- 1 Happy Valley-Goose Bay, Newfoundland
- 2 (9:50 a.m.)

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3 MR. NOSEWORTHY, CHAIRMAN: Good morning everybody. I'd like to welcome everybody here this 4 morning, in particular those who are here as presenters and 5 indeed observers and any media that will be here from the 6 Happy Valley-Goose Bay area as well as from Labrador 7 8 coastal communities. I'd like to thank you for attending the hearing and certainly presenting on either your own accord 9 or on behalf of other interested parties. It is a pleasure for 10 us to be in Happy Valley-Goose Bay this morning. My 11 name is Bob Noseworthy and I'm Chair and CEO of the 12 Public Utilities Board, and I'll explain a little bit more about 13 the activities of the Board in just a moment in relation to 14 this particular hearing and for purposes of this hearing I'm 15 serving indeed as the Chair of the panel which has been 16 designated with the responsibility to hear the application 17 from Newfoundland and Labrador Hydro. 18

My colleagues joining me on the panel this morning are, to my far right, Commissioner Don Powell, to my immediate right is Commissioner Fred Saunders, and to my immediate left is Commissioner Darlene Whalen who is also Vice-Chair of the Public Utilities Board. I'd also like to introduce to you our Board counsel, Mr. Mark Kennedy over here on the right, and Ms. Cheryl Blundon is the Board secretary, and I would ask at this time if the other parties to this hearing, Hydro, the Applicant and other registered intervenors could indeed introduce themselves and indicate in what capacity they're participating in the hearing. I'll begin with Hydro please.

MR. YOUNG: Thank you, Mr. Chair. My name is Geoff 31 Young and I'm counsel for Newfoundland and Labrador 32 Hydro. To my immediate left is Mr. Bill Wells. He's the 33 President and CEO, the Chief Executive Officer of 34 Newfoundland and Labrador Hydro. To my far left is Mr. 35 Sam Banfield, Director of Customer Services, and to my 36 right is Mr. Paul Hamilton, Regulatory Specialist with 37 38 Hydro.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. Young. Newfoundland Power please?

MR. HAYES: Thank you, Chair. My name is Gerard Hayes and I'm legal counsel to Newfoundland Power Incorporated which is a registered intervenor in this proceeding. To my right is Mr. Kevin Fagan who is our Customer Service Specialist.

MR. NOSEWORTHY, CHAIRMAN: The Consumer Advocate, please?

MR. BROWNE, Q.C.: Thank you, Mr. Chairman, my name is Dennis Browne, I'm the Consumer Advocate appointed by the provincial government to represent consumers of electricity on the island, both in the interconnected and isolated areas, and in Labrador, both in the interconnected systems and the diesel and isolated systems in Labrador.

54 MR. NOSEWORTHY, CHAIRMAN: Happy Valley-Goose55 Bay?

MR. PECK: Yes, my name is Dennis Peck, and I represent
 the Town Council for the Town of Happy Valley-Goose
 Bay.

MR. NOSEWORTHY, CHAIRMAN: Thank you very much. Also registered intervenors in this proceeding would be the Town of Labrador City who aren't in attendance here today and Industrial Customers who represent North Atlantic Refining and the three paper mills in the province as well, they are also registered intervenors to these proceedings.

The reason the panel is here in Happy Valley-Goose Bay today is to listen to public input and comment on the application of Newfoundland and Labrador Hydro for a general rate review. Pursuant to *The Public Utilities Act*, Hydro are seeking approval to increase rates to be charged for the supply of electricity to its retail customer, Newfoundland Power, and its rural customers. In addition, the application is requesting approval of rates as well as terms and conditions of contracts governing the supply of electricity to Hydro's industrial customers. Finally in this application Hydro are also seeking approval of their 2002 capital budget.

Essentially this application affects every consumer of electricity in the province, be they householders, small business, industry, be they living in rural or urban communities, and this application will impact the rates each will pay for electricity in future. It is with this in mind that the Board scheduled, in consultation with Hydro and registered intervenors here this morning, a series of public participation days to provide the opportunity for input from individuals and organizations, be they municipal councils, economic development associations, chamber of commerce or service clubs, to make their views known directly to the panel on matters contained in the application which affect them. These public participation days have been held in St. Anthony, Labrador West, here today in Happy Valley-Goose Bay and next week we'll be proceeding to Stephenville, Grand Falls, and we'll be holding a day in St. John's. For those of you here this morning who may not be familiar with the role of the Public Utilities Board and the process we employ in hearing a rate application, I'd like to spend just a brief moment explain who we are and indeed what we do.

The Public Utilities Board is a quasi-judicial independent agency which is established under and derives its authority from provincial statues and legislation, primarily the *Public Utilities Act* and the *Electrical Power*

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Control Act. The Board has an obligation under this legislation to regulate electric utilities operating in the province and this includes Newfoundland and Labrador Hydro. The full Board of Commissioners has a complement of three full-time commissioners, and six part-time commissioners, and also includes ten staff, and the four of us you see on the panel here this morning has been appointed from that group of nine commissioners with regard to this particular application.

In accordance with our legislative responsibilities, the panel has a duty to hear the evidence presented by the Applicant, Hydro and other interested parties and at the end of the process render a fair and equitable decision. The statues require the Board to make decisions that are reasonable and just and not discriminatory. The legislation requires that the utility be allowed to earn the just and reasonable financial return. The legislation also dictates that power be delivered to customers in the province at the lowest possible cost, while ensuring safe and reliable service.

In fulfilling the statutory responsibilities, the Board must protect the interest of all parties including producers, retailers and consumers of electricity. In doing this we must also be sensitive and strive to balance the interest of each class of consumer, whether they be households, businesses, industries, both small and large users of electricity.

Having who described who we are and why we are here this morning, I would like to spend perhaps another brief moment on the process itself, what has occurred to this point, and what will be expected from the process over the next little while.

The application was submitted by Hydro on May the 31st of this year following which a Notice of Public Hearing was advertised throughout the province. A number of pre-hearing conference days were held throughout the summer which were designed really to finetune the rules and set the procedures governing the conduct of this hearing, and that included identification of registered intervenors, various time schedules and dates, and other procedural matters pertaining to the hearing.

In addition, the preliminary process allowed for questions to be asked by one party of another, and responses to be prepared and circulated among all the parties. Also, pre-filed evidence of any expert witnesses engaged by the parties has been filed and distributed to all the parties. To give you some idea, I think, of the volume of material pre-filed to date, it currently consumers about 50 large binders, and indeed is growing.

Following the preliminary work that went on during the summer, the public hearing itself began on

September the 24th, and during this phase, each of the parties have the opportunity to question company witnesses and their experts and in turn present the views of their experts, which will also be subject to cross-examination by the other parties. The process involves one of examining, evaluating and questioning the large quantity of information and testimony presented. The purpose is to ensure that all the necessary evidence required to reach a determination on rates and other matters contained in the application are placed before the panel.

The process will enable the panel to assess all the issues covered by the application and render a fair and equitable decision that will serve to balance in the best manner possible, the interest of all stakeholders. The public hearing is expected to conclude in early December, following which a report will be prepared by the panel containing a series of orders on rates and other related matters relevant to the application. The part of the process we are engaged in here today, as I indicated earlier, is to provide the opportunity during these public participation days for persons and organizations throughout the province to provide public input and comment on proposed rate increases and other issues arising from the application. This can be done in two ways; either by oral presentation which will be heard today, or by letter of comment which can be filed today or indeed at a later date. This can be done by simply contacting the Board's secretary to my right, Ms. Blundon, and she can provide all the information concerning addresses and deadlines for submission of letters of comment.

All the oral and written material submitted by individuals and organizations will form a part of the public record, and the information gathered here today, along with letters of comment, will combine with the documentation resulting from the formal proceedings and will form the total body of evidence which will be considered by the panel in registering it's final decision. So what you say here today will be heard and carefully examined by the panel in issuing its orders.

Before we begin there are perhaps a number of issues concerning today's proceedings which I would like to review with you. Hydro will be making a short presentation which will indeed hopefully provide a focus for today's presenters and provide some perspective on the application, some context to the application itself. These proceedings are being recorded under the supervision of the Board's secretary, Ms. Blundon, and will be subsequently transcribed for the public record. In addition, presenters will be sworn in to make this a part of the body of evidence before the Board.

The Board's main goal is to get the facts on the record in a way that is convenient to the parties and in the

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public interest, and while I realize these proceedings may appear a little formal, above all, we are here to listen to your views and comments and we want you to express them in a way you feel most comfortable.

We do have, I believe it's seven presenters here this morning, at least at this point in time, in any event, and we'll proceed throughout the morning with these presentations. We will likely take a break around 11:00, probably a ten or fifteen minute break around 11:00 and we'll proceed on through until 12:30, at which point in time we will break for lunch and we will reconvene at 2:00 this afternoon to continue on through the afternoon. I will ask now Mr. Kennedy, who is the Board counsel, to speak to preliminary matters before we begin with Hydro's presentations, please.

MR. KENNEDY: Thank you, Chair and Commissioners. I'll call it a formal style of cause. In the matter of the Electrical Power Control Act, 1994, and the Public Utilities Act, and in the matter of an application by Newfoundland and Labrador Hydro for approvals of, (1), under Section 70 of the Act, changes in the rates to be charged for the supply of power and energy to its retail customer, Newfoundland Power, its rural customers and its industrial customers. (2) under Section 71 of the Act, its rules and regulations applicable to the supply of electricity to its rural customers. (3), under Section 71 of the Act, the contract setting out the terms and conditions applicable to the supply of electricity to its industrial customers. And (4), under Section 41 of the Act, its 2002 capital budget.

I can also confirm, Chair and Commissioners, that the appropriate public notices were issued concerning the main hearing, as well as for these public presentation days and that the matter is properly constituted and before the Board. I'd also note, Chair and Commissioners, that there have been a number of letters of comment received from this area which have been placed on the record. Judy Pardy, Aurora Development Corporation, Cartwright, Labrador; Ruth Flowers, the Mayor of the Town of Makkovik; Yvonne Jones, MHA for Cartwright/L'anse au Clair; David Dyson, Town Manager for Makkovik Town Council; Margaret Fox, the Mayor, the Town Council of Nain; Harry Shiwak, the Town Manager, Rigolet; Glen Sheppard, the Mayor, Town Council of Postville; and Major Marquis, of (inaudible) Goose Bay. Thank you, Chair.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. Kennedy. I'll now ask Hydro for some comments please?

MR. YOUNG: Thank you, Mr. Chair. To certain people in this room this is becoming a common thing to hear, but I'll try to make the appropriate changes, because there are some differences here in this part of Hydro's service

territory. Hydro's first general rate application is about to occur, and this is to say, under the Public Utilities Act, one in which the Public Utilities Board has full jurisdiction over both Hydro's rates and its capital budget and other matters. Hydro, of course, has been a regulated utility for a while but even under its other legislation, the predecessor legislation, the Electrical Power Control Act, it has not had a general rate proceeding since '91/92.

There are a number of issues in this hearing which apply to everyone in the province. The (inaudible) would say that they include the Newfoundland and Labrador Hydro 2002 capital budget, adjustments to preferential rates in the province's isolated diesel generation communities, and the setting of an appropriate long-term financial target so the present application, I think it's important to understand that Hydro's proposed return on equity is a very modest three percent. Though it should be understood that this is an interim measure, a temporary measure intended to avoid a larger rate increase at this time. In the future, Hydro will be seeking a rate of return, a return on equity more appropriate for a utility operating in the financial markets of the world. The legislation requires that Hydro retain a sound credit rating and have sufficient ability to attract capital, and that legislation, of course, governs Hydro, it governs Newfoundland Power, and it also governs this Board in its dealings with the utilities.

There is an issue on the province, on the island part of the province which doesn't have very much relevance at all to the customers in the Happy Valley-Goose Bay area that are on the interconnected Labrador system. It does though have an impact on the residents of the island and it also has an impact on the residents in the isolated communities, and that has to do with Hydro's Bunker C costs. It's No. 6 fuel cost that it burns at Holyrood for generation of electricity. This is a major component of Hydro's costs and in this hearing, in fact, it's a very major reason why we're requiring any rate relief at all. This fuel, of course, is subject to the vagaries of the international markets, and it was last set in the 1991/92 hearing at \$12.50 a barrel. We have seen the price of oil go upwards towards \$40.00 a barrel for the same commodity, so this aspect of Hydro's cost structure has to be adjusted at this time. There is an impact to the customers on the Labrador coast from this because customers on the Labrador coast pay for the first 700 kilowatt hours of consumption, per month of consumption. They pay the same rates as Hydro's interconnected customers, and in fact, that's the same rate as Newfoundland Power's customers pay. A component of that is the cost of fuel and attached to it also is a portion which is due to Hydro's Rate Stabilization Plan, and this is a means of over a period of three years smoothing the rate impacts that can occur if the 104 costs of oil are passed through in an immediate way. The

Rate Stabilization Plan has been in place since 1986. There will be an increase flowing from the Rate Stabilization Plan in the coming year of about six to seven percent. This is in real terms, the utility people will say it's about two and a half mills. In real terms it's .24 cents a kilowatt hour, and that will apply to the first 700 kilowatt hours per month consumption to the people on the Labrador coast, just as it does to the people on the island.

That is not something which Hydro is asking for in a, you know, coming forward to the Board in the new application here. This is something which is in place in Hydro's cost structure at the present time and it's something which will occur, unless it's changed by the Board, it will occur in the normal roll out method that it has been for the last 15 years or so.

There is an issue also which is of perhaps greater interest to the people, the customers served in the Labrador interconnected systems which includes Labrador City, Wabush, and Happy Valley-Goose Bay and the surrounding areas, and that is the adjustment and rationalization of Hydro's rate classes. For the first time Hydro is asking that all of these customers be considered as one interconnected system, and that their rates be dealt with on a level basis.

There are, at present, 24 different classes of rates amongst these customers which is a very, very large number, much larger than a utility would normally expect to carry and much more than is necessary. Hydro is going to, in its application, be asking the Board to change these 24 rate classes into six rate classes, which is more in line with established practice for such matters, and of course, there will be some people who will get an increase and some people will get decreases in those adjustments. They will not be in this part of Labrador, in the Happy Valley-Goose Bay area, very many, if any customers who receive any significant increase to any appreciable degree, as we heard yesterday when we were in Wabush. There are people, the domestic customers in Labrador City and Wabush, will be getting more of an increase.

The rate adjustments we are making here in order to make everyone essentially on the same level playing field, it's not something that we're coming up with strictly on our own. It's something in our view that is required by the legislation, because we have to set rates, and the Board has to set rates, I should say, which are equitable and non-discriminatory, and we believe that the proposal we're making for the adjustment of rates here is consistent with the intent of that legislation, and it's also consistent with the indications we have received from this Board some years ago in 1992/93 when Hydro had a cost of service methodology hearing before this Board. We feel that the order of the Board and the legislation and our proposal are

all consistent, one with the other.

55 (10:00 a.m.)

The rationalization of the, or rationalizing of these 24 rate classes into six uniform rate classes will be phased in over a period of time. The first step just the adjustment of them and we don't wish to do it all in one lump because there can be difficulties known as, in the industry, the rate shock problem, although the size of the changes here are probably not large enough to use that connotation.

But there are four basic guidelines that Hydro will be using to ensure that there are no significant bumps in changes in rates here beyond what one would expect to be reasonable. And the first one is that no rate class should receive an increase of greater than 20 percent, and I would hasten to add that in the Happy Valley-Goose Bay area, there's nobody who is going to get anything close to that in any rate. This would be the circumstances of people in the domestic rate classes in Wabush and Lab City.

The second one is that no domestic or small general service customers should receive an increase of more than \$20.00 a month. A third one, larger general service customers should receive increases of no more than 20 percent unless their circumstances are quite unique. And the fourth one is that street and area lighting should move towards specific cost of providing the service.

I made the point yesterday when I was in Labrador City-Wabush that the increases that they will be receiving, though they are fairly large in a percentage manner, will not be large in absolute terms, the point, I think, which is borne out by a calculation of the rates. Thank you, Mr. Chairman, those are my introductory comments.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. Young.

MR. BROWNE, Q.C.: Mr. Chairman, just before Hydro finishes, can they tell the diesel customers, many of whom are represented here, if the notice that they gave on Friday is accurate, that the increase that they're seeking of 3.6 percent effective January 1, 2002, is that all that is being sought, or are they seeking anything else for 2002? Is this accurate?

MR. YOUNG: The notice to the diesel customers, and I just had a brief discussion with my regulatory specialist because I think I misspoke myself a moment ago, I quoted a wrong number, and I'm not sure, because I was having that conversation, I'm not sure if I understand the whole of the Consumer Advocate's question to me, but the notice that went out did not make mention of the RSP adjustment. I imagine that's the point that he was raising and there is

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that increase which is coming in accordance with the 1 circumstances which are already in place in the RSP and it's 2 approximately 3.4 percent, and I think the more appropriate 3 way for people to understand that, at least it makes more 4 sense to me if you think of it this way, is .24 cents per 5 kilowatt hour. That has not been there ... I mean it is part of 6 the application and it's part of the whole scheme of things 7 that's going on with the rates, but it's something that would 8 9 have occurred even if Hydro had not made the application, and so that point was not pointed out in the notice that 10 went out to diesel customers and we sincerely apologize if 11 that's caused any misunderstanding. 12

MR. BROWNE, Q.C.: So effectively the increase sought is seven percent. Is that accurate? 3.4 and 3.6, is that what we're being told?

MR. YOUNG: The overall increase could be in that range.
The RSP change, we should also point out, doesn't happen upon the Board's order. The normal way that occurs is July 1st, but it is in that range, yes.

MR. BROWNE, Q.C.: Thank you. I just wanted that clarified before people got to speak.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. Browne, thank you, Mr. Young. We'll proceed on now with the presentations. I misspoke there. I have eight presentations, notice of eight presentation. Certainly if there is anybody else in the room who would like to present during the day or tomorrow, if they could let the secretary know we'll try and arrange for that as well. Mr. Wally Anderson, who is the MHA for Torngat Mountains, Mr. Stanley Oliver, who is the Executive Assistant to the Honourable Ernest MacLean, who is also the MHA for Lake Melville District. Mr. Dennis Peck, who is the Economic Director for the Town of Happy Valley-Goose Bay, and they are a registered intervenor. Mr. Richard Riche, who is the Mayor of Rigolet. Glenn Sheppard from the Town of Postville. Shawn Boland from the Town of Hopedale. Ruth Flowers from the Town of Makkovik, and Henry Broomfield from the Town of Nain. I would ask at this time if Mr. Anderson would come up please and take the witness stand. Good morning to you, Mr. Anderson.

41 MR. ANDERSON: Good morning.

MR. NOSEWORTHY, CHAIRMAN: I wonder could you take the Bible in your right hand please, for the swearing in? Do you swear on this Bible that the evidence to be given by you shall be the truth, the whole truth, and nothing but the truth, so help you God?

47 MR. ANDERSON: Yes.

MR. NOSEWORTHY, CHAIRMAN: Thank you sir, very much, you can proceed with your presentation please?

MR. ANDERSON: My name is Wally Anderson, I'm the MHA for the riding of Torngat Mountains. The riding of Torngat Mountains takes in the six communities on the north coast of Labrador. Six aboriginal communities, five Inuit and one Innu. Geographically, the riding of Torngat Mountains is bigger than the entire island of Newfoundland, so it's also the most remote area in this province. I am going to be, I'll try to be as calm as I can in giving my presentation, because I think most people here know how I feel about the north coast and about the tremendous strain that the Hydro rates and other things have on the residents in my riding.

There is no question that we have all heard and seen the social problems that we face on the north coast of Labrador. These are because the people in my riding are probably the lowest income earners in this province. Yet, they pay the highest cost of transportation, the highest cost for groceries, the highest cost for Hydro rates, the highest cost for transportation, and I think there is very little wonder, when you look at the other communities in Labrador where the average income in some ridings are \$60,000 to \$70,000, and their light bill is probably at \$100 or less for heat and lights included. When I see light bills on the north coast that run up to \$250 a month, and I'm sure that the people from my riding who are here today will show evidence of that, and no, this does not include electric heat.

We have all these communities that are within 250 miles of the mighty Churchill Falls, yet we light up the Eastern Seaboard with cheap electricity rates. Can anyone here wonder how a young mother, a single mother, who is trying to make a go for herself on the north coast, yet earns a very low income, is trying to stay away from welfare, and yet one of the most difficult tasks she faces on the north coast of Labrador is electricity ... when single mothers in other parts of ... like Goose Bay and Lab West, can heat their home for probably \$200 or less, and these are not, these are not estimates. These are facts. I wonder why?

I wonder why do I have to deal with social problems and try and grapple with ways to try and find ways and means so that the people on the north coast can stand up, and as small an income earner as they are, to play their part to be taxpayers in this province. Every one of them falls within 250 miles of the mighty Churchill Falls, and yet we pay the highest cost of electricity on the north coast of Labrador.

I was disappointed when Hydro laid off an employee here in Happy Valley-Goose Bay in the early year. That person done a lot of work on the north coast of Labrador, and we were told it was because of wage restraints, or cost savings. In Happy Valley-Goose Bay, where we're told that there's going to be a big decrease, and

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probably the largest part of the people who pay for Hydro live in Happy Valley-Goose Bay. I mean really, cost saving

(10:15 a.m.)

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There are many other issues that I could address here today, but I can tell you no one knows the difficulty in trying to deal with the north coast than I do. These people believe that they are human beings and they should be treated in a proper fashion. I believe that there should be rates across Labrador, where we pay our fair share and while I fully agree that there is a large subsidy on the north coast, it's not enough, and I guess the thing that really hurts me most of all and makes me mad is to know that the people who are proposing the increase to the residents that I represent, never had the decency, let alone the guts or the gaul, to travel to the north coast so the people themselves could speak out, which they want to do, and play a part in why they believe that any increase to coastal Labrador is wrong.

I guess I could go on for a long time, but I think I've made a point as to how I feel and I have no problem putting my hand on the Bible and to say that any increase to coastal Labrador is going to add to some of the social problems which the people, the people themselves are dealing with and they're doing a good job. And to know that the powers that be are going to come back here again and to propose an increase to the people right now that even with a subsidy are paying the highest electricity rates in this province, and who depend upon that more than anybody else, and to know that they never had the courtesy to come to the north coast of Labrador. There's such a thing as shame, there's such a thing as guilt, and yes, there's such a thing as standing up and be counted, which the people on the north coast are trying to do. There's a beautiful day out there today, it's a fall day, a typical Labrador day, and I would say to all these people here, that before you go ahead and increase the rates on the north coast of Labrador, that I believe there are other ways and means that you can justify or bring rates up in some areas, and bring them down on the coast of Labrador. I think it's time when all of Labrador need to come together and if uniform rates is what's needed, then I fully support it. No one on the north coast is against any of the cheap rates that residents of Sheshatshui and Northwest River, Happy Valley, Churchill Falls and Labrador City pay, but at the same time we feel that we're being crucified by paying these high rates. We want a chance and I believe that Hydro has within its ways and means of uniforming rates throughout Labrador that will even the burden on the people on the north coast.

I have to be honest and to say that despite what I have said, I want to thank the CEO, Bill Wells, who many

times have listened to the concerns and made amendments to some of the problems that we've had on the coast, but it doesn't take away from the hardship that any increase in coastal Labrador is going to have on the people.

And the last part again, we'll say is that I'm disappointed, I'm angry, and I'm hurt that you couldn't ... really who in Goose Bay is going to come forward and say, boys, we don't want a decrease? Really, and yet to those where you're proposing an increase, you talked of 3.2, but also another 3.4. Maybe we don't know what else is hidden there, but I can say to you on behalf of the people on the north coast of Labrador, before you increase any rates, and add a bigger burden on the people on the north coast, I believe all of us in Labrador as a whole, by working with Hydro, can find ways and means to ... if it's a shortfall that you're anticipating, that maybe we can work together, but my last plea to you is this, do not, do not increase the rates on the north coast of Labrador because as I said before, any increase on the north coast of Labrador is going to add to problems. Thank you.

- 73 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. 74 Anderson. That's clearly a heartfelt presentation. Would
- you be prepared to take any questions from ...
- 76 MR. ANDERSON: Sure.
- MR. NOSEWORTHY, CHAIRMAN: Would Hydro have any questions of Mr. Anderson please? Or comments?
- MR. YOUNG: No, Mr. Chairman, thank you, Mr. Anderson, we don't have any questions.
- 81 MR. NOSEWORTHY, CHAIRMAN: Newfoundland 82 Power?
- 83 MR. HAYES: No, thank you, Mr. Anderson, a very 84 eloquent presentation.
- MR. NOSEWORTHY, CHAIRMAN: Excuse me, Mr. Anderson, could I just, the panel may have some
- questions, if you would, please.

 87 MR. ANDERSON: By the way, too, I just want to say, I
- mentioned the part of the high cost of electricity. Take this cell phone, I'll give you two ... walk over to the post office,
- ship one to Vancouver and one to the north coast, and the
- one to the north coast is going to cost double and almost triple as what it takes to ship to Vancouver or to the United
- 94 States, and that is the kind of burden that if you increase
- the Hydro rates, that you'd be putting on the people of the north coast.
- 97 MR. NOSEWORTHY, CHAIRMAN: I would ask the 98 Consumer Advocate if he has any questions?
- MR. BROWNE, Q.C.: Yes, I have some questions for Mr. Anderson. Mr. Anderson, when Churchill Falls was

- developed, did that affect in any way the rights that the 1
- Aboriginal people had in Labrador, the development of that 2
- project? Your hunting rights, the economy that was there 3
- 4 at the time as you knew it?
- 5 MR. ANDERSON: I don't think there was any consultation
- really with Churchill Falls. I think the same holds true with 6
- the fishery, that we say the draggers and everything was 7
- coming up here and sweeping the bottom of the north 8
- coast, and you know, we were the only people who never 9
- received the TAGS program, so Churchill Falls, the fishery, 10
- you know, I'm beginning to have some questions about 11
- Voisey Bay, you know, that very seldom are the people on 12
- the north coast a part of any discussion, and Mr. Browne, 13
- 14 I say again, that it holds true here where this Board, or this
- group failed to travel to the north coast. 15
- MR. BROWNE, Q.C.: So when Churchill Falls was 16
- developed, were there people from your community who 17
- used that area around Churchill Falls for hunting prior to 18
- the development? 19
- MR. ANDERSON: There was some who, not particularly 20
- right in the Churchill Falls area, but as you know, there was 21
- a lot of land that's been flooded and there was parts of 22
- people from Rigolet and Postville and Makkovik who did 23
- trap in that area, and yes, you know, they lost a part of their 24
- trapping land, but again, no there was no consultation with 25
- 26
- MR. BROWNE, Q.C.: Was there any compensation given 27
- to them for that, the loss of that land? 28
- MR. ANDERSON: There was none, no, none, there was 29
- 30
- MR. BROWNE, Q.C.: In terms of costs within your district, 31
- can you just give us some idea as to the cost of goods and 32
- services. You just used an example of mailing a cell phone 33 from the post office here, one going north and one going to 34
- Vancouver, and Vancouver is a lot cheaper. What about
- 35
- basic products, milk and orange juice and bread and 36
- 37 flower?
- MR. ANDERSON: There is a subsidy that's provided for 38
- fresh meat, fresh fruit and vegetables to a certain degree, 39
- but again, anyone can take any price comparison in the 40
- north coast as compared to Goose Bay and Lab City, and 41 the cost is at least 25 or 30 percent higher, or more, on the 42
- north coast, and \$525 a return trip to fly from Nain to Goose 43
- I mean really, if there was, you talk about 44
- presentations around this province, and no matter where 45
- you hold them on the island, whoever wants to go is going 46
- to be able to go there, but tell me one place on the island 47
- where it's going to cost them \$550, or \$520 to get there, plus 48
- the fact that they could be caught in weather here for three 49 or four days. Granting, Hydro paid for one individual to 50

- come out from each community, but again, this is the part
- of the whole structure of the north coast as to why a lot of
- difficulties are caused, is caused by the high cost of hydro,
- the high cost of gas, you know. Link people in Hopedale
- who can't afford ... there's no one in Hopedale can afford 55
- electric heat. 50 miles return to go and get a bit of firewood 56
- because, you know, they can't afford electric heat.
- MR. BROWNE, Q.C.: Along the coast, along your district,
- is there anyone with electric heat to your knowledge? The
- vast majority would use what kind of fuel, Mr. Anderson?
- MR. ANDERSON: I am not aware of any individual person,
- but I'm not sure if any of the counsel offices or if any
- private business might have electric heat to my knowledge,
- I'm not sure.
- MR. BROWNE, Q.C.: What type of fuel do people utilize
- along the coast, along the communities within your district
- for heat? 67
- 68 MR. ANDERSON: Well, basically most of them in most
- communities use wood. Every community uses wood.
- Some people use a furnace, stove oil, but stove oil and
- wood are the two that most people use.
- 72 MR. BROWNE, Q.C.: And stove oil, how does that get to
- the coast?
- MR. ANDERSON: It's delivered by ... there are two, there
- are two suppliers, Woodwards and Ultramar, but again, you
- know, like when you hear people in different parts of the
- island complaining about, you know, the cost of fuel has
- reached 88 cents, I mean my God, that was a wish for the
- people on the north coast who are paying over a dollar. It
- was a wish. You have people complaining, I mean calling
- the Open Line and forming different groups. Our fuel has
- gone to 85, 88 cents. That was a dream, a dream for the
- people, Mr. Browne, in my riding.
- MR. BROWNE, Q.C.: Do you have any idea what the
- average fuel cost would be for a resident during the winter
- months? 86
- 87 MR. ANDERSON: No, I don't, and I would say that the
- cost of, the amount of fuel that people burn is very limited
- because wherever they got access to wood, then that's
- their sole means. Sure people have furnaces that they use
- too, but most of them have wood stoves which they use a
- lot more than they do for the furnace and the stove oil.
- MR. BROWNE, Q.C.: So wood would be the primary
- source of heat?
- MR. ANDERSON: Yes, it would, yeah.
- MR. BROWNE, Q.C.: Hydro has a rate for the first 700 96
- kilowatts used. Do you have any idea of what you can get
- for 700 kilowatts? What would most people have? Would

- they have refrigeration and their lights. Would most
- 2 people have a freezer?
- 3 MR. ANDERSON: Well, they do because of their culture,
- 4 that a lot of people, and of course, again, they got no other
- 5 choice. They can't afford to buy their chicken and their
- 6 roast and steaks, that they do have deep freezes, you
- 7 know, their culture and their survival depends on their
- 8 refrigerator or the deep freeze where they've got, you know,
- 9 their fish, their caribou, their geese, their ducks, and so on,
- and without that, you know, I mean they wouldn't survive.
- 11 (10:30 a.m.)
- MR. BROWNE, Q.C.: So a freezer would be a necessity?
- 13 MR. ANDERSON: Oh yes.
- MR. BROWNE, Q.C.: And a refrigerator would be a
- 15 necessity.
- MR. ANDERSON: Yeah, a lot of people have electric
- ranges, the stove, but you know, some reports sometimes
- when you got an extra large light bill that one month it can
- 19 go very high, and it happens, and the first thing that
- someone will say, well, you know, they're using the burners
- for the heat, and that's not the case, but basically they have
- an electric stove, you know, a hot water tank.
- MR. BROWNE, Q.C.: A hot water tank?
- 24 MR. ANDERSON: Yeah.
- MR. BROWNE, Q.C.: Electric stove, a freezer, refrigerator.
- MR. ANDERSON: A washer and dryer, the same as any,
- you know, the same as any ordinary household in this
- province would have.
- 29 MR. BROWNE, Q.C.: People would have a washer and
- 30 dryer.
- 31 MR. ANDERSON: Yes.
- MR. BROWNE, Q.C.: It would be, and I guess that would
- be a necessity, particularly during the winter months.
- 34 MR. ANDERSON: Yeah.
- 35 MR. BROWNE, Q.C.: You wouldn't have much choice
- there, would you, and then the lights themselves.
- 37 MR. ANDERSON: Yeah.
- 38 MR. BROWNE, Q.C.: And all these you would view as
- 39 necessary for life in the north?
- MR. ANDERSON: They're necessary, I guess I can say
- that on the coast they're a necessity, but I guess in most
- other parts of the province that it's taken for granted.
- 43 MR. BROWNE, Q.C.: I guess in other parts of the province
- 44 people can go out to the local laundromat if they didn't

- have a washer and dryer, couldn't they, but there's no local
- 46 laundromat in Nain, is there?
- 47 MR. ANDERSON: There's none, no.
- 48 MR. BROWNE, Q.C.: So people have options even within
- the island, don't they, which wouldn't be open to you.
- MR. ANDERSON: You're right, none of these options are
- 51 available on our coast, like laundry mats and so on, and the
- reason why, I guess, is because no one can afford them. I'm thinking if you had a laundry mat on the north coast run
- by electricity, that no one would be able to afford to wash
- 55 their clothes.
- MR. BROWNE, Q.C.: The economy of the north, what do people work at mainly. Is there a fish plant within any of
- the districts, any of the communities you represent within
- 59 your district?
- 60 MR. ANDERSON: There's a fish plant in the community of
- 61 Makkovik. There is a fish plant in Nain. We have a small,
 - a very small plant for (inaudible) cod in Postville, but again,
- 63 I guess there is one time where we got the highest amount,
- 64 meaning that the quotas that we get from the federal
- 65 government are the lowest, so therefore it poses difficulty
 - on the plants. I know in the community of Rigolet, that
 - 67 right now we've got nothing, and we're fighting for a fish
 - 8 plant. We have looked at other options as to what we
 - might do in that community, and other than the fish plant,
 - or getting a fish plant in that community, there is nothing
 - 71 else that we can think of because of its location and you
 - have a few people in Rigolet who work in the clinic, a few
 - people who work in the school, a few people who work for
 - 4 Hydro, but other than that, the large majority probably is,
 - you know, some do work for the Labrador Inuit
- 75 you know, some do work for the Eablador man
- 76 Association, but you've got a large majority of people in
- 77 this community that has got nothing, and to be quite
- $\,$ 78 $\,$ honest, the last three years, the only thing that they've had
- vas a make work project where we, they qualified for their
- hours, a number of people, at \$5.50 an hour and yet some
- 81 of these people had to receive a top-up from Social
 - Services because the amount of money that ... when you
 - get your hours that's required, it depends on your wages,
 - or what you're paid an hour, and even though they
- 85 qualified for EI, they did not, they were eligible for a top-up
- 86 from Social Services. the other communities are, some find
 - it difficult. You know, we're hoping for other things in the
- 88 community of Postville, a logging operation and so on, but
 - still, I mean like I guess all these things is going to be fine
 - and dandy, but if you're paid a decent wage, the same as
 - you're paid in Goose Bay or Labrador City, when you still
- 92 got to turn around and pay the highest cost for food, the
- 93 highest cost for electricity, the highest cost for
- transportation, then really, I guess, then you're no better,
 - really it's a sad but probably true statement, that you're

- probably no better off than someone who is on welfare.
- 2 MR. BROWNE, Q.C.: Mr. Anderson, can you comment on
- 3 the, on any situations of which you are aware where people
- 4 have their electricity cut because they were unable to pay
- 5 their bills? Are you aware of any situations of that nature
- 6 within your district?
- 7 MR. ANDERSON: Well there are some who have the
- 8 electricity rates cut but I guess they're, most of these are
- 9 probably the same as what you find in other parts of the
- province, that you know, rather than pay the light bill that
- they do other things, but I don't think that ...
- MR. BROWNE, Q.C.: What do you mean by other things,
- 13 Mr. Anderson?

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MR. ANDERSON: Well, I guess they use it for other necessities, and I guess it's not a question, like I mean most of these people pay their light bills, but then again, I mean when you got to pay a light bill of like \$100 or \$150, and I mean you're making five or seven dollars an hour, that this light bill is only for just your lights, and not heat, then I think this is a prime example of the stress and the strain that's put on these people in coastal Labrador. I mean you got someone who, word has it that the, the average wage in Labrador west is about \$64,000. When you got someone with an average wage of \$64,000 who is probably paying \$100 to \$150 dollars to heat their, to heat and lights for their house, then I guess one can only imagine the strain that ... I mentioned about coastal Labrador, that instead of ... the average wage is probably \$18,000 a year, and then you got to go out there and you're expected to pay \$150 a month, or somewhere between \$100 to \$150 in some cases for a normal light bill, then you got to pay \$500 to get to Goose Bay for some reason if you wanted to come here, and you've got to pay the highest cost for gasoline, and then you got to pay the highest cost for food. I mean, you know, really, I mean, you know, these are things that these people on the coast have to deal with day in and day out, and we let it happen. We, society ... whether you ... even the government, the federal government and the rest of Labrador, they let it happen. They stood by, they let it happen, so really when I made the statement, do people really give a damn about the people on the north coast, I say it with great honesty, great sincerity, because in many cases I don't, and if this increase here is allowed to go ahead, then, you know, everything that the people on the coast stood for, you know, and everything we fought for, you know, is all forgotten, is all forgotten, and I tell you, the people on the ... in the last two years, the last ten to 14 months have made tremendous strides, and in particular the community of Nain where the people have come out and they've took control of their community, and they want to move ahead, but really how can you move ahead when every time you do things to help yourself, that the powers

to be on the outside is going to come back and clobber you, and in this case probably another seven percent, so really I hope that the people here fully understand, you 56 know, I mean my golly, if I was making \$64,000 a year, by the way, which I am as a politician, I don't mind saying, and 57 if someone said to me, okay, what's your light bill in Goose Bay and I'll tell you, my average light bill is \$58.00 a month. About \$58.00 to \$62.00. We've got a basement, an upstairs, you know, two cars plugged in. We've got the washer and dryer going the whole time, and we've got four televisions which most of them is left on in the nighttime. I got my 63 daughter, she's out there steady with the ghetto blasters going, you name it. My daughter ... computers, you know, and yet my mother who is a senior, who is living on \$600, or probably \$900 a month, turns on her television probably 67 an hour or so a day, and washes her clothes, and turns on a few lights in the nighttime, and her light bill is way more than mine. Imagine if she had to trust to electricity to heat, electricity for heat. Imagine, how would they survive. And 71 that's the part that they face day in and day out, but to get 72 clobbered again, you know, I mean, good, they're starting to do good on the north coast, okay, come on, let's put the 74 rates up. You know, it's time for Hydro rates, let's increase the cost, good, come on. It's almost like you're saying, keep them down, and that's the part that angers me.

MR. BROWNE, Q.C.: What about daylight hours, I just want to get into that, during the winter months. How many hours of daylight would you have along the, up north? Is that a factor where people would have to turn on their lights earlier?

MR. ANDERSON: It varies, yeah, it varies quite a bit. In the summertime we're pretty good. It doesn't cost us anything but we can say that we got more than the other parts of this province because of the farther north you go, the more daylight hours you got. We're pretty proud of that. We're just hoping that no one is going to start charging us for that ... (laughter). But in the wintertime, you know, around 8:00 in the morning, you know, for when you get into January and February, December, January and February, it's 8:00 in the morning, you know, you still got your lights on in your house in the morning, and anytime after 3:30 or 4:00 then you got to turn your lights back on, you know, full power, so ... and then the coldest months, and again, this would, you know, it's a prime example as to why people can't afford electric heat, and there's that for the coldest month that we would require, you know, more, more heat than any other part of the province because of the long winters and the cold winters.

101 MR. BROWNE, Q.C.: Thank you, Mr. Anderson.

MR. ANDERSON: Mr. Chair, I guess the four ... I just want to say that I never came here today with the intention to embarrass people. I came here today with the concerns for

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- the people on our coast, and I think what I said is the truth
- and I will continue to address this issue with Hydro, and
- 3 the last thing I will say is that I request that this Board
- deny any rate increase to the people on the north coast.
- 5 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 6 Anderson. It has been standard practice to ask the other
- 7 registered intervenors and the panel, if you could bear with
- 8 us just for another moment, sir. Mr. Peck, do you have
- 9 anything?
- 10 MR. PECK: No questions.
- MR. NOSEWORTHY, CHAIRMAN: Board counsel?
- MR. KENNEDY: No questions, Chair.
- 13 MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell?
- 14 COMMISSIONER POWELL: Just a couple of items, Mr.
- Anderson, thank you for coming. You said you have six
- 16 communities in your district?
- 17 MR. ANDERSON: Yes, I do.
- 18 COMMISSIONER POWELL: So each one of them has their
- own diesel system?
- 20 MR. ANDERSON: Yes.
- 21 COMMISSIONER POWELL: Do any of these communities
- 22 have committees that would look at the issues surrounding
- 23 Hydro and electricity use?
- MR. ANDERSON: Well, I guess their biggest concern, or
- their biggest hope would probably come from the combined
- councils of Labrador, but I guess, you know, the part about
- committees in their communities is this is a prime example.
- 28 Why would they have a committee ...
- 29 COMMISSIONER POWELL: No, no, I ...
- 30 MR. ANDERSON: Okay, I want to finish.
- 31 COMMISSIONER POWELL: Okay, sorry.
- 32 MR. ANDERSON: Why would Postville or Makkovik or
- 33 Hopedale have a committee, I mean to raise their concerns
- to, when at a meeting such at this that the committee won't
- even travel to the north coast, so really I'll answer your
- question this way. Put yourself in the position of the
- people on the north coast who are paying the highest cost
- for electricity, why would they have a committee when
- 39 there's public hearings on an increase, and an increase is
- 40 gauged at the north coast of Labrador, and that the
- 41 committee or the people who are proposing this rate
- increase haven't got the, excuse me, but haven't got the
- decency to travel to the north coast so that all the people
- 44 in these communities, the women's group, the town
- councils, the youth, can have their say. Really, I mean
- 46 that's the best way for me to answer that question, you

- know, what would that committee achieve? They could probably go on the radio and do an interview, but the truth
- of the matter is until you sit down face to face, it's the same
- 50 as everything, sir. If I or you have a problem with our
- daughter or our son, then I mean until we sit down face to
- 52 face and talk it out and dish it out, we're not going to
- 53 accomplish nothing, and I think that's the feeling of
- frustration on the north coast as to why should we have
- committees when those who our committee wants to deal
- with or have a meeting with won't even bother to grace us
- 57 with their presence.
- 58 COMMISSIONER POWELL: My next question was, if you
- 59 have a committee, that you have problems and you talk
- 60 about working together, to have discussions with Hydro
- concerning issues with that (inaudible) in that community,
- 62 and then each committee has (inaudible) if they were to
- communicate themselves, and maybe they'd (inaudible). You do have, each community has their own separate
- 65 system, and I presume while there are some problems
- common, there are some problems unique probably to their
- own communities. Okay, so you don't have ... do those
- 68 communities have any idea what the actual cost of
- 69 operating the community diesel systems versus what
- 70 they're actually charged for?
- 71 MR. ANDERSON: Yeah, we're fully aware that there is a
- 72 large subsidy.
- 73 COMMISSIONER POWELL: Okay.
- 74 MR. ANDERSON: That's provided by government, by
- 75 Hydro, a large ... but it's not enough.
- 76 COMMISSIONER POWELL: Do you think the people who
- 77 do the economic planning for your area are aware of the
- 78 true cost of providing electricity versus what you actually
- 79 pay?
- 80 MR. ANDERSON: Can you say it again?
- 81 COMMISSIONER POWELL: One of the issues you're
- talking about is the lack of income, and sometimes as a
- 83 business person I find that you get subsidies going and
- 84 people don't really understand what the true cost, and
- 85 therefore they don't make proper economic decisions
- because they're not aware, so if they knew that the average
- 87 family, say, was paying \$100 a month, but really the true
- 88 cost is \$400 a month, the urgency for getting a decent
- 9 income is greater than looking after somebody when they
- got a \$100 electricity bill?
- MR. ANDERSON: I think all that has been fully recognized
- by the people on the coast, and I think we're fully aware too
- 93 that it hinders, it hinders the growth and the economic well-
- being of the north coast communities. Like, look, there's a
 whole bunch of business people that deal with nothing else
- other than the north coast, and that's probably the reason

why you got so many offices in Goose Bay. That's the 1 reason why you got so many bureaucrats in Goose Bay, 2 well civil servants, is because of the high cost on the north 3 coast with all factors, Hydro being one of them, and these 4 hurt, it hurt the north coast community. I mean you have 5 got all the number of people that are stationed here in 6 Goose Bay that work for government, and for Hydro ... a 7 prime example, Hydro, you know, they've got people, a 8 large number who work basically 90 percent, I would say 9 that their work is strictly on the north coast. Like 10 mechanics and so on, yes, they've got a back-up plant here 11 in Goose Bay, and it's the same thing for even ... like for 12 other businesses on the north coast, that because of the 13 high cost of transportation, you know, the high cost of 14 food, and the high cost of the heat and lights, that they can 15 stay here in Goose Bay where they got cheap rates, 16 provides good economic benefits for the town of Goose 17 Bay. The truth of the matter is this, if you look at the 18 community of Goose Bay, look at the number of people that 19 makes the economy in Goose Bay work, and there's no 20 bigger contribution made than those of the north coast and 21 people travelling from the island or any other part of 22 Canada who comes into Goose Bay, overnights in Goose 23 Bay at the hotel, the winers and diners in the nightclubs, 24 onto the north coast, back out here again, hotels again, and 25 on the way through, the number of people coming from the 26 north coast that does this is because they've got a good 27 economic base of cheap electricity, they've got ... the food 28 is cheaper in Goose Bay and so on, and this is a prime 29 example of the north coast, and the difficulty, and that's the 30 whole point that I want to make here, and that would not be 31 a better, a better definition, is that the things on the north 32 coast, the high cost of Hydro being one of them, does hurt 33 the economy on the north coast, and provides stressful, 34 35 stressful concerns to the people.

COMMISSIONER POWELL: Thank you, they're my 36 questions. 37

MR. NOSEWORTHY. CHAIRMAN: Commissioner 38 39 Saunders?

COMMISSIONER SAUNDERS: Just a couple of questions. 40 Good morning, Mr. Anderson. It's a pleasure to meet you. 41

When you refer to the north coast, you refer to all of the 42

communities north of here, do you? 43

MR. ANDERSON: Yes, I do. 44

COMMISSIONER SAUNDERS: And I gather you've lived 45

there all your life? 46

MR. ANDERSON: I moved to Happy Valley-Goose Bay in 47

1975, but my work was always with the north coast of 48

Labrador, as a bureaucrat and now as an elected official. 49

COMMISSIONER SAUNDERS: Yes, so you live here in 50

Goose Bay?

MR. ANDERSON: Yes, I do.

COMMISSIONER SAUNDERS: Yes, but you spend a fair

bit of your time, and you have spent, you say along ...

MR. ANDERSON: Yes.

COMMISSIONER SAUNDERS: Or a long time along the

north coast as you call it.

MR. ANDERSON: Yes, yeah.

COMMISSIONER SAUNDERS: Are you familiar with the quality of the service provided by Hydro in any of the communities, or can you speak, say first hand with respect to ... I think you mentioned your mother lives in that area?

MR. ANDERSON: Makkovik, yes, yeah.

COMMISSIONER SAUNDERS: Would you have any idea of the quality of the service that she receives in respect of 66 continuous service, whether there are frequent outages, brown outs, difficulty in getting power restored when it goes off? Do you have any comments along those lines?

MR. ANDERSON: Yes, first of all, I want to say that we 69 have seen an increase in the services provided and during 71 my remarks I thanked the CEO, Bill Wells, because we have. There's no question. I'll be honest that I know in Nain we had great concerns in 1996/97 as to the outages and so on, you know. They're building a new Hydro plant in Nain. We have seen improvements over the years as to the 75 number of outages, and I think that's all documented now 76 but we're concerned about the number of operators. There 77 was cutbacks years ago to the operators. Some plants have 78 one and a half, you know, we wanted it back to four, or probably we'd settle for two, but you know, I can also call a spade a spade, and the north coast people can correct me 81 if I'm wrong, but I think that over the last four or five years 82 that we've received an increase, or a decrease in the lack of 83 outages that we've had. Now Mother Nature plays a big part. We've had ice storms, you know, we've had, we've 85 had times when the helicopter, the planes couldn't get in, but again, one particular instance was in the community of Hopedale, and the House was open at that time in St. John's, and an employee of Hydro called me every two 89 hours for an update as to how the weather was and what 90 91 they were doing, and they had planned to get the boat to get the poles and so on in these communities. Yes, you 92 know, we're honest, and yes, we've seen quite a few improvements in the last three or four years. No question.

COMMISSIONER SAUNDERS: Okay, so there has been an improved quality of service in your opinion to these 96 communities?

MR. ANDERSON: Yes, with regard to the outages, I know

- the number of calls that I got in 1996 and '97 with regard to
- 2 outages and the complaints from people in the community
- from '98 on, that they're far less, far less.
- 4 COMMISSIONER SAUNDERS: Mr. Anderson, as a
- resident of Happy Valley-Goose Bay, but I'm sure we're
- 6 going to hear from other people as well from the Town, but
- 7 as a resident yourself here, and you've been here, I think
- 8 you said, since '75, how is the quality of service here in this
- 9 particular community?
- MR. ANDERSON: Well, when you're hooked up to the
- 11 mighty Churchill Falls, you know, it's pretty well status
- quo. If the Churchill Falls, for some reason, goes off
- stream, they've got the big diesel power plant up here that
- they just, you know, crank her over and away to go, so there is, very seldom do you have outages here, and
- there is, very seldom do you have outages here, and probably isolated ones in the community where a pole goes
- down in a certain part or section of town and if you happen
- to live in that part of town, you know, the same as
- 19 anywhere else.
- 20 COMMISSIONER SAUNDERS: So these kinds of things
- 21 happen everywhere, of course.
- MR. ANDERSON: But in regard to the power in Happy
- Valley-Goose Bay, I think that the \$58.00 I pay a month for
- my bill is well worth the service I get.
- 25 COMMISSIONER SAUNDERS: So it's a good deal.
- MR. ANDERSON: It's a good deal. It's a good deal.
- 27 COMMISSIONER SAUNDERS: Thank you, Mr. Anderson.
- 28 Mr. Chair?
- 29 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 30 Saunders. Ms. Whalen, do you have anything?
- 31 COMMISSIONER WHALEN: No, I have no questions,
- thank you, Mr. Anderson.
- 33 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 34 Anderson, I have no questions. I thank you for your
- presentation. I've known you, sir, as a Deputy Minister in
- 36 government, and certainly you've been a sincere and very
- serious advocate of the people in your district, I have no
- doubt about that, and that's certainly continuing here
- today. Thank you, sir, very much.
- 40 MR. ANDERSON: Thank you.
- 41 MR. NOSEWORTHY, CHAIRMAN: It is just about 11:00.
- Before we start with our next presentation, perhaps we can
- take a short ten minute break please?
- 44 (break)
- 45 (11:15 a.m.)
- 46 MR. NOSEWORTHY, CHAIRMAN: If we could get

started. I notice Mr. Anderson is gone. I certainly will speak to him later, but I felt as ... I heard Mr. Anderson loud and clear in his comments this morning, and I didn't not suspect those, to be frank with you, but certainly as Chair, I think, of this panel, I want to address some of the 51 comments that he did make, and I can assure everybody in this room, it wasn't out of a lack of concern to the people of the northern coast of Labrador that we decided to sit here 54 55 in Goose Bay and not travel to the coast. This was a matter that was considered very, very carefully, and rightly or wrongly, I think that we would feel that this process 57 provides greater opportunity to the people to input into, 59 into the formal part of the hearing that we are proposing, and I just ... probably I should review with you, I think, some of the rationale quite frankly that we went through in deciding on this matter, and as I say, rightly or wrongly, you can decide for yourself, but I can assure it was not out of any lack of concern or interest, and this was a matter that was discussed fully virtually at every pre-hearing meeting 66 that we would have had in organizing ourselves for these public participation days.

I think it's a matter of trying to understand as well the role of the Public Utilities Board, quite frankly, and our obligations under the Act and how we have to fulfil those obligations. I think first of all, I'll say that, you know, while the parties, Hydro, and the registered intervenors to this hearing, the people in this room today were consulted and indeed had input into the schedule and locations for these hearings, I have no hesitation in saying that the final decision did indeed rest with this Board. There is no question about that. I think there was a consensus arrived at in terms of the way we'd approach these public participation days and gauge this public input, but let there be no doubt about the decision, the final decision rested with this Board, and I as Chair of this panel.

I want to say as well from the outset that all parties indeed, as I indicated, expressed their views and concerns how to best achieve the public input and comments through this public hearing, and I think that every party in this room that you see, Hydro and registered intervenors, acknowledge that indeed this was a very important and very key part of the process to get out throughout the province and listen to public, the individuals, organizations, service clubs, as to what they felt about the impact of this application.

As I said as well, I think it came up at virtually every meeting we had, from the Board's perspective there were a number of considerations, quite frankly. First of all, there are indeed, you may not know this, but there are some 26 isolated and remote diesel sites throughout the province, and that does not necessarily only include Labrador, but includes the island part of the province as

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well, and I think it would be fair to say, and you'd probably recognize and understand this, that it would be impossible for the Board to visit each one of these sites, or indeed to select a few communities in a given region and visit those. I think that would be grossly unfair, indeed, to the other communities that we didn't get around to visit, and we acknowledged and recognized that.

I think the other thing that we looked at quite frankly was that informal consultations by this Board, one or two of us here could have indeed gone to various communities along the coast of Labrador and we could have conducted informal discussions with people in these communities with regard to this particular application, but I think we would conclude that the process that we are involved in, that that would indeed not provided us with the same weight of evidence because these would be informal meetings, that's all they could be, with the same weight of evidence that will be considered here today when we heard Mr. Anderson, and indeed when we will hear future presenters, that these would be informal discussions at best, and as I indicated previously, the process itself provides for a formal compilation of evidence, a formal discussion among the parties, and we felt that that would not provide the fairness and opportunity, quite frankly, to people in these communities, if the evidence wasn't considered on the same basis as all the evidence that will be before us throughout this hearing. So that was a, that was another matter, another concern.

And also, I think, it must be understood, as I indicated earlier, that this Board has statutory and legal obligations to hear this evidence in a fair and just manner, to assess it in a fair and just manner, and to indeed register a decision in a fair and just manner, and while we are not bound by the rules of the court in any way, shape, or form, I think it was acknowledged and recognized that without the benefit of the parties, all the parties here today, and indeed the full panel, that essentially we have to follow the laws of natural justice, the laws of natural justice must be seen to prevail, and, and certainly that's a very key and important part of the process that we would follow. Now without the full panel and the parties, it really would be analogous, quite frankly, in a courtroom setting with the defence presenting evidence without the prosecution being there, or presenting evidence in front of only a partial jury, and you can imagine the situation that that would create. It certainly wouldn't be a process to provide natural justice or a process to evaluate the evidence that's before us on any fair and equitable basis. This is neither acceptable to the Board, neither acceptable in law, and indeed, it doesn't allow us to do our job in a non-discriminatory manner.

So what other considerations do we have? Well, I think there are indeed 14 people in this room here today,

including the panel, Hydro, registered intervenors and the support, and the next consideration became, quite frankly, what is in the public interest would be best served by bringing the 14 of us to a limited number of select communities, or finding a way to allow these communities affected by the application to have input into the hearing, and the math, quite frankly for us, is quite simple. We have 14 people here, and certainly the 14 of us could travel to a community at the same expense as we could get one representative for each community, or two representatives for each community, if you were to look at seven communities, or 14 in the case of one, to travel here to Goose Bay to make a presentation on behalf of the residents of the coast of Labrador. So we asked, quite frankly, the Consumer Advocate and Hydro to address the facilitation and the participation from communities serviced by diesel operation in Labrador, and as I say, rightly or wrongly, this was the rationale that we used and contributed to the decision that we ultimately made to sit here in Goose Bay, and I believe, quite frankly, it has been successful. We have at least seven or six communities presenting here today, and I think quite frankly that that's the most interest that we have had throughout this week in any event, of the public participation days that we've had, and I certainly thank you for that.

And I'm sure there will be comments from other presenters here this morning on why we didn't travel to the coast. I think I've tried to provide, in any event, some explanation, so hopefully from here on in we might focus on the application but I certainly acknowledge that there may be frustrations and emotions that you have in respect of that, as certainly Mr. Anderson demonstrated this morning, that you would wish to say and that's fair enough. But I think what you will say here will be registered in, as I say, fully part of the public record, in full evidence, and will enable us to make a fair and just decision on behalf of, not only the people of the northern coast of Labrador, but certainly everybody else in the province, and I think we feel confident that through these presentations, quite frankly, and with the letters of comment that we have received, and I'm sure we will receive more of those, that we'll be in a position to indeed make the fair and just decision that we're obliged to do, so I just wanted to make those remarks and let you know that clearly this was not made without a good deal of consultation and consideration with other parties in this room, and certainly our only objective in this, as I say, rightly or wrongly, and certainly this would be in the eye of the beholder, I can appreciate this, is the fact that we were trying to facilitate more participation, quite frankly, from the communities as opposed to less. Thank you very much, and I'd like to now proceed with the next person on our schedule, Mr. Stanley Oliver. Could you please, Mr. Oliver, come forward? Good morning, Mr. Oliver.

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- 1 MR. OLIVER: You don't have either higher chair, do you?
- 2 MR. NOSEWORTHY, CHAIRMAN: If you could take the
- Bible ... do you swear on the Bible that the evidence to be
- 4 given by you shall be the truth, the whole truth, and
- 5 nothing but the truth, so help you God?
- 6 MR. OLIVER: I do.
- 7 MR. NOSEWORTHY, CHAIRMAN: Thank you sir, very
- 8 much. Could you indicate your name and who you're
- 9 representing here and you may proceed then with your
 - presentation, sir?
- 11 (11:30 a.m.)

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MR. OLIVER: Stanley Oliver, Executive Assistant to the Member of the House of Assembly, the Honourable Ernest MacLean. First of all, I'd like to apologize for the Honourable Ernest MacLean not being here today. One of the disadvantages of being a Cabinet Minister is that sometimes his Cabinet duties takes him out of town when important events are on the go, but he sends his apologies and sent me to bring the message. I'd also like to thank the north coast residents, and also the Happy Valley residents that are here today. With that I'll begin. I have a prepared brief by Minister MacLean. On behalf of the Member for Lake Melville, the Honourable Ernie MacLean, I would like to take this opportunity to welcome the Board of Commissioners of the Public Utilities to Happy Valley-Goose Bay. It is important the Board visit communities in Labrador to listen firsthand to the concerns with Hydro's general rate review application and how it affects the lives of Labradorians in their communities.

The Lake Melville district includes Mud Lake, Northwest River, Sheshatshui, Churchill Falls, and Happy Valley-Goose Bay. Mr. MacLean is pleased to see that the application includes a significant decrease in the rate for communities he represents. For the record I want to state publicly that Mr. MacLean supports an equitable rate structure for communities serviced within the Labrador interconnected grid system. Given the fact that we live next door to the world's largest underground plant, it would only make sense to have reasonable rate power for consumers connected to the Labrador integrated system.

One rate for users in Labrador West and Central Labrador would result in fair billing to all consumers. Of course, such an initiative should be phased in gradually with appropriate consultations in each community.

In addition to serving as an elected Member for the Lake Melville area, Mr. MacLean is also the Minister of the Department of Labrador and Aboriginal Affairs. One of his mandates as Minister of this new department is to review electricity rates for coastal Labrador. Recently the Minister attended an Northern Ministers Development Conference in Lorange (phonetic), Saskatoon. It was apparent during that forum that the challenge of providing fair and reasonable energy rates in northern areas does not only pertain to Labrador. This issue is prevalent throughout the country. The question must be raised, what can we do to reduce the burden of high cost of energy in northern areas.

The Minister is confident that you would agree it is simply not fair to expect those already burdened with the high cost of living to have to pay a highest rate structure for electricity. He has consulted with his colleagues, Yvonne Jones, MHA for Cartwright and L'anse au Clair, and Wally Anderson, who you heard spoke so eloquently just then, the MHA for Torngat Mountains, on the fact that consumers on the isolated diesel system will pay approximately 20 percent or more for the same amount of power when compared to the Newfoundland Power and Island Interconnected System consumer.

The ramifications of such an increase on community economic development are not to be understated. It is widely recognized that high electricity rates is an impediment to economic development and communities. The Minister feels we have to be creative in our attempts to find solutions in how we address reducing the cost of electricity, particularly on the coast of Labrador. He encourages Newfoundland and Labrador Hydro to invest funding into researching the feasibility of small scale hydro projects and/or with power generation to assist with offsetting the high cost of energy for coastal Labrador.

As his Executive Assistant, the Minister has asked me to make the following brief comments on Hydro rates on the north and south coast. He is disappointed that the Board will not be visiting communities on the coast of Labrador to listen to the residents and business owners on how the rate application will affect them personally. As well, it is important to recognize that although much of the diesel generated power supplied to the north and south coast of Labrador is subsidized, the cost to consumers is still very high. Any increase to the cost of electricity to coastal communities will be difficult to bear by the consumer and individuals in the community.

Whether it be forestry, whether it be forest industry, tourism, the diversified fishery, or major resource development projects such as Voisey Bay or Lower Churchill, the importance of lower costs for electricity rates is essential for economic activity throughout Labrador. As an example, in the Lake Melville district, the lower cost of electricity rates is critical for the continuing military training at (inaudible) Goose Bay. The Allied Nation who have signed a Memorandum of Understanding to participate in the low level flying training program at the base are under scrutiny by their own department to be cost effective.

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One has to keep in mind that the other nations are actively marketing their bases as strategic locations to conduct training activities. Therefore, any additional expenses to the program at (inaudible) in Goose Bay may have long lasting effects on the future of the low level flying program in this area.

Approximately \$70 to \$90 million of foreign dollars is invested in this country as a result of low level flying training at our base. This program, the economic engine of the Lake Melville district, is strong and continues to grow. Any reductions in the new rate structure on the base would only add to a positive effort to market our training opportunities in Labrador.

Once again, let me stress the Minister is very pleased to see that Hydro's general rate review application includes a significant reduction in rates for communities in his district. In closing, the Minister would like to note that there is a real potential for significant economic growth in Labrador and that a fair and equitable rate structure for current and future power requirements will entice the private sector to invest, making real potential economic projects a reality, not only in Lake Melville, but also in the entire Labrador. Thank you.

- MR. NOSEWORTHY, CHAIRMAN: Thank you very much,
- 25 Mr. Oliver. I'll ask now for questions please. Hydro?
- MR. YOUNG: No questions, thank you, Mr. Oliver.
- 27 MR. NOSEWORTHY, CHAIRMAN: Newfoundland
- 28 Power?
- 29 MR. HAYES: No questions, Mr. Chair, thank you very
- much, Mr. Oliver.
- 31 MR. NOSEWORTHY, CHAIRMAN: The Consumer
- 32 Advocate please?
- 33 MR. BROWNE, Q.C.: Yeah, just one question. You live
- 34 here in Happy Valley-Goose Bay?
- MR. OLIVER: Yes, I do.
- MR. BROWNE, Q.C.: And the area I want to question you
- on, just do most residents here have electric heat or oil?
- 38 MR. OLIVER: I would generally say that most residents
- 39 here have electric heat now. There are still some residents
- 40 that have furnace oil, but that's been minimized with more
- 41 electric heat.
- 42 MR. BROWNE, Q.C.: And do you have electric heat
- 43 yourself?
- 44 MR. OLIVER: Yes, I do.
- 45 MR. BROWNE, Q.C.: And do you mind just telling us
- generally what an average bill would be for you in the
- 47 winter?

- 48 MR. OLIVER: My average bill in the winter is about \$150
- and in the summer it's around \$58 or \$60.
- 50 MR. BROWNE, Q.C.: And in what type accommodation to
- 51 you live?
- MR. OLIVER: I live in a 2400 square foot house, a split
- 53 level.
- 54 MR. BROWNE, Q.C.: 2400 square feet.
- 55 MR. OLIVER: Yeah, 2400 square feet.
- 56 MR. BROWNE, Q.C.: So it's an upstairs and downstairs, I
- 57 guess.
- 58 MR. OLIVER: Three levels.
- 59 MR. BROWNE, Q.C.: Three levels, it's a two story house.
- 60 MR. OLIVER: Yes, it is.
- 61 MR. BROWNE, Q.C.: Okay, these are my questions, thank
- 62 you very much sir.
- 63 MR. NOSEWORTHY, CHAIRMAN: Thank you Mr.
- 64 Browne. Mr. Peck, Happy Valley-Goose Bay?
- 65 MR. PECK: No questions, Mr. Chair.
- 66 MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell?
- 67 COMMISSIONER POWELL: No questions.
- 68 COMMISSIONER SAUNDERS: No questions.
- 69 COMMISSIONER WHALEN: No questions, thank you,
- 70 Mr. Oliver.
- 71 MR. NOSEWORTHY, CHAIRMAN: Mr. Oliver, I guess my
- 72 question just relates again as a resident of Goose Bay on
- 73 the reliability issue and the quality of service that you
- receive. What are your views on that?
- 75 MR. OLIVER: With regards to the quality of service, a
- 76 couple of comments, a couple of years ago we did have
- 77 quite a few interruptions the summer before last, but since
- 78 Hydro have replaced, I believe over 90 percent of the
- 79 transformers in the local area, daily outages have been
- 80 minimized, so we thank you for that. The only quality
- $\,$ au $\,$ question I would like to say is that from time-to-time in our
- office, and I hear it generally in the community that there
- 83 seems to be some delay in hook-ups. I don't know if it's
- because of staffing issues, or just the way things are
- 85 scheduled, but with regard to new houses being hooked
- up, and in the last seven years we built 38 new streets and
- 87 probably approximately 500 new homes so that's important
- 88 that hook-ups be as fast as possible.
- 89 MR. NOSEWORTHY, CHAIRMAN: I have no other
- 90 questions. Thank you, Mr. Oliver, for your presentation,
- 91 and I thank you on behalf of Mr. McLean, thank him as
- 92 well.

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- 1 MR. OLIVER: Thank you.
- 2 MR. NOSEWORTHY, CHAIRMAN: The next presenter is
- 3 Mr. Dennis Peck who is the Economic Director of the town
- 4 of Happy Valley-Goose Bay, and as I indicated earlier, the
- 5 Town is a registered intervenor in this proceeding. Good
- 6 morning, Mr. Peck.
- 7 MR. PECK: Do I purposely have the worst chair?
- 8 MR. NOSEWORTHY, CHAIRMAN: Could you take the
- 9 Bible please in your right hand? Do you swear on the Bible
- that the evidence to be given by you to be the truth, the
- whole truth, and nothing but the truth, so help you God?
- 12 MR. PECK: I do.
- 13 MR. NOSEWORTHY, CHAIRMAN: Thank you. Proceed
- with your presentation please?
- MR. PECK: You'll appreciate if I'm a bit nervous in this forum. I'm trained as a city planner and I think we take a blood oath against engineers and lawyers so it's a bit tricky
- 18 (laughter).

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On behalf of the town of Happy Valley-Goose Bay, I would like to thank the Board for the opportunity to present our views and opinions on the general rate review application. We appreciate the efforts made to come to our community to hear this and other presentations. When we first heard of Hydro's general rate review application and the general details of what was being applied for, our response was it seemed obvious and simple. Of course we were happy to see the application included a significant cut in the rates for our community. After the last several weeks of wading through the vast amount of material that has been generated and seems to flow endlessly into my office, I have gained a significant amount of respect for the Members of the Board to knowingly face this issue and willingly enter this process, and the role you have assumed is worthy of respect, having gone through the thousands of pages of material that have come to my office over the last months, and almost right up to the date of the hearing, and in fact, I went into the office this morning and there was another hundred pages on my desk, so it probably contramands anything I'm going to say here, and I didn't read it ... I am simply overwhelmed by the sheer volume information and the painstaking detail that the information requests have sought to have answered.

I would be less than honest to say that when we initially requested intervenor status that we had a full comprehension of all that the process involved. Our concern was principally, and still is, to ensure that this community's concerns and interests are part of the public record. We have not spent heavily to recalculate or question Hydro's numbers or assumptions, nor sought to counter any of the requests or opinions of the other

intervenors. The rigour of the process that is being pursued by others appeared to lift every stone that could be turned over and question every assumption made.

Standing back and looking at the process as a whole, I feel that the review has resulted in an open and transparent process, albeit an extremely complex one, it has detracted from the general public's interest in the finer details of the application.

Entering this process, we knew that our position would represent a minority view. The Town of Happy Valley-Goose Bay, along with the other communities in Central Labrador is unique in that we are facing the potential of a reduced cost for electricity. We are fully cognizant that Hydro's application is not popular outside this region and that all manner of expertise and opinion has been marshalled against the application.

We also appreciate the message is complex and one around which it is not easy to rally a community of interest. This community is facing a large number of challenges on a daily basis and it is almost a state of exhaustion when faced with new issues, and yet here we are to ensure that our voice is recorded.

Almost in spite of the flood of information we continued to appraise this application in the terms of obvious and simple. When we began to discuss the application with the community, nearly everyone expressed a long-held understanding that the people and businesses of the Town of Happy Valley-Goose Bay were paying higher rates for power than our neighbours in Labrador West, yet we were receiving basically the same product delivered from essentially the same infrastructure and generated by the same source.

In the four years of my employment with the Town of Happy Valley-Goose Bay, there has always been the opinion expressed that there was a fundamental unfairness with existing rate structure. This sense of unfairness is compounded by the knowledge that even between such close neighbours as Wabush and Labrador City, there existed significantly different rates for electricity. This impression was further aggravated by the understanding that Hydro's application included a cash payment back to the ratepayers in Wabush. To quote "for how long have we been subsidizing someone else's power", or quote, "for how long have we been overcharged", are comments I have repeatedly heard in response to Hydro's application. I do not have an answer to these responses, but it's hard not to come away with a similar impression.

It seems obvious to everyone that the rate structure should reflect the reality of common means of production, the delivery as intended by the Public Utilities Act (inaudible) the Board to adopt a similar perspective.

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What appeared simple is Hydro's plan to reduce the number of rate classes from 24 to six, and to create one set of rates for the communities that make up the Labrador interconnected system, and our own experience with municipal governments, the most effective regulations or billing procedures are those which speak directly to the issue and do it within a simple framework. For example, municipalities divide themselves into zones for the purpose of controlling development. Across the western world this has universally resulted in the classification of land uses into residential, commercial and industrial categories. All municipalities struggle with the desire to reduce the number of zones to simplify the regulations affecting those zones, and to balance those desires against the need to ensure sufficient detail is provided to create a fair and equitable basis for decisions. In concept, this is not all that different from Hydro's objective.

Whether six rate classes is the magic number, or whether there should be four or eight is a matter for those on both sides of the question better versed in the details of such organizations and sound business practices for same. But if such a reclassification can help to reduce costs ad simplify Hydro's management process, and at the same time provide fair billing to the customers, how could we not support such an approach.

In addition, as I understand it, the application seeks to modify the demand rate charge to effectively make it a monthly charge from an annual. This would be an extremely positive move. Demand rates have often been a key factor in restricting seasonal operations of public facilities. This one issue often becomes the pivot around which discussions revolve as the Town attempts to provide the very best of programs and opportunities to its citizens. While Hydro is a very good corporate citizen, and has always attempted to help and contribute what resources it can, the demand rate charge has always been seen as an unnecessary, or maybe more correctly an overly complicated encumbrance. The Town regularly has been asked to host events particularly in winter that are of very short nature, one or two days, but require electricity. The cost imposed by the demand rate has often been a significant stumbling block in meeting our community's desires. We strongly support the redefinition of the demand rate to be effectively a monthly charge for power.

As we understand it, rates in the Town of Happy Valley-Goose Bay will still be higher than in Labrador City and Wabush, but that this is the first step to a longer term goal of achieving a truly equitable rate structure within the Labrador Interconnected System. What that eventual rate will be, I leave with the Board and the process that will again review this issue. The Town does strongly support Hydro's position that all the communities serviced by

power generated by hydro infrastructure within Labrador are similar for the purposes of setting rate. We feel that the long term plan should be to work towards a single set of rates for the communities of Happy Valley-Goose Bay, Northwest River, Mud Lake, Sheshatshiu, Wabush and Labrador City. We feel that it is particularly important to establish this framework given that in the near future there is the very real possibility that the Lower Churchill and Muskrat Falls hydro developments will proceed. Any argument suggesting differences within the Labrador Interconnected System may in the coming years come back to haunt those who raise it.

It goes without saying that we support lower costs for electricity as part of our mandate to look out for the interests of our community and to plan for the long term economic development of the Town. The critical importance of these rates is illustrated by the military training offered at 5 Wing Goose Bay, the economic basis of our community. 5 Wing has seen some very significant growth over the last three years following Canada and the Italian Air Force entering a Memorandum of Understanding to permit their training here as a full participant, and now we understand that the French Air Force is also looking seriously at a long term commitment to using the training facilities at 5 Wing. However, it was only in 1999 that the commanding officer, during his annual briefing to the Chamber of Commerce, stated that at the then current level of training activity the costs were approaching the threshold where the program could not be sustained. The number of sorties was at its lowest level since the program had commenced. There should be no mistake that we compete on an international stage for these Air Forces and that they are being courted. For example, three years ago the Italian Air Force's delegation inspecting Goose Bay noted that they had been courted by Tunisia, Morocco, Egypt, Saudi Arabia and Poland. The final decision on military training opportunities obviously involves a lot of factors, not the least of which is the cost of operating in Labrador. Military budgets are hypersensitive to cost. Training options are many and the competition among nations is fierce. Holding costs in line and the need to reduce costs have been the message that we have gotten time and again from the Allied and Canadian Commanding Officers, government officials, and companies operating on the base. The Town went through a very painful alternative service delivery process, all with the stated objective of reducing costs.

Today the base is on a growth curve, but nothing is guaranteed. Activity in 2001 was significantly higher than in 1999, or any of the interceding years. According to an analysis released by the Institute of Environmental Monitoring and Research, the training program at 5 Wing is responsible for 1200 direct, indirect and induced jobs in

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the Town of Happy Valley-Goose Bay, in the surrounding region, and the province as a whole. This one industry brings around 70 to 90 million dollars of foreign currency a year into the country, plus the money spent by the personnel who come to Labrador on their two week rotations and who are permanently stationed at 5 Wing. In 2001, approximately 16,000 personnel rotated through the base during the summer's flying season. The quality of the base infrastructure, the presence of a search and rescue service, the ability to attract new business to the airport that offers these services and is maintained to such a high level, are all directly related to the continued presence and operations of the training program. How much poorer the region would be without the program is not simply measured in terms of the dollars the allies spend in the community on an annual basis.

 $(11:45 \ a.m.)$

Hydro's testimony indicates that the new rate structure will save the base approximately \$190,000. This would be extremely welcomed news as we continue to market the training program at 5 Wing. This program's growth in the last few years has been one of the key bright economic highlights in the region and the province as a whole The province's recent publication, The Economy 2000, and I have provided a couple of copies of that to you, showcase the training at 5 Wing Goose Bay. The article quoted employment and expenditure figures based on 1999 data when 8,000 personnel moved through the base during the training season. The growth to double the number of personnel illustrates the positive trend that is at hand.

The terms of reference for negotiating the next Memorandums of Understanding with the participant nations are being drafted. The Town is regularly visited by senior members of the provincial and federal governments who all express a near pervasive amazement with the size and scale, and positive impact, of the training program to the region and the province as a whole. Yet until September 11, support for defense matters was never a high priority and support outside of this community was one of almost universal indifference to the important role 5 Wing plays to the country as a whole. Hopefully we can continue to contribute.

While 5 Wing illustrates but one of our community's business interests, our role as a regional center and the economic development activity we have been able to attract benefit the entire larger community up to and including the country as a whole. It is often quoted that the discipline of geography has but one true theory to explain settlement patterns, and that is central place theory. The Town of Happy Valley-Goose Bay continues to illustrate the validity of this theory as we play a key role as a regional engine for growth. In achieving this role as a central place and building upon the successes we have had, the competitive costs of doing business in the Town of Happy Valley-Goose Bay is one of our stronger selling points. Whether you are looking into the forest industry, tourism, alternative military training opportunities, or our potential role as the transit location and a key bedroom community for other resource development of which the Lower Churchill hydro development and Voisey's Bay mine mill project are but two among the many opportunities facing Labrador. For any business location decision in general, the cost of power is an important factor.

Obviously, on all fronts, lower power costs are a preferred option for the investor. We recognize, however, that there are real costs associated with the production of electricity and that the Board has been reviewing those matters in fine detail. However, we fully expect it to be the case that the Board will be approached to address social and political questions concerning the redistribution of wealth, not the equitable recovery of costs. It is always tempting to look to alternative measures to reduce the burden of costs that may need to be imposed. We respectfully submit that these questions lie within the preview (sic) of the political forum and not within the mandate of the Board as set out in the Act in general, and Section 78 of the Act in particular. We urge the Board to focus upon the intent of the Act in making their decisions.

Before I leave the floor, I do wish to comment on additional matters. Whether or not this matter falls within your frame of reference, I leave it for your interpretation. Nevertheless I feel that it is important that these matters come forward.

The community of Goose Bay is under the impression that it already faces or will shortly be facing limitations to available power supply. There is a need to seriously and publically review the municipality's long term requirement for power. There is the very real potential that Central Labrador will be experiencing significant growth over the next decade. We must ensure we are ready for that eventuality. The Town is continually being urged to prepare for an exciting future, and we are developing contingency plans and reviewing scenarios to address that future. However, we also need our other partners to prepare themselves and to work with us and the community as a whole. There is a need now to begin the discussion amongst all the affected parties to develop a clear plan to ensure that we can meet this future properly. Even if the actual growth is less than anticipated growth, we will grow. We continue to see an increase in the size and scale of development within the community as we move from a large town to a small city. While often measured in terms of the 104 type of services available and the type of economic

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investments that are occurring, one of the typical signs of this transition is the increased presence of franchise businesses within the community and the redevelopment of existing firms to compete ... an activity that has been in evidence within the Town of Happy Valley-Goose Bay for the last five years in particular.

We are also seeing the base convert the housing that they will be keeping from steam heat to electrical heat. This is a phased process, but one that represents a significant element of growth in demand for electrical power from one contract to another. The review of our long term needs must be done in a public forum to ensure that information is available and that the issues are clearly and properly presented. The process by which such critical decisions about our future are decided must be done via a transparent process and must be done soon.

In closing, I wish to express my thanks to a number of people, not the least is the poor courier who without fail delivered an endless stream of paper to my office over the last few months. I would like to thank the Board for granting the Town intervenor status. The access to information that this has been provided to me has gone a long way to allowing me to explain the issue to members of the community. I am especially thankful of the electronic copies of materials that has greatly simplified my review and search methods.

I do apologize if I have misused any titles or referenced inappropriate acts or sections thereof. We have attempted to provide an overview of our concerns and present a statement of concerns versus replicating the detailed submissions already before the Board. Thank you.

32 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. Peck. 33 Questions, Hydro?

MR. YOUNG: We have no questions. Thank you very much.

36 MR. NOSEWORTHY, CHAIRMAN: Newfoundland 37 Power?

MR. HAYES: No questions, Mr. Chair. Thank you, Mr.

38 Peck.

No questions, Wr. Chair. Thank you, Wr.

40 MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate,

41 Mr. Browne?

MR. BROWNE, Q.C.: Yes, I have a few questions, thank you, Mr. Chairman. Mr. Peck, you are the development officer for the Town. Do you use the cost of electricity as

a basis for promoting enterprise within the Town?

MR. PECK: Absolutely, we do reference that to businesses that are looking to here, about the cost of it. We also noted, I referenced in here about marketing the base. You can appreciate a municipality does not go up to a foreign

air force and say come to our place and train. I mean they'd have us arrested in about three seconds trying to do that thing, but we do work closely with the Department of 53 National Defence, and the Goose Bay Management Office in Ottawa, to put together information for their marketing, and one of the critical things that they do market to the 55 other air forces, are the costs to operate here, and you 56 appreciate for jet fighters, one of the things they need is 57 liquid oxygen, and that's manufactured here, and that requires a lot of electricity. Having that cost competitive factor to other places in the world is an important aspect to 60 them being here.

MR. BROWNE, Q.C.: The community itself, is everyone more or less employed? What's the unemployment rate in the community of Happy Valley-Goose Bay?

65 MR. PECK: I believe it's around 17 percent.

66 MR. BROWNE, Q.C.: Is that a constant figure, or is it improving?

MR. PECK: I haven't seen anything to suggest to me that it has remained, or it's fluctuated too much over the last few years. You can appreciate that being one of the larger communities with a fairly stable employment at the base, we have been an attracting feature to a number of the smaller communities. People come here. I think that most of the communities along the coast have family here, either working for the base or looking for work, because there are a number of opportunities here.

MR. BROWNE, Q.C.: And you heard Mr. Anderson's evidence that the Town of Happy Valley-Goose Bay in his opinion is sort of a hub to provide services to the communities of the north, is that true?

MR. PECK: Absolutely, I noted in here the central place theory, and I think we very much do work that way, that we are an essential place for services and access. The regional airlines come to Goose Bay because of the airport that is there, and the type of services that it can offer. Because of the level of NATO training, you would not get the type of air traffic control and the other infrastructure normally at any other airport. I don't think any other airport in the province actually offers a similar level of resources.

90 MR. BROWNE, Q.C.: You're here accepting for the most part, I would think, Hydro's proposal which has a decrease in rates for you, and yet you heard this morning from Mr. Anderson, and I'm sure you're aware, you got the documents and read them, that there is a proposed increase for people along the coastal areas, in the northern part of Labrador. Has that caused, there appears to be an inequity here on its face. Do you have any comment on that, or does the Town have any position in reference to that?

MR. PECK: You can appreciate when the Town first saw

this that the Town Council was quite pleased that there 1 were cuts involved for our community. We had a lot of 2 discussions with Council about whether or not they wished 3 4 to be involved in this at all, what they would want to say and how to approach it. I think the position, and the 5 difficulty with me saying this at this time is the fact on 6 September 25th there was municipal elections and the 7 hearings were coming in afterwards and my new Council 8 really will not meet until October 25th, so for me to say well 9 this is what Council's perspective is is rather difficult 10 because we've had a significant change on Council. 11 Whether they would take a more strident position or one 12 way or the other, I couldn't speak to that because I have 13 not had a chance to discuss it with them. 14

We did not have any interest into getting into a discussion about our neighbours on the coast one way or the other. We felt that that is, we knew that they would have representatives here speaking to that, and that would be in front of the Board for them to make their decision on. We're simply here to speak for the interests of our community.

- MR. BROWNE, Q.C.: Have you had any discussions with your counterparts in the towns of Wabush and Labrador City in reference to your proposal that there be one
- interconnected rate for Labrador?
- MR. PECK: Yes.

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- 27 MR. BROWNE, Q.C.: And their ...
- MR. PECK: Obviously their response was no.
- MR. BROWNE, Q.C.: How do you understand their position in reference to that?
- MR. PECK: Well, as I understand their position is that there are some unique circumstances historically about
- 33 where they get their power from and how it's being
- delivered, but have been used as the basis for setting the rates.
- 35 Tales.

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- MR. BROWNE, Q.C.: Do you think that position is a reasonable one?
- MR. PECK: It depends from which side of the line you 38 stand on. Any position is reasonable if it's to your side. 39 Would I say it's reasonable to our town? Of course not, 40 but I can appreciate they have an argument. There are 41 certain aspects about how their power is being created and 42 historically the relationships that were there. I'm looking at 43 this in the sense, there's been a change in the corporate 44 structure in the environment that they work within. It's not 45 as it was 20 years ago, and it's moving forward and it's 46 quite different and I can appreciate Mr. Anderson's 47 concerns when he was presenting there. I mean as an 48

individual I cannot but sympathize.

- 50 MR. BROWNE, Q.C.: Given the fact that you act as a hub 51 and are, indeed, part of your economic development has 52 occurred because you service the north. Do you see any 53 obligation in assisting the north with rates, given what
- you've heard here today?
- MR. PECK: You're asking me a question that until I would speak to my new council I wouldn't want to answer.
- MR. BROWNE, Q.C.: Have you had any discussions with the old council on that matter?
- 59 MR. PECK: Not specifically.
- 60 MR. BROWNE, Q.C.: Okay, thank you very much, Mr.
- 61 Peck.
- 62 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- Browne. Does Board counsel have any questions?
- 64 MR. KENNEDY: No questions, Chair.
- 65 MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell?
- 66 COMMISSIONER POWELL: Thank you, Mr. Peck. I just 67 have one question. You mentioned there about the
- 68 possibility of facing elimination of available power supply
- 69 in the future. Has the Town of Happy Valley-Goose Bay
- 70 set up any mechanism where they've identified the reasons
- 71 why there should be ... to see if there's any long-range
- 72 planning with Hydro and other ...
- 73 (12:00 noon)
- MR. PECK: I think the key concern I have is we've had discussions with Hydro and their people about it, and I mean they'd be naive not to say that they haven't looked at it terms of what those implications would be. I mean that 77 should be part of any good corporate policy is to look at 78 your long-term future and what you're going to be doing. My concern is the fact that in any small town, a lot of times 80 rumours will (inaudible) create the decisions and sometimes rumours have nothing to do with the reality, and that's what I think my concern is, that there needs to be an open 83 and kind of a public process on that discussion, and there 84 85 needs to be some way that we can look at that so that there's a clarity to what direction we're going to take under certain scenarios. I mean there may be a scenario that does not involve a great deal of new demand for electricity here, or there may be other scenarios that have very different levels. I think we need to start trying to figure out collectively and in the community to answer those 91 questions so that when I'm dealing with people in the 92 business community and that, they also have some basis 94 of understanding of where things are going, and I would expect, you know, if we have to bring in new lines and that, there's going to be costs and what are those type of costs and how do we, how do we absorb them and how are they going to be part of our long-term strategy in developing the

- 1 community. I'm just concerned a lot of times that decisions
- are made and they're made well within a good business
- 3 framework, but we operate within a very charged political
- 4 environment many times, especially in large development
- 5 projects, and particularly in relationship with things like the
- 6 base and the new growth that's happening up there. It is
- 7 not a simple issue by any means.
- 8 COMMISSIONER POWELL: You think those are more
- 9 Happy Valley-Goose Bay issues and not something Hydro
- or we should be involved with.
- MR. PECK: I think there's a lot of legitimacy to particularly
- some of the issues that you're going to be hearing here, to
- looking at maybe a pan-Labrador discussions about long-
- range energy needs. There have been lots of discussions
- of alternatives like low head hydro developments, and I
- remember about four years ago we looked at a proposal
- that was being reviewed by the Innu Nation for a hydro
- development that would look for Davis Inlet, and it didn't
- involve any reservoir. It was using one of the rivers in the
- area. I'm not sure where that went, and I'm not sure of why
- the reasons it wasn't pursued, but I can see lots of reasons,
- and maybe this is the time or the impetus to start looking at
- other alternative energy sources and supplies from a
- 24 Labrador perspective, and other ways to address the
- concerns in here, and how we're going to deal with some of
- these major developments that are on the horizon.
- 27 COMMISSIONER POWELL: Do you have any idea how to
- get the transparency to the process? You said you had
- 29 discussions with Hydro ...
- 30 MR. PECK: This is where planners always run into
- $\,$ and we have a problem. Yes, there are, there's
- lots of ways in terms of the transparency. I mean you look
- at what's going on here right now. You've made efforts to make sure the information is out there to people and they
- have an opportunity to speak to it. And as we all know, a
- lot of times it's how you present information can be as
- important as what information you present out, and it can
- also be in terms of people believing that they're part of the
- 39 actual decision process versus simply presenting to
- someone who else decides. There are lots of levels of
- public consultation and I would suggest the importance of
- 42 this to some of our long-term initiatives, it needs to be at a
- very high level of involvement and people feeling that
- they're part of the decision, and not simply presenting to,
- and that's a difficult thing to overcome because it involves
- some of those who make decisions letting go.
- 47 COMMISSIONER POWELL: Thank you, that's all my
- 48 questions.
- 49 MR. NOSEWORTHY, CHAIRMAN: Thank you,
- 50 Commissioner Powell. Commissioner Saunders?

- 51 COMMISSIONER SAUNDERS: Yes, thank you, Mr. Chair.
- Mr. Peck, how long have you been in the position you're in
- today with the Town?
- 54 MR. PECK: Just over four years.
- 55 COMMISSIONER SAUNDERS: Just over four years. Have
- you lived in the community for any longer period of time
- 57 than that?
- 58 MR. PECK: The 30 second history ... before that I was the
- 59 Executive Director of the Central Labrador Regional
- so Economic Development Board for about a year and
- basically wrote the plan. Before that I came here to, sort of
- as a private consultant and I did some work here on
- 63 contracts in Cartwright. Before that I was the senior
- 64 planner for the City of Yellowknife in the Northwest
- 65 Territories. My wife is from here so I've been back and
- 66 forth here for 22 years.
- 67 COMMISSIONER SAUNDERS: So you're quite familiar
- with the area.
- 69 MR. PECK: On some levels, yes.
- 70 COMMISSIONER SAUNDERS: Uh hum, what's been the
- 71 population growth of Happy Valley-Goose Bay, say over
- 72 the past 50 years?
- 73 MR. PECK: Well over 50 years, you have to appreciate the
 - base when we opened sixty years ago, there was no Happy
- 75 Valley-Goose Bay 61 years ago, but over the last few
- 76 decades, the population has been very stable.
- 77 COMMISSIONER SAUNDERS: So there hasn't been much
- growth in the past two decades?
- 79 MR. PECK: Well, yes there has. There has actually be a lot
- 80 of growth. There was one year where we built more houses
- 81 in Happy Valley-Goose Bay than the island did. I mean
- 82 there's been a lot of growth but population numbers do not
- 83 recollect the community in all senses because we are an air
- 84 force military base.
- 85 COMMISSIONER SAUNDERS: Yes.
- MR. PECK: I mean there was at one time that most people
- 87 were living on the base and weren't actually counted as
- 88 part of the community. I mean Stats Canada when they do
- 89 their statistics and someone is in the Armed Forces, they
- $\,$ ask you where you're from. You can be posted somewhere
- 91 but you won't mark down that as your residence, but in
- 92 terms of our population, yes, it's been very stable, but in
- terms of the community there has been substantive growth over the last decade. If you've come back over the last 20
- 95 years of this community it would amaze many people who
- ome back and we get that all the time from people that
- 97 used to be in the USAF, the United States Air Force who
- 98 come back on holidays and they can't believe the

- difference, the range of infrastructure that's here, the 1
- services and the type and the amount of housing that is 2
- now off base, whereas on the base you're seeing quite the 3
- opposite. Infrastructure is coming down and houses are 4
- disappearing, so numbers have stayed the same, but there's 5
- a significant difference in the community. 6
- COMMISSIONER SAUNDERS: The personnel who come 7
- 8 in here for training, that's a seasonal operation, is it not?
- MR. PECK: Yes. 9
- COMMISSIONER SAUNDERS: Yes. 10
- MR. PECK: There are core people with each of the air 11
- forces that are here on a permanent basis. 12
- COMMISSIONER SAUNDERS: Okay. 13
- MR. PECK: And those numbers do change over time. I 14
- appreciate the Royal Air Force, they manage all their 15 training operations through North and South America out 16
- 17 of Goose Bay so some of the people here have nothing
- really to do with the seasonal training. They're dealing with 18
- other places and the logistics of moving things around, but 19
- you know, you're measuring that in, you know, 100 to 200 20
- type numbers versus the 16,000 that come through during 21
- the flying season. 22
- COMMISSIONER SAUNDERS: It's been a few years since 23
- I've been here, and driving around since we arrived 24
- yesterday afternoon I notice that there are quite a number 25
- of what I would call businesses that I would associate with 26
- the mining industry along with other industries, of course. 27
- Has there been a growth in that sector since Voisey Bay 28
- was discovered? 29
- MR. PECK: Well you can appreciate when Voisey Bay was 30
- discovered and people realized the scale of it, there was 31
- kind of a significant amount of growth occurred here. 32
- People starting up businesses that hoped to take the care, 33
- you know, the opportunities that were going to arise. 34
- COMMISSIONER SAUNDERS: Yes. 35
- 36 MR. PECK: Even the college expanded here in terms of the
- type of services and training they were going to offer, so 37
- quite a number of businesses in this town expanded or 38
- were new based on that potential. Now in the last few 39
- years many of those have been struggling, obviously, 40
- because of it's kind of in a limbo as to when it will happen. 41
- COMMISSIONER SAUNDERS: Yes. 42
- 43 MR. PECK: But there are a number of businesses here that
- were established looking purely at taking advantage of that 44
- opportunity. If you look at the environmental impact 45
- statement that INCO did for the Voisey Bay which is on 46 their website, the entire thing, they were basically looking 47
- at a third of the type of population and impact would be 48

- based on this community.
- COMMISSIONER SAUNDERS: Okay, thank you, Mr.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, 52
- Commissioner Saunders. Commissioner Whalen?
- COMMISSIONER WHALEN: No questions, thank you,
- 55 Mr. Peck.
- MR. NOSEWORTHY, CHAIRMAN: Mr. Peck, I just have 56
- one relatively small question because I think most of your 57
- presentation appeared to be positive certainly in light of
- the decrease but you did mention the demand charge, rate
- charge was ... the demand rate charge was overly complex
- and indeed impacted on events that you would have on an 61
- annual basis. Could you explain that a little bit further and
- indicate perhaps or give examples of what types of events
- you're talking about?
- MR. PECK: Sure, every three years there is the Labrador Winter Games, and there's an arena on the north side that
- used to belong to the Armed Forces that's been closed. 67
- One of the opportunities during those games was to open 68
- it for a week or two. Well you get into the demand rate for 69
- the whole year to pay for it. With the curling club in town,
- 71 they get a significant bill in the summer for electricity based
- on the demand rate. We've looked at other events in town
- where we would set up say for a festival or something for
- one day, and we need significant power for bands and we
- get ten or twenty vendors to set up, and now Hydro has 75
- been awfully good at sort of looking the other way in 76
- sending us the bill, or maybe not quite doing it the way it's 77
- supposed to be done, and you know, I probably got 78
- everybody in trouble, but it happens, but ...
- MR. NOSEWORTHY, CHAIRMAN: The CEO doesn't look
 - like he knows it.
- MR. PECK: You're looking at something like that and 82
- saying well, you know, it's going to cost you \$2,000
- 84 because of the demand rate for a one day event. I mean
- give us a break, I mean that's, it's got nothing to do with the
- reality of what we're facing, and there's other times, I mean
- if I could give an example this summer of good corporate
- citizenship, we have what's called the Allied Appreciation 88 Week, and basically we have a day in the park, and we 89
- wanted to set up on the base where there was no power
- drop, and I'm not sure how many people have worked with 91
- DND to get approvals, but we were in our fifth week of
- trying to get approval to put a post in. We phoned one of
- the managers at Hydro and we had it done the next day.
- Sure, we'll do it for you Dennis, just what do you need, and 95 it was just done, and it was a \$200 bill. I mean that's
- 96 tremendous cooperation, so the demand rate, and I know
- for some small businesses in town, it has been a big issue

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- 1 to them in terms of starting up, particularly if there's a
- 2 seasonal aspect to their business. You know, look at the
- 3 ski hill and the cross country trails that are out there. It's
- 4 been an issue when we talked to some of the snowmobile
- 5 club people, about some of the facilities they need.
- 6 MR. NOSEWORTHY, CHAIRMAN: Are you aware of the
- 7 fact that they would enjoy the same flexibility that has been
- 8 applied to ...
- 9 MR. PECK: I hope so, but I'm just suggesting that there are
- times when Council has had discussions about opening
- some of our facilities on a very short term when they're
- looking at the fact that the demand rate is going to kick in
- and it's been a handicap and an encumbrance, and the way
- it will be changed is basically on a monthly bill, it just
- simplifies things, it gets to the nub of the issue which is,
- you need electricity for a week, pay for the electricity for
- the week.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. Peck,
- very much.
- MR. PECK: Thank you.
- 21 (12:15 p.m.)
- 22 MR. NOSEWORTHY, CHAIRMAN: Could I ask Mr.
- 23 Richard Riche, who is the Mayor of Rigolet to come
- forward please. Mr. Riche? Probably not a very good
- place to begin with, Mr. Riche, but we don't want you in an
- uncomfortable chair or anything. Welcome, sir, and good
- 27 morning.
- 28 MR. RICHE: Good morning.
- 29 MR. NOSEWORTHY, CHAIRMAN: I wonder could you
- take the Bible in your right hand please? Do you swear on
- 31 this Bible that the evidence to be given by you shall be the
- 32 truth, the whole truth, and nothing but the truth, so help
- 33 you God?

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- 34 MR. RICHE: Yes sir.
- 35 MR. NOSEWORTHY, CHAIRMAN: Thank you very much,
- 36 Mr. Riche, and I'll ask you to proceed with your
- 37 presentation please?
- 38 MR. RICHE: Yeah, I'm Mayor of Rigolet, Richard Riche. I
- $\,$ guess I got a little presentation here, and I think well I'll just
- 40 (inaudible), but I got a lot of other stuff I'm going to say,
- and I'm going to say on behalf of the residents of Rigolet,
- we're very disappointed that this Board has not come to the north coast because coming up here to send a couple of
- people up is good, but then again, it should come on the
- people up is good, but their again, it should come on the
- coast and see a community like mine with 85 percent
- unemployed, you'll know what I'll be talking about.
 - The Town of Rigolet would like to begin with the disappointment with the location of these hearings. The

north coast of Labrador we are affected out of these hearings and we feel strongly that the hearing should be held in each community to give people the opportunity to voice their concerns.

The Town of Rigolet wanted to voice their opposition in the application of Newfoundland and Labrador Hydro to increase the north coast rates. Many families are on fixed incomes. I have an example of rates paid by the Town of Rigolet. As you can see from this attachment, Hydro December 2000, 2001, the Town of Rigolet received \$26,873.02. The amount of money could have been used to create jobs for residents of Rigolet. The rates by the way are simply water for the town, heat ... I'm sorry, heat and firehall, street lighting, and generating electricity in the town office. As an example, the Hydro bill on February 2001 shows that \$1,826.29 has been paid. The household had a washer, a dryer, and general electric to a house from our people. Heat and oil is not in the community within the winter months because roughly around \$300 a week. The community of Rigolet would like to see rates for all Labrador and not the possibility that we shouldn't subsidize residents of the north coast. We want the subsidized in the pocket of the rates to be given Hydro, they are making lots of money.

Our community already suffers due of the fishery, Newfoundland and Labrador Hydro should allow increases to rates that be blessed with the biggest and most powerful electric, the Churchill Falls Hydro development should subsidize rates for all coastal communities. That is really what the benefits from the development is not going in the area of our province. Our community would like to put the Public Utilities Board to consider our fight and our people to make a fair adjustment in Hydro requesting an increase. We feel the adjustment could make too much say on the increase.

Again, I would like to say that the coast of Labrador, these hearings should be, come to the communities.

7 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mayor Biche, and we'll ...

MR. RICHE: And I'd like to say a couple of things else that wasn't listed on your ... we pay the highest for food along the north coast or anywhere in Labrador. Our fuel is extremely high. Diesel for our furnaces is high. And take Wally (inaudible) this morning when he was talking about jobs and people getting jobs, and there's a lot of people, there's three or four families in Rigolet that I'm going to have to speak for who can't get Social Assistance or nothing, so I mean it's alright for me to come up here and another person from Rigolet, but what my people wanted was you to come to our community and see for yourself. It

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seems like northern Labrador, when it comes to increases, we get it. You raped our fishery, you raped everything else, but there's Voisey Bay, that's not going until we gets treated as a people of this province that's called Newfoundland and Labrador.

In Newfoundland you's got roads, you's got everything, you can go in a car. It's fine, but we on the coast, the only way we can get out now this time of the year is fly or the coastal boat, and in the winter, snowmobiles, and everything is big money, big bucks.

I would think that if there's an increase, all Newfoundland and Labrador get the same as what's going to get throwed in our face, because I'm tired of it, seeing the north coast of Labrador getting raped and nothing coming back, nothing. We give away a lot, we give away too much and I've been preaching for years and it's about time people started listening, that we're human and we only got so much for to make our lives. Our lives is all worse now in the 20, the 31 years since I moved to Rigolet in '67, when I was took out from outside a trapline. We was just, we had to move. I thought we would get treated as any other citizen in this province of Newfoundland and Labrador. We've got to be screaming and we've got to be making noises all the time. You know, I'm (inaudible) over here and I asked Hydro, and I've been after Hydro for many years. Example, I had it myself and when we had a fishing season we would leave in late June and come back in August. Two months now there wouldn't be a washer or nothing, electric stove turned on. In them two months a light bill, \$180, not a light turned ... nothing. Surely God there's something wrong, and on the page here I got home rates. There's a gentleman, the bill was \$109 in June. In July almost \$300, and there's another one for \$174. Boys, there's something wrong, bad wrong. So I'll stop there and thank you but I mean a few in the community, people will come theirselves and tell you the same thing. So thank you.

- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. Riche, 37 for your thoughtful presentation. Can I just ask if there are 38 any questions please. Hydro? 39
- MR. YOUNG: We have no questions. Thank you, Mr. 40 Riche.
- 41
- MR. NOSEWORTHY, CHAIRMAN: Newfoundland 42
- Power? 43
- MR. HAYES: No questions, Mr. Chair. Thank you very 44
- much, Mr. Riche. 45
- MR. NOSEWORTHY, CHAIRMAN: The Consumer 46
- Advocate, Mr. Browne, please? 47
- MR. BROWNE, Q.C.: Mr. Riche, the point you just raised 48
- that there was something wrong with the bills, do you have 49
- meters on your homes? 50

- MR. RICHE: We have meters, sir. Everyone complains.
- You put a meter on and the next two months your bill is
- gone up again, so it's not only one place, it's all places.
- MR. BROWNE, Q.C.: Have the meters been checked?
- MR. RICHE: Been checked and sent out and new ones put 55
- back but I don't know, we just can't understand it, and
- that's one question for years I've been pulling my head off, 57
- b'y. 58
- MR. BROWNE, Q.C.: When you go for those couple of
- months for fishing, you said that your bill remains constant
- at \$170 or thereabouts, is that ...
- MR. RICHE: From \$100 to \$170, in that figure, that's right.
- MR. BROWNE, Q.C.: The fluctuations, okay, just on that
- point before I leave it, when you go fishing do you turn off
- the electric and your hot water boiler?
- MR. RICHE: Leave the hot water tank on but turns off
- everything else.
- MR. BROWNE, Q.C.: Turn off everything else.
- MR. RICHE: We got nothing much else.
- MR. BROWNE, Q.C.: What about your fridge and freezer.
- MR. RICHE: That's still plugged in.
- MR. BROWNE, Q.C.: That's still plugged in. The ...
- MR. RICHE: But I mean you look at them fridges and
- freezers in Rigolet, if you go anywhere in Newfoundland
- and you come up here to Goose Bay to my daughter's or
- my sister's, what's they paying, nothing. They're not
- paying nothing, sir. We can't ... I got heaters in my house 77
- and I have to (inaudible) for emergency back up and when 78
- I got to travel, I'm on the go a lot, I'm on so many committees, or if my wife goes away, you turn them heaters 80
- for three nights or four nights, your Hydro bill will be \$423, 81
- MR. BROWNE, Q.C.: So you have baseboard heating in
- your home?
- MR. RICHE: I got it out in one part of the room, just for
- 86
- MR. BROWNE, Q.C.: What's your main source of heat?
- MR. RICHE: In Rigolet it's almost all wood, (inaudible) if
- you're a teacher or if you work with Hydro, or if you got a
- job with the LIAC, probably you got, you burn oil. A drum
- of oil in Rigolet costs, I think \$171 or \$172, and I think in a
- cold month you burn or five or six a month.
- MR. BROWNE, Q.C.: Five or six drums, and that's what it
- would cost you.
- MR. RICHE: Uh hum.

- 1 MR. BROWNE, Q.C.: Can you tell me concerning the
- 2 utilities that you would have in your home, you have an
- 3 electric range in your home?
- 4 MR. RICHE: Yeah.
- 5 MR. BROWNE, Q.C.: You have a refrigerator.
- 6 MR. RICHE: A refrigerator, deep freeze.
- 7 MR. BROWNE, Q.C.: Deep freeze. Do you have a clothes
- 8 washer?
- 9 MR. RICHE: Uh hum.
- MR. BROWNE, Q.C.: Do you have a dryer?
- 11 MR. RICHE: Got a dryer.
- MR. BROWNE, Q.C.: You have a television?
- 13 MR. RICHE: Yeah.
- MR. BROWNE, Q.C.: And you have some heating which
- you use sparingly, I gather.
- MR. RICHE: Sparingly, very, very sparingly, you can't
- 17 afford it.
- MR. BROWNE, Q.C.: And you have your lights, of course,
- and some, I guess you have some minor appliances, your
- 20 toaster and your radio.
- MR. RICHE: Oh yeah, yeah.
- MR. BROWNE, Q.C.: And so on.
- 23 MR. RICHE: But why shouldn't we, we shouldn't be
- 24 (inaudible), just the same as anywhere else in
- Newfoundland and Labrador. We shouldn't have to pay no
- more, or this stuff shouldn't have to be going up all the
- time. That's our point.
- MR. BROWNE, Q.C.: Can you tell us something, you said
- 29 that the food costs there are the highest in the province.
- 30 Do you have any particulars of food costs that you could
- give us, like flour, what would flour cost?
- MR. RICHE: Five or six bucks. You take a small chicken, a
- bit bigger than my hand, perhaps eleven or twelve dollars.
- MR. BROWNE, Q.C.: So five or six dollars for a bag of
- 35 flour, an ordinary ... five or six dollars you pay for that.
- MR. RICHE: Myself, I guess I'm one of the lucky ones.
- 37 My wife and my family, we get a lot of ours from out of
- town, so the only thing we got to buy is vegetables and
- they're not cheap. \$14.00 now for seven pork chops, but
- 40 you ask that girl back there, she'll tell you the same thing.
- 41 MR. BROWNE, Q.C.: \$14.00.
- MR. RICHE: For seven pork chops.
- 43 MR. BROWNE, Q.C.: Is there anything else that comes to

- 44 mind that's ... do you take, do you get a lot of your meat
- and freeze it?
- 46 MR. RICHE: Yeah, we get a bit, but we don't get a whole
- 47 lot because we get it every time we come to a meeting here
- 48 in Goose, or come on a skidoo or ... we haul back some
- with the skidoo.
- 50 MR. BROWNE, Q.C.: So you come into Goose, get some
- 51 supplies and haul it back.
- 52 MR. RICHE: Yeah, when I comes for a meeting. I'm on so
- many boards, we has fishery meetings here, we has council
- meetings and different things.
- 55 MR. BROWNE, Q.C.: Because you're on the council you
- 56 get to travel to Goose more.
- 57 MR. RICHE: Oh yeah.
- 58 MR. BROWNE, Q.C.: Is everyone in the same situation?
- 59 MR. RICHE: Not everyone, no. You got a lot of people
- 60 who can't travel, or I mean who can't come out, and they
- got to buy their food in Rigolet.
- 62 MR. BROWNE, Q.C.: Is your community, do you have a
- 63 community hall in Rigolet?
- 64 MR. RICHE: We've got a community hall, yeah.
- 65 MR. BROWNE, Q.C.: And how is that heated?
- 66 MR. RICHE: Mostly by oil, but we got wood for back-up,
- 67 a wood furnace.
- 68 MR. BROWNE, Q.C.: And your fire department, do you
- 69 have ...
- 70 MR. RICHE: We got our garage, town garage.
- 71 MR. BROWNE, Q.C.: The town garage.
- 72 MR. RICHE: Uh hum, that's heated by mostly electrical for
- 73 the big fire truck.
- 74 MR. BROWNE, Q.C.: Is the town able to support itself
- 75 from the tax base that you have?
- 76 MR. RICHE: Right now, yes.
- 77 MR. BROWNE, Q.C.: Do most people pay their taxes?
- 78 MR. RICHE: Everyone pays the taxes, the same as
- 79 everywhere else.
- 80 MR. BROWNE, Q.C.: If you had an average monthly bill
- 81 that was given to you by Hydro, instead of the fluctuations
- that we see here in the ... like \$200, \$300, \$200, another \$300,
- 83 would you opt into that system, like if you had to pay, say
- \$100 on average every month, would that be better for you,
- rather than have to pay \$100 one month, and \$300 another?
- MR. RICHE: Yeah, \$100 wouldn't be too bad, but I mean,

- 1 you know, I know people in my community who got electric
- 2 lights and everything else, and they're still paying \$100 a
- month, and this is our problem, and this is why this Board
- 4 should go to the north coast of Labrador to see all the
- 5 people's concerns.
- 6 MR. BROWNE, Q.C.: Now you travelled down here, Mr.
- 7 Riche, and I gather Hydro is picking up the cost of your
- 8 travelling here. You wanted someone else to travel with
- 9 you, did you not?
- MR. RICHE: I took my clerk with me.
- MR. BROWNE, Q.C.: Your clerk, did Hydro pick up the
- cost of your clerk?
- 13 MR. RICHE: No.
- MR. BROWNE, Q.C.: Did you ask Hydro to pick up the
- 15 cost of your clerk?
- MR. RICHE: No, not yet, no.
- 17 MR. BROWNE, Q.C.: Did Hydro refuse to pay the cost of
- the clerk ...
- 19 MR. RICHE: I just asked the clerk yesterday noon time
- 20 would she come with me to this meeting because other
- council was all working and they couldn't make it.
- 22 MR. BROWNE, Q.C.: Okay, but right now the cost of,
- you're paying the cost for yourself to travel, but who is
- picking up the cost for your clerk, is the town itself?
- MR. RICHE: The town.
- MR. BROWNE, Q.C.: The town is picking up the cost for
- the clerk because Hydro won't pay for that.
- MR. RICHE: We never asked them yet, but the town did
- 29 pick it up.
- MR. BROWNE, Q.C.: We'll come back to that one. Okay,
- thank you very much, sir, these are my questions.
- 32 MR. RICHE: Okay.
- 33 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 34 Browne. Does Board counsel have any questions?
- 35 MR. KENNEDY: No questions, Mr. Chair.
- 36 MR. NOSEWORTHY, CHAIRMAN: I'm sorry, Mr. Peck ...
- 37 Mr. Peck?
- 38 MR. PECK: No.
- 39 MR. NOSEWORTHY, CHAIRMAN: No questions, no,
- sorry about that. Commissioner Powell?
- 41 COMMISSIONER POWELL: I don't have any questions.
- 42 COMMISSIONER SAUNDERS: No questions, Mr. Chair.
- 43 COMMISSIONER WHALEN: No questions, thank you,

- 44 Mr. Riche.
- 45 MR. NOSEWORTHY, CHAIRMAN: Mayor Riche, I just
- 46 have one. This example that you have here, would this be
- a typical example of somebody in Rigolet? Would this be
- just a normal household basically in Rigolet?
- 49 MR. RICHE: Mostly, yeah.
- MR. NOSEWORTHY, CHAIRMAN: Yeah, what did you
- pay, Mayor Riche, for your power. Do you have any idea?
- 52 MR. RICHE: Well, it goes all different. \$109, \$170 ...
- MR. NOSEWORTHY, CHAIRMAN: On an annual basis,
- do you know what it is? On an annual basis, do you know
- 55 what you pay for your Hydro?
- 56 MR. RICHE: A month?
- 57 MR. NOSEWORTHY, CHAIRMAN: No, on an annual
- 58 basis.
- 59 MR. RICHE: Well, it goes all different. Twice this past year
- I seen my Hydro bill down to \$78, and from that one it
- carried over \$100.
- 62 MR. NOSEWORTHY, CHAIRMAN: So yours would
- probably be \$100 a month, \$80 a month, something like that
- 64 throughout the year.
- 65 MR. RICHE: Uh hum, but it seems like the less you carry
- the more you pays, or I don't know. That's why I say I can't
- talk for everyone because there's all different rates and ...
- 68 MR. NOSEWORTHY, CHAIRMAN: But this is, certainly
- 69 the example you've given here is certainly not an
- 70 exceptional case in Rigolet is what you're saying. This is
- 71 normal.
- 72 MR. RICHE: Oh yes, this here.
- 73 MR. NOSEWORTHY, CHAIRMAN: Yes.
- 74 MR. RICHE: This is from the Town and this is only from
- one local residence here, yeah.
- 76 MR. NOSEWORTHY, CHAIRMAN: Okay, Mayor Riche,
- 77 thank you very, very much for your presentation.
- 78 MR. RICHE: Thank you too.
- 79 MR. NOSEWORTHY, CHAIRMAN: Thank you sir. It is
- 80 12:30 now. We have four more presenters that are on the
- schedule here today. What we'll do now is break and we'll
- reconvene at 2:00.
- 83 (12:30 p.m.)
- 84 (break)
- 85 (2:10 p.m.)
- 86 MR. NOSEWORTHY, CHAIRMAN: We've started again.

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- 1 May I have your attention please? I hope everybody
- 2 enjoyed their lunch and I apologize for the short delay. We
- 3 have four presenters scheduled for this afternoon, so
- 4 perhaps we'll get started immediately. Can I ask Glen
- 5 Sheppard with the Town of Postville to come up to the
- 6 witness table please?
- 7 MR. SHEPPARD: Good afternoon.
- 8 MR. NOSEWORTHY, CHAIRMAN: Good afternoon, Mr.
- 9 Sheppard. You're a Councillor with the Town of Postville?
- MR. SHEPPARD: Mayor of the Town of Postville.
- 11 MR. NOSEWORTHY, CHAIRMAN: Mayor, sir, welcome.
- Will you take the Bible in your right hand please? Do you
- swear on this Bible that the evidence to be given by you is
- the truth, the whole truth, and nothing but the truth, so
- 15 help you God?

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- 16 MR. SHEPPARD: I do.
- MR. NOSEWORTHY, CHAIRMAN: Thank you sir, very much. Can I ask you to begin your presentation please?

MR. SHEPPARD: I guess I'll be starting by saying that I express my disappointment in, I guess, this session like this not happening along the north coast. I know that issue have been addressed already this morning but I guess from my, the Town's point of view at home, you know, and the majority of the community, it's, we would in one sense and to a great degree, I guess, have more of a turnout than just one or two representatives from each community show up to such an important session as this, so having said that I'll be starting with what I have written here. To date residents of this community has experienced rates both on the average household and the business level that is definitely unsatisfactory and unacceptable. With the state of the economy on the north coast, we as individuals feel very uncomfortable if such an application should be approved.

For example, if an average household income would be between \$10,000 and \$12,000 per year and your annual Hydro rate would be in the vicinity of \$1,800, this makes life very difficult for the people to live comfortable on the north coast, especially during the harsh winter months. We are all aware of the prices of operating diesel generated power plants, but at the same time we would strongly recommend that our rates would be subsidized to a larger degree to the average Canadian citizen. To our knowledge, we pay one of the most highest rates in Canada and we have less conveniences with regards to the amount of appliances one can use within the average household.

Every town has the responsibility to provide the service of water and when you operate on a small budget, again the customer is the one that feels the effects. If the economy in my community would increase to its maximum

limits referring to the forestry industry, Hydro would have to use additional generators to accommodate additional equipment. If not it would definitely mean the use of more diesel fuel again. We feel the customer would be the first to feel the effects of the cost of the additional amount of fuel. So overall, we the community of Postville is in total opposition of any such increase considering all of the above.

And I'd like to add a few more comments other than what has been written. I guess once you're an elected member of your community, you has to deal with the public, and when you become dealing with the public and, you know, on a day-to-day basis and you see the community lacking so much in the way life has been and the way life is today. I see it in my community day by day, week by week, that what they did last year, what they did the year before last, they could no more do it, and again, this reflects back to our large Hydro rates, the prices of fuel, the prices of groceries, everything. Just for an example, a lady back home, and I don't want to get off the subject, but a lady back home ordered two pair of boys jeans. The cost when she ordered them was \$63. When they arrived at the post office home they were \$173. But that's just an example of the cost of living on the north coast, and you know, our MHA this morning stressed it quite strongly that the social situation on the north coast just cannot improve if our rates continue to uprise and keep on, you know, it all goes back to the customer and it's, I think, very, very unfair. We live on the north coast. It seems like you win one and you lose one, and what I mean by that is roughly a month ago, we had another airline come into our community. Right now we got four twin otters passing through our community a day, which is great, and when you got a choice of either or, we got, if you travel on one airline you get a discount, or a lesser cost, but seeing this power plant is established in your community, we don't have a choice. If my light bill, for example, came in the mail, and I went and I picked it up, and I went back home and I told my wife that I'm not paying my light bill, it's too high, the price is just too high, what would happen the next month? I would go to my light switch and I would have a dark room. That's just an example of, you know, things that we got to have, and I'll use myself for an example.

I've got four children of my own, the oldest is 12 and the youngest is 5, and there's things in my home that's got not to be totally neglected, but it's got to be cut down to its limits to provide enough for my family. We're living on one income as of since, you know, over the last ten years, and it's only the past couple of months my wife got a part-time job, and we have four children in school, and here we are trying to make the best of life for them, and you hear tell of an application out for increasing the Hydro rates

- on the north coast, it makes one quite sick to the stomach.
- 2 You know, how much more or how much longer is people
- on the north coast going to be able to handle those kind of
- 4 situations. It's stressful for the individual, and the
- 5 business person as well, and you know, there's so much
- 6 that we has to do without, in this day and age I just don't
- feel it's necessary and as this stated, what I had written
- 8 here, that we, the community of Postville, strongly oppose
- 9 any approval for this application. Thank you very much.
- 10 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mayor
- Sheppard. I'll ask for questions now, Hydro please?
- MR. YOUNG: No questions, thank you, Mayor.
- 13 MR. NOSEWORTHY, CHAIRMAN: Newfoundland
- 14 Power?
- MR. HAYES: Thank you, Mr. Chair, no questions. Thank
- you very much, Mayor Sheppard.
- 17 MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate,
- 18 Mr. Browne, please?
- 19 MR. BROWNE, Q.C.: Mayor Sheppard, as I've asked
- 20 others, I'll ask you similar questions. In your own
- 21 circumstance, in your own home, you heat your house
- 22 how?
- 23 MR. SHEPPARD: Wood.
- 24 MR. BROWNE, Q.C.: Do you have any electric baseboard
- radiation at all in your house available to you?
- 26 MR. SHEPPARD: No sir.
- MR. BROWNE, Q.C.: Why not?
- MR. SHEPPARD: Too costly, too expensive.
- 29 MR. BROWNE, Q.C.: Do you have any alternate fuel other
- than wood available to you?
- 31 MR. SHEPPARD: Back up source, a furnace, a hot air
- 32 furnace.
- 33 MR. BROWNE, Q.C.: Have you had occasion to use that?
- MR. SHEPPARD: Only at times when both myself and the
- wife was away from home in the winter months to keep heat
- in the home.
- 37 MR. BROWNE, Q.C.: So that's sort of on an away-from-
- 38 home basis when there's no one in the home?
- 39 MR. SHEPPARD: Yes.
- MR. BROWNE, Q.C.: And the fuel that you would burn in
- that furnace, around what would that cost? Can you ball
- 42 park it?
- 43 MR. SHEPPARD: It's \$145 a drum, that one.
- 44 MR. BROWNE, Q.C.: How long would a drum last if you

- 45 had it on any considerable time?
- 46 MR. SHEPPARD: If we had to leave home for ... well just
- say for example, health reasons, to come up to Goose Bay
- 48 or St. John's or whatever, a drum of fuel would last in the
- 49 winter months at its limits, two weeks.
- 50 MR. BROWNE, Q.C.: Would you be able to operate your
- own generator, if you had your own generator to energize
- your own home?
- 53 MR. SHEPPARD: No, I wouldn't be able to afford it.
- MR. BROWNE, Q.C.: You wouldn't be able to afford it from
- 55 a fuel perspective?
- 56 MR. SHEPPARD: Yes.
- MR. BROWNE, Q.C.: Does anyone in Postville do that?
- 58 Does anyone?
- 59 MR. SHEPPARD: No.
- MR. BROWNE, Q.C.: For the reason you've stated?
- 61 MR. SHEPPARD: Yes, too expensive. The only time a
- 62 generator is used for an individual's home down in Postville
- is if we have a serious power outage and it could last for a
- 64 couple of days, there is generators, portable generators that
- will be hooked into the home.
- 66 MR. BROWNE, Q.C.: How often do you have power
- outages?
- 68 MR. SHEPPARD: Well I got to say, over the last couple of
- 69 years, I guess when Mother Nature takes its course, that
- 70 can't be helped, storms, but over the past few years our
- 71 outages have decreased.
- 72 MR. BROWNE, Q.C.: Can you tell me concerning the
- 73 appliances that you have in your home, your water, how do
- you heat your water?
- 75 MR. SHEPPARD: Hot water tank.
- 76 MR. BROWNE, Q.C.: How many gallons?
- 77 MR. SHEPPARD: 30 gallon hot water tank.
- 78 MR. BROWNE, Q.C.: Do you have an electric range?
- 79 MR. SHEPPARD: Yes.
- 80 MR. BROWNE, Q.C.: Do you have any, do you have a
- 81 freezer?
- 82 MR. SHEPPARD: Yes.
- 83 MR. BROWNE, Q.C.: Do you need a freezer?
- 84 MR. SHEPPARD: Yes.
- 85 MR. BROWNE, Q.C.: Why?
- MR. SHEPPARD: Well, for one reason, my number one

- reason is come March/April, everybody back home and on
- the north coast would agree with me, everybody does
- 3 they're caribou hunting and you try to stock up on your
- 4 caribou and we do the deep freeze back home ... once May
- 5 comes, June comes, the caribou wouldn't last very long.
- 6 MR. BROWNE, Q.C.: And with your income as it is, this
- 7 helps brings down your cost of living by having your own
- 8 caribou and your own meat supply?
- 9 MR. SHEPPARD: Yes, by a long shot.
- MR. BROWNE, Q.C.: You have a refrigerator, of course?
- 11 MR. SHEPPARD: Yes.
- MR. BROWNE, Q.C.: How old would your refrigerator be?
- 13 Would it be an older model?
- MR. SHEPPARD: Third year.
- MR. BROWNE, Q.C.: Third year. Was it ever explained to
- you that a newer refrigerator will consume less electricity
- than an older model?
- 18 MR. SHEPPARD: No. no. it hasn't.
- MR. BROWNE, Q.C.: No one ever explained that. Do you
- 20 have a washer and dryer?
- MR. SHEPPARD: Yes.
- MR. BROWNE, Q.C.: I noted you got a family of four and
- you've got small kids. That would be an absolute necessity
- I would think, would it not?
- MR. SHEPPARD: Yes, yes, it is. I guess if the cost of
- electricity wasn't so high, the clothes could be done, I
- 27 guess, on a more frequent basis. I'm not saying it's not
- done as it should be, but it would be done more frequent
- during the length of a seven day period than what it's
- 30 actually being done right now, due to the cost of electricity.
- 31 MR. BROWNE, Q.C.: Tell me about your water supply,
- your personal water supply. Do you have a well?
- 33 MR. SHEPPARD: Well, we get, the whole town, a hundred
- $\,$ percent of the town back home gets water from the town's
- water supply.
- MR. BROWNE, Q.C.: How many residents are there in
- 37 Postville?
- 38 MR. SHEPPARD: Excuse me?
- 39 MR. BROWNE, Q.C.: How many residents are there in
- 40 Postville?
- 41 MR. SHEPPARD: 265.
- 42 MR. BROWNE, Q.C.: Do you have any problems with
- freezing in terms of the water supply during the winter?
- 44 MR. SHEPPARD: At the first phase or two of water, it was

- a number of years back, we had several problems, but over
- 46 the time we've corrected it and I think it's fair to say that
- last winter we might have had three freeze ups.
- 48 MR. BROWNE, Q.C.: Now the town itself, the town office,
- how is that heated?
- 50 MR. SHEPPARD: Hot air furnace.
- 51 MR. BROWNE, Q.C.: And your oil for the hot air furnace,
- 52 what times ... is that available for ordering all of the time
- during the year, or do you have to get it at a particular
- 54 time?
- 55 MR. SHEPPARD: Well, Woodwards stop out here and
- 56 hopefully at the end of the shipping season that there's
- enough there for the whole winter season and the spring.
- MR. BROWNE, Q.C.: What time of year do they bring it in?
- 59 MR. SHEPPARD: Usually the last oil boat comes into town
- around mid November to late November.
- 61 MR. BROWNE, Q.C.: And after that whatever is there in
- supply, that has to last for the winter?
- 63 MR. SHEPPARD: Yes.
- 64 MR. BROWNE, Q.C.: Have you ever run out of supply?
- 65 MR. SHEPPARD: We ran out of gas there the year before
- 66 last.
- 67 MR. BROWNE, Q.C.: And that gas you'd use for your
- 68 snow machines?
- 69 MR. SHEPPARD: Yes, snow machines, chainsaws,
- outboard motors, what have you.
- 71 MR. BROWNE, Q.C.: In terms of the supplies of dry goods
- 72 and groceries, when do the supplies come into your
- 73 community?
- 74 MR. SHEPPARD: Well we hope most of the groceries get
- 75 into town before the weather gets too cold because for the
- sake of, you know, for the sake of freezing from the time
- 77 you take it off of the freight boat until you get it to its
- 78 destination, so maybe by the end of October or early
- 79 November.
- 80 MR. BROWNE, Q.C.: Now during the summer, just tell us
- a little bit about the lifestyle there in Postville. During the
- summer are you able to take a vacation of any sort to come
- 83 out of Postville to go to other parts of Labrador or on the
- 84 island?
- 85 MR. SHEPPARD: Not this past summer. I did lots of flying
- myself, but that was on business, but as regards to taking
- 87 my wife and family out of town for a trip, the last time I did
- 88 that was the year before last. A return trip from Postville to
- Goose Bay cost us, for six of us, it cost us \$1,370.

- MR. BROWNE, Q.C.: And your children, have they ever 1
- been outside, out of Labrador? 2
- MR. SHEPPARD: Only my oldest son. 3
- MR. BROWNE, Q.C.: And where did he have occasion to 4
- go? 5
- MR. SHEPPARD: He had an opportunity last June to go to 6
- Lewisporte on a youth camp thing. 7
- MR. BROWNE, Q.C.: No one has ever been outside the 8
- province, any of your family? 9
- MR. SHEPPARD: Not other than myself. 10
- MR. BROWNE, Q.C.: The unemployment rate in Postville, 11
- what would it be? 12
- MR. SHEPPARD: That fluctuates from year to year. I got 13
- to say this past season, this past summer season was, we 14
- couldn't complain, but we still have people that's looking 15
- for enough hours to collect EI, and it happened to be we 16
- had contractors in town, and the town had some work on 17
- the go as well, but like another year, we could be looking at 18
- an unemployment such as Rigolet this year, but it varies 19
- from year to year. It's never on a, say a 60 percent on an 20
- 21 average. You can't ... it's probably 80 percent one year, and
- the next year it could be down to ten. 22
- MR. BROWNE, Q.C.: When people are employed, what are 23
- they employed doing in Postville? 24
- MR. SHEPPARD: We have a number of heavy equipment 25
- operators back home. We have a saw mill industry now 26
- we're hoping to get off of the ground and become a 27
- success. That occupies three heavy equipment operators, 28
- and two to operate the saw mill itself, but other than that, 29
- we have four people on working the summertime as 30
- operators for the town itself. I guess other than that it's 31
- carpentry work or building new homes, and general 32
- maintenance. 33
- MR. BROWNE, O.C.: From a recreation perspective for the 34
- children in Postville, what's available to the children? 35
- MR. SHEPPARD: What's available to the children in 36
- Postville for recreation, we got a room about one third of 37
- this size for recreation purposes, that's what the town has, 38 and so one in the works, but it looks like that's not going to 39
- get off the ground this fall so we have to wait another year, 40
- but that's what we have right now ... clear of the school
- 41 gymnasium, and you all know the situation with the strike 42
- right now, you know, kids can't go in and play or do 43
- whatever. 44
- MR. BROWNE, Q.C.: Do you have an ice rink or a ... 45
- MR. SHEPPARD: No, we got an outdoor ... we don't have 46
- a roof over our rink. The only time it's used, I guess, is 47

- once the frost setting in in the fall, and we flood the rink
- and we get a couple of good dumps of snow and it's buried
- for the rest of the winter.
- MR. BROWNE, Q.C.: Newfoundland Power (sic) has sent
- a notice to various towns last Friday, a notice to diesel
- customers, did you get that?
- MR. HAYES: That was Newfoundland Hydro.
- MR. BROWNE, Q.C.: Newfoundland Hydro, I'm sorry, did
- you get that?
- MR. SHEPPARD: I never seen it myself, other than sitting
- here today, but I was out of town as well during the week,
- and I was only home for a day or so and I had to come out
- here again.
- MR. BROWNE, Q.C.: And it said in the notice that the
- average increase would be 3.6 percent effective January 1,
- 2002, but today they informed that there's actually another
- increase of 3.4 percent which you'll get sometime in January
- as part of the Rate Stabilization Plan. Do you know what
- the Rate Stabilization Plan is?
- MR. SHEPPARD: No, I don't.
- MR. BROWNE, Q.C.: So you wouldn't know that the Rate
- Stabilization Plan pertains to fuel, Bunker C fuel that's
- burned in Holyrood on the island portion of the province?
- MR. SHEPPARD: No.
- MR. BROWNE, Q.C.: You have no idea that you're
- actually, your rates are actually contributing toward the
- cost of that fuel in Holyrood that's burned, and you live in
- Postville?
- MR. SHEPPARD: I don't.
- MR. BROWNE, Q.C.: You heard today evidence
- concerning the decrease that's proposed for Goose Bay, 78
- Happy Valley-Goose Bay, and there is a, you heard 79
- evidence concerning what people pay in Labrador City and
- Wabush, and what's your view on that, on the rates they
- pay in comparison to the rates you pay?
- MR. SHEPPARD: It's sad. My view on that is it's sad. I've
- got relatives here in Goose Bay. I've got friends here in
- Goose Bay. I go to their homes and they got all the
- appliances I got and additional appliances. They tell me
- that their bill at summertime is what I've heard this morning,
- \$50 to \$60. At home I got to limit myself, the wife has to
- limit herself to do what she wants to do with the same
- amount of appliances, just because of the cost of the
- electricity rates. That's sad.
- MR. BROWNE, Q.C.: Okay, thank you, Mayor Sheppard.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- Browne. Counsel?

- MR. KENNEDY: No questions, Mr. Chair. 1
- MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell? 2
- 3 COMMISSIONER POWELL: I have no questions.
- COMMISSIONER SAUNDERS: No questions, Mr. Chair. 4
- COMMISSIONER WHALEN: No questions, thank you, 5
- Mayor. 6
- 7 MR. NOSEWORTHY, CHAIRMAN: Mayor Sheppard, I
- just have one. I think Mr. Anderson talked this morning 8
- about the impact on households, in particular single parent 9
- families. I think Mr. Riche talked about the impact to a 10
- degree on dual parent families, if you will. I haven't heard 11
- any comments about the plight of seniors, senior citizens. 12
- Do they in your community live with their sons and 13
- daughters, or do they live on their own? How do they cope 14
- with these costs? 15
- MR. SHEPPARD: Well, I guess, as we all know, senior 16
- citizens is on a fixed income and the seniors back home 17
- now, unfortunately has got scarce over the last few years, 18
- but ... 19
- MR. NOSEWORTHY, CHAIRMAN: How many would be 20
- in your community for example? 21
- (2:30 p.m.)22
- MR. SHEPPARD: For example, six at the max. 23
- MR. NOSEWORTHY, CHAIRMAN: I see, okay. 24
- MR. SHEPPARD: And there's a couple there that's still 25
- married and probably the wife or the husband continues to 26
- work or whatever, some kind of part-time job or what have 27
- you, but they still has to put up with the same rates that I 28
- have. I know one guy that lives a few houses up the road 29 from me, and you know, he's on a fixed income and his wife 30
- also works, but it's very difficult at this day and age 31
- because he got all the appliances that I have mentioned 32
- that I have, and at his age, I guess, he feels quite uneasy at 33
- times. There are situations back home, I don't want to get 34
- away from your subject, but there are situations at home 35
- where a person will come down and has to draw a line, what 36
- am I going to do? Am I going to take this amount of money 37
- to take to the post office for my light bill, or is I taking this 38
- amount of money or is I going to the grocery store to get 39
- food for my kids. They has to draw a line somewhere, and 40
- that's sad. I know the situation of a single mother back 41
- home. She has two kids, \$315 every two weeks. Food, 42
- that's for food, heat, clothes, pampers, lights. She don't 43
- have cable television, she don't have a telephone, and in 44
- these days I think that's quite unnecessary. 45
- MR. NOSEWORTHY, CHAIRMAN: Thank you very much, 46
- Mr. Sheppard. 47

- MR. SHEPPARD: Thank you.
- MR. NOSEWORTHY, CHAIRMAN: Can I call upon Shawn
- Boland, the Town of Hopedale please, to come up to the
- witness table? 51
- MR. BOLAND: Good day.
- MR. NOSEWORTHY, CHAIRMAN: Good afternoon, Mr.
- Boland. What is your ...
- MR. BOLAND: I'm a Councillor with the town of Hopedale.
- MR. NOSEWORTHY, CHAIRMAN: You're a Councillor, I
- see. Are you a new Councillor, Mr. Boland?
- MR. BOLAND: It's my second term.
- MR. NOSEWORTHY, CHAIRMAN: I see, very good.
- Congratulations on your re-election.
- MR. BOLAND: Thank you.
- MR. NOSEWORTHY, CHAIRMAN: Do you swear on this
- Bible that the evidence to be given by you is the truth, the
- whole truth, and nothing but the truth, so help you God?
- MR. BOLAND: I do.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, sir, very
- much. Could you ... I'll ask you to proceed with your
- presentation.
- MR. BOLAND: We have a very brief statement. I wish to
- present the concerns of the Town of Hopedale and its
- people on the proposed changes in electricity rates for
- residential and small business customers in Labrador
- operating on the isolated diesel systems. First, while we
- were disappointed, as with everyone else, that the hearings 74
- weren't held on the coast, I would like to take this 75
- opportunity to thank Hydro for providing at least a
- representative from every community to come here to
- present its views on this important matter. It shows that
- they are willing to at least consider the opinions of their
- customers, and I hope, take heed to the voices heard from
- throughout northern Labrador. 81
- Our basic services include oil furnace heat, 82 circulating pumps in our community, and the basic
- amenities which help maintain a certain standard of living.
- With the three tier billing system, we pay 6.758 cents per
- kilowatt hour for the first 700, 9.571 cents for the next 300,
- and 12.975 cents for every kilowatt hour after that. The 87
- north coast citizens already pay the highest rates in 88
- Newfoundland and Labrador, and the proposed rate
- increase would strain a people, many of whom depend on
- social assistance, senior's pensions, and seasonal work to 91 provide for their families.
- Businesses also suffer because of the necessity of 93
 - large capacity freezers and other commercial equipment

- 1 needed for daily operations. For the Town of Hopedale to
- 2 operate just its water distribution building, which is a
- a necessity, for one billing month this year, we used 14,317
- 4 kilowatt hours. At over 19 cents a kilowatt hour this is a
- 5 staggering amount for just one of the many facilities the
- 6 Town must maintain. I feel that over the course of these
- 7 hearings you will hear much of the same concerns from the
- 8 other communities on Labrador's north coast, and I urge
- 9 you to take into consideration, the fact that this much
- representation is for a cause we feel strongly about. We
- cannot overburden people and communities who are trying
- their best to cope with an economy that is already strained.
- There must be another area within Hydro to offset or help
- offset any increase intended for the north coast, and again,
- 15 I urge you to reconsider the proposed increase. On behalf
- of the people in the Town of Hopedale, I would like to
- thank the Board for this chance to speak.
- MR. NOSEWORTHY, CHAIRMAN: Thank you very much,
- 19 Councillor Boland, and I'll for questions, Hydro please?
- 20 MR. YOUNG: No questions, thank you, Councillor Boland.
- 21 MR. NOSEWORTHY, CHAIRMAN: Newfoundland
- 22 Power?
- MR. HAYES: No questions, Mr. Chair. Thank you, Mr.
- 24 Boland.
- 25 MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate?
- MR. BROWNE, Q.C.: Yes, thank you, Mr. Chairman. I'll
- 27 continue reading from the Newfoundland and Labrador
- Hydro, the back of their bill, which is the appliances that
- are listed there. Are you familiar with the ...
- 30 MR. BOLAND: Yes.
- MR. BROWNE, Q.C.: With the back of the bill, and I
- apologize for not having copies for everyone, but I'll do
- 33 that overnight. I just received this today. In terms of the
- 34 appliances that you have yourself, Councillor Boland, do
- you have water heating in your home?
- MR. BOLAND: Yes, I do. I have actually everything that's
- on this list.
- MR. BROWNE, Q.C.: You have the bill there?
- 39 MR. BOLAND: Yes, I do, I'm sorry.
- 40 MR. BROWNE, Q.C.: Okay, so you have water heating?
- 41 MR. BOLAND: Yes.
- 42 MR. BROWNE, Q.C.: And what does Hydro say are the
- 43 typical kilowatt hours needed for water heating there on
- that monthly basis?
- 45 MR. BOLAND: 500.
- MR. BROWNE, Q.C.: They say 500 is needed to heat your

- 47 water.
- 48 MR. BOLAND: Yes.
- 49 MR. BROWNE, Q.C.: The electric range, how much do
- 50 they say is needed for that?
- MR. BOLAND: 100 for that one.
- 52 MR. BROWNE, Q.C.: The refrigerator, you have a
- refrigerator I gather?
- MR. BOLAND: Yes sir, 105.
- 55 MR. BROWNE, Q.C.: Have you got a frost free?
- 56 MR. BOLAND: Yes sir.
- 57 MR. BROWNE, Q.C.: Is it a new model?
- 58 MR. BOLAND: No, actually it isn't.
- 59 MR. BROWNE, Q.C.: Okay, deep freeze?
- 60 MR. BOLAND: Yes sir, 50 kilowatt hours.
- 61 MR. BROWNE, Q.C.: Do you have a clothes washer?
- 62 MR. BOLAND: Yes sir, and that's five.
- 63 MR. BROWNE, Q.C.: And a clothes dryer?
- 64 MR. BOLAND: Is 96.
- 65 MR. BROWNE, Q.C.: Which is based on 20 hours, and the
- 66 television.
- 67 MR. BOLAND: Is 35.
- 68 MR. BROWNE, Q.C.: And you have a furnace?
- 69 MR. BOLAND: Yes, I do, sir.
- 70 MR. BROWNE, Q.C.: Okay, and they say to operate a
- 71 furnace ...
- 72 MR. BOLAND: Is 125.
- 73 MR. BROWNE, Q.C.: Now, is there anything there that you
- have that's not presented there on that list?
- 75 MR. BOLAND: No, not unless you count a stereo and
- 76 that's about it.
- 77 MR. BROWNE, Q.C.: A stereo and that's about it.
- 78 MR. BOLAND: Music, that's about it.
- MR. BROWNE, Q.C.: Okay, and the total they give there is
- 80 what number?
- 81 MR. BOLAND: 1156 kilowatt hours.
- MR. BROWNE, O.C.: Now is there anything there that you
- 83 wouldn't need?
- 84 MR. BOLAND: No sir.
- 85 MR. BROWNE, Q.C.: That you wouldn't require or

- anything you can really do without?
- 2 MR. BOLAND: Actually there is one thing there that isn't
- there that we do have. As I mentioned in my statement, the
- 4 Town, our water system depends on circulating pumps to
- 5 keep the water flowing throughout the whole town to keep
- from freezing, so I know that the Council sent out notices
- 7 in September asking people to turn on their circulating
- 8 pumps to help if there is a freeze-up, every house ... the
- 9 chance of a freeze-up, I'm sorry, is reduced with every
- 10 house having their circulating pump on and keeping the
- water flowing even though they may not be using it, so this
- is an appliance that is plugged in. It's running 24 hours a
- day. You can't unplug it because you're going to bed. You
- do still need the water circulating, and we sent out our
- notice the end of September, so from October until May or
- June, depending on how the weather changes, you have
- this running 24 hours a day as well, and while it may not, I
- honestly can't say how much, how many kilowatts it does
- burn, but it is an extra thing that isn't indicated on this list
- 20 here
- 21 MR. BROWNE, Q.C.: And it's required to keep your water
- 22 from freezing?
- MR. BOLAND: Yes sir, as I found out at our place of
- business when it breaks over the weekend and you don't
- 25 know it and your water freezes, you're out of water for a
- very, very long time.
- 27 MR. BROWNE, Q.C.: Would all the residents have such a
- 28 system?
- MR. BOLAND: They do actually, yeah.
- 30 MR. BROWNE, Q.C.: And that's all run electrically as well?
- MR. BOLAND: Yes, it is.
- MR. BROWNE, Q.C.: Now on your bill they refer to a first
- rate of 700 kilowatts.
- MR. BOLAND: Uh hum.
- 35 MR. BROWNE, Q.C.: And I think in the jargon, it's referred
- to as a lifeline rate that you need at least 700 kilowatts in
- order to live. If you were to take 700 kilowatts from the list
- that they gave you, which would you choose?
- 39 MR. BOLAND: About the only ones you could really ...
- you have to have something to cook on, something to keep
- 41 your food, and you have to have hot water more than
- anything else, but you have to have a furnace, so you're
- really gone over their basic amount already by 130 kilowatt
- hours. You have to have hot water, you need a range, you
- need a refrigerator, you need a furnace.
- MR. BROWNE, Q.C.: So in northern Labrador, that so
- called lifeline rate of 700, is that in your opinion a realistic
- 48 number?

- 49 MR. BOLAND: No, this 700 is quickly used up, very
- 50 quickly.
- 51 MR. BROWNE, Q.C.: Is the number they have there of
- 52 1156, according to their calculation, is that more realistic, or
- closer to the realism to what you require?
- MR. BOLAND: Again, everything hinges on the weather.
- I mean there's a number of factors. You know, this 125
- kilowatts, if you've got an older furnace, it's going to be
- higher. If it's really cold it's going to run an awful lot more.
- You really can't, you really can't go by this list here, I don't
- think, not as an accurate depiction of what's actually used
- on a basic amenities level.
- 61 MR. BROWNE, Q.C.: The 1,156 that they have there, that
- doesn't include the circulator either, does it?
- 63 MR. BOLAND: No.
- 64 MR. BROWNE, Q.C.: Which is required, so if Hydro is
- 65 telling you, if the Board is telling you that you should be
- able to live on 700 kilowatts, that's the lifeline, what's your
- reaction to that?
- 68 MR. BOLAND: I hope it's cold outside and keep your food
- out there, forget the fridge and go with the stove and the
- 70 hot water tank.
- 71 MR. BROWNE, Q.C.: You couldn't do it.
- 72 MR. BOLAND: No.
- 73 MR. BROWNE, Q.C.: It's my understanding that you're a
- 74 grocer, is that true?
- 75 MR. BOLAND: Yes sir, I operate a business.
- MR. BROWNE, Q.C.: Well, you're the one to ask about the
- 77 groceries then. How much does flour cost in Hopedale?
- 78 MR. BOLAND: Depending on the brand, \$3.79 and up.
- 79 MR. BROWNE, Q.C.: Does it vary from time of year?
- 80 MR. BOLAND: You hopefully have enough in the fall so
- you don't have to fly it in.
- 82 MR. BROWNE, Q.C.: Do you try to order your groceries
- 83 in?
- 84 MR. BOLAND: Mine should be in sometime next week
- 85 actually.
- 86 MR. BROWNE, Q.C.: What about products like milk?
- 87 MR. BOLAND: A 2 litre of milk is \$4.99.
- 88 MR. BROWNE, Q.C.: And how do you get that?
- 89 MR. BOLAND: That's flown in under a government
- 90 subsidy every week, and every week summer and winter,
- 91 you get a fresh produce that the government will both
- subsidize, but that's all ... in the wintertime they will

- subsidize to a certain degree groceries that are deemed to 1
- be necessities. Sugar, flour, milk, but I know that last year 2
- if you wanted to fly your sugar in, for example, you would 3
- 4 have to pay 80 cents a kilogram just to fly a bag of sugar.
- It's two kilograms, so you just added \$1.60 to the price of a 5
- bag of sugar just to get it there, which is why hopefully 6
- everyone can get enough in in the wintertime before the 7
- boats stop to do you over the course of the winter. 8
- MR. BROWNE, Q.C.: Are there any products that come to 9
- 10 mind that are particularly rare, particularly expensive?
- 11 MR. BOLAND: I took the opportunity lunchtime to go to
- North Mart and look around. 12
- MR. BROWNE, Q.C.: Go where? 13
- MR. BOLAND: North Mart. 14
- MR. BROWNE, Q.C.: Okay, that's the local supermarket 15
- 16

- 17 MR. BOLAND: Yes, and the first thing that caught my eye was sugar. It's a very good example. We sell our sugar for 18 \$2.99 a bag. They sell it here for, I believe it was \$2.19. I 19 can't buy sugar for less than \$2.19 a bag and now, and you 20 know, we get an invoice and the invoice is freight included, 21 so I have no idea how much the bag of sugar actually costs 22 and how much of it is freight, but everything that comes up 23 24 onto the coast, it seems to be roughly 30 percent more for the grocery staples on the coast than compared to here, for 25
- example, and I know that if you go to the island it's cheaper 26 27 again, but that's a rough estimate on the price difference, and as I said, it could get quite a bit higher in the wintertime 28 if you have to fly in things, you know. A box of apple juice 29
- weighs a kilogram, so as I said, you know, you just added 30 80 cents to the price of something if you had to fly it in, just 31
- because it weighs a kilogram. You know, and it's not only 32 the groceries. I know that, as was mentioned many times, 33 the mail service is extremely expensive. I, myself, had a box 34
- that is no squarer than this here. I mean it was no bigger 35 than that and it was \$20.00 to get it from, actually 36
- somewhere in Quebec to Hopedale. I find, we found over 37 38 the last year that it's cheaper for us to have our
- merchandise mailed to Goose Bay and pay for air freight 39 than it is to actually get it mailed all the way up. It gets 40
- quite difficult logistically if you try and do it with a lot of 41
- things, but, you know, gasoline is 1.069 cents a litre. A five 42 gallon can, well you can figure from that how much a five 43
- gallon can is ... just over \$25.00, I believe it is altogether, 44 somewhere in that general area. Wally mentioned this
- 45 morning that the people of Hopedale, the nearest wood for 46
- a woodstove is an hour away. You have to ride for an 47
- hour, you have to cut, and you have to drag your wood 48 back and, you know, when you do get it, then you have to 49
- use your chainsaw to cut the wood up. It's an expensive 50
 - venture at the best of times. You know, if your machine

and that is the lifeline in the wintertime, are the snow

happens to break down, then it gets even more expensive,

- machines.
- MR. BROWNE, Q.C.: In your grocery store, is that sort of
- a general store?
- MR. BOLAND: Yes sir, hardware, groceries.
- MR. BROWNE, Q.C.: Do you carry drugs there?
- MR. BOLAND: No.
- MR. BROWNE, Q.C.: You're not the drugstore?
- MR. BOLAND: No, the clinic is the sole provider. I mean
- we carry Aspirin, but the clinic is the sole provider of
- prescription drugs and heavier non-prescription drugs.
- MR. BROWNE, Q.C.: What about items such as children's
- diapers.
- MR. BOLAND: Yeah, yeah, we carry those.
- MR. BROWNE, Q.C.: Would you carry those?
- MR. BOLAND: Yeah, it's ... I haven't checked the price 68
- here in Goose Bay. A package of Pampers is approximately
- \$15.00. Those are taxable. That's not our fault, but that's
- 71 the government there, but it's, without tax it's approximately
- \$15.00 for a package of Pampers so ...
- MR. BROWNE, Q.C.: Is that a large, they come in different
- 74 sizes.
- MR. BOLAND: No, this is just the regular, 22 in a package
- of Pampers, yes. You can understand everyone's concerns
- 77 when they were talking about single mothers, and you
- know, when you pay a dollar a bottle for a bottle of baby 78
- food, and \$22.00 ... or sorry, \$15.00 for a package of 79
- Pampers, you know, ten bottles of baby food and a pack of
- Pampers is going to make a really big dent in your weekly
- or biweekly cheque, and it does, you know, that is only the
- start of it. People have to get, you know, clothes, school
- children have to have their things for school, and there are
- a lot of people who do get orders sent in from outside when 85
- 86 the boats are running, but unfortunately they don't run all
- year and a lot of people do depend on, as I said, something
- like Canada Post which can get quite expensive in the long 88
- 89
- MR. BROWNE, Q.C.: How do people pay? Do you have
- a charge system, or do you ...
- MR. BOLAND: We've got Interac, cheques, and cash. 92
- We've been lobbying for a while now, and I started in
- lobbying again for a bank for our community, but there's
- not even a bank, so for example, if I wanted to pay my
- Hydro bill, I have ... I am fortunate enough to be able to use my telephone banking service. The majority of people
- - don't have that and you have to pay \$1.50 or \$1.75 for a

- money order, and then 50 odd cents to mail your bill out, 1
- and then if the weather comes down and your bill is late, 2
- well you just forfeited your discount because it's a day late 3
- 4 because the weather came down, which is ... you know, you
- may have put the money in the envelop and have a money 5
- order dated before the discount date, but it seems to be 6
- more when it arrives that you get your discount. 7
- MR. BROWNE, Q.C.: Is there difficulty getting the bill to 8
- 9 you?
- MR. BOLAND: Sometimes you don't get mail for, the 10 longest time last winter, I think was two weeks between 11
- mail planes because of the weather, so if you don't get your 12
- bill, let's say the bills come out the third week of the month. 13
- If you don't get your bill that third week and the weather 14
- comes down for a week, well that's one more week that 15
- you're not going to have the opportunity to pay it, and one 16
- more week that you've gone past your deadline. Usually, 17
- the most mail you get is usually dated, the deadlines on 18
- most mail is usually when you get the envelope or very 19
- close to that date. That being Canada Post, the way 20
- they've routed or something, but it never seems to come in 21
- ... on the island when you send the bills out, they've got it 22
- pretty well the next day. 23
- MR. BROWNE, Q.C.: So you've experienced paying your 24
- bill and taking advantage of the discount but then seeing 25
- an extra charge that ... 26
- MR. BOLAND: No, no, in my case, as I said, I can do mine 27
- over the bank, my banking, and pay it through my bank, 28
- but I know of very many people who have gotten their bills 29
- and by the time you get it, get your money order, get it 30 mailed out, you, you know, you have to wait for the next
- 31 day for starters before it goes out on the plane again, and 32
- then you've had so many days that it's in circulation before 33
- it actually gets to whatever business the bill you're paying 34
- 35
- MR. BROWNE, Q.C.: If Hydro offered a monthly billing 36
- plan system where you pay equally on an average each 37
- month, would that be an option that you would consider, 38
- or do you think it would be helpful or hurtful, whichever 39
- 40 you ...
- MR. BOLAND: I think that the last two months of the year 41
- you would pay severely for something like that. 42
- MR. BROWNE, Q.C.: Even if it was averaged for the ... 43
- MR. BOLAND: Yeah, I still think it would because it really 44
- depends on the weather. Last year was a beautiful spring 45
- and the rates weren't nearly what, you know, the bills 46
- weren't nearly as high as they should be because we had 47
- three or four weeks in May and April that it was beautiful. 48 The first year I was here there was snow up to the eaves on
- 49
- the house and, you know, an average bill would run \$250 a 50

- month, you know, and there is, I think that if you tried to
- average it out, and you came up short on your average,
- you would strain a lot of families in November and
- December which is certainly not a time you want to take
- more money from the families.
- MR. BROWNE, Q.C.: The community of Hopedale just in
- a general sense, you have a town hall.
- MR. BOLAND: Yes sir.
- MR. BROWNE, Q.C.: How is that heated?
- MR. BOLAND: The town hall is forced air, a furnace. The
- town ... that's the community centre. The town has a
- Council office that's also a forced air furnace. We have a
- fire hall and a garage which is furnace heated, and as I
- pointed out, you know, I have a copy of the bill, I'm sorry,
- when I mentioned the 14,317 kilowatts, it's from an actual
- bill from February 20th to March the 21st, and add, with the
- first 700 kilowatt hours, you know, it cost the town 6,197. 67
- 68 The next 13,617 cost us \$2,651.23. Now, it's, by the time
- you add the \$400 tax, you know, you've got almost a \$3,100
- bill for something that has to be running. It's the water 70
- distribution system. This is not taking into account street 71
- lighting or the rest of the buildings. I know that the town,
- the hall in the summertime might only have a \$30 or \$40 bill, 73
- but there's no heat on in the summertime. I honestly can't 74 remember what the rest of the buildings came to, or our
- street lighting, but all of them add up and it gets to be quite
- an expensive bill at times.
- MR. BROWNE, Q.C.: Do you have any recreational 78
- facilities in Hopedale?
- MR. BOLAND: Actually we just built a playground and
- that's another interesting aspect of freight to get things to 81
- the coast and how expensive it is. The Town paid \$41,700
- to buy topsoil and sods. That's it, just buy it and have it 83
- delivered to ... it's 100 x 100 area, and the bulk of the money
- was used for just shipping it up. I mean we have no
- topsoil. We could try and grow our own grass. It would be
- quite difficult, but again, other than that, the playground 87
- 88 which we are just getting into motion now, there was only
- the town hall and the school's gymnasium.
- MR. BROWNE, Q.C.: And the playground, what's the
- population of Hopedale and how many kids are there?
- MR. BOLAND: The population is approximately 650, and
- I would say school age and under, pre-school, there's
- probably 300 kids.
- MR. BROWNE, Q.C.: What is the economy there? What
- do people do for a living?
- MR. BOLAND: Actually we have quite a bit of
- employment in the summertime, especially this year. We've
- got a road construction underway, our subdivision is

- underway, even smaller things, there's a crew that just left,
- they came in and installed new poles for Hydro actually,
- and that was employment for one more person in our town.
- 4 But between all the contractors, we may have seven or
- 5 eight people working for them, and the rest of it is all within
- 6 the town. There is three stores which between them and
- 7 the hotel, LIAC has a large number of people working for
- 8 them. They have the public health, the daycare, or after
- 9 school programs and that. The clinic and pretty well the
- post office, that's just about it.
- 11 MR. BROWNE, Q.C.: Your bill, are you aware that your
- rate is tied to Newfoundland Power's rate on the island?
- MR. BOLAND: Not until you mentioned it to Mr. Sheppard
- 14 actually.
- MR. BROWNE, Q.C.: What are your views on what you've
- heard here today concerning Happy Valley-Goose Bay
- 17 getting a discount when Hydro is looking for an increase
- 18 from you?
- 19 (2:45 p.m.)
- 20 MR. BOLAND: I personally think that there is, and this is
- a personal opinion, I think that if Goose Bay is doing fine
- as it is now, why decrease the rates, why not use that to
- offset what they're planning to put on the coast, and that
- 24 is just a personal opinion on my part, but I think that, you
- know, there are, I'm not in a position to say what they can
- do, but I'm sure there are ways that, you know, the cost of
- 27 the increase on the coast could be offset or at least reduced
- $\,$ by looking elsewhere within Hydro's realm of expenditures.
- 29 MR. BROWNE, Q.C.: Has Hydro introduced any
- 30 conservation program for Hopedale?
- 31 MR. BOLAND: I don't know what you mean by that?
- 32 MR. BROWNE, Q.C.: A conservation program to teach
- people how to insulate their homes, insulate their hot water
- 34 boilers?
- MR. BOLAND: No, actually most of our homes are built by
- Torngat Housing, or Newfoundland and Labrador Housing,
- and they come with pre-specified standards and when it
- $\,$ comes to appliances, you know, I sell appliances and all the
- 39 appliances have those energy guide stickers right on the
- $\,$ front of them, and you can, most people ... I hate to say it
- ... don't really look at it that way. They look at the size they
- want more than the energy saving guide that's listed on it,
- but there has been no, you know, there has been no brochures or anything saying that, you know, why don't
- you put that extra bit of insulation over your windows in
- 46 your house or something like that, you know, weather
- stripping around your doors or ...
- 48 MR. BROWNE, Q.C.: And no one from Hydro, or no one
- employed by Hydro has gone into the community to show

- 50 how this could be done.
- 51 MR. BOLAND: No, no, not to my knowledge. I've been in
- 52 Hopedale two and a half years now.
- 53 MR. BROWNE, Q.C.: Where were you prior to Hopedale?
- 54 MR. BOLAND: I was in Nain for a year and I came from
- 55 Clarke's Beach then on the island.
- 56 MR. BROWNE, Q.C.: How long have you lived in northern
- 57 Labrador?
- 58 MR. BOLAND: Three and a half years now.
- MR. BROWNE, Q.C.: And you came from Clarke's Beach?
- 60 MR. BOLAND: Yes, sir.
- 61 MR. BROWNE, Q.C.: Thank you very much sir.
- 62 MR. BOLAND: Thank you.
- 63 MR. NOSEWORTHY, CHAIRMAN: Mr. Peck, would you
- 64 have anything?
- 65 MR. PECK: No Chair.
- 66 MR. NOSEWORTHY, CHAIRMAN: Counsel?
- 67 MR. KENNEDY: No questions, Chair.
- 68 MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell?
- 69 COMMISSIONER POWELL: Just one question. Have you
- or any other merchant approached Hydro to be a drop off
- 71 centre for people wanting to pay their bills, and asking for
- 72 a small commission for doing such a wonderful service?
- 73 MR. BOLAND: No sir, it never crossed my mind actually.
- 74 We're hoping to get a bank in our community and we're
- 75 trying to use every bit of leverage we can, so something
- 76 like this would be an opportunity for a bank to benefit from
- 77 it more than one of our stores.
- 78 COMMISSIONER POWELL: You're not interested in
- 79 getting into the banking business yourself?
- 80 MR. BOLAND: No sir, I have enough trouble changing
- cheques as it is.
- 82 COMMISSIONER POWELL: That's it.
- 83 COMMISSIONER SAUNDERS: No questions, Mr. Chair.
- 84 Thank you, Mr. Boland.
- 85 MR. NOSEWORTHY, CHAIRMAN: Commissioner
- 86 Whalen?
- 87 COMMISSIONER WHALEN: No questions, thank you.
- 88 MR. NOSEWORTHY, CHAIRMAN: I just have a couple of
- 89 questions, Mr. Boland.
- 90 MR. BOLAND: Yes sir.

- MR. NOSEWORTHY, CHAIRMAN: You mentioned that 1
- Torngat Housing and Newfoundland and Labrador 2
- Housing Corporation built most of the houses? 3
- MR. BOLAND: Yes sir. 4
- MR. NOSEWORTHY, CHAIRMAN: In your community. 5
- MR. BOLAND: Yes sir. 6
- MR. NOSEWORTHY, CHAIRMAN: I see, how many 7
- houses would they have built out of the total number? 8
- MR. BOLAND: The majority of the houses have been built 9
- by them. I would say 80 percent of the houses. The other 10
- 20 percent are either businesses or ... 11
- MR. NOSEWORTHY, CHAIRMAN: Do they provide any 12
- subsidy in respect of heat and light do you know? 13
- MR. BOLAND: I'm not sure how it works. I believe, and I 14
- can't confirm it, but I believe there is some kind of a heating 15
- 16 subsidy with the heating fuel, but again, you know, I can't
- confirm it positively. 17
- MR. NOSEWORTHY, CHAIRMAN: Sure, okay, the other 18
- ... what's your total electric bill for the municipality because 19
- you mentioned 31,000, is that a monthly ... 20
- MR. BOLAND: This was one from February 28th to March 21
- the 21st. That was just one part of the building. I could, I 22
- could get the document faxed here for you this afternoon 23
- to give you a more accurate reading of any month, but it's 24
- usually in the range of \$4,000 to \$5,000 a month, if I 25
- remember correctly from the last, from our last meeting. 26
- MR. NOSEWORTHY, CHAIRMAN: That would be your 27
- total bill, is it, \$4,000 to \$5,000 a month on average, is that 28
- correct? 29
- MR. BOLAND: That would average it out, yes sir, I believe 30
- 31
- MR. NOSEWORTHY, CHAIRMAN: So that would be 32
- \$50,000 or so a year? 33
- 34 MR. BOLAND: It wouldn't surprise me.
- MR. NOSEWORTHY, CHAIRMAN: I see, and did I hear 35
- you say there was 650 people in Hopedale? 36
- MR. BOLAND: Approximately, yes sir. 37
- MR. NOSEWORTHY, CHAIRMAN: 150 families, is that 38
- correct? 39
- MR. BOLAND: That would be close to it, yes. 40
- MR. NOSEWORTHY, CHAIRMAN: Would that be \$300 41
- per family, is that ... are my figures correct? On an average, 42
- that would be ... 43
- MR. BOLAND: They don't pay it. 44

- MR. NOSEWORTHY, CHAIRMAN: No.
- MR. BOLAND: You know, as ...
- MR. NOSEWORTHY, CHAIRMAN: No, but the division
- is correct. 48
- MR. BOLAND: The division is close to it, yes.
- MR. NOSEWORTHY, CHAIRMAN: One other item. The 50
- reliability, I have a tendency to ask this because I'm sure
- with the age of diesel plants and that, it may be different
- from one community to the other. Could I ask you to 53
- comment on the reliability in Hopedale? 54
- MR. BOLAND: Well, everyone has been going back to the 56 last couple of years with their comments, and I can say that
- when I went there two and a half years ago, compared to 57
- now, it's a 99 percent increase, or decrease in the amount of 58 outages. If there is an outage now it's very, very short. It's
- convenient that the person who works at the plant is just
- - down the road from it too, but very rarely, unless it's a, you know, something that they are purposely shutting down
 - the power and they will notify everybody well in advance, 63
 - there is very, very little. As for power fluctuation, that's a 64
 - different matter. You know, once a week I have to reset all 65
 - the electric clocks in the house, you know. At the store we
 - just had to, in our case we had to buy a compressor which
 - is \$1,500 and have to pay somebody to fly out, stay at the
 - hotel, install the compressor, because there was a serious
 - 70 enough power fluctuation that actually all the lights, all the
 - emergency lights in the store clicked on and off for about 71
 - ten seconds and while you can't say that it was ... what we 72
 - believe happened is that there was a power surge, or a

 - decrease in power into one of the compressors, it started
 - taking all the power from the store, causing our lights to go
 - 75 on and off, and when the compressor burned out the power 76
 - came back on. But I've had a, you know, I've had the guys

 - from Hydro come in and put their testers on the, it's a three
 - phase system in the building, and they come in, you know, 79

 - and there's 207 volts here and there's 198 volts here, I mean
 - there's a big variance even just in the power coming in the 81
 - building. That would be my biggest concern. I could go
 - out and we've actually been looking for some kind of power
 - regulator to mount on our compressors because it could
 - get to be a costly thing, especially in the middle of the 85
 - winter if you lose a freezer, and you can't get anybody in,
 - or a compressor in for a week or two, and you've lost
 - everything in the freezer more or less, but that would be my
 - 88 89 only concern with the power. The service, you know, when
 - we had a lightning strike last year on a transformer, and the 90
 - guys were in the next day. It was the only physical time 91 they could get in was the next day and, you know, 92
 - everything was up and running within a day again, and the 93
 - service part of it is extremely good from the guys in our
- community and when someone has to come in outside to

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- 1 perform, you know, line duty, pole duty.
- 2 MR. NOSEWORTHY, CHAIRMAN: That's all I have for
- you, Mr. Boland. Thank you very much.
- 4 MR. BOLAND: Thank you.
- 5 MR. NOSEWORTHY, CHAIRMAN: We appreciate it,
- 6 thank you. We have two other presenters. Could I ask Ms.
- 7 Ruth Flowers to please come to the witness stand please?
- 8 Good afternoon, Ms. Flowers.
- 9 MS. FLOWERS: Good afternoon.
- MR. NOSEWORTHY, CHAIRMAN: Could you take the
- Bible in your right hand please? Do you swear on this
- Bible that the evidence to be given by you shall be the
- truth, the whole truth, and nothing but the truth, so help
- 14 you God?
- 15 MS. FLOWERS: I do.
- MR. NOSEWORTHY, CHAIRMAN: Thank you very much.
- 17 Could I ask you to proceed with your presentation please?
- Before you start, are you a Councillor in ...
- 19 MS. FLOWERS: Mayor.
- 20 MR. NOSEWORTHY, CHAIRMAN: Mayor?
- 21 MS. FLOWERS: Mayor.
- 22 MR. NOSEWORTHY, CHAIRMAN: First time Mayor?
- You've been Mayor how many terms? The second.
- MS. FLOWERS: (inaudible).
- MR. NOSEWORTHY, CHAIRMAN: Four terms.
- MS. FLOWERS: (inaudible).
- 27 MR. NOSEWORTHY, CHAIRMAN: Very good, very
- 28 good.
- MS. FLOWERS: I think we're starting to sound a bit like a
- 30 broken record initially but this was a concern to all of us
- and I add to the rest of the presenters that we were
- disappointed that the hearings could not be held in our
- communities, or in one of our communities. We feel that it
- should have been in our communities. I have to almost
- start my presentation with a question because in the letter
- to Councils, we read that there would be a 3.7 increase, and
- I am hearing there's a 2.4 increase and I don't know what
- the total, what the increase is.
- 39 MR. BROWNE, Q.C.: I'll leave that to Newfoundland
- 40 Hydro. That's their responsibility.
- MS. FLOWERS: Can they answer me later or ...
- 42 MR. BROWNE, Q.C.: Maybe they can tell you now.
- MR. YOUNG: Yes, we can do that now. I explained earlier,
- and I know it can be confusing, and particularly it can be

confusing when we're not really aware, as we've just heard that there is a link between the rates in isolated communities and rates in St. John's, and that's been the case for quite some time. One of the components of the rates in St. John's, and we'll say St. John's, that would be the island actually, the whole of the island on the interconnected systems, one of the components of the rates of the interconnected system is the Rate Stabilization Plan, and there is a component of the rates from that that relates to oil burned at Holyrood which will come up in July of this year, and that is, I believe, 3.4 percent of an increase. So that's not something we're looking for in this application directly. It's something that was already built in there. It is part of the application in a sense, but that's not really the increase that's going on. That's why that notice that you received didn't include that in there. This would have happened if we hadn't had a hearing, that 3.4 percent increase, but you can add the 3.7 percent increase which you received in your notice and the 3.4, and the total increase by July, assuming our application is approved, is going to be in the range of about seven percent.

The other thing you might not be aware of, when you ... and I think it's fair from some of the presentations this morning that many people were aware and some people perhaps weren't aware. That rate increase which is essentially the same, this is on the lifeline block, of course, a similar increase will be (inaudible) to the other blocks of power you buy, but not the RSP, but the 3.7 percent. In that is, in a sense, a portion of a subsidy that Newfoundland Power and Hydro's interconnected customers pay. So it's not strictly their rates you're paying, it's their rates which already include the portion of your rates, because you may be aware, the isolated communities are not charged anything close to their full cost of service. So that ... I know it can be difficult to filter out through, and that's why there are 51 binders full of information, at least in part. If that hasn't explained the answer, please let me know and we'll see if we can straighten it out.

MS. FLOWERS: On behalf of the community of Makkovik we're asking that there be no rate increase in the Hydro rates. We already pays the highest rates in the country, I believe, and it's very disturbing to hear that we may be hit with another increase of seven percent or whatever. The majority of the workforce in Makkovik is seasonal. The majority of employment is seasonal at a fish plant, and an increase in Hydro now would surely hurt our people, and especially low income families, seniors, there are people with disabilities, people on fixed income, and struggling small businesses. Also we don't benefit from a lot of the things that the larger centres receive all the time. Our transportation is by sea or air which we all know is expensive. In Makkovik, I speak for Makkovik. We don't ... most of our clothing is mail order for our children, for our

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families. There are no clothing stores, and right now a lot 1 of the times mothers will see flyers that they'll take 2 advantage of and it's not their payday or their child tax day 3 4 or whatever, and they will order it COD so that they can benefit from that sale. To order from a Sears sale your 5 order will come as far as Goose Bay, COD. From Goose Bay 6 you have to either get a friend to go buy it out and ship it 7 up the coast, and I think there's a lot of us here today is 8 going to be carrying back packages to people in our 9 communities because it cannot go further than here. 10

These are some of the things that we put up with and that we have to live with, and as I said, shipping by freight is expensive. We all know the postal rates, and we just ... to have another increase now is almost, it's going to hurt the communities, and as was heard today, it's going to hurt people and we're struggling to try and turn our communities around to work with things that have gone wrong, alcohol abuse or drug abuse, family violence, but more pressure is not going to help us to solve our problems. I'm not telling this because I think we want pity or something. Those are facts of life where we come from, and those are facts of life that we live with, and I guess in short, we're asking that there by a unified rate. Why not a unified rate where the people, the communities that are going to have their Hydro cut lower, ours is increasing, why not have a unified rate? Why not let us have a little of the Churchill Falls hydroelectric that's sitting in our backyard. I think everyone will feel the same way when and if Voisey Bay ever comes on stream, and I think we're only asking for a bit of that too, but I can't stress strong enough how much that I want to see a unified rate. Thank you.

- 33 MR. NOSEWORTHY, CHAIRMAN: Thank you very much,
- 34 Mayor Flowers. As for questions. Hydro please?
- 35 MR. YOUNG: I just have one question on the unified rate
- point. Is that a Labrador rate you were thinking?
- 37 MS. FLOWERS: Yes.
- 38 MR. YOUNG: A unified Labrador rate.
- 39 MS. FLOWERS: Yes, all of Labrador.
- 40 MR. YOUNG: Not the province but ...
- MS. FLOWERS: Where the communities that are diesel
- 42 operating or the communities that are hydroelectric, or
- whatever it is ... Churchill Falls, I call it, operating, yes.
- MR. YOUNG: Right, okay, that's all my questions, thank
- 45 you very much.
- 46 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 47 Young. Newfoundland Power?
- 48 MR. HAYES: No questions, Mr. Chair. Thank you Mayor

- 49 Flowers.
- 50 MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate?
- 51 MR. BROWNE, Q.C.: On the point of the rate, you've heard
- 52 the questions previously that part of, that your bill is
- 53 structured on Newfoundland Power's rate for the island
- 54 portion of the province. Were you aware of that
- 55 previously?
- 56 MS. FLOWERS: No, no sir.
- 57 (3:15 p.m.)
- 58 MR. BROWNE, Q.C.: And were you aware that part of
- 59 your rate contributes toward the Rate Stabilization Plan
- which deals with thermal generation at Holyrood for the
- island portion of the province?
- 62 MS. FLOWERS: No sir, I wasn't.
- 63 MR. BROWNE, Q.C.: How many people are in Makkovik,
- 64 Mayor Flowers?
- 65 MS. FLOWERS: Between 480 and 490.
- 66 MR. BROWNE, Q.C.: And how many children would there
- 67 be?
- 68 MS. FLOWERS: In the school, I think our school
- 69 population is 97 or 102, around there.
- 70 MR. BROWNE, Q.C.: And the fish plant in Makkovik, was
- 71 that operating all year this year, or seasonally?
- 72 MS. FLOWERS: Seasonally.
- 73 MR. BROWNE, Q.C.: What is the season?
- 74 MS. FLOWERS: It operates from about mid July until
- 75 October, late October, depending on whether ... depending
- 76 on fish.
- 77 MR. BROWNE, Q.C.: And what fish is produced?
- 78 MS. FLOWERS: The main fish is crab.
- 79 MR. BROWNE, Q.C.: So it's a crab plant?
- 80 MS. FLOWERS: Yes.
- 81 MR. BROWNE, Q.C.: And who owns the fish plant in
- 82 Makkovik?
- MS. FLOWERS: Torngat Fish Producers Cooperative.
- MR. BROWNE, Q.C.: It's a cooperative?
- MS. FLOWERS: Yes.
- 86 MR. BROWNE, Q.C.: And do you know how that
- 87 operates?
- 88 MS. FLOWERS: It's, people can buy shares into it.
- 89 MR. BROWNE, Q.C.: So people can buy shares of it.

- 1 MS. FLOWERS: Yes.
- 2 MR. BROWNE, Q.C.: Something like a co-op store.
- 3 MS. FLOWERS: Yeah.
- 4 MR. BROWNE, Q.C.: And the plant obviously needs
- 5 energy, how is energy provided to the plant?
- 6 MS. FLOWERS: The energy provided to the plant is Hydro
- 7 power.
- 8 MR. BROWNE, Q.C.: Is Hydro?
- 9 MS. FLOWERS: Hydro, Newfoundland and Labrador
- 10 Hydro.
- MR. BROWNE, Q.C.: Oh, Newfoundland and Labrador
- 12 Hydro, but it's diesel fuel, is it?
- 13 MS. FLOWERS: Yes.
- MR. BROWNE, Q.C.: Yes. The town itself, the town hall,
- how do you heat the town hall, Mayor Flowers?
- MS. FLOWERS: The town hall is heated by furnace, hot air
- 17 furnace.
- MR. BROWNE, Q.C.: That seems to be consistent up and
- down the coast. Town halls have furnaces, is that ...
- 20 MS. FLOWERS: Yes, because if you have water and sewer
- 21 into those houses you can't, you have to have, in the
- wintertime, the heat has to be, has to be kept going or you
- 23 would have freeze-ups.
- MR. BROWNE, Q.C.: So that's why you're heating with a
- 25 furnace.
- MS. FLOWERS: Yes.
- 27 MR. BROWNE, Q.C.: To keep your utilities going
- 28 yourself?
- MS. FLOWERS: Yes.
- 30 MR. BROWNE, Q.C.: In terms of the method people use to
- 31 heat their homes in Makkovik, what is common for home
- 32 heating?
- 33 MS. FLOWERS: Wood heat is most common. Probably
- you'll find the majority of people would, not the majority of
- people but most, some people would have a wood and oil
- 36 furnace.
- 37 MR. BROWNE, Q.C.: Some people would have wood and
- 38 oil?
- 39 MS. FLOWERS: Yeah, while others may have just a small
- oil heater and a wood stove.
- 41 MR. BROWNE, Q.C.: Is wood readily available?
- MS. FLOWERS: Fortunately in Makkovik, we are more,
- wood is more easily accessible than Hopedale and Nain.

- But then, I mean we pay about \$1.23 a litre for gasoline, so
- 45 it's almost like you're darned if you do and you're darned if
- 46 you don't, because you have to go into the woods to get
- 47 your wood, to try and supplement the fuel, but you're
- 48 paying the gasoline for your chainsaw, your skidoo, and
- 49 you know, it's the (inaudible) around, no gain.
- 50 MR. BROWNE, Q.C.: Is the community isolated in the
- 51 winter months in particular?
- 52 MS. FLOWERS: Isolated except by air.
- MR. BROWNE, Q.C.: So the only way ...
- MS. FLOWERS: Or community to community, you
- 55 snowmobile.
- MR. BROWNE, Q.C.: Okay, so you can go from community
- to community?
- 58 MS. FLOWERS: Oh yes.
- 59 MR. BROWNE, Q.C.: In terms of appliances that people
- 60 will have in their homes, we heard evidence today
- 61 concerning what's normally in the home. Can you verify
- $\,$ 62 $\,$ that for your community? Do most people, well I'll go by
- 63 you, yourself. How long have you been a resident there,
- by the way, in Makkovik? All your life?
- 65 MS. FLOWERS: All my life.
- 66 MR. BROWNE, Q.C.: Well, I'll be a gentleman and
- 67 withdraw that question. You're a lifelong resident of
- 68 Labrador?
- 69 MS. FLOWERS: Yes.
- 70 MR. BROWNE, Q.C.: In your own home how do you heat
- 71 your water?
- 72 MS. FLOWERS: Electric, it's a hot water tank.
- 73 MR. BROWNE, Q.C.: And how do you cook your food?
- 74 MS. FLOWERS: An electric stove.
- 75 MR. BROWNE, Q.C.: And you have a refrigerator?
- 76 MS. FLOWERS: Yes.
- 77 MR. BROWNE, Q.C.: Is it frost free?
- 78 MS. FLOWERS: No.
- 79 MR. BROWNE, Q.C.: It's an older ...
- 80 MS. FLOWERS: Yes, I'm sorry. Yes, it is.
- MR. BROWNE, Q.C.: Is it an older refrigerator?
- 82 MS. FLOWERS: No, it's a newer one.
- 83 MR. BROWNE, Q.C.: Okay, do you have a deep freeze?
- MS. FLOWERS: Yes sir.

- MR. BROWNE, Q.C.: And a clothes washer? 1
- MS. FLOWERS: Yes. 2
- 3 MR. BROWNE, Q.C.: And a clothes dryer?
- MS. FLOWERS: Yes sir. 4
- MR. BROWNE, Q.C.: Do you have a television? 5
- 6 MS. FLOWERS: Yes sir.
- MR. BROWNE, Q.C.: Do you have a furnace? 7
- MS. FLOWERS: Yes sir. 8
- MR. BROWNE, Q.C.: Do you have a circulator for your 9
- water, a water pump of some kind like we've heard? 10
- MS. FLOWERS: No, not in Makkovik, that is not 11
- necessary. 12
- MR. BROWNE, Q.C.: It's not necessary in Makkovik. 13
- 14 MS. FLOWERS: We leave the water, as long as you leave
- water running somewhere in your house. 15
- MR. BROWNE, Q.C.: Say that again? 16
- MS. FLOWERS: As long as you leave a cold water tap 17
- 18 running somewhere in your house.
- MR. BROWNE, Q.C.: Okay, so to prevent a freeze-up you 19
- 20 would leave the water running in your home.
- 21 MS. FLOWERS: Yes.
- MR. BROWNE, Q.C.: And goods and supplies, how do 22
- they get in the community, Mayor Flowers, for the winter. 23
- Is there a shipment of some type? 24
- 25 MS. FLOWERS: By ship, by boat.
- MR. BROWNE, Q.C.: And the boat brings the supplies? 26
- MS. FLOWERS: The businesses usually try and get all of 27
- their supplies in while the shipping season is, before it 28
- closes. 29
- MR. BROWNE, Q.C.: And do people store up in the homes 30
- 31 certain goods, canned goods and so on in anticipation of
- the winter? 32
- MS. FLOWERS: Oh yes, and I think more and more people 33
- who can afford to are buying their groceries from 34
- wholesalers because I mean if you have to go down to the 35
- store and buy a four or five pound chicken for \$12.00, you 36 can't afford that. Four pork chops for \$8.89, or a lot of 37
- people can't afford that, and that makes it really hard 38
- though then on the people who are on a fixed income, or 39
- seniors, or you know, people on welfare, but more and more
- 40 people are beginning to get their groceries, a lot of the 41
- items in from wholesalers. 42
- MR. BROWNE, Q.C.: Are there some items that you ... 43

- MS. FLOWERS: I'll carry home a suitcase full of meat every
- time I come out here.
- MR. BROWNE, Q.C.: In their freezers, do people store a lot
- of local game?
- MS. FLOWERS: Yes, most all of us depend largely on, 48
- from the land, you know, partridge, goose, rabbit, fish,
- berries, caribou, seal, duck.
- MR. BROWNE, Q.C.: So that's, these are your 51
- requirements for the winter?
- MS. FLOWERS: Oh yes.
- MR. BROWNE, Q.C.: Has Newfoundland Hydro gone into
- 55 your community to present a conservation program, to
- teach you how to conserve the energy that you do get in 56
- an attempt to bring down your costs to show you how to
- insulate or to do boiler insulation?
- MS. FLOWERS: Not to my knowledge.
- MR. BROWNE, Q.C.: They didn't check with you before
- they came in anyway, did they?
- MS. FLOWERS: No.
- MR. BROWNE, Q.C.: If people had such a program, and I
- think in some communities in Labrador, Newfoundland 64
- Hydro has made an effort in that direction, would that be
- well received, do you think, by people?
- MS. FLOWERS: I think so, I mean surely, you know,
- anything that's going to cost us some dollars, to save us
- some dollars, I'm sure we'd be interested in it. But I think
- that that too would be to any community, to go in and
- show people how to save energy and, you know ... 71
- MR. BROWNE, Q.C.: Mayor Flowers, you mentioned at
- the beginning of your evidence, concerning the unified rate
- for Labrador. You heard here today where Goose Bay is 74
- getting a reduction in their rates, and we heard evidence as 75
- to what those rates are in Labrador City and Wabush. 76
- What's your view, what's your opinion of the fact that 77
- Happy Valley-Goose Bay is getting a reduction, whereas
- you're getting an increase? Do you have any comment on 80
 - that?
- MS. FLOWERS: Yes, disappointed, very, very, I suppose
- not so disappointed, to me I'm amazed. I mean I can't even
- see how this could be considered in a community like
- Goose Bay where so much of the stuff is transported over 84
- the road in goods and services that, you know, for us it's 85
- either by air or by ship, and why they ... I can't understand
- 87 why Newfoundland and Labrador Hydro can drop the rates
- in one area and increase in the other where there is already
- higher rates. It's nothing against the ... I mean the people
- who are there, and I got family here, lots of family. It's not
 - ... and it's no bearing whatsoever ... it's, I don't understand

- why they can ... I'd like to know who thought of this, you 1
- know, and that's been in my mind the last weeks, was who 2
- in the heck thought of this idea to lower rates where they're 3
- 4 already paying less, and increase the ones that are already
- paying the highest. It amazes me, and it maddens me, it 5
- makes me angry, and I really think, I want, I'd like to see 6
- unified rates. Then we'd be all fair across Labrador. 7
- 8 MR. BROWNE, Q.C.: Thank you.
- MS. FLOWERS: And nobody could complain. 9
- MR. BROWNE, Q.C.: Thank you, Mayor Flowers. 10
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. 11
- Browne. Mr. Peck, do you have any questions? 12
- MR. PECK: No. 13
- MR. KENNEDY: No questions, Mr. Chair. 14
- MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell? 15
- COMMISSIONER POWELL: Just a couple of things, 16
- Mayor Flowers. Does Council have a committee or a 17
- committee within the community that looks at issues as it 18
- relates to your diesel plant and get together from time to 19
- time with Hydro to talk about things of concern, about 20
- maybe how to improve the efficiency or get bills down? 21
- MS. FLOWERS: Not to my knowledge. 22
- COMMISSIONER POWELL: Have you ever talked to 23
- Hydro about how they determine rates for your community 24
- versus how rates are arrived at for the rest of Labrador? 25
- MS. FLOWERS: No sir, not to my knowledge. 26
- COMMISSIONER POWELL: So you have no 27
- understanding of the process other than something goes 28
- up and something goes down. 29
- MS. FLOWERS: Right. 30
- COMMISSIONER POWELL: Do you have a family? 31
- MS. FLOWERS: I have a grown family. 32
- 33 COMMISSIONER POWELL: Are any of them still residing
- in Makkovik or are they all moved? 34
- MS. FLOWERS: No, two resides in Makkovik, yeah. 35
- COMMISSIONER POWELL: Okay, thank you. That's all 36
- I have. 37
- MR. NOSEWORTHY, CHAIRMAN: 38 Thank you,
- Commissioner Powell. Commissioner Saunders? 39
- 40 COMMISSIONER SAUNDERS: Just one question, I guess,
- and that's one that Mr. Browne raised with you. When you 41
- talk about a unified rate, you mean a unified rate for 42
- Labrador only? You're not concerned with a unified rate for 43
- the whole of Hydro's territory, which would be partly on 44

- Labrador and partly on the island?
- MS. FLOWERS: I'm concerned, yes, but it seems far away
- from me right now with this problem we've just been hit
- with, and I'm only, I guess, seeing this Labrador area, I'm
- sorry, but I ...
- COMMISSIONER SAUNDERS: No, I was wondering ...
- MS. FLOWERS: I understand, I feel for the ...
- COMMISSIONER SAUNDERS: My reason for asking is I'm 52
- wondering if you're saying that the rates should be uniform 53
- throughout the territory, that's Hydro's territory, which
- includes the island, part of the island, as well as Labrador,
- or if the rates should be uniform for Labrador? I think you
- said Labrador and you probably meant Labrador. 57
- MS. FLOWERS: Yes, I did, yes.
- COMMISSIONER SAUNDERS: Yes, and you weren't
- thinking of the island.
- MS. FLOWERS: I was thinking of Labrador, yes.
- COMMISSIONER SAUNDERS: Yes, sure, I understand.
- Thank you very much.
- MS. FLOWERS: And I've heard the comment that, you
- know, there's a lot of communities like ours throughout the 65
- island that are partially isolated but I believe most
- communities are now linked by road.
- COMMISSIONER SAUNDERS: Uh hum.
- MS. FLOWERS: I travel to the island quite frequently and 69
- I know that most communities there are accessible by road
- which means probably you'd be able to get their fuel 71
- trucked in, but yeah, I was thinking Labrador.
- COMMISSIONER SAUNDERS: It just occurred to me that 73
- no one has mentioned another household cost that we all 74
- have, or most of us anyway, and that's telephone. What do
- you pay for telephone? Do you know what your rate for a
- telephone line is compared to what it is here in Goose Bay?
- MS. FLOWERS: I think that's pretty well equal all through
- Labrador.
- COMMISSIONER SAUNDERS: Uh hum.
- MS. FLOWERS: Yeah, yeah.
- COMMISSIONER SAUNDERS: You're not aware of any
- great differences in basic telephone service?
- MS. FLOWERS: No, I'm not, no, and we do have that cost
- of ... we pay a flat rate of \$19.99 a month and that gives us
- free telephone service between 6:00 in the evening until
- 8:00 in the morning, so ...
- COMMISSIONER SAUNDERS: Okay, thanks very much.

- MR. NOSEWORTHY, CHAIRMAN: Thank you, 1
- Commissioner Saunders. Commissioner Whalen? 2
- COMMISSIONER WHALEN: No questions, thank you. 3
- MR. NOSEWORTHY, CHAIRMAN: I just have a couple of 4
- You had mentioned in your questions, Mayor. 5
- presentation, seniors on two separate occasions, and I 6
- asked this question before, I think, to the Mayor of 7
- Postville, and he commented there's a fairly small seniors 8
- population, I believe, in Postville. Do you have a larger 9
- seniors population in Makkovik? 10
- MS. FLOWERS: Yes, I think our seniors, 65 and over, is 11
- about 27 to 30 people. 12
- MR. NOSEWORTHY, CHAIRMAN: Do they generally live 13
- on their own or do they live with sons and daughters, or ... 14
- MS. FLOWERS: They generally live on their own. 15
- MR. NOSEWORTHY, CHAIRMAN: I see. 16
- MS. FLOWERS: Yes, the majority of them do. 17
- MR. NOSEWORTHY, CHAIRMAN: So they would be 18
- impacted. 19
- MS. FLOWERS: Oh yes. 20
- MR. NOSEWORTHY, CHAIRMAN: And could you 21
- elaborate on that a little bit, how they might be affected? 22
- MS. FLOWERS: An example would be that I know some 23
- seniors now try and get, like there's family who will haul 24
- wood for them to supplement the fuel. I can use, my 25
- mother for example, is 84 years old, and she got a wood 26
- stove so that she can help to try and lower her fuel rate. 27
- But most wood stoves too now come with a heat drive, a 28 fan, and they're not very efficient without them, so there is 29
- electricity, you know, you have to use. But it's hard for 30
- seniors. It's hard for, like families on fixed incomes, families 31
- on, large families, low income families. 32
- MR. NOSEWORTHY, CHAIRMAN: So the communities, 33
- or sons and daughters of the community will pitch in and 34
- 35 cut wood, and bring wood to the seniors?
- MS. FLOWERS: Oh yes, wherever they can, yes, and more 36
- and more you find, you know, family members will go out 37
- this time of the year and try and see how can we improve 38
- the window, or the door needs some, you know, stuff 39
- around it. 40
- MR. NOSEWORTHY, CHAIRMAN: Uh hum. 41
- MS. FLOWERS: And you see seniors out, most of our 42
- seniors right now, thank God, are still quite abled, and you 43
- see them out themselves doing things like this, but we 44
- know that it's a stress to them, and it is stressful that they 45
- know that they're probably going to have to suffer another 46

- rate increase.
- MR. NOSEWORTHY, CHAIRMAN: Do you know what
- your municipality pays in the way of an electric bill for
- Hydro now?
- MS. FLOWERS: I should, but I don't have it with me. It's
- probably in the vicinity of \$3,000 monthly.
- MR. NOSEWORTHY, CHAIRMAN: Uh hum.
- MS. FLOWERS: All our, like it's our pump houses, you
- know, and everything together.
- MR. NOSEWORTHY, CHAIRMAN: Could you get that
- figure for me?
- MS. FLOWERS: Yes, I can.
- MR. NOSEWORTHY, CHAIRMAN: I'd appreciate it if you
- could and I guess Mr. Boland as well, I forgot to ask him
- while he was here, but I wouldn't mind seeing that figure. 61
- MS. FLOWERS: Sure.
- MR. NOSEWORTHY, CHAIRMAN: Just as a future point
- of reference, you mentioned the fact, I think, I was 64
- commenting earlier that we did make a conscious decision 65
- indeed to meet here in Goose Bay to try and get all people
- representing communities on the north coast in here. Do 67
- you think it would be better that we would have visited one
- community on the coast? Is that what I understand you to
- say from the beginning?
- MS. FLOWERS: Yes, I think so. I think even if one
- community could have, would have had a choice to bring
- some people in from the neighbouring communities. It
- would have made a difference, it would have made us feel 74
- more a part of what's happening, and I'm not ungrateful, for 75
- I was able to come in here. We came in yesterday, we're 76
- staying in a hotel that's taken care of, I guess by 77
- Newfoundland and Labrador Hydro, but we pay everything
- upfront. We have to pay for our meals and everything, and
- my Council has got to pay me wage loss because they
- weren't willing to pay my wage loss, so ... 81
- MR. NOSEWORTHY, CHAIRMAN: I understand. Okay, thank you very much, Mayor Flowers, thank you. It is
- twenty to 4:00, and we have one presenter left. Does 84
- anybody need a break? No? Well if there's general 85
- agreement, which I think there probably is, could we
- continue on, would that be okay? Could I ask Mr.
- Broomfield from the Town of Nain please, to come to the
- witness stand. Good afternoon, Mr. Broomfield.
- (3:40 p.m.)
- MR. BROOMFIELD: Good afternoon.
- MR. NOSEWORTHY, CHAIRMAN: Are you the Mayor of
- 93 ...

- 1 MR. BROOMFIELD: Deputy Mayor.
- 2 MR. NOSEWORTHY, CHAIRMAN: Deputy Mayor, and I'll
- ask you, are you a new deputy mayor or a new councillor?
- 4 MR. BROOMFIELD: No, as a matter of fact, I've been
- 5 Deputy Mayor the previous couple of times, and right now
- 6 I'm Acting Deputy Mayor until we have a full meeting.
- 7 MR. NOSEWORTHY, CHAIRMAN: Could you take the
- 8 Bible in your right hand please? Do you swear on this
- 9 Bible that the evidence to be given by you shall be the
- truth, the whole truth, and nothing but the truth, so help
- 11 you God?

- MR. BROOMFIELD: I do.
- 13 MR. NOSEWORTHY, CHAIRMAN: Thank you very much,
- and welcome once again. If you could proceed with your
- presentation please?

MR. BROOMFIELD: Thank you, Mr. Chairman. I have a not too lengthy presentation. It looks lengthy, but it's not. It's about three pages long. My name is Henry Broomfield and I am Deputy Mayor of the Town of Nain. I make this presentation to the PUB today on behalf of my Council and residents of Nain.

First let me say how disappointed my Council is with the PUB for not holding any of your public hearing sessions on the north coast of Labrador. We realize that you couldn't appear in every municipality in the Province, but coastal Labrador communities will be negatively affected by Hydro's proposed rate increases, not central Labrador communities.

With a population of approximately 1200, Nain is the largest community on the north coast and I know that many residents would have appreciated an opportunity to personally present their opinions to this Board. Your refusal to travel to coastal Labrador displays an arrogance and ignorance which appears to be pervasive in government, its agencies, and boards such as this.

Visiting coastal Labrador would enhance your knowledge of the various lifestyles and cultures which exist there and would display to the public that you have an interest in what they have to say.

As one individual I will do my best to portray the concerns of Nain's residents but I would have preferred the opportunity to do this in either Nain or one of the other five coastal communities in northern Labrador.

To be put in a position to accept charity from Newfoundland and Labrador Hydro to represent the concerns of Nain's residents here today is humiliating, to say the least. But the expense of travel, accommodation, meals, ground transportation, and three days wage loss from my employment is not within the capacity of our Council's budget. Who else could afford to spend \$1,250 or more to come here and speak for a few minutes. What is Newfoundland and Labrador Hydro's motive in offering this charity? Is it to make sure that as few of their customers as possible have a say about their plans to increase their electricity rates?

There are a number of concerns about Hydro's service in Nain which we want to bring to your attention. Electricity bills often display over charges. Discounts are forfeited on customer bills due to Canada Post delays. In recent years there have been staff reductions at the plant in coastal Labrador. This must be a cost saving, however, Nain customers are experiencing brown outs at night, that's the dimming and flickering of lights. Response to requests for new service, repairs, etcetera, is slow. Meters are often misread.

Economically disadvantaged customers continue to have their electricity service disconnected. If low income families cannot afford to pay their bills now, how will they be able to afford to pay higher bills? Your attention is drawn to the fact that most people in Nain do not use electricity for heating their homes, businesses, etcetera, due to the high electricity rates. This means that we pay extra for heat, whether that be by buying oil for furnaces and stoves or going to the country by snowmobile to collect wood to burn. We can't heat our buildings by electricity because we don't have the luxury of lower electricity rates like Hydro's customers in central and western Labrador do.

A new diesel operated electricity generating plant is under construction for Hydro in Nain. This building is being constructed on a hill which overlooks the whole town. It is not a location which the Council favoured, but if Council had not approved the site which Hydro preferred, it appeared that the new plant would not be constructed in Nain. Now residents wonder if the new plant is one of the reasons why Hydro proposes to increase its rates.

Most people who live in coastal Labrador communities are descendants of Inuit and settler families whose roots go way back. Most of us don't have a choice about where we live and probably wouldn't choose to live elsewhere if choices were offered to us, but Hydro has a choice. They choose to generate electricity by diesel. They do not appear to be interested in exploring and experimenting with alternative energy generation methods. They ignore suggestions that they equalize their rates for all of their customers.

The following are some submissions from Nain residents. Mary and Ronald Webb, "It is very disheartening and disrespectful to see a rate increase for

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customers on the north coast and not elsewhere. Not holding meetings in the area shows very little concern for northern communities where the cost of living is high and incomes are low. People living in isolated communities are being ignored and treated unjustly." They're opposed to Hydro's proposal for a rate increase.

Carl and Laura Sonnichsen, "Voltage fluctuations experienced for quite some time. Brownouts throughout the day and night cause lights to dim and appliances to moan. Fluctuations cause damage to computer UPS backup battery. Opposed to rate hikes".

Brian and Fran Williams, "Cannot absorb rate increases at this time. Power fluctuations are constant. Staffing cutback shave resulted in longer down times in emergency situations. Question why Hydro rates cannot be harmonized. Suggest more effort be put into testing the viability of renewable energy by means of pilot projects. They're very disappointed that no hearings are being held in the communities with diesel generators".

Wendy Marsh, "Strongly objects to the proposed rates to Hydro's current electricity rates. The present rates are high enough. Estimates the yearly loss of \$60.00 if rates increase and believe this to be a totally unnecessary and unacceptable to the residents of the province. Any increase in Hydro rates would be an awful disservice to Nain residents."

Herman and Jane Webb, "Disappointed to see Hydro rates increase with no improvements in service. Problems he has observed are, very bad power surges at night, unexpected power outages, Hydro bills overread, highest electricity rates in the province, monthly bills jumped in the last year from about \$130 to \$180 with no understanding why. Need a better service to satisfy the customers.

Sophie Mogridge, daughter of a Nain resident, "Many seniors and low income families will be affected if the electricity rates increase. Such people should be treated fairly and justly at the hearing. Suggests a transmission line for the Labrador north coast take precedence over a proposed underground tunnel between Newfoundland and Labrador to give lower rates to people on the north coast who are in the most need. High costs of fuel and electricity are forcing people to live below the poverty line."

There are some samples here of some Hydro bills, they're on the back of what we presented to you, Mr. Chairman, and I don't know, I don't think I need to go through them. Just the bottom part of it, it says some of these bills display over charges due to misreading of meters, some forfeit customer discounts due to late payment resulting from Canada Post delays.

We have attached a table to describe the household profile, current approximate monthly charges, the average monthly increase as proposed by Hydro, the annual increase which will result, and the anticipated annual bill. Attention should be paid to the fact that the bills used as examples are for the months of August and September. It is assumed that monthly bills during the winter will increase significantly and I have to inform you that what we did on the table, this is what we had come to us about the, which is on the 3.6 and it wasn't on the 2.4 also that we found out about today.

And my closing remarks and recommendations. Most of us in northern Labrador communities don't have large incomes. Many of us are poor. Costs for everything to do with our survival are high, not only for electricity but for petroleum products, transportation, mail, food, clothing and shelter. Who cares about them? It seems that no one cares. Rates for everything we use in our daily lives just keep going up. It is time to put a stop to these increases.

On behalf of the residents of Nain, the Nain Town Council asks that the Public Utilities Board deny Hydro's request to increase electricity rates for the customers in Labrador on isolated diesel systems. We also recommend that the Public Utilities Board instruct Newfoundland and Labrador Hydro to research and report to their customers 76 on the viability of, (1), testing alternative and renewable energy projects in isolated communities, and equalizing or harmonizing electricity rates charged to all their customers.

- MR. NOSEWORTHY, CHAIRMAN: Thank you very much, 80 Mr. Broomfield. That's the presentation. Can I ask for questions please, Hydro?
- MR. YOUNG: I have no questions, thank you, Mr. 83 Broomfield.
- MR. NOSEWORTHY, CHAIRMAN: Newfoundland Power?
- MR. HAYES: No questions, Mr. Chairman. Thank you, Mr. Broomfield.
- MR. NOSEWORTHY, CHAIRMAN: The Consumer Advocate, Mr. Browne please?
- MR. BROWNE, Q.C.: The samples of the Nain customer Hydro bills for the period August/September 2001, has a heading there, the Town Council of Nain, and under the anticipated annual bill based on a 3.6 percent increase, your 94 total municipal bill is in the vicinity there of \$28,000, I 95 guess. Is that correct?
- MR. BROOMFIELD: Yes, that's correct, sir.
- MR. BROWNE, Q.C.: And based on the proposal there 98 would be another 3.4 percent on that. Are you aware of 100 that?

- 1 MR. BROOMFIELD: No, I wasn't until today.
- 2 MR. BROWNE, Q.C.: You make in your presentation a
- number of allegations in reference to the payment of Hydro
- 4 bills in the community of Nain, one of which we find at
- 5 page 2 of your presentation. It states the electricity bills
- 6 often display overcharges. Can you elaborate upon that
- 7 please
- 8 MR. BROOMFIELD: Okay, the Town of Nain has 1200
- 9 some odd residents. The majority of them is elders. I
- would say that the majority of elders is Inuit. They don't
- know, they understand their own language very well, but
- when it comes to English, when you're going to school ...
- when I went to school, you total up your, when you total
- up your bill, the bottom line is the one that you pay, and on
- most of the bills, on some of the bills that you see, just say
- that I got credited for \$60.00 and I paid my bill last month
- for \$60.00, they didn't get it, they say they didn't but they
- got it, it says CR, but then it's brought over and then it's
- added onto the bill, but on the bottom they'll say, please
- pay this amount, but the bottom amount, and for older
- people that see it, pay the bottom amount. The bill that
- you pay, that you're supposed to pay, it says, the top one
- just above it. Do you understand what I'm trying to ...
- MR. BROWNE, Q.C.: Yes, maybe if you demonstrated just
- using your own statement of account there. You have that
- attached there under your own name.
- 27 MR. BROOMFIELD: Yeah.
- MR. BROWNE, Q.C.: Henry Broomfield.
- 29 MR. BROOMFIELD: Okay, the way that my wife and
- myself has our bills, we pays it through the bank, the Bank
- of Montreal in Nain. We have a bank there.
- 32 MR. BROWNE, Q.C.: Yes.
- 33 MR. BROOMFIELD: So on top of the, right on top of the
- page, you see the number 2469. That's the number that
- 35 they gave us to say that we paid the bill.
- 36 MR. BROWNE, Q.C.: Okay, okay.
- 37 MR. BROOMFIELD: Our bill was paid, and if we didn't
- so know any different, so if you look at it, we paid the \$182.00.
- There's \$211.00 that says please pay \$394.00 but we've
- already paid the portion of the bill, and we only owe
- 41 \$211.62.
- MR. BROWNE, Q.C.: I see, and because the last figure
- stated, \$394.00, that's confusing people, where it's the ...
- 44 MR. BROOMFIELD: That's confusing to people that
- doesn't understand, like if they, like the reason why we can
- do it is because the bank notifies us when it's done, but if
- you have to go to the post office to buy a money order to
- do this, and you don't understand how the bill is being, if

- you had, if you know, you could pay the \$394.00, and what
- Hydro will do is credit you towards your next bill. They
- don't give you a discount, they don't send you back the
- 52 money that's probably needed for the older people or the
- senior citizens in town, that made the mistake of paying an
- overpayment. Hydro just takes it off their next month's bill.
- 55 MR. BROWNE, Q.C.: So it's your opinion the bill could be
- more clearly stated, is that it?
- 57 MR. BROOMFIELD: It should be more clearly stated, yes.
- 58 MR. BROWNE, Q.C.: And the people who are not versed
- in English, who are speaking your native language. This is
- 60 a particular problem for ...
- 61 MR. BROOMFIELD: It's a very particular problem. I work
- 62 with the Labrador Inuit Association, and we have had
- $\,$ people come to other, people that worked with us and I
- 64 (inaudible) when they come with their Hydro bill, and they
- 65 say well, they look at it, and they say, I paid \$211.00 last
- month, the \$211.00 is still there, like they can't understand
- why it's still there. It's confusing, sir.
- 68 MR. BROWNE, Q.C.: Okay, thank you for mentioning that,
- $\,$ because I'm sure Hydro wouldn't want to confuse or ... did
- you bring this problem to their attention previously?
- 71 MR. BROOMFIELD: No, we haven't brought it to their
- 2 attention at all, so ...
- 73 MR. BROWNE, Q.C.: So it's the first time you're bringing
- 74 it to ...
- 75 MR. BROOMFIELD: For the simple reason is that we don't
- see them on the coast. How can we bring it to somebody's
- 77 attention when you take this, this setting here. I mean you
- 78 never came to the coast, so why should Hydro come up to
- 79 sit down and listen to the concerns of a few citizens in the
- 80 community that has, you know, why is your bill stated like
- 81 this.
- 82 MR. BROWNE, Q.C.: Has Hydro ever appeared in your
- 83 community or have people contracted to appear to assist
- you with conversation measures?
- 85 MR. BROOMFIELD: No sir.
- 86 MR. BROWNE, Q.C.: You state in your general comments
- 87 under the second bullet there, discounts are forfeited on
- 88 customer bills due to Canada Post delays. Can you
- elaborate upon that please, Deputy Mayor Broomfield.
- 90 MR. BROOMFIELD: Okay, some of the bills, like if you go
- back to, I think it's (inaudible) for his store or I think it's for
- 92 Jenkins Takeout.
- 93 MR. BROWNE, Q.C.: Who is the person, sir?
- MR. BROOMFIELD: Jenkins Takeout.

- 1 MR. BROWNE, Q.C.: Jenkins Takeout, okay.
- 2 MR. BROOMFIELD: You go to the (inaudible). The day
- 3 that he received the bill, he paid it, and if you look at
- 4 forfeited discount, \$17.97 forfeited.
- 5 MR. BROWNE, Q.C.: And why was the discount forfeited?
- 6 MR. BROOMFIELD: That boggles my mind why it was
- 7 forfeited because like I, according to this, the discount date
- 8 is October 19th, so I don't know.
- 9 MR. BROWNE, Q.C.: So here's a note attached to it.
- MR. BROOMFIELD: Yes, I see that.
- MR. BROWNE, Q.C.: Can you read the note for us?
- MR. BROOMFIELD: This amount was paid on the day I
- received the bill but I lost \$17.97 because Hydro didn't
- receive payment in time.
- MR. BROWNE, Q.C.: So that's because he paid through
- 16 Canada Post.
- 17 MR. BROOMFIELD: Yes.
- MR. BROWNE, Q.C.: Is there an alternate method of
- payment in Nain?
- 20 MR. BROOMFIELD: Well, the way the bank system is set
- up there, you can go online to pay your phone bills and
- your light bills through the Bank of Montreal.
- MR. BROWNE, Q.C.: You can go online and do it.
- MR. BROOMFIELD: Yeah, and you don't even need to
- 25 have a computer, you can just have a telephone and you
- can just do it through the telephone system too.
- 27 MR. BROWNE, Q.C.: So this gentleman didn't take
- advantage of that system?
- MR. BROOMFIELD: No, he didn't, like I mean the obvious,
- 30 it's been there for years that everybody has paid their
- 31 Hydro bill through money orders through the post office.
- MR. BROWNE, Q.C.: So most people still use the money
- 33 order system.
- MR. BROOMFIELD: Most people still use the ... I would
- say about 95 percent of the people in Nain use the old
- 36 postal system.
- 37 MR. BROWNE, Q.C.: Concerning mail, and particularly
- during the winter months, is there a delay in getting the
- 39 bill?
- MR. BROOMFIELD: Well, the delay, I would assume what
- happened here was when we all had the September 11th
- 42 thing that happened down in the United States, and the
- planes stopped flying for a few days.
- 44 MR. BROWNE, Q.C.: Yes.

- MR. BROOMFIELD: And we never had any out on the
- coast, so our mail system was back logged for a while. I
- guess this is what happened. We've had, people had their
- 48 bills in the post office, but I don't know why Hydro don't
- 49 look at the time and the date that the money orders were
- 50 stamped, and that's something that they can look at, and
- 51 just because it doesn't get into their office on the day that
- 52 they're saying you can have the discount, look at the day
- that the money order was made out.
- 54 MR. BROWNE, Q.C.: So they go by the date it's received
- and not by the day for which it's made on.
- 56 MR. BROOMFIELD: I assume that's what they go by, yes.
- 57 MR. BROWNE, Q.C.: It appears.
- 58 MR. BROOMFIELD: Yes.
- 59 MR. BROWNE, Q.C.: And that's a problem you want to see
- 60 addressed?
- 61 MR. BROOMFIELD: It's a problem I'd like to see addressed
- 62 from our community, one of the problems we'd like to see
- addressed is not the day that they receive it, but the day
- 64 that it is mailed from the community.
- 65 MR. BROWNE, Q.C.: So at that point it's out of your
- 66 control.
- 67 MR. BROOMFIELD: Yes.
- 68 MR. BROWNE, Q.C.: And you've done everything you
- 69 can do at that point.
- 70 MR. BROOMFIELD: Yes.
- 71 MR. BROWNE, Q.C.: You state as well in recent years
- 72 there have been staff reductions at the plants in coastal
- 73 Labrador. How extensive are these staff reductions and
- 74 how have these reductions affected the community of
- 75 Nain?
- 76 MR. BROOMFIELD: Pretty well, a lot because we've had
- as high as four operators. We have, right now we've got
- one and a half, and we also have a mechanic that he flies
- 79 from Nain right down to, the last time I heard he was into
- $\,$ 80 $\,$ St. Lewis, I think, doing some work. So he's not, he lives in
- 81 Nain but he has to fly to different parts where Hydro
- 82 operates diesel plants, to look after the upkeep of them
- other ... after 8:00 in the night, we don't have anybody over
- 84 to the Hydro plant. There's nobody in the plant and that's
- 85 when we starts having power surges, and you can set up
- 86 ... I mean in my own home it's set up around, let's say
- around 9:30 until about 10:30 that you're getting the power
- 88 fluctuates up and down three or four times.
- 89 MR. BROWNE, Q.C.: These, that comes to your next point,
- 90 Nain customers are experiencing brownouts at night, the
- 91 dimming and flickering of lights. How often is that?

- 1 MR. BROOMFIELD: That's every night.
- 2 MR. BROWNE, Q.C.: Every night?
- 3 MR. BROOMFIELD: Every night.
- 4 MR. BROWNE, Q.C.: Every night without exception?
- 5 MR. BROOMFIELD: Without exception, (inaudible) for
- 6 weekends and Sundays, it doesn't make any difference.
- 7 Like you get fluctuations in power.
- 8 MR. BROWNE, Q.C.: Have you made complaints to Hydro
- 9 concerning that?
- MR. BROOMFIELD: There has been complaints put into
- 11 Hydro because people have lost certain appliances because
- of fluctuations in power, like VCRs and stuff.
- MR. BROWNE, Q.C.: People have lost appliances in the
- 14 result.
- MR. BROOMFIELD: Yeah, yeah.
- MR. BROWNE, Q.C.: And you've made complaints as, in
- 17 your role as Deputy Mayor and as a member of the
- 18 Council?
- MR. BROOMFIELD: Well what we do is we help direct the
- 20 people to Hydro, we make phone calls to people in Hydro
- 21 to see where they would have to send their letters and
- 22 things.
- MR. BROWNE, O.C.: Has Hydro replaced the appliances
- that have been damaged as a result of the brownouts?
- MR. BROOMFIELD: To this date I have no knowledge, no,
- 26 I don't think so.
- 27 MR. BROWNE, Q.C.: You also state that meters are often
- misread. On what do you base that allegation, sir?
- MR. BROOMFIELD: Okay, if we go to page four, I think it
- 30 is.
- 31 MR. BROWNE, Q.C.: Page four, sir?
- 32 MR. BROOMFIELD: The second page after Jenkins
- 33 Takeout.
- 34 MR. BROWNE, Q.C.: Okay.
- MR. BROOMFIELD: The next one after is called Hayne's
- 36 General Store.
- 37 MR. BROWNE, Q.C.: Okay, Hayne's General Store.
- 38 MR. BROOMFIELD: Okay, the note, if you read the note
- 39 it says that the gentleman that owns the store is Mr.
- Herman Webb, and he paid his bill regular every month, he
- said, so this month when he pays, when he opened his bill he found it very high, so he called out to Hydro and he
- talked to this gentleman and he gave him all his last months
- basic kilowatt hour charges and he went through it, and

- 45 then he called back the next day and told Mr. Webb that he
- was overcharged by 1000 kilowatt hours.
- 47 MR. BROWNE, Q.C.: Is that a common experience or is
- 48 that isolated, sir?
- 49 MR. BROOMFIELD: It's not very isolated, sir. It's not
- 50 common, but it's not a big high thing, but we've also had,
- in this bill also we had one from a lady that works for our
- 52 Town Council, that their bill was overcharged by 1000
- kilowatt hours in one month.
- 54 MR. BROWNE, Q.C.: Who reads the meters?
- 55 MR. BROOMFIELD: Hydro has their own, one of their own
- workers, a meter reader goes around reading meters.
- MR. BROWNE, Q.C.: And is he a resident of Nain?
- MR. BROOMFIELD: He's a resident of Nain.
- 59 MR. BROWNE, Q.C.: And does he read the meters
- 60 monthly?
- 61 MR. BROOMFIELD: Monthly.
- 62 MR. BROWNE, Q.C.: And is he employed full-time or part-
- 63 time doing that?
- 64 MR. BROOMFIELD: Part-time.
- 65 MR. BROWNE, Q.C.: And these people who have been
- subject to the overreading, I gather Hydro gave them some
- 67 kind of remedy for that.
- 68 MR. BROOMFIELD: Yeah, well what Hermie was told that
- 69 the 1,000 hours will be, the 1,000 kilowatt hours will be
- 70 taken against his, the next month's bill.
- 71 MR. BROWNE, Q.C.: You said in the sentence next that
- 72 economically disadvantaged customers continue to have
- 73 their electricity service disconnected. How prevalent is
- 74 that? What's your experience been in reference to
- 75 disconnection?
- 76 MR. BROOMFIELD: We have quite a few social
- 77 assistance, people that's on social assistance. They have
- 78 the basic necessity of either, like going to the store and
- 79 paying for one thing, or saying this week or next month we
- 80 got to let our, like our Hydro bill go this month because we
- $\,$ have to buy food, put food on the table. That's what's
- 82 happened in a couple of cases in Nain, where the people
- 83 have lost their power. They couldn't afford to pay their
- 84 Hydro bill and paid for food to put on the table for their
- 85 children.
- 86 MR. BROWNE, Q.C.: Have they been disconnected by
- 87 Hydro during the winter months?
- MR. BROOMFIELD: Not during the winter months. This
- past, within one month ago we've had one call come to our
- office saying that they had been cut off.

- 1 MR. BROWNE, Q.C.: So you had one call?
- 2 MR. BROOMFIELD: Yeah.
- 3 MR. BROWNE, Q.C.: And that was during the summer?
- 4 MR. BROOMFIELD: Yeah, and well, we don't call it the
- summer now, we call it the fall. We've gone to cold weather
- 6 now for ...
- 7 MR. BROWNE, Q.C.: Okay, and is that your only example
- 8 of that, sir?
- 9 MR. BROOMFIELD: That's, yes.
- MR. BROWNE, Q.C.: And during the winter months, is
- there a policy in place not to disconnect people?
- MR. BROOMFIELD: Hydro has their own policy, yes, I
- think so.
- MR. BROWNE, Q.C.: Hydro has that policy?
- MR. BROOMFIELD: I think so, they do, yeah. We have
- never experienced it in our community.
- MR. BROWNE, Q.C.: You've never experienced that in the
- 18 winter.
- 19 MR. BROOMFIELD: No.
- MR. BROWNE, Q.C.: How do people heat their homes in
- 21 Nain?
- 22 MR. BROOMFIELD: I would say most of the homes are
- 23 heated by home heating fuel, furnaces and stoves.
- MR. BROWNE, Q.C.: So they're not heated by electricity?
- 25 MR. BROOMFIELD: They're not heated by electricity
- because you can't afford it.
- 27 MR. BROWNE, Q.C.: And home heating fuel, are you
- talking about wood now or oil?
- 29 MR. BROOMFIELD: Oil delivered, we have a delivery
- 30 system in Nain that Woodward's Oil delivers to the resident
- 31 homes. I think it's \$170 delivered to your home for a drum
- 32 of oil.
- 33 MR. BROWNE, Q.C.: And how long does a drum last?
- MR. BROOMFIELD: Well, do you want to take my house
- 35 for an example.
- 36 MR. BROWNE, Q.C.: Yes, okay.
- 37 MR. BROOMFIELD: Two drums a month.
- MR. BROWNE, Q.C.: So \$340 a month for oil.
- 39 MR. BROOMFIELD: For oil.
- MR. BROWNE, Q.C.: And is it your evidence that most of
- the residents of Nain heat their homes by way of oil as
- 42 opposed to electric?

- 43 MR. BROOMFIELD: Well, I would say of the 1,200
- 44 residents in Nain, that there's probably, I know of one
- person that has electric heat in their home.
- 46 MR. BROWNE, Q.C.: And does that person have
- 47 baseboard radiation?
- 48 MR. BROOMFIELD: Baseboard radiation.
- 49 MR. BROWNE, Q.C.: What kind appliances to people
- 50 normally have in their homes in Nain? Do people normally
- heat their water with an electric boiler or off the furnace?
- MR. BROOMFIELD: They have, most, I'd say the majority
- of people have hot water tanks run by electricity, heated by
- 54 electricity.
- MR. BROWNE, Q.C.: So despite the fact they have
- 56 furnaces in their homes, they heat their water through hot
- 57 water, electric hot water boilers.
- 58 MR. BROOMFIELD: Yes, we have a few that has the
- 59 system where they run it through their furnace before it
- goes to the hot water tank.
- 61 MR. BROWNE, Q.C.: Some people use that.
- 62 MR. BROOMFIELD: Some people do that.
- 63 MR. BROWNE, Q.C.: And what kind of heating appliance
- to people use to cook on?
- 65 MR. BROOMFIELD: Electric range.
- 66 MR. BROWNE, Q.C.: Electric range, and most people have
- a refrigerator and a deep freeze?
- 68 MR. BROOMFIELD: Yes.
- 69 MR. BROWNE, Q.C.: Why a deep freeze?
- 70 MR. BROOMFIELD: Well, it's like Mr. Sheppard said
- 71 earlier, that the majority of the people on the coast hunt
- 72 this time of the year. Myself, I have two deep freezes. If
- 73 you go to my deep freeze now you won't find one store
- 74 bought item in it. It's all country food. Like Ruth said,
- berries, duck, geese, a few partridges, caribou. We have to
- 76 supplement somehow and the way to do it is to just do
- your fall hunting.
- 78 MR. BROWNE, Q.C.: A clothes washer and a clothes
- 79 dryer, do most of the homes have these?
- 80 MR. BROOMFIELD: Yes.
- 81 MR. BROWNE, Q.C.: And a television.
- 82 MR. BROOMFIELD: Television, yes.
- 83 MR. BROWNE, Q.C.: And you mention most would have
- a furnace which requires electricity as well.
- 5 MR. BROOMFIELD: Yeah.

- 1 MR. BROWNE, Q.C.: And what about your water system,
- 2 would you have a circulator in your home?
- 3 MR. BROOMFIELD: No, we don't. There is no water
- 4 circulators in Nain. We're just the same as Makkovik.
- We're tapped into a water system in the town that has a
- 6 pretty big reservoir, so what they suggest you do on cold
- winter nights is just keep a tap somewhere in your house
- 8 running slowly, so we don't have freeze-ups.
- 9 (4:00 p.m.)
- MR. BROWNE, Q.C.: We've heard some discussion here
- in reference to Churchill Falls and Mayor Ruth Flowers
- mentioned previously she would like to see a unified rate
- for Labrador. What's your view on that?
- 14 MR. BROOMFIELD: I totally agree with her. I think
- somewhere along the lines Hydro has to sit down and look
- at the rest of Labrador, how far, like you take the
- community of Nain, 1,200 people. Mr. Anderson said this
- morning that the furthest community within a radius of 300
- miles from the hydro power in Churchill Falls. If you want
- 20 to look at the community of Nain, I think we're something
- 21 like 90 miles away from Churchill Falls, and we still don't
- 22 have the hydro power.
- MR. BROWNE, Q.C.: Is there a fish plant in Nain? How do
- people ...
- MR. BROOMFIELD: Yeah, there's a fish plant in Nain.
- 26 MR. BROWNE, Q.C.: And is the fish plant going
- 27 seasonally?
- MR. BROOMFIELD: Seasonally from July till the end of
- 29 October.
- 30 MR. BROWNE, Q.C.: And what kind of fish is produced?
- MR. BROOMFIELD: We do scallop, turbot, smoked char,
- and a bit of crab, not much. We just hold it and send it to
- 33 Makkovik.
- MR. BROWNE, Q.C.: And regularly is it every year it's
- open seasonally or are there problems year to year?
- MR. BROOMFIELD: Well it's been open regularly now for
- 37 the past five years and fortunately that it's pretty good
- stable right now.
- 39 MR. BROWNE, Q.C.: And that's energized by diesel?
- MR. BROOMFIELD: Diesel generated plant, yes.
- MR. BROWNE, Q.C.: Is that plant subject to outages?
- MR. BROOMFIELD: Well, no, the last outage we had it
- was caused by Mother Nature, it was because of a severe
- storm, but we haven't had down time since they put the motor, they redone the motors, but I mean after we had the
- fire there about, I think it was '94 or '95 I think we had the

- 47 fire there. We haven't really had an outage since.
- 48 MR. BROWNE, Q.C.: So, Deputy Mayor Broomfield, the
- brownouts you're referring to are purely in the nighttime.
- 50 MR. BROOMFIELD: Yeah.
- 51 MR. BROWNE, Q.C.: But they're not, the plant itself is not
- 52 affected by them?
- MR. BROOMFIELD: We don't, there's no workers after 8:00
- in the nighttime to the plant. Like they only work from 8:00
- to 8:00, so we can't tell, we don't know if there's \dots but none
- of their office equipment has been effected by the
- 57 brownouts so we don't, we really can't tell if it's effecting
- them in any way.
- 59 MR. BROWNE, Q.C.: Thank you very much for your
- answers, Deputy Mayor Broomfield, thank you.
- 61 MR. BROOMFIELD: Okay.
- 62 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- Browne. Mr. Peck?
- 64 MR. PECK: No questions, Chair.
- 65 MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell?
- 66 COMMISSIONER POWELL: Just a couple of items, Mr.
- 67 Broomfield. Could you turn to your bill that you attached.
- By the way, it's a very nice application (inaudible) having
- 69 the details here it gives us a chance to look at some ...
- 70 MR. BROOMFIELD: Thank you.
- 71 COMMISSIONER POWELL: ... issues, and focus right on
- 72 the numbers. Your invoice, I notice that ... first of all, you
- 73 pay your bill every month at the bank?
- 74 MR. BROOMFIELD: I pay every month at the bank. As
- soon as the bill comes in through the post office, my wife
- 76 takes it and she phones, the same morning that we get it,
- phones the bank and tells them to make the payment.
- 78 COMMISSIONER POWELL: So the money should be to
- ⁷⁹ Hydro the next day.
- 80 MR. BROOMFIELD: The money should be in Hydro that
- 81 day.
- 82 COMMISSIONER POWELL: So that \$182.42 you paid
- 83 there for the previous month, that was paid through the
- 84 bank?
- 85 MR. BROOMFIELD: Yeah.
- 86 COMMISSIONER POWELL: The thing that I noticed, all
- 87 these bills here, except for one, Mr. Haynes, who was
- 88 overcharged, are all for the same period, but Hydro has
- (inaudible), so all the payments received by October the4th. I find that strange that if you were paying by bank and
- other people were using the post office, that they would all

- arrive at the same time. So the, all these other people, were
- they paid at the bank too?
- 3 MR. BROOMFIELD: I couldn't speak for all the other
- 4 people, sir, I'm just ...
- 5 COMMISSIONER POWELL: I just noticed when I was
- 6 going through them, it says, if you look, payment received
- 7 by October the 4th, so maybe if the bank may be having a
- 8 problem getting the money to Hydro?
- 9 MR. BROOMFIELD: I don't know if the bank is having a
- problem, sir, I wouldn't be able to comment on that.
- 11 COMMISSIONER POWELL: Payments received up to ...
- okay, they don't give the date. Okay, maybe I
- misinterpreted the billing. I noticed the bill has been paid
- here for the month of October, you paid \$208.85, and the
- invoice actually was \$211.62, and I notice you took off the
- 16 discount of \$2.77.
- MR. BROOMFIELD: Yeah, my wife is very ... since we've
- 18 known, since we've started making our payments through
- the bank, she have talked to the girl that does out payment,
- she said do you know that you've been paying before, and
- 21 if you pay the whole amount you haven't been taking your
- 22 discount off, so now this past month my wife, that's the
- way she did it.
- 24 COMMISSIONER POWELL: I'm just wondering, I suspect
- 25 the discount is probably already taken off the \$211.62, and
- you got charged the discount for the previous month
- 27 (inaudible). But anyway, that's something you can check
- with Hydro.
- 29 MR. BROOMFIELD: Okay.
- 30 COMMISSIONER POWELL: You mentioned the alternate
- 31 sources of power. Have you as a community talked to
- 32 Hydro about alternate sources in or around Nain that may
- 33 be used?
- MR. BROOMFIELD: Yes sir, I think we've had meetings
- and Hydro came into our community to let us know that
- 36 they were going to construct a new Hydro diesel
- generating plant. We have had meetings with Mr. Wells
- $\,$ and a few people came from the community asking if Hydro
- 39 would look at wind generating plants into our community,
- but we haven't had any responses or to say if it was
- feasible or if it was not feasible for our community to have
- wind generated plants.
- 43 COMMISSIONER POWELL: You also mentioned they're
- putting a plant somewhere that you didn't, your Council
- didn't think it should be, but usually councils have a lot of
- authority. They pretty well dictate to people where they
- want to build. How come there wasn't, through the
- planning process, some option for the community to veto
- or discuss alternate sites?

- MR. BROOMFIELD: I agree with you that community
- 51 councils has a lot of power but Newfoundland and
- Labrador Hydro has more power than our community
- council in Nain, I'll guarantee you that.
- 54 COMMISSIONER POWELL: You felt intimidated by the
- 55 process, did you?
- 56 MR. BROOMFIELD: I did feel ... if you talk to the majority
- of the Council at the time that was there, there was ... the
- other plant, I don't know how old it is. It's been there quite
- a few years, I don't know how old the plant is, and Hydro said in order ... like Nain is growing in leaps and bounds,
- 61 there's no doubt about it. In order for Hydro to keep up
- with the growing of Nain, they would have to build a better
- 63 generating plant than what they had, so on one hand it was
- 64 like sort of the devil if you don't and the devil if you do,
- because we had to have a new generating plant to fulfil the
- 66 capacity of generating power in Nain.
- 67 COMMISSIONER POWELL: Do you feel by expressing
- 68 your concerns about the actions of Hydro to the Public
- 69 Utilities Board?
- 70 MR. BROOMFIELD: Well, I think, well Hydro knows how
- 71 the community council of Nain feels. On numerous
- occasions we have let them know how we have felt on, by
- 73 them building the building where they're putting it.
- 74 COMMISSIONER POWELL: No more questions.
- 75 MR. NOSEWORTHY, CHAIRMAN: Thank you,
- 76 Commissioner Powell. Commissioner Saunders?
- 77 COMMISSIONER SAUNDERS: Yes, thank you, Mr. Chair.
- 78 Deputy Mayor Broomfield, how are you?
- 79 MR. BROOMFIELD: Pretty good, and yourself?
- 80 COMMISSIONER SAUNDERS: Good thanks. I just
- 81 wanted to follow along on the question of the payment
- 82 problem because that seems to me to be a problem that
- 83 other people mentioned and you mentioned something that
- 84 caused me to make a note and that is there is an employee
- of Hydro located in Nain, and I think you said he works
- part-time, he doesn't work full-time.
- 87 MR. BROOMFIELD: The meter reader.
- 88 COMMISSIONER SAUNDERS: He's a meter reader, is he?
- 89 MR. BROOMFIELD: Yeah.
- 90 COMMISSIONER SAUNDERS: And does he do anything
- 91 else in terms of work for Hydro, like repairs and ...
- 92 MR. BROOMFIELD: He fills in, yeah, he fills in whenever
- 93 somebody goes on holidays, he fills in for them, like he
- 94 doesn't work, I wouldn't even call it half time because it's
- only when ...

- 1 COMMISSIONER SAUNDERS: But when you say
- 2 someone goes on holidays, are there other Hydro
- 3 employees there?
- 4 MR. BROOMFIELD: Well they have, like I said, they have
- one and a half, I think it's one and a half, I'm not sure,
- 6 employees there, and when one of them goes on holidays
- 7 he fills in for them.
- 8 COMMISSIONER SAUNDERS: Has there been any
- 9 thought given by you or any other residents that there may
- possibly be a way to set up a payment method whereby
- you could submit your payment to the office of Hydro in
- Nain? And you laugh at that from some reason.
- MR. BROOMFIELD: Yes, I do, because that was a practice
- 14 years ago.
- 15 COMMISSIONER SAUNDERS: And what happened?
- MR. BROOMFIELD: It just got too much to ... I think that
- the employees don't want to do it because they would have
- to have a safe place to put the money into. That's one
- thing, and then they would be responsible for the money
- themselves, and I don't think that's an added onus that
- 21 needs to be put on any employee.
- 22 COMMISSIONER SAUNDERS: Okay, where is the next
- office of Hydro, is it here in Goose Bay? Is there a regional
- office here?
- MR. BROOMFIELD: A regional office here in Goose Bay,
- yeah.
- 27 COMMISSIONER SAUNDERS: When you mail your bill or
- your payment, where do you mail it to, St. John's?
- MR. BROOMFIELD: I think it's St. John's.
- 30 COMMISSIONER SAUNDERS: Whatever the envelope
- 31 says
- 32 MR. BROOMFIELD: Yeah, St. John's.
- 33 COMMISSIONER SAUNDERS: So it takes a while to get
- to St. John's, and this is why you're losing the discount.
- 35 MR. BROOMFIELD: That's right.
- 36 COMMISSIONER SAUNDERS: But how long does it take
- 37 the mail to get to Goose Bay?
- MR. BROOMFIELD: Well, we have ...
- 39 COMMISSIONER SAUNDERS: A short period of time, I
- 40 presume.
- MR. BROOMFIELD: Okay, yeah, I understand what you're
- saying. We have six mail flights a week.
- 43 COMMISSIONER SAUNDERS: Yes.
- 44 MR. BROOMFIELD: Come to Nain, like they come in every

- 45 day.
- 46 COMMISSIONER SAUNDERS: Six a week, that's one a
- 47 day practically.
- 48 MR. BROOMFIELD: Every day except Saturdays.
- 49 COMMISSIONER SAUNDERS: Yes.
- MR. BROOMFIELD: Saturdays they don't come in, so like
- 51 you could have it come in here in Goose Bay and they
 - 2 could have it within a couple of days.
- 53 COMMISSIONER SAUNDERS: I suspect that the reason
- 54 you don't get credit for the discount is because most
- companies that I'm familiar with will only give you credit for
- the discount when the money is in their account, and that's,
- 57 I guess, the problem that you're encountering with the long
- delays caused by mail service, and weather and all of that, but what I'm wondering is, there are banks in Goose Bay are
- 60 there not? The Scotia Bank is here, I saw them up the road.
- 61 MR. BROOMFIELD: We have a bank in Nain also.
- 62 COMMISSIONER SAUNDERS: And you have a bank in
- Nain. What bank is in Nain?
- 64 MR. BROOMFIELD: Bank of Montreal.
- 65 COMMISSIONER SAUNDERS: If you pay at the Bank of
- 66 Montreal, can you get credit then for your discount?
- MR. BROOMFIELD: Yeah, you can see my bill that he
- talked about just now, that we have ... see the way that the
- 69 bills is drawed up is that you have to pay the discount, like
- 70 the whole thing is there, so if you're not shown that ... take
- $\,$ the \$2.00 off of the \$211, we would pay \$208.85, so they
- 72 don't say that. There's nowhere that tells you, anywhere
- 73 that tells you, and if you don't understand it ...
- 74 COMMISSIONER SAUNDERS: It's difficult to understand.
- 75 MR. BROOMFIELD: It's very difficult to understand
- because it's all there. It doesn't tell you to take off \$2.77.
- Just a lot of people don't know what CR means.
- 78 COMMISSIONER SAUNDERS: Right, okay, I think you
- also said that most people prefer to pay by post office.
- 80 MR. BROOMFIELD: That's true.
- 81 (4:15 p.m.)
- 82 COMMISSIONER SAUNDERS: Okay.
- 83 MR. BROOMFIELD: One of the reasons why that they
- prefer, sir, is that when you get a money order you also get
- a receipt, and it shows you, the receipt shows you the day
- 86 that you paid it so that they'll know that they've paid it.
- 87 COMMISSIONER SAUNDERS: But if you walked into the
- 89 suspect you'd get immediate recognition for the fact that

Bank of Montreal in Nain and paid your Hydro bill, I

- the money is in Hydro's account, whereas when you send 1
- it through the postal system, you don't get credit until it's 2
- in the bank in St. John's, I presume. 3
- MR. BROOMFIELD: Well, the Bank of Montreal ... 4
- COMMISSIONER SAUNDERS: I'm only guessing that. 5
- MR. BROOMFIELD: ... doesn't have full banking services 6
- in Nain. The full banking service is in Wabush, so you can 7
- go in, every payday we put our money into our bank 8
- account, and it goes through the Bank of Montreal in
- Wabush, and when it comes time to pay our bill, we just 10
- pick up the phone and you get the person on the other end 11
- is (inaudible). 12
- COMMISSIONER SAUNDERS: So you don't have full 13
- service. 14
- MR. BROOMFIELD: No, we don't. 15
- COMMISSIONER SAUNDERS: No, okay, thank you, Mr. 16
- Broomfield. 17
- MR. NOSEWORTHY, CHAIRMAN: Thank you, 18
- Commissioner Saunders. Commissioner Whalen? 19
- COMMISSIONER WHALEN: I have no questions, thank 20
- 21 you.
- MR. NOSEWORTHY, CHAIRMAN: I have no questions, 22
- Deputy Mayor Broomfield, thank you very much for your 23
- 24 presentation.
- MR. BROOMFIELD: Thank you. 25
- MR. YOUNG: Mr. Chair, I'm wondering if I'm ... I'm fine with 26
- the Deputy Mayor, thanks. There was a matter came up 27
- with the Deputy Mayor just a moment ago, and Mr. Wells 28
- indicated to me he thinks he can clarify one point. It's on 29
- the location of the diesel plant and conversations with the 30
- Town Council, and it might be best, I think, considering 31
- everything if Mr. Wells was on the stand, just to address 32
- that point, if he could. If I could put Mr. Wells on the 33
- stand and he could explain that from essentially our side of 34
- the story, and considering that Mr. Wells has already been 35
- on the stand for a week, I was hoping I could get some 36
- recognition from other Council that he might not be cross-37
- examined outside that very point. I presume that would be 38
- in accordance with the others. 39
- MR. HAYES: Newfoundland Power doesn't require cross-40
- examination on that point at this time. 41
- MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate? 42
- MR. BROWNE, Q.C.: That sounds fine, Mr. Chairman. 43
- MR. NOSEWORTHY, CHAIRMAN: Mr. Peck? Counsel, 44
- do you ... 45
- MR. KENNEDY: That's fine. 46

- MR. NOSEWORTHY, CHAIRMAN: Mr. Wells? You didn't
- anticipate a second time around, Mr. Wells. Can you put
- your right hand on the Bible? Do you swear on the Bible
- that the evidence you're about to give will be the whole
- truth and nothing but the truth, so help you God?
- MR. WELLS: I do.

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- MR. YOUNG: Mr. Wells, a few moments ago you
- whispered to me that you had some information that might shed some light on a matter that was being discussed by
- the Deputy Mayor of Nain, and it concerned the location of 56
 - the diesel plant and conversations you've had or
- participated in with others at Hydro concerning that plant. 58 I wonder if you could shed some light on that for us?
- MR. WELLS: Yes, when it became apparent that the Nain diesel plant had to be replaced, I visited Nain personally 61 and with senior executive of Hydro, Mr. Reeves, and senior
- engineers responsible for the operation, and people from 63
- Goose Bay and the northern region, and the purpose was
- to explain to, we had a meeting with the Town Council to
- explain to them that we would, instead of trying to refurbish 66
- the old plant, build a new plant. It would be a cost of some 67
- \$3 million. The reason we had to locate the plant was that 68
 - the permafrost under the existing plant was melting, it was
 - going down by one corner of the building was off angle,
- 70 and we explained to them at the time that we'd do a study
- 71 to find a siting within the community that would be
- acceptable to everyone and that we would share the results 73
- of that study with them. This was prior to any decision 74
 - being made as to where the plant would be sited, so the
 - issue at that point was that they would, they would have

 - the benefit of a new diesel plant, that we would do a study
 - in the area as to, from the archaeological perspective,

 - because that has some significance in Nain, to finding a

 - bedrock for foundation so the plant wouldn't be tilting
 - because of permafrost. And the other consideration to
 - think about in terms of siting is ease of hooking up to the

 - distribution system, the fumes from the diesel engines
 - themselves, how you position your stacks, and the sound
 - was important to the people in Nain, given the local
 - topography, they didn't want the plant sound.
- Subsequent to that, our people did an engineering 87 study and came up with five sites in order of preference.
- They went back into Nain this time and discussed it with
- the people and the Town Council, for a variety of reasons 90 did not like the preferred site by Hydro and wanted some 91
- other site. The upshot was that the whole construction of 92 the Nain plant was delayed for more than a year because
- Council had not provided us with a building permit and 94
- there was disagreement, after an exchange of 95
- correspondence, I again went back into Nain with people and we discussed the whole thing with the Council. The 97
 - engineering studies that we had, they professed that they

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couldn't understand the engineering studies, that they had to take our word for it, so Hydro retained a group of consulting engineers in St. John's at Hydro's expense to work with the Council on their behalf to advise them about our studies and where the plant should be relocated, so at that point in time we had our own engineering work done, we paid for an engineering firm to provide for professional advice to the Town Council, and that engineering firm provided advice which corresponded without engineering advice, that the one or two locations where you could put the plant that would make some sense. And subsequent to that, after another six or eight months delay, it was finally agreed that the plant would go where it is, and I would suspect that there are people in Nain who still have their own views where that plant should be, but we certainly took out almost two years of time trying to have an understanding an agreement with the Town Council of Nain where this structure should go, and the type of structure it should be, and the type of benefit that the Town would expect to get from it with respect to noise which they said they were getting from the existing plant, and sometimes fumes, depending on the direction of the wind.

In our best judgement of our engineers, and confirmed to some extent by that independent engineering firm that was examining the evidence, we think that we have the best location, and as it turns out, after some almost four years, the plant is, the contractor is on schedule and it will be completed and in service just prior to Christmas this year. It's \$3 million for that particular plant.

MR. YOUNG: That's all my questions, Mr. Chair.

MR. NOSEWORTHY, CHAIRMAN: Thank you. Thank you, Mr. Wells. It's 4:30, that brings the day's proceedings to a conclusion. I would like to indeed thank all eight presenters here today. I think your presentations were indeed sincere and they were certainly informative and I believe painted a very clear picture for us of life in your communities on the coast, quite frankly, and has dealt with some of the impacts of the application. I sincerely want to thank you.

Just one final comment in respect to Nain's presentation, certainly the approach that we have taken here was never intended to display arrogance or ignorance. The panel decided, I think, in all sincerity and in all honesty that we were trying to facilitate more information rather than less, and as well meet our legal and statutory obligations that I referred to earlier. Certainly I have a great deal of respect for the people on the north coast of Labrador. I have, in over my 25 year career, I have visited there many, many times and I am familiar with the area and am familiar with what you have to cope with, and certainly, as I said, there was never any intention and I want to make

this perfectly clear, to do anything other than try and facilitate a process here that indeed would get more information and more evidence before us than less. Having said that, I do want to thank you very, very much for your presentations here today and I can assure you that full consideration will be given to these in our decision making process. Thank you very much. We will reconvene at 9:30 tomorrow morning.

(4:35 p.m.)

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(hearing adjourned)