MR. BROWNE, Q.C.: Has it operated every year since9 1985?
- 10 MR. RUMBOLT: Yes.
- MR. BROWNE, Q.C.: The problems you're referring to,have they been constant since 1985?
- 13 (1:00)

MR. RUMBOLT: No, they haven't been constant since 14 1985. The major problems I'd say is when the Hydro plant 15 burned down. I think that was in 1996. Well, since that 16 time that they put in this new system that we started 17 having major problems with it, with the power. It was only 18 the summer before last they had accused the plant of 19 deliberately turning on things and one thing and another 20 and putting power out. And they even accused ... they 21 even come down and tried to monitor the plant to see what 22 23 we were operating because they figured we had more equipment there than what we told them they had and 24 everything else. So the whole thing goes right back to the 25 whole system that they have there theirselves. 26

- MR. BROWNE, Q.C.: And since 1996 have these problemsbeen occurring every year?
- 29 MR. RUMBOLT: Yes.
- 30 MR. BROWNE, Q.C.: Were they resolved this year?
- MR. RUMBOLT: It seems like probably it might go for a 31 month, seems like you got the problem solved, and then all 32 of a sudden it'll come up again and it'll happen probably 33 you might have two or three power outages in a day. And 34 35 it might go on for another week and then probably they'll have somebody in and it'll increase again for another little 36 while. But it's all the time. Before we had that power plant 37 burn, the old one burn we had probably the best power 38 outage ... power service that was available. I can't 39 remember ever we had a power outage. But I guarantee 40 you, we well know since the new system went in. 41
- 42 MR. BROWNE, Q.C.: Has product been spoiled at the 43 plant on account of a power outage?
- 44 MR. RUMBOLT: No, I can't say we have, have never had45 anything spoiled at the plant.
- 46 MR. BROWNE, Q.C.: So it's been resolved up to this

47 month, you think?

- 48 MR. RUMBOLT: Well, like I said, it's a job to know when 49 it's resolved or when it isn't. I know that they had trouble
- 50 with their motors, I think that's what they're saying, is their
- 51 motors is their problem. I don't know what the problem is.
- 52 MR. BROWNE, Q.C.: Have you lost any of your home 53 appliances on account of power outages or power surges?
- MR. RUMBOLT: Yes, I've lost probably a couple of 54 55 televisions. I never bothered to send them away, similar to 56 what Melita was saying. I know in the last outage that we had a while ago there was a woman there that works there 57 at the plant with me lost her computer system. Because 58 59 that night, when the power went that night it was about five minutes it was just as well the power was on but it was 60 just as well it wasn't on, it was just barely a little twinkle 61 and it was coming and going. It lasted for about five 62 minutes before it finally went off altogether. 63
- 64 MR. BROWNE, Q.C.: How do the people of Mary's 65 Harbour heat their homes?
- MR. RUMBOLT: I'd say probably 90 percent of them usewood.
- 68 MR. BROWNE, Q.C.: Is there a nearby wood supply?
- MR. RUMBOLT: There is a wood supply, but probablyyou got to go about 15, 20 kilometres.
- 71 MR. BROWNE, Q.C.: The other ten percent, what do they72 use?
- 73 MR. RUMBOLT: A combination of wood and oil.
- 74 MR. BROWNE, Q.C.: How does the community provide 75 water to the residents?
- 76 MR. RUMBOLT: The water used is a pumping system.
- MR. BROWNE, Q.C.: And the pump is housed in the townhall, is it?
- 79 MR. RUMBOLT: No. It's at the end of a canal with the80 water system.
- 81 MR. BROWNE, Q.C.: And the pump requires electricity?
- 82 MR. RUMBOLT: That's right.
- MR. BROWNE, Q.C.: And the individual home to which
 the water is pumped, do they require any electrical device,
 any circulator?
- 86 MR. RUMBOLT: No, no.
- MR. BROWNE, Q.C.: The appliances in your own home,you have a hot water boiler?
- 89 MR. RUMBOLT: Yes.
- 90 MR. BROWNE, Q.C.: Do you have an insulator over that,

1 an insulation blanket?

2 MR. RUMBOLT: No.

MR. BROWNE, Q.C.: Has Hydro ever come forward witha conservation program?

MR. RUMBOLT: Not that I'm aware of. I haven't seen one. 5 We have our own, because when all the kids was home 6 what I used to say to them when we ... if someone needed 7 to get a shower and the others was going decided to get a 8 bath, we'd put a five gallon bucket in the bathtub, so 9 whatever waste water was then they could get it, you 10 know, you wouldn't have to burn so much hot water out of 11 your tank. So we used to put a bucket in the bathtub, catch 12 13 some water that way.

14 MR. BROWNE, Q.C.: That was your method of 15 conservation?

MR. RUMBOLT: That was my method of conserving,
yeah. I didn't want to pay Hydro too much money, you
see.

19 MR. BROWNE, Q.C.: How many children do you have?

20 MR. RUMBOLT: I had five boys and a girl. I got to have

a talk to my daughter when she goes home. I think she wastoo nice in her presentation that she wrote for Annie

23 Rumbolt to Hydro.

MR. BROWNE, Q.C.: And your five boys and your girl, arethey still living at home?

MR. RUMBOLT: No. I told them to go away because the cost of electricity was getting so high, so I only have two left there now. I have one in Lab City. He went in there, that's where the cheapest power is. And the other fellow is in the Armed Forces. And I got a fellow in St. John's, so

he's pretty well in there, too, in alongside them guys, keepan eye on them.

33 MR. BROWNE, Q.C.: Do you have a freezer in your home?

MR. RUMBOLT: Oh, yes. I took him out of my basement.
I put a meter on my shed. So that will reduce ... the meter
on the shed I'd only have a minimum light bill. So I plugged
my freezer in up there. So it took him out of my basement
so I would ... that would reduce my Hydro bill, you see. So
you got to think of all the ways to conserve.

40 MR. BROWNE, Q.C.: How would that reduce your Hydro 41 bill?

42 MR. RUMBOLT: Well, if I could put him in my store, in my

43 shed, I'm only paying a light bill of probably a minimum of

44 \$20 for a light, that's the minimum monthly fee. But if I had

it down in my house with the other equipment all the other

46 appliances was going to drive my light bill up more so I'd

47 be paying more money to them, you see.

48 MR. BROWNE, Q.C.: So you have two meters?

- 49 MR. RUMBOLT: No. Yeah, I have one on my shed and
- 50 one on my house.
- 51 MR. BROWNE, Q.C.: Okay.

52 UNKNOWN SPEAKER: Now we know.

MR. RUMBOLT: Nothing you can do about it, sir. There'snothing done above board, that way.

MR. BROWNE, Q.C.: Now, you did give me a number ofbills from the town.

57 MR. RUMBOLT: Um hum.

MR. BROWNE, Q.C.: And I gather you want these entered
into evidence as evidence of what the ...

60 MR. RUMBOLT: Yes.

MR. BROWNE, Q.C.: Okay. Well, I'll ... probably they
could be identified, we don't have any copies of them, and
just left with the Board as ...

64 MR. RUMBOLT: Yes.

67

65 MR. BROWNE, Q.C.: What would we call them?

66 MR. KENNEDY: FR No. 1.

EXHIBIT FR-1 ENTERED

68 MR. BROWNE, Q.C.: Thank you, very much, Mr. Rumbolt.

69 MR. RUMBOLT: Thank you.

70 MR. NOSEWORTHY, CHAIRMAN: Thank you, very71 much. Mr. Peck?

- 72 MR. PECK: I have no questions.
- 73 UNKNOWN SPEAKER: No questions.

COMMISSIONER POWELL: Just a couple. It's nice toknow, Mr. Rumbolt, that you have two lifelines, I gather?

76 MR. RUMBOLT: Oh, yes. Well, I got some of my own77 used up, you see.

COMMISSIONER POWELL: Well, you know, what we say
to people in rural Newfoundland, to live there you've got to
be entrepreneurial and obviously you have that down. The
only question I really have is you talked about your
problems since the new system. But has the crab plant, in
the last number of years, put in any new equipment or any
additional equipment?

85 MR. RUMBOLT: Oh, we've added a nice bit of new 86 equipment, yes.

87 COMMISSIONER POWELL: So, was any thought given
88 that it may be a combination of the new plant and the
89 additional capacity that Hydro are maybe not aware of?

- 1 MR. RUMBOLT: Well, Hydro, I think every year when
- 2 there's new equipment going in we usually gives Hydro
- about six to eight months, the company usually gives them
- 4 about six to eight months advance notice that they're going
- 5 to add a blast freezer or whatever unit it's going to be, right.
- 6 COMMISSIONER POWELL: Okay. So there is liaison back7 and forth?
- 8 MR. RUMBOLT: Yes.
- 9 COMMISSIONER POWELL: So they haven't really sat10 down with you and/or the plant?
- 11 MR. RUMBOLT: We have had people in from the Port au
- 12 Choix office that have been into the community and they
- knew that ... they admit that they have problems, but I don'tknow if they have been able to pinpoint what problems
- 14 know if they have been able to pinpoint what probl15 have been there.
- COMMISSIONER POWELL: In the new plant did you have
 ... in Marystown (sic), is that similar to other plants in other
 coastal ...
- 19 MR. RUMBOLT: I think that's pretty well similar, yes.
- 20 COMMISSIONER POWELL: So have you talked to any of
- the other communities, whether they have similar type ofproblems?
- MR. RUMBOLT: Well, I don't think Port Hope have hadthat problem, other than Charlottetown.
- COMMISSIONER POWELL: Do you know what the gross
 load would be in your community versus the other
 communities?
- MR. RUMBOLT: No. I know it takes guite a load in the 28 summertime when the plant is on because we have a boiler 29 running there for the crab plant and three blast freezers, a 30 brine freezer and there's quite a bit of power being used 31 there, right. And then you got that plant is going 32 sometimes 24 hours. And then you got 100 workers with 60 33 or 70 of them going home in the night and washing their 34 clothes to come back the next morning. So it is quite a ... 35 36 you know, no joke, it is quite a capacity there to handle.
- 37 COMMISSIONER POWELL: So Hydro and yourself
 haven't sat down and talked about maybe where the peak
 39 capacity and there are times that, unintentionally, that you
 40 may be, as a community and as a plant, hitting that and
 41 maybe you should shower at different times, so to speak,
 42 you know?
- MR. RUMBOLT: Well, it's a job to do it in the summer.
 Well, we have been told by Hydro to try to reserve. And
 people have been, I think, cooperating well in that kind of
 way, right. But if you're going home, say, 5:00 in the
 evening and you got to get up again the next morning at
 6:00 to go back to work and the plant is still going, but you

- have to have your clothes cleaned and washed and
 everything else to go back to work the next day. So, you
 know, it's ...
- 52 COMMISSIONER POWELL: I realize that, yeah. That's my 53 only questions.
- MR. NOSEWORTHY, CHAIRMAN: Thank you,Commissioner Powell. Commissioner Saunders?
- COMMISSIONER SAUNDERS: Just one question. Mr.
 Rumbolt, since 1986 or the mid `80s had Hydro increased
 the capacity of the plant in any way?
- 59 MR. RUMBOLT: Yes.
- 60 COMMISSIONER SAUNDERS: How often have they done61 that?
- COMMISSIONER SAUNDERS: Well, I don't know how
 last ... I guess when they put the last plant in there, the new
 plant, I think it was four motors installed in there at that
 time. But I think they've had trouble with one. I think one
 have been down pretty well ever since last year. They've
 been operating on three.
- 68 COMMISSIONER SAUNDERS: Since last year?
- 69 MR. RUMBOLT: Since last year.
- COMMISSIONER SAUNDERS: As far as you know,there's only three there now that are working?
- 72 MR. RUMBOLT: Um hm.
- 73 COMMISSIONER SAUNDERS: I see. Thank you, Mr.74 Rumbolt.
- 75 MR. NOSEWORTHY, CHAIRMAN: Thank you,76 Commissioner Saunders. Commissioner Whalen?
- 77 COMMISSIONER WHALEN: No, I have no questions.78 Thank you, Mr. Rumbolt.
- MR. NOSEWORTHY, CHAIRMAN: I just have a couple,
 Deputy Mayor Rumbolt. The same issue came up
 yesterday and I guess as I've been involved in municipal
 affairs previously is why it sort of intrigues me. You had
 mentioned the fact that your community pays, the council,
 the municipal council pays \$60,000, roughly, a year.
- 85 MR. RUMBOLT: Um hm.
- MR. NOSEWORTHY, CHAIRMAN: And you indicated475 population. Would that be like 120 families, perhaps?
- 88 MR. RUMBOLT: Somewhere in that vicinity, yes.
- MR. NOSEWORTHY, CHAIRMAN: So 120 families by60,000 gives me \$500 a family?
- 91 MR. RUMBOLT: Yeah, I guess probably with municipal 92 taxes with our taxes and property tax and one thing and

- 1 another.
- 2 MR. NOSEWORTHY, CHAIRMAN: But is it 60,000 for 3 electricity only?
- 4 MR. RUMBOLT: Yeah.
- 5 MR. NOSEWORTHY, CHAIRMAN: I see. So, basically ...
- 6 MR. RUMBOLT: But what we have, the most of our 50,000
- 7 come in the summer when the plant is on because they use
- 8 a lot of water.
- 9 MR. NOSEWORTHY, CHAIRMAN: Oh, okay.
- MR. RUMBOLT: So we charge them per ... we have a meteron the plant.
- 12 MR. NOSEWORTHY, CHAIRMAN: Okay.
- 13 MR. RUMBOLT: And they're charged at so much.
- MR. NOSEWORTHY, CHAIRMAN: Oh, so a lot of thatrelates to the plant that you recover?
- 16 MR. RUMBOLT: Yes.
- 17 MR. NOSEWORTHY, CHAIRMAN: I see, okay. A
- question that I asked previously, because I think you're the
- 19 last representative from a community, in terms of seniors,
- again, are there many seniors in your town?
- 21 MR. RUMBOLT: Probably we have about 30 to 40 or more.
- MR. NOSEWORTHY, CHAIRMAN: I see. So they, what,rely on other people to get wood, generally speaking?
- MR. RUMBOLT: Yes. Most of ... some of them live by themselves. It's probably one or two people in the house,
- or if not they live in the house with somebody else, so they
- 27 have their family to get probably wood and that for them,
- 28 you know.
- MR. NOSEWORTHY, CHAIRMAN: But they live generallyon their own?
- 31 MR. RUMBOLT: Yes.
- MR. NOSEWORTHY, CHAIRMAN: There's no senior citizens complex or anything like that in the community?
- 34 MR. RUMBOLT: No.
- 35 MR. NOSEWORTHY, CHAIRMAN: And they can 36 generally get wood?
- 37 MR. RUMBOLT: Um hm.
- MR. NOSEWORTHY, CHAIRMAN: I see, okay. That's
 fine, sir. Thank you, very much for your presentation.
- 40 MR. RUMBOLT: Thank you.
- 41 (1:25)
- 42 MR. NOSEWORTHY, CHAIRMAN: Could we break for

- 43 perhaps five ... well, maybe five minutes, for two reasons,44 one here and ...
 - (break)

46 MR. NOSEWORTHY, CHAIRMAN: Thank you, very
47 much. I apologize for that little delay. Perhaps we could
48 get started with the final presenter, Roxanne Notley with
49 the Southeastern Aurora Development Corporation,
50 please? Good afternoon, Ms. Notley, and welcome.

51 MS. NOTLEY: Thank you.

45

- MR. NOSEWORTHY, CHAIRMAN: Could you take the
 Bible in your right hand, Ms. Notley, please? Do you
 swear on this Bible that the evidence to be given by you
 shall be the truth, the whole truth and nothing but the
 truth, so help you God?
- 57 MS. NOTLEY: Yes, I do.

MR. NOSEWORTHY, CHAIRMAN: Thank you. Wouldyou begin your presentation, please?

- MS. NOTLEY: I was wondering how I could follow-up after
 Ford. He's usually ... he went pretty easy on you guys,
 actually. He's usually much more colourful and dramatic.
 But thankfully, he didn't make my job too easy having ...
 too hard to follow-up after him. But, thank you for this
 opportunity.
- MR. NOSEWORTHY, CHAIRMAN: Can I ask you, Ms.Notley, what capacity you serve with the Corporation?
- 68 MS. NOTLEY: Okay. I'm Strategic Opportunities Officer.
- 69 MR. NOSEWORTHY, CHAIRMAN: Okay, thank you.
- MS. NOTLEY: And I work with all communities and
 businesses between Cartwright and L'Anse-au-Clair. That's
 Cartwright and Lodge Bay. Yeah. At an executive meeting
 ...
- 74 MR. KENNEDY: Excuse me, Chair, I don't think you swore75 the witness. Oh, did you? Okay, I'm sorry.
- MS. NOTLEY: You're going to make sure I tell the truth,
 aren't you? Okay. At an executive meeting held on
 September 16th, 2001 Newfoundland and Labrador Hydro's
 application was discussed. The proposal has many diverse
 implications to residents and businesses in Zone 4. It was
 imperative for us to prepare to present our position to you
 today.
- The most significant area of concern, obviously, is the impact of higher hydro rates on home owners and businesses in our communities. We are already paying the highest rates in the province, both because we are in rural isolated communities and power is provided through diesel stations. For years we have been lobbying for uniform rates across the province, especially since many

communities benefits from cheaper power that is generated 1 right here in Labrador. It is unacceptable that adjacent 2 communities must pay an extra rate for power when 3 4 communities much further away from the resource benefits. In fact, we cannot tolerate it. You cannot expect home 5 owners and small businesses to pay any more than they are 6 paying now. Instead we would expect there would be a 7 reduction of fee instead of increases. 8

Newfoundland and Labrador Hydro must consider 9 the average income of residents in our zone. The average 10 income is well below the national average, which is around 11 25,000. In our zone it's about 17,000. In addition, a large 12 percentage of people in our communities are on a fixed 13 income, such as old age security, spousal allowance, 14 Canadian pensions, Workers' Compensation disability, 15 social securities, etcetera. Also, an estimated 70 percent of 16 working adults receive employment insurance for at least 32 17 weeks a year. 18

As a social response to proposing to increase rates we hope to appeal to common sense. Our residents just can't afford these proposed increases. We, too, are dealing with increased fuel costs. We are disadvantaged on every level in rural communities of Labrador, and to expect us to pay more for Hydro service is just not possible.

Another concern addressed was inconsistent power in Charlottetown and Black Tickle, which has already been talked about, Charlottetown, and possibly other communities if a major development were to occur in the future. Right now power stations are operating at full capacity and power failures are a regular occurrence.

Newfoundland and Labrador Hydro must develop 32 alternative cheaper sources of power for coastal Labrador. 33 The current diesel station infrastructure cannot supply 34 demand and is much too costly. There are excellent 35 examples of cheaper power across Canada, and I was glad 36 to hear some of those being pointed out today, such as 37 power generated by the wind. And I would submit, and I 38 39 wasn't aware of it until Yvonne's presentation that you also tried Black Tickle as an alternative site for wind power, but 40 I understand there is being a test site already. But I'd love 41 to hear the reports of that and see how that can impact 42 43 communities in our area.

44 (1:30)

MS. NOTLEY: The Southeastern Aurora Development
Corporation Board is exploring various development
initiatives. However, unless adequate power is available,
we probably could not attract developers to invest in our
communities. And I'd like to just suggest a hypothetical
situation. A manufacturing plant is interested in setting up
an operation in St. Lewis, Labrador. They require 1200

kilowatts of power. The diesel station is already operating 52 now at a full capacity. Every other condition is met. They 53 have a skilled workforce, they have the ideal location, the 54 55 resource is there and they have access to transportation. However, there is not enough power. Hydro may install 56 extra units but the developer cannot just wait and hope that 57 that may happen. We must have more than enough power 58 to supply the need to satisfy future expansion. 59

60 With the recent highway connection we know that business opportunities will flourish, that's a given. Hydro 61 rates must be affordable and consistent with that of other 62 towns in Labrador. I am presently working with several 63 clients who are contemplating expanding existing business 64 and clients who are proposing to start new businesses. 65 Hydro cost is always an integral cost. It is often the 66 deciding factor whether a business will be feasible or not. 67 Depending on the type of business, Hydro costs could eat 68 up all or most of the profit margin. Hydro rates and an 69 70 adequate power source should be there to stem economic growth and not to destroy the excellent opportunities we 71 have in this area. 72

We expect, at the very least, uniform rates for all 73 of the coast of Labrador. Newfoundland and Labrador 74 Hydro could possibly look at hooking into Robinson Lake 75 hydro grid. This is the same system that supplies a cheap 76 77 source of power in the Labrador Straits. And we already heard about that today. There will be the initial cost of 78 installing the power line, but it certainly will be cheaper in 79 80 the long run than diesel.

Thank you for the opportunity to share these views and concerns. We trust that Hydro will not increase rates, instead, consider alternative, cheaper methods to subsidize existing power supplies.

To recap, high cost is an unfair disadvantage. New start-up costs and Hydro rates is a deterrent. Cheaper power stems economic growth. Uniform rates is a must to compete in existing competitive markets. Alternative sources of power should be considered instead of increasing the already high rates for power supply.

In closing, on behalf of SADC Board we would 91 like to see Newfoundland and Labrador Hydro take the 92 common sense and humane approach and lower the hydro 93 rates for consumers in Southeastern Labrador. We would 94 like to see them work in partner with us in encouraging 95 economic development in the area. With low, affordable 96 and consistent rates we will see more business 97 opportunities in our area which will, in turn, increase the 98 possibilities for more residents to stay and live in their 99 communities and create more opportunities for people to 100 move to work in this area. This will then increase the 101 102 consumption of hydro and we all can be winners. But I

- 1 stress, we must work closely together to make this a reality.
- 2 I would predict that a reduction of rates to diesel
- 3 consumers will not drastically affect the Newfoundland and
- 4 Labrador Hydro's bottom line, however, for small
 5 businesses in my area it could mean survival or closing up
- ⁵ businesses in my area it could mean survival or closing up⁶ shop. We must remember that economic development is
- verifield in the second secon
- 8 MR. NOSEWORTHY, CHAIRMAN: Thank you, very 9 much, Ms. Notley. Any questions from Hydro?
- MR. YOUNG: I have no questions. Thank you, Ms.Notley.
- MR. NOSEWORTHY, CHAIRMAN: NewfoundlandPower?
- 14 MR. HAYES: No questions. Thank you, Ms. Notley.
- 15 MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate?
- MR. BROWNE, Q.C.: Ms. Notley, in your presentation you state that the recent highway connection we know that business opportunities will flourish. Can you expand upon that?
- MS. NOTLEY: Well, I have more than enough work right 20 now. There should be at least five or six of me on the coast 21 working with people that are planning to expand their 22 business, start up new business because of tourism is one 23 big thing. And just having numerous ideas of bringing 24 people into the area. There are so many wonderful ideas 25 out there right now. I just hope that Hydro is not a 26 deterrent for them all. Right now we have local people that 27 are planning. And there has been people that came in, 28 there has been businesses that came in to look at the area 29 and just found that it wasn't feasible. And I'm sure that the 30 hydro rates were one of the reasons for not setting up shop 31 there. 32
- MR. BROWNE, Q.C.: So the businesses are tourismbased?
- MS. NOTLEY: The ones that I'm working with are tourism and service sector based, yes.
- 37 MR. BROWNE, Q.C.: And when was the highway 38 connection complete?
- 39 MS. NOTLEY: When will it be complete?
- 40 MR. BROWNE, Q.C.: Yeah.
- 41 MS. NOTLEY: Well, Cartwright won't be hooked up until
- next year, but as far as Charlottetown should be by the endof November.
- 44 MR. BROWNE, Q.C.: And what's the point of departure to45 the island, the ferry departure?
- 46 MS. NOTLEY: Blanc Sablon.

- 47 MR. BROWNE, Q.C.: Okay. And where does the ferry go?
- 48 MS. NOTLEY: To the island?
- 49 MR. BROWNE, Q.C.: Yes.
- 50 MS. NOTLEY: St. Barbe.
- 51 MR. BROWNE, Q.C.: St. Barbe, okay. And have you
- found that a lot of people have used that route since youhave a highway?
- 54 MS. NOTLEY: Oh, most definitely, yes.
- 55 MR. BROWNE, Q.C.: This past summer you had ...
- 56 MS. NOTLEY: Yes. We've had people crossing, walking
- 57 on one side of the bridge and picking up cars on the other
- 58 just so they could drive instead of fly.
- MR. BROWNE, Q.C.: And do many people stay overnightin the communities?
- 61 MS. NOTLEY: Yes.
- 62 MR. BROWNE, Q.C.: And are there tourism homes?
- MS. NOTLEY: There's been a great increase in tourism in 63 Mary's Harbour where it's been ... where a lot of people ... 64 65 where it's been the first connection, the first community that's been connected. And this year there's just been, the 66 demand has been overwhelming. And a lot of my requests 67 is coming from Mary's Harbour for help with regards to just 68 a coffee house for people to come in and sit down and ... 69 bed and breakfasts are going to be ... there's already a 70 demand for that. 71
- MR. BROWNE, Q.C.: Have people, in fact, opened bed andbreakfasts there to accommodate this new industry?
- 74 MS. NOTLEY: Yes.
- MR. BROWNE, Q.C.: These people who have opened bed
 and breakfasts, is there any advice given to them
 concerning conservation measures to conserve electricity?
- MS. NOTLEY: No, no. That's a very ... I mean, it should be
 an education thing even at the school level. A lot of times
 if the children are educated themselves they will pass that
 along to their parents. So it's a good suggestion, actually.
- 82 MR. BROWNE, Q.C.: Thank you. No further questions.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.Browne. Mr. Peck?
- 85 MR. PECK: I have no questions.
- 86 MR. KENNEDY: I have no questions, Chair.
- 87 MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell?
- 88 COMMISSIONER POWELL: No. Thank you, very much.89 I enjoyed that.
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- 1 COMMISSIONER SAUNDERS: No, thanks, I don't have 2 any questions.
- 3 MR. NOSEWORTHY, CHAIRMAN: Commissioner4 Whalen?
- 5 COMMISSIONER WHALEN: No, thank you.

6 MR. NOSEWORTHY, CHAIRMAN: I just have a couple of

7 questions. Do you have any idea, do you keep statistics

8 on any particular business start-ups or businesses that

9 have started up over the last little while or couple of years,

- 10 do the Association, the Corporation do that?
- 11 MS. NOTLEY: Yes, they have.

MR. NOSEWORTHY, CHAIRMAN: Do you have any
knowledge of sort of how things are unfolding, I suppose,
from an economic standpoint?

MS. NOTLEY: I think it's been keeping a level rate. There's 15 been some businesses start and there've been businesses 16 that close, so, it's been equal. But I anticipate that it's 17 going to, because of all the increased activity, traffic in the 18 area, there will be more businesses that will start up, 19 especially initially, and hopefully they will find that they 20 can keep open and they will be able to have a satisfactory 21 profit margin. 22

MR. NOSEWORTHY, CHAIRMAN: Do you have any
specific examples of businesses perhaps that haven't
opened up because of the cost of hydro electricity as being
a major impediment, for example?

MS. NOTLEY: Yeah. Most of mine have been working with individuals. And a lot of times we've gone through the business plan and the marketing and things like that and they've found that because of the high cost, not just hydro, I guess, but everything combined it's just not feasible.

33 MR. NOSEWORTHY, CHAIRMAN: Okay.

MS. NOTLEY: Things that could possibly happen in one area doesn't ... can't happen there. A garage would be one thing. It's just the high cost of operating a garage, for example, in a community of our size it could easily ... probably in another area you could have two or three garages. But it's just not feasible in our small communities.

- 40 MR. NOSEWORTHY, CHAIRMAN: How many members41 do you have in your corporation?
- 42 MS. NOTLEY: We have, I think there's 800 members.
- 43 MR. NOSEWORTHY, CHAIRMAN: 800?
- 44 MS. NOTLEY: Um hm. There's about ... because you could
- 45 buy ... it's a lifetime membership, so once you're a member
- 46 you're always a member.

47 MR. NOSEWORTHY, CHAIRMAN: So all these would be 48 businesses, per se?

- 49 MS. NOTLEY: Individuals.
- 50 MR. NOSEWORTHY, CHAIRMAN: Individuals?
- 51 MS. NOTLEY: Um hm.

52 MR. NOSEWORTHY, CHAIRMAN: Who would be 53 operating businesses?

54 MS. NOTLEY: No, because the Corporation deal with all ...

55 the Southeastern Aurora Development deal with social and

56 economic issues and I work in the economic arm.

- 57 MR. NOSEWORTHY, CHAIRMAN: Oh, I understand.
- 58 Fine. Thank you, very much, Ms. Notley, we appreciate 59 your presentation. Thank you.

60 MS. NOTLEY: I also have a letter that I would like to 61 submit on behalf of Cartwright Town Council. They 62 couldn't make it today.

63 MR. NOSEWORTHY, CHAIRMAN: Sure.

64 MS. NOTLEY: Thank you.

MR. NOSEWORTHY, CHAIRMAN: Thank you, very 65 much. This concludes the presentations for today. I would 66 simply like to thank everybody who's presented. Quite 67 68 clearly, it's been a high quality, high calibre presentation. It's evident that everybody who's presented has put a lot 69 of working into their presentation, and certainly, you are to 70 be commended for that. And I can assure you that the 71 Panel will take your presentations into account along with 72 all the other evidence that's been placed before us and 73 every consideration will be given to your recommendations 74 and the suggestions that you make. 75

76 I just want to comment, before I leave, I know there had been a couple of comments, as there was 77 yesterday, about the fact that the Panel and the group here 78 today did not visit, specifically, the coastal communities. 79 And Ms. Jones and I had a short discussion on that this 80 morning, and I think we probably agreed to disagree at this 81 point in time on it. But I wanted to just reflect a little bit on 82 certainly our thinking here. I can assure you it wasn't with 83 a view to not wanting to travel to coastal communities. It 84 was with a view to, at least from our perspective, rightly or 85 wrongly, to try and, indeed, facilitate more input, public 86 input from the communities than less. I think it's fair to say 87 that everybody in this room, all the parties here and at all 88 the pre-hearing conferences and meetings that we had 89 throughout the summer in planning these public 90 participation days recognize their importance, number one, 91 and certainly recognize that we wanted to try and consider 92 the best way to try and facilitate public input and provide 93 access to the communities. We recognize, I think, that in 94

terms of the isolated diesel systems, of which there are 1 some 26, not only in Labrador, but throughout the 2 3 province, that indeed, it would be impossible for us to visit each and every community serviced by those diesel 4 systems. We could, indeed, have, I believe, looked at 5 informal consultations, perhaps some of us here visiting a 6 number of communities. Again, rightly or wrongly, we did 7 not feel that that would provide the opportunity and 8 9 provide the sort of the weight of evidence, if you will, that was presented here today. These matters that you have 10 presented have been matters of public record and they will 11 be given the full weight of evidence along with everything 12 else that's been presented to this Board. We did not feel 13 that informal consultations, from our perspective, in any 14 event, in relation to the Panel would be able to accomplish 15 that. I think then it came down to, quite frankly, a matter of 16 there's 14 of us here and whether it would be beneficial to 17 take 14 to a select number of communities or indeed, at the 18 same cost try and encourage a larger, perhaps, variety of 19 communities that would normally have access to come to 20 us rather than bring 14 of us. 21

22 (1:45)

MR. NOSEWORTHY, CHAIRMAN: The math is fairly 23 simple. You can have two representatives from seven 24 communities or you can have one representative from 14 25 communities that would be able to come and present. I 26 think from our perspective, certainly, if you look at the 27 participation from the northern coastal communities 28 vesterday, that has been a success. And indeed, if you 29 look at the participation here today we've, quite frankly, 30 had more participation from the coastal communities in 31 Labrador over the past week than we have from any other 32 area in the province. And I think that speaks of your 33 34 interest, certainly, in this application. We will be travelling on to other areas next week, so it remains to be seen what 35 participation we see there. But in any event, I thought I 36 should explain that. I think I did to Ms. Jones this morning. 37 And as I said, I think we agreed to disagree on the point. 38 39 But I wanted, for matters of record, to outline that to you.

That's it. We've completed the public hearing here 40 41 in Happy Valley-Goose Bay. I want to thank everybody for attending. I want to thank the parties, in particular, that are 42 here in an official capacity for the last week or so. We're 43 looking forward to another week next week of public 44 participation days. And I want to thank, in particular, the 45 Consumer Advocate and Hydro for facilitating, if you will, 46 the participation from the coastal communities, in particular, 47 that we've seen over the past two days. Thank you, very 48 much. This concludes our hearing and thank you. 49

50 (1:50 p.m.)

51

(hearing adjourned)