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1 Labrador City/Wabush, Newfoundland

(2:21 p.m.)

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MR. NOSEWORTHY, CHAIRMAN: Good afternoon everybody. I'd like to welcome you here this afternoon, those of you who are presenters, observers and any media that might be here from the Labrador City/Wabush area, whether you're representing your own interests or indeed you're here on behalf of others. My name is Bob Noseworthy and I'm Chair and CEO of the Public Utilities Board and I'll tell you a little bit more about the Board in a moment, but for purposes of this public hearing I'm serving as the Chair of this panel which has been delegated the responsibility to hear the application from Newfoundland and Labrador Hydro, and I guess I'd start out by saying that we apologize for all the confusion at the beginning and the late start, but we did arrive fairly late today. The plane was, I think, an hour late or so and we didn't really, we're not in a position to get prepared and up and running as quickly as we would have liked, so our apologies for that, and as well I think there are probably some around the table who are not attired perhaps in the way they would wish. Their suitcases and clothes are between, somewhere between St. Anthony and here and hopefully will arrive today, so there is a little bit of confusion but we're here and we're ready to begin and we thank you for your understanding.

My colleagues joining me on the panel, I would like to introduce them to begin with. On my immediate right ... can you hear me in the back, incidentally?

UNIDENTIFIED SPEAKER: Not very good.

MR. NOSEWORTHY, CHAIRMAN: Okay. I'll try and speak up. My colleague on the far right is Commissioner Don Powell. Don is a businessman from the Stephenville area. On my immediate right is Commissioner Fred Saunders. Fred is a former businessman and is retired and lives in St. John's. And on my left is Commissioner Whalen, who's a full-time commissioner with the Board of Public Utilities. I'd also like to introduce the staff. To my left is legal counsel for the Board, which is Mark Kennedy, and just entering the room is Cheryl Blundon, who is the Board secretary.

The reason for the panel being here in the Labrador City/Wabush area is to listen to public input and comment on the application of Newfoundland and Labrador Hydro for a general rate review. Pursuant to *The Public Utilities Act*, Hydro are seeking approval to increase rates to be charged for the supply of electricity to its retail customers, Newfoundland Power, and its rural customers. In addition, the application is requesting approval of rates as well as terms and conditions of the contracts governing the supply of electricity to Hydro's industrial customers,

and finally in this application Hydro are seeking approval of their 2002 capital budget.

Essentially this application affects every consumer of electricity in the province, be they householders, small business, industry, be they living in rural or urban communities, and the application will impact the rates each will pay for electricity in future. It is with this in mind that the Board scheduled, in consultation with Hydro and other registered intervenors, a series of public participation days in various locations throughout the province. These public participation days are designed to provide the opportunity for individuals and organizations, be they municipal councils, economic development associations, chamber of commerce or indeed service clubs, to make their views known directly to the panel on matters contained in the application which affects them.

These public participation days have been scheduled for St. Anthony. We held one there yesterday. We're here in Labrador City/Wabush area for the next couple of days and we're travelling on to Happy Valley-Goose Bay and we'll be in Stephenville, Grand Falls-Windsor and a couple of days in St. John's next week.

I have a few more comments but before I continue I would like at this time to ask the other parties who are either, Hydro is the applicant, or registered intervenors to this application, to please introduce themselves. I'll ask Hydro to begin, please.

79 MR. YOUNG: Thank you, Mr. Chair. My name is Geoff 80 Young. I'm legal counsel for Newfoundland and Labrador 81 Hydro. To my far left is Mr. Sam Banfield. He's the 82 Director of Customer Services. To my immediate left is Mr. 83 Bill Wells. He's the CEO, Chief Executive Officer, and 84 President. And to my right is Mr. Paul Hamilton. He's the 85 Regulatory Specialist with Hydro.

86 MR. NOSEWORTHY, CHAIRMAN: Thank you. 87 Newfoundland Power, please.

88 MR. HAYES: Thank you, Mr. Chair. My name is Gerard 89 Hayes. I'm counsel to Newfoundland Power, and to my 90 right is Mr. Kevin Fagan. Kevin is the Customer Service 91 Specialist with Newfoundland Power, and we're a registered 92 intervenor in this proceeding.

93 MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate, 94 please.

MR. BROWNE, Q.C.: My name is Dennis Browne. I'm the Government-appointed Consumer Advocate to represent the domestic consumers and others in this application.

98 MS. MERCER: And I'm Jennifer Mercer from Miller and 99 Hearn in Labrador City and we are a registered intervenor 100 on behalf of the Town of Labrador City.

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MR. NOSEWORTHY, CHAIRMAN: Thank you very much. Other registered intervenors are the industrial customers who comprise North Atlantic Refinery and three paper mills in the province, and as well Happy Valley-Goose Bay are a registered intervenor to this application as well.

(2:30 p.m.)

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For those of you here this afternoon who may not be familiar with the role of the Public Utilities Board and the process we employ in hearing a rate application, I think it may prove beneficial to spend a brief moment explaining who we are and what we do.

The Public Utilities Board is a quasi-judicial independent agency which is established under and derives its authority from provincial statutes and legislation. Primarily, The Public Utilities Act and The Electrical Power Control Act. The Board has an obligation under this legislation to regulate electric utilities operating in the province, and this includes Newfoundland and Labrador Hydro. The full Board of Commissioners as a complement of three full-time commissioners and six parttime commissioners and includes ten staff as well, and the four of us on this panel have been appointed from the group of nine commissioners to hear this particular application.

In accordance with our legislative responsibilities, the panel has a duty to hear the evidence presented by the applicant, Hydro, and other interested parties, and at the end of the process render a fair and equitable decision. The statutes require the Board to make rate decisions that are reasonable and just and not discriminatory. legislation requires that the Utility be allowed to earn a just and reasonable financial return. The legislation also dictates that the power be delivered to customers in the province at the lowest possible cost while ensuring safe and reliable service.

In fulfilling its statutory responsibilities, the Board must protect the interests of all parties, including producers, retailers and consumers of electricity. In doing this we must also be sensitive and strive to balance the interests of each class of consumer, whether they be households, businesses, industries, both small and large users of electricity.

Having described who we are and why we are here this afternoon, I would like to spend another brief moment explaining the process itself, what has occurred to this point and what can be expected resulting from this process. The application was submitted by Hydro on May the 31st of this year, following which a notice of public hearing was advertised throughout the province. A pre-hearing conference was held on July the 5th at which time registered intervenors were identified and various

schedules and dates and other procedural matters were set. Following the pre-hearing conference, two motion days were held on July the 18th and 19th and motions were presented by the parties and at that time the rules and procedures were fine-tuned, rules and procedures which would be governing the conduct of this hearing, and these procedures have now been outlined in appropriate Board orders, which are again public information.

In addition, this preliminary process allowed for questions to be asked by one party of another and responses to be prepared and circulated among all parties. Also, pre-filed evidence of any expert witnesses engaged by a party is filed, has now been filed and distributed to all parties. To give you some idea of the volume of material pre-filed to date, it comprises close to 50 rather substantial and large binders and that seems to be growing by the day.

Following the preliminary work that went on during the summer, the public hearing itself began on September the 24th and during this phase each of the parties have the opportunity to question Company witnesses and their experts and in turn present the views of their own experts, which will also be subject to crossexamination by the other parties. The process involves one of examining, evaluating and questioning the large quantity of information and testimony presented. The purpose is to ensure that all of the necessary evidence required to reach a determination on rates and other matters contained in the application are placed before the panel. The process will enable the panel to assess all the issues covered by the application and render a fair and equitable decision that will serve to balance in the best manner possible the interests of all stakeholders.

The public hearing is expected to conclude in early December, following which a report will be prepared by the panel containing a series of orders on rates and other related matters relevant to the application.

The part of the process we are engaged in here today, as I indicated earlier, is to provide the opportunity during these public participation days for persons and organizations throughout the province to provide public input and comment on proposed rate increases and other issues arising from the application.

This can be done in two ways, either by oral presentation, which will be heard today, or indeed if one wishes, by letter of comment, which can be either filed today or at a later date. This can be done by simply contacting the Board secretary, Ms. Blundon, and she can provide all the information concerning addresses and deadlines for submission of letters of content (sic). All of this oral and written material submitted by individuals and 102 organizations will form a part of the public record. The

information gathered here today, along with letters of comment, will combine with the documentation resulting from the formal proceedings and will form the total body of evidence which will be considered by the panel in rendering its final decision. So what you say here today will be heard and indeed carefully examined by the panel in issuing its orders.

Before we begin, there are a number of matters concerning today's proceedings which I would like to review. Hydro will be making a few opening remarks which are indeed designed to just set the context for today's hearing and will give those in the room some appreciation of the application itself. I would comment though that the application in its entirety and much of the filed evidence to date is on the web site, the Board's web site, and can be seen there.

These proceedings are being recorded under the supervision of the Board secretary, Ms. Blundon, and will subsequently be transcribed for the public record. In addition, presenters will be sworn in to make this a part of the body of evidence before the Board. The Board's main goal is to get the facts on the record in a way that is convenient to the parties and in the public interest, and while I realize this process may appear a little formal, above all else we are here to listen to your views and comments and we want you to express them in a way that you feel indeed most comfortable.

We do have three presenters here this afternoon, Jim Farrell who is the Mayor of Wabush, Graham Letto, the Mayor of Labrador City, and George Kean who is the President of the Steelworkers Union.

In terms of the ... we are running late. I'd like to proceed with the presentations themselves. We'll just play it by ear in terms of a break a little later on if indeed we feel one is necessary. I will ask now before we start with Hydro's opening comments, I'll ask the Board counsel to report on preliminary matters, please.

MR. KENNEDY: Thank you, Chair and Commissioners. I'll initiate the proceeding by reading formally the style of cause of the application. "In the matter of *The Electrical Power Control Act* 1994 and *The Public Utilities Act*, and in the matter of an application by Newfoundland and Labrador Hydro for approvals of: (1) Under Section 70 of the Act, changes in the rates to be charged for the supply of power and energy to its retail customer, Newfoundland Power, its rural customers and its industrial customers; (2) under Section 71 of the Act, its rules and regulations applicable to the supply of electricity to its rural customers; (3) under Section 71 of the Act, the contract setting out the terms and conditions applicable to the supply of electricity to its industrial customers; and (4) under Section 41 of the

Act, its 2002 capital budget."

I can confirm, Chair and Commissioners, as well that the appropriate notices and public, public notices of the hearing and of the public presentations have been issued and the hearing is properly constituted.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. Kennedy. I'll ask Mr. Young, who represents Hydro, to provide his opening remarks and comments, please, Mr. Young.

MR. YOUNG: Thank you, Mr. Chair. We won't be long in this opening remarks, knowing the hour at this time, and we'll try to keep our comments to the ones which are more relevant to this region of Labrador. This is the first full general rate proceeding Hydro is undertaking before the Public Utilities Board under *The Public Utilities Act*. Hydro last appeared under a general rate proceeding under *The Electrical Power Control Act* back in 1991. There was an order that was issued in '92, so it's been some time before we've had a rate change.

There are a number of issues before the Board. I'll briefly touch on some of them but many of them don't apply to the rate changes that are proposed for Labrador, interconnected Labrador system, but I think just for completion of the record so that people can get some sense of the range of issues, I'll briefly touch upon them.

First and foremost for people in this region, the rationalization of rate classes in Labrador is an issue. There are other issues for other groups in other areas of the province. For example, there will be adjustments to preferential rate classes in the isolated system. Hydro is also applying, as it does every year in the autumn, for approval of its capital budget for the coming year, so it's applying at this time for approval of its 2002 capital budget. And also Hydro is asking the Board to set appropriate long-term financial targets in this hearing, or consider them.

There are other very important issues for people on the island interconnected system, which I'll just touch upon, but won't get into in any length at all, and they relate largely to the price of Hydro's oil production from its Holyrood generating station which is a thermal plant and burns Bunker C oil and that is an important factor to be dealt with in, for the island interconnected area, but it doesn't affect people in the Labrador interconnected system whatsoever.

The issue here is, that I would presume would be most important for the citizens, would be the changes in the rate classes in Wabush and Labrador City. Hydro in this hearing is filing what it understands to be the Board's expectations under its requirements under the legislation for setting rates under principles of fairness, equity and

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non-discrimination, and under some direction and guidance it received from the Board in the methodology hearing back in '92, '93, for that reason Hydro is coming before this Board at this time suggesting that the rates, and there are 24 different rates in the Labrador interconnected system at this point, which is a very large number of rates and rate classes for an area such as this or for any interconnected area, Hydro is proposing that we collapse those into six different rate classes and that can't be done all at once, so we're proposing that they be phased in over a period of time. At Hydro's next rate referral, it will be making, or rate application, will be making further proposals as to how that may be done. At this point though we would just point out some of the principles that we've used in our proposal to ensure that there aren't too many immediate changes, because immediate changes in rate structures can cause uncertainty and a lack of understanding amongst customer classes.

So the first point I would like to make is that one of the first rules we use is that to, no rate class in these changes will receive an increase of more than 20 percent, no domestic or small general service customer should receive an increase of more than \$20 per month, larger general service customers should receive increases of no more than 20 percent unless the circumstances are unique, and street and area lighting rates should move towards specific costs of providing the service. The points I just raised are in the pre-filed evidence.

One other point I would make here is that these changes in rate classes in interconnected Labrador are intended to be, in Hydro, revenue neutral. There won't be a difference in revenue Hydro receives from the system based upon these changes. It's a restructuring amongst the customer classes and not an overall change in the intended revenue. And while we're on that point, I'll close off by saying that it might be important to note that Hydro's requested return on equity in this application is very modest and it's intended to be an interim step and we're asking only for a three percent return on equity. We have filed evidence, however, suggesting that an appropriate return on equity for a company such as ours, in light of all the circumstances, would be in the range of around 11 percent and there's going to be no doubt considerable discussion and debate about those issues in the coming weeks in St. John's.

Those are essentially Hydro's opening comments. Thank you.

48 (2:45 p.m.)

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. Young. We'll proceed directly on with the presentations at this point and I'll ask Mayor Jim Farrell if he could come to

- the witness table, please. Good afternoon, Mayor Farrell.
- 53 MR. FARRELL: Good afternoon.
- MR. NOSEWORTHY, CHAIRMAN: I wonder could you take the Bible in your right hand, please? Do you swear on
- this Bible that the evidence to be given by you shall be the truth, the whole truth and nothing but the truth, so help
- 58 you God?

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- 59 MR. FARRELL: I do.
- 60 MR. NOSEWORTHY, CHAIRMAN: Thank you very much.
 61 I'll just ask you, Mayor Farrell, to proceed on with your
 62 presentation, please.
- MR. FARRELL: Good afternoon. My name is Jim Farrell, Mayor of Wabush. I'd like to welcome everyone here today and thank you for coming, if you'll bear with me for a few minutes while I make my presentation.

In 1995, Newfoundland and Labrador Hydro acquired from Wabush Mines the distribution assets associated with serving the Town of Wabush. The acquisition was for a nominal consideration and the Public Utilities Board subsequently approved the rates, rules and regulations that would apply. The rates set by the Public Utilities Board were effective January 1st, 1989. While the Wabush distribution system was acquired by Hydro for the consideration of \$1, Wabush Mines has contributed the sum of approximately \$3 million to pay the entire cost of upgrading of the system, thus Hydro acquired at no cost a fully-upgraded system requiring no capital expenditures.

From the years 1989 to the present, applying the rate structure approved by the Board, Hydro has collected from the citizens of Wabush a surplus over and above cost and Hydro's rate of return totalling \$2,900,000. In the past three years the surplus has been in excess of \$300,000 in each year. This means that the citizens of Wabush have been overpaying for their electrical services each year since rates were set by the Public Utilities Board in January 1989.

Newfoundland and Labrador Hydro acknowledges that the citizens of Wabush have overpaid for electrical services in the past and that a rebate of \$2,900,000 is due to them, however, Hydro now argues that electrical distribution rates in the Town of Wabush should be increased in the future. The citizens of Wabush see no justification for any such increase.

Hydro wishes us to be included in what is referred to as the Labrador interconnected system and argues that over time there should be uniform rates for similar customer classes within the system. This system links the area of Happy Valley-Goose Bay with Labrador City/Wabush. In our view, there is no commonality between Happy Valley-Goose Bay and Labrador West and this reality should be

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reflected in different rates for Labrador West by Labrador West being treated as a different system.

The area of Happy Valley-Goose Bay has a different history, different economy and a different cost base from that of Labrador West. Happy Valley-Goose Bay is served by a separate transmission line from Churchill Falls. Its economy includes the airport, military base and Government services.

Labrador West, on the other hand, has been traditionally serviced by a transmission line from Churchill Falls that was erected approximately 40 years ago. The Towns of Labrador City and Wabush are mining towns involved in the extraction of iron ore, by the way, an industry that is presently experiencing a serious downturn. It would make sense to link Labrador City and Wabush since the towns are adjacent to the area and have a similar economy, history and cost base.

On the other hand, to link the areas of Labrador West with Happy Valley-Goose Bay, given the differences noted above, is in effect to place two areas in unhealthy opposition to each other. Over time, with rate increases, we see that we will be expected to contribute to the cost of servicing Happy Valley-Goose Bay.

Since our area is completely distinct from that of Happy Valley-Goose Bay, it would seem both rational and normal to set rates based on our cost base, whether that is within the Labrador interconnected system or as a separate system. In the present age of computers, such calculations should not be difficult.

As a matter of social policy, the deficit of approximately \$26 million annually is included in costs to be recovered from customers of Newfoundland Power on the island portion of the province and Labrador interconnected system customers. The people of Wabush have always been (unintelligible) contributors to the social cost of the province. We feel that this subsidy is more in the nature of a tax and should not be included in the rate base. The province can more appropriately and more efficiently deal with such costs by Government legislation directly.

Our legal advice is that the province has the constitutional authority to enact an energy tax on all hydroelectricity produced in the province and collect it from customers, including domestic customers and be applicable to energy exported from the province. This means that the output from Churchill Falls would be included in such a rate base.

The province could apply an energy tax of one mill per kilowatt hour to be collected from customers as gasoline taxes collected from customers, the collection

being done by the suppliers. Applying such tax to all electrical output in the province, including that exported from Churchill Falls, the province would recover annually an amount considerably in excess of the annual rural deficit.

We are instructed by our legal advisors that this approach is highly, is legally enforceable. We therefore feel that it is incumbent on this Board to consider this alternative and instruct Government accordingly rather than applying the rural deficit to the rate base. To ignore this legal opinion and apply all of these costs to domestic ratepayers is in effect to discriminate against residents of this province.

So to summarize, the citizens of Wabush pay rates set by this Board more than ten years ago. Today's rates reflect a substantial amount over and above the cost of service, including Hydro's expected rate of return, and that return is being realized on an annual basis. It defies logic to talk of a rate increase in such circumstances. It is fundamentally wrong to link this area with that of Happy Valley-Goose Bay by way of common rates. It is our view 71 that over time a common rate structure should be evolved for citizens of Labrador West separate from that of Happy Valley-Goose Bay because of the different economies, different histories and different costs. In addition, we feel 75 76 that the rural deficit should not be allocated to ratepayers but should be collected directly by a Government tax, all of which is respectfully submitted. Thank you.

- MR. NOSEWORTHY, CHAIRMAN: Thank you very much, Mayor Farrell. I would, if you're prepared to answer any questions, I would like to ask if there are any. Is that satisfactory?
- MR. FARRELL: If I can, I will.
- MR. NOSEWORTHY, CHAIRMAN: Hydro?
- MR. YOUNG: We have no questions, thanks.
- MR. NOSEWORTHY, CHAIRMAN: Thank you.
- Newfoundland Power, please?
- MR. HAYES: No thank you. Thank you, Mayor Farrell, for your presentation.
- MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate?
- MR. BROWNE, Q.C.: Yes, Mayor Farrell, I have some
- questions. In the Town of Wabush, are most of the
- residents of the Town, do most of them heat their homes 93
- with electricity or other forms of fuel?
- MR. FARRELL: I'd say right now it's probably 60/40 in
- favour of electricity.
- MR. BROWNE, Q.C.: And the 40 is oil?

- 1 MR. FARRELL: Oil, yes.
- 2 MR. BROWNE, Q.C.: And what about public buildings, the
- 3 Town Council office?
- 4 MR. FARRELL: Mostly electricity, yes.
- 5 MR. BROWNE, Q.C.: And the basic rate that you're
- 6 charged by Newfoundland Hydro, do you know offhand
- 7 what that is?
- 8 MR. FARRELL: Yes. It's 20 mills, or two cents per kilowatt
- 9 hour.
- MR. BROWNE, O.C.: Have you any idea what it is on the
- island portion of the province?
- MR. FARRELL: Yeah. About 90 percent on some portions
- of the island, or 90 mills, I should say.
- 14 MR. BROWNE, Q.C.: And your basic rate on top of the
- two cents, is that, when you say it's two cents a kilowatt
- hour, does that include the basic rate, the \$2 and some odd
- cents you pay in a basic charge?
- 18 MR. FARRELL: No.
- 19 MR. BROWNE, Q.C.: So that's over ...
- MR. FARRELL: I'm pretty sure. I'm not sure. Jennifer, do
- you know?
- MS. MERCER: I don't (inaudible).
- 23 MR. BROWNE, Q.C.: No. I had most of this but my
- briefcase is on the flight, (laughter) so I'm trying to get it
- out of you. I had some bills sent to me. Do you have any
- idea what the rates are in the coastal area of Labrador?
- 27 MR. FARRELL: No, I'm not familiar with it, no. I think in
- Goose Bay it's probably 40 mills or four cents per kilowatt
- 29 hour.
- 30 MR. BROWNE, Q.C.: But in the diesel areas around coastal
- Labrador, are you familiar at all with what the rate would be
- 32 there?
- 33 MR. FARRELL: No, I'm not. I'm sure it's probably higher
- than here but I'm not familiar with it.
- MR. BROWNE, Q.C.: So if I were to tell you that Hydro
- 36 recovers approximately 22 percent of its costs in these
- 37 diesel communities, from Nain to Mary's Harbour, you
- wouldn't know if that's correct or ...
- 39 MR. FARRELL: I would not, no.
- 40 MR. BROWNE, Q.C.: The proposed increase by Hydro for
- your area, you're paying about two cents per kilowatt hour,
- is it going up that much more dramatically, do you know?
- 43 MR. FARRELL: I don't know. I understand that it could be
- as much as 17 percent but that's just a figure I heard some

- time ago. I'm not sure if that's correct.
- MR. BROWNE, Q.C.: I don't think that's ... maybe Hydro
- can be of assistance here. What exactly is proposed?
- 48 Maybe ... given the fact I don't have my briefcase and you
- 49 people have yours.
- MR. YOUNG: Yeah, we're looking here. It's in a paper in ...
- 51 overall there is no increase proposed but you're an
- individual, you may see a particular increase but ... I've got
- 53 some information here on that, if you'll just bear with us for
- 54 a moment.
- 55 MR. BROWNE, Q.C.: You mentioned in terms of social
- obligation. Does the Town view in any way any kind of
- 57 social obligation, because you're here in Labrador, of
- assisting in any way, shape or form the diesel communities,
 from Nain to Mary's Harbour, where they are not
- 60 interconnected, they're all on diesel, and we all know the
- cost of fuel? Do you see any social obligation there?
- 62 MR. FARRELL: No. I think we're a pretty reasonable
- population when it comes to our net contribution to the
- 64 island portion of the province all over. I mean, we've
- always been a big contributor. Electricity rates have been
- one of the things that has been an incentive for people to
- 67 come here and live here, and it's not always easy anymore
- 68 to get workers to come here, you know. The cost ... the
- wages for a mechanic to come to Wabush Mines or IOC
- 70 today is, you can probably get the same in an area that has
- 71 all the things that, you know, that people take for granted
- 72 everywhere else and we don't have, so I think low
- electricity rates are an incentive for people to settle here
- and I think that we do contribute our share and I don't
- 75 really think it should be based on increasing electricity
- 76 rates for us.
- 77 MR. BROWNE, Q.C.: We're very conscious, of course,
- 78 you're into a northern climate. You're paying two cents a
- 79 kilowatt hour and on the island a lot of people are paying
- 80 six to seven cents a kilowatt hour. In mid winter do you
- 81 have ... are you all electric yourself?
- 82 MR. FARRELL: Yes.
- 83 MR. BROWNE, Q.C.: Okay. What would your bill be, if I
- 84 can just, like in the middle of winter, your electric bill?
- MR. FARRELL: Oh, probably \$120 a month.
- 86 MR. BROWNE, Q.C.: \$120 a month. That would be ...
- 87 would that be the maximum during the winter months is
- what you'd be paying?
- 89 MR. FARRELL: Yeah. I would think so, yeah.
- 90 MR. BROWNE, Q.C.: Have we got any news here?
- 91 UNIDENTIFIED SPEAKER: I have the updated sheets. I
- 92 don't have all the sheets. (inaudible)

- MR. WELLS: (inaudible) 1
- MR. YOUNG: There's no general increase being sought 2
- and I'm trying to get some useful information to pass on 3
- here. I guess it depends, there may be some adjustments 4
- amongst the rate classes but (inaudible) an overall rate 5
- increase, so depending on who you are and what point and 6
- what your significant, you know, load is and your demand 7
- and your energy, there could be some slight differences, 8
- and it could be a decrease or an increase, but the four rules 9
- (phonetic) that I read out earlier are the guidelines that 10
- we're using to keep any increases or decreases between the 11
- certain levels. 12
- MR. WELLS: No additional (inaudible) 13
- UNIDENTIFIED SPEAKER: (inaudible) 14
- MR. YOUNG: There's no net increases. 15
- (3:00 p.m.)16

- MR. BROWNE, Q.C.: As I recall it, the Town of Labrador 17
- City right now, after all is said and done, they're paying 2.1 18
- cents a kilo, kilowatt hour, and after the adjustment they'll 19
- pay 2.2 cents a kilowatt. I'm not sure if that applies to 20
- Wabush. I think your ... maybe Hydro can be of assistance 21
- here. I can tell you this, Mayor, on behalf of the consumers 22
- of the province, we've hired an expert out of Virginia who 23
- 24 does rate design and he did rate design, he does rate
- design issues determining electrical charges for the known 25
- world, China, Pakistan, India, places in the United States 26
- and places in Canada, and when he looked at the rate for 27
- here, the 2.1 cents, he thought I'd made a mistake when I sent him the figures. He said go and check that through 29
- again, because he said that's less than a cent US, and he 30
- said there's no place in the known world that has electricity 31
- charges that low. Are you aware of that fact? 32
- MR. FARRELL: I'm probably aware of the fact that we have 33
- low rates, yes, but I'm also aware of the fact that we don't 34
- have the things here that most places on the island have, 35
- like paved roads and things like that, so I think, you know, 36
- that we don't have the things that everyone else takes for 37
- granted, you know, and I think if we have cheaper 38
- electricity rates, and obviously we're paying our own way, 39
- we have \$2.9 million in the kitty right now that's going to be 40
- handed back to the people of Wabush eventually, so I 41
- think we are paying our way and more besides if that 42 surplus is there, so I don't ... I think it's going to be hard for 43
- people of Wabush and Labrador West overall to accept or 44
- to accept a rate increase when you can see that kind of a 45
- surplus built up already in Wabush alone. 46
- MR. BROWNE, Q.C.: Okay. Someone is putting a 47
- (inaudible) in front of me now. Maybe Mr. Hamilton, who's 48
- a rate design person, can give you some advice here as to 49
- exactly what your rates are now, what's proposed. 50

- MR. HAMILTON: In the case of Wabush, the existing
- domestic rate is a basic customer charge of \$2.42 cents, and
- that's proposed to rise to \$3.75. The energy charge is
- currently 1.318 cents, kilowatt hour, and that's to rise to
- 1.35 cents per kilowatt hour. So that's the domestic rate
- change in here, so that's ...
- MR. BROWNE, Q.C.: And what is it for Lab City, is that
- basically ...
- MR. HAMILTON: Lab City is the same end rate but right
- now they have a slightly higher existing rate. They are ...
- they have a more complicated domestic basic rate. They
- 62 have \$1.15 for the first 20 kilowatt hours, then they have
- first block, 21 to 60 kilowatt hours at 2.78 cents per kilowatt
- hour, 61 to 300 kilowatt hours at 1.270 cents per kilowatt 64
- hour, and all excess over 300 kilowatt hours, that's for
- electric heat (inaudible), would be what most of the
- consumption is, it's at 1.15 cents per kilowatt hour, and 67
- again that's moving to an energy charge of 1.35 cents per
- kilowatt hour, which is approximately almost 20 percent
- increase on the energy charge, .2, yeah, two tenths of a
- 71 cent increase at 1.15, and right now there is no basic
- customer charge. There is just a minimum charge of \$1.15
- and we're proposing a basic customer charge of \$3.75.
- MR. BROWNE, Q.C.: So both Wabush and Lab City would
- have \$3.75 according to what's proposed as your basic
- customer charge.
- MR. HAMILTON: That's right.
- MR. BROWNE, Q.C.: And their kilowatt per hour charge ...
- MR. HAMILTON: 1.35 cents.
- MR. BROWNE, Q.C.: 1.35 cents. And I think that's, if you
- decompose that, it might work out to be about 2.1 or 2.2
- cents a kilowatt, if you did the basic rate.
- MR. HAMILTON: (inaudible) consumption level, yeah,
- would be two cents at very low consumption level, at a
- large ... I think two cents is a, if you take all the rates,
- general service and domestic, and you took the average
- rate for Lab City, Wabush area, it's around two cents.
- MR. FARRELL: Two cents per kilowatt hour, like we said
- a few minutes ago.
- MR. BROWNE, Q.C.: Yes.
- MR. HAMILTON: Yes. The average, it included general
- service customer classes also.
- MR. BROWNE, Q.C.: So the increase isn't a dramatic one
- 94 in terms of the effect on either Wabush or Lab City, and I
- think your comments based on fairness. You have other 95
- expenses, particularly transportation costs of getting in and 96
- out of here, and you are, for the most part, isolated.

- MR. FARRELL: That's right. 1
- MR. BROWNE, Q.C.: Yes. We understand those. You 2
- made some comments concerning Happy Valley-Goose Bay 3
- and how you wish Happy Valley-Goose Bay to be deal with 4
- separately and not a part of the Labrador City or Wabush 5
- or the interconnected system. Is that correct? 6
- 7 MR. FARRELL: Yeah. We have a separate line coming in
- 8 here from Churchill Falls. I think ... we're not in ... we have
- nothing in common with Goose Bay whatsoever in regards 9
- to things like electricity and everything. They have ... we're 10
- a one-industry town, as everybody realizes. Goose Bay 11
- has a different economy altogether than Labrador West. I 12
- mean, they have the military presence there, they have the 13
- airport there. That generates a lot of revenue. All the 14
- Government offices are there now and more going there all 15
- the time, so it's a different situation altogether than ... so I 16
- don't really think that we should be considered to be or 17
- should be a part of Goose Bay. 18
- MR. BROWNE, Q.C.: And, Mayor, I guess you do your ... 19
- what's your fiscal year for the, for your council? 20
- MR. FARRELL: Calendar year. 21
- MR. BROWNE, Q.C.: The calendar year. So you're coming 22
- to the end of the calendar year ... 23
- MR. FARRELL: That's right, yeah. 24
- MR. BROWNE, Q.C.: ... now. Any proposed increase is, I 25
- believe, in two stages in any case, in January and July, 26
- albeit the increase here may not be significant, but I guess 27
- 28
- MR. FARRELL: Well, if we based it on 17 percent increase, 29
- that was the figure we heard some time ago, that would 30
- mean an extra \$35,000 to the Town of Wabush alone, just 31
- in their electricity rates. 32
- MR. BROWNE, Q.C.: Maybe Newfoundland Hydro can ... 33
- there seems to be some difficulty here. Is there a 17 percent 34
- increase, because the figures you just gave me I don't see 35
- 36 17 percent.
- MR. HAMILTON: No, there's an increase for Lab City. 37
- Lab City residents will get around 17 percent on domestic, 38
- but the, but Wabush is about one or two percent. 39
- MR. FARRELL: For how long? 40
- MR. HAMILTON: This time. 41
- MR. FARRELL: This time. But how long will that be for? 42
- MR. HAMILTON: Until the next hearing, which I guess, 43
- the next application we expect to make in 2003. 44
- MR. BROWNE, Q.C.: For the next couple of years. These 45
- are my questions. 46

- MS. MERCER: I have no questions, Mr. Chair.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- Browne. Thank you, Ms. Mercer. Counsel, Mr. Kennedy,
- please? 50
- MR. KENNEDY: I'm just curious, a question of Hydro
- actually. Just the documentation that was being referred
- to, is that filed documentation?
- MR. HAMILTON: Yes, that's the schedule in my evidence 54
- that compares the existing and proposed rates.
- MR. KENNEDY: And can you tell us which schedule that
- 57 would be?
- UNIDENTIFIED SPEAKER: Schedule 1.
- MR. HAMILTON: Schedule 1.
- MR. KENNEDY: And again, just so parties are aware,
- that's available on the web site as part of the application
- material filed by Hydro if people wanted to look to that for
- themselves.
- UNIDENTIFIED SPEAKER: (inaudible)
- MR. KENNEDY: I have no questions.
- MR. YOUNG: If I can just make a comment, Mr. Chair, and
- just by way of explanation, some people in the room may be 67
- 68 wondering what all the scrambling is about, when you ask
- a question like what's the rate going to be, is there going to
- be a rate increase, we're all looking at different rate classes
- for different groups within the Labrador West area and we
- all could have come up with different answers because the
- question as it was raised was rather general. This can be a
- difficult thing to do unless someone is making a specific 74
- reference, specific rate class, and sometimes to a specific 75
- scenario, you know, what's your demand, what's your
- energy, etc. So it's not that we ... and I hope it doesn't 77
- appear like we don't know what we're doing, but we're all
- answering (inaudible) different scenarios and different
- cases, and so the answers weren't as quickly to come up
- 81 with as you might ...
- MR. BROWNE, Q.C.: But the Mayor's comments that he
- was looking at a \$35,000 increase in terms of your, to the
- Council? 84
- MR. FARRELL: Municipal operations, yes.
- MR. BROWNE, Q.C.: Can someone on Hydro comment as
- to the accuracy of that?
- MR. HAMILTON: That would mainly be because of the
- street lighting rate change. The old street lighting rates, 89
- there was no pole rentals and the fixture rates were very 90
- low, so I think most of the increases relate to street lighting.
- MR. BROWNE, Q.C.: So you could be correct there, sir. I

- was looking from a domestic consumer perspective, from a
- 2 ...
- 3 MR. FARRELL: Our rates ...
- 4 MR. BROWNE, Q.C.: ... household perspective, what your
- 5 street lights would be.
- 6 MR. FARRELL: In 1987 we paid \$112,000 for electricity
- rates for the Town of Wabush. In 2001 we paid \$175,000,
- and if there's an increase, and we based it on 17 percent,
- 9 wherever that figure came from, I think it was based on the
- last time that Hydro people gave a presentation to the
- 11 Town of Wabush and we said if that happened in 2002, our
- total electricity bill for the Town of Wabush would go to
- 13 \$205,000 a year.
- 14 MR. NOSEWORTHY, CHAIRMAN: Okay, thank you,
- Mayor Farrell. I'll just ask the Commissioners now if they
- would have any questions. Commissioner Powell, please.
- 17 COMMISSIONER POWELL: I don't have any questions.
- 18 I'm just wondering, Mayor Farrell, you going to leave us a
- copy of your presentation notes?
- 20 MR. FARRELL: Most certainly, sure. Most certainly.
- 21 COMMISSIONER POWELL: Nice to be able to read it.
- Thank you very much for coming.
- MR. FARRELL: Not a problem.
- 24 COMMISSIONER SAUNDERS: Mayor, you mentioned in
- your presentation or you made reference to the, what we'll
- call the Wabush surplus.
- 27 MR. FARRELL: Yeah.
- 28 COMMISSIONER SAUNDERS: How do you understand
- that to be dealt with in this application?
- 30 MR. FARRELL: Well, right now the Public Utilities Board
- or ... I think has proposed that Wabush residents would get
- 32 this back in the form of a cheque sometime during the next
- year or something, to that effect, and it looks like probably
- \$1,000 per household that they would get back from this
- 35 surplus.
- 36 COMMISSIONER SAUNDERS: Has there been any
- 37 information flow to you as a customer or as Mayor from
- 38 Hydro about this surplus?
- 39 MR. FARRELL: Yeah. We had some meetings with a
- 40 gentleman here with the computer. I forget his name.
- 41 (laughter)
- 42 COMMISSIONER SAUNDERS: Mr. Hamilton.
- 43 UNIDENTIFIED SPEAKER: Paul Hamilton.
- 44 MR. FARRELL: I think he gave a presentation to us one
- day and told us that we had this surplus and that we would

- 46 be getting a refund.
- 47 COMMISSIONER SAUNDERS: Yeah. That's one of the
- 48 items, if you like, that's contained in Hydro's application
- 49 that we're presently trying to gather evidence on and
- 50 eventually do an order on and make the necessary
- 51 adjustments in the rates that we believe are called for,
- 52 however, I'm wondering what your opinion is, I suppose,
- 53 because this surplus goes back a number of years, at least
- 54 the origin of it does, and as you pointed out and I'll take
- you for your, I'll take you at, as being accurate on your
- numbers, that it's averaged out something like \$300,000 a
- 57 year since 1992.
- 58 MR. FARRELL: That's right.
- 59 COMMISSIONER SAUNDERS: Some of the customers
- who contributed to that surplus are no longer here.
- 61 MR. FARRELL: That's right.
- 62 COMMISSIONER SAUNDERS: And some of the
- customers who are here didn't contribute very much if they
- 64 came in the last six months.
- 65 MR. FARRELL: That's right.
- 66 COMMISSIONER SAUNDERS: Do you have any opinions
- on that?
- 68 MR. FARRELL: I assume that'll be a calculation that will
- 69 have to be done by Hydro or whoever is responsible for
- 70 doling out the money. I don't know otherwise. Do you,
- Jennifer?
- 72 MS. MERCER: No, I don't. I haven't looked at that issue.
- 73 COMMISSIONER SAUNDERS: You haven't been informed
- as to how that is being proposed by Hydro to be done?
- 75 MR. FARRELL: No. I just know from basic knowledge
- that, or I heard somewhere along the line that it would be
- 575 based on a customer who paid the most money in over the
- 78 past number of years would get the most money back, so
- 79 I don't know how, other than that how they would ... maybe
- 80 Hydro can answer that for us. I don't know.
- 81 COMMISSIONER SAUNDERS: How long have you lived
- 82 here, Mayor?
- 83 MR. FARRELL: 39 years.
- 84 COMMISSIONER SAUNDERS: How long have you been
- 85 Mayor?
- 86 MR. FARRELL: This is my second term.
- 87 COMMISSIONER SAUNDERS: So you ... so this is five,
- six years that you've been Mayor?
- 89 MR. FARRELL: Yeah. Well, four years as Mayor, yeah.
- 90 COMMISSIONER SAUNDERS: Okay. And so you've

- 1 always been fairly actively involved in the Town affairs and
- 2 ..
- 3 MR. FARRELL: I have, yes.
- 4 COMMISSIONER SAUNDERS: Yes. When this surplus
- 5 came about or started or when it commenced in 1992, what
- 6 was your understanding then at the time as to how that
- 7 was going to be dealt with and repaid to the customers?
- 8 MR. FARRELL: You're going back a long ways, sir. The
- 9 first we heard of it was probably a year ago or less than a
- year ago that that surplus was there.
- 11 COMMISSIONER SAUNDERS: You didn't know anything
- about it till then?
- MR. FARRELL: Did not know, no.
- 14 COMMISSIONER SAUNDERS: I see, okay. Thank you.
- 15 MR. FARRELL: Thank you.
- 16 MR. NOSEWORTHY, CHAIRMAN: Commissioner
- 17 Whalen?
- 18 COMMISSIONER WHALEN: No, I have no questions.
- 19 Thank you, Mayor Farrell.
- 20 MR. NOSEWORTHY, CHAIRMAN: I have no questions,
- 21 Mayor Farrell. I would like, appreciate having a copy of
- 22 your presentation.
- 23 MR. FARRELL: Sure.
- 24 MR. NOSEWORTHY, CHAIRMAN: (inaudible) transcript.
- And, sir, I thank you very much for coming.
- MR. FARRELL: Okay. I'll have that available for you.
- 27 COMMISSIONER SAUNDERS: Thank you, Mayor Farrell.
- 28 MR. KENNEDY: Chair, if I may, that last question
- 29 concerning the Wabush surplus, I believe some of the
- 30 issue is dealt within a filing, **LC-10**, which again is part of
- 31 the record and people would have access (inaudible).
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 33 Kennedy. Thank you once again, Mayor Farrell.
- 34 MR. FARRELL: Okay.
- 35 MR. NOSEWORTHY, CHAIRMAN: May I ask Mayor
- Graham Letto to come forward, please, to the witness table?
- 37 Good morning, Mayor Letto. How are you?
- 38 MR. LETTO: Good afternoon.
- 39 MR. NOSEWORTHY, CHAIRMAN: Good afternoon. That
- too. Mayor Letto and I about a year ago travelled through
- Sweden together when I was Deputy Minister of Municipal
- 42 Affairs and he was on the Mayor of, or he was on the
- Federation of Municipalities at the time. We didn't
- envisage at that point in time, I guess, that we'd be facing

- each other like this, but anyway, welcome, sir.
- 46 MR. LETTO: Thank you.
- 47 MR. NOSEWORTHY, CHAIRMAN: Would you take the
- 48 Bible in your right hand, please? Do you swear on the
- 49 Bible that the evidence to be given by you shall be the
- 50 truth, the whole truth and nothing but the truth, so help
- 51 you God?
- MR. LETTO: I do.
- 53 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mayor
- 54 Letto, and welcome once again. I wonder could you
- proceed to your presentation, please?
- MR. LETTO: Sure, thank you, Mr. Chair, and I'd like to
- 57 welcome everybody to the Labrador West area, even
- 58 though you didn't get your luggage. Interesting to see
- 59 now with the new regulations, how do you travel without
 - your luggage? You're not supposed to, so good luck.
 - (3:15 p.m.)

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Anyway, Labrador City is supplied by Newfoundland and Labrador Hydro with electrical energy produced at Churchill Falls. The energy is transferred to Labrador City over a transmission line that was constructed approximately 40 years ago and is distributed throughout Labrador City on a system acquired by Newfoundland and Labrador Hydro in 1992 for the nominal sum of \$1. Present rates in Labrador City have been approved by the Public Utilities Board. There is every indication that the citizens of Labrador City are presently paying their full cost of service, including a reasonable rate of return to Labrador (sic) Hydro.

Present rates in Labrador City are on average approximately five times the cost of production of energy at Churchill Falls. Even when one adds in the cost of transmitting the electricity to Labrador West and distributing it locally, there should be sufficient revenue at present rates to pay for cost of service and provide a rate of return to Hydro, at least in accordance with the public utility principles.

If the present structure is to be altered, the Labrador West area should be treated as a separate area for rate purposes, either by a separate rate structure within the interconnected system or as a separate system. There is no compelling logic to link the Labrador City area with that of Happy Valley-Goose Bay. Moreover, given the rate experience in Wabush, and that it is acknowledged that we have in fact overpaid or they have in fact overpaid, we see no compelling reason for any increase in Labrador City.

Happy Valley-Goose Bay is supplied with electricity from Churchill Falls by a line separate and distinct from that serving Labrador West. The cost

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associated with the line, together with the cost associated with the distribution of power in the Happy Valley-Goose Bay area, will also have no connection to Labrador West. In addition, the Happy Valley-Goose Bay area has a different economy based on airport, military facilities and Government services. In contrast, the Labrador West area relies solely on the silica business of iron ore mining. Thus there is no convergence of economies or economic interest between the two areas. The two areas have historically and continue to have different cost structures. Thus, there would be no reason in logic or law or policy to establish uniform rate structures over time between residents of Labrador West and those of Happy Valley-Goose Bay. The inevitable result is that such a system will, over time, foster an (inaudible) between the two areas by compelling one area to subsidize the other.

It is our intention to call expert evidence to deal with all issues and to have our solicitor address them in greater detail subsequently in the hearings, which we understand will take place in St. John's in early December.

The citizens of Labrador City have during their history always been (unintelligible) contributors to the Newfoundland economy, and as such have always been (unintelligible) contributors to the social costs of the province. Such costs are normally within the purview of the province and should not be recovered from certain regulated ratepayers within the electrical distribution system.

The current rural rate subsidy on an annual basis amounts to approximately \$26 million and is more in the nature of a tax. Therefore, it is more appropriately and efficiently dealt with by the province by direct legislation rather than imposed on domestic ratepayers. Indeed, our legal advice is that the province has the legal competence and authority to impose an energy tax on all electrical energy produced in the province and have such tax collected from the recipients of such energy, whether or not the energy is consumed in the province or not. This means that an electrical energy tax could be a tax to our entire provincial production rate base, including the output of Churchill Falls. A one mill tax per kilowatt hour as suggested on an annual basis recovers substantially more than the entire rural subsidy.

This Board will be failing in its basic obligation if it fails to recognize this option and instruct Government to follow this course of action rather than placing the entire impact of the social tax of a rural subsidy on domestic ratepayers.

In conclusion, the ratepayers of Labrador City pay reasonable taxes, reasonable rates based on the cost of service. We are in a mining town based on the mining of iron ore, and as such our economy is subject to silica downturns, one of which is being experienced at the present time. It flies in the face of sound policy or logic to link our area with that of Happy Valley-Goose Bay, which has a different economy, history and cost structure.

Finally, the rural rate subsidy should be recovered in the form of an energy tax on all electricity produced in the province rather than imposed solely on certain domestic ratepayers within the province, all of which of this is respectfully submitted. Thank you.

- MR. NOSEWORTHY, CHAIRMAN: Thank you very much, Mayor Letto. I'll ask Hydro if they have any questions.
- 64 MR. YOUNG: No questions, thank you.
- 65 MR. NOSEWORTHY, CHAIRMAN: Newfoundland 66 Power?
- 67 MR. HAYES: No questions. Thank you, Mayor Letto.
- MR. NOSEWORTHY, CHAIRMAN: Consumer Advocate, Mr. Browne, please?
- MR. BROWNE, Q.C.: Yes. The same questions. You don't
 see yourself basically as linked into Happy Valley-Goose
 Bay at all. You don't want to be considered as part of the
- 3 system with Happy Valley-Goose Bay. Is that correct?
- 74 MR. LETTO: That's correct.
- MR. BROWNE, Q.C.: How do you see yourselves in terms of the communities that are diesel-generated?

MR. LETTO: Well, I guess I grew up on the coast of Labrador, I know exactly what they're paying. I'm well aware of it and I'm President of Combined Councils so I'm well aware. I've heard all the arguments for that. We feel that our rates should be based on a cost recovery basis for this area and we shouldn't be subsidizing other areas of the 82 province. It should be strictly ... our rates should be strictly based on what it cost Newfoundland and Labrador Hydro to provide electrical service to this area, and we are, as a municipality and an area, certainly contributing greatly 86 87 to the economy of the province. We know we are providing the provincial coffers with lots of tax dollars, whether it's income tax, sales tax or whatever, so we feel 89 that we are paying our fair share and that our rates should be based on a cost recovery system, not on a subsidy system.

- 93 MR. BROWNE, Q.C.: You wouldn't see it a as Labrador 94 issue, Labrador looking after Labrador in terms of diesel-95 generated and ... a lot of people are coughing there in the 96 background now. You wouldn't see it as a Labrador issue?
- 97 MR. LETTO: Well, you know, Labrador has five distinct 98 regions. It's been recognized by the province in its 99 economic zones. If Labrador was considered one identical

- region, then we would have one region. Just last week the
- 2 gas regulator broke the province down into regions. He
- 3 broke Labrador down into four or five regions. So if it's
- 4 good for electrical rates, then we should be all one region
- $\,\,$ for everything, whether it's in airfares, gas prices, you name
- 6 it, the list goes on. Why should we have one region for
- 7 electrical rates when everything else is separated?
- 8 MR. BROWNE, Q.C.: In terms of your Presidency of the
- 9 Joint Councils, what is the problem people are incurring
- 10 concerning diesel-generated ...
- MR. LETTO: Well, certainly mainly the high cost and the
- reliability. They find it unreliable and a high cost, and
- nobody is arguing that it isn't a high cost. We're certainly
- not arguing that.
- MR. BROWNE, Q.C.: So in terms of the fact that Hydro
- only recovers 22 percent of its costs there, how do you see
- that paid for? How does Hydro get its money to pay the
- other 78 percent of the costs for that?
- MR. LETTO: Well, I think it would be (unintelligible)
- 20 Hydro. We've already made one suggestion with the
- 21 energy tax. We're living right next door to the greatest
- 22 hydro development power in North America. If all was
- correct in this world, there would be no diesel power in
- Labrador. In fact we would all be provided by Churchill
- Falls, if it was done right, and we wouldn't be into this
- issue. I know we are but maybe we should be looking at,
- more at developing hydro power for the long-term for the coastal communities so we get rid of the diesel plants.
- · ·
- 29 MR. BROWNE, Q.C.: Mayor, in terms of the Labrador City,
- we've heard some figures given by Mayor Farrell in terms of Wabush and the street lighting. Do you have any idea
- of what the proposal, how the proposal affects your street
- 33 lighting in Lab City?
- MR. LETTO: We know we're going to be paying more.
- 35 The actual figures, maybe Newfoundland and Labrador
- 36 Hydro has them, but I certainly don't have them with me
- 37 here today, but we know that we are going to be
- experiencing an increase in the domestic rates as well in the
- range of 17 to 20 percent, so that's proposed rates by
- Newfoundland and Labrador Hydro, but it will be a cost
- burden to the Town, of course.
- 42 MR. BROWNE, Q.C.: Mayor Letto, Mayor Farrell
- mentioned Wabush, you had 60/40 in terms of the heating,
- oil versus electricity. What would it be in Lab City?
- Would it be around the same or do you have any idea?
- 46 MR. LETTO: I think, personally I think it's much higher
- than that. I think we're more in the 80/20 range, 85/15.
- 48 MR. BROWNE, Q.C.: For, you know ...
- 49 MR. LETTO: Electricity.

- 50 MR. BROWNE, Q.C.: For electricity?
- 51 MR. LETTO: Sure, yeah. The rest being oil.
- 52 MR. BROWNE, Q.C.: Was that always the case or did
- 53 people convert here over the years? Have you been here
- a number of years?
- 55 MR. LETTO: I've been here 28 years.
- MR. BROWNE, Q.C.: You've been here 28 years. First
- when you got here were people mostly into oil?
- 58 MR. LETTO: A lot of people were into oil and switched to
- electricity over the years, yes.
- 60 MR. BROWNE, Q.C.: And then switched to electricity over
- 61 the years.
- 62 MR. LETTO: Uh hum, sure.
- 63 MR. BROWNE, Q.C.: And because it was cheaper energy,
- 64 obviously.
- 65 MR. LETTO: Absolutely. Cleaner.
- 66 MR. BROWNE, Q.C.: Cheaper and cleaner.
- 67 MR. LETTO: Sure.
- 68 MR. BROWNE, Q.C.: So the oil companies have lost out in
- 69 Labrador City.
- 70 MR. LETTO: I would say over the years, that's a fair
- 71 statement, yeah.
- MR. BROWNE, Q.C.: And in new construction, sir, any
- 73 new home construction going on in Labrador City?
- 74 MR. LETTO: Very little, very little.
- 75 MR. BROWNE, Q.C.: And the little that does go on, are
- 76 people putting electricity ...
- 77 MR. LETTO: Electricity, yes.
- 78 MR. BROWNE, Q.C.: ... in their homes? Do you have all
- 79 electric yourself?
- 80 MR. LETTO: Yes, I do.
- 81 MR. BROWNE, Q.C.: Can you just ballpark it, what you're
- 82 paying a month, if you don't mind me asking?
- 83 MR. LETTO: I pay, and I don't apologize for this, I pay as
- low as 30 in the summer and as high as probably 140 in the
- 85 winter.
- 86 MR. BROWNE, Q.C.: 140 in the winter.
- 87 MR. LETTO: Yeah.
- 88 MR. BROWNE, Q.C.: Those are my questions. Thank you,
- 89 Mayor.
- 90 MR. LETTO: Thank you.

- 1 MR. NOSEWORTHY, CHAIRMAN: Thank you very much,
- 2 Mr. Browne. Ms. Mercer, do you have any questions for
- 3 ..
- 4 MS. MERCER: I don't have any questions, Mr. Chairman.
- 5 I would like to just point out some of the numbers that
- 6 we've (inaudible). I don't have the excuse of having lost my
- 7 bags on the flight but I don't have the numbers in front of
- 8 me. I think that'll be dealt with, if they haven't already been
- 9 dealt with, in the expert information (inaudible). I'm not
- sure if it was by Mayor Farrell or Mayor Letto, and I have
- no questions for Mayor Letto.
- MR. NOSEWORTHY, CHAIRMAN: Thank you. Counsel?
- MR. KENNEDY: No questions, Mr. Chair.
- 14 MR. NOSEWORTHY, CHAIRMAN: Commissioner
- 15 Saunders?
- 16 COMMISSIONER POWELL: No, I don't have any
- 17 questions.
- 18 COMMISSIONER SAUNDERS: No questions, Mr. Chair.
- 19 MR. NOSEWORTHY, CHAIRMAN: Mayor Letto, I just
- 20 have one. In terms of the reliability of service, is there
- 21 issues surrounding that, reliability of the service?
- MR. LETTO: Of the present service we receive?
- 23 MR. NOSEWORTHY, CHAIRMAN: Yeah.
- MR. LETTO: For the most part I think it's fairly reliable. I
- mean, we do have our glitches and do have our outages
- but some of it is probably, mostly controlled by nature
- 27 rather than by the system itself. I mean, we get a lightning
- strike or whatever and it's part of nature and there's not
- much we can do to avoid that. For the most part I think it's
- 30 very reliable.
- 31 MR. NOSEWORTHY, CHAIRMAN: Thank you.
- 32 Commissioner Whalen?
- 33 COMMISSIONER WHALEN: No, no questions. Thank
- you, Mayor Letto.
- 35 MR. LETTO: Thank you.
- MR. NOSEWORTHY, CHAIRMAN: Thank you very much,
- 37 Mayor Letto. Mr. Kean, would you come up to the witness
- table, please? Welcome, Mr. Kean. You are the President
- of the Steelworkers Union, is that ...
- 40 MR. KEAN: Yes.
- 41 MR. NOSEWORTHY, CHAIRMAN: Is that correct? You
- have the Bible, I see. Do you swear on this Bible that the
- evidence to be given by you shall be the truth, the whole
- truth and nothing but the truth, so help you God?
- 45 MR. KEAN: I do, sir.

- 46 MR. NOSEWORTHY, CHAIRMAN: Thank you.
- 47 UNIDENTIFIED SPEAKER: Excuse me, on a point of order,
- we can't hear you back here.
- 49 MR. NOSEWORTHY, CHAIRMAN: Oh, okay.
- 50 UNIDENTIFIED SPEAKER: Thank you.
- 51 MR. NOSEWORTHY, CHAIRMAN: I'll speak up when I
- 52 begin again. Can you hear the witness back there?
- UNIDENTIFIED SPEAKER: So far they (inaudible).
- 54 MR. NOSEWORTHY, CHAIRMAN: Okay. Can you hear
- 55 the questions?
- 56 UNIDENTIFIED SPEAKER: The questions are okay.
- 57 MR. NOSEWORTHY, CHAIRMAN: Okay, fine.
- 58 UNIDENTIFIED SPEAKER: (inaudible)
- 59 MR. NOSEWORTHY, CHAIRMAN: Okay. If you'll
- 60 proceed, Mr. Kean, please.
- 61 (3:30 p.m.)
- 62 MR. KEAN: Mr. Chairman, your worships, ladies and
- gentlemen, first of all my name is George Kean. I'm
- President of United Steelworkers of America Local 5795. I
- 65 also want to welcome you to Labrador West. It's
- 66 unfortunate regards to your luggage but it's a type of
- service that we receive in Labrador West and I know ... Mr.
- 68 Browne asked regards to subsidizing hydro in this province
 - but I know if you looked at your stubs on your tickets,
 - (unintelligible) regards to the rates in airfare.

On behalf of our 1,100 members of United Steelworkers of America Local 5795 I want, Mr. Chairman,

73 to thank the Board for the opportunity to address you in

this hearing on the proposed request by Hydro for rate

75 changes to its customers. I'm here representing the

76 membership who are the majority of consumers of electrical

77 system in Labrador West. My members represent the

78 majority of the employees of the Iron Ore Company of

79 Canada who have come to Labrador City over the years by

80 the promise of subsidized housing, good wages, excellent

81 medical coverage, access to company aircraft, excellent

82 education system and reasonable electricity rates and

medical and recreational facilities.

The Iron Ore Company of Canada realized many years ago that in order to attract workers to the northern mining town, which has a very harsh climate with six to eight months a year of temperatures around minus 20 degree Celsius, they had to offer good benefits. Even with good benefits the Iron Ore Company of Canada found that as many as 50 employees were quitting daily in the '70s because they could not adjust to the harsh winter climates,

living in Labrador. Except for a road joining Labrador City with Baie Comeau and Goose Bay, which was built recently, for over 30 years the only means of travel from Labrador City was by train to Sept Iles or by air. Close to 50,000 employees have gone through the gates of the Iron Ore Company of Canada over the years, but the majority didn't stay. For those of us that have decided to make Lab City our home, we find it a beautiful place to bring up a family, very little crime, excellent recreation and education facilities, and for the outdoors person and hunter, a wilderness at the doorstep.

Over the years our membership have gone from a high of 2,600 members in the late '70s to 1,026 after 1982 recession. During the early '90s we increased our hourly workforce again to 1,600 members but today we're down to 1,100 as a result of retirements and workforce reductions.

Most of us enjoy working for the Iron Ore Company of Canada and work hard to make it profitable. Even though we are making good wages, with the increases in the cost of living in north, maintaining a comfortable existence in Lab City is becoming more difficult daily.

With the long harsh winter climate, if we are paying the rates that are being paid on the island part of the province for electricity, would be, probably take an average earning for two weeks just to pay your monthly utility bill. Combined with that, additional cost of groceries and other services that would be indirectly affected by an increase in the utility rate, it would be impossible to survive.

United Steelworkers of America realizes the benefits of reasonable hydro rates to its members. That is why we negotiate control rates as we did in 1984 or any increase to our members, IOC will reimburse us as we did in our 1999 collective agreement. Such is not the same for retirees or other residents of Labrador City. I'd like the Board to know that we have close to between 70 and 100 families of deceased members living in Lab City on very limited incomes and from to time we go and help many of these people and this past summer helped many paint their homes and helped them with groceries and everything else because even today living on an income, their husband probably died many years ago, and they are here in Lab City to stay, but their income hasn't increased.

With the iron ore industry experiencing difficult times in Labrador West, it cannot afford such increases, and Mayor Farrell and others have said regards to the mining industry, well today Wabush Mines in on a shutdown with layoff, QCM across the border just from us, five-month shutdown in this year, and just announced 120 layoffs and we're quite fortunate to be still producing at this time but we don't know how long that's going to stay

because of the world situation, iron ore dumping from Russia and other countries into United States and Canada, and the effect of what happened on the 11th haven't really hit us yet in (inaudible).

(unintelligible) and staff employees have retired in the last two years. An additional 700 are eligible to retire in the next five years. Between 60 and 70 percent of retirees have been staying in Lab City while others have decided to retire back on the island or other parts of Canada. As the cost of electricity is the one of the factors to help influence their decision to stay, an increase in hydro rates would have serious repercussions on the future of Labrador City.

The Iron Ore Company of Canada built and owned the hydro system and the Steelworker members maintained the service in Lab City until it was acquired by Newfoundland and Labrador Hydro in 1992 for \$1. We feel we are paying more than enough under the present structure for Hydro to pay for upkeep and service on the system and also make a substantial profit. We realize that every organization has to make a profit and we're not against profit. We know that that has to be, but we also recognize that Hydro is making a profit and that it's reasonable.

This present issue of Hydro wanting large unrealistic increase for electricity is the reason our union fought the takeover of the power utilities from the Iron Ore Company of Canada in 1992. We knew this would happen. We wanted IOC, which was our employer, to keep hydro at that time because we knew that once Hydro had it in their hands, it would be a continuous wanting more and more increases and we've seen that effect today.

Other presenters before you can offer more legal and qualified arguments on the rate structure and reason why you should not grant any increases. I want to warn you that by granting Hydro's request, you might help Hydro put more income into its bank account but your decision could help destroy Lab City as we know it today. Thank you very much.

- 90 MR. NOSEWORTHY, CHAIRMAN: Thank you very much, 91 Mr. Kean. Hydro, have any questions?
- MR. YOUNG: We have no questions. Thank you, Mr. Kean.
- 94 MR. NOSEWORTHY, CHAIRMAN: Newfoundland 95 Power?
- 96 MR. HAYES: No questions for us, Mr. Chair. Thank you, 97 Mr. Kean.
- 98 MR. NOSEWORTHY, CHAIRMAN: Mr. Browne?
- 99 MR. BROWNE, Q.C.: Yes, I have some questions. Mr. 100 Kean, good afternoon. In terms of conservation, people

- using proper conservation to a way of insulating their
- 2 homes to bring down costs, is there any conservation
- 3 program here in town or anything that the union advocates
- 4 to try to assist people to bring down costs of heating?
- 5 MR. KEAN: Yes. Well, if you had an opportunity, I know
- 6 you've been here many years, different capacity, played
- 7 arbitrator between us and IOC, but if you'd notice since
- 8 then, many people have changed siding on their homes,
- 9 put new insulation on and changed windows, better
- barriers from the wind and these type of things to insulate
- their home, more insulation in the attic, so I think the
- majority of people in Labrador West have done that, yes.
- 13 I know you asked a question earlier regards to oil versus
- 14 electricity.
- MR. BROWNE, Q.C.: What's your view on that?
- MR. KEAN: Yeah. Well prior to 1999 we also negotiated
- with IOC that Hydro did (phonetic) the oil because IOC
- used to buy the oil and we used to get it and we used to
- also get reimbursement from IOC on that.
- 20 MR. BROWNE, Q.C.: You get a subsidization when you ...
- 21 MR. KEAN: Yes.
- 22 MR. BROWNE, Q.C.: ... when you purchase your oil.
- MR. KEAN: Yes, but in 1999 we cut that out because only,
- out of our total membership at that time of 1,400, there was
- only probably, I think, 30 or 40 using any consumption of
- oil. Most people still left their oil furnace in their homes,
- converted ... they had (unintelligible) in their heaters where
- they could switch from one system to the other in case of,
- I guess, electricity failure, but most of them use hydro at
- this time, electricity.
- MR. BROWNE, Q.C.: So the 1,400 members you had in
- 32 1999, when you renegotiated the agreement, only 30 or 40
- were using, were totally dependent on oil as a form of heat.
- MR. KEAN: Yes, that's right.
- 35 MR. BROWNE, Q.C.: And that clause in the collective
- 36 agreement is gone.
- 37 MR. KEAN: Yes.
- 38 MR. BROWNE, Q.C.: Is there any subsidization clause in
- 39 the agreement in reference to electricity?
- 40 MR. KEAN: Yes.
- 41 MR. BROWNE, Q.C.: How does that work?
- 42 MR. KEAN: As I mentioned in my brief, we had negotiated
- 43 there that any increase in hydro rates for the life of our
- collective agreement, for the members of 5795, IOC will
- reimburse our members.
- 46 MR. BROWNE, Q.C.: So if Hydro is getting an increase

- right now, that's passed on to IOC effectively.
- 48 MR. KEAN: That's right, and as the union, sure, my
- 9 members are protected, but that burden is gone on to IOC
- 50 and we want to (unintelligible) IOC will keep in the
- 51 community and any additional costs is only putting a
- burden on our employer and also for retirees in the
- 53 community, and as I said in my presentation, we expect
- between 700 and 1,000 people in the next five to ten years
 to retire. We want the majority of them to stay in Lab City,
- and if hydro rates go up and they leave, then Lab City is
- 57 just going to be probably a ghost town, because many of
- the jobs aren't going to be put in with the cost savings and
- 59 everything else that employers are doing.
- 60 MR. BROWNE, Q.C.: The subsidization or reimbursement,
- 61 I guess, that IOC gives individuals, does that pertain to the
- Town as well, the Town of Labrador City?
- 63 MR. KEAN: No, just 5795 members.
- 64 MR. BROWNE, Q.C.: Just your membership itself. And
- 65 how exactly does it work? If Hydro were to get an increase,
- 66 if it were ... well, from ... use your basic charge from
- 67 (inaudible) and decompose it, I think it works out to from
- 8 2.1 cents a kilo to 2.2 cents. So that tenth of a cent, that
- 69 would be paid directly by IOC or what's the mechanism in
- 70 place?
- 71 MR. KEAN: No. What would happen, I would have to pay
- 72 it on my hydro bill and my understanding, according to the
- papers I've seen from Hydro's request, is that they're asking
- 74 for a 17 percent increase in hydro rates, then that, I would
- 75 have to pay that directly ... because we haven't had an
- 76 increase since 1991 when Hydro took us over in '92, we
- 77 haven't used it yet, but then I guess we would have to
- forward that additional increase to IOC and some sort of
- 79 reimbursement.
- 80 MR. BROWNE, Q.C.: You mentioned in your evidence that
- production is down in Wabush but not in IOC.
- 82 MR. KEAN: Well, presently we're stockpiling. We're in a
- very difficult situation. We're hoping markets are going to
- turn around in the next couple of months. In Sept Iles right
- 85 now we have everything stockpiled because we haven't
- been able to sell it to customers. At Lab City itself, almost
- 87 everything is stockpiled and where Sheppardville, iron ore
- 88 used to be stockpiled two years ago, we're now cleaning
- 89 that area out and hopefully going to stockpile for the next
- 90 couple of months hoping that the markets are going to pick
- 91 up, and if not we're not sure what 2002 will hold for us,
- 92 because you can only stockpile for so long and, right, and
- 93 you're competing not only against QCM across the border,
- you're in a global economy and Brazil can take iron ore out
- 95 of the ground better than we can after we finished our
- 96 processing, so.

- MR. BROWNE, Q.C.: But you have no notice of layoffs at 1
- 2
- MR. KEAN: Not at this time, no. 3
- MR. BROWNE, Q.C.: In terms of individuals and their 4
- homes, you said people retain their furnaces and have an 5
- alternate fuel system in their homes. Is ... 6
- 7 MR. KEAN: Some individuals have, a lot of ...
- MR. BROWNE, Q.C.: And what about wood, do a lot of 8
- people use wood stoves ... 9
- MR. KEAN: Very few. 10
- MR. BROWNE, Q.C.: ... in the basements or ... 11
- MR. KEAN: No. Just for, I guess, recreation, your rec 12
- room sort of. I don't think anybody uses it for electricity 13
- for their ... 14
- MR. BROWNE, Q.C.: Not for a source of heat ... 15
- MR. KEAN: No. 16
- MR. BROWNE, Q.C.: ... as such. Just for recreation. 17
- MR. KEAN: That's right. 18
- MR. BROWNE, Q.C.: Okay. Those are my questions. 19
- Thank you very much, Mr. Kean. 20
- MR. KEAN: Thank you very much. 21
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. 22
- Browne. Ms. Mercer, do you have any ... 23
- MS. MERCER: No, no questions. 24
- MR. NOSEWORTHY, CHAIRMAN: Board counsel, Mr. 25
- Kennedy? 26
- MR. KENNEDY: I don't have anything, Chair. 27
- MR. NOSEWORTHY, CHAIRMAN: Commissioner Powell? 28
- COMMISSIONER POWELL: Just a couple of items. My 29
- ignorance of the area ... your members, both Lab City and 30
- 31 Wabush?
- MR. KEAN: No. I'm just President of the members with the 32
- Iron Ore Company of Canada. 33
- COMMISSIONER POWELL: Which is? 34
- COMMISSIONER SAUNDERS: Lab City. 35
- MR. KEAN: IOC. 36
- COMMISSIONER POWELL: Lab City. 37
- MR. KEAN: Yes. 38
- COMMISSIONER POWELL: Okay. So you're ... 39
- MR. KEAN: Wabush Mines got a different union, different 40

- local.
- COMMISSIONER POWELL: Okay. So you don't have any
- MR. KEAN: They're steelworkers but a different union and
- a different president responsible for them.
- COMMISSIONER POWELL: Okay. Okay, no ...
- COMMISSIONER SAUNDERS: No questions, Mr. Chair.
- COMMISSIONER WHALEN: No questions, thank you.
- MR. NOSEWORTHY, CHAIRMAN: I just have, it's the
- 50 same question basically I asked Mayor Letto. In terms of
- the reliability issue and the quality of service, are your
- members generally satisfied with that aspect of it?
- MR. KEAN: Well, for close onto 40 years our members did 53
- the servicing and the upkeep here and I must say I'm pretty
- happy with Hydro's work they have done here. They're 55
- good workers too, as our members are, and a good part of
- the community, and I got no complaints with regards to
- that. 58
- (3:45 p.m.)
- MR. NOSEWORTHY, CHAIRMAN: You commented on
- the fact that there's 700 to 1,000 eligible to retire over the
- next few years, and I think you indicated as well that the
- whole issue of reasonable electricity rates is a major 63
- consideration in their decision to stay here. Is that
- accurate? 65
- MR. KEAN: That's correct. Well, (unintelligible) the
- weather outside today but normal years around November
- you can start ski-dooing, and most winters, May 24th
- weekend, the last time I go to my cabin across the lake and 69
- there's still four feet of ice on the lake, and so you have
- long winters, but for those of us that have stayed here, we 71
- enjoy it. We go out, hunt and fish. But the hydro rates, a
- lot of people look at, is pretty good. Some people got
- probably family members here working also. But hydro
- rates is a big reason when people decide am I going to 75 76 leave here and retire in St. John's or some other part of the
- province or some other, you know, province in Canada.
- Hydro rates are one of these things that they consider and
- I want to see the majority of these people stay here in
- Labrador City, to keep it vibrant and everything else and
- it's the human factor of it, regards to, you know, if the rates
- go up, you know, I think it would have adverse effect on
- 82
- both communities.
- MR. NOSEWORTHY, CHAIRMAN: Did I hear you say
- earlier that there are 100 families who have retired and stay 85
- 86
- MR. KEAN: There's hundreds.

- 1 MR. NOSEWORTHY, CHAIRMAN: ... Labrador West?
- 2 MR. KEAN: There's hundreds here retired now presently.
- 3 About 60, 70 percent of the last 200 that left (phonetic) in
- 4 the last two years have stayed here, right, decided to stay
- 5 here.
- 6 MR. NOSEWORTHY, CHAIRMAN: I see, okay. Thank
- you very much, Mr. Kean, for taking the time out and
- 8 coming. That brings us to a conclusion on the formal
- 9 presentations today. I would like to indeed thank
- 10 everybody for coming and in particular the presenters,
- Mayor Farrell, Mayor Letto and Mr. Kean. We do have a
- schedule for tomorrow. We're beginning at 9:30. We only
- selecture for comorrow. We to beginning at 7.30. We only
- have one presenter, I understand, at this point in time, and
- that's Mr. Randy Collins, who's the MHA for Labrador
- West, and certainly if there's any other presenters that you
- may be aware of who wish to come and make an oral
- presentation to us, we'd be perfectly prepared to entertain
- anybody else who wishes to make some formal comment on
- this application tomorrow morning.

Notwithstanding, as I indicated earlier as well, if you feel that after we leave you would like to provide us with some written comments, there's an opportunity to submit a letter of comment and you can touch base again with the, with Ms. Blundon and you can get the information on that and the addresses and e-mail addresses as well.

That's it. We will reconvene at 9:30 and once again thank you very much.

29 (3:46 p.m.)

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(hearing adjourned)