- (9:30 a.m.) 1
- MR. NOSEWORTHY, CHAIRMAN: Thank you and good 2
- morning. Counsel, are there any preliminary items before 3
- we get started? 4

paragraph.

correspondence.

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

47

48

- MR. KENNEDY: Yes, Chair, I believe ... 5
- MR. NOSEWORTHY, CHAIRMAN: I recognize that Ms. 6
- Greene probably has some undertakings this morning in 7
- relation to Mr. Browne's cross yesterday. 8
- MR. KENNEDY: That's correct, Chair. 9
- MR. NOSEWORTHY, CHAIRMAN: Ms. Greene. 10
- MS. GREENE, Q.C.: Good morning. 11
- MR. NOSEWORTHY, CHAIRMAN: Good morning. 12
- MS. GREENE, Q.C.: There were four undertakings 13 requested by counsel for the Consumer Advocate or the 14 Consumer Advocate yesterday that he asked us to file 15 overnight, and I'd like to review those four now. The first 16 is an undertaking which is found in the transcript on page 17 34, lines 13 to 16, and was an undertaking to file the 18 correspondence between Newfoundland Hydro and 19 Newfoundland Power on the discussions on the VHF 20 Mobile Radio System. The first document in this regard is 21 found in NP-180, which was filed, and it is available on the 22 23 screen. It is a letter dated ... it's the second letter, the letter dated March 7th, 2001. This letter was primarily about the 24 digital microwave system but there is a reference to the 25 VHF Radio System, which is found there in the third 26

The second undertaking is found in the **transcript** on page 36, line 13 to 20, and this is the second in the sense that we were asked to file it overnight. And the Consumer Advocate asked us to provide a copy of the consultant's report on the incremental costs associated with serving Newfoundland Power on the VHF Radio System, and I have a copy of that report to file at this time. This is a draft report that was never finalized, as we had not heard back from Newfoundland Power, so you will see it is entitled "Draft" and wasn't finalized, but I do have copies to distribute at this time.

correspondence with respect to the VHF Radio System

between the two utilities, however, there were a number of

meetings over the winter and spring of 2001 and Mr.

Budgell is in a position to report on them this morning.

That is the first piece of the written

There were no other written

MR. KENNEDY: That'll be U-Hydro No. 19.

U-HYDRO NO. 19 ENTERED

MS. GREENE, Q.C.: The third undertaking is found in the transcript of yesterday at page 37 at lines 38 to 40 where we were asked to provide a map showing the sites of the

- repeater locations of Newfoundland Power. As well there had been a request to file the map for the repeater locations
- of Newfoundland Hydro. As we pointed out yesterday, the
- 52 sites for Newfoundland Hydro were contained in Figure A-
- 2 to the Telecommunications Plan that was filed in NP-180, 53
- but I have additional copies of that map to distribute at this 54
- time, but it is the same map that's found in Figure A-2 in the 55
- Telecommunications Plan of NP-180. So the first 56
- document I'm distributing is the map of Newfoundland
- Power's repeater sites. The first map being the
- Newfoundland Power sites, I guess, is U-Hydro 20. 59
- MR. KENNEDY: That's correct. Should add it as a new
 - exhibit, Chair, in light of the writing on it.

U-HYDRO NO. 20 ENTERED

- MR. NOSEWORTHY, CHAIRMAN: Thank you.
- MS. GREENE, Q.C.: So we also have a copy of the map just
- for convenience. That's also found in Figure A-20. It's of
- the Hydro sites. I'd like to distribute that at this time. I
- don't know if it needs to be marked because it's already in
- the record.
- MR. KENNEDY: That would not need to be marked again, 69
- Chair.

62

- MR. NOSEWORTHY, CHAIRMAN: Thank you. 71
- MS. GREENE, Q.C.: The last undertaking with respect to
- the VHF Radio, and again we were asked to provide it
- overnight, is found in the transcript of yesterday at page 74
- 37, starting at line 86 and going over to page 38 at line 11
- to 12, and is to report on the status of the discussions with
- Newfoundland Power on the VHF Radio Mobile System, 77
- and again Mr. Budgell is in a position to report on that this
- morning. I would point out that I spoke with the Consumer
- Advocate last night and provided him with copies of the 80
- documentation that's just now being circulated.
- MR. NOSEWORTHY, CHAIRMAN: Thank you.
- MS. GREENE, Q.C.: The last preliminary point that I would
- like to raise this morning is with respect to the evidence of Dr. Vilbert. Dr. Vilbert is the next witness who is scheduled
- to start on Tuesday. Last Friday, counsel for the Industrial
- Customers had indicated that there will be revised evidence 87
- filed by Dr. Vilbert, and I wonder if he's in a position to
- indicate if that is still correct and when we might expect to
- receive the evidence in light of the fact that Dr. Vilbert is
- 90
- starting as the next witness.
- MR. NOSEWORTHY, CHAIRMAN: Mr. Hutchings, 92
- please?
- MR. HUTCHINGS: Yes. Thank you, Mr. Chair. I had 94
- intended to raise this with the Board at this point, in any
- event. I received last night in electronic form the revised

- evidence of Dr. Vilbert and we're arranging to have it
- 2 printed and hopefully it should be available by lunchtime,
- 3 certainly by the end of the day in any event.
- 4 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 5 Hutchings. Anything further, Ms. Greene?
- 6 MS. GREENE, Q.C.: No, that's it. Thank you very much,
- 7 Mr. Chair.
- 8 MR. NOSEWORTHY, CHAIRMAN: Thank you very much.
- 9 Good morning, Mr. Budgell.
- 10 MR. HUTCHINGS: Excuse me ...
- 11 MR. BUDGELL: Good morning.
- 12 MR. HUTCHINGS: ... Mr. Chair.
- MR. NOSEWORTHY, CHAIRMAN: Good morning, Mr.
- 14 Browne. Oh, I'm sorry.
- MR. HUTCHINGS: Just before we go on, on the copy of U-
- 16 **Hydro 19** that I have there's reference to six attachments.
- I only have one, which is Attachment 6, sheet one of two.
- 18 MS. GREENE, Q.C.: And I would point out, and Mr.
- Budgell, when he comes to this, this was a draft report. It
- 20 was never finalized. The attachments would be like lists of
- 21 the sites, and because the report wasn't finalized they were
- never completed to a file as an attachment.
- 23 MR. HUTCHINGS: Okay, that ...
- MS. GREENE, Q.C.: So what you have is the ...
- MR. HUTCHINGS: That clarifies it.
- MS. GREENE, Q.C.: What you have circulated is the
- complete draft report.
- MR. NOSEWORTHY, CHAIRMAN: What's available, the
- 29 draft ..
- 30 MR. HUTCHINGS: Thank you, Mr. Chair.
- 31 MR. NOSEWORTHY, CHAIRMAN: Thank you. Good
- morning, Mr. Browne. I wonder could I ask you to
- continue with your cross, please?
- 34 MR. BROWNE, Q.C.: Thank you, Chairperson, and I
- acknowledge that Ms. Greene faxed information into our
- office last night after contacting us and we thank her for
- $\,$ those courtesies. Good morning, Mr. Budgell. Can you go
- to CA-17, please? CA-17, you provided there a chart at our
- 39 request for a typical annual electricity consumption for
- Hydro rural households. Yesterday I asked you a question
 concerning electricity and you mentioned that electric heat,
- 41 Concerning electricity and you mentioned that electric field
- I asked you was electric heat driving the system, and what
- was your response to that?
- 44 MR. BUDGELL: I think your question was in regards to,
- was it Newfoundland Power or was the overall system ...

- 46 MR. BROWNE, Q.C.: I think you brought up
- 47 Newfoundland Power.
- 48 MR. BUDGELL: Yes, but the electric heat has a large part
- to play in demand on the system.
- 50 MR. BROWNE, Q.C.: Sure. And there in that table, the
- 51 typical annual electricity consumption for Hydro rural
- households, how was this information compiled?
- 53 MR. BUDGELL: I understand this is a composite of all
- 54 Hydro rural ... it was information compiled from a ... there's
- a note there, information from a 2001 survey of households
- 56 located within Hydro's service territory.
- 57 MR. BROWNE, Q.C.: Okay. So it's on the island and in
- 58 Labrador as well.
- 59 MR. BUDGELL: Yes. All of Hydro rural.
- 60 MR. BROWNE, Q.C.: Okay. And the second column you
- 61 have with electric hot water but no electric heating, the
- annual electricity consumption, 10,548. That's in kilowatts
- 63 per year.
- 64 MR. BUDGELL: Kilowatt hours per year, yes.
- 65 MR. BROWNE, Q.C.: Okay. But if you have electric heat,
- 66 it would be 32,882. Now, obviously that depends on the
- 67 household. Were you doing a household of four people or
- two people or how many?
- 69 MR. BUDGELL: This, I think, refers to a composite
- 70 average, so I don't think it refers to any particular size of
- 71 household.
- 72 MR. BROWNE, Q.C.: Okay. So it's real figures.
- 73 MR. BUDGELL: Yes.
- 74 MR. BROWNE, Q.C.: Okay. In terms of electric heat and
- electric heat on the island, were you at the hearing on
- October 26th when we heard from the Conservation Corps
- 77 and Barbara Mullally-Pauly from the Energuide Program,
- 78 Department of Energy?
- 79 MR. BUDGELL: Yes, I was.
- 80 MR. BROWNE, Q.C.: And Ms. Barbara Mullally-Pauly
- made reference to the inefficiency in having electric heat
- 82 provided by burning oil. I think she made the comment,
- wouldn't it better if people burned their own oil in their own
- homes.
- 85 MR. BUDGELL: Yes, I remember that comment.
- 86 MR. BROWNE, Q.C.: Can you comment on that? Is that an
- accurate reflection of efficiency the way you would know
- 88 it?
- 89 MR. BUDGELL: Yes, in relation to us burning our oil,
- 90 producing electricity versus, if it's going to use for heat,

- versus a homeowner burning it at his house and directly
- 2 producing heat.
- 3 MR. BROWNE, Q.C.: Sorry, can you speak up a little?
- 4 MR. BUDGELL: I'm sorry. I'm trying to speak into the
- 5 microphone. I understand it's for the benefit ... some
- 6 people have difficulty ... producing electricity from a
- 7 thermal unit such as Holyrood for uses such as electric
- 8 heat is less efficient than producing heat via furnaces at a
- 9 person's home with a furnace, a modern furnace.
- 10 (9:45 a.m.)
- 11 MR. BROWNE, Q.C.: We go to this scenario now. If
- everyone in the province, the Government issued an edict
- and everyone in the province was told to convert to oil
- from electric heat as a source of heat for their homes, say if
- they did that, what would that do to your requirements at
- Holyrood? Just take that extremity for a moment and ...
- MR. BUDGELL: I wouldn't be able to offer numbers that
- you can bank on but it would have a major effect on
- 19 system's demand and as well energy.
- MR. BROWNE, O.C.: Could it very well put an end to
- 21 Holyrood?
- MR. BUDGELL: I don't know whether it's to that degree
- but it would be a, it would lessen the requirement for
- 24 Holyrood.
- MR. BROWNE, Q.C.: And I guess a corollary of that would
- be if people continue to put electric heat in their homes,
- we're going to end up burning more at Holyrood. Is that
- fair comment?
- 29 MR. BUDGELL: Yes, yes, on the short-run basis, assuming
- you don't add any other plant.
- 31 MR. BROWNE, Q.C.: And in the foreseeable future can
- you see where Holyrood would be taken out of operation,
- 33 for instance?
- MR. BUDGELL: Well, there will be a day, I would expect,
- 35 that Holyrood would reach its end of its useful life and
- have to be replaced by some other means.
- MR. BROWNE, Q.C.: But by an alternate source of energy
- other than hydraulics.
- MR. BUDGELL: Yes. I wouldn't be able to identify it but it
- would be an alternate source. It could be another source if
- a Labrador in-feed, for instance, ever materialized. It could
- be non-thermal.
- 43 MR. BROWNE, Q.C.: Given the fact then that electric heat
- 44 is causing some expense in terms of Holyrood and
- additional fuel requirements at Holyrood, have you approached Newfoundland Power, who are in the urbanized
- areas of this province for the most part, to point out that

- 48 problem?
- 49 MR. BUDGELL: Well, I think Newfoundland Power are
- 50 aware of the economics of producing electricity as well as
- 51 I am. I don't have to point it out to them.
- 52 MR. BROWNE, Q.C.: Should there be a program
- 53 undertaken, from a conservation perspective, dealing with
- builders to tell builders that it is, the pitfalls of putting
- electric heat into new construction?
- 56 MR. BUDGELL: I think builders should be aware of the
- 57 cost, but I think what builders take into effect or into
- 58 account, irrespective, unless there is a builder ... unless
- 59 there is a customer requirement that the customer asks for
- one source of energy versus another in a house, builders,
- 61 I think, tend to build in the system what is the lowest
- 62 capital cost source of heating for a house.
- 63 MR. BROWNE, Q.C.: Which is baseboard radiation.
- 64 MR. BUDGELL: Yes, which is ...
- 65 MR. BROWNE, Q.C.: They ...
- 66 MR. BUDGELL: I think that's the tendency.
- 67 MR. BROWNE, Q.C.: They won't dump a furnace into a
- 68 house anymore.
- 69 MR. BUDGELL: I don't think they'll put it in unless a
- 70 customer specifically asks for that.
- 71 MR. BROWNE, Q.C.: Have you approached the province
- 72 in terms of this as a potential problem of supply?
- 73 MR. BUDGELL: There was some discussions with the
- 74 province, both Newfoundland Power and ourselves, back
- in the early 1990s in regards to resource planning and the
- initiatives both on supply and demand side that could be
- vi undertaken within the province.
- 78 MR. BROWNE, Q.C.: Would it help you now if there was
- 79 a halt put to putting electric heat into homes, further
- 80 expansion of effectively putting oil into Holyrood? Would
- 81 that help the situation now that you find yourselves in?
- MR. BUDGELL: The load growth is rather modest but if
- electric heat is not put into homes there would be less growth and (inaudible) less fuel burned and somewhere
- 57 Slower and (maddistr) less raci barned and somewhere
- 85 over the time period there may be less capacity built to
- 86 meet it.
- 87 MR. BROWNE, Q.C.: What demand side management
- initiatives is Newfoundland Hydro into now on the island?
- 89 MR. BUDGELL: Our initiatives are mostly associated with
- 90 the ... I believe they're listed in one of the RFIs, if I might go
- 91 to it. I'm sorry, I mentioned it was in an RFI. It wasn't. The
- 92 ..
- MR. BROWNE, Q.C.: I think in the CA-106 you'll find

- some demand side management initiatives.
- 2 MR. BUDGELL: Yeah. L...
- 3 MR. BROWNE, Q.C.: Let me take ...
- 4 MR. BUDGELL: I'll try to speak from memory.
- 5 MR. BROWNE, O.C.: Okay.
- 6 MR. BUDGELL: I can't get to the exact ... most of the ...
- there are two aspects, but you mentioned the island, but
- 8 there are two aspects to our demand side management
- 9 program. In the case of the island system we're essentially,
- where administratively possible, following the programs
- that Newfoundland Power offer their customers, and
- besides that we have bill information going out to
- customers and, as the Conservation Corps indicated on
- Friday, we participate with them in providing information to
- those customers that express some difficulty in
- understanding their bill and why their electric use is so
- 17 high.
- MR. BROWNE, Q.C.: Ithink you gave, what was it, \$18,000
- to the Conservation Corps. I think that was the figure
- 20 mentioned previously for ...
- MR. BUDGELL: Yeah. I heard that number ...
- 22 MR. BROWNE, Q.C.: ... work that they undertook.
- 23 MR. BUDGELL: Yes.
- MR. BROWNE, Q.C.: So it's mainly in brochures and billing
- information that you have your initiative right now?
- MR. BUDGELL: Yes. There's Ener-Can information made
- 27 available to customers upon request and at our sites.
- 28 MR. BROWNE, Q.C.: And you heard Ms. Barbara
- 29 Mullally-Pauly, her views on brochures.
- MR. BUDGELL: Yes, I think I share those views too in a
- 31 way because we all get bill stuffers. We all know what we
- do with them.
- 33 MR. BROWNE, Q.C.: So they have no real value, you're
- 34 saying?
- 35 MR. BUDGELL: Well, I think they have value, value to a
- 36 customer ...
- 37 MR. BROWNE, Q.C.: That's not what she said. She said
- they may have minimal value, I think she ...
- 39 MR. BUDGELL: Yeah. They have some value to
- 40 customers. It depends on the circumstance, if that's the
- issue that a customer is interested in.
- 42 MR. BROWNE, Q.C.: Now, I refer you to CA-106. You
- 43 might need your hard copies for this. These are various
- 44 reports on demand side management and an initiative you
- took in Labrador in the diesel communities in the 1990s.

- 46 Why did you choose Labrador to undertake demand side
- 47 management initiatives in Labrador? Why did you choose
- 48 Labrador?
- 49 MR. BUDGELL: I think it was because it was, I believe at
- 50 that time it was some of the higher cost systems.
- MR. BROWNE, Q.C.: And in the diesel communities.
- 52 MR. BUDGELL: Yes, certainly.
- 53 MR. BROWNE, Q.C.: Although I do notice an anomaly
- there. You took a demand side management initiative in
- 55 Labrador City. Why Labrador City?
- 56 MR. BUDGELL: Yeah. At that particular time we were in
- 57 the process of just taking over the community and there
- 58 were some upgrading going on within the city and our
- 59 analysis was to see if we could determine if there was any
- 60 benefits in applying some DSM initiatives in that 61 environment, see if we could defer some of those
- 62 initiatives.
- 63 MR. BROWNE, Q.C.: In Labrador City, supply is there and
- 64 electricity is relatively cheap.
- 65 MR. BUDGELL: Yes, and that's part of the problem in that
- environment in getting people to save electricity. It's very
- 67 difficult.
- 68 MR. BROWNE, Q.C.: Because it is so cheap there.
- 69 MR. BUDGELL: Because it is so cheap, yes.
- 70 MR. BROWNE, Q.C.: You find that that's a problem?
- 71 MR. BUDGELL: Well, any time the customer makes a
- decision based on what he perceives to be his relative cost,
- 73 between his alternatives, and it's difficult to pursue
- 74 conservation in an environment of very low cost.
- 75 MR. BROWNE, Q.C.: Now you chose Labrador to do
- 76 demand side management studies. Why didn't you do
- right similar studies on the island?
- 78 MR. BUDGELL: I think it was just a cost consideration,
- 79 that these were pilots, and it was a pilot study and the
- 80 intention of course, depending on the results of the pilots,
- we would expand that to other areas if it was positive.
- 82 MR. BROWNE, Q.C.: Can you refer a moment to the
- 83 August 1994 progress report on demand side management
- 84 **during 1993**? It's found in **CA-106**.
- 85 MR. BUDGELL: I have a March and I have a December.
- 86 For some reason I'm ... just stand by.
- 87 MR. BROWNE, Q.C.: Your counsel might assist you.
- 88 (10:00 a.m.)
- 89 MS. GREENE, Q.C.: Actually I don't have copies of those
- 90 reports here either.

- MR. BUDGELL: I'll try to ... I have copies here. I'll try to 1
- look for it there if I ... I might be just skimming over it. 2
- MR. BROWNE, Q.C.: Okay. We'll give you a few moments. 3
- Thank you. 4
- MS. HENLEY ANDREWS, Q.C.: Which year are you 5
- 6 talking about?
- MR. BROWNE, Q.C.: It's progress report on demand side 7
- management during 1993. 8
- MR. BUDGELL: Oh, it's a progress ... I'm sorry. I'm looking 9
- 10
- MR. BROWNE, Q.C.: Sorry, Newfoundland and Labrador 11
- 12 Hydro, August 1994.
- MR. BUDGELL: I was looking for an August '94 report on 13
- the study, I'm sorry. I'll go to August. 14
- COMMISSIONER POWELL: Is that Tab No. 10? They're 15
- all under tabs. Is that Tab 10 you're talking about? 16
- MR. BROWNE, Q.C.: We're after re-tabbing ours, 17
- Commissioner Powell, so I can't be of assistance. 18
- COMMISSIONER POWELL: I got one here, Tab 10. 19
- MR. BROWNE, Q.C.: You might be right. 20
- MR. BUDGELL: Okay, I found mine but ... 21
- MR. BROWNE, Q.C.: The progress report on demand side 22
- management during 1993, paragraph one has the 23
- introduction. Just can you read that into the record? 24
- MR. BUDGELL: "This progress report on demand side 25
- management for 1993 has been prepared in response to the 26
- April 13th, 1992, report issued by the Board of 27
- Commissioners of Public Utilities, the Board, where the 28 Board directed that Newfoundland and Labrador Hydro,
- 29
- NLH, prepare annually a joint report with NP on the 30
- progress of DSM for the year then ended." 31
- MR. BROWNE, O.C.: Okay. Is that order of the Board still 32
- current? 33
- MR. BUDGELL: I would assume it is. 34
- MR. BROWNE, Q.C.: Are you continuing to prepare jointly 35
- a report with Newfoundland Power? 36
- MR. BUDGELL: I think ... I believe ... it's my understanding 37
- there are separate reports produced on DSM activities. 38
- MR. BROWNE, Q.C.: That's not what the order says 39
- though, is it? 40
- MR. BUDGELL: No, and I believe that's been reported as 41
- such from the beginning. Now, I don't know whether there 42
- was any discussion at that time with the Board in that 43
- regard but that's the way the utilities have reported. 44

- MR. BROWNE, Q.C.: The report itself gives various, has
- various attachments, and the attachments there, about five
- or six pages into the report ... I think it's unnumbered. It
- 48 says "Attachments." Page five, I guess, it would be. It
- provides eight items there including the following page, 49
- "How to reduce your energy cost, the energy efficiency
- guide for business, industry, government and institutions."
- Can you just take us through that, the first one there, "How 52
- to reduce your energy costs, second edition, 53
- Newfoundland and Labrador Hydro"? Is this something
- you produced?
- MR. BUDGELL: I think our name is ... I don't know whether
- this is a program in literature that is taken from a generic
- 58 program ...
- MR. BROWNE, Q.C.: It might be something you've
- adopted.
- MR. BUDGELL: Yes.
- MR. BROWNE, Q.C.: And to whom did these go, "How to
- reduce your energy costs," the second edition? Is that
- going out to someone in particular?
- MR. BUDGELL: I would assume based on the direction on
- the page, it's an efficiency guide for businesses, industry,
- government and institutions.
- MR. BROWNE, Q.C.: Okay. And just to continue on, you
- have energy wise. You deal something with hot water in
- the spring of 1993, then you do something on home
- lighting, switch on, savings, then something called "The
- Energy Wise Newsletter Continues, Comfort at Your
- Fingertips" and so on. And if you just follow through with
- me there, you have a diagram there, "Be Energy Wise," a 74
- few diagrams there on that. Then you have "Wrap up for 75
- Savings, Customer Brochure," Wrap up for Savings. Are
- you familiar with that plan, the Wrap up for Savings?
- MR. BUDGELL: I believe this is a plan that we were 78
- following, one of Newfoundland Power's plans.
- MR. BROWNE, Q.C.: Are you still involved in that plan,
- the Wrap up for Savings Plan?
- MR. BUDGELL: I believe we still have it on the books but
- there's very little activities or requests for it.
- MR. BROWNE, Q.C.: What do you mean you still have it
- on the books? Is it ...
- MR. BUDGELL: It's a program that if we have requests for,
- I believe that Hydro will support, but I don't think there's
- any requests by the customers for it.
- MR. BROWNE, Q.C.: How would people know you have
- the program?
- MR. BUDGELL: I don't know if it's gone out in any of the

- recent newsletters or not. 1
- MR. BROWNE, Q.C.: And you're in charge of demand side 2
- 3 management?
- MR. BUDGELL: Yes. I have since 1999. 4
- MR. BROWNE, O.C.: You don't know if it's in the 5
- newsletters or not? You don't know what you're doing 6
- 7 here?
- MR. BUDGELL: Just a second now. The responsibility ... 8
- there's two areas of demand side management within 9
- Hydro. The responsibility for analysis is with my 10
- department, the responsibility for delivery of programs is 11
- with the Customer Services Department. 12
- MR. BROWNE, Q.C.: Do you ever get together on that? 13
- MR. BUDGELL: Yes, we do. 14
- MR. BROWNE, Q.C.: So does the brochure go out or 15
- 16 doesn't it?
- MR. BUDGELL: I'm not aware, I've already indicated, 17
- whether it has gone out recently. 18
- MR. BROWNE, Q.C.: Then you have the Charlottetown 19
- Pilot Project. Can you tell us a little about that, page 15? 20
- Do you recall why you chose Charlottetown? Was that 21
- one of your decisions or how did you ... 22
- MR. BUDGELL: No. 23
- MR. BROWNE, Q.C.: ... get the advice to do 24
- Charlottetown? 25
- MR. BUDGELL: Again, I indicated that I assumed 26
- responsibility for the DSM in '99. This is a program back in 27
- '93, so forgive me if I don't know all the details, but I 28
- assume Charlottetown was a good program, a 29 representative program amongst the systems in Labrador
- 30 for carrying on this program. I'm just reading to see which 31
- one this was, whether it was the ... yes, this was the first
- 32
- program. So it had a proper mix of customers. It was well 33
- representative of the rural systems in Labrador, the type of 34
- 35 customer make-up, I would suspect.
- MR. BROWNE, Q.C.: And on page 21 there's a review of 36
- the cost-effectiveness which led to some observations. 37
- Can you refer to those for a moment, please? And item one 38
- there, can you read that into the record? 39
- MR. BUDGELL: The provision of conservation is more 40
- cost-effective than the provision of energy, i.e., DSM costs 41
- less than fuel, and therefore it costs less than all further 42
- marginal cost configurations. In other words, diesel DSM 43
- ambiguously passes the TRC and utility tests." 44
- MR. BROWNE, Q.C.: Do you accept that premise, that the 45
- provision of conservation is more cost-effective than the 46

- provision of energy?
- MR. BUDGELL: In the case of this analysis, conservation
- was less than the fuel cost of producing energy in those
- communities. Yes, I accept that.
- MR. BROWNE, Q.C.: You had some innovative programs 51
- there which sort of caught my eye. If you go one, two,
- three, the third brochure there, the "Energy Wise Water
- Heater Program, The Customer Brochure," and you have ...
- it's a \$500 coupon there attached. I guess that would catch anyone's attention with that. It says, "Store away this
- 56 coupon until needed." Have you got that one? 57
- MR. BUDGELL: I believe that was back in the ...
- MR. BROWNE, Q.C.: Just two pages up from page 22 there
- at the end of Charlottetown.
- MR. BUDGELL: Yes, I have it, on the bottom left-hand ...
- MR. BROWNE, Q.C.: Yeah.
- MR. BUDGELL: ... part of the page there.
- MR. BROWNE, Q.C.: Can you tell us a little bit about that?
- MR. BUDGELL: Yes. At that particular time this was an 65
- attempt, a system-wide isolated attempt to see if we could,
- we were attempting an initiative to see if we can have 67
- substitution of electric water heating in the rural areas, the
- rural isolated areas.
- MR. BROWNE, O.C.: Substitute electric water heat for?
- MR. BUDGELL: Oil.
- MR. BROWNE, Q.C.: For oil.
- MR. BUDGELL: Oil or any other source, I guess. Could
- have been propane, but oil would have been the main ...
- MR. BROWNE, Q.C.: And you have an analysis done
- there, and I think it's self-evident, people can read it. Given 76
- the time constraints, I won't ask you to do that now. But
- how did the program work out?
- MR. BUDGELL: It didn't work out very well. It was ... the
- problem that we had was, well, were two issues, two things
- happened to affect the program. Most of the activity that
- did occur relative to this program occurred on the St. 82
- Anthony/Roddickton system at that particular time, and 83
- which happened to be one of our, relative to the other
- isolated systems because it was large, the lower cost 85
- system, and of course St. Anthony/Roddickton eventually,
- just shortly after 1993 and 1994, we knew we were going to interconnect the community. In the rest of the isolated
- systems a difficulty arose because we couldn't gain enough
- 89 interest in the oil industry to go out and market their 90
- products.
- MR. BROWNE, Q.C.: I imagine oil would be very expensive

- in a lot of these places, wouldn't it, in rural Labrador?
- 2 MR. BUDGELL: I would expect that it would be more
- 3 expensive than here, for instance.
- 4 MR. BROWNE, Q.C.: I think we had evidence during the
- 5 hearings up there, a lot of people were into wood.
- 6 MR. BUDGELL: Yeah.
- 7 MR. BROWNE, Q.C.: It was the exception when we heard
- 8 anyone (unintelligible) to oil.
- 9 MR. BUDGELL: Yeah. It wasn't ... the issue was not so
- much the oil is expensive, but the point here in regards to
- the oil industry itself wouldn't go into those areas and ... it
- wasn't worth their while, I suspect, to go into those areas
- and market this product. We were trying to get them
- interested as well, as an ally, to make this, their oil product
- available in that market.
- MR. BROWNE, Q.C.: Did you do a comparable survey or
- comparable program on the island with the exception of the
- 18 Great Northern Peninsula? Did you try anywhere else
- within your areas?
- MR. BUDGELL: This program ...
- 21 MR. BROWNE, Q.C.: The \$500 program.
- 22 MR. BUDGELL: ... on the isolated ... this was available for
- the isolated systems on the island as well.
- MR. BROWNE, Q.C.: For the entire ...
- 25 MR. BUDGELL: Yes.
- MR. BROWNE, Q.C.: For your entire jurisdiction.
- 27 MR. BUDGELL: Yes. The only activity was in St.
- 28 Anthony/Roddickton area, and that was mostly because
- 29 the oil companies had facilities and support and structures
- 30 there they offered.
- 31 MR. BROWNE, Q.C.: And you worked cooperatively with
- 32 the oil companies to attempt to get people to convert to oil.
- 33 MR. BUDGELL: Yes, that's my understanding at that time
- that happened.
- MR. BROWNE, Q.C.: Where we're dependent on oil vis-a-
- vis Holyrood, have you attempted to launch a similar
- 37 program with the oil companies on the island portion of the
- province in the urbanized areas in order to bring down the
- 39 dependency of fuel burned in Holyrood?
- 40 MR. BUDGELL: No, there's been no program initiated in
- 41 that light.
- MR. BROWNE, Q.C.: You've had no discussions with them
- 43 there
- 44 MR. BUDGELL: No.

- 45 MR. BROWNE, Q.C.: Currently do you have any programs
- 46 in place in Labrador for, dealing with conservation? Do
 - 7 you have any ongoing projects there?
- 48 MR. BUDGELL: There is, I believe, two communities
- where, Norman's Bay ... what we've been doing this year ...
- 50 I believe there's three. There's two communities in
- Labrador, I believe. It's William's Harbour and Norman's
- 52 Bay and François on the island. I don't remember ... there's
- 53 two done, there's one yet to do, which are high cost
- systems, and what we're attempting to do there is similar to
- what we did in Charlottetown in the report we just read,
- some aspects of that program, to try to ... because they're high cost systems so therefore, as we just read that
- statement, we're going into those systems and putting in
- the more efficient electric lighting with thermostat turn back
- 1 1 1 1
- and what have you to try to save.
- 61 MR. BROWNE, Q.C.: Sure. Now places like Charlottetown,
- 62 I think we heard from officials there when we were in
- 63 Labrador, you brought in the program there and people
- 64 referred to it, but has there been any follow-ups done year
- over year to determine if people are continuing to put
- 66 blankets on their hot water boilers and are continuing to
- use fluorescent lights, etcetera?
- 68 MR. BUDGELL: I think in your response to your question,
- 69 CA-106, I believe there's two follow-up reports on
- 70 Charlottetown.
- 71 MR. BROWNE, Q.C.: From your own perspective though,
- 72 year over year, are you still going in there? Is that the
- 73 plan?
- 74 MR. BUDGELL: Well, I ...
- 75 MR. BROWNE, Q.C.: Or do you just hit and run or do you
- 76 continue? Is it a continuous process?
- 77 MR. BUDGELL: It is a continuous process.
- 78 MR. BROWNE, Q.C.: In reference to Labrador, on the back
- of your bills, and reference I guess to other customers, on
- 80 the backing of your bill there you have a number of kilowatt
- 81 hours and you use a typical electricity use for a family
- 82 during the winter months. Can you refer to that? It's in
- evidence. It was put in evidence October 26th, and I don't
- 84 have the ...
- 85 MS. GREENE, Q.C.: It's CA-1.
- 86 MR. BROWNE, Q.C.: CA-1, okay.
- 87 MR. BUDGELL: As an undertaking or ...
- 88 MS. GREENE, Q.C.: No.
- 89 MR. BROWNE, Q.C.: No. It was given out. And you have
- 90 there ... do you have it, Mr. ...
 - 91 MR. BUDGELL: Yes, I do.

- MR. BROWNE, Q.C.: Can you read out the third paragraph 1
- there for us? 2
- MR. BUDGELL: Third at the left? 3
- MR. BROWNE, Q.C.: Yes. 4
- MR. BUDGELL: "Electricity is used in the home for many 5
- different purposes, lighting, heating, water, heating water," 6
- I'm sorry, "washing clothes, and running the refrigerator. 7
- In most homes there are many electrical devices from 8
- televisions to stoves to lamps. Here is how a typical family 9
- of four in a home without electric heat uses electricity 10
- during a winter month." 11
- MR. BROWNE, Q.C.: Now without electric heat, and you're 12
- using with, during a winter month. What's the significance 13
- there? Would you not use your electric range as much 14
- during the winter than the summer? 15
- MR. BUDGELL: No. There would be some changes in 16
- 17 some of the use. Like water heating in a winter month
- might be a little higher, lighting use might be a little higher 18
- in a winter month, so there would be differences between 19
- summer and winter on some of these activities. 20
- MR. BROWNE, Q.C.: And you have a furnace there of 125. 21
- MR. BUDGELL: Yeah. Clothes dryer, for instance, might 22
- be a little different, I suppose, if people dry clothes 23
- outdoors in summer, winter. I would expect that there 24
- 25 would be differences.
- MR. BROWNE, Q.C.: Are you familiar with the life, so-26
- called lifeline kilowatt usage of 700? 27
- MR. BUDGELL: Yes, I am, somewhat. 28
- MR. BROWNE, Q.C.: How can you put on the back of your 29
- bill that this is a typical kilowatt hour usage during the 30
- winter months and yet suggest that the lifeline rate is 700 31
- kilowatts? 32
- MR. BUDGELL: Well, the lifeline rate had been set in the 33
- past at 700 kilowatt hours to cover normal annual usage, 34
- not monthly usage for a home without electric heat. 35
- (10:15 a.m.) 36
- MR. BROWNE, Q.C.: You have CA-17, if you go back to 37
- that for a moment. And the typical annual electricity 38
- consumption for Hydro rural households, kilowatts per 39
- year, you have there with electric water but no electric heat, 40
- you have down as 10,548, and we all know 12 700s is not 41
- 10,548, so ... 42
- MR. BUDGELL: No, but that ... the number here, 10,548, is 43
- not a number that reflects the usage of isolated systems. 44
- We had indicated that's for all rural systems, so that 45
- number reflects rural island interconnected and Labrador 46
- interconnected average numbers. 47

- MR. BROWNE, Q.C.: In that Labrador, we had evidence
- which was fairly consistent of people testifying they
- needed their lights and water heating, they needed an
- electric range and a refrigerator, and that they needed a 51
- deep freeze. Most of them said they needed a clothes
- washer and a clothes dryer, particularly given the seasons
- they're in. Most had a television, few had furnaces, but
- some had water circulators that were needed. Given all 55
- 56 these usages, have you re-examined the 700 kilowatt lifeline
- rate? Do you think that still applies?
- MR. BUDGELL: Well, in reading, I regret that I didn't
- attend the Labrador session, but I did read the ones that
- you refer to ...
- MR. BROWNE, Q.C.: Sure.
- MR. BUDGELL: ... at Goose Bay, and certainly the
- commentary was quite interesting. We've been aware that
- the, particularly in the case of Labrador, that the customers
- do dip into the second, what's so-called the second block
- in the wintertime and that, I think, is the reason for their
- sort of outcry that you heard at that particular hearing in
- regards to the rates. A similar issue came up during the
- 1995 hearing. I believe the Board at the time, and I'm not 69
- going to apply what rationale the Board decided, but the
- Board decided that the 700 kilowatt hours should remain as
 - it didn't cover all electric heat use during the year but it
 - made a significant contribution towards the electric water
- heating usage of the customers. Most of the increases 74
- occurred in the lifeline, or, let's say above the lifeline, over 75
- the years, it's materially because of electric hot water 76
- heating in those communities. For instance, right now, I'll 77
- use the year 2000 as an example, the average monthly 78
- consumption on an isolated rural system in kilowatt hours
- per month, and this average, not winter month, just
- average, on the island it's 647 kilowatt hours. In the case of 81
- Labrador it's 767. But that doesn't give you the full story 82
- obviously because that's an average, and ...
- MR. BROWNE, Q.C.: Given the fact that in Labrador, in the
- 85 winter months, and in the back of your bill you got down
- 86 during a winter month, I guess winter starts earlier in
- Labrador and ends later, doesn't it?
- MR. BUDGELL: Yes, it does.
- MR. BROWNE, Q.C.: So is it a fair reflection of the reality
- to say 700 kilowatts is a lifeline rate for Labrador for these
- diesel communities? 91
- MR. BUDGELL: I think the 700 kilowatt hours doesn't
- represent any particular group. It's a mix. Like the lifeline
- requirements for Labrador are very different than the lifeline 94
- requirements for the island. I'll give you that.
- MR. BROWNE, Q.C.: So is 700 adequate or not adequate?

- 1 MR. BUDGELL: Well that's something that the Board
- 2 should determine.
- 3 MR. BROWNE, Q.C.: But you see it as a problem.
- 4 MR. BUDGELL: I see it as a problem because the
- 5 customers are indicating it's a problem and I know that the
- 6 customers' bills do in the winter months, based on our
- 7 analysis, do go above the 700. The issue on the other side
- 8 of raising the lifeline block is the issue of subsidization. If
- 9 the lifeline block is increased, it would mean that the level
- of subsidization to these customers by, I guess,
- Newfoundland Power and the Labrador interconnected
- system would have to increase, so it's a trade-off here
- where that number goes, and it's not an easy decision.
- 14 MR. BROWNE, Q.C.: If in Labrador there's talk of
- interconnection, of bringing the so-called line to the island,
- I gather that line would take a Labrador route, if it ever
- came into the island.
- 18 MR. BUDGELL: Yes.
- 19 MR. BROWNE, Q.C.: It wouldn't go through Quebec,
- 20 would it?
- 21 MR. BUDGELL: No.
- MR. BROWNE, Q.C.: No. So if it went along the Labrador
- 23 route, that would open up possibilities, particularly for
- southern Labrador. Is that ...
- MR. BUDGELL: It may not.
- MR. BROWNE, Q.C.: Why would that be?
- 27 MR. BUDGELL: Cost.
- 28 MR. BROWNE, Q.C.: Do you think you'd get away with
- bringing a line into the island, going by southern Labrador
- 30 without interconnecting southern Labrador? Do you think
- 31 the politics would work in your favour there?
- 32 MR. BUDGELL: I don't know if I should answer that.
- 33 (laughter)
- MR. BROWNE, Q.C.: There is a reality though, isn't there?
- 35 MR. BUDGELL: Yes, there always is.
- MR. BROWNE, Q.C.: In reference to Voisey's Bay and CA-
- 47 makes mention of Voisey's Bay, a question we put to
- you, if in the coming months there was an agreement to go
- 39 ahead with Voisey's Bay, to fast track Voisey's Bay and to
- build a smelter at Argentia, how would Hydro deal with
- 41 that?
- 42 MR. BUDGELL: Well, we ... our means of dealing with it
- would depend upon the level of capacity and energy that
- 44 that plant would require, but I would think our means of
- dealing with it would be similar to what had occurred in
- 46 1997 when they approached us similarly.

- 47 MR. BROWNE, Q.C.: And what would that be?
- 48 MR. BUDGELL: Well, we had to move very quickly and
- 49 issue a request for proposals for generation to meet the
- 50 forecast demand at that time for the timeframe when we
- needed additional capacity and energy.
- 52 MR. BROWNE, O.C.: What are the possibilities there?
- 53 Would it mean burning more fuel at Holyrood, is that what
- we're down to?
- 55 MR. BUDGELL: Certainly the resources on the island non-
- 56 thermal are limited at this particular time. I think the only
- one that, the only significant source Hydro has in its
- 58 inventory is Island Pond, as far as a hydroelectric resource,
- 59 but it's small, so again it would depend on the requirements
- of that customer. I'm sorry, am I speaking loud enough?
- Can you hear me?
- 62 MR. BROWNE, Q.C.: No, you're not.
- 63 MR. BUDGELL: Oh.
- 64 MR. BROWNE, Q.C.: You might be giving out though.
- You have been on the stand a long time, I acknowledge
- 66 that. (laughter) So what would the plan be here if you were
- 67 directed to deal with Voisey's Bay in a limited amount of
- 68 time?
- 69 MR. BUDGELL: In a limited amount of time we'd first, from
- 70 the customer, try to get a very good firm understanding of
- 71 what their annual requirements are, not only on an annual
- 72 basis but on a monthly basis, distribution. We'd certainly
- 73 have to get an indication of where the location of the
- 74 facility is, because the location might dictate costs other
- 75 than just generation, transmission ...
- 76 MR. BROWNE, Q.C.: Sure.
- 77 MR. BUDGELL: Those type of things. So we would move
- 78 then to engineering on a planning basis in two areas, on
- 79 our transmission system and our generation system, to
- o very quick analysis. In the case of generation we'd have to
- 81 move forward. Let's say in the current ... I believe the
- 82 technology being talked about recently is Hydro net and
- 83 my understanding of that, that those requirements are
 - under 50 megawatts, roughly in that size in requirements.
- We'd have to look at how that would affect the load forecast and the timing of a next resource, and then we'd
- 7 have to issue an RP to seek out what resources are
- 88 available on a competitive basis against Hydro's resources
- 89 to meet that load requirement and any other load
- 90 requirement in that timeframe, because usually if you have
- 91 an industry such as that starting up, there's spin-off
- 92 economic activity to drive the load, additional load as well,
- 93 so that would have to be incorporated into a load forecast
- 94 in very quick order. We'd have to vet the alternatives,
- 95 make a decision, bring it to the Board and get approval.

- 1 That's if the resource is going to be included in the, and the
- 2 costs are going to be included in the rates for everybody.
- 3 MR. BROWNE, Q.C.: Could Holyrood drive Voisey's Bay?
- 4 MR. BUDGELL: Holyrood, as far as in energy, what's
- 5 incremental, could, but you'd have to look at, remember
- went to a table the other day in regards to the reserve. The
- 7 system ... we'd have to do an analysis of whether the
- 8 system has sufficient reserve with that additional capacity
- and energy, so Holyrood, of itself, may not be able to drive
- it depending on the capability of the system.
- 11 (10:30 a.m.)
- MR. BROWNE, Q.C.: Okay. I want to go back to the VHF
- discussions, a final area, to give you some hope there.
- 14 MR. BUDGELL: Thank you.
- MR. BROWNE, Q.C.: And yesterday you told us there
- were discussions with Newfoundland Power in reference to
- the VHF repeater sites, and you've re-filed with the Board
- two exhibits which were already present, NP-180 and ...
- 19 know now where it fits. We have the minutes of the
- $\,$ meetings suggesting when you went to a new VHF system.
- It would be a good time to, for you all to get on board the
- 22 same truck. Where are we with that, yourself and
- Newfoundland Power?
- 24 MR. BUDGELL: Well, we met, or people from our
- 25 Telecontrol Department met with people from, personnel
- from Newfoundland Power on February 21st of this year.
- 27 I'll try to speak up. Hydro's Telecontrol Department,
- 28 representatives, met with representatives of Newfoundland
- 29 Power's Telecontrol on February 21st of this year at
- Newfoundland Power's Kenmount Road offices. The Hydro people were accompanied by a consultant that
- 32 Hydro had hired to have a look at what requirements would
- be required to have Newfoundland system, Newfoundland
- Power's requirements added to what we were planning to
- do for our system. At the meeting the representatives of
- 36 Hydro made a presentation to Newfoundland Power. This
- 37 presentation, from what I understand, is the same
- 38 presentation Newfoundland Hydro also made to Works
- Services and Transportation in this regard, because it is another party that Hydro wishes to get on board for the
- another party that Hydro wishes to get on board for the new VHF and Hydro, I think I indicated yesterday, Hydro
- has gotten indications from Works Services that they are
- interested in proceeding with us, and at that particular
- meeting the focus and the purpose of the meeting was to
- get an indication from Newfoundland Power whether they
- were interested in participating, and coming out of the
- meeting it was decided to have the consultant come up
- with an incremental cost to our cost of the system for
- 49 meeting Newfoundland Power's requirements, and I
- 50 understand subsequent to that meeting the consultant and

- 51 representatives of Hydro and Newfoundland Power met at
- 52 least on two occasions to iron out the intricacies and
- locations of those additions, and this culminated in a
- 54 meeting with Newfoundland Power at Hydro's building on
- 55 May 25th of this year where Hydro provided
- 56 Newfoundland Power with the outcome, the cost of the
- 56 Newfoundand Fower with the outcome, the cost of the
- 57 addition, which was roughly \$3 million, the incremental
- costs to add additional infrastructure to our proposal to
- cover off their sites as well, if they wished to proceed with
- a replacement for their VHF system.
- 61 MR. BROWNE, Q.C.: Can you just restate that again. And
- 62 I don't know, I'm having difficulty hearing. Maybe the
- microphone should be turned on so we can hear it.
- 64 MR. BUDGELL: I'm speaking towards you. I should maybe
- speak ...
- 66 MR. BROWNE, Q.C.: Yeah, and I don't know how the
- 67 Board is making out.
- 68 MR. NOSEWORTHY, CHAIRMAN: Is there any volume
- 69 control on that ...
- 70 MR. KENNEDY: I think it's just the witness had slowly
- 71 shifted his way down to the end of the table and the
- 72 microphone was no longer in front of him. (laughter)
- 73 MR. BUDGELL: I'm still trying to get away from this rut I'm
- 74 in. (laughter)
- 75 MS. GREENE, Q.C.: The rut on the floor.
- 76 MR. BUDGELL: I won't answer that question either.
- 77 Should I ... do you want me to go back and start this or ...
- 78 MR. BROWNE, Q.C.: No. If you're going ... okay, tell us
- 79 about the May 25th meeting between yourselves and
- 80 Newfoundland Power. That's what I want to get to.
- 81 MR. BUDGELL: Yeah. The May 25th meeting, we met with
- 82 Newfoundland Power at Hydro's offices and they were
- 83 provided with the estimate of \$3 million as the incremental
- 84 costs for additional equipment were we to provide the
- 85 additional coverage that they would require for, on our new
- 36 VHF system.
- 87 MR. BROWNE, Q.C.: And?
- 88 MR. BUDGELL: And Newfoundland Power indicated that
- 89 they were in around that time in the process of developing
- 90 their capital budget for submission to this Board for
- 91 approval this summer and if they needed additional
- 2 information in regards to our proposal they'd get back to
- 93 us.
- 94 MR. BROWNE, Q.C.: Have you heard from them since?
- 95 MR. BUDGELL: I understand there is no further contact.
- 96 MR. BROWNE, Q.C.: So where are we with it? Are the two

- of you getting together to produce real cost savings for
- 2 consumers or are we at loggerheads here?
- 3 MR. BUDGELL: I think the status I just indicated was the
- 4 final, the current status is the same. There's no contact
- 5 between the two.
- 6 MR. BROWNE, Q.C.: And where are you in reference to
- 7 the proposal to the Department of Works Services and
- 8 Transportation?
- 9 MR. BUDGELL: We've received a letter of understanding
- from them in regards to their indicated participation in the
- 11 new system.
- MR. BROWNE, Q.C.: Has that been tabled for the Board
- 13 and for ...
- MR. BUDGELL: I don't believe it has.
- MR. BROWNE, Q.C.: Pardon?
- MR. BUDGELL: I don't believe it has.
- 17 MR. BROWNE, Q.C.: Can you undertake through your
- counsel to table that, please?
- 19 MR. BUDGELL: Yes, I can.
- MR. BROWNE, Q.C.: If you go to your letter in NP-187,
- NP-180, I'm sorry, the (inaudible) plan, I'm sorry, final
- report of June 17th, 1997, page 24, can you read out the last
- paragraph of that for us, please?
- MR. BUDGELL: I've got to dig a little bit here.
- MR. BROWNE, Q.C.: Okay. It might be on the screen.
- 26 MR. BUDGELL: Oh, okay.
- 27 MR. BROWNE, Q.C.: Just above the numeral "4" by the
- 28 Newfoundland and Labrador Hydro, Newfoundland Power
- 29 ... just below paragraph four. That's it.
- 30 MR. BUDGELL: Oh. "The Newfoundland and Labrador
- 31 Hydro/Newfoundland Power VHF Mobile Radio System
- 32 Joint Use Committee feels that there may be a possibility of
- a single joint use system for both utilities in the long-term
- plans, i.e., five years. In discussions with Works Services
- and Transportation, one of Government's largest VHF
- mobile users, a province-wide mobile radio system is in
- 37 great demand. It is felt that this requirement may provide
- 38 the Company with a unique business opportunity or
- 39 partnership in that regard and it should be investigated."
- 40 MR. BROWNE, Q.C.: Now what do you mean by a unique
- business opportunity?
- MR. BUDGELL: Well, we were able to invest in a system
- 43 for the benefit of our customers and to receive revenues
- that would lower the overall cost to our current utility
- customers by that means.

- 46 MR. BROWNE, Q.C.: This system that you're proposing
- 47 now, the \$8 million, the \$8,600,000 you're proposing to
- 48 spend, in whose rate base would that go under the
- 49 proposal?
- 50 MR. BUDGELL: It would go in ... if it's just the proposal as
- 51 come forward, would go in Newfoundland and Labrador
- 52 Hydro's.
- 53 MR. BROWNE, Q.C.: So what encouragement would
- Newfoundland Power have there to get on board if they're
- 55 retiring their VHF radio system and they're coming aboard
- on yours?
- 57 MR. BUDGELL: I would assume that Newfoundland Power
- would bear the cost of the incremental cost of their system
- in their rate base or it could be in ours.
- 60 MR. BROWNE, Q.C.: And ...
- 61 MR. BUDGELL: The difficulty would be that we would not
- be able to charge them rates as a common carrier.
- 63 MR. BROWNE, Q.C.: And is this the confusion that we see
- between the two companies, the vying for in whose rate
- base this new system is going to go, who's going to suffer
- the consequences, who's going to get the benefit?
- 67 MR. BUDGELL: I don't know if that's the case.
- 68 MR. BROWNE, Q.C.: Has there been a discussion ...
- 69 MR. BUDGELL: Our ...
- MR. BROWNE, Q.C.: ... in reference to rate base as far as
- 71 you're aware in reference to any discussions you had
- 52 between Newfoundland Power and Newfoundland Hydro?
- 73 Has rate base come up as a topic?
- 74 MR. BUDGELL: I'm not aware. Obviously it could have
- 75 occurred but I don't recall. Again, I was not present at
- 76 these conversations.
- 77 MR. BROWNE, Q.C.: So in the meantime, as far as you
- 78 know, it's business as usual. You have your application
- 79 before the Board for a VHF system at \$8,600,000 and
- 80 Newfoundland Power is out there with a VHF system as
- 81 well.
- 82 MR. BUDGELL: Yes. They have a system but they have
- a system that's been in place for a considerable period of
- 84 time.
- 85 MR. BROWNE, Q.C.: In reference to the areas in which
- 86 their system covers, we had two maps of the province put
- 87 forward pursuant to undertakings this morning, one of
- 88 which was already in evidence. Can you refer to those,
- 89 please? Okay, one, Terry O'Rielly has on the screen. The
- other, I don't believe, is ... it's not screenable, is it? It's No.
- 91 20. From your perspective there, where are the common
- 92 areas that both yourselves and Power have repeater

- 1 stations?
- 2 MR. BUDGELL: Well, out of the total of, I believe I
- 3 indicated yesterday there's 29 sites that Hydro own or
- 4 lease, and the 19 that, I think approximately, Newfoundland
- 5 Power has, there are only approximately, there are only
- 6 three sites in close proximity. I believe two of those are on
- this, they're similar, they're in similar locations and one is
- 8 on two separate towers but in close proximity.
- 9 MR. BROWNE, Q.C.: Let's just look at that. If you go
- 10 down to the southwest coast of the island and
- Newfoundland Power's VHF repeater sites, we'll see two
- dark circles there, RPK-10 and FGH-2, is out towards Port
- aux Basques there. And we go down in yours we see two
- circles. They seem in proximity to me. Is there something
- 15 I'm missing here?
- 16 MR. BUDGELL: Well, I think it's the scale here, the
- 17 coverage area, where the location of the repeaters are and
- the areas that they're covering.
- 19 MR. BROWNE, Q.C.: And you go up to PTR-6,
- 20 Stephenville, it seems pretty close to me where their locator
- is and where yours is, and Corner Brook, you both have the
- same locator. Is that fair comment, you both ...
- MR. BUDGELL: Yes, I believe there's a star put next to the
- locations that are close, between the two systems.
- MR. BROWNE, Q.C.: And if you go ... you have one in
- Bonne Bay and they have one in Deer Lake, it looks like. Is
- 27 that correct?
- MR. BUDGELL: Yes. You might understand the difference
- between the two ... you looked at Red Cliff's and near Grand
- 30 Falls and then Sandy Brook would be the one that we
- 31 would have. That's on two different sides of the river.
- Those are ... that's what we're saying are in close proximity.
- 33 MR. BROWNE, Q.C.: And if you go to Baie Verte
- Peninsula, I guess you have one in Brent's Cove and they
- 35 have one ... where would they have theirs, BVT, where's
- 35 have one ... where would they have thems, DV1, where s
- 36 that?
- 37 MR. BUDGELL: I don't know. BV might stand for Baie
- Verte but I don't know what the letter stands for here.
- 39 MR. BROWNE, Q.C.: And if you go further on there along
- the northeast coast ...
- 41 MR. BUDGELL: I should mention, Mr. Browne, some of the
- sites you're referring to are not our sites. The circles here
- are Aliant. The only sites that we have are three of these
- sites that we have towers. We're using ... our equipment is
- on Aliant for all the circles. There's a ... at the bottom of
- 46 this table that you see here at your left, you got a legend
- and you can see leased repeater sites and Hydro-owned
- sites. We are ... we're putting equipment on sites that

- Aliant has for other purposes. So I wanted to correct,
- when we say we have sites, we have repeaters on other,
- another company's-owned site for the most part right now.
- 52 MR. BROWNE, Q.C.: From a consumer's perspective, I
- don't think they could care less who owns the sites or
- whether you lease them or what you do with them as long
- 55 as there was just one service there dealing with both
- 56 companies, so ...
- 57 MR. BUDGELL: I only make the remark in regards to that
- 58 it's not an option where Hydro went out and installed a
- repeater in a tower right next to Aliant so we could put our
- tower and our repeater on it.
- 61 MR. BROWNE, Q.C.: And you have down in yours,
- 62 "Leased repeater sites," in your legend there, so that refers
- to leasing from Aliant?
- 64 MR. BUDGELL: Yes, yes, that's exactly what I'm referring
- 65 to.
- 66 MR. BROWNE, Q.C.: Okay. And does Newfoundland
- 67 Power lease from Aliant?
- 68 MR. BUDGELL: I'm unaware whether they do or don't.
- 69 MR. BROWNE, Q.C.: And if you go down further along
- 70 the northeast coast there, GNP-2, according to
- 71 Newfoundland Power, what would that be? That looks
- 72 pretty close to Carmanville there, that area, where you have
- a site. You both seem to have one there close to Gambo.
- 74 MR. BUDGELL: Well, our Carmanville might be out around
- 75 the Fogo area ...
- 76 MR. BROWNE, Q.C.: You're both represented in central
- 77 Newfoundland. Then you come down to Clarenville, you
- both seem pretty close there. And on the Baie Verte, on
- 79 the Burin Peninsula, couldn't one site do, serve the whole
- 80 Burin Peninsula? Can one of these radio ... I gather you
- 81 could broadcast right down there to the boot, could you, if
- you needed to or receive if you were down there?
- 83 MR. BUDGELL: Well, my own recollection of travelling
- 84 down the Burin Peninsula and the topography, I'm not sure
- 85 whether one site could cover the peninsula. As a matter of
- 86 fact, I would think it'd be very doubtful. That's a pretty ...
- 87 I won't use the word "mountainous," but you climb a fairly
- 88 big hill when you go down the Burin Peninsula and come
- down the other end.
- 90 MR. BROWNE, Q.C.: So, and if you're out of range, what
- 91 do you do then?
- 92 MR. BUDGELL: You have to ... if you're out of range of a
- 93 particular site you'd have to go to an area where you can
- make contact, and that's why ...
- 95 MR. BROWNE, Q.C.: So even with the VHF system, you're

- not implying that you'll have constant contact. On 1
- occasion you're going to be out of range. 2
- MR. BUDGELL: Yes, and I think what ... 3
- MR. BROWNE, Q.C.: So you're something like cell phones. 4
- On occasion you're going to be out of range, is that ... 5
- MR. BUDGELL: Well, occasionally, but these sites, and I'm 6
- sure in the case of both utilities the location of these sites 7
- have been strategically located to best serve our 8
- operations, where our people are working. Like, we'd have
- ... the case of the VHF mobile radios, and one of the things 10
- I think the Board should understand and everybody should 11
- understand, is that this is a resource, a communication 12
- resource that's been used by people in the field, and when 13 we say in the field we're not talking about on the Trans
- 14
- Canada Highway. It could be people on the transmission 15
- line somewhere between Bay d'Espoir and Sunnyside with 16
- no direct or easy way ... 17
- MR. BROWNE, Q.C.: Have you tested the use of cellular 18
- phones along those arduous paths? 19
- MR. BUDGELL: Cellular network is, only provides 20
- coverage on the, what I'll call the well-beaten trail where the 21
- populous are. It covers mostly on the Trans Canada 22
- Highway and the most urban centres. 23
- 24 MR. BROWNE, Q.C.: So you will admit then that cellular
- could do with, you could do with cellular probably in the 25
- Avalon area? 26
- MR. BUDGELL: I would have very big problems with 27
- cellular in relation to our requirements for this purpose 28
- because what would happen in the event that there is a 29
- very major system event, is that, number one, there'd be a 30
- question whether cellular would stay operating once the 31
- power is lost. The second thing is usually these events are 32
- accompanied by everybody wanting to get on the phone. 33 I'm just thinking of a, let's say, a major snow storm. And 34
- when everybody gets on cellular phones, the amount of 35
- channels that are available in each area for cell are limited, 36
- and they're limited mostly by the average normal traffic that 37 Aliant expects in a particular area, and I wouldn't want our 38
- field people, who are trying to get out, get work done in a 39
- remote area, even if there was cellular coverage, be very 40
- unlikely that they could get coverage, they would be able 41
- to contact each other. 42
- (10:45 a.m.) 43
- MR. BROWNE, Q.C.: Now there must be occasions when 44
- your VHF site is down as well. 45
- MR. BUDGELL: Yes, there is. 46
- MR. BROWNE, Q.C.: What do you do then? 47
- MR. BUDGELL: Well, we have to, if there is major work, it 48

- would then at that particular location, until the sites come
- back, we'd have to either defer work if this VHF is needed
- for contact with the field personnel, or we'd have to find 51
- some other means of carrying on communications, and if
- it's not in a difficult weather condition time, maybe cell, if
- the coverage is provided in that area, and we already
- indicated that it may not, or we'd have to go to portable
- satellite phones or some other means.
- MR. BROWNE, Q.C.: And do you guys carry portable 57
- satellite phones? Do you have that system as well?
- MR. BUDGELL: I understand that there are some portables,
- not for the, this area on the island, but there are some
- locations where they could be used if people travel.
- MR. BROWNE, Q.C.: You have some purchased or you
- have some available to your people?
- MR. BUDGELL: I don't know the details of what we have
- but I have an indication that satellites might be used for 65
- 66 some occasions.
- MR. BROWNE, Q.C.: So what communication systems do
- you have? You have the VHF repeater site station. What
- is the alternative? Do you have an alternative?
- MR. BUDGELL: There's no alternative to the field when a
- person is in his truck or out in a muskeg or on a ski-doo, 71
- out on the transmission line. That's it. That's his only 72
- means of communications, so if he or one of his fellow
- workers get injured, we'd have no other means of getting
- the message out and get communications, get material in or
- get people in to get them out. In the case if he's not out in
- the field and he's in a terminal station, he can avail of
- communications through the powerline carrier system and, 78
- or the microwave radio system.
- MR. BROWNE, Q.C.: And from your perspective the offer
- to Newfoundland Power is still open to come on board?
- MR. BUDGELL: Oh, certainly.
- MR. BROWNE, Q.C.: If you can ... we'll finish and go to the
- capital budget, the revised Schedule F. I want to ask you
- something on that. And if you go to page F-12. This is the
- information systems and telecommunications budget. Is
- this the area to which you're testifying?
- MR. BUDGELL: Yes.
- MR. BROWNE, Q.C.: And down there in the total there, 89
- total information systems and telecommunications, PUB
- approved budget of 2001, you got a PUB approved budget
- of \$14,612,000, and then the next line over says
- expenditures to August 31, \$5 million. Then expected 93 remaining expenditures to 2001, \$9,552,000. How is it that
- you spent \$5 million to August 31 and the last four months
- of the year you're going to spend \$9,552,000? Are they

- going to have something left over there? 1
- MR. BUDGELL: Well, I think I had a very similar question 2
- earlier this week from one of the counsels, and what I 3
- indicated then was the, if you notice, for instance, the 4
- install microwave system between the Energy Control 5
- Centre and Sunnyside, which is a large item in regards to 6
- the east coast microwave system there, which is the largest 7
- part of that remaining expected expenditure in 2001, these 8
- are field programs and construction work that start up in 9
- the summer and are largely completed between the summer 10
- and fall, which is not too much different than most other 11
- physical activities that happen out in the field. 12
- MR. BROWNE, Q.C.: Would you undertake to give further 13
- ... this was revised October 31, 2001. 14
- MR. BUDGELL: This is ... 15
- MR. BROWNE, Q.C.: So up to 2001, October 31, 2001, up 16
- to Halloween, you still had \$9 million to spend in reference 17
- to this budget, is that what ... 18
- MR. BUDGELL: No. This is an update to August 31st. 19
- MR. BROWNE, O.C.: Will there be money left in that 20
- budget at the end of the year, according to projections? 21
- MR. BUDGELL: I think there's a table on variances from 22
- approved, which is **F-1**. 23
- MR. BROWNE, Q.C.: Okay. Maybe you can take us 24
- through that. 25
- MR. BUDGELL: Well, similar to what you just indicated, 26
- this is for generation transmission in rural systems. I'll go 27
- to the bottom line there, but the IS information shows up in 28
- the general properties section there. 29
- MR. BROWNE, Q.C.: So we're chasing the \$9 million now. 30
- Where is that? At the end of the process where will that 31
- be? 32
- MR. BUDGELL: It's in the item under "General Properties," 33
- the fourth item down. General Properties includes the, for 34
- the most part, the IS & T. There's some small funds as well 35
- for administrative, which is vehicles and some small 36 administrative expenses that you would have saw back on
- 37 the earlier table you were looking at, but the lion's share of
- 38
- that, you'll see here that the approved budget for the total 39
- general properties was \$16 million of which \$6 million 40 roughly was spent to August 31st, and it's expected that
- 41
- \$10 million would be spent to the end of the year, for total 42 expenditures of sixteen one hundred, and that particular 43
- budget, based on this forecast, was expected to be over-44
- expended actually by \$23,000. 45
- MR. BROWNE, Q.C.: So right down to the fine point of 46
- \$23,000 from \$14,612,000, and it's going to be overspent by 47
- \$23,000. Is that what you're telling us? 48

- MR. BUDGELL: That's what the numbers on this page
- MR. BROWNE, Q.C.: What are we getting for the
- infrastructure replacement under that heading in F-12,
- Information Systems and Telecommunications Network
- Services? Now you're coming to the Board looking for
- another \$8,600,000. Where are we getting the \$8,600,000 55
- that's not available to us now in the infrastructure, in the
- 57 Information Systems and Telecommunications Network
- Services?
- MR. BUDGELL: The \$8 million relate particularly to the
- VHF mobile radio system. Are we still referring to that
- MR. BROWNE, Q.C.: Yes.
- MR. BUDGELL: That relates to our telecontrol area and
- we're replacing a system right now that has manufacturer
- discontinued equipment that we have ...
- MR. BROWNE, Q.C.: But this whole \$14 million that you
- got there, is there any communication systems in that entire 67
- MR. BUDGELL: Yeah. The microwave system between the 69
- Energy Control Centre in Sunnyside would be characterized
- as communications equipment as well of sorts. 71
- MR. BROWNE, Q.C.: Can you ... can they communicate
- with you and you communicate with them through that 73
- system? 74
- MR. BUDGELL: That's a communication system over the
- transmission line, not over the transmission lines, I'm sorry.
- That's a ... 77
- MR. BROWNE, Q.C.: So how does that work? If someone
- is out on a transmission line ...
- MR. BUDGELL: No, that can't be used ...
- MR. BROWNE, Q.C.: ... can they communicate through
- that system?
- MR. BUDGELL: That can't be used for that purpose. 83
- That's only, can provide ... that system provides
- communications ... it provides a number of things. Let me
- just step back a bit. A microwave system provides, first it
- provides teleprotection on the system. It provides voice
- contact between the EMS Centre and terminal stations.
- MR. BROWNE, Q.C.: It provides voice contact?
- MR. BUDGELL: Voice contact. You can go into terminal
- 91 stations if somebody was working there and they could talk
- directly to the EMS Centre, their switching orders or their, 92
- there's work undergoing at the terminal stations, and it also 93
- provides what we call SCADA, and I think if you remember
- Mr. Henderson and possibly Mr. Reeves, one or the other,

- explaining what that was, was a system control and data
- 2 acquisition, and this is the means, this is the eyes and ears,
- 3 I guess, of the Energy Management Control Centre.
- 4 MR. BROWNE, Q.C.: So at your various terminals you do
- 5 have voice contact with the terminals and with your ...
- 6 MR. BUDGELL: Yes.
- 7 MR. BROWNE, Q.C.: Well why do we need the VHF if you
- 8 have voice contact?
- 9 MR. BUDGELL: It's only at the terminals. It's not on the
- lines out in the country. The problem is the people out on
- the transmission lines can't get contact through the
- transmission, the energized transmission lines.
- 13 MR. BROWNE, Q.C.: And is there ... how many of these
- terminal stations are there within your system? Can you
- ballpark it? Are we talking 5, 10, 100, 200?
- MR. BUDGELL: No. It's under 50.
- MR. BROWNE, Q.C.: Under 50. So there are 50 areas out
- there though where, terminal stations where contact can be
- 19 made.
- 20 MR. BUDGELL: I don't know whether they can be ... most
- of those right now would have voice contact through one
- means or another with the Energy Control Centre.
- MR. BROWNE, Q.C.: Can you provide us with a chart to
- show us where that voice contact can be made throughout
- 25 your system?
- 26 MR. BUDGELL: I think ...
- MS. GREENE, Q.C.: That's already filed.
- MR. BROWNE, Q.C.: That's already there. Is it there on
- the screen?
- 30 MS. GREENE, Q.C.: It's in a schedule to Mr. Henderson's
- 31 evidence.
- MR. BROWNE, Q.C.: Schedule 4, is it, Schedule 4, Mr.
- 33 Henderson's?
- 34 MS. GREENE, Q.C.: (inaudible)
- MR. BROWNE, Q.C.: Yeah, I think it is Schedule 4. I think
- I did look at that at one point.
- 37 MS. GREENE, Q.C.: I can check. If you want to bring up
- **Schedule 4**, Mr. O'Rielly, I think it's there.
- 39 MR. BROWNE, Q.C.: Is that it there?
- 40 MR. BUDGELL: Yes.
- MR. BROWNE, Q.C.: So you have various terminals there.
- Now if you look at ...
- 43 MR. BUDGELL: I said under 50. That's ... that looks like it's

- maybe about 25.
- 45 MR. BROWNE, Q.C.: But if you look at where your VHF
- 46 repeaters are, in some cases they're in close proximity there,
- aren't they?
- 48 MR. BUDGELL: Yes, but we're talking two different
- 49 technologies for two different purposes. They can't be ...
- 50 they can't serve the same purpose.
- 51 MR. BROWNE, Q.C.: If we're talking communications, can't
- 52 they ...
- 53 MR. BUDGELL: Yes.
- MR. BROWNE, Q.C.: One is mobile, you take it and go
- with it and go to the line, and the other you have to go to
- where the phone is, so to speak.
- 57 MR. BUDGELL: Exactly. They're both stationary, yes.
- 58 MR. BROWNE, Q.C.: Yeah. But there are communications
- out there within your system.
- 60 MR. BUDGELL: Yes.
- 61 MR. BROWNE, Q.C.: Okay. And would Newfoundland
- Power have terminal stations as well out there anywhere?
- 63 MR. BUDGELL: Yes. They have terminal stations as well.
- 64 MR. BROWNE, Q.C.: Do they have similar voice contact?
- 65 MR. BUDGELL: I would assume so, yes.
- 66 MR. BROWNE, Q.C.: Okay. These are my questions.
- 67 Thank you very much, Mr. Budgell.
- 68 MR. BUDGELL: Thank you.
- 69 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 70 Browne. Thank you, Mr. Budgell. We'll ... it's close to
- 71 break now. We'll break for 15 minutes until quarter after
- 72 and we'll return with counsel's cross. Thank you.
- 73 (*break*)
- 74 (11:15 a.m.)
- 75 MR. NOSEWORTHY, CHAIRMAN: Thank you. Mr.
- 76 Kennedy, could I ask you to begin your cross, please?
- 77 MR. KENNEDY: Thank you, Chair.
- 78 MS. HENLEY ANDREWS, Q.C.: Mr. Chairman, perhaps if
- we might, for 30 seconds, we have just circulated to
- 80 counsel the supplemental evidence of Michael Vilbert
- (phonetic), and I have the copies to file.
- 82 MR. NOSEWORTHY, CHAIRMAN: Thank you. Do you
- 83 have any further observation or comment, Ms. Henley
- 84 Andrews?
- MS. HENLEY ANDREWS, Q.C.: No, Mr. Chairman.

- MR. NOSEWORTHY, CHAIRMAN: Okay, fine. Thank 1
- you, very much. Mr. Kennedy, could I ask you to proceed, 2
- 3 please?
- MR. KENNEDY: Thank you, Chair. Mr. Budgell, probably 4
- the best way to start is to just continue on, if you will, on 5
- some questions concerning the VHF system. And I think 6
- it's been established that this is not normally your direct 7
- responsibility, that it falls under the information department 8
- of Hydro, but you're the person speaking on behalf of 9
- Hydro concerning this budgetary item, and there's been 10
- reference, a number of times, to the telecommunication plan 11
- final report that was filed by Newfoundland and Labrador 12
- Hydro to the Board dated June the 17th, 1997, and I just 13
- 14 wanted to see if I was gathering correctly. Is it Hydro's
- intention to file a new telecommunication plan before the 15
- end of the year? 16
- MR. BUDGELL: I'm not aware that one is going to be 17
- (inaudible). 18
- MR. KENNEDY: So this plan which would have been filed, 19
- as I understand it, in and around 1997, is still the plan that 20
- Newfoundland and Labrador Hydro is operating under? 21
- MR. BUDGELL: Yes, more or less. There are some 22
- changes, obviously, to some of the components in the 23
- plan, the timing and what have you. 24
- MR. KENNEDY: And the most noteworthy of those is the 25
- decision to proceed ahead with a full implementation of the 26
- VHF system? 27
- MR. BUDGELL: Yes. I believe there was an update 28
- provided to the Board in one of the capital budgets 29
- approval upon the ... 30
- MR. KENNEDY: I believe it would have been 1999? 31
- MR. BUDGELL: Yes, I believe you're right, yes, but I would 32
- not be surprised if the tele control department would 33
- prepare updates on the forthcoming activities on a similar 34
- basis, as time goes on. 35
- MR. KENNEDY: And I believe that updated report has 36
- been subsequently reflected in some of the replies, by 37
- Hydro, to information requests? 38
- MR. BUDGELL: Yes, I believe it was in one of the requests, 39
- 40 you're correct, yes.
- MR. KENNEDY: So could you just explain to me again 41
- what the rationale is for the decision to proceed with the 42
- construction of an entirely new VHF system as opposed to 43
- the original plan that's filed in 1997 to just replace a portion 44
- of it? 45
- MR. BUDGELL: Yes. The plan that was put forward in 46
- 1997 has beginnings back in 1996, at which time the 47
- intention was to just replace the switch, and since then 48

- there's been ... or of course, since 1996, in that timeframe,
- there's been significant changes on the industry and the ...
- Hydro found itself in the situation, through the contact with the supplier of the switch and the repeaters at the
- various sites, that the equipment was not supported and it
- was going to be difficult to get spare parts for it. As well, if we replaced the switch and left the other older
- architecture there, equipment, then there would have been
- difficulty in melding together the new technology with the
- older technology and then it would raise the issue of as the
- newer technology. If you just replace the switch, if the
- newer technology was sitting there and now the radios and the repeaters or all of that equipment which was left there
- needed to be replaced it would be difficult then to add on
 - or ever expand or do anything with the system, so you'd
- 63
 - end up with sort of a mix of technologies, and in the
 - technology industry, and especially this technology type
- industry, the breadth of 10 or 15 years is a very long time 66
- in the context of the life of electronic assets of this type.
- MR. KENNEDY: Now, as I understood it from one of the
- replies to an RFI, that the VHF system has, in fact, not been 69 supported by the manufacturer for quite sometime, is that 70
- 71 correct?
- MR. BUDGELL: That's correct.
- MR. KENNEDY: It, in fact, hasn't been supported by the
- manufacturer for a period of, I think it was indicated of 10
- 75 years?
- MR. BUDGELL: Yes.
- MR. KENNEDY: So why is it that Hydro decided in 1998,
- which is, I understand it, the first indication of going to a
- full replacement of the VHF system, why was it decided at
- that point that the fact that it wasn't manufacturer
- supported was now driving the need to replace the system?
- MR. BUDGELL: I guess it was a concern of the fact that
- there was ... we had some spare parts for cards, let's say.
- The whole switch couldn't be supported if the switch failed.
- But there was some spare parts that Hydro had and had 85
- 86 gotten for the system over the years and it tried to get as
- long a period of time as it could out of the current system
- before it replaced, but it recognized that when ATI no 88
- longer supported the switch and there was ... at least on the
- ongoing places I believe they built four systems in the
- world or somewhere and this ended up to be now the last 91
- one, so there was no other equipment anywhere else that 92 we can call upon, that we can get a hold of to actually 93
- repair the equipment if it broke down, and the realization
- that we found ourselves without any VHF for a period of
- time, that lead to the decision to go ahead with the 96
- program.
 - MR. KENNEDY: Okay, so if Hydro has a VHF system

- which it installed more than ten years ago, for the last ten
- years it hasn't been supported by the manufacturer, and
- 3 then somewhere in and around 1998 Hydro determined that
- 4 because it wasn't being supported by the manufacturer any
- 5 more and it had to change out the switch that it needed to
- 6 replace the whole system, is that a fair ...
- 7 MR. BUDGELL: Yes, and through discussions with the
- 8 repeater controller, Motorola, which was the manufacturer
- of the repeater equipment, once they made the decision
- that their equipment as well wasn't going to be supported,
- then that sort of cinched the decision.
- MR. KENNEDY: And there's been some discussions with
- Newfoundland Power concerning a joint implementation of
- a new VHF system on the island, that's correct?
- 15 MR. BUDGELL: Yes.
- MR. KENNEDY: But I think it was established, through
- some questioning from the Consumer Advocate, that those
- talks never actually brought to fruition an actual agreement
- on the joint implementation of the VHF system?
- 20 MR. BUDGELL: That's correct.
- 21 MR. KENNEDY: And so Hydro is now proceeding on with
- a VHF system on its own?
- 23 MR. BUDGELL: Well, we do have one other party, which
- is the current party we have sharing our current equipment,
- which is Work Services and Transportation, are on board
- with us on the new system.
- 27 MR. KENNEDY: Now, Work Services and Transportation,
- 28 there was notation in, again, some of the replies to
- 29 information requests that they pay approximately \$18,000 a
- month for the lease of the system. Was I gathering that
- 31 correctly?
- 32 MR. BUDGELL: Yeah, it's in that order. I think it's
- somewhere between 10 and 20. Around \$10,000, I thought.
- This is the current system.
- 35 MR. KENNEDY: The current system, and in the case of
- Work Services and Transportation, can I first ask how the
- 37 rate at which Work Services pays for the use of the VHF
- system was determined?
- MR. BUDGELL: I don't have details of how that was done.
- 40 I assume it had something to do with their usage of the
- system, how many radios and what portion of the system
- 42 they utilized.
- 43 MR. KENNEDY: But you don't have any details on
- whether ... is it a market rate, do you know?
- MR. BUDGELL: No, I don't have those details.
- MR. KENNEDY: Or is it based on some assessment of the
- 47 capital cost of the project?

- 48 MR. BUDGELL: Oh, I'm sure it is based on the capital cost
- and the use of the system, the use of those assets.
- 50 (11:30 a.m.)
- 51 MR. KENNEDY: So did Work Services and Transportation
- 52 participate in the ... or intend to participate in the actual
- 53 construction of this new VHF system?
- MR. BUDGELL: No, that's no my understanding.
- MR. KENNEDY: So the entire capital cost is to be borne by
- 56 Newfoundland and Labrador Hydro?
- 57 MR. BUDGELL: Yes.
- MR. KENNEDY: And then the usage by Work Services is
- to be charged out as an expense to Work Services?
- 60 MR. BUDGELL: Yes, and I understand that the estimates
- 61 that we've been playing with to date is something in the
- range of about \$60,000 a month for the new system, and
- 63 that would be for the use of the current footprint, I'll refer
- to it as, of the equipment we're putting in place. If there's
- any additional increase to that footprint that is required the
- 66 discussions to date are along the lines that we would
- 67 require from them something along the lines of a CIAC
- 68 contribution in aid.
- 69 MR. KENNEDY: Now, you realize, of course, that if Work
- 70 Services participated in the actual capital cost of the project
- as opposed to paying it as a portion of the expense of the
- project that that would have an impact on the rate base of
- 73 Newfoundland and Labrador Hydro?
- 74 MR. BUDGELL: Yes, I understand that.
- 75 MR. KENNEDY: And that instead of the ratepayers paying
- 76 for both the capital cost of the project and then a rate of
- 77 return on their rate base they would, if Work Services
- 78 participated in the capital cost of the project, gain a benefit
- 79 in that manner by not having to pay a rate of return on that
- 80 portion of the capital cost that Work Services ...
- 81 MR. BUDGELL: I would expect that would be true, yes.
- 82 MR. KENNEDY: And so was there any exploration of
- 83 having Work Services and Transportation actually
- participate in the capital cost of the VHF system?
- 85 MR. BUDGELL: I don't know whether that's the case or
- $\,$ 86 $\,$ not. I only understand that the participation was on the
- 87 basis of what occurs currently and that Hydro would credit
- 88 the rental fees that we would attain from the use by Work
- 89 Services against the cost of the project, and thereby saving
- 90 the customers that additional cost. It would show up as a
- 91 revenue for us that ratepayers wouldn't have to bear.
- 92 MR. KENNEDY: And I understand that that shows up as
- an expense credit, I think is the reference that was in one of
- 94 the information replies?

- 1 MR. BUDGELL: Yes, I believe you're right, yes.
- 2 MR. KENNEDY: And so other than Work Services and
- 3 Transportation and Hydro is there anyone else that would
- 4 be using this new VHF system?
- 5 MR. BUDGELL: Not at this current time. I believe there's
- evidence that's filed and also discussion that up to early
- this year we were trying to get an arrangement going with
- 8 Aliant. Aliant were going to put the system together, and
- 9 that was ongoing in the last couple of the years. And the
- intention was Aliant needed to make a business case, if
- they were going to proceed with the VHF system they
- needed to sign up as many parties as they could, and they
- needed us, Newfoundland Power, the Coast Guard, the
- 14 RCMP, Work Services, all these parties. And of course, I
- don't know how many people are aware, but the RCMP, I
- believe, just replaced their system and went on their own,
- as their own system, and so they couldn't anyway arrange
- to get all these parties together interested in the system so
- that sort of fell to pieces and they withdrew. We would
- 20 have had to pay a higher price than going alone if we
- continued on that path.
- MR. KENNEDY: I'm sorry, what was that last sentence?
- MR. BUDGELL: We would have had to pay a higher price
- for the system that we needed if we continued on by
- ourselves with Aliant.
- MR. KENNEDY: You'll have to explain that. You would
- 27 have paid higher price if you went alone than in
- participating with Aliant, is that what you're saying?
- 29 MR. BUDGELL: Yes. If Aliant built the system and we
- were their only user, we'd end up paying higher cost than
- what we're currently proposing here.
- MR. KENNEDY: But it wouldn't be in your rate base?
- 33 MR. BUDGELL: Agreed.
- MR. KENNEDY: So you wouldn't earn a rate of return on
- that portion of the capital cost in your rate base?
- 36 MR. BUDGELL: That's true.
- 37 MR. KENNEDY: And so has there been any comparison to
- having, for instance, Aliant install a VHF and then you use
- it and just get charged with the expense?
- 40 MR. BUDGELL: Aliant weren't interested in proceeding on
- the basis of just our business.
- 42 MR. KENNEDY: And could you explain to me what the
- alternatives were to the VHF system, what other
- alternatives were explored by Hydro other than installing
- an entire new VHF system?
- MR. BUDGELL: There were alternatives within the system
- itself in one of the questions, but I don't think that's the

- s context of your question. But the alternatives that are
- 49 available would be cell phone, and we talked a little bit
 - o about that this morning, and on a technical basis we
- 51 couldn't use cell because cell doesn't have the coverage in
- 52 the areas where we require communications for a large part
- of the operations, and also the issue about the availability
- of circuits when you have problems.
- 55 MR. KENNEDY: Let's just talk about that for a second. Do
- 56 you have any evidence that you can offer about, first, the
- footprint of the cell phone system, the existing cell phone
- 8 system in the province and its up time or its reliability in the
- 59 province?
- 60 MR. BUDGELL: I had a chart, I think you can get it off the
- 61 Aliant site, about their coverage areas, and it's mostly on
- the main ... obviously it's in the area where people are living and available, and if anybody has travelled across the
- 64 island in a car you'd know that there'd be quite a few
- 65 locations which we wouldn't be able to contact or call from.
- MR. KENNEDY: And in those areas where you fall outside
- 67 this footprint of the cell phone system, wouldn't it be
- 68 possible for a Hydro employee then to use a satellite
- 69 phone?
- 70 MR. BUDGELL: A satellite phone would be even more
- 71 expensive. The phones are very expensive to buy and the
- 72 air time is very expensive.
- 73 MR. KENNEDY: Well, when was the last time that Hydro
- examined the operating expense of a satellite phone system,
- 75 the utilizing a satellite phone system?
- 76 MR. BUDGELL: I wouldn't personally know.
- 77 MR. KENNEDY: And so you wouldn't be aware if, in fact,
- 78 the costs of using a satellite phone system have decreased
- 79 dramatically in the last year, 18 months?
- 80 MR. BUDGELL: No, I wouldn't.
- 81 MR. KENNEDY: And so ...
- 82 MR. BUDGELL: But I am aware that some of the companies
- 83 offering satellite phone service have experienced
- significant financial difficulties in keeping in operation.
- 85 MR. KENNEDY: But you're also aware that some of them
- 86 haven't and that the satellite phone system is still a
- 87 maintained system in North America?
- 88 MR. BUDGELL: I believe there are services offered, but I
- 89 believe some of these what were services providers have
- 90 dropped off the map.
- 91 MR. KENNEDY: Yes, and you've established that, but
- 92 there's some others that have not dropped off the map and
- so the satellite phone system is available in the island?
- 94 MR. BUDGELL: Yes, and I understand from our people

- that the cost of providing the service, the air time that we
- 2 would require in the normal year, plus the phones for
- satellite, would be in excess of what we're proposing.
- 4 MR. KENNEDY: But again, you don't have any knowledge
- of when the last time Hydro checked on that?
- 6 MR. BUDGELL: Yes. I don't know the time that that would
- 7 be checked.
- 8 MR. KENNEDY: So at this point we don't know whether,
- 9 in fact, that is a competitive alternative to installing a new
- 10 VHF system?
- MR. BUDGELL: I've been advised that it isn't, and that's
- my ... that's all I know.
- 13 MR. KENNEDY: So as the witness for Hydro though
- 14 representing Hydro on the justification and therefore
- seeking the Board approval on this capital project in a half
- of 8.5 ... in excess of \$8.5 million you cannot tell us whether
- 17 under present circumstances at the point in time when
- you're seeking approval for that project, whether there isn't
- other competitive alternatives to the VHF system?
- 20 MR. BUDGELL: I don't think there's any competitive
- 21 alternatives. The satellite phone, there was a reference to
- 22 it in NP-117 if you remember, the response in the last
- 23 paragraph. It read, "Hydro, working with the satellite
- service provider, explored interfacing VHF mobile radio
- 25 equipment with portable satellite systems, however, the
- systems could not be interfaced properly. Hydro has
- 27 purchased portable satellite phones to provide services in
- remote areas. The functionality in per unit air time costs do
- 29 not make the satellite alternatives viable. Satellite services
- have traditionally been used to fill very specific and limited needs in the remote communications field." And this is a
- 32 response ...
- 33 MR. KENNEDY: That's exactly what we're talking about,
- 34 isn't it, very specific and limited needs in the remote
- 35 communication field?
- MR. BUDGELL: Yeah, but I think we're thinking the remote
- 37 here is a little more remote than the Island of
- 38 Newfoundland.
- MR. KENNEDY: So when it says the functionality in per
- 40 unit air time costs do not make the satellite alternative
- viable, do we have any numbers that can support that from
- recent data about the cost of maintaining a satellite system,
- of accessing it and using it?
- 44 MR. BUDGELL: I wouldn't know. I'm acting on the basis
- ... speaking on the basis is that this response was prepared
- this summer, and I would expect that it wouldn't have been
- said if it wasn't true.
- 48 MR. KENNEDY: But we don't know what the data is based

- on? We don't know whether this is based on an old review
- of that or a new review of that?
- 51 MR. BUDGELL: I only could go with what the words say.
- 52 MR. KENNEDY: And the original decision to proceed with
- the full new VHF system was made back as early as 1998?
- MR. BUDGELL: Yes.
- 55 MR. KENNEDY: And so would you be able to determine
- 56 for us and file, if you can, an economic analysis of the cost
- 57 competitiveness of maintaining a satellite phone system?
- 58 MR. BUDGELL: I think we should be able to do that.
- MR. KENNEDY: Can I ask for an undertaking, counsel, if
- we could have that. If it's readily available it would be
- 61 handy to have over lunch.
- 62 MR. BUDGELL: Can I just, just to clarify? When the
- system ... because you're talking about the phones. Would
- 64 just Hydro, or Hydro and the Work Services and
- 65 Transportation ...
- 66 MR. KENNEDY: Just Hydro.
- 67 MR. BUDGELL: Just Hydro.
- 68 MR. KENNEDY: Well, if we're dealing with a cell phone
- 69 system and a satellite phone system then we don't have to
- 70 worry about Work Services and Transportation, I guess.
- 71 MR. BUDGELL: Okay. No, I was just wondering is it
- comparative ...
- 73 MR. KENNEDY: And in regards to the use of the cell
- 74 phone system for those portions, this economic analysis
- vould need to take into account, would it not, that you
- vould use the cell phone system when you're able to use
- 77 a cell phone system and you would only have to switch
- over to the satellite phone system when that's required to?
- 79 MR. BUDGELL: Yes, I would expect that would be the
- 80 case, but I don't think you'd be able to do the type of work
- 81 that we do with cell phone, and that's the issue of the
- 82 functionality that is referred to here.
- 83 MR. KENNEDY: And when you say the work that we do,
- 84 as in that the cell phone system, it doesn't have a wide
 - enough footprint?
- 86 MR. BUDGELL: No. It's just the way the different systems
- 87 work. If you can appreciate, if you got multiple crews in the
- 88 field doing work, one of the advantages of VHF is that you
- 89 can have all the parties share in on the conversation that's
- 90 on the go at one time. This is a function you can't do by
- 91 cell phone, it's very difficult to do, and by satellite, so in
- 92 other words, if there is two crews working in the field in a
- 93 remote location there's other people working in terminal
- 94 stations, everybody hears the conversation, they're in that

- area. Everybody is aware if there's a problem develops, and
- if it was a cell phone there'd be one person talking to one
- 3 other person and if he has to relay that message somebody
- 4 has to make another call to another person, so it's a very ...
- 5 you'd be in a very difficult situation. It's okay if there's two
- 6 people working, but it's not very good if you have multiple
- 7 crews or multiple people.
- 8 MR. KENNEDY: But you can have party calling a cell
- 9 phone?
- MR. BUDGELL: Oh, yes, you can, I agree.
- 11 MR. KENNEDY: And you can have party calling on a
- satellite phone?
- MR. BUDGELL: Yes, and you can ...
- MR. KENNEDY: And a cell phone can dial a satellite
- phone and vice versa?
- MR. BUDGELL: Yeah, but you can't ...
- MR. KENNEDY: So you can have multiple people on the
- one line speaking to each other?
- MR. BUDGELL: Yeah, but I don't think you'll have a cell
- 20 phone operate in the middle of Bay d'Espoir to Stoney
- 21 Brook.
- MR. KENNEDY: No, but if I'm ...
- 23 MR. BUDGELL: Or you won't have it working out in the
- 24 middle of ...
- MR. KENNEDY: But Mr. Budgell, if I'm in Gander and I
- want to speak to somebody who's in Stoney Brook, then I
- 27 have a cell phone and they have a satellite phone?
- MR. BUDGELL: Okay, then, and if you're out there on the
- 29 whole day and you have your cell phone and your make
- you call and you connect everybody in and now you have
- 31 the time for all of these people that that works for the cell
- 32 phones going for the full day.
- 33 MR. KENNEDY: Right, so ...
- MR. BUDGELL: For the job to be done, and that's an
- immense cost.
- MR. KENNEDY: And so is an 8.6 ...
- 37 MR. BUDGELL: If you can hook it all up.
- 38 MR. KENNEDY: And so is an \$8.6 million expenditure for
- a VHF system?
- 40 MR. BUDGELL: I would agree.
- 41 MR. KENNEDY: Right, so ...
- 42 MR. BUDGELL: Both are.
- 43 MR. KENNEDY: So there's the issue about where the

- 44 crossover point is from using existing technologies as
- opposed to installing entirely new ones?
- 46 MR. BUDGELL: Yes, and we're going to file ... you've
- already asked for the alternative cost.
- 48 MR. KENNEDY: Would you agree with me as well that by
- 49 Hydro proceeding with installing this VHF system that they
- 50 will for quite some time preclude using other technologies
- 51 that come along and improvements in those technologies
- that are developed in the subsequent years?
- MR. BUDGELL: What technologies would you have in
- 54 mind?
- 55 MR. KENNEDY: Well, if they ... well, that's just it, we don't
- 56 know what technologies will come along, do we?
- 57 MR. BUDGELL: Well, that's right, and we can't ... I can't
- cover off the hypotheticals.
- 59 (11:45 a.m.)
- 60 MR. KENNEDY: And I think you indicated that, for
- 61 instance, in this case because you have to replace the
- 62 switch you now have to replace the entire VHF system
- because the technology changed?
- 64 MR. BUDGELL: That's right, and we only can make a
- 65 decision based on the information we have available at this
- 66 time, with an understanding in talking to manufacturers on
- where the technology is moving, and these people that
- work in that particular field have a general idea of what is
- 69 coming forth, but we don't have the advantage of waiting
- 70 for a new technology if and whenever it arrives. We have
- 71 to make the decision to move at that particular time with the
- 72 best technology that's available at that time, and we're
- 73 stuck with it after that.
- 74 MR. KENNEDY: But if you were to rely on a third party
- 75 that was in the business of providing telecommunications?
- 76 MR. BUDGELL: Yeah, but in the case here Aliant made a
- 77 decision that they weren't going to get into the VHF on the
- basis that they couldn't sign up everybody.
- 79 MR. KENNEDY: No, but that's into the VHF.
- 80 MR. BUDGELL: Yeah.
- 81 MR. KENNEDY: But I'm saying if you rely on third parties
- 82 to provide your telecommunication needs then the burden
- of maintaining or keeping up with the technologies is on
- 84 that third party provider, not on Hydro then, correct?
- 85 MR. BUDGELL: Yes, I would agree with that.
- 86 MR. KENNEDY: And so Hydro would benefit from being
- 87 able to take advantage of improvements in technologies
- made by the telecommunication carriers themselves?
- 89 MR. BUDGELL: Yeah. At the cost that it would cost to the

- 1 carrier.
- 2 MR. KENNEDY: And that the cost to that carrier is going
- 3 to be borne by all the customers of that carrier?
- 4 MR. BUDGELL: That's right, if there are other customers.
- 5 MR. KENNEDY: But in the case of Hydro you only have
- 6 one customer, yourself?
- 7 MR. BUDGELL: That's right.
- 8 MR. KENNEDY: And so whatever telecommunication
- 9 system you pick you're locked into that technology for the
- duration of how long that technology will last?
- 11 MR. BUDGELL: Yes, and that's true of all the electric
- 12 utilities in Canada, including Newfoundland Power.
- Everyone of the utilities has a VHF system for its operation,
- and that says a lot.
- MR. KENNEDY: Well, let's just talk about that for a
- second. Newfoundland Power looks to all the other utilities
- to see that they have and use VHF systems as part of the
- rationale for why it should have a VHF system?
- MR. BUDGELL: Well, that's part of ...no, but you need it,
- 20 it's critical to your operations. That's what the decision ...
- MR. KENNEDY: Wait now, Mr. Budgell, that's not what I
- 22 asked you. I asked you why Hydro looks to the other
- utilities in Canada to see what systems they're using as part
- of its rationale for the systems that it should use?
- MR. BUDGELL: We keep abreast of what other utilities,
- our sister utilities are using, yes.
- MR. KENNEDY: And you've put forth as one of the
- 28 rationales for why you're choosing to put a new VHF
- 29 system in as the fact that other utilities in Canada also use
- a VHF system?
- 31 MR. BUDGELL: No. I just indicated to you that all of the
- utilities in Canada have a VHF system, and we're not saying
- that we have a VHF because they have a VHF system. I'm
- saying that there's a reason that you should ask why do all
- utilities have a VHF system, and it's because it's critical to
- 36 their operations. They can't operate without the system in
- an environment that a utility operates, and that's the
- message that I'm trying to leave.
- 39 MR. KENNEDY: Well, that's what you say. I guess the
- 40 problem is that there's no evidence of that. There's your
- statement that the VHF system is critical, but then this is
- not your department and you can't provide us with details
- about an analysis of what other alternatives there might be,
- so I guess I'm having some difficulty in just accepting your
- bald statement that this is required without providing us
- with details about the analysis behind it itself.
- 47 MS. GREENE, Q.C.: Now, you've asked for the analysis

- and we've agreed to provide that, Mr. Kennedy.
- 49 MR. KENNEDY: Of the one alternative, that's correct,
- 50 Counsel, so it's not a case then that you're suggesting to
- us that the VHF systems being used by other utilities is the
- reason why Hydro needs a VHF system?
- 53 MR. BUDGELL: Of course not. I'm just indicating that
- 54 that's just evidence that there is ... how critical that the
- 55 requirements for a system is.
- 56 MR. KENNEDY: Now, in addition to the VHF system that
- 57 Hydro is proposing to implement, there's also
- improvements being made to the power line carrier system,
- 59 correct?
- 60 MR. BUDGELL: Yes, there are.
- 61 MR. KENNEDY: And there's also improvements being
- made, under this proposal, to your microwave system?
- 63 MR. BUDGELL: Yes, there are.
- 64 MR. KENNEDY: And there's also proposals being made to
- 65 improve your UHF system?
- 66 MR. BUDGELL: There are a couple of applications, I
- 67 believe, between a couple of our sites that are being
- 68 replaced, yes.
- MR. KENNEDY: And I believe that you use a satellite link
- 70 now?
- 71 MR. BUDGELL: It's a backup, I believe, at this location at
- 72 this time.
- 73 MR. KENNEDY: You use a satellite link to communicate
- vith Labrador, I thought.
- 75 MR. BUDGELL: I'm sorry. It used to be a backup to ... it
- used to be a primary when the system first moved out of
- 77 Bay d'Espoir, but right now the current application of
- satellite is just from the Labrador system down to our EMS
- 79 centre.
- 80 MR. KENNEDY: That's the anic (phonetic) link that you
- 81 use?
- 82 MR. BUDGELL: Yes.
- 83 MR. KENNEDY: And you currently use a cell phone
- 84 system?
- 85 MR. BUDGELL: I'm sorry?
- 86 MR. KENNEDY: Hydro uses cell phones?
- 87 MR. BUDGELL: People have cell phones, yes.
- 88 MR. KENNEDY: Sure, and you use the internet itself?
- 89 MR. BUDGELL: Yes.
- MR. KENNEDY: And you maintain your own fibre optic

- system in portions? 1
- MR. BUDGELL: I don't think we have a lot of fibre optics. 2
- I think it's specific application between, short runs between 3
- we have some sites. I refer to particularly, I believe, Cat 4
- Arm. We might have some ... I believe we do have some 5
- between the generating plant and control structures and we 6
- have a similar system between Hynes Lake and its control 7
- structures, so we're talking about within a distance of a 8
- couple of miles of each other. We don't have any fibre 9
- optic that spans any significant distance. 10
- MR. KENNEDY: This was an area that I questioned, I 11
- believe it was Mr. Henderson on, but to some people, I'd 12
- suggest to you, that maintaining all these platforms, a 13
- power line carrier platform, a microwave platform, a satellite 14
- link, cell phones, use of the internet, fibre optic systems, a 15
- VHF system and a UHF system is an awful lot of systems 16
- to maintain, and I'm wondering can you tell us what 17
- process Hydro had gone through recently to see what 18
- rationalizations it can make in its telecommunications 19
- platforms in order to reduce costs? 20
- MR. BUDGELL: I think the `97 study and the updates are 21
- evidence of the analysis. 22
- MR. KENNEDY: So 1997 was the last time that Hydro 23
- would have conducted a thorough review of its 24
- telecommunications plan? 25
- 26 MR. BUDGELL: Yes. It found itself in a situation at that
- time, after a short while after transferring our control centre 27
- from Bay d'Espoir into St. John's and trying to operate a 28
- system divorced, I guess, from the rest of the network 29
- through lease networks, and the experience at the time ... 30 and that's the reference I was making to satellite. There 31
- used to be a satellite link between ... in the beginning when 32
- Bay d'Espoir first ... the system moved in, was over a 33
- satellite system to St. John's and it has analog telephone 34
- circuit backup to that from Aliant to our EMS centre, and 35
- our experience has been less than favourable in that 36
- particular situation, and we had an aging system in some 37
- other parts of the province, difficulties which we just 38
- mentioned in regards to the VHF, so the `97 analysis was 39
- essentially our telecontrol group sitting down and 40
- rationalizing the total system and bring forth to our 41
- management and eventually to the Public Utilities Board, a 42
- plan, and a lot of consideration went into that plan on 43 where Hydro felt our communication structure should go. 44
- Now, you mentioned a few other items there earlier, which
- 45
- was internet. These are a business process part of the 46
- communications, and I'm sure you realize that. It's not in 47 the same sense or doing a similar function as VHF or 48
- microwave or protection and that type of thing, but ... 49
- MR. KENNEDY: Well, just two things. One, I just want to 50
- establish then that the telecommunication strategy of 51

- Hydro that it's still implementing as of today is based on
- the telecommunication plan dated in June of 1997?
- MR. BUDGELL: Yes, essentially that with some changes in
- timing, and obviously some changes in cost.
- MR. KENNEDY: I just wonder if we could look to B-21,
- please, Mr. O'Rielly? Now, Mr. Budgell, are you prepared
- to answer any questions concerning this particular budget
- MR. BUDGELL: I'll certainly try.
- MR. KENNEDY: Okay. Could you first just give me the
- 62 rationale for this TV surveillance system at the Holyrood
- plant site?

- MR. BUDGELL: Yes. Essentially, the plant people at
- Holyrood have significant concerns with incursions onto
- the site by unauthorized people with various intent. In
- some cases there's been property stolen, and that's one 67
 - issue, but the major issue is the fact that we have people
 - unaware of the site and the dangers at that particular
- location accessing the Holyrood site in remote locations on 70
- the site, and I refer here to the dock location and up around 71
 - the tank farm and spots where it's remote from the current
 - guardhouse. If you drove in to Holyrood now there's a
- guardhouse right nearby the access, and most of the 74
 - personnel in Holyrood are in the plant. There's not very
- much activity out in the surrounding area, even at the ...
- most of the time during the day, certainly not in the 77
- nighttime, and there's no fence around the whole site to 78
- keep people totally out of that area. People can get into the
- location, and the dock area to the tank farm, it contains fuel.
- I mean, there's fuel being off loaded. There are ships that
- are docked there off loading fuel, so there is very
- significant danger to people, and we'd like to be able to
- discover if there is somebody there and to ensure that we
- can get them off the site before something happens.
- MR. KENNEDY: And so was there a particular incident or
- incidents that which drove Hydro, if you will, to wanting to
- implement a closed circuit surveillance system in 88
- 89 Holvrood?
- MR. BUDGELL: I don't know whether there was one
- particular incidence, but I know that there was a number of 91
- incidents, and there was investigation, RCMP were called
- in to investigate and the closed circuit TV as an alternative
- was indicated by them as a possible means of assisting
 - with the investigation and also in trying to prevent the
- problem.
- MR. KENNEDY: And do you know what alternatives there
- were, that Hydro explored, to achieve the same objective
- without installing a closed circuit TV system?
- 100 MR. BUDGELL: I'm not aware whether there were any other

- 1 alternatives looked at.
- 2 MR. KENNEDY: And so you wouldn't be aware, for
- 3 instance, whether Hydro explored the possibility of taking
- 4 advantage of new technologies that have developed in the
- 5 last couple of years that might achieve the same thing, for
- 6 instance, the use of a web cam?
- 7 MR. BUDGELL: I'm not aware.
- 8 MR. KENNEDY: And so you wouldn't be aware that
- 9 utilizing the internet and a web cam system, for instance,
- might achieve the same objective at a substantially lower
- cost than what's budgeted at \$152,000?
- MR. BUDGELL: I'm not aware.
- MR. KENNEDY: Can we just look at **B-72**? Mr. Budgell,
- there was reference made as well in some of your testimony
- to Hydro formulating a new IT strategy. I believe you
- indicated that's being worked on presently?
- 17 MR. BUDGELL: Yes. There's an architectural plan. I
- believe, we made an undertaking to file that with the Board
- when it's complete.
- MR. KENNEDY: And that that would be done sometime in
- 21 December, I think you indicated?
- MR. BUDGELL: Yes, I believe that was the date.
- 23 MR. KENNEDY: And so does Hydro view its
- 24 telecommunications as being a completely separate entity
- 25 from its information technology?
- 26 (12:00 noon)
- MR. BUDGELL: The department is one within Hydro. A
- number of years ago, or at least in recent history, both
- 29 departments were brought together, our information
- 30 systems and our telecontrol department.
- 31 MR. KENNEDY: So for instance, the microwave systems
- 32 that Hydro has been installing and is continuing to install
- in the province, you indicated, and I believe Mr. Henderson
- has indicated the same thing, that the microwave system
- provides teleprotection, voice transmission, contact
- between the EMS and terminal stations and a data network
- for your SCADA system, correct?
- 38 MR. BUDGELL: That's correct.
- MR. KENNEDY: Okay, and so would you agree with me
- 40 that that is certainly IT related, information technology
- 41 related?
- MR. BUDGELL: There is an element of that, yes, agreed.
- 43 MR. KENNEDY: And so wouldn't you normally look at
- that as sort of a left and a right hand of the same issue that
- 45 your telecommunication systems and your information
- technology are all part and parcel of the same thing?

- 47 MR. BUDGELL: Yes, and we have both groups and Hydro
- 48 under the same umbrella, same directive.
- 49 MR. KENNEDY: So isn't it possible then that your strategy
- and the development of your strategy of your information
- technology may impact on your telecommunication plan?
- 52 MR. BUDGELL: I don't know if I can say whether that's
- 53 true or not.
- MR. KENNEDY: So in the case of the IVR system, for
- instance, the interactive voice response, and I believe
- there's been some information requests to you B-15 and
- NP-119. If I can summarize that an IVR system is a system
- 58 used by companies to provide telephone access to
- customers to make certain inquiries, whether it might be
- $\,$ their billing or their account inquiries, different departments
- and so on?
- MR. BUDGELL: Yes, that's ...
- 63 MR. KENNEDY: It's an information system?
- 64 MR. BUDGELL: Yes.
- 65 MR. KENNEDY: And so has Hydro examined whether, for
- 66 instance, this interactive voice response system, how that
- 67 fits into your information technology strategy that's being
- 68 developed?
- 69 MR. BUDGELL: The strategy hadn't been finalized, as yet.
- 70 MR. KENNEDY: So but that ...
- 71 MR. BUDGELL: But this is a requirement for our customer
- 72 services department.
- 73 MR. KENNEDY: But would that be different, again, from
- 74 your information technology?
- 75 MR. BUDGELL: Well, I don't know. The only other
- 76 alternative to this particular system would be customer
- 77 service having people answer the phones and deal one on
- one with customers in this area.
- 79 MR. KENNEDY: What about the alternative of using the
- 80 internet and establishing a web site that people can access
- 81 that same information on?
- 82 MR. BUDGELL: I don't know whether that's available in
- 83 this regard or whether that alternative was looked at, I don't
- 84 know.
- 85 MR. KENNEDY: So have you ever visited the
- 86 Newfoundland Power's web site?
- 87 MR. BUDGELL: No, I haven't. I've visited their web site in
- 88 not a recent history, but I understand that they make
- 89 available more information to customers, but I believe it's a
- 90 very recent implementation of that.
- 91 MR. KENNEDY: So I can, for instance, go on

- 1 Newfoundland Power web site and find out the status of
- 2 my bill?
- 3 MR. BUDGELL: Yes.
- 4 MR. KENNEDY: I can get a historical record of my
- 5 electrical expenditures for the preceding 12 month period?
- 6 MR. BUDGELL: Hmm.
- 7 MR. KENNEDY: And so as I understand it, from the
- 8 responses to this information request regarding **B-72** that
- 9 that's one of the purposes of the IVR?
- 10 MR. BUDGELL: Yes, and you should understand that
- Newfoundland Power, besides the web site, has an IVR as
- well, and I believe the IVR that Newfoundland Power had
- was installed very recently in the late 1990s at a cost of
- about a half million dollars, I believe.
- MR. KENNEDY: And I guess the issue is though whether
- this IVR system that Hydro's proposing to install should be
- dovetailed in some manner with its information technology
- 18 system?
- MR. BUDGELL: It could, but this was, the IVR system was
- 20 identified as a requirement of the customer services
- 21 department to free up resources within that department and
- 22 handle customer calls and provide a service.
- MR. KENNEDY: But it raises the possibility, does it, that
- 24 if Hydro proceeds ahead with this IVR system that it could
- box itself out from being able to take advantage of
- technologies elsewhere in its information systems like in its
- web site?
- MR. BUDGELL: Yeah, but the difficulty is, you have to
- remember, Mr. Kennedy, where our customers are located
- $\,$ on the system and what access they would have. If we put
- a web based system in, I would submit to you that
- 32 everybody practically has a phone, most of our customers,
- 33 if you would agree, there may be some that don't, but a
- 34 good many of them do, but I would submit that not very
- many of them, or not as many, I should say, would have
- computers and maybe not have internet access.
- 37 MR. KENNEDY: Well, you wouldn't be aware then that
- 38 Newfoundland has the highest penetration of internet
- access in the country?
- 40 MR. BUDGELL: Well, they could, but we have to provide
- a system that gives the maximum benefit to the customers,
- and we could have a high penetration. I don't know
- whether that would be true for some of the communities on
- the coast of Labrador and some of our customers.
- 45 MR. KENNEDY: So you have customers, for instance, in
- 46 Goose Bay?
- 47 MR. BUDGELL: Yes.

- 48 MR. KENNEDY: And so anecdotally you can access the
- 49 internet in Goose Bay?
- 50 MR. BUDGELL: Yes, and we have customers in Nain,
- 51 Charlottetown and all these other communities.
- 52 MR. KENNEDY: Okay.
- MR. BUDGELL: François on the south coast.
- 54 MR. KENNEDY: Sure.
- MR. BUDGELL: And I don't know whether internet access
- 56 ...
- 57 MR. KENNEDY: Is available or not?
- 58 MR. BUDGELL: Yes, and I don't know whether all the
- 59 customers have a computer with a modem sitting there
- 60 waiting for access to a Hydro system so they get
- information on their bill.
- 62 MR. KENNEDY: So you don't know whether that should
- or shouldn't be taken into account in determining what
- 64 ways or avenues you should be presenting information to
- your customers?
- 66 MR. BUDGELL: No. Only that I would submit that there's
- less of people with computers than there are with phones
- on the island.
- 69 MR. KENNEDY: Would you consider Hydro as a
 - corporate organization and the flow of the documents
- vithin Hydro to be dramatically different from that of other
- 72 organizations of a similar size?
- 73 MR. BUDGELL: Of course not, I don't think so.
- 74 MR. KENNEDY: So in the case of the document
- management proposal under **B-60**, as I understand it, from
- 76 the replies you gave over the last couple of days, and in
- 77 turn, responses to information requests that this is a pilot
- 78 project, is that correct?
- 79 MR. BUDGELL: Yes, it is.
- 80 MR. KENNEDY: And it's to determine the suitability of an
- 81 electronic document management system for Hydro?
- 82 MR. BUDGELL: Yes. Or at least to try to come up with
- 83 what best fits our requirements for all our ... the
- 84 requirements that we do have.
- 85 MR. KENNEDY: And the J.D. Edwards system that you
- 86 use, that doesn't have a document management module
- 87 that you can buy?
- 88 MR. BUDGELL: No. It's strictly a financial model.
- 89 MR. KENNEDY: And so this would be a stand alone
- 90 system?
- 91 MR. BUDGELL: Yes.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

47

48

49

50

51

MR. KENNEDY: And has Hydro conducted or accessed any reports like Gardner reports in order to determine suitability of electronic document management systems for an organization such as its own?

MR. BUDGELL: I wouldn't be able to say whether ... I would be very ... I would say whatever information that personnel in that particular department in the IS area, they're generally aware of what's on the go, but in regards to this particular proposal, the intention is to try to find out what would work for our organization and our make up given the type of business that we're in, you know, from the customer services, from the engineering aspects and from the normal email and other activities that are on the go.

MR. KENNEDY: Mr. Budgell, just in the last few minutes before we break for lunch, I wanted to ask you some questions about the process that's being employed here in this application and the provision of information to the Board. You were questioned previously about the lack of information initially provided by Hydro regarding, for instance, some of these capital budget items, and yet, I got the sense that you were a bit frustrated with the fact that while, yes, that might be a concern someone would have by looking at, for instance, **B-60** there was nonetheless, because of your capital budget process, a blizzard of paper concerning each project and full justifications provided up through the ranks in order for a particular project to make it through your capital budget process?

29 MR. BUDGELL: Yes.

MR. KENNEDY: So in that regard, and you've been a long term employee of Hydro and seem to have worked in a number of different departments so you have a good knowledge of the internal workings of Hydro, if you will, what suggestion can you make about the provision of information and the level of information that Hydro could provide to help the panel members make decisions regarding these capital budget items which is their obligation to review and ultimately to approve or disapprove pursuant to the *Public Utilities Act*?

MR. BUDGELL: Yeah, and I think I had some discussions during the week with, I believe it was Ms. Henley Andrews, in that regard, and I think the Board, if it desires and requires of Hydro, and I guess that would hold similarly for Newfoundland Power, additional information or can provide further direction in regards to ... because the difficulty that we have here is that I think there's a happy medium somewhere and it's maybe not what we provided in these documents. Now, Hydro did supply two documents, but this is the standard, this is the direction of the Board in this regard, and I believe it was the pattern that may be set with Newfoundland Power over the years in regards to their

hearings on the capital program. But if the Board desired additional information on the documentation, then Hydro would be pleased to proceed to that and require it, and a 55 similar ... a situation happened a number of years ago where Hydro and Newfoundland Power got together and supplied 56 what we called minimum filing requirements in regards to certain items and provided a report to the Board in that particular regard, which is an item that I believe we show up in Section C, and we have an item in that where we're looking at load requirements or items that are expansion to the system, whether they be generation or transmission, 62 and there would be a more weightier application, and it's difficult for the utility ... and I admit, there's more information available, but the issue is that I don't think we're talking about a situation where the Public Utilities Board wants to sit down in the management committee room when management of Hydro are reviewing the budgets. I don't think that's what we're talking about, and that's one extreme at the other end, right, and if there's 70 71 something missing or if the Board or the parties can provide advice to the Board in regards to what additional information that would be helpful. Because I still think there would be a questioning period, a questioning period both for RFIs at a capital budget and of course, both utilities sit down with the Board to get their budget 76 approved and people are made available to expand or 77 78 expound on the items that are in the budget.

MR. KENNEDY: You described, I believe it was from questioning from Ms. Henley, that ... of your capital budget process, and I think there's been a couple of witnesses speak to that already, and if I gathered you correctly, there was a point in time where it came that there was actual proposals made to the vice-president level of Hydro?

MR. BUDGELL: Yes.

MR. KENNEDY: For the departments?

87 MR. BUDGELL: Yes, there are.

MR. KENNEDY: And this would be ... would this, in this package, if you will, I'm presuming there's some sort of hard copy package provided to your vice-presidents regarding the capital budgets. Would this include full justifications for each of the projects?

93 MR. BUDGELL: There would be, I would expect that for 94 most of them there would be justifications at that time. If 95 they're not there I'm sure that they would be asked for.

MR. KENNEDY: And if I gather correctly, then it goes to your management committee. Is that the final step?

MR. BUDGELL: Yes. The vice-president, there's a period of time then after the vice-president review where the proposals, any proposals that were changed or modified would have to go back to the process and be changed, and

- the successful ones or the ones that hadn't been cut out at
- that particular stage would go together to a package to our
- 3 management committee.
- 4 MR. KENNEDY: And then the management committee,
- what, once it approves it goes to the board of directors?
- 6 MR. BUDGELL: Yes.
- 7 MR. KENNEDY: And the information flow that goes to the
- 8 board of directors, are you aware of the nature of that?
- 9 MR. BUDGELL: And I should ... to the board of directors?
- 10 MR. KENNEDY: Yes.
- MR. BUDGELL: I've seen the report, yes.
- 12 (12:15 p.m.)
- MR. KENNEDY: And the information that flows to the
- board of directors of Hydro on the capital budget, for
- instance, does that have full justifications for each of the
- 16 projects?
- 17 MR. BUDGELL: No. The level of justification, it's like a
- pyramid. The level of justification sort of decreases as it
- 19 comes up in the organization, that's the natural way it
- 20 happens.
- 21 MR. KENNEDY: So the greatest level of justification, if
- you will, would be at the vice-president level?
- 23 MR. BUDGELL: I'll say at the originator.
- MR. KENNEDY: Okay, at the originator. The package that
- goes from your vice-president level to your management
- committee, would that include full justifications on
- 27 individual projects?
- MR. BUDGELL: I would say on all the major projects there
- should be something in there, yes.
- 30 MR. KENNEDY: Would that be an appropriate level of
- information to provide to the panel, to provide to the Board
- in assisting it in making its decision, do you think, in your
- 33 personal opinion?
- MR. BUDGELL: I don't think so. I think it would be too
- 35 detailed.
- 36 MR. KENNEDY: Too much information?
- 37 MR. BUDGELL: It could certainly be detailed in regards to
- 38 cost
- MR. KENNEDY: Can you pick for me ... is there a level that
- 40 you could pick, within that structure of your capital budget
- 41 process, that would provide what you would feel to be a
- sufficient level of information that would enable the panel
- to reach an independent assessment of the justification on
- the capital budget projects?

- MR. BUDGELL: I don't think the system ... I don't think it's
- within the system. I would rather think that it would be ...
- 47 that at the end of the day we would meld what we do have
- to a system that the Board feels that it requires.
- 49 MR. KENNEDY: So there's nothing that you could just use
- 50 holus bolus, it would be a newly created document that
- 51 you would still feel would need to be put together?
- 52 MR. BUDGELL: Yes.
- MR. KENNEDY: And you mentioned as well that there's a
- 54 five year capital budget process that Hydro employs?
- MR. BUDGELL: Yes, that's correct.
- 56 MR. KENNEDY: And would it be of assistance, do you
- 57 think, to the panel to have a full examination of that five
- year capital budget plan that Hydro uses?
- 59 MR. BUDGELL: If it was of interest to them. I don't know,
- 60 the only part that ... the issue even at Hydro is that going
- 61 up through the organization the only part of the capital
- 62 budget that receives the increase, the most amount of
- 63 attention is the budget for the next year that they're going
- $\,$ to the Board. The other years are there for, mostly for
- 65 information purposes, and they may in a lot of cases reflect
- 66 incomplete analysis study and budget estimates. I don't
- 67 know for what benefit it would be to the Board. It would ...
- os you're down to a level that ... a high level, I think, some of
- that information is provided in the financial plan that Hydro
- 70 already provides to the Board, and I think that's a very apt
- 71 document that the Board needs to see. I'm not sure there's
- 2 any value in getting down into the nitty gritty details of
- every little budget item for a five year plan.
- 74 MR. KENNEDY: The other question I wanted to ask you
- 75 concerning the process. There's been some discussion
- among counsels, at least, of the benefit, potential benefit in
- 77 having more than one Hydro witness testify at a given time,
- and for instance, there's been a number of questions put to
- 79 you which you've done your best to answer or, in turn,
- 80 deferred outright to other individuals within the Hydro
- organization, and principally, Mr. Henderson, for instance.
- 82 Your own personal opinion, if you will, on the benefits that
- 83 could be derived from yourself and Mr. Henderson
- 84 providing information jointly as a panel, would that assist
- you in being able to explain the intricacies of Hydro's
- operations to this panel?
- 87 MR. BUDGELL: I had to smile a little bit in regards to that.
- 88 I'd like to have about 100 people here behind me, to be
- 89 honest with you, right, and I'd feel very comfortable, a lot
- 90 more comfortable than I do right now. The difficulty is is
- 91 that, at least that I see, is that ... and I know you people
- have experienced the same thing. This has taken me a year out of my normal business activities. It's an immense task
- 94 to grasp the full breadth of what's going on here, so we

spend all of this time. I wouldn't think it would be 1 beneficial, let's say, to expand the role of having more 2 witnesses. Now, we might in the capital program ... I'm not 3 sure whether it would be more beneficial having people 4 directly speaking to capital under their particular area, but 5 I don't think we should have double up on the number of 6 people that participate in a rate hearing. It just takes too 7 much resources and of the ongoing activities to make them 8 9 available, and if Mr. Henderson and I, for instance, were sitting here we are ... I'm speaking to planning and he's 10 speaking to production, and maybe the issue is more on the 11 interviewer getting a better appreciation of what the make 12 up of the organization of the company and what type of 13 questions are coming, because like ... I report for planning, 14 and I've indicated on the generation capital here, and Mr. 15 Henderson reported on the operations of the system and 16 the operating costs of the generation area. It's difficult for 17 us because the question sometimes might come on RSP or 18 there might be a question in regards to rates in the 19 organization, and an organization, we try to, as much as 20 possible, a number of individual (sic). I'm lucky in a sense 21 that if I'm a planner I get to talk to more individual 22 departments in Hydro than most, some of the other 23 individuals don't get to do that, and the same with Mr. 24 Henderson, Mr. Henderson, through his normal course of 25 the day, deals with most of the organization, and that's an 26 advantage to him and to ... so I don't know if we bring more 27 people available, but I think what you're talking about is 28 forming a panel for questioning, and it's been talked about 29 internally, and I would leave it to counsel for Hydro to 30 decide which way she thinks it's best for Hydro to put its 31 story forward to the Board, rather than my opinion, really. 32

MS. GREENE, Q.C.: And you would point out the Board counsel hasn't raised that issue with me as counsel for Hydro.

MR. KENNEDY: Mr. Budgell, there's one last comment.
You referred a couple of times to the fact that this is not ...
you don't consider this to be your normal business?

MR. BUDGELL: Not to the extent that ... I'm sorry, I didn't mean it that way. If you were going to say capital planning and that type thing, the reporting to the Board.

MR. KENNEDY: No, no, no. I was just going to ask or suggest to you that you do recognize that you're a regulated monopoly?

45 MR. BUDGELL: Yes.

MR. KENNEDY: And that in the absence of competition there has to be some process employed to test the metal of Hydro, if you would?

MR. BUDGELL: I would agree. I'm only speaking from a personal, not from a Hydro corporate perspective. That

was not intended to be construed that way. I'm only saying that my normal activities would be associated with planning, and I agree that if we are a monopoly we should be regulated, we should be appearing before the Board and we should be justifying what we do, and the process is a health process. I don't know the extent and the breadth of the process is healthy, and I don't know ... I would hope that future hearings don't have so many bookcases around here, right, in the information, but I mean, the process is good in that respect, but it takes a lot of effort and a lot of time and there's a lot of resources in an organization that

goes into this particular process.

63 MR. KENNEDY: I appreciate that. That's a good place to 64 break, Chair.

MS. GREENE, Q.C.: I wonder if Board counsel couldindicate how much longer he would be?

MR. KENNEDY: I have one more area that I wanted to cover. I don't suspect that it would take long. Certainly no more than 45 minutes, at the most.

MS. GREENE, Q.C.: And the other request I have, then, would it be possible to sit later today if it appears we will not conclude by 4:00 to see if it would be possible to conclude Mr. Budgell this week?

74 MR. NOSEWORTHY, CHAIRMAN: Yeah, I think we will 75 see how we do later on this afternoon. Certainly I'm 76 hopeful that we will be able to do that. I think we've had 77 some discussion among ... I don't know how long redirect 78 will take or how long questions arising, but we've had some 79 discussion and I think our questions are relatively few at 80 this point in time so I'm hopeful we might be able to

81 accomplish that.

MS. GREENE, Q.C.: It would be nice that he wouldn't be broken.

MR. NOSEWORTHY, CHAIRMAN: I certainly agree.
Thank you. We'll reconvene at 2:00.

86 MS. GREENE, Q.C.: I don't mean literally broken.

(break)

88 (2:00 p.m.)

87

89 MR. NOSEWORTHY, CHAIRMAN: Good afternoon. 90 Before we get started and continue with counsel's

questioning are there any preliminary matters?

92 MS. GREENE, Q.C.: No, Mr. Chair. I thought this 93 afternoon that I will do the undertakings as part of my 94 redirect.

95 MR. NOSEWORTHY, CHAIRMAN: Okay, that's fine.

96 MS. GREENE, Q.C.: And at that time we will conclude all of 97 the outstanding undertakings from Mr. Budgell.

- 1 MR. NOSEWORTHY, CHAIRMAN: Okay. I do have a
- 2 preliminary analysis here. Is that the information that
- 3 counsel was requesting?
- 4 MS. GREENE, Q.C.: Yes, it is, that is the economic analysis
- 5 comparing the satellite phone alternative with the VHF
- radio, and because I've just given it to Mr. Kennedy I'm not
- sure if he will use it for cross-examination at this time, and
- 8 if he doesn't I will deal with it at the time I do my redirect.
- 9 MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.
- 10 Greene. Mr. Kennedy, please?
- 11 MR. KENNEDY: Thank you, Chair. Mr. Budgell, just on
- the document that your counsel just passed out, the
- preliminary analysis of the comparison between the satellite
- telephone system and the VHF mobile radio system. Could
- you tell me what the source, first, is of the annual estimated
- VHF usage of 60,000 minutes?
- MR. BUDGELL: That's based on our usage of the VHF, the
- 18 estimated usage.
- MR. KENNEDY: Yes, that's what it says, but does that
- 20 mean you track your VHF usage now so that you can
- provide an estimate of the air time that it's been in use, for
- instance, for the year 2000?
- 23 MR. BUDGELL: Yes.
- MR. KENNEDY: So there's actual records kept, is there, of
- the usage of air time on your VHF system?
- MR. BUDGELL: I understand there is, yes.
- 27 MR. NOSEWORTHY, CHAIRMAN: Excuse me, Mr.
- 28 Kennedy.
- MR. KENNEDY: Yes, Chair.
- 30 MR. NOSEWORTHY, CHAIRMAN: For purposes of
- 31 transcript could we identify this possibly or mark it now,
- given that you're referring to it?
- 33 MR. KENNEDY: Yes. Actually, Chair, I apologize. That's
- probably a good idea. We can call this one **U-Hydro No.**
- **20**.

- 36 MS. GREENE, Q.C.: 21.
- 37 MR. KENNEDY: 21.

<u>U-HYDRO NO. 21 ENTERED</u>

- 39 MR. KENNEDY: 21.
- 40 MR. NOSEWORTHY, CHAIRMAN: Thank you.
- 41 MR. KENNEDY: Sorry, Chair, and so the ... just so I'm
- clear, the 60,000 minutes is based on your actual records of
- VHF usage from the year 2000?
- MR. BUDGELL: I don't know from which year it is, okay, or

- 45 ... it's an average. Or, it's our estimate of the usage, based
- on the records.
- 47 MR. KENNEDY: Okay.
- 48 MR. BUDGELL: Now I wanted to point out as well that
- 49 even though we provided this economic comparison, we
- 50 don't feel that the two systems are an apples and apples
- 51 comparison.
- 52 MR. KENNEDY: No, fair enough. I'm just looking at the
- numbers first though. Am I gathering correctly then that
- the satellite air time cost on a point to point is 150,000 but
- the same amount of time on a group talk is 1,500,000?
- 56 MR. BUDGELL: Yes. Because there's more people
- 57 involved. The talk one on a point to point is on the
- assumption of a one to one conversation.
- 59 MR. KENNEDY: Yes.
- 60 MR. BUDGELL: The group time is assuming a five, five
- 61 person crews.
- 62 MR. KENNEDY: Okay, and your records of estimated
- 63 usage per minute, would that include a breakdown of how
- often it was a multiparty conversation versus a two person
- 65 conversation?
- 66 MR. BUDGELL: I don't think that detail was available.
- 67 MR. KENNEDY: So of the 60,000 minute estimate of your
- 68 ... or 600,000 minute estimated usage, if that's correct?
- 69 MR. BUDGELL: It's five persons, five crews, five persons,
- 70 200 days a year, two hours per day. It's an estimate. It
- 71 could be longer than two hours a day. We're just taking a
- very conservative view, two hours.
- 73 MR. KENNEDY: But is it correct you're assuming in this
- that all 600,000 minutes in your estimate is group talk time?
- 75 MR. BUDGELL: Yes.
- 76 MR. KENNEDY: And, but you wouldn't have the ability to
- 77 track how often it's group talk time versus how often it
- vould be just two people?
- 79 MR. BUDGELL: No. Group talk happens out separate, may
- 80 involve the repeaters, but it happens out separately in the
- 81 system between individuals in the field.
- 82 MR. KENNEDY: So there may be a portion of that 600,000
- 83 minute estimate, for instance, that's not actually group talk
- 84 time but just point to point, just person to person?
- 85 MR. BUDGELL: No. It'll be group talk. It's a very ... this is
- 86 additional time to a point to point from the basis that I
- 87 understand the estimate was prepared.
- 88 MR. KENNEDY: Okay, but if your system doesn't track the
- 89 two, how did the breakdown ... how was the breakdown

- derived between 600,000 minutes ...
- 2 MR. BUDGELL: I indicated it's five crews, five people, 200
- days per year, two hours per day.
- 4 MR. KENNEDY: So it was reverse engineered on that basis
- 5 then, is that the assumption?
- 6 MR. BUDGELL: No. If you take five times five phones, 200
- 7 days, two hours per day you will end up with that many
- 8 minutes.
- 9 MR. KENNEDY: Yes, so again, the first one, the 60,000
- minutes, that's based on your actual records?
- 11 MR. BUDGELL: Yes.
- MR. KENNEDY: The 600,000 minutes, that's ...
- MR. BUDGELL: It's an estimate based on the number of
- crews that are ... an estimate of the number of crews that are
- normally out in the field working together within an area
- that doesn't involve calls directly to other areas.
- 17 MR. KENNEDY: Right.
- 18 MR. BUDGELL: Amongst themselves.
- 19 MR. KENNEDY: And that's something that you don't
- 20 actually track?
- MR. BUDGELL: No. Because that would be between the
- 22 two phones.
- 23 MR. KENNEDY: Okay.
- MR. BUDGELL: I should mention too the 250 a minute is
- assumed discount off the normal satellite. It's on note two.
- MR. KENNEDY: Yeah, okay. We'll get to that. First of all,
- 27 could you give me what you would consider to be your
- best estimate of the plus or minus, for instance, of that
- 29 600,000 minute figure?
- 30 MR. BUDGELL: I only have the estimate. That's the best
- 31 estimate.
- 32 MR. KENNEDY: So you wouldn't know whether that's give
- or take ten percent or give or take 15 percent, for instance?
- 34 MR. BUDGELL: No, I would not.
- MR. KENNEDY: And the air time cost of \$2.50 a minute,
- could you just tell me what that's based on?
- 37 MR. BUDGELL: That's based on the current price that we
- pay for our current usage with a discount.
- MR. KENNEDY: And the discount of?
- 40 MR. BUDGELL: Current usage is costing us \$3.50 a minute.
- 41 MR. KENNEDY: Is that for your anic (phonetic) hook up
- or is the actual use of satellite phones in your ...

- 43 MR. BUDGELL: I think it's satellite phones.
- 44 MR. KENNEDY: Okay. They're the ones you referred to
- 45 that you do have some satellite phones in your network
- 46 now?
- 47 MR. BUDGELL: Yes. In very remote areas where we need
- 48 to use them.
- MR. KENNEDY: And the 250 discount, is that an estimate
- of what you would obtain on a volume discount or ...
- 51 MR. BUDGELL: It's just an estimate, yes, that we get \$1
- 52 off.
- MR. KENNEDY: And is that Hydro's own estimate or was
- that provided to you by the supplier?
- 55 MR. BUDGELL: Hydro's own.
- 56 MR. KENNEDY: So has Hydro received recently a quote
- 57 for satellite air time on a phone system such as what's
- being contemplated by this?
- 59 MR. BUDGELL: I'm not aware of whether we have or not.
- 60 MR. KENNEDY: And the estimated capital cost for your
- satellite phone system of \$825,000, that's for the phones
- themselves, I take it, is it?
- 63 MR. BUDGELL: Yes.
- 64 MR. KENNEDY: How many phones would that be, do you
- 65 know?
- MR. BUDGELL: It's in the same number that we have VHF.
- 67 I think it's in the vicinity of 350 units.
- MR. KENNEDY: What's that work out to per phone?
- 69 MR. BUDGELL: I don't have the number here in my notes.
- 70 MR. KENNEDY: So that's \$237.00 a phone?
- 71 MR. BUDGELL: Yeah, must be, if that's the calculation. I'll
- trust your calculation, anyway.
- 73 MR. KENNEDY: And could you tell me where that
- 74 information came from, where that was sourced?
- 75 MR. BUDGELL: I think it's based on our people's
- 76 experience with purchasing these phones for our current
- 77 use.
- 78 MR. KENNEDY: And do you know how old that
- 79 information would be?
- 80 MR. BUDGELL: No, I don't.
- 81 MR. KENNEDY: So just leaving aside for a moment then
- 82 the functionality differences or the differences in
- 83 functionality between these two systems, between the
- 84 satellite and the VHF system. That Hydro's evidence is
- 85 that its calculated weighted annual cost for the satellite

- \$1,875,157 and for the VHF is \$1,000,515, so a difference of 1
- about \$360,000? 2
- MR. BUDGELL: Yes, on the basis of this calculation that's 3
- done. With a particular note ... I want to draw your 4
- 5 attention to note five.
- MR. KENNEDY: Five assumes no participation by Work 6
- Services Transportation in VHF system? 7
- MR. BUDGELL: That's right, and so as we, before the 8
- break indicated that I did not need to do the satellite 9
- calculation, obviously, for the satellite system because it 10
- wouldn't affect our cost, but in the case of a VHF, if Work 11
- Services and Transportation are participating in the 12
- payment of these costs on the VHF then that cost will be 13
- lower than that, significantly lower, I might add. 14
- MR. KENNEDY: Mr. Budgell, in the document that was 15
- handed out earlier today U-Hydro No. 19, this is the draft 16
- joint use cost estimate document. Do you know what the 17
- date of this document is? It says revised 2001/05/02? 18
- MR. BUDGELL: I think it's dated in early May because it 19
- was prepared and presented for the meeting between Hydro 20
- and Newfoundland Power in May. I can just check my 21
- notes on the date of that meeting. 22
- MR. KENNEDY: Okay. 23
- MR. BUDGELL: It should be just prior to that. The date 24
- that I gave for the meeting when the estimate of the \$3 25
- million was given was May 25th, so I would assume that it 26
- would have been somewhere just prior to that. 27
- MR. KENNEDY: Prior to that, okay, and I noticed that it's 28
- headed Custom Systems Electronics Limited, so was this a 29
- consultant hired by Hydro to prepare this document? 30
- MR. BUDGELL: Yes. 31
- MR. KENNEDY: Are they still retained by Hydro? 32
- MR. BUDGELL: I'm not aware of whether they are or not. 33
- MR. KENNEDY: Is Hydro receiving any third party advice 34
- 35 from companies or individuals concerning its
- telecommunications infrastructure? 36
- MR. BUDGELL: Not at this time, I don't believe. 37
- MR. KENNEDY: In the case of the existing VHF system 38
- you currently share a portion of that with Work Services 39
- and Transportation, correct? 40
- MR. BUDGELL: That's correct. 41
- MR. KENNEDY: And that's the figure we spoke to earlier 42
- of \$15,000 a month? 43
- MR. BUDGELL: Yes. 44
- MR. KENNEDY: Does Newfoundland Power share any of 45

- your VHF system now?
- MR. BUDGELL: I don't believe they do.
- MR. KENNEDY: So on the last sheet of the U-Hydro No.
- **19**. 49
- MR. BUDGELL: Yes. 50
- MR. KENNEDY: So and it lists the sites, I take it, of the
- VHF repeaters and its availability ... it's owner, the
- availability and then the site users, so without actually
- trying to do a cross reference there, this rather small print, as far as you're aware, there's no site, VHF site owned by
- Hydro which is currently being used by both Hydro, Work Services Transportation and another party or parties?
- MR. BUDGELL: I'm not aware. I believe there isn't any.
- MR. KENNEDY: And are there sites owned by individuals,
- associations or otherwise that are being used by
- Newfoundland and Labrador Hydro?
- MR. BUDGELL: We have our equipment on Aliant's
- towers, which I indicated earlier.
- MR. KENNEDY: And could you tell me, is the amount
- charged to Work Services and Transportation for the use
- of the Newfoundland and Labrador Hydro repeater sites 66
- the same rate that Hydro pays to Aliant for the use of its 67
- repeater sites?
- MR. BUDGELL: I can't tell you whether that is true or not.
- MR. KENNEDY: Could you tell me how ... or perhaps you
- may want to leave that question for another person, but,
- how the revenue received from Work Services and
- Transportation for the use of the Newfoundland and 73
- Labrador owned repeater sites is currently accounted for?
- MR. BUDGELL: I believe that's in an RFI, but the best
- person to deal with that would be Mr. Roberts. 76
- MR. KENNEDY: Okay. There was an additional document 77
- handed out by your counsel which was on a Government
- of Newfoundland and Labrador Work Services and 79
- Transportation letterhead, and for the purposes of cross-
- examination we should label that, I guess, as U-Hydro No. 81
- 82

U-HYDRO NO. 22 ENTERED

- (2:15 p.m.)
- MR. NOSEWORTHY, CHAIRMAN: Thank you.
- MS. GREENE, Q.C.: Yes. That was filed in response to an
- undertaking this morning given to the Consumer Advocate.
- MR. KENNEDY: This letter, addressed to Mr. Downton of 88
- Hydro is dated 01/02/27, so let me ...
- MR. BUDGELL: I'm sorry, I don't have a copy here.

- 1 MR. KENNEDY: Oh, I'm sorry.
- 2 MR. BUDGELL: Unless I misplaced it.
- 3 MS. GREENE, Q.C.: I think you have.
- 4 MR. BUDGELL: My apologies.
- 5 MR. KENNEDY: This is a letter from a Mr. Keith White,
- 6 executive director of roads for Work Services
- 7 Transportation, and it states in the first paragraph, "This
- 8 letter shall be confirmation of the Department of Work
- 9 Services and Transportation's intention to participate in the
- funding and usage of the proposed new Hydro mobile
- 11 radio system. At this preliminary stage, the degree of
- participation and funding process remains to be decided."
- 13 Are you aware whether the Department of Work Services
- and Transportation has made any ... has proceeded along
- any further than the indication in this letter?
- MR. BUDGELL: No. Only to the extent that they give an
- indication that they didn't want to do it ... they'd prefer not
- to do it through capital.
- MR. KENNEDY: Wouldn't we all. Mr. Budgell, I'd like to
- 20 just turn to some of the load forecast information, if I could.
- 21 It's just one specific issue I wanted to address you with ...
- address with you, sorry, and for the purposes of this
- analysis I think we can stick with your original pre-filed
- evidence. I know some of the load forecasts have been
- 25 updated as per your second revised, and I looked at those
- and I don't think that they either don't impact it at all or
- 27 they impact it in such a marginal way that the point can be
- made regardless, and the schedules in your originals include all the information that we'll need to go through.
- 30 And the first thing I think I'd like to look at is Schedule 3,
- and I'm going to ask you to accept some figures that I've
- done regarding some of the numbers that are in these schedules. And the first thing I've done is taken from
- 34 Schedule 3 and looked at just the ... which is the sales and
- load actuals for 1992 to 2000 for the isolated systems of
- Hydro, and I looked at Labrador initially, and what I did
- was I excluded Mud Lake and I excluded L'Anse-au-Loup
- on the basis that, as per the footnote, Mud Lake was
- interconnected in 1998 and L'Anse-au-Loup was granted interconnected island rates as of 1996, and I think there's
- interconnected island rates as of 1996, and I think there's been some testimony that they were hooked onto one of
- 42 Hydro Quebec's distribution systems, so what I did was I
- took the megawatt hours for the sales actuals for 1992 of 30,641 and I subtracted off the amount for Mud Lake of 171
- 30,641 and I subtracted off the amount for Mud Lake of 171 and the amount for L'Anse-au-Loup of 8304 and I arrived at
- 45 and the amount for L'Anse-au-Loup of 8304 and I arrived at
- a figure of 22,166. I did the same thing then for 2000 and I arrived at a figure of 29,933.
- 48 MR. BUDGELL: 29?
- 49 MR. KENNEDY: Thousand, 933, and I just did a simple
- subtraction and division then to arrive at the percentage

- increase from 1992 to the year 2000.
- 52 MR. BUDGELL: Yes.
- 53 MR. KENNEDY: And the figure I arrived at was 35
- 54 percent?
- MR. BUDGELL: Yes.
- MR. KENNEDY: Which for that period works out to 4.38
- 57 percent per year?
- 58 MR. BUDGELL: Is that an average or compound?
- 59 MR. KENNEDY: That's an average, simple arithmetic
- 60 average.
- 61 MR. BUDGELL: 4. ... I'm sorry, I didn't ...
- 62 MR. KENNEDY: 4.4.
- 63 MR. BUDGELL: Okay.
- 64 MR. KENNEDY: For illustrative purposes. Now I did the
- same thing again using other schedules in your pre-filed
- 66 testimony. First, for the island interconnected the total,
- 67 there was one schedule, which was Schedule 1, which
- 68 provided that, but then there is this Schedule 4 that
- 69 provides for, not just Hydro, but it includes the generation
- of all the island interconnected, as well?
- 71 MR. BUDGELL: Yes, that's right.
- 72 MR. KENNEDY: And I looked at the growth rates for the
- 73 corresponding periods, and if you look at the Schedule 1
- figures you arrive to ... and I didn't do any adjustment on
- that. It works out to, for the same period, 1992 to 2000, an
- increase of 3.6 percent in total for that period, and so again,
- a simple arithmetic average of .45 percent per year. The
- 78 Schedule 4, which is the total island interconnected,
- 9 including generation, gives you figures of 6.3 percent and
- 0 .8 percent a year for the average. Now the other one I
- 1 looked at was the island isolated, which is again, Schedule
- 2 3, and the island isolated I adjusted by taking out all the
- 2 5, and the Island Isolated I adjusted by taking out an th
- ones that are footnoted, the first being La Poile, as it was
- interconnected in `99. I took out Petit Forte because it was interconnected in `93; Roddickton and St. Anthony
- 6 because, of course, that was interconnected as part of the
- 7 GNP project; South East Bite because it was interconnected
- s in '98; and Westport because it was interconnected in 1996,
- and then I just netted out the numbers again, similar to
- what I did for the Labrador isolated. And what I arrived at
- 91 was for the period 1992 to the year 2000 for those adjusted
- 92 figures for the island isolated there was a decrease in
 - electrical sales of 19.6 percent for that period, so a simple
- 94 arithmetic average decrease of 2.45 percent per year. And
- 95 I guess when I did those figures what struck me was the 96 fact that while the island interconnected customers, no
 - matter which one you use, whether you use, you know, the
 - one that excludes generation or the one that includes

- generation have very modest year over year increases and 1
- total increases for the period of eight years, but that the 2
- amount of increase in sales to the Labrador isolated system 3
- 4
- 5 MR. BUDGELL: Yes.
- MR. KENNEDY: In particular, are dramatically higher? 6
- MR. BUDGELL: Yes. 7
- MR. KENNEDY: And I'm wondering if you could explain, 8
- if there is an explanation, for why the Labrador isolateds 9
- have experienced such a dramatic increase in their electrical 10
- usage as compared to the island interconnected customers? 11
- MR. BUDGELL: Yeah. We've noticed the same thing, 12
- actually, and I think it's a very good question. The 13
- Labrador system, through the 1990s, wasn't expected ... 14
- wasn't affected as much as the island system. Let me start 15
- with the island first. Rural Newfoundland, in the sense of 16
- the island, has been pretty stagnant. There's been very 17
- little growth on the island, but the same phenomena hasn't 18
- held for Labrador and the only difference has been the 19
- fishery. The island fishery has been dependent on the ... 20
- and been effected greatly by the cod moratorium, whereas 21
- 22 Labrador has benefitted from the shellfish processing over
- that period of time, and that's a large part of what you're 23
- seeing between the differences of those two systems in the 24
- growth over that time period. Now there may be other 25
- 26 factors too in regards to population in regards to the island system. In some of the communities you'll notice there the 27
- load has essentially decreased or not grown very much, 28
- and that reflects the population shift that's occurring on the 29
- island, but that's not happening to the same degree or 30
- extent in Labrador. 31
- MR. KENNEDY: We heard ...
- MR. BUDGELL: And ... 33
- MR. KENNEDY: Yeah, go ahead. 34
- MR. BUDGELL: And if I might just go on, and it points out 35
- the importance of forecasting the systems ... not 36
- forecasting, because these are actuals, these are actually 37
- what happened. It's not so much as a forecast on these 38
- sheets. There's a comparison of the forecast in `92, but you 39
- can see the actuals on a page, and you were dealing with 40
- the actuals between the two time periods, so we're not 41 talking about forecasts, but what I wanted to use as a point
- 42
- was that it points out the importance of forecasting these 43 systems on an individual basis, not only Labrador and the 44
- island but on an individual community basis, because you 45
- have to understand what's going on in any of these 46
- communities, whether it's a fish plant or not, what activity 47
- is driving the load in each one of these communities, and, 48
- of course, the island system is the economic climate. 49

- MR. KENNEDY: We heard some testimony when we were
- travelling in Labrador and on, I think it was a Thursday or
- a Friday, both days, actually, when we were in Labrador, in
- 53 Goose Bay we heard testimony, first from the communities
- of the north coast of Labrador and then the next day from 54
- 55 representatives of the communities of the south coast of
- Labrador, and I noted at the time that particularly with the
- south coast isolated communities, a number of them were 57
- speaking about all the initiatives that they had of
- developing businesses.
- MR. BUDGELL: Yes. Because the road has just come into
- that area.
- MR. KENNEDY: It's helped out a lot.
- MR. BUDGELL: It's had a big impetus on that area.
- MR. KENNEDY: Clearly they don't feel as isolated as the
- north coast communities still do.
- MR. BUDGELL: I agree.
- MR. KENNEDY: And in that regard there's been efforts to
- establish fish plants in some of these communities.
- MR. BUDGELL: Yes. 69
- MR. KENNEDY: And there was evidence given through
- testimony about attempts to establish saw mills in some of 71
- these remote communities?
- MR. BUDGELL: I saw the mention in the transcripts.
- MR. KENNEDY: And I have to word this one carefully.
- You'll accept, won't you, that government has at least some
- involvement in providing guidance as to where some of
- this development takes place? For instance, in order to 77
- have a fish plant you have to have a licence? 78
- MR. BUDGELL: A licence, of course, yes.
- MR. KENNEDY: And clearly these isolated communities
- are supported by diesel generated electricity?
- MR. BUDGELL: Yes, pretty well with the exception, I think,
- the only one that maybe would be an exception in the list
- that you left in there might be Mary's Harbour because
- they have that little small hydro plant.
- MR. KENNEDY: Right, and in those cases where the
- communities served by diesel generated electricity energy
- it clearly establishes well that there's not a full recovery of
- the cost for the provision of that energy?
- MR. BUDGELL: Yes.
- MR. KENNEDY: And so there's some subsidization that's
- taking place from within Hydro as has been revealed in the
- evidence to date?
- MR. BUDGELL: Yes.

- MR. KENNEDY: So as far as you're aware as being the 1
- head of system planning for Newfoundland and Labrador 2
- Hydro, do you coordinate your efforts with the Provincial 3
- 4 Government about where certain projects
- developments in certain areas are going to take place in 5
- some of these remote communities? 6
- MR. BUDGELL: No. Only to the extent that if we have 7
- knowledge through the community that there is a fish plant 8
- going in, or, let's say if we are aware that there's a water 9
- supply project going on in the past, we would take interest, 10
- obviously, in finding out what the timeframe of this 11
- occurring and monitor those communities closely. 12
- (2:30 p.m.)13
- MR. KENNEDY: So I guess one of the points I'm driving at 14
- is that is it possible that one of the things that's going on 15
- in the isolated communities in Labrador in particular is that 16
- they're meeting with some reasonable success in attracting 17
- investment into the communities and the establishment of 18
- new businesses and new operations, and that that's having 19
- an impact on the energy sales that are being sold to those 20
- isolated communities? 21
- MR. BUDGELL: That could be. 22
- MR. KENNEDY: And I guess from a system planning 23
- perspective for Hydro is there anything that Hydro can do 24
- to address that issue of providing subsidized energy to 25
- communities that then subsequently have fairly robust 26
- growth rates in the amount of energy that they use? 27
- MR. BUDGELL: All I can say is we have a mandate to 28
- deliver power and energy to the customers wherever they 29
- are in the province, and we have to try to do that as best 30
- we can in a non-discriminatory manner and that's what we 31
- 32 do.
- MR. KENNEDY: In Schedule 7, and I think this is one that 33
- may have been updated, so if you're updated evidence sort 34
- of materially affects ... 35
- MR. BUDGELL: No, no. 36
- MR. KENNEDY: No, this one is not updated? 37
- MR. BUDGELL: No. 38
- MR. KENNEDY: Okay. Again, just taking the isolated 39
- Labrador communities and this time Mud Lake is gone out 40
- of the schedule entirely, and then subtracting just L'Anse-41
- au-Loup again because it's receiving the interconnected 42
- rate, and looking at your forecast, then, for 2000 to 2001 the 43
- actual sales in megawatt hours for 2000 are 29,933 once 44
- L'Anse-au-Loup is subtracted from the total, and the total 45
- forecast in megawatt hours for 2001 with L'Anse-au-Loup 46
- deducted is 32,389 for an 8.2 percent increase, and then for 47
- 2002, doing the same thing, you get 32,325 megawatt hours. 48

- MR. BUDGELL: This is for the 2002?
- MR. KENNEDY: For the ... pardon?
- MR. BUDGELL: I'm sorry, for which column?
- MR. KENNEDY: The 2002 forecast for the Labrador
- isolated.
- MR. BUDGELL: Yes.
- MR. KENNEDY: With L'Anse-au-Loup deducted.
- MR. BUDGELL: Yes.
- MR. KENNEDY: Is 32,325?
- MR. BUDGELL: Yes.
- MR. KENNEDY: So year over year from 2000 to 2001 you're
- forecasting an 8.2 percent increase, and then for 2001 to
- 2002 you're forecasting a 0.2 percent decrease?
- MR. BUDGELL: Yes.
- MR. KENNEDY: I'm just wondering, can you tell me why
- you're forecasting a decrease in electrical energy sales for
- the Labrador isolated communities from 2001 to 2002 in
- light of the fairly strong and robust growth rates for the 66
- preceding eight year period?
- MR. BUDGELL: Paradise River drops half. It appears that
- 69 St. Lewis drops marginally, as well as William's Harbour,
- which is another small community, but generally, over the
- near term we're showing that the Labrador systems are still
- growing, and the key areas in those areas that were
- indicated as growing were those communities that benefit
- from crab and shrimp fisheries.
- MR. KENNEDY: When you say Labrador you're still
- referring to the Labrador isolateds?
- MR. BUDGELL: Yes, I am. This table is the isolated 77
- systems.
- MR. KENNEDY: Yes. Yeah, this one here. I just saw you 79
- flipping a page.
- MR. BUDGELL: Yeah. I'm flipping a page because I'm
- looking at notes on a system basis.
- MR. KENNEDY: Okay.
- MR. BUDGELL: Right. I'm just trying to scan down
- through here. There is a jump right away because of
- normal weather in the first year and maybe this is reflecting.
- I've got a note that normal weather heating degree days
- were assumed for 2001 and beyond since 2000 was still
- warmer than normal, so I think you're seeing a little bit of 89
- that, because 2000 here was an actual, and I think that
- explains, it may explain ... and you might ask why weather 91 normal is in Labrador if there's not going to be a lot of
- electric heat, but there is a bit, a small bit that occurs in

- some of the facilities, but it affects some requirements like
- 2 hot water, like the hot water. So I think you're seeing that
- a happening in the 2000, 2001 but you're not seeing it in the
- 4 2001 to 2002.
- 5 MR. KENNEDY: Okay, so the 2001 jump of the 8.2 percent
- 6 is, from what I'm gathering correctly, attributable to the fact
- that you increased your projections on the basis that 2001
- 8 is going to be a more normal weather year?
- 9 MR. BUDGELL: Yes, and there's another effect that I'm
- looking at here in the note is in 2002 we're also reflecting an
- impact of the rate increase.
- MR. KENNEDY: Okay, but that still doesn't explain why, if
- in the preceding years from 1992 to the year 2000 there was
- this overall jump of 35 percent for those same communities
- 15 ..
- MR. BUDGELL: That was the economic conditions in
- those individual communities.
- MR. KENNEDY: And that's 4.4 percent, so what does ... on
- what basis is Hydro then trimming back that growth rate,
- 20 throttling it back to, in effect, a negative growth rate for the
- last year of 2001, 2002.
- 22 MR. BUDGELL: Well it can't continue on at those
- particular rates unless there's some driving force.
- MR. KENNEDY: Okay, but it continued on for eight years?
- MR. BUDGELL: Yes, yes, it did, during a time period from
- the fact that the number of fish plants that were opened up
- 27 and started up and running in the shellfish industry in
- these communities in that period of time. What I'm trying
- to say is that that has a limit.
- 30 MR. KENNEDY: Okay.
- 31 MR. BUDGELL: It surely can't, you know, happen again for
- 32 another additional community. There's a limit to all of this.
- 33 MR. KENNEDY: But is that just Hydro's perception of the
- issue, or is this based on some economic data that Hydro
- is privy to?
- MR. BUDGELL: Well I'm just assuming that the fish plants
- 37 that are running right now operated on whatever total
- allowable catch there are, and I don't hear projections in the
- 39 shellfish industry that that's going to be going or
- skyrocketing in the future.
- 41 MR. KENNEDY: So it's not the case then in Hydro's and
- 42 your opinion, Mr. Budgell, that the rural rate subsidy is
- sending improper pricing signals to some of these isolated
- 44 communities in Labrador in that it encourages the
- consumption of energy beyond what should otherwise be
- the case?
- 47 MR. BUDGELL: I think, for the most part, most of the

- individuals, given the current rate structure, have tried to
- keep their energy consumption as best they can within the
- 50 lifeline block rate, because to go beyond that there is a
- fairly stiff economic penalty. I think that's indicative of the
- 52 comments of the individuals that you've heard. I think my
- 53 reading of the transcripts of the Goose Bay is that I think
- 54 we heard that from pretty well every one of the
- communities in Labrador, perhaps with the exception ... I'm
- 56 not sure if anybody from L'Anse-au-Loup was there but it
- wouldn't have affected them, but, it's just that fact.
- 58 MR. KENNEDY: That's all the questions I have, Chair.
- 59 Thank you, Mr. Budgell.
- 60 MR. BUDGELL: Thank you.
- 61 MR. NOSEWORTHY, CHAIRMAN: Thank you, very
- 62 much, Mr. Kennedy. Thank you, Mr. Budgell. Move along
- 63 to redirect, now, by Hydro. Ms. Greene, please?
- 64 MS. GREENE, Q.C.: Thank you, Mr. Chair. My first
- question, Mr. Budgell, concerns transmission line 250.
- 66 There's been a lot of discussion about this transmission
- 67 line. This is the line that is located from Bottom Brook to
- 68 (inaudible) is that correct?
- 69 MR. BUDGELL: Yes.
- 70 MS. GREENE, Q.C.: When did that line go into service?
- MR. BUDGELL: In 1987.
- 72 MS. GREENE, Q.C.: What was the cost of the line at that
- 73 time?
- 74 MR. BUDGELL: Approximately \$8.2 million.
- 75 MS. GREENE, Q.C.: And I think there was some indication
- 76 that there was a contribution made by the government
- 77 towards the cost of that particular line. Is that correct?
- 78 MR. BUDGELL: Yes, it was.
- 79 MS. GREENE, Q.C.: Do you know the amount of the
- so contribution towards the cost of the 8.2 that you just said?
- 81 MR. BUDGELL: Approximately \$4.3 million.
- 82 MS. GREENE, Q.C.: Okay. Do you know how that amount
- was arrived at for government to contribute?
- 84 MR. BUDGELL: That contribution was determined as the
- 85 amount that was needed over and above that which the
- 86 Burgeo system alone could justify.
- 87 MS. GREENE, Q.C.: So that was in ... do I take ... my
 - understanding of that was that was the amount that would
- 89 have been required over and above what Hydro could
- 90 justify to serve its rural customers in Burgeo?
- 91 MR. BUDGELL: Yes, that's right.
- 92 MS. GREENE, Q.C.: Who was served by the line at the time

- of its construction? 1
- MR. BUDGELL: Hydro rural Burgeo and the Hope Brook 2
- 3 Gold Mine.
- MS. GREENE, Q.C.: And how was it assigned at that time? 4
- MR. BUDGELL: Common. 5
- MS. GREENE, Q.C.: Who is served by this transmission 6
- 7 line now?
- MR. BUDGELL: Just Hydro rural. 8
- MS. GREENE, Q.C.: And how does Hydro propose that 9
- this line be assigned at this hearing? 10
- MR. BUDGELL: As specifically assigned to Hydro rural. 11
- MS. GREENE, Q.C.: And this is the line that there's an 12
- undepreciated cost left for, is that correct? 13
- MR. BUDGELL: Yes, it is. 14
- MS. GREENE, Q.C.: Okay, and the amount of the 15
- undepreciated cost is approximately \$4 million, I believe? 16
- MR. BUDGELL: Yes, after contribution in aid, I believe. 17
- MS. GREENE, Q.C.: The next question we'll have to go to 18
- the transcript for, and it's the transcript of November 6th at 19
- page 22, Mr. O'Rielly, and the reference is at the bottom of 20
- 21 that page, and it's a question by Ms. Henley Andrews with
- respect to the non-firm rate charged to industrial customers, 22
- and this is really to clarify the record. I'd like to refer to the 23
- bottom of the page beginning at line 87, the question, and 24
- the question was "Which, on the whole, is the less 25 attractive rate?" And if you go above you'll see we're
- 26 talking about the non-firm rate. Can you turn the page, 27
- please, Mr. O'Rielly? And the indication at the top of the 28
- page, and I won't read it all, is that the non-firm rate was 29
- more expensive, and you couldn't remember at that time, 30
- Mr. Budgell. Have you had the opportunity to check since 31
- 32
- MR. BUDGELL: Yes, I have. 33
- 34 MS. GREENE, Q.C.: And what is the non-firm rate for
- industrial customers compared to the firm rate? 35
- MR. BUDGELL: The non-firm rate is \$1.50 per kilowatt per 36
- month compared to the firm of 701. 37
- MS. GREENE, Q.C.: Okay, so in fact, it is not ... 38
- MR. BUDGELL: It was actually a lower rate than the firm 39
- rate, and the actual overall cost to the customer would 40
- depend on his load factor. 41
- MS. GREENE, Q.C.: The next reference is also to the 42
- transcript of November 6th and is on page 24, and this 43
- relates to lines 22 of 30, which is a question by Ms. 44
- Andrews, referred you to IC-80. 45

- MR. BUDGELL: Yes.
- MS. GREENE, Q.C.: The last sentence in the question 47
- beginning at line 28 was, "When you look at this table,"
- and this was IC-80, "would you agree with me that the 49
- actuals in, in all circumstances, lower than the forecast?" 50
- And your answer was "That's correct." I'd like now to turn
- to IC-80. Actually, Mr. Budgell, have you had the 52
- opportunity to look at IC-80 again?
- MR. BUDGELL: Yes, I have.
- MS. GREENE, Q.C.: Can you go ... having reviewed it now
- what would your answer be to the same question?
- (2:45 p.m.)
- MR. BUDGELL: I scanned down the page a little too
- quickly. The years `83 and `84 in that table are actually
- higher, and I'm referring to the 47,150 (phonetic) compared to 4,604 and the 4,942 compared to the 4,914 in forecast.
- 61
- MS. GREENE, Q.C.: Okay, so the actuals, a couple of years
- actually were higher?
- MR. BUDGELL: Yes, those two years, `83 and `84.
- MS. GREENE, Q.C.: The next question, Mr. Budgell,
- concerns the Roddickton wood chip plant. Is this plant in 66
- service at this time? 67
- MR. BUDGELL: No.
- MS. GREENE, Q.C.: Are there any costs associated with
- the wood chip plant in the 2002 cost of service?
- MR. BUDGELL: No, there isn't.
- MS. GREENE, Q.C.: Has the issue of the effectiveness and
- the inclusion in rates of the cost associated with the wood
- chip plant been considered by the Public Utilities Board 74
- before? 75
- MR. BUDGELL: Yes. I believe in 1990. 76
- MS. GREENE, O.C.: At this time I have copies of the extract
- from that report to distribute because I don't believe that 78
- report is available electronically, and for the purpose of the
- record, Mr. Kennedy, this is an extract from the 1990 PUB
- report. We need to mark it as Consent ...
- MR. KENNEDY: Is this already filed on the record,
- counsel?
- MS. GREENE, Q.C.: No, it isn't.
- MR. KENNEDY: No, okay, so Consent No. 9.

EXHIBIT CONSENT NO. 9. ENTERED 86

- MS. GREENE, Q.C.: We have included the full extract from
- that report so the parties can see it, but I would ask you to
- turn, Mr. Budgell, to page 94 of this document, and I would

- ask you to read the first full paragraph into the record,
- 2 please?
- 3 MR. BUDGELL: "The Roddickton plant was conceived,
- 4 planned for, constructed and put into operation outside of
- 5 any regulatory influence. Hydro had an obligation to serve
- the customers of the area and did so to the best of their
- 7 ability. They undertook the project understanding the
- 8 conditions and situations as they existed in the early to mid
- 9 1980s. The Board will recommend that Hydro's proposal, as
- to inclusion of cost and start up date, be accepted for
- 11 regulator purposes."
- MS. GREENE, Q.C.: Thank you. At the 1992 hearing before
- the Board was that recommendation changed?
- 14 MR. BUDGELL: No.
- 15 MS. GREENE, Q.C.: Turning now to the issue of the
- assignment of plant. I think it would be helpful if you
- briefly restated the principal Hydro is recommending be
- adopted for when remote generation will be considered to
- be common?
- MR. BUDGELL: It's in my evidence, and I may not say it
- exactly the same, but if under a normal operating condition
- or scenario the output of remote generation can be
- 23 delivered to the 230 kV grid it is considered to be of
- substantial benefit and assigned common.
- MS. GREENE, Q.C.: There was a lot of discussion with
- 26 counsel for the Industrial Customers concerning the
- frequency converters which are currently located, one at
- 28 Grand Falls and one in Corner Brook?
- 29 MR. BUDGELL: Yes.
- 30 MS. GREENE, Q.C.: Just to ensure that the record is
- 31 complete because ... how many customers are served by
- the frequency converters at this time?
- 33 MR. BUDGELL: Just the mills at those locations.
- 34 MS. GREENE, Q.C.: In your discussion with Ms. Andrews
- you mentioned North Star Cement. Are they now receiving
- 36 50 cycle power?
- 37 MR. BUDGELL: No. I understand they're shut down.
- 38 MS. GREENE, Q.C.: Ms. Andrews referred you to a
- 39 circumstance under the *Electrical Power Control Act* when
- a 50 cycle power power might be made available to the grid.
- Can you explain, in your view is that the same as the
- 42 availability of the remote generation under normal
- 42 availability of the remote generation under norma
- operating conditions you have used for some other sites
- such as the GNP?
- MR. BUDGELL: In my view, it's not comparable. The event
- 46 mentioned under the Act has never occurred and is very
- unlikely and certainly not, as I just indicated in the earlier

- 8 definition, a normal operating condition or scenario.
- Therefore, it is not Hydro's opinion, to be of substantial
- benefit to other customers, and I should further point out
- 51 that under the Act or the appropriate Act there is a
- provision provided that in that event the entity gets paid
- for the provision of that service.
- MS. GREENE, Q.C.: In fact, before the event occurs there's
- 55 a declaration of emergency by the Lieutenant Governor in
- 56 Council, is that correct?
- MR. BUDGELL: I understand that's right.
- 58 MS. GREENE, Q.C.: And as you've just indicated, there's
- 59 also provision for compensation to the party whose power
- 60 is diverted in the emergency, is that correct?
- 61 MR. BUDGELL: Yes.
- 62 MS. GREENE, Q.C.: The next question that I have really
- 63 relates to an undertaking that was given yesterday to
- counsel for the Industrial Customers relating to the support
- of the JDE System World Vision, and we were asked to
- 66 provide any communication we had received from that
- company in that regard, and I have at this time a copy of
- what is an e-mail that we received from that company to
- 69 distribute at this time, and I think the question was with
- 70 respect to the period of time that JDE will support the
- 71 current version of its product, and I refer you now to the
- second last paragraph on this page, and I would ask you to
- 73 read into the record the first sentence in that second-last
- 74 paragraph?
- 75 MR. BUDGELL: "To ensure it helps customers protect their
- 76 IT investment J.D. Edwards will also provide the migration
- 77 path and tools to move from World software to One World
- 78 for as long as the company supports World software,
- 79 which currently has been extended to 2005."
- 80 MS. GREENE, Q.C.: So in fact, Ms. Henley Andrews was
- 81 correct, the support is 2005?
- 82 MR. BUDGELL: Yes, she was right.
- 83 MS. GREENE, Q.C.: Why is Hydro planning to spend
- money before 2005 then?
- MR. BUDGELL: Based on the 2005 date Hydro is planning
- to begin the migration to One World over a two year period
- 87 commencing in 2003. This would require testing of the
- 88 technical platform and the One World software to begin in
- 89 2002 as we proposed, and it is Hydro's belief that it would
- 90 not be prudent to wait until the discontinuance of the
- 91 support to commence this process.
- 92 MS. GREENE, Q.C.: The next question arises from an
- 93 undertaking that was given ...
 - MR. NOSEWORTHY, CHAIRMAN: Excuse me. Can we ...

- 1 MS. GREENE, Q.C.: Oh, sorry.
- 2 MR. KENNEDY: We should label this. This is a reply to an
- 3 undertaking, Counsel?
- 4 MS. GREENE, Q.C.: Yes, it is.
- 5 MR. KENNEDY: **U-Hydro No. 23**.

U-HYDRO NO. 23 ENTERED

- 7 MS. GREENE, Q.C.: The next question also is a response
- 8 to an undertaking yesterday given to counsel for the
- 9 Industrial Customers. Ms. Henley Andrews asked you to
- 10 confirm her calculation of the system load factor. Have you
- had the opportunity to now do that, Mr. Budgell?
- MR. BUDGELL: Yes. The load factor as she calculated was
- 13 correct.

6

- MS. GREENE, Q.C.: And was that system load factor 57.39
- percent as shown on page 15 of the transcript at line 72 to
- 16 75?
- 17 MR. BUDGELL: Yes.
- 18 MS. GREENE, Q.C.: The next question, again, is a response
- to an undertaking given to counsel for the Industrial
- 20 Customers yesterday. The undertaking is found on page
- 21 21 of yesterday's transcript and covers the lines 19 to 29.
- 22 It has to do with the calculation of Abitibi Price's load, and
- that's Abitibi Price in Grand Falls, and Ms. Henley Andrews
- 24 asked you to confirm whether the Buchans load was
- included in the calculation of Abitibi's load. Have you had
- the opportunity to now do that?
- 27 MR. BUDGELL: The Buchans load or the Buchans
- 28 generation was not included in Hydro's forecast of its
- supply to Abitibi, Grand Falls.
- 30 MS. GREENE, Q.C.: The next question that I have arises
- 31 from an undertaking that was given to the Consumer
- 32 Advocate, and it relates to the cost of the incremental
- additions on the Great Northern Peninsula after 1984 and
- prior to the interconnection of GNP. Have you had the
- opportunity now to determine those costs, Mr. Budgell?
- 36 MR. BUDGELL: Yes, I have.
- 37 MS. GREENE, Q.C.: And what were the costs of those
- incremental additions?
- 39 MR. BUDGELL: There were two expenditures. The first in
- 40 1989, and it was for TL-257, which is a line that goes
- between Roddickton and the St. Anthony airport and
- associated terminal stations at those locations, Roddickton
- and the St. Anthony airport for a total of approximately \$7.9
- 44 million. This actually was part of the ... done at the same
- time as the Roddickton wood chip plant project.
- 46 MR. HUTCHINGS: Is that 7.5 or 7.9?

- 47 MR. BUDGELL: 7.9. The second piece of work was done
- in 1990, and it was for TL-251 which goes from Berry Hill to
- 49 Peter's Barn on the Great Northern Peninsula, and
- 50 associated costs associated with the Peter's Barn terminal
- station, and this was completed for a cost of approximately
- \$13.9 million. This particular extension or support of ... it
- was an extension, this particular investment was to support
- 54 the current load on the ... or the load current on the Great
- Northern Peninsula as it existed at that particular time and
- 56 did not include the St. Anthony/Roddickton system. The
- 57 total ...
- 58 COMMISSIONER POWELL: What's that number again?
- 59 MR. BUDGELL: 13.9 million.
- 60 COMMISSIONER POWELL: No, no, the line itself, the
- 61 number?
- 62 MR. BUDGELL: TL-251.
- 63 COMMISSIONER POWELL: 251, I'm sorry. Thank you.
- 64 I'm just trying to keep following on the map I got here. I
- 65 got TL-261.
- 66 MR. BUDGELL: Well TL-251. I'm trying to pick it up on the
- map here. It's from Peter's Barn. The map is changed there.
- 68 It's from the Peter's Barn to Berry Hill. I think it's 259. I've
- 69 got the wrong number here.
- 70 COMMISSIONER POWELL: Yeah, 259 there's one, yeah.
- 71 Okay.
- 72 MR. BUDGELL: My note is ...
- 73 MS. GREENE, Q.C.: I can't make out your one or your nine.
- 74 MR. BUDGELL: I can't pick out my own writing.
- 75 COMMISSIONER POWELL: Okay. No, that's all right. I'm
- 76 just trying ...
- 77 MR. BUDGELL: Sorry.
- 78 COMMISSIONER POWELL: You're allowed one mistake.
- 79 MR. BUDGELL: The total of those two I've already
- indicated, the total of those two projects were \$21.8 million.
- 81 MS. GREENE, Q.C.: And that was the total amount of the
- 82 incremental additions, is it, Mr. Budgell?
- 83 MR. BUDGELL: That's the total amount of the incremental
- 84 additions between 1984 and the in service of the
- 85 Roddickton, or in service of the Roddickton plant.
- 86 MS. GREENE, Q.C.: The next question that I have, Mr.
- 87 Budgell ...
- 88 MR. BUDGELL: I'm sorry, I said that wrong. Prior to the St.
- 89 Anthony/Roddickton interconnection.
- 90 MS. GREENE, Q.C.: Okay. The next question that I have,

- Mr. Budgell, arises from an undertaking that was given to 1
- the Consumer Advocate yesterday afternoon, and it relates 2
- to how the system planning department charges services to 3
- CF(L)Co., and there was some discussion of a percentage 4
- of time being charged to CF(L)Co. and the Consumer 5
- Advocate asked you to check for the percentage. Have 6
- you had the opportunity to do that? 7
- 8 MR. BUDGELL: Yes. I've actually checked, and I'm
- embarrassed to say that I was incorrect in my statement. I 9
- was actually referring to a time period that's long past on 10
- the percentage basis. Since the inclusion of ... or since the 11
- completion of the J.D. Edwards system at Hydro we have 12
- been completing time sheets, and to my recent memory we 13
- 14 have not spent any time working on activities associated
- with CF(L)Co. I did make a reference to CF(L)Co., but I 15
- meant it directed towards the Labrador system fed from 16 Churchill Falls east and west, and this is analysis 17
- associated with the service to our customers in Labrador 18
- 19 East, which is Goose Bay, and Labrador West, which is
- Labrador City and Wabush. 20
- MS. GREENE, Q.C.: If you were to do services for CF(L)Co. 21
- how would that service be charged back to CF(L)Co.? 22
- MR. BUDGELL: We would have to have a work order set 23
- up and time sheets to charge into a specific account for 24
- that purpose. 25
- MS. GREENE, Q.C.: Mr. Chair, I have just a few more 26
- questions for Mr. Budgell, but I would like the opportunity 27
- to break. It would give me the opportunity to consider 28
- some of Mr. Kennedy's cross-examination this afternoon, 29
- but I don't have very much more. 30
- MR. NOSEWORTHY, CHAIRMAN: Sure. That'll be fine. 31
- We'll break until quarter after. 32
- (break) 33
- (3:15 p.m.)34
- MR. NOSEWORTHY, CHAIRMAN: Ms. Greene, I'd ask 35
- you to continue with your redirect please? 36
- MS. GREENE, Q.C.: Yes, I only have one question. I 37
- wonder, Mr. O'Rielly, if I could bring up yesterday's 38
- transcript, the transcript of November 8th, and I'm sorry, I 39
- left it out in the other room, I don't have a page number, so 40
- I'll do it without the transcript. It related to the cost of the 41
- wind feasibility study. 42
- MR. BUDGELL: Yes. 43
- MS. GREENE, Q.C.: And I think at that time you gave an 44
- indication of the cost of the study and what would happen 45
- at the conclusion of the study phase. Have you had the 46
- opportunity to review that section of the transcript? 47
- MR. BUDGELL: Yes. 48

- MS. GREENE, Q.C.: And is there anything you would like
- to add with respect to the cost of the feasibility study in
- addition to what you said yesterday?
- MR. BUDGELL: Yes, I reported, or my answer was in error.
- If the project does not go ahead, the conditions of the
- current contract is that it would cost Hydro one dollar, and
- if it goes ahead, the cost would be included in the purchase 55
- 56 cost.
- MS. GREENE, Q.C.: Thank you, Mr. Budgell, that 57
- completes my redirect, and I just wanted to mention the list of undertakings which has been distributed, and these are
- the undertakings from yesterday, and it would be our
- position that we have either filed documentation, or Mr.
- Budgell has now through his redirect provided answers to
- those undertakings. As well, there were two undertakings
- from this morning, one was the, anything from Works,
- Services, and Transportation in writing relating to their 65
- participation in the VHF radio system, and we have filed
- 67 that letter. And the last was an undertaking respecting the
- analysis for the satellite phone system, so I believe we've
- answered the undertakings given today as well.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms. 70
- Greene. We would normally go to Board questions at this
- point in time. I understand there has been a discussion
- among counsel, and it's my understanding you don't want
- to hear those at this stage, but we'll go directly to
- questions arising as it relates to the documents that have 75
- been filed, and we'll have Board questions, and then we'll 76
- go back and have questions on matters arising at that 77
- stage, so I'll move to Newfoundland Power now and Ms.
- Butler on that count please?
- MS. BUTLER, Q.C.: Thank you, Mr. Chairman. Mr. 80
- Budgell, thank you very much for the U-Hydro 14. My
- questions are restricted to the VHF radio system, and 82
- perhaps we could each look at U-Hydro 14 as we go along.
- It's been entered electronically, great. Mr. O'Rielly, is this
- one available electronically, the one that was not labelled
- Well, we should have one on the screen 86
- 87 electronically, and one in our hands, hard copy, so if we
- keep U-Hydro 14 on the screen, and can I ask you to locate, Mr. Budgell, the document that was entered this afternoon,
- 89
 - not labelled as an exhibit. I think it's already entered as a
- hard copy in NP-180.
- MS. HENLEY ANDREWS: It's a bit hard to hear.
- MS. BUTLER, Q.C.: And I can't seem to get close enough
- to the mic.
- MR. BUDGELL: Is it Figure A-2 from the 1997 report?
- MS. BUTLER, Q.C.: It is, yeah.
- MR. BUDGELL: I have that.

- 1 MS. BUTLER, Q.C.: Okay, we'll just wait for everybody
- else to get their copy of that. Mr. Budgell, while we're
- 3 waiting for everybody to locate their copy, I can just deal
- 4 with a couple of preliminary points, and this relates to the
- meetings that you addressed today and yesterday, that led
- 6 up to the knowledge, Newfoundland Power's position on
- 7 the VHF radio, and Hydro's decision to proceed with it.
- 8 The minutes of the meeting ... I'm sorry, the letters which
- 9 sort of span the period of the meetings that you dealt with
- today are apparent in that exhibit, CA-180. We can read
- them for ourselves, but you were not present at either of
- the meetings ...
- MS. GREENE, Q.C.: I'll just say it's **NP-180**, and not CA.
- 14 MS. BUTLER, Q.C.: NP-180, I'm sorry. You weren't
- present at either of the meetings I understand?
- 16 MR. BUDGELL: That's correct.
- 17 MS. BUTLER, Q.C.: Okay, and you weren't a direct
- participant on the letters either?
- 19 MR. BUDGELL: No, I was not.
- 20 MS. BUTLER, Q.C.: So you're speaking from second hand
- 21 information, I realize. Were you aware that the May
- meeting was requested by Newfoundland Power so that
- 23 they could have information relevant to its capital budget?
- MR. BUDGELL: It very well could be.
- MS. BUTLER, Q.C.: Okay, and clearly by May of 2001, I
- 26 hope you will agree with me, Newfoundland Power knew
- 27 Hydro's position on the costs, approximately \$3 million,
- was the incremental cost for Newfoundland Power.
- MR. BUDGELL: Yes, in the early question, just to go back
- a second, I think in the early meeting, the consultant was
- sent away to produce the estimate of the incremental costs
- 32 for Newfoundland Power's benefit, and discussions
- ensued, so I would think that the next meeting would have
- been for Newfoundland Power's benefit.
- 35 MS. BUTLER, Q.C.: Right, okay, so by this point
- Newfoundland Power knows, at least verbally, because my
- information is they didn't actually get the schedule, but it
- doesn't matter because they knew the figure.
- 39 MR. BUDGELL: Yes.
- 40 MS. BUTLER, Q.C.: Of \$3 million, and is it also fair to say
- that Newfoundland Hydro recognized that Newfoundland
- 42 Power was not going to be proceeding because they
- couldn't justify the \$3 million incremental cost?
- 44 MR. BUDGELL: I have no knowledge that that information
- was passed on to our people.
- MS. BUTLER, Q.C.: Okay, because you weren't a direct
- 47 participant?

- 48 MR. BUDGELL: I wasn't a direct participant.
- 49 MS. BUTLER, Q.C.: Okay, and in terms of other options,
- 50 we know there is an information request that deals with that
- 51 as well, but there were other options other than the
- complete rebuild of a VHF system.
- 53 MR. BUDGELL: Discussed at these meetings?
- MS. BUTLER, Q.C.: No, no, other options for Hydro.
- MR. BUDGELL: Yes, there were other technical options.
- I believe there's costs provided in one of the RFI's.
- 57 MS. BUTLER, Q.C.: Okay, I don't need to go and look at it,
- 58 but I will for the benefit of the others indicate that it is at
- 59 NP-117, I believe, you indicate that there were other
- 60 options.
- 61 MR. BUDGELL: Yes, I'd just go back to an earlier comment
- you made. Did you indicate that Newfoundland Power was
- aware of the capital cost of the total project because we had
- 64 filed prior to the May 24th meeting?
- 65 MS. BUTLER, Q.C.: No, I'm just suggesting to you that
- 66 Newfoundland Power did not have Schedule 6 to the
- 67 minutes of the meeting, but that they had been told
- verbally it was in the vicinity of \$3 million.
- 69 MR. BUDGELL: Okay.
- 70 MS. BUTLER, Q.C.: Okay, so looking at these costs that
- are on the screen now, that's **U-Hydro 14**, and remembering
- 72 that the original capital budget item for this that is in this
- application, **B-66**, was \$8.6 million and it's now up to \$8.7
- 74 million?
- 75 MR. BUDGELL: Yes.
- 76 MS. BUTLER, Q.C.: Okay, which is now ...
- 77 MR. BUDGELL: It was \$8.3 million, the original, I believe
- 78 it's on ...
- 79 MS. BUTLER, Q.C.: Sorry, \$8.3 million, and it's now being
- so split between two years instead of one, in the proportions,
- 81 I believe, of \$3.1 and \$5.6 million, is it?
- MR. BUDGELL: Yes, that's on the record, I believe.
- 83 MS. BUTLER, Q.C.: Alright, now you've kindly broken
- down for us the \$8.7 million, and also broken down for us
- 85 below the equipment portion, the \$5.8 million, which is in
- the first line of the table above, correct?
- 87 MR. BUDGELL: That's correct.
- 88 MS. BUTLER, Q.C.: Now, with that hard copy of the map,
- 89 I just want to have a basic understanding of the
- 90 components of this system. The switch, which is shown at
- 91 the bottom of your **U-Hydro 14**, the dual redundant switch
- 92 is actually located in Gander?

- 1 MR. BUDGELL: Yes.
- 2 MS. BUTLER, Q.C.: And that was originally budgeted
- when we first saw this VHF proposal, to be replaced at a
- 4 cost of \$1.29 million.
- 5 MR. BUDGELL: If that's the number that's in the 1997
- 6 report.
- 7 MS. BUTLER, Q.C.: It is, yeah. So how has it now dropped
- s to 800?
- 9 MR. BUDGELL: I don't know if it was just the switch
- component, or there were other components involved with
- that. The 1997 estimate would have been the replacement
- of the switch and whatever the technology was in 1997. I'm
- assuming the estimate now reflects the current estimate for
- the switch effective from 2001.
- MS. BUTLER, Q.C.: Okay, now again, looking at the map,
- which is buried in NP-180, when you look at the repeater
- sites, which are the smaller circle-like items around the map,
- as I understand it, at each of these sites there would be a
- pole or an antenna with at least one repeater on them?
- 20 MR. BUDGELL: I understand that that's correct.
- 21 MS. BUTLER, Q.C.: And the idea is that that repeater
- 22 allows VHF radio contact with sort of a wider circle around
- each of these repeater sites?
- MR. BUDGELL: Yes, it expands the coverage area.
- 25 MS. BUTLER, Q.C.: Okay, now the equipment, the
- 26 components of the equipment that we talk about when
- 27 we're talking about the repeater stations then would be
- $\,$ what? The antenna or the pole and the repeater ... is there
- 29 anything else?
- 30 MR. BUDGELL: I'm not into the ... I have no knowledge on
- 31 the details of the actual construction.
- 32 MS. BUTLER, Q.C.: Can you tell me by looking at the
- 33 equipment breakdown which is on the screen, which of
- these components relate to the stations?
- 35 MR. BUDGELL: The second item, it says site equipment,
- repeater, antenna, etcetera.
- 37 MS. BUTLER, Q.C.: Now, that \$2.1 million is not broken
- down, so I'm just wondering first of all, whether you know
- 39 the breakdown between the repeaters and the antennas?
- 40 MR. BUDGELL: No, I don't.
- 41 MS. BUTLER, Q.C.: Okay, and secondly, whether the
- antennas themselves were obsolete.
- 43 MR. BUDGELL: I suspect the antennas are staying, but I'd
- have to confirm that with the people from telecontrol.
- MS. BUTLER, Q.C.: Because it does say site equipment,

- 46 repeater, antenna, etcetera, right?
- 47 MR. BUDGELL: Yes, but it does indicate as well there are
- 48 additional coverage, so that's my reason why I'm not sure,
- down in item, three items down from that, and I don't know
- 50 whether there is some antenna and repeater equipment
- associated with additional coverage.
- 52 MS. BUTLER, Q.C.: Okay, now beyond the individual
- 53 repeater station centres shown on the map, what
- 54 component, or what equipment allows then the discussion
- 55 by radio and telephone from the band around the repeater
- station, to another repeater station? Is that what's called
- 57 the trunk system?
- 58 MR. BUDGELL: The trunk system is essentially the
- 59 channel system where you call in through the repeater, and
- you can call on different calls, yes.
- 61 MS. BUTLER, Q.C.: Okay, and what component on the
- screen relates to the trunk system?
- 63 MR. BUDGELL: I'm not that familiar with the technology to
- 64 answer that question.
- 65 MS. BUTLER, O.C.: Okay, and are you familiar enough
- with the issue to tell me whether any of the trunk system
- was obsolete?
- 68 MR. BUDGELL: I am not familiar whether it was in that
- 69 detail.
- 70 MS. BUTLER, Q.C.: My last question on this area is
- 71 whether you can break down for me, using U-Hydro 14 on
- 72 the screen, the actual amount that Hydro now proposes to
- 73 spend in 2002, the test year?
- 74 MR. BUDGELL: Just the 2002 test year expenditures?
- 75 MS. BUTLER, Q.C.: Yeah, which of these numbers relates
- to that, because they don't correlate at all, of course.
- 77 MR. BUDGELL: This is the total to the ... the breakdown is
- 78 only provided for the equipment contract. The test year
- 79 number, are you just asking for what portion of the 5,830 is
- in year one, which is the test year?
- 81 MS. BUTLER, Q.C.: No, it really should be what portion of
- the 872 ... I know what the number is, it's apparent from **B**-
- 33 **66**, right?
- 84 MR. BUDGELL: The number of, the portion of 8,721 that's
- in the test year is in the filed evidence in the ...
- 86 MS. BUTLER, Q.C.: The capital budget.
- 87 MR. BUDGELL: In the capital budget.
- 88 MS. BUTLER, Q.C.: B-66.
- 89 MR. BUDGELL: Yes, the new one.
- 90 MS. BUTLER, Q.C.: Uh hum, but does that break down the

- 1 amount between equipment, radios, etcetera?
- 2 MR. BUDGELL: No, it didn't give detail to that extent.
- 3 MS. BUTLER, Q.C.: So what I'm asking is can somebody
- 4 tell us what exactly is being replaced, or proposed to be
- 5 replaced in the test year?
- 6 MR. BUDGELL: I don't have that information at hand.
- 7 MS. BUTLER, Q.C.: And finally, are you able to break
- 8 down that miscellaneous item there, Mr. Budgell, at the
- 9 bottom of the page, contract miscellaneous, design,
- training, testing, etcetera, of \$1.5 million?
- 11 MR. BUDGELL: Into those categories of design, training,
- testing, etcetera?
- 13 MS. BUTLER, Q.C.: Yeah.
- MR. BUDGELL: No, I don't have that detail with me.
- MS. BUTLER, Q.C.: Mr. Chairman, those are my questions
- in relation to VHF radio. Thank you, Mr. Budgell.
- 17 MR. BUDGELL: Thank you.
- 18 MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.
- Butler, can I ask Ms. Henley Andrews for her questions on
- this item please, or these items.
- 21 (3:30 p.m.)
- 22 MS. HENLEY ANDREWS: Thank you, Mr. Chairman. Mr.
- Budgell, I'd like to refer you first to **U-Hydro 18**, and do you
- 24 have that there? It's the Holyrood continuous emission
- 25 monitoring budget proposal.
- MR. BUDGELL: It's on the screen.
- MS. HENLEY ANDREWS: I think that's all you'll need. If
- you look down to the fifth bullet point, it says efficiency
- 29 improvement results in fuel use reduction of approximately
- 30 7,500 barrels annually.
- 31 MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS: In the 2002 forecast year, is
- 33 there a reduction in the number of a barrels as a result of an
- assumption that this capital project would go ahead?
- MR. BUDGELL: No, there isn't. I don't think this project
- will be completed until the end of the 2002 year.
- 37 MS. HENLEY ANDREWS: And so when would customers
- expect to see a reduction in their costs as a result of the
- efficiency improvement of 7,500 barrels annually?
- MR. BUDGELL: I would expect that they would see that at
- the next rate referral by Hydro.
- MS. HENLEY ANDREWS: Which, as I understand it, is
- currently planned for the 2004 test year?

- 44 MR. BUDGELL: The test year might be 2004, but I think the
- 45 hearing may be in 2003.
- 46 MS. HENLEY ANDREWS: But which ...
- 47 MR. BUDGELL: At the pace ... well anyway, I won't say it
- 48 ... (laughter) ... we might find ourselves starting it right
- after this one, but Mr. Wells gave an indication when he
- was on the stand in his evidence that 2004 we'd be coming
- back to the Board.
- MS. HENLEY ANDREWS: So that, the 7,500 barrel savings
- or efficiency improvement referred to if this project was
- 54 approved for 2002, would not be reflected in customers'
- rates in 2003 although there would be savings in that year,
- 56 would you agree?
- 57 MR. BUDGELL: Yes, if this materializes, these savings,
- there would be savings in fuel usage, if the fuel usage is at
- 59 the average projected here, which is 3 million barrels.
- 60 MS. HENLEY ANDREWS: I'd like you to take a look at U-
- Hydro 21, and that's the satellite telephone system versus
- 62 VHF mobile radio preliminary analysis.
- 63 MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS: And do you know when that
- 65 document was prepared?
- 66 MR. BUDGELL: That was prepared over lunch period.
- 67 MS. HENLEY ANDREWS: Today?
- MR. BUDGELL: Based on the information, our information
- 69 received from the office, and from the individuals from that
- 70 department.
- 71 MS. HENLEY ANDREWS: Do you know what the
- background assumptions are with respect to ... other than
- 73 the ones that ... are there any other background
- 74 assumptions other than the five items that are noted at the
- 75 bottom?
- 76 MR. BUDGELL: Is there one you have in mind?
- 77 MS. HENLEY ANDREWS: Well, let's just take a look for
- 78 the moment at group talk.
- 79 MR. BUDGELL: Yes.
- 80 MS. HENLEY ANDREWS: That's 600,000 minutes per year.
- 81 MR. BUDGELL: Yes.
- 82 MS. HENLEY ANDREWS: Over a period of 200 days, or
- 83 365 days?
- MR. BUDGELL: That's the full year, but there's 200 days of
- 85 the year using the equipment. I had indicated that it was
- so five groups of five people for 200 days, two hours per day.
- 87 MS. HENLEY ANDREWS: Which is 643 minutes per day?

- MR. BUDGELL: I haven't got a calculator here again today, 1
- Ms. Henley Andrews. 2
- MS. HENLEY ANDREWS: Do you know where that 3
- assumption of two hours talk time originated? 4
- MR. BUDGELL: That was the indication that our 5
- telecontrol people provided as a conservative estimate for 6
- that type of activity. 7
- MS. HENLEY ANDREWS: So does that, what does that 8
- assume with respect to the number of phones that are in 9
- use? 10
- MR. BUDGELL: It doesn't change the number of phones. 11
- I had indicated to Board counsel that we have assumed for 12
- the purposes of this calculation in each there were 13
- approximately 350 phones available. 14
- MS. HENLEY ANDREWS: Okay, let me phrase my 15
- question differently. 16
- MR. BUDGELL: 25 phones if you're talking the five 17
- persons times five. 18
- MS. HENLEY ANDREWS: So every one of those 25 19
- people is assumed to be spending two hours a day on the 20
- satellite phone? 21
- MR. BUDGELL: Yes. 22
- MS. HENLEY ANDREWS: And when were those estimates 23
- done, the actual estimated satellite usage and the air time 24
- costs and all of that? 25
- MR. BUDGELL: That was based on the, on estimates that 26
- the telecontrol people had for other estimates prepared in 27
- the past. 28
- MS. HENLEY ANDREWS: In what year? 29
- MR. BUDGELL: I don't know which year, but the, some of 30
- the costs are reflected, I indicated that the air time was an 31
- estimate based on our current rate, which was \$3.50 an 32
- hour, so we dropped it to \$2.50 for the purposes of this 33
- 34 estimate.
- MS. HENLEY ANDREWS: You have no proposal from a 35
- particular satellite telephone provider to indicate what the 36
- rates would be? 37
- 38 MR. BUDGELL: I indicated very clearly this morning, and
- if I haven't, that from our perspective, this is functionally 39
- not an alternative that we feel will do the work. 40
- MS. HENLEY ANDREWS: Okay, with respect to the issue 41
- of non-firm rates, I asked, I had asked you yesterday about 42
- the Industrial Customers non-firm rates being less attractive 43
- than the firm rates, and you indicated this afternoon in 44
- answer to Ms. Greene's question, that the demand rate for 45
- the non-firm was more attractive than the demand rate for 46

- the firm, but we would have to also look at the energy
- components in order to look at total cost, you would agree?
- MR. BUDGELL: Yes, and that's my indication in that
- response, that the overall cost to the customer, its rate
- would depend on the load factor which that demand is 51
- used. 52
- MS. HENLEY ANDREWS: Those are my questions, thank 53
- 54 you.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.
- Henley Andrews. Mr. Browne please?
- MR. BROWNE, Q.C.: Thank you, Chairperson. We have
- no questions. I'd like to thank Mr. Budgell for his
- forthrightness during the last few days in giving evidence.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. 60
- Browne. Mr. Kennedy?
- MR. KENNEDY: No questions, Mr. Chair.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, we'll
- proceed now to Board questions. Commissioner Powell
- please?
- COMMISSIONER POWELL: Thank you, Chair. Thank
- you, Mr. Budgell. I've enjoyed the last week. I'm sure I
- may have enjoyed it a little bit more than you have
- 69 (laughter).
- MR. BUDGELL: I can assure you you did. (laughter)
- COMMISSIONER POWELL: Well, as somebody
- suggested earlier, whether it was significant or substantial,
- and I think we've covered both issues very well. I don't
- have too many questions. I'm just trying to get a feel of 74
- where we are and probably where we're going. Let's go 75
- back to the beginning. Newfoundland Light and Power 76
- asked, started off, the counsel, the organizational chart and
- where you fitted in on A-1 and showed you that you were
- ... no, D-1, excuse me ... A-1, I'll see where ... yeah, you
- came in under production. There was five directors who
- reported to the Vice-President of Production, which when 81 82 I went to D-1 to get a little clarity and it gave an outline of
- your department. A couple of things there that, I noticed
- that on the D-1 we picked up CF(L)Co. and there's been
- some discussions on that, and you sort of clarified that. I'm
- sort of wondering how come they didn't make it onto A-1, 86
- which is probably not your job, but also I noticed that there
- was a couple of vacancies in directorships on the original 88
- schedule, and going back to Mr. Henderson, he said that 89
- the Director of Generation Operations no longer exists, so
- does the Director of Production, is that still a position 91
- within Hydro? That's a vacancy I noted on Schedule A-1.
- MR. BUDGELL: That's the past Director of Production is
- now Vice-President of Production.

- 1 COMMISSIONER POWELL: But has that position been
- 2 eliminated?
- 3 MR. BUDGELL: Yes, that's my understanding.
- 4 COMMISSIONER POWELL: So could I ask counsel for
- 5 Hydro, through you, a final update of this organizational
- 6 chart?
- 7 MS. GREENE, Q.C.: Certainly, as I think it's been indicated,
- 8 I think it must have been Mr. Henderson or Mr. Reeves,
- 9 two positions have been deleted from this chart. One was
- the Director of Production, and the other is the Director of
- Operations, and the two people who reported into the
- Director of Operations, now report directly into the Vice-
- President, and I will provide a ...
- 14 COMMISSIONER POWELL: Just so I can get a ...
- MS. GREENE, Q.C.: Sure.
- 16 COMMISSIONER POWELL: So you all operate as sort of
- a team approach in addition, as the thing works up through
- your department, to you, to work it into the master plan,
- 19 these directors and yourself working with the Vice-
- 20 President of Production in terms of setting the policies and
- things that happen.
- 22 MR. BUDGELL: Yes.
- 23 COMMISSIONER POWELL: Okay, there's another
- 24 gentleman we're going to have down the road coming in,
- who has, who takes a lot of this information, Mr. Hamilton,
- he's under customer services, and he sets the rates. How
- do you fit in with him?
- 28 MR. BUDGELL: He's with the customer services
- department who have the responsibility for completing the
- 30 cost of service.
- 31 COMMISSIONER POWELL: Uh hum.
- 32 MR. BUDGELL: And our input to that particular
- department would be in regard to the load forecast.
- 34 COMMISSIONER POWELL: Okay.
- MR. BUDGELL: So we prepare the load forecast and the
- load forecast goes to ways initially. One goes, and I'll refer
- 37 here just to the load forecast for the island system, because
- I think it's a little simpler to understand ... one route goes
- 39 through Mr. Henderson who does the hydro/thermal split,
- who feeds costs then to the rates department for cost of
- service, and the forecast also, because it indicates the loads
- of individual customers, permits the rates department, Mr.
- 43 Hamilton's group, to prepare rates for individual customer
- 44 classes.
- 45 COMMISSIONER POWELL: Okay, in the ... you have
- down in the section, you have two department planning
- 47 engineering, and then you have planning engineering

- 8 transmission. You mentioned through your discussions on
- 49 how they work with replacing existing technology and how
- that works, but how do you keep yourselves up to date in
- 51 terms of the changes in the marketplace and just in Hydro,
- the development, the new trends?
- MR. BUDGELL: Well, what we do in the generation area,
- and the transmission area, is the individuals from those
- shops, we try to, on a regular basis, send them to courses
- and seminars elsewhere and here, if they're available, on
- what I would call the, whatever the current trend, or whatever is new on the go. From the system planning
- 59 perspective, there is no courses called system planning per
- by perspective, there is no courses caned system planning pe
- se. There's individual courses on, like a transformer, or a
- $\,$ transformer calculations or something like that, but there's,
- the technology is changing such that when there's, when there's courses become available elsewhere, and seminars,
- they're of general interest to a system planner, and the
- system planner for the most part is interested in the full
- system, we will send the individuals to those particular
- 67 courses to bring back the information. And as well, we get
- 68 the information through the consultants as well we deal
- 69 with from time to time.
- 70 COMMISSIONER POWELL: Do you, you visit other sites
- 71 and things, places both in North America and outside
- 72 North America?
- 73 MR. BUDGELL: I've had occasion to do that, yes, through
- 74 the Canadian Electrical Association mainly.
- 75 (3:45 p.m.)
- 76 COMMISSIONER POWELL: Within your department, is
- 77 there any sort of think tank mentality type situations? Do
- vou question what you're doing and why, and whether you
- 79 ...
- 80 MR. BUDGELL: The people in my department generally
- 81 work in groups.
- 82 COMMISSIONER POWELL: Uh hum.
- 83 MR. BUDGELL: And I refer here, like the transmission
- 84 group are a very close knit group. Each know what the
- $\,$ other is doing, they assist each other in those activities and
- 86 bring to the table different knowledge and different
- 87 backgrounds because they've worked on different jobs in
- 88 the past. Like everybody doesn't work on the same
- 89 problem at one time. It's usually assigned to a person and
- 90 the other persons help out.
- 91 COMMISSIONER POWELL: I'm more interested in the, is
- there any questioning of why you do something this way,
- 93 other than we done it last week, we've got to do it this
- 94 week?
- 95 MR. BUDGELL: Oh yeah, well we're talking, in regards to
- my particular shop, I have to say is a very astute group.

- 1 They're well-educated. I have ... of the engineers there in
- the shop, I believe about better than half of them have their
- 3 MBA program, completed an MBA program as well as their
- 4 engineering degrees, so these people are a questioning lot
- 5 at the best of times.
- 6 COMMISSIONER POWELL: Yes.
- 7 MR. BUDGELL: They do question, they do change the
- 8 mode which we do our work, and I think there are changes
- 9 that have occurred.
- 10 COMMISSIONER POWELL: Is that expected of them? Is
- it part of their job to be, to question why we do something
- as opposed to this is the way we do it?
- MR. BUDGELL: Oh yeah, yes, well, it should be part of
- everybody's job. I think if you are a professional, you
- should be questioning what work you do.
- 16 COMMISSIONER POWELL: On the November 6th
- transcript, page 29, on line number 6 on the hard copy, this
- is a response to a discussion or a question you had with
- Ms. Henley Andrews on the, something was going on at
- 20 Corner Brook Pulp and Paper, it's a project going, and you
- said the purpose of that planning study was to follow the
- 22 direction that government had provided for us to speak to
- 23 those customers. What do you mean by that, the direction
- that the government had provided?
- MR. BUDGELL: We had been given specific direction by
- 26 government to speak to ACI Grand Falls and to Corner
- 27 Brook in regards to the price that Hydro would pay for
- 28 power and energy from the projects that those two
- 29 companies could develop, namely the co-gen facility at
- Corner Brook and the hydro facility, or the new hydro unit and the upgrade at Bishop Falls at the Grand Falls facility.
- and the applace at Dishop I and at the Stand I and Identity
- 32 COMMISSIONER POWELL: Why was government giving
- 33 you direction?
- 34 MR. BUDGELL: Government is Hydro's owner.
- 35 COMMISSIONER POWELL: Okay, have the planning
- department reviewed these projects prior to that direction?
- 37 MR. BUDGELL: Yes, Hydro had seen both of these
- 38 projects, or at least similar versions of these projects
- submitted under the 1997 RFP for the then projected VBN
- 40 load
- 41 COMMISSIONER POWELL: You said RP, what ...
- 42 MR. BUDGELL: RFP, request for proposals.
- 43 COMMISSIONER POWELL: Okay.
- 44 MR. BUDGELL: In 1997 we had issued a request for
- 45 proposals to meet Voisey Bay requirements as they were
- 46 projected at that particular time, and both of these entities
- 47 had submitted proposals.

- 48 COMMISSIONER POWELL: Did Hydro think they were
- 49 viable?
- 50 MR. BUDGELL: Well, the projects were viable, yes.
- 51 COMMISSIONER POWELL: Were they cost effective?
- MR. BUDGELL: Yes, these projects were some of the better
- projects from the 1997 proposal.
- 54 COMMISSIONER POWELL: But then how come it didn't
- become part of the planning strategy that the ... your
- shareholder had to step in and ...
- 57 MR. BUDGELL: Well, the problem was that the time after
- the RFP was, actually we had vetted the projects in the
- 59 1997 exercise. VBN's plans changed. The government, I
- guess, and Voisey Bay Nickel did not reach agreement on
- 61 proceeding with the mine in Labrador, so things were in
- 62 limbo for a considerable period of time, and Hydro couldn't 63 proceed. It was on the basis of that load at that time that
- these units were going to, or these projects were evaluated
- 65 for meeting that type of load.
- 66 COMMISSIONER POWELL: Would these projects on their
- own, forgetting Voisey Bay, would have an impact on the
- 68 thermal plant in Holyrood? Would they replace the ...
- 69 MR. BUDGELL: Yes, those projects would displace
- 70 Holyrood production.
- 71 COMMISSIONER POWELL: And they would be cheaper
- sources of electricity than Hydro (sic), than Holyrood,
- 73 excuse me?
- 74 MR. BUDGELL: Not just Holyrood, fuel by itself.
- 75 COMMISSIONER POWELL: Explain that please?
- MR. BUDGELL: Well, you're investing here in a project
- 77 that's providing you capacity and energy and you're
- 78 comparing it against just the short run marginal cost at a
- 79 thermal plant, which is just fuel, so that's just the energy
- o portion of the project.
- 81 COMMISSIONER POWELL: So it wouldn't be viable to do
- these in the sense of ... if all you're doing is saving using
- 83 the fuel in the thermal plant, because you have to include
- 84 the other costs which are fixed.
- 85 MR. BUDGELL: Yes, you'd have to make some
- 86 consideration on what capacity requirements the system
- 87 has.
- 88 COMMISSIONER POWELL: As a percentage, probably
- 89 what percentage of fuel savings there would have been in
- 90 terms of what ... in a normal year.
- 91 MR. BUDGELL: I think in the evidence ... page, or
- 92 **Schedule 11** to my evidence gives the energy, the average
- 93 energy for these projects, and those energy values would

- be directly displaced off Holyrood, or the equivalent barrels
- 2 for that.
- 3 COMMISSIONER POWELL: Okay, I'll look at it, that's ...
- 4 MR. BUDGELL: That would be the average column there
- on ... in the case of Corner Brook of course, water doesn't
- affect the average, but they would be capable of ... the
- 7 production at the mill would affect the number as much as
- anything, but in the case of the Beaton unit in Grand Falls
- 9 and the Bishop Falls upgrade, the water conditions would
- affect that 137 number, so what I'm talking is the 137 and
- the 100, so you've got 237 gigawatt hours of energy
- displacement potential at Holyrood.
- 13 COMMISSIONER POWELL: Which is the 20 odd percent
- 14 from last year.
- MR. BUDGELL: Yeah, Holyrood produces somewhere
- (inaudible), but close to 2000 gigawatt hours per year, and
- 17 that's ..
- 18 COMMISSIONER POWELL: And that's in a normal year.
- 19 MR. BUDGELL: In a normal year.
- 20 COMMISSIONER POWELL: Yeah, okay, when you were
- 21 talking about the emission monitoring in the Holyrood,
- 22 talking about controlling it from the stack, and those
- conditions that exist in Holyrood, would they be common
- 24 to your other places, like diesel operations in terms of
- emission control?
- MR. BUDGELL: No, it wouldn't be the same situation. At
- Holyrood we're burning Bunker C.
- 28 COMMISSIONER POWELL: Uh hum.
- 29 MR. BUDGELL: Which has higher contents of sulphur and
- 30 chemicals for emissions than you would see in No. 2 fuel
- 31 for diesel.
- 32 COMMISSIONER POWELL: You mentioned, that's one of
- 33 the other questions I had on that. You mentioned in
- discussions, something about it depends on the different
- types of fuel.
- 36 MR. BUDGELL: Yeah, that was a specific reference that
- every shipment of fuel is different.
- 38 COMMISSIONER POWELL: Even though it's called the
- same, it's different ...
- 40 MR. BUDGELL: It's called Bunker C, but it will come in with
- 41 different ratios or different amounts of ... we go for fuel and
- we look for 2.2 percent sulphur. You don't exactly get 2.2,
- 43 you get something a little different, and the fuel content,
- the heat content of the fuel varies somewhat. You don't
- always get exactly the same heat content of the fuel.
- 46 COMMISSIONER POWELL: Okay.

- 47 MR. BUDGELL: So there's variances in the make-up of the
- actual fuel. It's still called Bunker C, and Bunker C covers
- a range of type of fuel, but there's quite a bit of variances
- 50 still can occur.
- 51 COMMISSIONER POWELL: One of the other issues that
- 52 came up was the issue of hot water heating on the coast, in
- the isolated systems.
- 54 MR. BUDGELL: Yes.
- 55 COMMISSIONER POWELL: And I recognize that if we get
- 56 everybody to switch to a hot water tank versus electric
- 57 tanks it would be a saving, but you mentioned that one of
- the difficulties on the coast was getting the oil companies
- 59 to buy into the idea of doing it. Did Hydro do any cost
- $\,$ benefit analysis if they were to supply the fuel to drive the
- 61 hot water tanks?
- 62 MR. BUDGELL: It's not so much the question of the fuel,
- 63 it's providing the tanks and the installation and then
- 64 providing the support after, and one of the, some of the
- problems on the coast is that some of the individuals that
- 66 have oil fired systems often find it difficult to find support,
- you know, burner mechanics and people to maintain diesel
- 68 systems in these remote areas.
- 69 COMMISSIONER POWELL: But did Hydro look upon that
- as a business opportunity to develop it on the coast?
- 71 MR. BUDGELL: No, we're strictly in the electrical service
- 72 business. We didn't ...
- 73 COMMISSIONER POWELL: But you've got a business
- 74 opportunity going into the telecommunication business, so
- 75 I'm just wondering if there's a business opportunity in the
- oil business.
- 77 MR. BUDGELL: It's a small market, I'm sure there's very
- good reasons why the oil companies don't wish to ...
- 79 COMMISSIONER POWELL: But Hydro didn't investigate
- 80 whether it was feasible, vis-a-vis the cost of operating a
- 81 diesel system, because there's obviously a saving, and you
- 82 wouldn't know whether, why it wouldn't be beneficial
- maybe to the oil companies to ...
- 84 MR. BUDGELL: No, we didn't investigate.
- 85 COMMISSIONER POWELL: One other thing, and I hate to
- 86 bring this subject up, but back, it seemed like a long time
- 87 ago, there was some discussions on a place called Harbour
- 88 Deep.
- 89 MR. BUDGELL: Yes.
- 90 COMMISSIONER POWELL: And it seemed like the
- 91 problem was that everybody wanted to go except one
- 92 person. From a planning perspective, wouldn't it have been
- 93 simpler for Hydro to go down and build him a small

- domestic system and say that's yours and we're leaving?
- 2 (laughter) Was there any thought given to that?
- 3 MR. BUDGELL: No, I'm sorry, we could not do that. I don't
- 4 think the whole community will leave until the one person,
- at least I'm not aware that they are as yet ...
- 6 COMMISSIONER POWELL: But there was no planning
- 7 done. This is the type of think tank thinking that I thought
- 8 an organization would do.
- 9 MR. BUDGELL: Yeah, but I don't ... no, we wouldn't look
- at that as an option.
- 11 COMMISSIONER POWELL: That's all my questions, Mr.
- 12 Chair.
- 13 MR. NOSEWORTHY, CHAIRMAN: Thank you,
- 14 Commissioner Powell. Commissioner Saunders please?
- 15 COMMISSIONER SAUNDERS: Thank you, Mr. Chair. Mr.
- Budgell, just a couple of questions. I think it was Ms.
- Henley Andrews who determined that there was something
- in the order of 600,000 minutes which related to 1,600
- minutes per day on your system. What do they talk about?
- (1 minutes per day on your system. What do they talk to
- 20 (laughter)
- 21 (4:00 p.m.)
- MR. BUDGELL: This is, this is ... the calculations are being
- done here on the basis of the radios being on and they're
- doing their work back and forth while they're doing their
- 25 activities.
- 26 COMMISSIONER SAUNDERS: Yeah, I can imagine what
- it is and why it is you have this, but for the purpose of the
- record, would you tell us what it is these crews need to
- 29 communicate about?
- 30 MR. BUDGELL: They need to communicate to each other
- in relation to what they are doing so the foreman, for
- 32 instance, to the other work crews that might be in different
- 33 towers are aware of what the other individuals are doing at
- 34 that particular time, and they also need to communicate
- with the people on the ground who are bringing equipment to them to send up the pole, or up the tower, as the case
- may be because they have to, the guy up in the tower
- doesn't have to climb down each time and bring equipment
- up, so they have to be in constant communication when
- they need stuff, and when they need assistance, or when
- they're ready to do something, if they're lifting a conductor
- up on four or five towers at the same time. There's a myriad
- of activities, I'm sure, and I'm not totally familiar with all of
- the work that goes on with line crews, but there's those
- type of activities.
- 46 COMMISSIONER SAUNDERS: And in addition to the
- communication that's necessary, and that's necessary for all
- 48 kinds of reasons including safety, I would presume.

- 49 MR. BUDGELL: Oh yes, very much so.
- 50 COMMISSIONER SAUNDERS: Now what other
- 51 communications activity is there on that system? You
- 52 mentioned, I think, with head office or with the regional
- offices that there was a ...
- 54 MR. BUDGELL: Oh yeah, the people at the regional offices
- 55 can contact the people in the field because not all of the
- 56 crew may be in the field. They may have to call back and
- 57 get equipment or either equipment, and truck and 58 machinery out to the particular site, as well as supplies.
- 59 COMMISSIONER SAUNDERS: Okay, now still with that
- system, and we brought in Aliant this morning, and I think
- when Mr. Kennedy was asking you some questions before
- 62 lunch, you made the statement, correct me if I'm wrong, that
- 63 Aliant weren't interested in installing the system.
- 64 MR. BUDGELL: No, they weren't interested in proceeding.
- 65 They wanted to, the initial discussions were that Aliant,
- and this is my understanding, Aliant wanted to proceed
- 67 with a system where they can get enough business to get
- 8 revenues for that system that met their threshold level.
- 69 COMMISSIONER SAUNDERS: Uh hum.
- 70 MR. BUDGELL: And when they couldn't garner that much
- 71 support their interest waned, and the cost to Hydro from
- 72 Aliant, given their required return was such that from us it
- vasn't, it wasn't economic from our perspective to proceed
- on that basis as a lone tenant.
- 75 COMMISSIONER SAUNDERS: And it wasn't for Aliant
- 76 either, I gather.
- 77 MR. BUDGELL: Yes, and they wanted to, I think there was
- 78 a rationalization, in their perspective, they kind of lost
- 79 interest in that because it wasn't, there wasn't a big
- 80 business opportunity anymore that had growth potential
- 81 because all these other entities were going out and getting
- their own system.
- 83 COMMISSIONER SAUNDERS: Just give me a moment,
- 84 Mr. Budgell, and I'll see if there is anything. Oh yes, there
- 85 was one other question. There was quite a bit of
- 86 discussion early on in your testimony which must seem like
- ages ago at this stage.
- 88 MR. BUDGELL: Very much so.
- 89 COMMISSIONER SAUNDERS: With respect to the Burin
- 90 Peninsula system on the one had and the GNP, or Great
- 91 Northern Peninsula on the other.
- 92 MR. BUDGELL: Yes.
- 93 COMMISSIONER SAUNDERS: And somewhere along the
- 94 way I got the impression that there is a difference in the
- 95 two systems in terms of the way you classify them.

- MR. BUDGELL: No. 1
- COMMISSIONER SAUNDERS: There isn't? 2
- 3 MR. BUDGELL: No, right now they're both classified in
- this application as being common. 4
- COMMISSIONER SAUNDERS: Yes. 5
- MR. BUDGELL: Of benefit to ... 6
- 7 COMMISSIONER SAUNDERS: They're both common in
- all respects? 8
- MR. BUDGELL: Well, they're not identical in the sense 9
- they have different amounts of load. 10
- COMMISSIONER SAUNDERS: Oh yes, I realize that. 11
- MR. BUDGELL: And they have different amounts of 12
- generation. 13
- COMMISSIONER SAUNDERS: Yes. 14
- MR. BUDGELL: But some of that discussion I put into the 15
- record what the amounts of generation and the load were, 16
- and the percentages. 17
- COMMISSIONER SAUNDERS: Yes. 18
- MR. BUDGELL: In each case. 19
- COMMISSIONER SAUNDERS: And they both met the 20
- test, if you like. 21
- MR. BUDGELL: Yes. 22
- COMMISSIONER SAUNDERS: That you talked about and 23
- which we don't need to go into now. 24
- MR. BUDGELL: Yes. 25
- COMMISSIONER SAUNDERS: Okay, that's all I have, Mr. 26
- Chair, thank you. Thank you, Mr. Budgell. 27
- MR. BUDGELL: Thank you. 28
- MR. NOSEWORTHY, CHAIRMAN: Thank you, 29
- Commissioner Saunders. Commissioner Whalen? 30
- 31 COMMISSIONER WHALEN: Yes, thank you. Good
- afternoon, Mr. Budgell. 32
- MR. BUDGELL: Good afternoon. 33
- COMMISSIONER WHALEN: I just have a few questions. 34
- I think most of my questions that I wrote in my book two 35
- months ago when I was reviewing your stuff has long been 36
- answered. Just bear with me. When you were having the 37
- discussion with Ms. Henley Andrews about the 38
- converters, I have some just clarification questions. I'm not 39
- sure if I understood the relationship, I think the suggestion 40
- was being made that, well I guess number one, who owns 41
- those converters, they are Hydro's property? 42

- 43 MR. BUDGELL: Yes, that's correct.
- COMMISSIONER WHALEN: Okay, in terms of the Grand
- Falls and Corner Brook Pulp and Paper are (inaudible).
- MR. BUDGELL: Yes, they're joining the two paper mills.
- COMMISSIONER WHALEN: And the issue in that 47
- discussion was the actual assignment of those converters 48
- which now are being specifically assigned to each of those 49
- plants?
- MR. BUDGELL: That's correct.
- COMMISSIONER WHALEN: Or those customers. And I
- understand from, I think it's NLH-16, that Grand Falls is
- 54 actually going to be converting to a 60 cycle, so they won't
- be needing ...
- MR. BUDGELL: There was indications provided in that
- response that that was their plan. 57
- COMMISSIONER WHALEN: What will Hydro do with
- that converter if those plans proceed in 2002? Will you
- actually remove that from your system?
- MR. BUDGELL: Well, we'll have to do something with it
- out at that particular site. We'd like to use it to ... as a
- matter of fact, we'd like for, actually for Corner Brook Pulp 63
- and Paper to take it as a back-up to the existing one.
- COMMISSIONER WHALEN: Take it, meaning you will
- actually have to physically move it from ...
- MR. BUDGELL: Oh yes.
- COMMISSIONER WHALEN: Okay, if the converter was to
- ... if the converter needed to be replaced at any given time, 69
- Hydro would replace that, that's ... because it's your
- responsibility, I assume, or if it was no longer needed ... I
- mean you don't ... the converter is needed for the industrial
- customers, right? 73
- MR. BUDGELL: Yeah, they're needed ... the reason I'm kind 74
- of being a little bit puzzled here was that under the past
- contract I understood it's been our view that we were 76
- 77 responsible under that contract to maintain the existing
- converter, those words were used in that contract, and I'm 78 not sure whether Hydro feels it's under obligation to
- 79 replace, but I'm sure it would replace the converter, but we
- would prefer to do it at the cost of Corner Brook, or their
- benefit, as it's specifically assigned as opposed to a
- common charge. 83
- COMMISSIONER WHALEN: Okay, and in terms of system
- planning and Ms. Henley Andrews' discussion with you,
- and I think Ms. Greene clarified it on redirect, the issue of 86
- the load from the industrial customers being available to 87
- the grid under some condition.
- MR. BUDGELL: Yes.

- 1 COMMISSIONER WHALEN: And perhaps some pre-
- 2 existing condition that would have to be in place. Do you
- 3 actually account for any of that availability of industrial
- 4 customer load in your system planning?
- 5 MR. BUDGELL: You're going to have to repeat that
- 6 question. I got a little confused.
- 7 COMMISSIONER WHALEN: In terms of the potential
- 8 availability of load from those industrial customers in
- 9 relation to the converters now, do you plan or account for
- any of that load in your system planning?
- 11 MR. BUDGELL: Yes, all the customers' load and their
- generation, whether it be 50 or 60 cycle, is ...
- 13 COMMISSIONER WHALEN: Yes, I understand that way,
- but what about the other way, in terms of the availability of
- the power that they have coming back into the grid.
- MR. BUDGELL: No, we don't reflect that.
- 17 COMMISSIONER WHALEN: You don't reflect any of that
- in your planning?
- 19 MR. BUDGELL: No.
- 20 COMMISSIONER WHALEN: Okay, I just had one quick
- question, I think, on demand side management. I don't
- 22 know if you can do this in 30 seconds or less, but I'm just
- curious in terms of how you integrate demand side
- management, and perhaps the results of demand side
- 25 management programs into your forecasting and your
- system planning.
- $\,$ MR. BUDGELL: Yes, I guess one of the illustrations would
- be the Interruptible B contract vis-a-vis Stephenville, and
- are you speaking from this context? That's ... as an
- 30 example, we integrated into ... in that particular case it's still
- part of firm load, but we reflected it in our planning as part
- of the modelling, we use it as a resource in our modelling
- 33 methodology.
- 34 COMMISSIONER WHALEN: I guess I was thinking more
- of the end user, perhaps this is something that is more for
- Newfoundland Power's customers as opposed to Hydro,
- 37 but in terms of your customers, and the energy efficiency
- initiatives that you talked about this morning, the hot water
- rebates and those kinds of things, do you always anticipate
- or plan for demand side management initiatives or potential
- benefits from in your planning?
- MR. BUDGELL: Yeah, we would target in the case of the
- rural systems, systems which we wish to pursue to add
- demand side management in, and we would go through
- 45 those systems and perform the installations. We've done
- 46 it for the rural systems directly, and then those savings
- 47 would be reflected in the forecasts for those systems on a
- 48 go-forward basis.

- 49 COMMISSIONER WHALEN: From a system planning
- 50 perspective, what would be the primary driving mechanism
- 51 for demand side management programs at the customer
- level? Would it be deferral of new generation, would that
- be the overall guiding ...
- MR. BUDGELL: That would be a very key one, yes.
- 55 COMMISSIONER WHALEN: Okay.
- 56 MR. BUDGELL: That's the one that gives you the biggest
- 57 bang for your buck.
- 58 COMMISSIONER WHALEN: How do you, how do you, in
- your planning economic or otherwise, account for, or can
- 60 you account for the potential for lost revenue through
- sales? Like is that an issue in ...
- 62 MR. BUDGELL: Yes, it's a very big issue in the rural
- systems. I think if you read the, some of the evidence of
- $\,$ the 1995 hearing, and some of the reports that we've filed in
 - the rural systems, revenue loss, because of the fact the customers exceed, I guess, even residential customers,
- 67 because they're the majority of the customers, that they
- by because they re the majority of the customers, that they
- exceed the lifeline block and are into the second block.
- 69 That means that there is a revenue loss implication. As
- 70 well this affects ... because if you go in and make a program
- 71 in a system, if you affect the general service block, then,
- you know, they have very much higher rates. If you save
- 73 any energy from them you essentially end up with a
- 74 revenue loss, and the subsidy goes up, and that's a
- 75 concern, so demand side management in the rural areas has
- 76 got to be targeted specifically to certain customer classes,
- and also to certain systems.
- 78 COMMISSIONER WHALEN: In terms of the lifeline block
- 79 itself, the 700 kilowatt hours per month, I think there was a
- $\,$ question about whether or not that was an adequate level
- 81 from the point of view of the lifeline block itself. But if the
- 82 lifeline block increases, I think you made a comment, I think
- 83 it was this morning, that the level of subsidy, or the amount
- of the subsidy that's in the system then that has to be paid
- 85 by Newfoundland Power right now, and I guess the
- 86 Labrador Interconnected after, the total amount of the rural
- Labrador interconnected after, the total amount of the ful
- 87 deficit increases, right?
- $\,$ MR. BUDGELL: Yes, it's fair to say on the rural systems,
- 89 the majority of the subsidy is locked into the lifeline block.
- 90 COMMISSIONER WHALEN: So if we move from 700 to,
- say, 1,000 kilowatt hours, the deficit actually will increase
- 92 because you're not recovering the cost.
- 93 MR. BUDGELL: Well, if you go to 1,000, what would
- happen, you'd have to do an, you'd have to do an analysis
- of ... there'd be lower revenue from one group of customers.
- 96 It depends on what happens to the customers' load after
- 97 that happens, but generally I would say that the subsidy

- should increase somewhat. I can't characterize how much. 1
- COMMISSIONER WHALEN: I think that was just a 2
- comment that was made this morning, that it would 3
- increase. 4
- MR. BUDGELL: Yeah. 5
- COMMISSIONER WHALEN: Would that necessarily then, 6
- I guess, translate to an increase to the wholesale rate to 7
- Newfoundland Power? 8
- MR. BUDGELL: Obviously, if the subsidy goes up ... the 9
- question is the materiality of the increase obviously. 10
- COMMISSIONER WHALEN: That's all the questions I 11
- 12 have, thank you, Mr. Budgell. I hope you have a nice long
- weekend. 13
- MR. NOSEWORTHY, CHAIRMAN: Thank you, 14
- Commissioner Whalen. Thank you, Mr. Budgell, you have 15
- borne a heavy and long load this week, and I think 16
- probably the actual has exceeded everybody's forecast to 17
- be honest with you. I want to thank you for your evidence, 18
- and indeed your patience, and I found the manner in which 19
- you have responded to the questions should help us in our 20
- deliberations tremendously, thank you very much. 21
- MR. BUDGELL: I thank you. 22
- MR. NOSEWORTHY, CHAIRMAN: I have only a couple 23
- of questions, and really some of them have been answered 24
- already. With regard to the issue of cost benefit, or as you 25
- refer to it, cost effectiveness analysis. The whole issue of 26 safety and reliability as it relates to that, is that generally
- taken into account in the first assessment in relation to the 28
- criteria, or do you actually try and quantify that 29
- subsequently in any cost effectiveness analysis? 30
- MR. BUDGELL: I have great difficulty in some of the areas 31
- trying to quantify the ... the costs are known, but the 32
- benefit from the safety perspective, that is a very difficult 33
- area to quantify, and I think that to test, some of the 34
- problem, I guess, we're having in some of the discussions 35
- here this week on those items would relate to items in that 36
- sort of category, especially safety. Safety would be very 37
- difficult. 38

27

- MR. NOSEWORTHY, CHAIRMAN: Do you make an effort 39
- in that regard at all? 40
- MR. BUDGELL: I have not done those type of calculations 41
- in regards to safety personally myself. 42
- MR. NOSEWORTHY, CHAIRMAN: I see. The next item I 43
- have relates to, just page 33 of the November the 6th 44
- transcript, and again, Mr. Kennedy would have covered 45
- some of this ground this morning in asking, I guess, in 46 relation to the information that's provided on the basis of 47
- the capital budget, what would you subscribe to, or any 48

information could be provided, and again, I think Mr. Kennedy was talking about the process here. I have just

guidance that you could offer the Board in what additional

- 52 one issue, I suppose, relating to the comment that you
- made yesterday ... well yesterday, November the 6th, and 53
- I think it's, it talks about the problem that you see in terms 54
- of the cost estimates of some of these projects being
- brought forward in the capital budget, thereby being made 56
 - public and that knowledge being conveyed, I guess, to
 - contractors who would then have that information, and I
- think you expressed concern about how competitive the
- process might be, and what sort of bidding you'd get on
- that basis.
- MR. BUDGELL: Yes, and I think the level of detail that we provide on a gross level in the budget doesn't, for the most
- part, provide that kind of information to contractors
- because usually projects are broken up ... but still may
- provide that information, but once you start to get down
 - into the minute detail, and the ... I'd have fear that the
 - message was out there to get a copy of the transcripts of a
- utility's hearing to get the details of the capital budgets. I 69
- fear where we sit when we go out and do a tender, when we 70
- look at our own estimates, and when budget proposals 71
- 72 come in, if anybody had the knowledge of what we had in
- our estimates, the engineers' estimates for a particular 73
- project, I don't know whether he would underbid.
- MR. NOSEWORTHY, CHAIRMAN: You don't see that as
- a problem though in respect to the current information you provide, do you?
- MR. BUDGELL: No, not for most of them. It's just that
- when you ... I only made the note in regards to the detailed
- information which I believe Newfoundland Power were
- asking in regards to some of the telecontrol information on
- the VHF. That consideration crossed our mind at the time
- in answering that question. It gets down, when you get 83
- down to cost of radials and things at that level in the
- capital budget, it brings up that question.
- MR. NOSEWORTHY, CHAIRMAN: In the nature of your
- business do you have few suppliers or many?
- MR. BUDGELL: It depends on the particular job. A
- transmission job, for instance, the contract would be split 89
- up into different blocks. You'd have people cutting brush,
- you'd have others erecting equipment. You'd have
- suppliers supplying steel. In the normal course of events,
- when you go out for tenders and you see Hydro's tenders
- in the papers now and then, and if that detailed information
- is available on that particular estimate, then that's a piece of
- information that suppliers can act on.
- MR. NOSEWORTHY, CHAIRMAN: You mentioned in
- your comment too, that that's ... I think you described that
- that's only one issue. Would you care to comment on any

- 1 others?
- 2 MR. BUDGELL: I don't remember that actual reference, that
- 3 there was other issues.
- 4 MR. NOSEWORTHY, CHAIRMAN: Yeah, on page 33, I
- 5 guess, I see it on line 41, and you had indicated, I think you
- 6 had just gone through a description in relation to the
- 7 concern that you had regarding the public tendering, and
- 8 you say that's only one issue which seems to imply there
- 9 are other areas that you would have concern about. I was
- just wondering if you could just briefly ...
- 11 MR. BUDGELL: Yeah, I don't remember the actual context
- in which I made that statement, I'm sorry.
- MR. NOSEWORTHY, CHAIRMAN: Okay, that's fine. On
- the ... and there may be somebody else better equipped to
- respond to this ... on the Roddickton wood chip plant, and
- Ms. Greene provided some information on this by way of
- 17 Consent No. 9, which talked about the acceptance by this
- Board of the proposal for regulatory purposes, you talked
- about a substantial federal/provincial contribution to that
- 20 project.
- MR. BUDGELL: No, there wasn't what I would call a
- substantial ... if I remember, it was only in the range of
- under \$1 million. I think it was between \$600,000 or
- \$700,000 in that range.
- 25 MR. NOSEWORTHY, CHAIRMAN: Oh, I misunderstood.
- MS. GREENE, Q.C.: I think that reference was to the
- interconnection of the line.
- MR. BUDGELL: Yes, well there was three ... I remember
- specific references to federal participation. The small hydro
- 30 project in Roddickton was done with a very high federal
- contribution, if that's the reference you're referring to.
- 32 MR. NOSEWORTHY, CHAIRMAN: Right.
- 33 MR. BUDGELL: The Roddickton wood chip plant only had
- about a \$700,000 federal contribution.
- 35 MR. NOSEWORTHY, CHAIRMAN: I guess my question
- 36 ... well how does that get dealt with from a cost point of
- view, a substantial federal/provincial contribution. As I
- say, maybe somebody else, Mr. Osmond or somebody
- 39 could ...
- 40 MR. BUDGELL: It would be netted right off the ...
- 41 MR. NOSEWORTHY, CHAIRMAN: Okay, so it doesn't go
- into any cost of service.
- 43 MR. BUDGELL: It wouldn't go into rate base, it would be
- 44 netted right off.
- 45 MR. NOSEWORTHY, CHAIRMAN: Fine, okay, thank you.
- Lifeline block, I had a question on that, but I think Ms. ...

- on the Abitibi Interruptible contract, how often ... I heard
- 48 you describe that. How often is that accessed in the run of
- 49 a year?
- 50 MR. BUDGELL: It actually got accessed, and I believe
- there's evidence on the record to both the energy and the
- amount, and I don't remember the actual RFI.
- 53 MR. NOSEWORTHY, CHAIRMAN: Okay, that's good.
- 54 MR. BUDGELL: But most of the activity in the use of that
- was in the early 1990's, and I think the latter 1990's have
- $\,$ been fairly warm. I think it attests to the fact that it has
- been warm and we haven't had to rely on that, and also it
- might attest to the fact that perhaps the generation at the
- 59 particular time, at the 1990's has also been a little more
- 60 reliable than it was at that time.
- 61 MR. NOSEWORTHY, CHAIRMAN: Okay, that's all I have,
- 62 Mr. Budgell, thank you very much. It is 25 after 4:00.
- 63 Could I just ... I would ...
- 64 MS. HENLEY ANDREWS: Mr. Chairman, I have two or
- 65 three questions arising out of Ms. Whalen's.
- 66 MR. NOSEWORTHY, CHAIRMAN: Okay, that's what I
- or was trying to get a handle on. Newfoundland Power,
- 68 Consumer Advocate, would you have ...
- 69 MR. BROWNE, Q.C.: We have no questions.
- 70 MR. NOSEWORTHY, CHAIRMAN: Counsel, would you
- 71 have ...
- 72 MR. KENNEDY: I have no questions arising, Chair.
- 73 MR. NOSEWORTHY, CHAIRMAN: Okay, well with your
- 74 indulgence I would just like to spend time, if we can, to try
- and conclude and let Mr. Budgell have a decent weekend.
- Okay, I will go to Newfoundland Power, if you have no ...
- 77 MS. BUTLER, Q.C.: We have no questions.
- 78 MR. NOSEWORTHY, CHAIRMAN: ... questions, Ms.
- 79 Henley Andrews please?
- 80 MS. HENLEY ANDREWS: Yes, Mr. Budgell, Ms. Whalen
- 81 asked you about Hydro's taking into account, or whether
- 82 Hydro took into account in systems planning, the
- 83 generation available at Abitibi in Grand Falls, and from
- 84 Corner Brook Pulp and Paper in Corner Brook, do you
- remember that?
- 86 MR. BUDGELL: Yes, she did.
- 87 MS. HENLEY ANDREWS: I'd like you to take a look at
- Schedule 9 of your evidence, and in particular down
- 89 towards the bottom there's a reference to Corner Brook Pulp
- and Paper Limited, Hydro net capacity of 120.9 megawatts,
- and firm energy of 776, correct?
- 92 MR. BUDGELL: Yes, that's correct.

- 1 MS. HENLEY ANDREWS: And that is the total net
- 2 capacity and the total firm capacity of their hydroelectric
- 3 plant at the present time, isn't that right?
- 4 MR. BUDGELL: Yes, that includes their 50 cycle and 60
- 5 cycle generation.
- 6 MS. HENLEY ANDREWS: And similarly with respect to
- 7 Abitibi in Grand Falls, the 58.5 megawatt net capacity, and
- 8 the 443 gigawatt hours of firm capacity, that reflects all of
- 9 the existing capacity in Grand Falls?
- 10 MR. BUDGELL: Yes, that does.
- 11 MS. HENLEY ANDREWS: And those numbers are
- included in the 1,831 megawatts at the bottom of Schedule
- 9, and the 8,275 gigawatt hours also at the bottom of
- Schedule 9?
- MR. BUDGELL: That's correct.
- MS. HENLEY ANDREWS: And when you go to **Schedule**
- 17 **10**, both the 1,831 megawatts and the 8,275 gigawatt hours
- are used in the calculation of LOLH?
- 19 MR. BUDGELL: That's correct.
- 20 MS. HENLEY ANDREWS: So the generation potential
- 21 from both Corner Brook and Grand Falls are taken into
- account in system planning, correct?
- 23 MR. BUDGELL: They're taken into account in system
- 24 planning, yes.
- MS. HENLEY ANDREWS: Thank you.
- 26 MR. NOSEWORTHY, CHAIRMAN: Is that it?
- MS. HENLEY ANDREWS: That's it.
- 28 MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.
- 29 Henley Andrews. I'm understanding there are no
- questions, Mr. Browne and Mr. Kennedy.
- 31 MR. BROWNE, Q.C.: No questions.
- MR. KENNEDY: No questions, Chair.
- 33 MR. NOSEWORTHY, CHAIRMAN: Redirect, any redirect,
- 34 Ms. Greene?
- MS. GREENE, Q.C.: It's not redirect, but it's as a result of a
- question from Commissioner Powell. I think Mr. Budgell,
- 37 I'm showing my age here. There was one, it was just in
- 38 response to a question from Commissioner Powell, but it
- was probably before Mr. Budgell's time with respect to
- whether we actually did have one customer on Woody
- Island where we did provide a Honda generator for back in
- 42 the mid-eighties, and we in Hydro remember that with
- 43 fondness because our CEO wanted to make the trip to
- deliver it, so I couldn't resist advising we have done it
- 45 once.

- 6 COMMISSIONER POWELL: So a precedent has been set.
- 47 MS. GREENE, Q.C.: Yes, the CEO did the delivery himself.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.
- 49 Greene. That would conclude our questioning of this
- 50 witness. Thank you very much, again, Mr. Budgell. I
- 51 found your evidence quite useful, thank you, sir. Have a
- 52 good weekend. We will reconvene on Tuesday morning at
- 9:30 with Dr. Vilbert as the cost of capital expert for the
- Industrial Customers, is that correct? Thank you very
- much and have a pleasant weekend.

56

(hearing adjourned to November 13, 2001)