- 1 (9:30 a.m.)
- 2 MR. NOSEWORTHY, CHAIRMAN: Thank you and good
- 3 morning. Any preliminary matters before we get started,
- 4 counsel?
- 5 MR. KENNEDY: Not that I'm aware of, Chair, no
- 6 preliminary matters. I should advise the panel that
- 7 counsels did meet yesterday. There was some discussion
- 8 concerning the scheduling and we determined that we
- 9 never had enough information and the parties are gone
- back to acquire more information and then we're going to
- meet again on Friday, so I'll report to the panel again
- hopefully Friday about the status of that.
- 13 MR. NOSEWORTHY, CHAIRMAN: Thank you, counsel.
- 14 Good morning, Mr. Budgell.
- 15 MR. BUDGELL: Good morning.
- MR. NOSEWORTHY, CHAIRMAN: Good morning, Ms.
- 17 Henley Andrews. I wonder could I ask you to continue
- with your cross-examination, please?
- MS. HENLEY ANDREWS, Q.C.: Yes, Mr. Noseworthy.
- 20 Mr. Budgell, some time ago, earlier in the week, you
- 21 indicated with respect to some questions on your capital
- budget that part of the reason for looking at the JDE
- 23 upgrade was that Hydro was expecting that the support for
- the current version of JDE would be finished in 2003?
- MR. BUDGELL: Yes, I believe so.
- MS. HENLEY ANDREWS, Q.C.: Do you have any written
- communication from JDE with respect to that?
- MR. BUDGELL: I haven't seen the written communication.
- 29 MS. HENLEY ANDREWS, Q.C.: Are you aware that
- 30 Abitibi also uses the JDE system?
- 31 MR. BUDGELL: I was aware of it through discussions, I
- believe, a number of years ago with the gentleman at your
- 33 left, that Abitibi used the system, and my sister used to
- work with Abitibi in Grand Falls, advised me before she
- 35 retired that there was an upheaval at their organization as
- well as ours.
- 37 MS. HENLEY ANDREWS, Q.C.: Associated with putting
- it in place?
- 39 MR. BUDGELL: Yes. Putting such a large financial system
- in any corporation, organization, entails a lot of upheaval
- and changes to people's work habits and what have you.
- 42 MS. HENLEY ANDREWS, Q.C.: I take it then it would
- surprise you to hear that Abitibi's understanding is that
- JDE will be supported until at least 2005, the current
- 45 version?
- 46 MR. BUDGELL: Yeah. I'm only ... my statement was on my

- best memory of communications with our IS & T Group.
- 48 MS. HENLEY ANDREWS, Q.C.: Could you check with
- 49 your IS & T Group and see if they have any formal
- 50 communication from JDE with respect to the support of that
- 51 system?
- 52 MR. BUDGELL: I will.
- 53 MS. HENLEY ANDREWS, Q.C.: Thank you. Yesterday
- one of the things that we discussed was the assignment or
- the proposed reassignment of Doyle's Port aux Basques
- 56 line from specifically assigned to Newfoundland Power to
- or common.
- 58 MR. BUDGELL: Yes.
- 59 MS. HENLEY ANDREWS, Q.C.: Mr. O'Rielly, could we see
- 60 IC-181? IC-181, Mr. Budgell, indicates the cost
- 61 implications of that proposed reassignment, would you
- 62 agree?
- 63 MR. BUDGELL: Yes.
- 64 MS. HENLEY ANDREWS, Q.C.: And that indicates that it
- would result in a \$94,000 increase in the costs to the
- 66 island's four industrial customers?
- 67 MR. BUDGELL: Yes.
- 68 MS. HENLEY ANDREWS, Q.C.: And that \$94,000 increase
- 69 would have to be added to the roughly \$1 million increase
- 70 if the reassignment of the Great Northern Peninsula were
- 71 also approved?
- 72 MR. BUDGELL: I don't recall the exact number but it would
- 73 be additional to the GNP, yes.
- MS. HENLEY ANDREWS, Q.C.: And if the transcript from
- 75 yesterday indicated, that having looked at another exhibit,
- 76 that that was roughly \$1 million for the industrial
- 77 customers, you wouldn't disagree with that?
- 78 MR. BUDGELL: That's correct.
- 79 MS. HENLEY ANDREWS, O.C.: I'd like to move to the
- 80 issue of converters, and in your testimony the issue of
- converters is dealt with at page 21, correct?
- MR. BUDGELL: Yes. There's a reference in the middle of
- 83 that page.
- 84 MS. HENLEY ANDREWS, Q.C.: And the only thing that is
- 85 said in your evidence with respect to the frequency
- 86 converters is that they'd previously been assigned as
- 87 common plant and Hydro is now proposing to specifically
- 88 assign the converter at Corner Brook to Corner Brook Pulp
- 89 and Paper and the converter at Grand Falls to Abitibi's
- 90 Grand Falls division?
- 1 MR. BUDGELL: That's correct.

- 1 MS. HENLEY ANDREWS, Q.C.: I'd like to go to the
- evidence of Mr. Osler, the supplementary evidence of Mr.
- 3 Osler at page 22, and, Mr. O'Rielly, if you'd just leave that
- 4 there on the screen when you get there, I have a few
- $\,$   $\,$   $\,$   $\,$  questions before I start dealing with that document. You
- 6 would agree that the converters are owned by Hydro?
- 7 MR. BUDGELL: Yes, they are.
- 8 MS. HENLEY ANDREWS, Q.C.: And they are maintained
- 9 by Hydro.
- 10 MR. BUDGELL: Yes.
- 11 MS. HENLEY ANDREWS, Q.C.: And you'd also agree, I
- presume, that Hydro's energy is generally delivered at 60
- 13 cycles?
- 14 MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: And the Corner Brook
- Pulp and Paper Mill utilizes a considerable amount of its
- energy in its mill at 50 cycle?
- MR. BUDGELL: Yes, and they use that converter to
- convert ... I'm getting feedback here. It's starting to affect
- 20 my ear.
- 21 MS. HENLEY ANDREWS, Q.C.: Okay.
- MR. BUDGELL: Maybe I'm too close to the mic, am I?
- MS. HENLEY ANDREWS, Q.C.: No, it's better now.
- 24 MR. BUDGELL: And the Deer Lake Power 50 hertz
- 25 generation is converted by the converter to, I'm sorry, Deer
- Lake has an excess of 50 cycle generation at their facilities
- and the converter is used to convert that (inaudible) 50
- 28 cycle load and also to convert the excess to 60 cycle for
- use at the mill.
- 30 MS. HENLEY ANDREWS, Q.C.: Okay. Let's just go back
- a little in what you said. You said Corner Brook Pulp and
- Paper uses it, uses the converter to convert the 60 cycle
- energy from Hydro to 50 cycle, but that's really not correct,
- 34 is it?
- 35 MR. BUDGELL: No.
- 36 MS. HENLEY ANDREWS, Q.C.: Hydro uses a converter to
- 37 convert from 60 cycle to the 50 cycle that Corner Brook
- Pulp and Paper needs.
- 39 MR. BUDGELL: Most of the use, from what I understand
- 40 right now, of the converter is for Deer Lake Power
- generation, which is, a portion of it is 50 cycle and the, at
- that location they have an excess of 50 cycle generation.
- In other words, it's more than the load that's at the paper
- 44 mill, 50 cycle. So the 50 cycle generation is carried to
- Corner Brook over 50 cycle lines, fed to the converter, the
- excess is fed through the converter and converted to 60 for

- use at the mill. The 50 cycle portion of the load, of their
- 48 generation that meets their existing load, obviously just
- feeds into their 50 cycle system.
- 50 MS. HENLEY ANDREWS, Q.C.: The converters have
- always been common, treated as common, is that correct?
- 52 MR. BUDGELL: Yes, as far as these rate referrals, they
- 53 have been.
- MS. HENLEY ANDREWS, Q.C.: Now, when you look at
- Mr. Osler's evidence, I just want to go through and, with
- 56 respect to his factual assumptions, to check with you as to
- whether you agree with those factual assumptions since you've obviously been the person who's, you obviously
- you've obviously been the person whos, you obviously
- are the person who's dealing with the issues on the reassignment of these units. These units were put in place
- at the time that Bay d'Espoir came on stream, isn't that
- 62 correct?
- 63 MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: As part of that.
- 65 MR. BUDGELL: Yes.
- 66 MS. HENLEY ANDREWS, Q.C.: And prior to Bay d'Espoir
- being developed, there was no island grid, correct?
- 68 MR. BUDGELL: That's correct.
- 69 MS. HENLEY ANDREWS, Q.C.: And when you look at
- 70 the, or if you look at the study that was prepared by
- 71 Shawinigan (phonetic), which is at **IC-219**, which I'm not
- going to refer to in detail, but if we were to look at that, the
- 73 participation of the two paper mills in agreeing to utilize
- 74 energy from Bay d'Espoir was part of making it economic,
- vould you agree?
- 76 (9:45 a.m.)
- 77 MR. BUDGELL: Yes, at that particular time there were a
- 78 number of separate systems on the island, two of which
- 79 were owned and controlled by the two paper companies,
- and the situation at the time was such that the, a number of
- 81 these systems were severely constrained in as far as the
- 82 capacity and energy that were available to meet the load
- 83 requirements of existing customers and there certainly was
- 84 not any excess capacity and energy available to meet any
- so-called, I guess, industrialization of the province or the,
- so to allow the province to grow further.
- 87 MS. HENLEY ANDREWS, Q.C.: And in the Shawinigan, or
- 88 whatever they are, I can't, Shawmont or whatever report at
- 89 IC-219, there is a discussion of planning for the output of
- 90 the Bay d'Espoir development as to whether it should be 50
- 91 cycle, 60 cycle or a combination of 50 cycle and 60 cycle,
- 92 correct?
- 93 MR. BUDGELL: Yes, that's right.

- MS. HENLEY ANDREWS, Q.C.: And the reason why the 1
- 50 cycle discussion was taking place was because both the 2
- mill in Grand Falls at that time and the mill in Corner Brook 3
- 4 produced their paper using 50 cycle power.
- MR. BUDGELL: Yes. They were predominantly 50 cycle at 5
- that time. Grand Falls was anyway, but I think Corner 6
- Brook had both. 7
- MS. HENLEY ANDREWS, Q.C.: And you would agree that 8
- from a historical perspective the decision to, by Hydro, to 9
- install the converters both at Corner Brook and at Grand 10
- Falls enabled the Bay d'Espoir project to be developed as 11
- a 50 cycle project, as a 60 cycle project, correct? 12
- 13 MR. BUDGELL: Yes. The converters were put in place to
- allow the development at Bay d'Espoir to proceed as a 14
- single frequency development, and allowed the Bay 15
- d'Espoir development to connect to the 250 hertz systems 16
- and provide a connection between those systems and 17
- 18 provide additional power to those customers.
- MS. HENLEY ANDREWS, Q.C.: So when you look at page 19
- 22 of Mr. Osler's testimony at line 21 to 24, I take it you 20
- would agree that a primary component of this development 21
- was the frequency converters which were required to 22
- integrate 50 hertz generation and loads with 60 hertz 23
- generation and loads, and without the converters the grid 24
- would appear to have had to be developed at a higher cost 25
- to provide permanent 50 hertz and 60 hertz generation and 26
- transmission. You would agree with that? 27
- MR. BUDGELL: Yes. 28
- MS. HENLEY ANDREWS, Q.C.: You would also agree with 29
- Mr. Osler's summary of studies, which is contained at lines 30
- 26 through 35 on that page and over to line 1 on the 31
- following page, which is, which cites the various studies 32
- and indicates that the frequency converters allowed 33
- interconnections of the various loads to make the Bay 34
- d'Espoir and island transmission network possible and to 35
- create the grid? 36
- MR. BUDGELL: Can I take a second to read it, please? 37
- MS. HENLEY ANDREWS, Q.C.: Yes. 38
- MR. BUDGELL: Yes, at that particular time. 39
- MS. HENLEY ANDREWS, Q.C.: And if you look then at 40
- the second bullet point at line, starting at line 35, it says, 41
- "Frequency converters would provide additional benefits 42
- to the overall grid, including frequency and voltage 43
- regulation." 44
- MR. BUDGELL: Yes, at that time, and I think the reference 45
- at that particular time was to assist them where Bay d'Espoir 46
- was coming on stream with, I believe they were looking at, 47
- well, four units at that time, and the load requirement of the 48

- Bay d'Espoir system and the load requirements of the
- Corner Brook system, I guess in particular, I don't know if
- it's true of Grand Falls, I doubt it, but the system sizes were
- more or less roughly the same.
- MS. HENLEY ANDREWS, Q.C.: Okay.
- MR. BUDGELL: So tying the systems together at that
- particular time provided the commentary there in regards to
- frequency of voltage regulation at that time, in the early 56
- '60s, but that has disappeared since as the system grew ...
- MS. HENLEY ANDREWS, Q.C.: When you look at the
- reason for the installation of the converters in the first
- place though, the issue of frequency and voltage
- regulation was an incidental benefit, wouldn't you agree?
- MR. BUDGELL: Yes, at that particular time it was.
- MS. HENLEY ANDREWS, Q.C.: That the primary purpose
- was really to have enough customers to make the grid
- viable, to make Bay d'Espoir viable.
- MR. BUDGELL: Well, I would re-state it a different way,
- was to enable the public entity, which was building Bay
- d'Espoir to deliver power to a number of customers in
- systems that were constrained at that time and the
- developers didn't have the wherewithal to meet those
- customers' load. 71
- MS. HENLEY ANDREWS, Q.C.: And without those
- customers it wouldn't have been economic to develop Bay
- d'Espoir. 74
- MR. BUDGELL: I don't know whether that, I can make that
- statement or not. I don't think that study talked to the
- economics of Bay d'Espoir on an overall basis.
- MS. HENLEY ANDREWS, Q.C.: Now, your evidence is
- that the only customers who are now benefitting from these
- converters are Abitibi in Grand Falls and Corner Brook Pulp 80
- and Paper, correct?
- MR. BUDGELL: Yes, and clearly there's no other, there are
- no other customer ... there was a customer in Corner Brook, 83
- I believe the North Star Cement, utilized 50 hertz power, but
- I'm not aware of any other customers that utilize 50 hertz
  - other than those two customers in the province at this time.
- MS. HENLEY ANDREWS, Q.C.: When Corner Brook Pulp 87
- and Paper has a problem with its own generation so that it's not available to meet its 50 hertz or 50 cycle needs, it
- 89
- purchases its additional energy from Hydro, correct?
- MR. BUDGELL: Yes, it does. 91
- MS. HENLEY ANDREWS, Q.C.: 92 And in those
- circumstances the converter continues to be used to
- convert 60 cycle power to 50 cycle power?
- MR. BUDGELL: I'm sorry, convert ...

- 1 MS. HENLEY ANDREWS, Q.C.: 60 cycle Hydro's power to
- 50 cycle for use in the Corner Brook mill.
- 3 MR. BUDGELL: Are you talking in the instance of loss of
- 4 current generation or are you talking about ...
- 5 MS. HENLEY ANDREWS, Q.C.: Loss ... when the ... when
- 6 Corner Brook Pulp and Paper's own generation is down.
- 7 MR. BUDGELL: If they have insufficient 50 hertz
- 8 generation the converter can be used to deliver 60 hertz to
- 9 50 hertz power for use at the mill, yes, in that instance.
- MS. HENLEY ANDREWS, Q.C.: And that does happen for
- maintenance purposes occasionally?
- MR. BUDGELL: Yes, it may very well. I have no immediate
- evidence that that occurs or occurs frequently or not.
- They have, like I indicated earlier, excess 50 hertz right now
- generation in relation to the load, and I can't say whether
- that's sufficient to allow them to do maintenance and still
- meet the 50 hertz load, their 50 hertz generation.
- 18 MS. HENLEY ANDREWS, Q.C.: You would acknowledge,
- 19 however, that the contracts that are currently proposed for
- 20 both Corner Brook and Grand Falls contain a concept called
- 21 generation outage demand?
- 22 MR. BUDGELL: Yes.
- 23 MS. HENLEY ANDREWS, Q.C.: And that generation
- outage demand is a provision allowing these two industrial
- 25 customers to purchase additional load from Hydro when
- their generation is out?
- 27 MR. BUDGELL: That's correct.
- 28 MS. HENLEY ANDREWS, Q.C.: And therefore it is
- 29 certainly something that the companies or the two
- 30 customers have considered are important to have included
- in their contract.
- 32 MR. BUDGELL: Yes.
- 33 MS. HENLEY ANDREWS, Q.C.: Which would indicate that
- there is at least some reasonable probability that that is
- 35 used.
- 36 MR. BUDGELL: Or will be used.
- 37 MS. HENLEY ANDREWS, Q.C.: Or will be used.
- 38 MR. BUDGELL: Yes.
- 39 MS. HENLEY ANDREWS, Q.C.: In addition, the generation
- at both Grand Falls and Corner Brook Pulp and Paper is
- available to the grid in times of emergency, agreed? If they
- 42 were ..
- 43 MR. BUDGELL: If there is excess available, I would expect
- that that would be so.
- 45 MS. HENLEY ANDREWS, Q.C.: But in ...

- MR. BUDGELL: Only if it's in excess of their own mill load.
- 47 I don't know whether the entities would shut down the mills
- to provide it to the system or not. I'm assuming they would
- if the Board requested it. I don't know whether they would
- 50 if Hydro requested it.
- 51 MS. HENLEY ANDREWS, Q.C.: Are you aware of the
- 52 provisions of the current *Electrical Power Control Act*
- 53 which allow the Province to basically second the
- 54 generation from the industrial customers in the case of
- emergency?
- 56 MR. BUDGELL: Yeah. That's what I was just referring to.
- 57 I may have used the Board as being the reference but there
- is a mention of an entity that can make that determination.
- MS. HENLEY ANDREWS, Q.C.: And to the extent that that
- generation is 50 cycle, it would need to be converted to 60
- cycle in order to go into the grid, agreed?
- 62 MR. BUDGELL: Yes.
- 63 MS. HENLEY ANDREWS, Q.C.: And in those
- 64 circumstances the converters, although they are used in the
- 65 opposite direction from what was originally intended, those
- 66 converters benefit the customers on the system, you would
- 67 agree?
- 68 MR. BUDGELL: In that hypothetical case they would, yes.
- 69 MS. HENLEY ANDREWS, Q.C.: And in addition when
- 70 there is excess demand available or excess capacity
- 71 available, both from Corner Brook and from Grand Falls,
- 72 that energy can go into the grid for the benefit of
- customers, isn't that correct, through the converters?
- 74 MR. BUDGELL: You said excess demand available.
- 75 MS. HENLEY ANDREWS, Q.C.: I'm sorry, excess capacity.
- 76 I changed the word.
- 77 MR. BUDGELL: I'm not aware that there are excess
- 78 capacity available at either ...
- 79 MS. HENLEY ANDREWS, Q.C.: From time to time.
- 80 MR. BUDGELL: If it occurs it's, from what I understand, is
- on an inadvertent basis. There was a time period back in
- $\,$  the early 1980s when Bowater Power, when Bowaters at the
- $\,$  mill I guess were in their period of shutting down the mill or
- 84 closing down certain parts of the operations, there were
- 85 excess, but since the early 1980s I don't think there has
- 86 been any transfer or very little transfer. It's been minimal if
- 87 any in the direction of the mill operations to, from
- 88 Bowaters, let's say, to the utilities. And may I take this
- 89 occasion too to correct ... I made a mistake the other day.
- 90 I referred to the Abitibi as being a bank and I was incorrect
- 91 in that statement. That was intended to be a purchase and
- 92 I apologize for that mistake.

- 1 MS. HENLEY ANDREWS, Q.C.: I knew that it was not
- correct. Okay, that's fine, but it's good to have you ...
- 3 MR. BUDGELL: I was reminded immediately after that and
- 4 I just remembered. I should, for the record, correct that.
- 5 MS. HENLEY ANDREWS, Q.C.: Now, if you look at Mr.
- 6 Osler's evidence on page 23 at lines 29 to 31, do you agree
- 7 that if we reviewed IC-41, Revision 2, that the specifically
- 8 assigned cost to Abitibi in Grand Falls for the converter for
- 9 2002 is \$107,521?
- MR. BUDGELL: I don't know what the exact figures for the
- current specific costs of the converters are, but I know
- they're not high numbers.
- MS. HENLEY ANDREWS, Q.C.: Do you consider \$100,000
- to be high?
- 15 (10:00 a.m.)
- MR. BUDGELL: Well, my reference there was particularly
- to the fact that, and I ... you haven't asked the question to
- provide the opportunity for me to indicate this, but our
- issue, Hydro's issue is not only with, is with the current
- assignment of the converters but, and it's not so much as
- 21 with the existing assignment costs, and I only make that
- 22 reference to the fact that if the converters remain as
- common, we're talking about a 30-year old device, put in
- place in the mid-'60s, and Hydro's concern, and this is what
- we're trying to alert the other customers to, if it remains
- common and if these units were damaged, the replacement
- will be shared and it'll be a lot higher cost than these costs,
- and that's my reference to the 107. If the new converters
- 29 had to be installed today, these numbers would be much
- 30 higher, so I only make that statement in relevance ...
- 31 MS. HENLEY ANDREWS, Q.C.: However, there is no plan
- 32 ...
- 33 MR. BUDGELL: And there's no benefit to the other
- customers because nobody else is using the 50 hertz or
- requires 50 hertz service.
- 36 MS. HENLEY ANDREWS, Q.C.: Other than the benefits
- that we've just discussed ...
- MR. BUDGELL: Well, which benefits that were present
- with the current converters back in the 1960s but don't exist
- today, anywhere near to the level or the extent of which
- they existed in the '60s.
- MS. HENLEY ANDREWS, Q.C.: Hydro is at this point not
- planning to replace those converters in 2002, correct?
- 44 MR. BUDGELL: Not in 2002.
- MS. HENLEY ANDREWS, Q.C.: And we're dealing with ...
- 46 MR. BUDGELL: But Hydro has, and we talked yesterday
- about the fact that there needed to be some consistency or

- the industrial customers didn't want any surprises, but the
- 49 discussions, and I, remiss to mention yesterday as well,
- 50 that Hydro has had and started discussions with the
- 51 industrial customers, and I believe in particular in regards
- 52 to Corner Brook Pulp and Paper on the frequency converter
- and its future back in 1989.
- 54 MS. HENLEY ANDREWS, Q.C.: The fact is though that
- 55 the frequency converters have, for in excess of 30 years,
- 56 been treated as common.
- 57 MR. BUDGELL: Insofar ... yes, up to ...
- 58 MS. HENLEY ANDREWS, Q.C.: Assigned ...
- MR. BUDGELL: Up to this particular hearing, I agree with
- you, they have been.
- 61 MS. HENLEY ANDREWS, Q.C.: And in addition to that
- the converters, the issue for the Board with respect to the
- 63 converters is the same issue as with respect to any other
- 64 plant that Hydro is talking about in terms of assignment.
- The issue is whether there is a substantial benefit to one or
- 66 more customers, correct?
- 67 MR. BUDGELL: I would agree with that.
- 68 MS. HENLEY ANDREWS, Q.C.: And you would agree that
- 69 the threshold test for substantial benefit should be the
- 70 same regardless of the asset. In other words, you don't
- change the definition of substantial depending on the
- 72 asset.
- 73 MR. BUDGELL: I would agree with that, once one has
- established what the substantial is.
- 75 MS. HENLEY ANDREWS, Q.C.: So if a very small benefit
- to the, to more than one customer is considered to be
- 77 adequate to assign the Great Northern Peninsula
- 78 transmission and generation as common, then a very small
- 79 benefit or a medium benefit or whatever the Board
- 80 determines with respect to converters would also justify
- 81 them being assigned as common. The issue is what is
- 82 substantial benefit and to make sure that substantial is
- 83 applied on the same criteria universally, would you agree?
- 84 MR. BUDGELL: I would agree with your characterization
- of, that the substantial has to be defined in the context of
- 86 the device that you're talking about. Whether substantial
- 87 is identified on the same exact criteria is another matter, but
- 88 I would agree that the word "substantial" needs to be
- 89 defined in any event.
- 90 MS. HENLEY ANDREWS, Q.C.: You'd also agree that the
- 91 ...
- 92 MR. BUDGELL: But I wouldn't characterize the small
- benefit from the Great Northern Peninsula or for the benefit
- of the other systems as being necessarily small. Those
- were your words but I won't agree with the characterization

- 1 of small.
- 2 MS. HENLEY ANDREWS, Q.C.: And I don't think the
- benefit of the converters is small either, Mr. Budgell, but
- 4 we're not going to have, we have to agree to disagree on
- 5 that. That's a decision for the Board to make.
- 6 MR. BUDGELL: Yeah, but I think in the evidence in the RFI
- 7 we've indicated, and the indications of Mr. Osler in the
- 8 earlier page you showed me on frequency of regulation and
- 9 for voltage support there is ample evidence and indication
- provided in the RFIs to the questions of the industrial
- customers that Hydro does not use these devices in the
- current sense to, for this purpose.
- 13 MS. HENLEY ANDREWS, Q.C.: But without these
- converters there would have been no grid, agreed?
- MR. BUDGELL: I won't ... there would have been a grid,
- yes. There would have been a grid. The question is, is
- whether the 50 hertz part of the Corner Brook and Abitibi
- operations would have been included in that, but there
- would have been a grid.
- 20 MS. HENLEY ANDREWS, Q.C.: I'll come back to that
- 21 issue.
- 22 MR. BUDGELL: I think the conversation was what form the
- grid would have been.
- MS. HENLEY ANDREWS, Q.C.: Okay. Well the grid in the
- form that we know it today ...
- MR. BUDGELL: Yeah. Your question to me is hypothetical
- 27 in a sense. You said there wouldn't have been a grid. I
- have to agree to that ... I can't agree that there would not
- 29 have been a grid. There would have been a grid. We're
- $\,$  just talking about the form which the grid takes. It's not a
- yes or no question on the grid.
- 32 MS. HENLEY ANDREWS, Q.C.: And it's also possible that
- had, looking at the engineering study at IC-219, that what
- would have happened is that Bay d'Espoir would have
- been developed in such a way that it would generate 50
- cycle power and 60 cycle power.
- 37 MR. BUDGELL: Yes, and that would be dependent upon
- 38 the requirements of those operations requiring the 50 and
- 39 60 cycle power. Even back then the requirements were
- 40 those particular entities. And you have to remember too
- that the Deer Lake Power at that time, which was the entity,
- 42 was a utility.
- 43 MS. HENLEY ANDREWS, Q.C.: Yes.
- 44 MR. BUDGELL: Which is an entity that, it's still there but
- it's not a utility anymore, it's out of that operations, and
- 46 was serving customers more or less the same as
- Newfoundland Hydro or Light and Power do now.

- 48 MS. HENLEY ANDREWS, Q.C.: The Town of Corner
- 49 Brook was also served by 50 cycle power at that time.
- 50 MR. BUDGELL: Yes, there was, and I believe it's Sarco
- 51 (phonetic) in Buchans, and I believe the Town of Howley
- as well, and there might have been other parts there was a
- 53 considerable, or not a considerable ... there was a portion
- of Deer Lake's load that was 50 cycle, which was converted,
- 55 and similarly was true in central Newfoundland.
- 56 MS. HENLEY ANDREWS, Q.C.: Let's assume for the
- 57 moment that the Bay d'Espoir development, instead of
- 58 having been developed as a 60 cycle project with
- 59 converters at Grand Falls and Corner Brook, had been
- 60 developed in accordance with one of the other options,
- which was to generate partially 50 cycle, some 50 cycle and
- some 60 cycle energy.
- 63 MR. BUDGELL: Yes.
- 64 MS. HENLEY ANDREWS, Q.C.: As the use of 50 cycle
- energy on the province, in the province declined, there
- would then have been a need for Hydro to either convert
- that 50 cycle power at Bay d'Espoir to 60, correct?
- 68 MR. BUDGELL: That's correct.
- 69 MS. HENLEY ANDREWS, Q.C.: Or to upgrade its facilities
- so that it would generate only 60 cycle power.
- 71 MR. BUDGELL: Yes.
- 72 MS. HENLEY ANDREWS, Q.C.: Could we look at NLH-
- 73 16? This is an information request generated by Hydro to
- 74 the industrial customers. Is that right?
- 75 MR. BUDGELL: Yes.
- 76 MS. HENLEY ANDREWS, Q.C.: And the first question is,
- 77 "What is Grand Falls' plan with respect to 50 hertz
- 78 operation and conversion to 60 hertz of the Abitibi
- 79 Consolidated mill in the next five years and why?" And
- 80 let's look at the answer. Would you read the answer out,
- please?
- 82 MR. BUDGELL: This is the "A"?
- 83 MS. HENLEY ANDREWS, Q.C.: Yes.
- 84 MR. BUDGELL: "ATI Grand Falls plan to decommission
- 85 the Grand Falls frequency converter in the spring 2002 as
- part of the conversion to 60 hertz of the Bishop's Falls
- generation. All mill 50 hertz loads will be converted to 60
- 88 hertz by that time. Engineering is currently ongoing. This
- 89 will bring the mill and generation facilities to a common
- 90 standard of 60 hertz. We will also decommission some
- 91 aging 50 hertz unit substations."
- 92 MS. HENLEY ANDREWS, Q.C.: 2002 is the test year that
- this Board is dealing with for the setting of rates, and
- would you agree that based upon this answer that if Grand

- Falls' project proceeds as planned in 2002 it will no longer
- 2 need the converter?
- 3 MR. BUDGELL: I would agree that if this project plans as,
- or proceeds as planned, it will no longer, as the answer
- 5 indicates.
- 6 MS. HENLEY ANDREWS, Q.C.: And, therefore, if the
- 7 converter is specifically assigned from common to Abitibi
- 8 in Grand Falls, then it will end up bearing the specifically
- 9 assigned costs for all of 2002?
- MR. BUDGELL: Yes, but I'm not aware that ... it says it
- plans to decommission. Whether it has that go ahead from
- its corporate office, I'm assuming that this is still the plan.
- MS. HENLEY ANDREWS, Q.C.: When you look at that,
- then if that project goes ahead, we're talking about a very
- short period of time with respect to the reassignment of an
- asset that has been treated as common for over 30 years?
- 17 MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: Now let's look at question
- 19 "B." It says, "What is Corner Brook Pulp and Paper's plan
- with respect to 50 hertz operation and conversion to 60
- 21 hertz of their mill in Corner Brook and why?" Same
- 22 question but with respect to Corner Brook. And with
- 23 respect to Corner Brook the situation is quite different, you
- 24 would agree?
- MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: And that is that Corner
- 27 Brook Pulp and Paper, according to its answer, has an 18
- megawatt 50 hertz load?
- 29 MR. BUDGELL: Yes.
- 30 MS. HENLEY ANDREWS, Q.C.: And that's associated
- 31 with its production equipment, the one and four paper
- 32 machines.
- 33 MR. BUDGELL: Yes.
- 34 MS. HENLEY ANDREWS, Q.C.: And Corner Brook Pulp
- and Paper has indicated that the cost to implement
- $\,$  conversion of its equipment to 60 hertz is over \$20 million.
- 37 MR. BUDGELL: The answer indicates that, yes.
- 38 MS. HENLEY ANDREWS, Q.C.: Okay. And it would
- 39 neither be cost-effective nor contribute to improved
- 40 product quality as far as Corner Brook is concerned. That's
- what they've said.
- 42 MR. BUDGELL: Yes.
- 43 MS. HENLEY ANDREWS, Q.C.: But the most important
- part is that Corner Brook Pulp and Paper has indicated that
- it plans to continue utilizing energy at 50 hertz.

- 46 MR. BUDGELL: Yes.
- 47 MS. HENLEY ANDREWS, Q.C.: So the 50 cycle Corner
- 48 Brook Pulp and Paper will continue to need the 50 cycle
- 49 power.
- 50 MR. BUDGELL: Yes.
- 51 MS. HENLEY ANDREWS, Q.C.: And hence it will continue
- 52 to, there will continue to be a need for the converter.
- 53 MR. BUDGELL: Yes, and only they would need it.
- 54 MS. HENLEY ANDREWS, Q.C.: Well ...
- 55 MR. BUDGELL: At that location.
- 56 MS. HENLEY ANDREWS, Q.C.: Except to the extent that
- 57 they provide some ability for standby use for the grid in
- 58 emergencies.
- 59 MR. BUDGELL: I don't see that in this answer and I don't
- 60 ..
- 61 MS. HENLEY ANDREWS, Q.C.: No, but I ...
- 62 MR. BUDGELL: And I don't know if that's in evidence, that
- 63 ..
- 64 MS. HENLEY ANDREWS, Q.C.: Well, I've asked you the
- 65 question.
- 66 MR. BUDGELL: You gave me a hypothetical case, if the
- 67 plant was shut down whether they'd provide ... I indicated
- 68 I don't know whether they would provide that generation
- 69 to Hydro.
- 70 MS. HENLEY ANDREWS, Q.C.: And I asked you about
- 71 The Electrical Power Control Act.
- 72 MR. BUDGELL: Oh, yes. Under that, if they were ...
- obviously under that circumstance.
- 74 MS. HENLEY ANDREWS, Q.C.: But without the converter
- 75 they would be unable to put their 50 cycle power into the
- 76 grid.
- 77 MR. BUDGELL: No. They'd only be able to use it to meet
- 78 their 50 cycle load.
- 79 MS. HENLEY ANDREWS, Q.C.: I'd like to talk about the
- 80 wind demonstration project and go to IC-127. We've had
- 81 some discussion or there's already been some discussion
- of the wind demonstration project. I understand that the
- portion of the cost of that that is proposed to be included
- in the 2002 budget is with respect to a feasibility study.
- 85 MR. BUDGELL: Yes. Actually it's listed as perform
- 86 (phonetic) feasibility study. That's the title. It's not a
- 87 project yet.
- 88 MS. HENLEY ANDREWS, Q.C.: The wind demonstration
- 89 project is basically an experimental project for

- Newfoundland, would you agree? 1
- $(10:15 \ a.m.)$ 2
- 3 MR. BUDGELL: It would be the first, if it went ahead, the
- first utility size, and when I say utility size, large-size 4
- development of wind within the province. To that extent I 5
- would agree. 6
- MS. HENLEY ANDREWS, Q.C.: And how many of those 7
- type of projects are in existence in Canada? 8
- MR. BUDGELL: I don't have the number but there are 9
- 10 others.
- MS. HENLEY ANDREWS, Q.C.: The feasibility study, 11
- 12 would you agree that that is something that is looking at
- whether it's worth even trying a demonstration project? 13
- MR. BUDGELL: Yes, of course. 14
- MS. HENLEY ANDREWS, Q.C.: Why would Hydro feel 15
- that the ratepayers should pay the costs now for a 16
- feasibility study on experimental technology for which they 17
- receive no benefit? 18
- MR. BUDGELL: This particular proposal was, or the 19
- submission put forward for \$200,000 was a nominal amount 20
- to cover the proposal. The actual component to doing the 21
- study, if this project goes ahead, ratepayers will pay no 22
- 23 feasibility costs now for the study. It will only be paid in
- the rates. If it doesn't go ahead, Hydro will pay half the 24
- cost of doing the project, and I don't think it's \$200,000, but 25
- just for your interest I thought I'd point that out, but 26
- feasibility studies are done by Hydro whether it's on a small 27
- hydro plant, on a thermal plant or on any alternative in 28
- advance of doing a project, and Hydro has to bring these 29
- costs forward as a capital project to the Board because they 30
- cost more than \$50,000. 31
- MS. HENLEY ANDREWS, Q.C.: And I guess the question 32
- that I have, and I don't know whether you can answer that 33
- question or not, is the cost of the feasibility study, the 34
- feasibility study itself doesn't generate any benefit for the 35
- customers unless a project goes ahead afterwards, wouldn't 36
- you agree? 37
- MR. BUDGELL: No. 38
- MS. HENLEY ANDREWS, Q.C.: And why don't you 39
- agree? 40
- MR. BUDGELL: Because you have to do a study to find 41
- the knowledge about a particular alternative generation, 42
- and there's benefit in finding out and gaining the 43
- knowledge of whether this generation fits your system or 44
- has economic advantages for your system, and the 45 knowledge after you complete the study, whether it's good, 46
- i.e., good in the sense that you can proceed with a project 47
- and it looks good, or if the study determined that this 48

- project has no benefit to the system, both of those results
- are beneficial to my regard to the knowledge the planner
- has in going forward. To say what, to agree with what your
- statement, your question is asking me, to say that a
- customer should only pay for studies that give a answer 53
- that ends up doing the project essentially, so the 54
- Corporation has no way of studying projects because it's 55
- always going to take a risk that the study is going to say, 56
- after you get the study done and you do your economic
- analysis following that and it says, well, this study has no
- merit or it can't, I can't proceed with it, then it's put on a
- shelf and we eat the cost. I don't think utilities anywhere
- operate on that basis.
- MS. HENLEY ANDREWS, Q.C.: And you don't know for
- sure about that, would you?
- MR. BUDGELL: No, I wouldn't know for sure but, I mean,
- a business entity has to have the ability to study issues
- and address those issues and find out what the answers 66
- 67 are.
- MS. HENLEY ANDREWS, Q.C.: And the question is, who
- should bear the cost of that and when they should bear 69
- that cost. 70
- MR. BUDGELL: Well, yes, the question is whether the
- Board feels that it's right that the Utility should be 72
- proceeding forward and studying alternate energy for the
- benefit of consumers with respect, because the technology
- is applied elsewhere in the world, in North America and in
- Canada, and should Hydro be looking at that as an
- alternative for the Newfoundland system, does the Board
- feel that the customers can benefit from the knowledge
- obtained through such a study. That's the question that I 79
- would like the Board to address in approving this particular
- project. It's not a question of after the hindsight when you
- do the study whether what the answer is, then you make a 82
- determination whether it's beneficial or not. I would rather
- that the decision made on this is a study that benefits the
- consumer, this knowledge, whatever it says, because we 85
- will have or we have from time to time other entities
- 87 approaching us wanting, right, to look at this type of stuff and how can we address it? We need this knowledge and
- you can't get this knowledge unless you go and do a 89
  - study.
- MS. HENLEY ANDREWS, Q.C.: So the issue then for the
- Board is to determine whether Hydro has provided
- sufficient information to justify to make a decision that it is
- worthwhile to even go as far as a feasibility study. You
- would agree ...
- MR. BUDGELL: No.
- MS. HENLEY ANDREWS, Q.C.: ... that's the Board's
- decision? 98

- MR. BUDGELL: No. I would rather the way I put it earlier.
- 2 MS. HENLEY ANDREWS, Q.C.: And what's the
- 3 difference?
- 4 MR. BUDGELL: The difference is, the difference is on the
- 5 record, but the ... what I'm saying is that the Board should
- 6 address itself to the question that Hydro is putting forth a
- 7 feasibility study on an alternate energy source in the
- 8 context of the island interconnected system. Does the
- 9 Board feel that it's worthwhile for Hydro to gain that
- knowledge for the benefit of the customers on the systems,
- whatever the result of that knowledge is? That's what I'm
- saying the Board should address in regards to this
- 13 particular proposal.
- MS. HENLEY ANDREWS, Q.C.: The Board has to be
- satisfied, wouldn't you agree, as the regulator, that it has
- sufficient information available to it to decide that the, that
- even the cost of the feasibility study is worthwhile?
- MR. BUDGELL: Well, your inference is there assuming, I'm
- assuming that the Board has more knowledge than the
- study has and it knows the answer now and it can say yes
- or no to the going ahead with the study. The Board
- doesn't know this. We're trying to give information to the
- overall system on this particular matter. The Board
- obviously can't look at this and say we think the answer to
- 25 this is yes or no, and on that basis I should approve this
- $\,$  project. Hydro has provided the information here clearly in
- 27 the nature of the project that it is a feasibility study. We all
- 28 know what that is, and the project will not proceed to the
- 29 next stage, which is to go to a project, without their
- 30 approval.
- 31 MS. HENLEY ANDREWS, Q.C.: Well, I won't belabour the
- point because obviously we're not going to agree. Let's go
- on to the issue of transformer losses.
- 34 MR. BUDGELL: Yes.
- 35 MS. HENLEY ANDREWS, Q.C.: It is my understanding
- 36 that Hydro's customers are metered on the low side of
- transformers, would you agree?
- 38 MR. BUDGELL: Yes. It's cheaper to provide metering on
- low side, low voltages rather than high voltages.
- 40 MS. HENLEY ANDREWS, Q.C.: And it is also my
- understanding that that means that when the meters are
- read, the readings reflect the energy after losses. In other
- words, the losses have been, are not accounted for in those
- 44 meter readings.
- 45 MR. BUDGELL: Which losses are you referring to?
- 46 MS. HENLEY ANDREWS, Q.C.: Transmission losses.
- 47 MR. BUDGELL: Yes.

- 48 MS. HENLEY ANDREWS, Q.C.: And transformer losses,
- 49 I'm sorry.
- 50 MR. BUDGELL: Yeah, yes, I agree.
- 51 MS. HENLEY ANDREWS, Q.C.: I sometimes have the
- 52 same problem with transformer and transmission as I do
- with Baie Verte and Burin, so you have to bear with me. It
- 54 was also my understanding that depending on the
- customer, and also in some circumstances depending on
- 56 where an interconnection, if you like, occurs between
- 57 Hydro's system and the customer, that customers can
- receive, the transmission to those customers is sometimes
- a 230 kV line, sometimes a 138 kV line and sometimes a 66
- 60 kV line. Would you agree?
- 61 MR. BUDGELL: Yes.
- 62 MS. HENLEY ANDREWS, Q.C.: And that in fact in the
- case of the industrial customers, Abitibi in Stephenville is
- served by a 230 kV line.
- 65 MR. BUDGELL: Yes.
- 66 MS. HENLEY ANDREWS, Q.C.: Abitibi in Grand Falls is
- served by a 230 kV line.
- 68 MR. BUDGELL: Yes.
- 69 MS. HENLEY ANDREWS, Q.C.: North Atlantic Refining is
- 70 served by a 230 kV line.
- 71 MR. BUDGELL: Yes.
- 72 MS. HENLEY ANDREWS, Q.C.: And Corner Brook Pulp
- and Paper is served by a 66 kV line?
- 74 MR. BUDGELL: Well, there's 230 kV to the Massey Drive
- 75 Terminal Station and is transformed to 66 over Deer Lake
- 76 Power's line down to the mill.
- 77 MS. HENLEY ANDREWS, Q.C.: And in fact, as I
- value 78 understand it, because the 230 kV line that serves the
- 79 Massey Drive, that goes into the Massey Drive Terminal
- 80 Station serves two customers, which is Newfoundland
- 81 Power and Corner Brook Pulp and Paper, the transformers
- there are treated as common?
- 83 MR. BUDGELL: No. Corner Brook and Deer Lake we treat
- 84 as one customer. It's the fact that it's the mill and
- 85 Newfoundland Power. That's the two customers.
- 86 MS. HENLEY ANDREWS, Q.C.: Yes.
- 87 MR. BUDGELL: Yeah. You referred to Deer Lake and
- 88 Corner Brook Pulp and Paper, I believe.
- 89 MS. HENLEY ANDREWS, Q.C.: I meant Deer Lake and
- 90 Newfoundland Power.
- 91 MR. BUDGELL: Yes.
- 92 MS. HENLEY ANDREWS, Q.C.: I thought that's what I

- 1 said. Okay.
- 2 MR. BUDGELL: You may ... I didn't hear it that way.
- 3 MS. HENLEY ANDREWS, Q.C.: That's okay.
- 4 MR. BUDGELL: I thought it was, you mentioned the two
- 5 mill entities.
- 6 MS. HENLEY ANDREWS, Q.C.: Now, so when you talk
- 7 about Massey Drive, there are two classes of customer who
- 8 receive power from that station, that terminal station?
- 9 MR. BUDGELL: I agree.
- 10 MS. HENLEY ANDREWS, Q.C.: And one is Newfoundland
- Power for the purpose of serving its customers in that area.
- 12 MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: And the other is Corner
- 14 Brook Pulp and Paper.
- 15 MR. BUDGELL: Yes.
- 16 MS. HENLEY ANDREWS, Q.C.: And because the
- transformers at that location serve those two classes of
- customers, those transformers are treated as common?
- 19 MR. BUDGELL: Yes.
- 20 MS. HENLEY ANDREWS, Q.C.: And the losses on, up to
- that point, is also treated as a common cost?
- MR. BUDGELL: I believe so, yes.
- 23 MS. HENLEY ANDREWS, Q.C.: And that means that at
- 24 that particular location neither Newfoundland Power nor
- 25 Corner Brook Pulp and Paper has to absorb the loss, the
- transformer losses from 230 kV to 66 kV?
- 27 MR. BUDGELL: They pick up their proportionate share of
- the overall system losses based on their load.
- 29 MS. HENLEY ANDREWS, Q.C.: Which they share with all
- 30 the other customers.
- 31 MR. BUDGELL: Yes.
- 32 MS. HENLEY ANDREWS, Q.C.: And so the other
- customers are also paying a share of those losses.
- 34 MR. BUDGELL: Yes.
- 35 MS. HENLEY ANDREWS, Q.C.: With the existing system
- as it exists today, at Stephenville the losses from 230 down
- 37 to its utilization level are also absorbed by the system,
- 38 correct, treated as common?
- 39 MR. BUDGELL: At Stephenville?
- 40 MS. HENLEY ANDREWS, Q.C.: At the present time.
- 41 MR. BUDGELL: Yes, up till this hearing.
- 42 MS. HENLEY ANDREWS, Q.C.: Up till this hearing.

- 43 MR. BUDGELL: Yes.
- 44 MS. HENLEY ANDREWS, Q.C.: And the same is true for
- all of the other customers, other industrial customers. For
- example, NARL does not pay its transformation losses?
- 47 MR. BUDGELL: I'm not aware of whether they do or they
- 48 don't. I'm not sure in regards to ... I'm not ...
- 49 MS. HENLEY ANDREWS, Q.C.: If you go from 230 ...
- MR. BUDGELL: Yeah. I don't know who ... if you go to a
- 51 particular customer, particular transformer, I'm not, I don't
- 52 have the information available here who is paying for what
- in regards to losses. That's a rates issue.
- 54 MS. HENLEY ANDREWS, Q.C.: Are you able to deal with
- the issue of transformer losses?
- 56 MR. BUDGELL: Only in a general sense.
- 57 MS. HENLEY ANDREWS, Q.C.: Because it's my
- 58 understanding that you're the person to deal with the
- 59 contractual issues for the industrial customers.
- 60 MR. BUDGELL: I can assist with that, yes.
- 61 MS. HENLEY ANDREWS, Q.C.: Okay. Well, if there's ...
- 62 MR. BUDGELL: I just ... if you ask me a particular question
- about whether in the current billing to a particular customer
- 64 whether transformer losses are in that billing, I don't have
- 65 that information immediately available to say a "yea" or
- "nay" to that question, that's all. I'd have to seek that
- 67 information.
- 68 (10:30 a.m.)
- 69 MS. HENLEY ANDREWS, Q.C.: And can you outline what
- 70 Hydro's current proposal is with respect to transformer
- 71 losses?
- 72 MR. BUDGELL: Only to the extent of my involvement with
- 73 it, that I understand that for specifically assigned
- 74 equipment where the metering is on the low side, Hydro
- vishes to increase the kilowatt hour sales to that customer
- 76 by the amount of the losses going through those
- transformers, and again, that's the level that I understand
- the situation.
- 79 MS. HENLEY ANDREWS, Q.C.: The issue ...
- 80 MR. BUDGELL: Which in my view, just step back a
- second, which I understand is, it's an omission on our part.
- 82 It's not a matter we're changing things. It should have been
- 83 done perhaps previous to now. That's my understanding.
- 84 MS. HENLEY ANDREWS, Q.C.: Are you familiar with how
- other utilities treat transformer losses?
- 86 MR. BUDGELL: Not in a detailed sense, no.
- 87 MS. HENLEY ANDREWS, Q.C.: The ...

- 1 MR. BUDGELL: The issue about losses is an issue about
- where the billing is done and where the delivery point is
- done and sometimes it's where who owns the transformer,
- who doesn't own the transformer. There's an area of
- 5 complications there. I'm sure all of the utilities have
- 6 different ways of dealing with that.
- 7 MS. HENLEY ANDREWS, Q.C.: But the question
- 8 ultimately is fairness, you would agree?
- 9 MR. BUDGELL: Of course it is. It should be fairness, yes.
- MS. HENLEY ANDREWS, Q.C.: And therefore the Board
- would have to look at whether the current treatment of
- transformer losses is fair, you would agree?
- 13 MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: And they would also have
- to look at ...
- MR. BUDGELL: No. I think the Board has looked at
- fairness current ... I would assume. You mean as proposed
- right now, this Board ...
- 19 MS. HENLEY ANDREWS, Q.C.: No, no. I mean ... well, the
- 20 thing is, we don't know whether the Board has ever
- specifically addressed its mind to the issue of these
- 22 transformer losses, and, but they do have to look at
- whether ... if they're going to look at changing ...
- MR. BUDGELL: Yeah. It hasn't been an issue in the past.
- Let's put it that way.
- MS. HENLEY ANDREWS, Q.C.: But Hydro is proposing a
- change to the treatment of transformer losses, correct?
- 28 MR. BUDGELL: Yes.
- 29 MS. HENLEY ANDREWS, Q.C.: So one of the things that
- 30 the Board is going to have to determine is whether Hydro's
- proposed new treatment of the transformer losses is fair.
- MR. BUDGELL: Yes, and I remember now back in, I believe
- it was '92 or '93, either at the rate referral or the generic
- 34 hearing that just followed, that there was an issue in
- regards to the Board providing some direction in regards to
- 36 reassignment of losses with, in the case of specific
- assignment of assets. It might not have been transformers.
- In that case I think it might have been transmission. I
- remember something about Port aux Basques, the Port aux
- Basques system, and losses and how it should be treated,
- so there had been some consideration in the past by the
- Board on this particular issue, past boards, I should say.
- 43 MS. HENLEY ANDREWS, O.C.: And in addition to that
- though, in addition to the Board having to look at whether
- 45 Hydro's proposed new treatment of the transformer losses
- is fair, if the Board determines that it's not fair, then it will
- 47 have to address its mind to what is fair.

- 48 MR. BUDGELL: Of course so, yes, I agree.
- 49 MS. HENLEY ANDREWS, Q.C.: And that may or may not
- 50 be the current situation.
- 51 MR. BUDGELL: Certainly.
- 52 MS. HENLEY ANDREWS, Q.C.: And the current situation
- 53 is that everybody is metered on the low side of the
- transformers and in the new proposal they will continue to
- be metered on the low side of the transformers, correct?
- 56 MR. BUDGELL: That's right.
- 57 MS. HENLEY ANDREWS, Q.C.: But in the case of
- customers who are served by a transformer that is either
- 59 specifically assigned or owned by them, they will have to
- 60 pick up all of the transformer losses.
- 61 MR. BUDGELL: Yes.
- 62 MS. HENLEY ANDREWS, Q.C.: But in the case of
- customers who are served by a transformer which is either
- treated, is treated as common or shared with another
- customer, they will not have to bear all of those transformer
- 66 losses.
- 67 MR. BUDGELL: Yes. They will bear their proportionate
- share of common assets and losses on the system.
- 69 MS. HENLEY ANDREWS, Q.C.: Is there a benefit to Hydro
- of delivering energy at 230 kV versus delivering at 138?
- 71 MR. BUDGELL: It depends.
- 72 MS. HENLEY ANDREWS, Q.C.: Explain.
- 73 MR. BUDGELL: It depends on the load we're delivering
- 74 and it depends on the distance over which that load is
- 75 being delivered.
- 76 MS. HENLEY ANDREWS, Q.C.: When Hydro delivers at
- 77 230 kV versus 138 kV, there is a level of transformation that
- 78 does not need to take place, you would agree, that in order
- 79 to get from the 230 to the 138 there are additional, there is
- transformers involved?
- 81 MR. BUDGELL: Oh, yes, of course. To change voltages
- anywhere on the system, transformers have to be involved.
- 83 MS. HENLEY ANDREWS, Q.C.: And similarly to get from
- 84 230 to 66, transformers are involved.
- 85 MR. BUDGELL: Yes.
- 86 MS. HENLEY ANDREWS, Q.C.: And if those transformers
- 87 are common, are treated as common, then the customer who
- $^{88}$  is served by the lower voltage line, i.e. either the  $138\,kV$  or
- 89 the 66 kV line, has also benefitted from sharing the
- 90 transformer losses with all the other customers on the
- 91 system, agreed?
- 92 MR. BUDGELL: If he's been delivered power over common

- network. 1
- MS. HENLEY ANDREWS, Q.C.: That's right. 2
- 3 MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: And if the transformers 4
- are, that go from the 230 to the 138 or the 230 to the 66 are 5
- part of the common system, agreed? 6
- MR. BUDGELL: Yes. 7
- MS. HENLEY ANDREWS, Q.C.: But the customer who 8
- receives at 230 kV does not impose those costs on the 9
- system, correct? 10
- MR. BUDGELL: Does not impose which costs? 11
- MS. HENLEY ANDREWS, Q.C.: The costs of going to the 12
- 138 or to the 66. 13
- MR. BUDGELL: If there were a customer around that can 14
- utilize 230 kV voltages directly in its process, then that 15
- would be true, i.e., no transformation. 16
- MS. HENLEY ANDREWS, Q.C.: But under your current 17
- proposal, if you take Abitibi Stephenville as an example, all 18
- of the losses in going from the 230 kV at which it is 19
- delivered to the terminal station, delivered to its 20
- transformers, all of the losses in going from the 230 kV to 21
- the 13 roughly ... 22
- MR. BUDGELL: Whatever they ... I believe they have two 23
- utilization voltage ... 24
- MS. HENLEY ANDREWS, Q.C.: They have two 25
- utilizations, I think a 13.8 and 6.9. 26
- MR. BUDGELL: Yes. 27
- MS. HENLEY ANDREWS, Q.C.: So ... 28
- MR. BUDGELL: All of those losses are borne by them. 29
- MS. HENLEY ANDREWS, Q.C.: All of those ... under the 30
- current proposal, all of those losses will be borne by them. 31
- MR. BUDGELL: Yeah, and ideally Hydro would be ... I 32
- 33 mean, technically it would be preferable for Hydro if the
- delivery point was a 230 kV to go out and hang equipment 34
- off the transmission line at 230 kV, measure the system at 35
- that location, and hand Abitibi a bill at that location, but 36
- that's too costly, way too costly, because equipment is 37
- expensive, so what Hydro has done is put this billing 38
- behind the transformers. The losses got lost ... as we go 39
- through the bill or the metering, it can't now hand the bill to 40
- Abitibi to reflect those losses, so it adds it back on, and 41
- 42 what we're doing here is we are providing the delivery
- exactly to the point where the delivery is being asked for, 43
- the 230 kV. That's the net effect of what we're doing. 44
- MS. HENLEY ANDREWS, Q.C.: Yeah, and I understand 45

- the net effect of what you're doing, but my interest is in the
- absorption of the losses. And just bear with me and follow
- through with my questions and I think we will get through
- this a lot faster. I mean, I understand that you have things
- that you want to explain but ...
- MR. BUDGELL: I have a definite interest in getting
- through this faster.
- MS. HENLEY ANDREWS, Q.C.: Okay. (laughter)
- MR. BUDGELL: I apologize if I'm prolonging it.
- MS. HENLEY ANDREWS, Q.C.: Well, I don't think you are
- 56 particularly, but the thing is that Abitibi in Stephenville,
- Hydro delivers energy to the transformers at 230 kV.
- MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: And the utilization
- voltages are 13.8 kV and 6.9 kV.
- MR. BUDGELL: I believe so, yes.
- MS. HENLEY ANDREWS, Q.C.: And so the energy that is
- received at those transformers has to go from the 230 to the
- 13.8 and the 6.9.
- MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: And in that process there
- 67 are losses.
- MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: And under the current
- arrangement, the one that exists today in 2001, those losses
- are paid for by all of the customers of Hydro.
- MR. BUDGELL: Through an omission of Hydro, yes.
- MS. HENLEY ANDREWS, Q.C.: Yes. Under the current
- proposal, the one that's before the Board for 2002, Abitibi
- would be expected to bear all of the losses associated with
- going from 230 kV to 13.8 and 6.9.
- MR. BUDGELL: Yes.
- 78 MS. HENLEY ANDREWS, Q.C.: Now, Newfoundland
- Power receives its energy and so does Corner Brook Pulp
- and Paper at 66 kV, correct? They are served by ... the line
- that serves them is a 66 kV line.
- MR. BUDGELL: Hydro provides the transformation,
- provides 230 kV to 66 kV transmission at the Massey Drive
- Terminal Station to service those customers.
- MS. HENLEY ANDREWS, Q.C.: Okay.
- MR. BUDGELL: They're Hydro-owned transformers.
- MS. HENLEY ANDREWS, Q.C.: And as a result under the 87
- ... let's just go back a second. Under the current situation
- 89

- 1 MR. BUDGELL: The current rules of assignment.
- 2 MS. HENLEY ANDREWS, Q.C.: Current rules. Those
- 3 costs in going from 230 kV to 66 kV are paid by all of the
- 4 customers, they're common.
- 5 MR. BUDGELL: Yes, yes, because the asset is common
- 6 under the rules of assignment and therefore the losses track
- 7 that same methodology.
- 8 MS. HENLEY ANDREWS, Q.C.: But under the current
- 9 situation, the losses associated with going from 66 kV
- down to their utilization voltages of either 13.8 or 6.9,
- they're borne by those customers.
- MR. BUDGELL: It's their equipment. We're not ...
- 13 MS. HENLEY ANDREWS, Q.C.: It's ... okay.
- MR. BUDGELL: That's down in their system.
- 15 (10:45 a.m.)
- MS. HENLEY ANDREWS, Q.C.: So at the present time,
- 17 Hydro's position is that at the present time there is an
- unfairness, you would agree?
- MR. BUDGELL: At the present time. When you refer to
- the present time ...
- 21 MS. HENLEY ANDREWS, Q.C.: Right now.
- MR. BUDGELL: Right now there, yes. Right now there's
- 23 inequity in the current billing process associated with
- losses, and what we're trying to do is correct that process
- 25 through this particular hearing in the way we're allocating
- losses.
- 27 MS. HENLEY ANDREWS, Q.C.: Okay. Now, as I
- understand it, Hydro's position in terms of the unfairness
- is that all of the customers on the grid at the present time
- $\,$  are sharing in the losses for Abitibi at Stephenville from 230
- down to their utilization voltages ...
- 32 MR. BUDGELL: I understand that's the case.
- MS. HENLEY ANDREWS, Q.C.: ... of 13.8.
- MR. BUDGELL: Yes, I understand that's the case.
- 35 MS. HENLEY ANDREWS, Q.C.: Whereas when you get to
- Massey Drive, the customer, all of the customers of the
- 37 grid are only sharing in the losses for Newfoundland Power
- and Corner Brook Pulp and Paper down to 66 kV.
- 39 MR. BUDGELL: Yes, because that's the, where Hydro's
- 40 grid ends. There's no allocation of losses, no allocation of
- equipment below the 230, 66, at Massey Drive, at that
- 42 location.
- MS. HENLEY ANDREWS, Q.C.: And those customers, as
- we discussed, Newfoundland Power and Corner Brook Pulp
- and Paper, they're absorbing their loss, all the losses below

- 46 66 kV.
- 47 MR. BUDGELL: Yeah, and it's in their meter. They've
- 48 already been metered for it. They ... when we ... we've
- metered on the high side of those transformers that step
- o those, the 66 to a lower voltage. We've already counted
- that in, so there is no need of going down to the lower side.
- It's in their system how they ...
- 53 MS. HENLEY ANDREWS, Q.C.: Alright.
- MR. BUDGELL: ... what they use ...
- 55 MS. HENLEY ANDREWS, Q.C.: No, no.
- 56 MR. BUDGELL: It's up to themselves.
- MS. HENLEY ANDREWS, Q.C.: We are agreed.
- 58 MR. BUDGELL: Yeah.
- 59 MS. HENLEY ANDREWS, Q.C.: Under the new proposal,
- 60 the ...
- 61 MR. BUDGELL: I didn't know we were agreeing because
- 62 we keep coming back and back ... I don't know what we're
- 63 ..
- 64 MS. HENLEY ANDREWS, Q.C.: Well I wasn't sure what
- we were agreeing to either, and I think now I know that on
- 66 that we agree.
- 67 MR. BUDGELL: Oh, okay.
- 68 MS. HENLEY ANDREWS, Q.C.: Under the new proposal,
- 69 the current proposal for 2002, Abitibi in Stephenville, as an
- 70 example, will pay all of the losses in going from 230 kV to
- 71 13.8 or 6.9, correct?
- 72 MR. BUDGELL: That's correct, associated with the
- 73 specifically assigned assets at that location.
- 74 MS. HENLEY ANDREWS, Q.C.: But under the current
- 75 proposal ...
- 76 MR. BUDGELL: I'm sorry, I said specifically assigned ...
- 77 wrong. Associated with customer owned assets at that
- 78 location.
- 79 MS. HENLEY ANDREWS, Q.C.: But under the current
- 80 proposal, the one for 2002, Newfoundland Power and
- 81 Corner Brook Pulp and Paper will still only, their situation
- won't change.
- 83 MR. BUDGELL: Yes, because the situation hasn't changed
- 84 in regards to assignment.
- 85 MS. HENLEY ANDREWS, Q.C.: So in effect the reverse
- 86 has occurred, would you agree, which is now, under the
- $\,$  new proposal, Newfoundland Power and Corner Brook Pulp
- $\,$  and Paper are benefitting from the system paying for, or the
- 89 customers of the whole system paying for the losses from
- 90 230 to 66, which is a benefit that Abitibi in Stephenville will

- no longer have. 1
- MR. BUDGELL: Yeah. We're correcting a mistake we made 2
- 3
- MS. HENLEY ANDREWS, Q.C.: And the issue is whether 4
- the correction is just as unfair as the existing situation. 5
- MR. BUDGELL: Well, if you change the ... the concept of 6
- customers on the common system sharing costs, I think 7
- you have to agree with that. The issue here is on 8
- specifically assign ... who bears the cost of losses on
- specifically assigned or owned equipment where metering 10
- is on the low side and losses have occurred before the 11
- metering, and that's what the issue comes down to, and 12
- 13 what we're trying to do is correct that.
- MS. HENLEY ANDREWS, Q.C.: And can we go to NLH-9? 14
- You'll see that the fourth question says, "Please provide 15
- the New Brunswick, Nova Scotia, Hydro-Quebec and 16
- Manitoba Hydro rate schedule for different voltage levels 17
- and associated transformer loss adjustments. Are there 18
- differences for customer owned versus utility owned 19
- transformers?" And if we could go to the answer to that, 20
- which I think is (d). For Hydro-Quebec, according to 21
- Newfoundland Hydro's answer ... sorry, it's our answer. It's 22
- yours to us, okay. The Hydro-Quebec web site indicates 23
- that there's a discount for, to customers who have a 24
- delivery voltage of 230 kV. 25
- MR. BUDGELL: Yes. 26
- MS. HENLEY ANDREWS, Q.C.: And ... 27
- MR. BUDGELL: 230, okay. 28
- MS. HENLEY ANDREWS, Q.C.: You see that? 29
- MR. BUDGELL: Yeah. 30
- MS. HENLEY ANDREWS, Q.C.: The third last line? 31
- MR. BUDGELL: Yeah. 32
- MS. HENLEY ANDREWS, O.C.: And in New Brunswick 33
- there is an indication that there is an increase when people 34
- 35 receive at 4 kV or 25 kV, there's sort of an add-on to the
- rates. 36
- MR. BUDGELL: Yes, and my impression of these 37
- discounts and the add-on is that Hydro-Quebec has 38
- developed the "L" rate on a certain assumption and then 39
- there's add-ons, subtraction, plus or minus, based on the 40
- customer's utilization and the cost of transformers, because 41
- obviously it's the ... the different transformer classes are 42
- going to cost a different amount of money. If they're 43
- buying a whole bunch of little transformers, they can get it 44
- at one cost. If they're buying large, and their system, 735 45
- to 230 let's say, or 230 to something else, these transformers 46
- have different costs so they're, they've set up an "L" rate 47

- which is at a certain delivery level which is on the system,
- and what they're saying is that you'll be charged plus or
- minus from that, depending on your utilization voltage.
- 51 Now, I'm thinking part of this cost is just not losses. It
- could be the transformer cost and variances in the service 52
- to those customers. That's my perspective, but again that's 53
- my assumptions, but if the information is not here, but
- that's what I understand.
- 56 MS. HENLEY ANDREWS, Q.C.: And that's because there
- are most costs imposed on the system when you convert
- to below the 230 kV.
- MR. BUDGELL: Again, dependent on the load.
- MS. HENLEY ANDREWS, Q.C.: Okay, thank you. It's a
- good time to break and I am finished transformer losses.
- MR. NOSEWORTHY, CHAIRMAN: Thank you very much.
- We'll reconvene at 11:10.
  - (break)
- (11:15)
- MR. NOSEWORTHY, CHAIRMAN: Thank you. Ms.
- Henley Andrews, when you're ready, please?
- MS. HENLEY ANDREWS, Q.C.: Mr. Chairman, I'm nearly
- finished, but I suppose given where I've come from that 69
- 70 might not be a lot of consolation. I'd like to talk about
- system load factor. And would you agree that one of the 71
- important objectives of this hearing is for the purpose of 72
- allocating costs between the customers is the
- establishment of the systems real load factor?
- MR. BUDGELL: Are you speaking from the context of the
- overall system?
- MS. HENLEY ANDREWS, Q.C.: The overall, Hydro's 77
- overall system?
- MR. BUDGELL: Yeah. Well, I would expect Hydro's 79
- overall system load factor, for the purpose of this hearing,
- is established in the load forecast provided.
- MS. HENLEY ANDREWS, Q.C.: Okay.
- MR. BUDGELL: For rate setting purposes, that is.
- MS. HENLEY ANDREWS, Q.C.: Okay. Now, I'd like you to
- take a look at your Schedule 5-A, which is your second
- supplemental testimony. In order to calculate the load
- factor for Corner Brook Pulp and Paper how would you go 87
- about it?
- MR. BUDGELL: I would take the energy of the customer in
- the year, divide it by the number of hours in the year, which 90
- 91 would give me the average demand, and I would divide that
- number by the peak indicated for that customer.
- MS. HENLEY ANDREWS, Q.C.: Okay, so in the case of

- 1 Corner Brook Pulp and Paper, as an example, from a
- 2 mathematical perspective, and based upon the revised
- 3 forecast for 2002, which is the second column in the
- 4 megawatts table and the second column in the gigawatts
- 5 hours table for 2002, you would agree?
- 6 MR. BUDGELL: Yes.
- 7 MS. HENLEY ANDREWS, Q.C.: And that mathematical
- 8 calculation we would take the 548.2 megawatt hours?
- 9 MR. BUDGELL: Gigawatt hours.
- MS. HENLEY ANDREWS, Q.C.: Gigawatt hours, I'm sorry.
- 11 Convert them to megawatt hours?
- MR. BUDGELL: Average megawatts.
- MS. HENLEY ANDREWS, Q.C.: Yeah. No, wait now, so
- that we have ... my understanding is that 548.2 gigawatt
- hours is 548,200 megawatt hours.
- MR. BUDGELL: I'm sorry. Yes, you're right.
- MS. HENLEY ANDREWS, Q.C.: And that would be the
- numerator of the fraction, the top of your fraction?
- 19 MR. BUDGELL: Well ...
- 20 MS. HENLEY ANDREWS, Q.C.: Okay. Alright.
- 21 MR. BUDGELL: The fraction in which you're going to
- 22 divide 8760 into?
- MS. HENLEY ANDREWS, Q.C.: Yes.
- 24 MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: And that 8760 is the
- number of hours in the year?
- 27 MR. BUDGELL: Yes.
- 28 MS. HENLEY ANDREWS, Q.C.: And then you would
- 29 divide that answer by the revised peak of 67 megawatts?
- 30 MR. BUDGELL: Yes.
- 31 MS. HENLEY ANDREWS, Q.C.: And for Corner Brook
- Pulp and Paper that would be a forecast load factor of 93.4
- 33 percent?
- MR. BUDGELL: I haven't got the calculation here but I
- would expect that it would be a high load factor.
- 36 MS. HENLEY ANDREWS, Q.C.: And if we were to do the
- same calculation for Newfoundland Power, mathematically
- we would take the same components and do the same
- 39 math?
- 40 MR. BUDGELL: Yes.
- 41 MS. HENLEY ANDREWS, Q.C.: And to do the system
- load factor we'd have to look at the line on the bottom of
- that table which is Hydro's requirement?

- 44 MR. BUDGELL: Yes.
- 45 MS. HENLEY ANDREWS, Q.C.: And if we were to do that,
- based upon the revised schedule, we would take the 6625.6
- 47 gigawatt hours in megawatt hours and convert it by the
- 8760 hours in a year, right?
- 49 MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: And then divide it further,
- again, by the 1317.9 megawatts shown in the second ... at
- 52 the bottom of the megawatts for 2002 forecast?
- 53 MR. BUDGELL: Yes.
- 54 MS. HENLEY ANDREWS, Q.C.: And do you know what
- 55 the answer to that would be in terms of system load factor?
- 56 MR. BUDGELL: I haven't got that with me right now.
- 57 MS. HENLEY ANDREWS, Q.C.: Okay. Would you ... do
- you have a calculator there?
- 59 MR. BUDGELL: On the stand?
- 60 MS. HENLEY ANDREWS, Q.C.: Yeah.
- 61 MR. BUDGELL: Never. It's a golden rule.
- 62 MR. NOSEWORTHY, CHAIRMAN: You're a wiser man
- 63 than I thought.
- 64 MR. BUDGELL: I really don't even know if I can add
- 65 accurately sitting here.
- 66 MS. HENLEY ANDREWS, Q.C.: Believe me, I understand.
- 67 It's not easy to work with a calculator sitting here either.
- 68 Would you ...
- 69 MR. BUDGELL: I wouldn't be surprised if it was
- somewhere between 55 and 60 percent, and that's off the
- 71 top of my head.
- 72 MS. HENLEY ANDREWS, Q.C.: Okay. I'm going to ask
- you to undertake to verify that the answer to that is 57.39
- 74 percent, and if you don't agree to tell me what you think the
- 75 answer is?
- 76 MR. BUDGELL: I can undertake to do that, yes.
- 77 MS. HENLEY ANDREWS, Q.C.: Would you agree that
- value of the under the 1993 cost of service methodology decision of the
- 79 Board the classification of hydraulic plant is done by
- system load factor?
- 81 MR. BUDGELL: I don't know those details. That's in the
- 82 cost of service.
- 83 MS. HENLEY ANDREWS, Q.C.: Okay, so the person who
- would be best to answer that question would be?
- 85 MR. BUDGELL: Mr. Brickhill, I assume.
- 86 MS. HENLEY ANDREWS, Q.C.: Mr. Brickhill.

- 1 MR. BUDGELL: I will indicate that to be careful, because
- 2 I'm not sure in the cost of service whether load factors are
- 3 exactly the same as we're calculating here.
- 4 MS. HENLEY ANDREWS, Q.C.: And do you know why
- 5 that might be?
- 6 MR. BUDGELL: Just that I know in some cases it wouldn't
- 7 be because, for instance, I'm only referring to it in the
- 8 reference that we did a little earlier on, we did a calculation
- 9 of Newfoundland Power but there are adjustments, if you
- remember, we discussed the other day in regards to ...
- 11 MS. HENLEY ANDREWS, Q.C.: Being the generation
- 12 credit?
- MR. BUDGELL: ... credits and stuff like that end up the
- load factor is different. I'm just alerting you to that fact, the
- details of which I'm not reporting on here.
- MS. HENLEY ANDREWS, Q.C.: But, I think you would
- agree, or I hope you would agree that if, for the purpose of
- 18 establishing system load factor, you remove from
- 19 Newfoundland Power's load the generation credit, the
- 20 impact of that would be to distort the actual system load
- 21 factor?
- 22 MR. BUDGELL: I'm not sure to distort. You'd end up with
- a different calculation, the answer would be different than
- the sales load factor.
- MS. HENLEY ANDREWS, Q.C.: The generation credit is
- compensation to Newfoundland Power for the fact that it
- 27 has standby units available to meet peak, correct?
- MR. BUDGELL: Yes, and it's been a long standing premise
- and orders by this Board that Hydro give Newfoundland
- 30 Power credit for those resources.
- 31 MS. HENLEY ANDREWS, Q.C.: And again, as we've
- 32 talked about so often in the last couple of days, there may
- very well be an issue as to whether the method by which
- that is done is fair? That could be an issue, you would
- 35 agree?
- MR. BUDGELL: It could be an issue. I don't remember it ...
- 37 MS. HENLEY ANDREWS, Q.C.: No, but I mean, it could
- 38 be?
- 39 MR. BUDGELL: ... you and I discussing it as an issue.
- 40 MS. HENLEY ANDREWS, Q.C.: But, you would also agree
- that ... I think you would have to agree that if you take out
- of the system load calculation for the purpose of dealing with the classification of hydraulic costs a portion of the
- load which Newfoundland Power actually uses, it will shift
- 10ad which ive wiodidiand I owel actually uses, it will shift
- 45 costs to the other customers, both Hydro rural and the
- 46 industrial customers?
- 47 MR. BUDGELL: Yes. I think the intent that the Board, in

- the past, asked Hydro to include in its rate calculations a
- credit from Newfoundland Power was intended exactly for
- that purpose, to transfer costs for Newfoundland Power's
- 51 resources being available to other customers on the
- 52 system.
- 53 MS. HENLEY ANDREWS, Q.C.: But, I know we did
- 54 discuss, sometime in the last couple of days, that in the end
- 55 there ends up being two forms or two types of
- 56 compensation to Newfoundland Power based upon the
- way that it's done. In the first case Newfoundland Power
- receives an actual credit on its bills in the amount of the
- 59 generation credit, correct?
- 60 MR. BUDGELL: I'm not aware that that happens.
- 61 MS. HENLEY ANDREWS, Q.C.: Well, it's demand ... for
- 62 billing purposes it's billed less, its demand is reduced, it's
- 63 actually billed less, don't you think? I thought you told me
- 64 that the other day.
- 65 MR. BUDGELL: I don't recall. Newfoundland Power only
- gets billed on the basis of energy.
- 67 MS. HENLEY ANDREWS, Q.C.: Yes.
- 68 MR. BUDGELL: So it's only the energy times the rate that
- was set for Newfoundland Power.
- MS. HENLEY ANDREWS, Q.C.: But its rate contains ...
- 71 MR. BUDGELL: Was determined on the basis of ...
- 72 MS. HENLEY ANDREWS, Q.C.: Of both demand and
- 73 energy?
- 74 MR. BUDGELL: Yes, agreed, I agree with that, yes.
- 75 MS. HENLEY ANDREWS, Q.C.: And the generation credit
- 76 is contained in the demand that forms the component of
- 77 that bill?
- 78 MR. BUDGELL: That's right.
- 79 MS. HENLEY ANDREWS, Q.C.: And in addition, the
- 80 system load factor ends up being adjusted because the
- 81 credited amount is taken into account there?
- 82 MR. BUDGELL: I don't know if the system load factor. The
- 83 load factor for Newfoundland Power in the allocation gets
- 84 adjusted for the credit.
- 85 MS. HENLEY ANDREWS, Q.C.: Yes, but because system
- 86 load factor is utilized for the purpose of allocating the
- 87 hydraulic costs ...
- 88 MR. BUDGELL: Again, you're in an area now that ...
- 89 MS. HENLEY ANDREWS, Q.C.: Okay, and maybe I'll leave
- 90 that for Mr. Brickhill.
- 91 MR. BUDGELL: Yeah, it would be preferable.

- 1 MS. HENLEY ANDREWS, Q.C.: I want to deal for a few
- 2 minutes with the issue of the prudence of the Great
- 3 Northern Peninsula interconnection. And is it correct that
- 4 Hydro has been using an assumption that as long as a
- 5 project has a positive net present value over 15 years it is
- 6 ... that that's an acceptable measure?
- 7 MR. BUDGELL: Hydro will ... the system planning will
- 8 bring forth to management projects for approval having a
- 9 net present value preference at the end of ... a positive net
- value preference at the end of 15 years for interconnection
- projects. We'll bring them forth to management for
- 12 approval.
- 13 MS. HENLEY ANDREWS, Q.C.: And that in some
- 14 circumstances Hydro will also recommend approval of
- interconnection projects that have a slightly longer than 15
- year period for a positive net present value, would you
- 17 agree?
- MR. BUDGELL: There's not one that comes to mind but
- there could be circumstances that that would occur. The 15
- years is only an arbitrary chosen hurdle to cover off the
- 21 risk that future events may change the economic
- parameters that we included in the study.
- 23 MS. HENLEY ANDREWS, Q.C.: And who has chosen that
- 24 15 year criteria?
- MR. BUDGELL: Management committee of Hydro.
- 26 MS. HENLEY ANDREWS, Q.C.: And has that 15 year
- 27 criteria ever been approved by the Board since 1997,
- because your capital projects ...
- 29 MR. BUDGELL: I don't think so, but the Board has
- approved projects based on that premise. Again, I'd have
- to infer whatever that means.
- 32 MS. HENLEY ANDREWS, Q.C.: In your evidence there's
- a reference to the Quetta Study?
- 34 MR. BUDGELL: Yes.
- 35 MS. HENLEY ANDREWS, Q.C.: The Quetta Study was
- 36 explicitly intended to review the quality of electric power
- 37 service in the Province of Newfoundland and Labrador,
- 38 correct?
- 39 MR. BUDGELL: If that's what the terms of reference in that
- study indicates, but I thought it was a technical operational
- review of Hydro and how Hydro carries on its operations.
- I think there was a similar review of Light and Power.
- 43 MS. HENLEY ANDREWS, Q.C.: Okay. Let's go ... I'm not
- 44 sure that we're actually disagreeing, but we're using
- 45 different language.
- 46 MR. BUDGELL: Yes.
- 47 MS. HENLEY ANDREWS, Q.C.: So let's go to NP-30, and

- page 1 of the Quetta Report.
- 49 MR. O'RIELLY: That's not available electronically.
- MS. HENLEY ANDREWS, Q.C.: No, so we'll have to use
- 51 the hard copy, and all we need to do is to go to page 1, and
- that's the small "i" page 1.
- 53 MR. BUDGELL: I have that.
- MS. HENLEY ANDREWS, Q.C.: Uh hum, and you see in
- 55 the summary it says that Quetta Inc. and Associates were
- $\,$  66  $\,$  engaged by the Board of Commissioners of Public Utilities  $\,$
- of Newfoundland and Labrador to provide the Board with
- a review of the quality of electric power service in the
- 59 Province of Newfoundland and Labrador?
- 60 MR. BUDGELL: Yes. Served by Newfoundland and
- Labrador Hydro.
- 62 MS. HENLEY ANDREWS, Q.C.: Exactly.
- 63 MR. BUDGELL: Yes, that's in the ... you mentioned the
- summary. The introduction, I take it?
- 65 MS. HENLEY ANDREWS, Q.C.: Yeah, it's in the summary
- introduction on the page that's sort of a small "i"?
- 67 MR. BUDGELL: Yes.
- 68 MS. HENLEY ANDREWS, Q.C.: And it's actually also
- 69 contained on page 1 of the ... which I want you to go to
- under the introduction, page 1 of the actual report.
- 71 MR. BUDGELL: That's the page that I was looking at.
- 72 MS. HENLEY ANDREWS, Q.C.: Okay, and you'll see it
- 73 from the second paragraph of that, that it says the study is
- 74 to include a review of the planning, operational,
- 75 maintenance and safety practices of Hydro from the
- standpoint of efficiency, reliability and safety of the power
- 77 system?
- 78 MR. BUDGELL: That's correct.
- 79 MS. HENLEY ANDREWS, O.C.: So there is no indication
- 80 here that Quetta was evaluating Hydro's economic
- 81 evaluations of projects. It was simply the integrity of the
- 82 system and the way the system is operated, the electrical
- system, would you agree?
- 84 MR. BUDGELL: I'm not sure. Could you repeat that
- go question again?
- 86 MS. HENLEY ANDREWS, Q.C.: Okay. Would you agree
- 87 with me that Quetta was not asked to review Hydro's
- 88 economic and financial planning?
- 89 (11:30)
- 90 MR. BUDGELL: Well, I'm aware that they asked for all our
- 91 reports completed and studies completed in that regard.

- 1 MS. HENLEY ANDREWS, Q.C.: But this report does not
- 2 deal with an evaluation of economic and financial
- 3 planning?
- 4 MR. BUDGELL: It talks about it in the planning section
- 5 and planning methodology.
- 6 MS. HENLEY ANDREWS, Q.C.: But it does not comment
- 7 on the economics of individual projects that Hydro has
- 8 undertaken?
- 9 MR. BUDGELL: It provided commentary in regards to the
- quality of the reports that were done in that regard.
- 11 MS. HENLEY ANDREWS, Q.C.: But now whether the
- decision was economic or not economic, the decision to
- 13 proceed?
- 14 MR. BUDGELL: No.
- 15 MS. HENLEY ANDREWS, Q.C.: Would you agree that
- Hydro has assumed that, for its base case, that once you
- interconnect ... now, this is when you're doing your
- interconnection studies. That Hydro assumes, for your
- base case, that once you interconnect a previously isolated
- area that area can be supplied 100 percent of the time with
- 21 Holyrood generation and that no increased system
- 22 expansion pressure will occur?
- 23 MR. BUDGELL: The management's direction provided to
- the system planning department in doing the studies is that
- the 15 year (inaudible) line would use that assumption.
- MS. HENLEY ANDREWS, Q.C.: Okay, so that is actually
- a direction from management?
- MR. BUDGELL: Yes, it is.
- 29 MS. HENLEY ANDREWS, Q.C.: But in fact, your own
- 30 Great Northern Peninsula studies indicate that the true
- 31 incremental costs of new load are higher than the Holyrood
- 32 generation cost?
- 33 MR. BUDGELL: Yes. In the context of that particular
- analysis we added in the study a sensitivity case reflecting
- other marginal costs.
- 36 MS. HENLEY ANDREWS, Q.C.: Okay.
- 37 MR. BUDGELL: Based on an isolated island alternative.
- 38 MS. HENLEY ANDREWS, Q.C.: And when you are
- looking at the incremental costs of a new load you're calling
- 40 that a system incremental energy rate in your studies,
- 41 correct?
- 42 MR. BUDGELL: Yes.
- 43 MS. HENLEY ANDREWS, Q.C.: Okay. Can we go to IC-
- 44 203? And, in particular, to 203(5). Okay. I'm actually
- looking for the document in the Great Northern Peninsula
- 46 interconnection study.

- 47 MR. BUDGELL: I think that's **203(6)**. Which one are you
- 48 looking for?
- 49 MS. HENLEY ANDREWS, Q.C.: The one that's attached in
- 50 my binder, and shows at the top as IC-203(5).
- 51 MR. BUDGELL: Is it the thick study or is it the, what I refer
- 52 to ..
- 53 MS. HENLEY ANDREWS, Q.C.: It's October 18th, 1993.
- 54 MR. BUDGELL: The `93 study.
- MR. O'RIELLY: That would not be available electronically.
- 56 MS. HENLEY ANDREWS, Q.C.: No, I knew that.
- 57 MR. BUDGELL: I have it as attachment **203(5)**, similar to
- 58 yourself.
- 59 MS. HENLEY ANDREWS, Q.C.: Okay, and would you go
- to page 25? And just take a minute to look at the paragraph
- which is, the number of it is 3.2.4, which is sensitivity to
- 62 interconnection energy costs, and just tell me whether this
- paragraph, which runs over to the top of page 26, confirms
- that system incremental energy costs for the Great Northern
- 65 Peninsula are actually higher than the Holyrood, additional
- 66 Holyrood thermal generation costs? And perhaps it'll make
- your life easier if you take a look at Table 8 at the bottom of
- 68 page 26.
- 69 MR. BUDGELL: Yes, I'm looking at that. They are higher.
- 70 MS. HENLEY ANDREWS, Q.C.: So the reason that you
- 71 use the Holyrood thermal costs, which is the additional
- 72 generation of thermal energy as your basis for your
- 73 interconnection studies is because that's the direction from
- 74 the management committee?
- 75 MR. BUDGELL: Yes, that's correct.
- 76 MS. HENLEY ANDREWS, Q.C.: But that does not reflect
- 77 the actual costs, the real incremental costs of
- 78 interconnection?
- 79 MR. BUDGELL: It could in some instances, but in
- 80 expanding the system ... in doing these studies in the past
- 81 we've used a combination of either average system costs,
- 82 system incremental costs for Holyrood, or costs in a
- 83 Labrador in-feed case, and a cost in an isolated case, so the
- 84 management direction was based on what was believed to
- 85 be an onerous situation in this particular case, because it
- 86 was a large interconnection we looked at the system
- 87 incremental costs.
- 88 MS. HENLEY ANDREWS, Q.C.: And if you look at the
- 89 bottom of page 25 your study indicates that, given the size
- 90 of the St. Anthony/Roddickton system load, it was felt
- necessary to investigate whether or not additional system costs would be incurred with the interconnect, ie, for
- 93 capital and operating above and beyond thermal generation

- 1 at Holyrood, right?
- 2 MR. BUDGELL: Yes.
- 3 MS. HENLEY ANDREWS, Q.C.: And you used successive
- 4 computer runs? In other words, you feed the appropriate
- 5 information on the St. Anthony/Roddickton system load
- 6 over the forecast period into a computer model?
- 7 MR. BUDGELL: Yes. We looked at the differential
- 8 between two cases for the interconnected system, one with
- 9 and one without.
- MS. HENLEY ANDREWS, Q.C.: Okay, and that computer
- model generated a result which is shown in the table, Table
- 8 at the bottom of page 26, which indicates that the
- 13 expected system incremental costs associated with the
- proposed GNP interconnection of St. Anthony/Roddickton
- area is higher or is expected to be higher than just
- 16 Holyrood incremental generation?
- 17 MR. BUDGELL: Yes.
- 18 (11:45)
- 19 MS. HENLEY ANDREWS, Q.C.: And again, if you look at
- Table 8 at the bottom of page 26, using the computer
- 21 generated expected expenses, the payback period would be
- greater than 24 years?
- 23 MR. BUDGELL: Yes.
- 24 MS. HENLEY ANDREWS, Q.C.: Would you agree that
- since interconnection the GNP transmission line has had
- significant problems with salt, ice and other types of things
- above and beyond what was expected?
- MR. BUDGELL: I think there was expected, in any event,
- there'd be problems on the GNP, given the distance and
- that lead to the fact of why generation was left in the area.
- 31 If I might just step back, because I don't want the Board to
- 32 be left with the wrong impression here. You're reading from
- a study, and I just quoted an analysis from a study that did
- not lead to the conclusion to go ahead with the St.
- 35 Anthony/Roddickton diesel.
- 36 MS. HENLEY ANDREWS, Q.C.: Yes.
- 37 MR. BUDGELL: There was a subsequent study that
- reflected the updates in the costs and the fact that we got
- money from the federal government initiative that lead to
- the approval of the project.
- 41 MS. HENLEY ANDREWS, Q.C.: And that's also contained
- 42 ...
- 43 MR. BUDGELL: 203(6), I believe.
- 44 MS. HENLEY ANDREWS, Q.C.: Yeah.
- 45 MR. BUDGELL: And additional information in my
- supplemental evidence.

- 47 MS. HENLEY ANDREWS, Q.C.: But, the system ... in that
- 48 study you also assumed, for the purpose of analysis, the
- same assumptions that you've been directed before, which
- is an assumption that the only increased costs would be
- 51 Holyrood thermal generation?
- MR. BUDGELL: I think we looked at both.
- 53 MS. HENLEY ANDREWS, Q.C.: Yes.
- 54 MR. BUDGELL: We looked at Holyrood, and as well as the
- 55 system incremental.
- MS. HENLEY ANDREWS, Q.C.: But while the payback
- 57 period, using the new assumptions, is lower than 24 years,
- it is still in excess of 15, would you agree?
- 59 MR. BUDGELL: I'm just trying to find the table so I can
- 60 check it.
- 61 MS. HENLEY ANDREWS, Q.C.: Okay. Because my
- recollection is that that is the case.
- 63 MR. BUDGELL: It's attachment 5 to my supplemental
- 64 evidence, and it's indicating there that the ... at that
- 65 particular time, with the changes in the cost and what have
- of you, the no federal funding case we had a payback period
- of 15 years, and with the system incremental energy rate
- and with the \$5 million federal funding the payback was 18
- 69 years.
- 70 MS. HENLEY ANDREWS, Q.C.: That's correct, and 18
- years is in excess of your 15 year guideline?
- 72 MR. BUDGELL: Yes, but, it's still economic. It'll be
- economic if it crossed over anywhere within the study
- 74 period. We're not talking here about economics, we're
- 75 talking here only in regards to management wanting
- 76 projects brought forth for their view, rather than us putting
- 77 them on the shelf. They wanted to look only at projects
- 78 that had ... that passed that hurdle. That's not an indication
- 79 of economics, and I don't want you to leave the impression
- 80 with the Board that it is. It isn't.
- 81 MS. HENLEY ANDREWS, Q.C.: You note ... could you go
- 82 to page 9 of your supplemental testimony? Do you have
- 83 that?
- 84 MR. BUDGELL: Yes.
- 85 MS. HENLEY ANDREWS, Q.C.: You note, at page 9, that
- 86 Hydro's 1994 analysis of the GNP interconnection assumes
- 87 that for the year 1996 there'd be \$141,570 per year in line
- 88 maintenance costs after interconnection?
- 89 MR. BUDGELL: Here at the top of the page?
- 90 MS. HENLEY ANDREWS, Q.C.: Yeah. When you get on
- 91 the screen the pages are always ...
- MR. BUDGELL: Oh, I was reading from my ...

- MS. HENLEY ANDREWS, Q.C.: Okay, yes, but the ...
- 2 MR. O'RIELLY: Is this one in supplemental evidence?
- 3 MS. HENLEY ANDREWS, Q.C.: Supplemental evidence.
- 4 MR. O'RIELLY: The second supplement?
- 5 MS. HENLEY ANDREWS, Q.C.: The first supplement.
- 6 Yeah, the first supplement.
- 7 MR. O'RIELLY: Page 9?
- 8 MS. HENLEY ANDREWS, Q.C.: Page 9. There it is.
- 9 Correct?
- 10 MR. BUDGELL: Yes.
- 11 MS. HENLEY ANDREWS, Q.C.: The evidence, as I
- understand the evidence that has been filed, the costs for
- line maintenance have been a fair bit in excess of that
- 14 amount?
- MR. BUDGELL: I haven't seen any numbers for that
- expense ... to that effect.
- 17 MS. HENLEY ANDREWS, Q.C.: Okay, and have there
- been problems with the transmission line in the Great
- 19 Northern Peninsula above and beyond what Hydro had
- 20 expected, maintenance problems?
- 21 MR. BUDGELL: I can't speak to the operating.
- 22 MS. HENLEY ANDREWS, Q.C.: Okay, and also at the top
- of page 9 of your supplemental testimony you indicate that
- 24 the total operating and maintenance cost for standby
- 25 plants under the interconnected alternative is forecast to be
- 26 \$667,900?
- 27 MR. BUDGELL: Yes.
- MS. HENLEY ANDREWS, Q.C.: And in the same 1994
- 29 study the operating and maintenance costs for the
- 30 Roddickton wood chip plant alone in 1996 were expected to
- 31 be \$1.27 million?
- MR. BUDGELL: Yes, and I think that reflects the difference
- between an operating and a standby plant.
- 34 MS. HENLEY ANDREWS, Q.C.: And that was regarded as
- being part of your fixed costs?
- 36 MR. BUDGELL: Standby plant costs?
- 37 MS. HENLEY ANDREWS, Q.C.: Yes.
- 38 MR. BUDGELL: This might be fixed, fixed ... a portion of it
- might be fixed vis-a-vis salaries, a portion might be just
- 40 maintenance variable costs.
- 41 MS. HENLEY ANDREWS, Q.C.: Okay. If I wanted to ask
- some questions on 1-CP verses 2-CP, I presume the right
- person to address that to would be Mr. Brickhill?

- 44 MR. BUDGELL: If it's in regard to the analysis in support
- of the 2-CP I may be able to be of assistance. If it's in
- regards to the application within the rate structure and in
- the cost of service Mr. Brickhill is the proper person.
- 48 MS. HENLEY ANDREWS, Q.C.: Okay. Well, I have two
- 49 questions which I think need to be put to you, and that is,
- 50 can you confirm whether Abitibi, Grand Falls demand,
- which is shown as 26 megawatts ... that Abitibi, Grand Falls
- 52 demand for the purpose is 26 megawatts including four
- megawatts of compensation energy?
- 54 MR. BUDGELL: Mr. Brickhill would be best to answer that
- 55 question. When I refer to the ... I'm referring to the one, the
- 56 2-CP study, the analysis. I can talk to the analysis that was
- 57 completed leading up to the recommendation of 2-CP.
- 58 MS. HENLEY ANDREWS, Q.C.: Okay. Well, let's ...
- 59 MR. BUDGELL: Not the ... you're referring to the number
- 60 that's used in the cost of service, I believe, in regards to
- 61 Abitibi. That's what I'm drawing from the question you're
- 62 asking me.
- 63 MS. HENLEY ANDREWS, Q.C.: Well, let's go to your
- 64 Schedule 5-A.
- 65 MR. BUDGELL: Yes.
- 66 MS. HENLEY ANDREWS, Q.C.: In the 2002 forecast under
- 67 the demand column 2 for Abitibi and Grand Falls, it shows
- a demand of 26 megawatts?
- 69 MR. BUDGELL: Yes, it does.
- 70 MS. HENLEY ANDREWS, Q.C.: Does that include or
- 71 exclude the four megawatts of compensation demand, or do
- 72 you know?
- 73 MR. BUDGELL: I'll check.
- 74 MS. HENLEY ANDREWS, Q.C.: Okay.
- 75 MR. BUDGELL: Give me a second. This is under the
- 76 revised forecast, right?
- 77 MS. HENLEY ANDREWS, Q.C.: Yes.
- 78 MR. BUDGELL: It does.
- 79 MS. HENLEY ANDREWS, Q.C.: Okay, and that four
- megawatts of compensation demand, do you know if that
- 81 is taken out in the calculation of 1-CP and 2-CP?
- 82 MR. BUDGELL: I wouldn't know that.
- 83 MS. HENLEY ANDREWS, Q.C.: That would be Mr.
- 84 Brickhill?
- 85 MR. BUDGELL: That would be Mr. Brickhill, yes.
- MS. HENLEY ANDREWS, Q.C.: And similarly, do you
- 87 know if the 1.8 megawatts generated from Buchans is in the

- 1 calculation for 1-CP and 2-CP?
- 2 MR. BUDGELL: In the cost of service?
- 3 MS. HENLEY ANDREWS, Q.C.: Yes.
- 4 MR. BUDGELL: I wouldn't know.
- 5 MS. HENLEY ANDREWS, Q.C.: Okay, so again that
- 6 should be Mr. Brickhill?
- 7 MR. BUDGELL: Yes. The megawatts for Buchans, this is
- 8 the demand met by ... the forecast indicates the demand ...
- 9 I'm a little confused in your question here. Just so I can
- 10 clarify it for the purposes of who got to follow-up. The
- demand you see here would not include Buchans, what
- Buchans meets. I wouldn't expect that it would. This
- would be just Hydro's requirements.
- 14 MS. HENLEY ANDREWS, Q.C.: Okay.
- MR. BUDGELL: So Buchans is an Abitibi resource.
- 16 MS. HENLEY ANDREWS, Q.C.: Uh hum.
- MR. BUDGELL: That would have been netted off prior to
- this forecast.
- 19 MS. HENLEY ANDREWS, Q.C.: Well, the reason ... could
- you ... I don't know how Ms. Greene will feel about this,
- and I can wait for Mr. Brickhill, but I was wondering if
- 22 Hydro could provide an answer to the question as to
- whether Abitibi's 1.8 megawatts generated from Buchans is
- in the calculation for 1-CP and 2-CP? Because we think it
- is and we want to know whether it is or it isn't, and if you
- can't answer the question I would like to have an answer.
- 27 (12:00)
- 28 MS. GREENE, Q.C.: We'll undertake to provide that
- 29 answer.
- 30 MS. HENLEY ANDREWS, Q.C.: Thank you. With respect
- 31 to wheeling charges and the calculation of transmission
- 32 losses that goes into the wheeling charges, Abitibi has an
- 33 arrangement with Hydro whereby if it has surplus
- 34 generation from its Grand Falls mill which it can't utilize in
- 35 Grand Falls it pays Hydro for the right to ... I mean, it's
- theoretical, to put that into the grid and effectively move it
- 37 across the transmission line to its mill at Stephenville,
- 38 correct?
- 39 MR. BUDGELL: Yes.
- 40 MS. HENLEY ANDREWS, Q.C.: And it pays Hydro a rate
- for the right to do this, correct?
- 42 MR. BUDGELL: Yes.
- 43 MS. HENLEY ANDREWS, Q.C.: And one of the things
- 44 that is taken into account in setting that rate is
- transmission losses, correct?

- 46 MR. BUDGELL: I don't know if the losses were taken in ...
- 47 you mean the losses just on the energy moved?
- 48 MS. HENLEY ANDREWS, Q.C.: Yes.
- 49 MR. BUDGELL: Yeah. I don't know whether it's built into
- 50 the rate or it's an adjustment on the sent and received.
- 51 MS. HENLEY ANDREWS, Q.C.: Okay.
- 52 MR. BUDGELL: I thought it was on the sent and received,
- not on the rate.
- 54 MS. HENLEY ANDREWS, Q.C.: Alright. I didn't explain
- 55 myself sufficiently clearly. Yes, when the energy leaves
- 56 Grand Falls there are losses on the transmission?
- 57 MR. BUDGELL: Yes.
- 58 MS. HENLEY ANDREWS, Q.C.: As it theoretically goes
- over the line, and I refer to theoretically because we don't
- 60 know if any of that actual energy ever reaches Stephenville.
- We know that the amount of energy reaches Stephenville
- but all we know is that there's an amount fed into the grid
- 63 at Grand Falls that is deemed to be delivered to
- 64 Stephenville less the transmission losses, correct?
- 65 MR. BUDGELL: Yes.
- 66 MS. HENLEY ANDREWS, Q.C.: And all of the
- 67 transmission involved between Abitibi's mill in Grand Falls
- and Abitibi's mill in Stephenville is 230 KV transmission,
- 69 agreed?
- 70 MR. BUDGELL: Well, there are other routes, and I refer
- 71 particularly to the Stoney Brook, from Grand Falls Stoney
- 72 Brook, through Springdale, through Deer Lake. There is a
- 73 138, but for the most part, there are two 230 KV lines and
- one 138 KV circuit between the two.
- 75 MS. HENLEY ANDREWS, Q.C.: But, and in whatever route
- 76 that that energy would take to get from Grand Falls to
- 77 Stephenville, it does not involve any of the radial lines, you
- 78 would agree?
- 79 MR. BUDGELL: No. Yes, I would agree that it doesn't
- 80 involve radial lines.
- 81 MS. HENLEY ANDREWS, Q.C.: Okay, so, and when we're
- 82 talking about the radial lines we're talking about those lines
- we've been talking about like the Great Northern Peninsula,
- 84 Burin, Baie Verte and Port aux Basques, among others?
- 85 MR. BUDGELL: Yes.
- 86 MS. HENLEY ANDREWS, Q.C.: However, Hydro, in
- 87 calculating losses, subtracts from the amount of energy
- 88 delivered at Grand Falls, delivered by Grand Falls as it goes
- 89 over the system, the losses associated with not only the
- 90 transmission lines between Grand Falls and Stephenville,
- 91 but also the radial lines, correct?

- 1 MR. BUDGELL: Yes. We apply the average system losses
- 2 ... average system transmission losses, I'm sorry.
- 3 MS. HENLEY ANDREWS, Q.C.: Those are all my
- 4 questions. Thank you, Mr. Budgell.
- 5 MR. BUDGELL: Thank you.
- $\,$  6  $\,$  MR. NOSEWORTHY, CHAIRMAN:  $\,$  Thank you, Ms.
- 7 Henley Andrews. Thank you, very much, Mr. Budgell. I'll
- as the Consumer Advocate, Mr. Browne, if he has any, as
- 9 Mr. Hutchings refers to them, short snappers, or would you
- prefer to leave it until 2:00, Mr. Browne?
- 11 MR. BROWNE, Q.C.: Just one area I'll just finish up in
- reference to the industrial. Can you go to CA-26, please,
- 13 Mr. Budgell? IN CA-26 the question is posed, "Why has
- the price to industry trailed the price of electricity to NP,
- about 89 percent for industry and 105 percent for NP and
- 130 percent for CPI?", and asked you to provide a chart.
- 17 Can you read that answer into the record, please?
- MR. BUDGELL: "The main reason for the lower price to
- industry in comparison to Newfoundland Power is the three
- 20 separate rate reductions industrial customers have
- experienced in the base rates since 1991. Hydro's Board of
- 22 Directors approved rate decreases for industrial customers
- in each of 1993 and 1994 totalling approximately eight percent. In 1999 the PUB approved an 11 percent reduction
- percent. In 1999 the PUB approved an 11 percent reduction effective January the 1st, 2000, when the rural deficit was
- effective January the 1st, 2000, when the rural deficit was eliminated from industrial rates. These rate decreases have
- been partially offset by increases in the RSP over the
- 28 period."
- 29 MR. BROWNE, Q.C.: Okay, so since 1993, if we look at the
- total we see, is it a 19 percent decrease for industrials over
- that period, is that what the evidence is?
- MR. BUDGELL: Yes, that's what I read here.
- 33 MR. BROWNE, Q.C.: And if you look at the chart that
- accompanies it, **CA-26** page 2 of 2, the chart dealing with
- industrial rates and doing a comparison with NP, is that
- chart an accurate reflection of what you just read?
- 37 MR. BUDGELL: I understand it to be.
- 38 MR. BROWNE, Q.C.: Now, in reference to industrials you
- mentioned the RSP, the Rate Stabilization Plan. Was there
- any monies owing in the plan proportionately by the
- owners of the Hope Brook Gold Mine when the Hope
- 42 Brook Gold Mine closed?
- 43 MR. BUDGELL: I don't think ... I'm not an expert on the
- RSP, but I don't think there were monies owed in the plan
- by a particular industrial customer. If there was monies
- owing it would have been by the industrial group. I don't
- 47 know ...
- 48 MR. BROWNE, Q.C.: But proportionately, according to the

- usage, there would be a certain amount owing, wouldn't it?
- 50 MR. BUDGELL: There could be. I don't know whether ...
- 51 I wouldn't know whether there is. It's not my area to track
- 52 those ...
- 53 MR. BROWNE, Q.C.: Okay. Maybe through your counsel
- 54 there could be an undertaking to give us that information
- to see when Hope Brook Gold Mine closed if there was an
- amount owing in the Rate Stabilization Plan by the owners
- of the Hope Brook Gold Mine. If there were an amount
- owing who would it be absorbed by, Mr. Budgell?
- 59 MR. BUDGELL: It would be absorbed by the remaining
- 60 industrial customers.
- 61 MR. BROWNE, Q.C.: Mr. Budgell, I'm going to stop right
- 62 there. That's a large area I want to get into, Mr. Chairman,
- 63 I think that might be realistic. Thank you.
- 64 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- Browne. We'll reconvene at 2:00.
  - (break)
- 67 (2:00 p.m.)

- 68 MR. NOSEWORTHY, CHAIRMAN: Thank you, good
- 69 afternoon. Are there any preliminary items, Counsel, before
- 70 we begin?
- 71 MR. KENNEDY: Chair, other than Hydro's regular update
- on the undertakings, I don't believe so.
- 73 MS. GREENE, Q.C.: Thank you, first with respect to
- yesterday there were no undertakings given yesterday, but
- 75 I do have one document that I would like to file. It is a
- 76 response to an undertaking given to counsel for
- Newfoundland Power on November 5th, and at that time we
- 78 were asked to provide documentation with respect to the
- 79 cost effectiveness of providing the emission monitoring in
- 80 the stacks at Holyrood, and I have a document to distribute
- at this time which is a response to that undertaking.
- MR. KENNEDY: That's U-Hydro, No. 18.

## **U-HYDRO NO. 18 ENTERED**

- 84 MS. GREENE, Q.C.: And that concludes my preliminary
- points. Thank you.
- 86 MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.
- 87 Greene. I ask you to begin, Mr. Browne.
- 88 MR. BROWNE, Q.C.: Thank you, Chairperson. Mr.
- 89 Budgell indicates you're a professional engineer. What
- 90 type engineer are you?
- 91 MR. BUDGELL: Electrical.
- MR. BROWNE, Q.C.: And your evidence indicates that
- 93 you're responsible for new generation, transmission and

- distribution facilities, is that accurate? 1
- MR. BUDGELL: Yes, the planning of those facilities. 2
- 3 MR. BROWNE, Q.C.: Pursuant to your responsibility in
- these areas are you also responsible for a so-called demand 4
- side management initiatives. 5
- MR. BUDGELL: Yes, that comes under the economic 6
- analysis group that commenced reporting to me in 1999. 7
- MR. BROWNE, Q.C.: How would you describe Hydro, is 8
- it primarily into the generation business and the 9
- transmission business or the distribution business. 10
- MR. BUDGELL: Our primary business is generation and 11
- transmission. 12
- MR. BROWNE, Q.C.: And Newfoundland Power, what 13
- would their primary business be? 14
- MR. BUDGELL: Their primary business is distribution. 15
- MR. BROWNE, Q.C.: Can you refer to the transcript of 16
- November 5, 2001, page 11, line 69. November 5th, yes, 17
- page 11, line 69. 18
- MR. O'RIELLY: I don't have November 5th. 19
- MR. BROWNE, Q.C.: You don't have November 5? 20
- MR. O'RIELLY: I don't think so ... (inaudible). 21
- MR. BROWNE, Q.C.: We'll go to a hard copy, or maybe it 22
- might not be necessary, I'll just read it. Our colleague, Ms. 23
- Butler, asked you was there a cost benefit analysis done in 24
- relation to the 138 kV line to service Burgeo, and Mr. 25
- Budgell replied, I believe there was analysis done at that 26
- particular time. I remember specifically doing an analysis 27
- associated with an option of a small hydro plant near 28
- Burgeo versus a transmission line. What was the small 29
- hydro plant near Burgeo on which you did an analysis? 30
- MR. BUDGELL: I was referring to some analysis that was 31
- undertaken when I first came to system planning in the 32
- early 1980's and the plant's name, I believe, was Dry Pond 33
- Brook. It was on that brook. There is no plant actually, or 34
- was never built coming out of that. 35
- MR. BROWNE, Q.C.: That was a hydro, hydrolysis 36
- proposal that your were looking at? 37
- MR. BUDGELL: No, we were just, there was, we were 38
- looking at the feasibility of building a hydro plant versus 39
- an isolated diesel, continued isolated diesel operation at 40
- that time for Burgeo or an interconnection with the grid. 41
- There was three options. 42
- MR. BROWNE, Q.C.: Did Hydro ever give consideration to 43
- the development of hydroelectric on the Rose Blanche 44
- Brook? 45

- MR. BUDGELL: Yes, only to the extent that it showed up
- its potential, I believe, in the one of the feasibility, or pre-
- feasibility analysis that Hydro had completed on the Island
- 49 for small hydro, but we didn't give any consideration,it
- wasn't one of the better ones in our view, at that time, for
- proceeding further with.
- MR. BROWNE, Q.C.: And can you go to CA-165? Why
- did you say that Rose Blanche Brook wasn't one of the
- better ones? 54
- MR. BUDGELL: Well, there was, I remember the study at
- the time indicated a number of projects, or 10, 20 or 25 56
- projects as having potential for further development and I 57
- believe we took a couple of those to the next stage, where
- 59 we went and did, like it was a desktop preliminary
- engineering study at that time and we went to pre-
- feasibility analysis with three or four of the projects, and
- that wasn't one of the ones, so I suspect it wasn't in the
  - ones that were at the top of the list.
- MR. BROWNE, Q.C.: And why did you release your water
- rights to Rose Blanche to Newfoundland Power in 1991? 65
- Can you expand upon that. 66
- MR. BUDGELL: Well around about that time Hydro and 67
- the government of the day were interested in providing 68
- opportunity for a small scale hydro industry of sorts to
- potentially or possibly develop on the Island. There was
- quite a bit of an interest by some parties, private interests,
  - and I'm not particularly referring here to Newfoundland
  - Power, but other parties that were normally not part of the
  - electric industry at that time in hydro development, and the

  - general view, I believe, at that particular time was that
  - Hydro wasn't essentially building small hydro projects per 76
  - se and, and Hydro, Government and Hydro at that 77
    - particular time put a process in place whereby Hydro would

    - release projects for development, a franchise right, because
    - at that particular time Hydro's, you might remember, some
    - people may remember, we had a franchise right for the

    - development, but that didn't mean we had the right, it was
    - just the first right of refusal for development on the Island
    - and Hydro indicated at the time it was willing to release
    - those rights for projects that were under, I believe, it was 10
    - megawatts at that time, to private developers provided the
    - energy was sold to a utility and that was followed up by an
  - RFP in 1992, I believe, for small hydro projects and concurrent about the same time, the government changed 89
  - the, I believe it was the PUB Act to permit small hydro 90
    - projects to be developed and to be sold to the public
  - 91 utilities without having to go to the Public Utilities Board.
  - That's sort of the history that I remember from that time.
  - MR. BROWNE, Q.C.: And from your perspective the Rose 94
- Blanche Brook wasn't feasible, is that what you're telling
- the Board?

84

- MR. BUDGELL: No, I'm not saying it wasn't feasible. I'm 1
- just saying that we didn't have any plans in proceeding 2
- with that particular development at that time. 3
- MR. BROWNE, Q.C.: You didn't see it as feasible? 4
- MR. BUDGELL: It wasn't a question of feasibility, the 5
- project could have been very well, we didn't wish to 6
- proceed with it. When you say feasible, you mean from a 7
- 8 technical perspective?
- MR. BROWNE, Q.C.: Yes. 9
- MR. BUDGELL: Yeah, the project certainly, any project is 10
- feasible, it's whether the economics on the project is 11
- sufficient that we would have proceeded. It wasn't what I 12
- would say the project that floated to the top amongst the 13
- group that we had looked at and studied. 14
- MR. BROWNE, Q.C.: And it wasn't economic from your 15
- perspective to proceed with it. Is that what you're telling 16
- 17 the Board?
- MR. BUDGELL: It was, it was, it ranked lower in the list of 18
- projects than other projects that we took to the next stage. 19
- MR. BROWNE, Q.C.: For instance? 20
- MR. BUDGELL: There was a project just, I remember one 21
- in particular, I don't remember the name of the actual river, 22
- 23 there was one just adjoining to it, I believe it was called
- Northwest Brook and I believe that's the watershed just 24
- east of the Dry Pond Brook development, was looked at. 25
- There was another project on the Great Northern Peninsula 26
- on the Portland Creek, that area that we looked at. I believe 27
- it was four projects we took to the next stage and what had 28
- happened was that our further analysis and preliminary 29
- studies, the capital cost of the project as we studied it 30 more, I might use the term, were going in the wrong 31
- direction ... they were increasing multiples which meant that 32
- either the concept of our development was leading us to 33
- conclude that the projects, the better projects were not 34
- economic at that particular time from our view, with the 35
- development costs that we would have incurred on a small 36
- 37 project. You have to envisage that Hydro coming into
- building a project, a very small project brings with itself 38
- certain add on costs to the Corporation itself in developing 39
- the project that may not occur if it were a small private
- 40
- 41 developer.
- MR. BROWNE, Q.C.: Did you read Newfoundland Power's 42
- feasibility study in reference to the project, dated December 43
- 19, 1997, Rose Blanche Brook Development Feasibility 44
- Review Update? 45
- MR. BUDGELL: If that's the one that was submitted with 46
- the Public Utilities Board approval of that project, I very 47
- likely saw it. 48

- MR. BROWNE, Q.C.: Yeah, I just want to make reference to
- that and we have some excerpts from that report. Do you
- want to tag that counsel?
- MR. KENNEDY: It's not part of an original, already filed
- document, Mr. Browne, no?
- MR. BROWNE, O.C.: Not to my knowledge.
- MR. KENNEDY: I'll just wait for the Board secretary to get
- the next number. It's CA No. 2? 56
- MS. HENLEY ANDREWS: The previous document too
- that was filed by Ms. Greene, was that marked? The
- Holyrood continuous emission monitoring one.
- MR. ANDREWS: Yes, U-Hydro No. 18 and that's the
- document the Consumer Advocate just passed out, its to 61
- be labelled CA No. 2. 62

## **EXHIBIT CA-2 ENTERED**

- MR. BROWNE, Q.C.: We have an executive summary here
- in front of you describing the project prepared by
- Newfoundland Power and the last sentence in the first
- paragraph reads, from the ratepayers perspective the 67
- project is one of the most economical, small scale 68
- hydroelectric generation options currently available for
- development on the Island. If Newfoundland Power saw it
- that way, how was it you missed it?
- MR. BUDGELL: Well, I only can say is that Newfoundland 72
- Power has, either had internal knowledge about the project
- prior to selecting it or through the feasibility study found
- out that the project was more attractive than the preliminary
- studies indicated.
- MR. BROWNE, Q.C.: But you told me previously
- Newfoundland Power is primarily in the business of
- distribution.
- MR. BUDGELL: Yes, and that's their primary business, but
- they do have small scale hydro projects and experience.
- MR. BROWNE, Q.C.: And you told me primarily your
- business is generation and transmission.
- MR. BUDGELL: And that's true.
- MR. BROWNE, Q.C.: And as a generator you couldn't see
- the pluses around this project, the way Newfoundland
- Power could?
- MR. BUDGELL: Well, we looked at the projects. It was
- amongst many projects that we were looking at that 89
- particular time and we, through the analysis and again it
- was analysis carried out on our behalf by a consultant,
- where the analysis priorized projects on the basis of their
- relative cost against each other. This project in those
- analysis did not float to the top, or wasn't in the ones, the
- better projects.

- (2:15 p.m.)1
- MR. BROWNE, Q.C.: Were you aware, as Newfoundland 2
- Power says in that document, the third paragraph, the 3
- project will displace 38,000 barrels of oil annually? 4
- MR. BUDGELL: I guess that indicates to me that the 5
- assumption made here is that on the margin we're always 6
- burning some Holyrood oil so it's just an assumption that 7
- if this project came on, Hydro and the, the requirements for 8
- us were less that that would end up to be a savings in oil to 9
- Newfoundland Hydro. That's not 38,000 barrels of their oil. 10
- 11 That's all I'm saying.
- MR. BROWNE, Q.C.: That's 38,000 barrels of your oil? 12
- MR. BUDGELL: Yes. 13
- MR. BROWNE, Q.C.: So they used that as part of a 14
- justification for the project, is that fair comment? 15
- MR. BUDGELL: Yes, it is fair comment. 16
- MR. BROWNE, Q.C.: And now the power that's generated 17
- there, are they in fact selling that to you? 18
- MR. BUDGELL: No. 19
- MR. BROWNE, Q.C.: They're not? 20
- MR. BUDGELL: No. 21
- MR. BROWNE, Q.C.: Have you lost the sale of any power 22
- to Newfoundland Power as a result of that project? 23
- MR. BUDGELL: Yes, that would have displaced sales from 24
- Newfoundland Hydro to Newfoundland Power. 25
- MR. BROWNE, Q.C.: So if you had to do the project 26
- yourself, is it fair comment that you would have had the 27
- sales and you would have displaced 38,000 barrels 28
- annually? 29
- MR. BUDGELL: Yes, but the same effect occurred in this 30
- instance as well. The only difference is, the only difference 31
- here is who developed it or to whose credit the project or 32
- capability was in. Like in other words, it wasn't part of our 33
- 34 production, it's part of their production in a given year.
- MR. BROWNE, Q.C.: When did you decide not to go with 35
- Rose Blanche as a project, around what year was that? Can 36
- vou tell us that? 37
- MR. BUDGELL: I can't remember the exact year, but I know 38
- most of the waivers, and what we provided at that time was 39
- waivers to individuals, most of that activity had finished 40
- before the RFP started, so I'm thinking that it had to be 1992 41
- 42
- MR. BROWNE, Q.C.: When did you decide to go into the 43
- wood chip business in Roddickton? 44
- MR. BUDGELL: That was in the 1980's. 45

- MR. BROWNE, Q.C.: Can you ball park it a little bit better
- than that?
- MR. BUDGELL: I think the project may have come in
- service in 1987, around that timeframe.
- MR. BROWNE, Q.C.: And what was the nature of that 50
- project?
- MR. BUDGELL: That project was a project that was built 52
- 53 with some federal and provincial funding and the rationale
- for the project was to displace generation capacity and
- energy on the isolated system and we were creating, at that 55
- time ... I'll just step back a second, before that project was 56
- completed there were three separate systems up on the
- Great Northern Peninsula that were combined together to 58 make one and those were the St. Anthony system, the
- 59 Main Brook system, and the Roddickton system. We had
- three separate plants and these operated autonomously
- from each other, and what that project did, it consisted of 62
- the wood chip plant and a transmission line connecting
- those three systems together and enabled us to shut down
- the Main Brook plant and we operated the system from that 65
- time after until the system was interconnected based on a 66
- wood chip operation thermal production at Roddickton and 67
- diesel in St. Anthony, met the load requirements of that
- diesel system, isolated system. 69
- MR. BROWNE, Q.C.: And what was the cost of the, 70
- building the wood chip facility in Roddickton?
- MR. BUDGELL: It was, I remember it was it was 72
- approximately \$25,000,000.
- MR. BROWNE, Q.C.: And where is that facility today?
- MR. BUDGELL: It's still at Roddickton but its been
- mothballed and is in the decommissioning process by 76
- Hydro. 77
- MR. BROWNE, Q.C.: It was a failure?
- MR. BUDGELL: No, I wouldn't agree with that.
- MR. BROWNE, Q.C.: Maybe you can tell us why it's not 80
- there operating today then.
- MR. BUDGELL: It, once we interconnected the, as an
- isolated plant, its fuel costs was cheaper than oil, but once 83
- we interconnected to the system its only role was as a 84
- stand-by plant on the system, and as a stand-by plant it
- just couldn't perform, or fill, we thought first at least we had 86
- analyzed it from the perspective of whether it can fill that 87
- capacity, but we realized that we couldn't get that plant
- started in, until about two days, and by the time two days
- would pass, most of the events that you would require that 90
- plant to be up and running for would have been already passed and solved. Plus we'd have to keep staff, or
- adequate staff there to enable us to run that, so we thought

- it was a better decision, subsequent to the interconnection,
- 2 to discontinue operations so we applied to the Board, I
- believe, in the fall of 1999, and in 2000 we had permission to
- 4 discontinue.
- 5 MR. BROWNE, Q.C.: So how long was it operating?
- 6 MR. BUDGELL: It operated from, I'm using a date, I
- 7 remember it was around from the late '80's until the
- 8 interconnection in, of the system or shortly thereafter, in
- 9 1997, around that timeframe.
- MR. BROWNE, Q.C.: So the late eighties, so what are we
- talking about six years or seven years?
- MR. BUDGELL: It's about ten years it operated. I'm just
- trying to think of the, I said '87 it came in service, if that's
- right its '87 to '97 roughly that, but I don't know whether '87
- is the proper date.
- MR. BROWNE, Q.C.: And was it efficient?
- MR. BUDGELL: The fuel, from a viable cost perspective it
- was cheaper than diesel. It wouldn't be as efficient as a
- large thermal plant, vis-a-vis, the Holyrood or that type of
- 20 plant.
- MR. BROWNE, Q.C.: So what are you telling the Board
- now, you spent \$25,000,000 between 1987 to 1997, and I
- 23 grant you those numbers, for a wood chip facility in
- 24 Roddickton and it's no longer in operation.
- MR. BUDGELL: That's right and no costs are in the cost of
- service for customers since 1999.
- 27 MR. BROWNE, Q.C.: And at the same time, Newfoundland
- Power, in 1991 you relinquish your rights to what
- Newfoundland Power describes in their feasibility study as
- one of the most economical small scale hydroelectric
- 31 generation operations currently available for development
- on the Island, in Rose Blanche.
- 33 MR. BUDGELL: I'm sorry, I didn't catch that. What was
- the question?
- MR. BROWNE, Q.C.: You abandoned that in 1991, that
- possibility of developing Rose Blanche.
- MR. BUDGELL: Yes, I've already indicated that we did.
- We decided to waive the rights to that and a number of
- other sites.
- 40 MR. BROWNE, Q.C.: Can you see from a ratepayers'
- 41 perspective why that might be troubling, to spend
- \$25,000,000 in a failed operation and didn't take on what
- looks to be a viable operation, according to Newfoundland
- 44 Power?
- 45 MR. BUDGELL: I think there are two, you're talking about
- two different timeframes, number one.

- 47 MR. BROWNE, Q.C.: Yes, within a few year of each other,
- 48 isn't it
- 49 MR. BUDGELL: Well, no, the Rose Blanche project came
- in service, I believe around 1998, ten years after the
- 51 Roddickton, more than that after the Roddickton plant was
- 52 built, but the shutdown of the Roddickton unit was about
- 53 the same time as the, or this project was starting up.
- They're only, from a time perspective, the only thing that
- they have in common is one is shutting down and the other
- is starting up. The decision framework are ten years apart,
- 57 or longer.
- 58 MR. BROWNE, Q.C.: Is it fair to suggest to the Board that
- a project that had a ten year life, 1987 to 1997, the wood
- chip plant at Roddickton at the cost of \$25,000,000, is a
- 61 prudent expenditure?
- 62 MR. BUDGELL: Yes, I believe it was a prudent expenditure
- at that particular time based on the information that it was
- 64 committed on. You have to remember, you may not
- remember, you'd have to realize that the project when it was
- 66 committed was on an isolated system, in anticipation that
- 67 this system would stay isolated. If it was known that the
- 68 project was not going to stay isolated, then I would say in
- 69 hindsight that that project would never have been built.
- 70 MR. BROWNE, Q.C.: It's all interconnected now though,
- 71 up there is it?
- 72 MR. BUDGELL: Yes, certainly.
- 73 MR. BROWNE, Q.C.: It's all part of the interconnected
- 74 system.
- 75 MR. BUDGELL: Yes, it is. There's no isolated part now.
- 76 MR. BROWNE, Q.C.: And how much did it cost to
- 77 interconnect the system on the Great Northern Peninsula?
- 78 MR. BUDGELL: Roughly around \$25,000,000, which was
- 79 the net number of the infrastructure grant from the
- government. It think it was \$26,000,000,\$32 million and \$26
- million, I believe are the numbers, in that area. \$32 million,
- 82 for total with the \$5,000,000 off. It's in one of these ...
- 83 MR. BROWNE, Q.C.: So after spending \$25,000,000 on the
- 84 wood chip plant in Roddickton, you spent another
- \$25,000,000 to interconnect up there.
- 86 MR. BUDGELL: Yes.
- 87 MR. BROWNE, Q.C.: Is that, why wouldn't you spend the
- \$25,000,000 in the first instance to interconnect and forego
- 89 the wood chip plant in Roddickton?
- 90 MR. BUDGELL: We couldn't. It was a lot more cost at that
- 91 time. The interconnection was a lot more cost, the GNP
- 92 network in the 1980's was not as far up the Peninsula.
- 93 What's happened on the Peninsula, the interconnection of

- 1 St. Anthony/Roddickton occurred because of the capital
- 2 cost as the interconnection moved up the Peninsula. Over
- 3 time the Peninsula, the interconnection in St.
- 4 Anthony/Roddickton would have gotten somewhat
- 5 cheaper because we were moving the system up, like at one
- 6 time, the first time we moved up the Peninsula the line only
- 7 went to Hawkes Bay and then it was extended further to
- 8 Flowers Cove area and then they reinforced those sections.
- 9 MR. BROWNE, Q.C.: So you're extending it incrementally?
- 10 MR. BUDGELL: Exactly, and so that was occurring over
- 11 time. So over time the, eventually the interconnection
- costs got to a stage where we were able to justify doing the
- project. The conversation which I had this morning with
- 14 Ms. Henley Andrews was in reference to a study, at that
- particular time it was getting very marginal ... if you read
- that particular study, in 1993 and without the infrastructure
- money from the government, Hydro at that time were not
- willing to move ahead with that particular project. It was
- still economic, it looked economic ...
- MR. BROWNE, Q.C.: The \$5,000,000 you got from the
- 21 infrastructure project?
- MR. BUDGELL: Yes, that's right. That, we took advantage
- of that opportunity. We thought that that was worth doing
- 24 at that time. We didn't think that that opportunity would
- come by our way too often.
- MR. BROWNE, Q.C.: And the increments that you put on
- 27 the system, the total value of those, was that \$25,000,000
- worth of increments you put there?
- 29 MR. BUDGELL: Which increments, you mean before this?
- 30
- MR. BROWNE, Q.C.: Yeah, the ...
- 32 MR. BUDGELL: Oh, I don't know.
- 33 MR. BROWNE, Q.C.: The Roddickton money we're talking
- about is \$25,000,000 here.
- MR. BUDGELL: The Roddickton money was in that order,
- 36 yes.
- 37 MR. BROWNE, Q.C.: So if you had \$50,000,000, say you
- had \$25 million and then the Roddickton \$25 million, would
- it have cost in 1987, \$50,000,000 to interconnect the
- Northern Peninsula?
- 41 MR. BUDGELL: I remember a study, and I don't know
- which timeframe the analysis was, but I remember a cost
- estimate done at some stage, and it might have been in
- 1984, of a number in the vicinity of \$60,000,000 at that time
- to interconnect, the St. Anthony/Roddickton system or the
- 46 full GNP.
- 47 MR. BROWNE, Q.C.: And isn't that in fact what it cost

- 48 you, the \$25,000,000 plus another \$35,000,000 according to
- 49 you now, to do the incremental work?
- 50 MR. BUDGELL: Not to interconnect it. It, I don't know
- 51 what if you add up to is the, well, the \$25,000,00 and
- whatever costs were incurred since then on the incremental
- part. The St. Anthony/Roddickton portion was \$25 million,
- 54 I don't know what the prior parts were.
- 55 MR. BROWNE, Q.C.: Are there cost analyses available to
- 56 show what the increments you did on the Northern
- 57 Peninsula, how you were moving toward interconnection
- in a comparative timeframe to when you were developing
- 59 Roddickton?
- 60 MR. BUDGELL: There was a study done on the, what do
- you mean ... moving on the transmission system?
- 62 MR. BROWNE, Q.C.: Yes, what did it cost you, you know,
- 63 for the various increments to move to the point where you
- spent the \$25,000,000 to interconnect up there?
- 65 MR. BUDGELL: There's, there should be analysis available
- 66 on that.
- 67 MR. BROWNE, O.C.: Can you show us the cost, can you
- show us the cost breakdown?
- 69 MR. BUDGELL: I, I don't have those numbers with me.
- 70 MR. BROWNE, Q.C.: I don't expect you do. Can you
- 71 undertake to get your counsel to show us.
- 72 MR. BUDGELL: I can try to get those numbers, yes.
- 73 MR. BROWNE, Q.C.: If they are available. Can you move
- 74 to **CA-171** please?
- 75 MR. BUDGELL: Can you, just to clarify, from what
- timeframe Mr. Browne do you want, like what, from what
- 77 timeframe?
- 78 MR. BROWNE, Q.C.: Well you told us now just in your
- 79 evidence that you couldn't interconnect the \$25,000,000
- 80 worth of interconnection I'll refer to it as, that ended in
- 81 1996, you'd have to spend up to, you told us, \$60,000,000
- s2 if you did it from a starting point in 1987.
- 83 MR. BUDGELL: Somewhere back in the '80's, yes.
- 84 MR. BROWNE, Q.C.: Yeah, I'm wondering where that
- \$35,000,000 rests, piece by piece.
- 86 MR. BUDGELL: Okay. I think I have an understanding of
- what you're looking for.
- 88 MR. BROWNE, Q.C.: And at the same time, Roddickton is
- 89 now mothballed is my understanding, is that correct?
- 90 MR. BUDGELL: That's correct.
- 91 MR. BROWNE, Q.C.: If it had any value, would it be
- 92 mothballed?

- 1 MR. BUDGELL: Well, it's being sold off.
- 2 MR. BROWNE, Q.C.: But not as ...
- 3 MR. BUDGELL: Not as a plant.
- 4 MR. BROWNE, Q.C.: Not as a plant, so doesn't that say
- 5 something?
- 6 MR. BUDGELL: Well it just says from value of the system
- 7 to run it. Yes, it says something.
- 8 (2:30 p.m.)
- 9 MR. BROWNE, Q.C.: Okay, move to **CA-171** please? That
- refers to a joint study with Newfoundland Power and
- 11 Newfoundland Hydro on the potential for mini hydro in
- rural isolated systems. You might need a hard copy for
- that. I'm not certain if it's there or not, Terry. Are you
- familiar with this joint utility study, Mr. Budgell?
- 15 MR. BUDGELL: Yes.
- 16 MR. BROWNE, Q.C.: And how did you gain that
- 17 familiarity?
- MR. BUDGELL: It was done during the timeframe when I
- was Director of System Planning, in my current position.
- 20 MR. BROWNE, Q.C.: And how did the study come about?
- 21 MR. BUDGELL: Well from what I remember it was a Board
- 22 request of Newfoundland Power and Hydro at a
- Newfoundland Power hearing.
- MR. BROWNE, Q.C.: I believe it was a 1996 hearing, was
- 25 it not?
- MR. BUDGELL: I believe you're right.
- 27 MR. BROWNE, Q.C.: And around that time, if memory
- serves me correctly, the Board heard from Mr. Gordon
- 29 Rodgers, do you know that name?
- 30 MR. BUDGELL: I think I remember the gentleman.
- 31 MR. BROWNE, Q.C.: He was a proponent of small
- 32 developments on various small brooks, amongst other
- 33 things.
- MR. BUDGELL: Yes, I had, I believe I've had several
- telephone conversations with the gentleman.
- MR. BROWNE, Q.C.: Did you ever see his presentation?
- I think he gave a presentation to the Board in 1996.
- 38 MR. BUDGELL: I don't recall it right now.
- 39 MR. BROWNE, Q.C.: And this study came about as a
- 40 Board recommendation based upon, I think, Mr. Rodgers'
- information before the Board and information by the
- Newfoundland and Labrador Federation of Municipalities.
- How was the study conducted?

- 44 MR. BUDGELL: There was, there was discussion, I think,
- 45 between ourselves and Newfoundland Power and there
- was one individual from my department, one of my
- 47 department's generation area, and an individual from
- Newfoundland Power that coordinated the analysis and
- 49 studies using support of other people from both
- 50 organizations.
- 51 MR. BROWNE, Q.C.: And how was it conducted? Did you
- meet on a regular basis?
- 53 MR. BUDGELL: Yes, those individuals ...
- 54 MR. BROWNE, Q.C.: What format did you use?
- 55 MR. BUDGELL: These individuals that did the study met
- 56 fairly regularly and apportioned out the respective aspects
- of the work because quite a bit of the analysis here called
- upon quite a bit of information from Hydro on its isolated
- 59 systems and so obviously we had to pull together this
- 60 information ...
- 61 MR. BROWNE, Q.C.: So you did it internally between the
- 62 two utilities, between Newfoundland Power and
- Newfoundland Hydro?
- 64 MR. BUDGELL: Yes.
- 65 MR. BROWNE, Q.C.: Did you seek any outside advice in
- 66 reference to it? Did you seek the input of the
- Newfoundland and Labrador Federation of Municipalities,
- 68 for instance?
- 69 MR. BUDGELL: I don't remember if, they may have been
- 70 present to some of the meetings in regards to this. I don't
- 71 remember whether there was ...
- 72 MR. BROWNE, Q.C.: Did you meet with Mr. Rodgers?
- 73 MR. BUDGELL: I don't remember that name, but I thought
- 74 there was an executive somebody, it was a lady with the
- 75 Federation of Municipalities at the time and their name
- escapes me, that had some interest in this project.
- 77 MR. ALTEEN: Dr. Patricia Hemstead, maybe.
- 78 MR. BUDGELL: Hah, there you go.
- 79 MR. BROWNE, Q.C.: And she wasn't an engineer was she,
- 80 Ms. Hemstead?
- 81 MR. BUDGELL: No, I don't know what her background
- was but I know she was with the development part of the
- 83 Federation.
- 84 MR. BROWNE, Q.C.: And the profiles for studies, I think,
- are listed on page 9. The customer profiles for study areas.
- 86 Can you move to that?
- 87 MR. BUDGELL: Yes.
- 88 MR. BROWNE, Q.C.: And Table 2.2, that lists off all the

- 1 customers, the potential customers with which your
- dealing, Petits, Lapoile, Grey River, Francois, MacCallum,
- 3 Recontre East and Harbour Deep. Are these all the areas
- 4 that were studied?
- 5 MR. BUDGELL: I believe so.
- 6 MR. BROWNE, O.C.: And all these areas, in whose
- 7 jurisdiction are they, are they in Newfoundland Power's or
- 8 Newfoundland Hydro's?
- 9 MR. BUDGELL: They're all in Newfoundland Hydro's.
- MR. BROWNE, Q.C.: What did Newfoundland Power have
- to bring to the table?
- MR. BUDGELL: Newfoundland Power were the one, it was
- their hearing and they were the ones that were directed to
- do this. It was my preference if it was Hydro directed to do
- it, but the Board, in its wisdom at the day, given that
- hearing and the Federation's interest, I'm assuming asked
- 17 both utilities.
- 18 MR. BROWNE, Q.C.: Now if the Newfoundland and
- 19 Labrador Federation had asked that, did you study any
- 20 possibilities up in Labrador at the time?
- 21 MR. BUDGELL: Not at this, not at that particular time.
- 22 MR. BROWNE, Q.C.: Why was that?
- MR. BUDGELL: Because the, the direction given at that
- particular time was in respect of the Island rural isolated
- systems. There was a specific direction from what I recall.
- MR. BROWNE, Q.C.: And what was the outcome of this
- 27 particular study?
- MR. BUDGELL: There were no sites that looked economic.
- 29 MR. BROWNE, Q.C.: There's no sites looked economic to
- 30 Hydro or to Newfoundland Power, is that what your telling
- 31 us?
- 32 MR. BUDGELL: Yes.
- 33 MR. BROWNE, Q.C.: But from an outsider's perspective is
- 34 it possible that a site might have looked economic to a third
- party, is that possible?
- MR. BUDGELL: That is, could be possible and it could be
- possible at any time.
- 38 MR. BROWNE, Q.C.: Because we just saw the example of
- 39 Rose Blanche, didn't we? It didn't look any great shakes to
- you, but Newfoundland Power said....
- 41 MR. BUDGELL: That is always...
- 42 MR. BROWNE, Q.C.: As we quoted previously.
- 43 MR. BUDGELL: That's always the issue associated when
- 44 you do these type of studies, that you won't on a small

- scale hydro project, you will not, you will not get a, the
- 46 ultimate appreciation of what the costs are until you
- actually get into the field and complete, what we call, a full
- 48 fledged final feasibility study. It's not until that stage you
- 49 really finalize the cost of the project.
- MR. BROWNE, Q.C.: And I gather this is how your study
- was referred to as a "desktop study", I believe that's the ...
- 52 MR. BUDGELL: I think that's accurate, yes.
- 53 MR. BROWNE, Q.C.: And a desktop study means you
- don't leave your office, this is all done out of your offices,
- is that it?
- 56 MR. BUDGELL: It's done from mapping, your right.
- 57 MR. BROWNE, Q.C.: So you never went to Petits, or
- 58 Lapoile, or Grey River, or Francois, or MacCallum, or any of
- 59 these places ...
- 60 MR. BUDGELL: No.
- 61 MR. BROWNE, Q.C.: ... to take a look?
- 62 MR. BUDGELL: This is the preliminary level that you
- would do these types of studies.
- 64 MR. BROWNE, Q.C.: Is there an inherent danger in
- yourself and Power doing these particular studies, do you
- 66 have any vested interest in seeing that perhaps a third
- party might want to get into the business?
- 68 MR. BUDGELL: Well we ...
- 69 MR. BROWNE, Q.C.: You might want to keep your elbows
- out there a bit.
- 71 MR. BUDGELL: We've, no not really, because we've since
- 1987 had, especially in the rural areas, had a policy whereby
- we would pay our avoided cost for diesel, I think the figure
- vas 90 percent of our avoided diesel cost, in any of the
- 75 diesel systems for alternate energy projects, and our
- history to date in regards to that is one project.
- 77 MR. BROWNE, Q.C.: But isn't it true that two communities
- passed the first phase of this study?
- 79 MR. BUDGELL: Yes, this study had different, I'll call it
- 80 different levels of sieves of doing the analysis.
- 81 MR. BROWNE, Q.C.: And what two communities passes
- 82 the first phase?
- 83 MR. BUDGELL: Grey River and Francois.
- MR. BROWNE, Q.C.: And even after they passed the first
- 85 phase, did you bother, or your engineers, to go to Grey
- 86 River and François and get a first hand look?
- 87 MR. BUDGELL: I don't know myself whether anybody
- visited those particular sites or did not.

- MR. BROWNE, Q.C.: There's no indication of it in the 1
- study, is there? 2
- MR. BUDGELL: No. I don't recall whether reading that in 3
- the study as well. 4
- MR. BROWNE, Q.C.: So after the secondary screening 5
- these two communities were screened out as well? 6
- MR. BUDGELL: Yes. 7
- MR. BROWNE, Q.C.: And your conclusions and 8
- recommendations on page 28, page 28 you make, just 9
- before the numeral one there, can you read that out to us, 10
- the several factors. 11
- 12 MR. BUDGELL: Starting with the first paragraph?
- MR. BROWNE, Q.C.: Yeah, there are several factors. 13
- MR. BUDGELL: You want me to start there. There are 14
- several factors that can improve the prospects for mini 15
- hydro developments including an increase in fuel cost. 16
- This study was carried out using fuel forecast for the next 17
- 30 years. Significant increase in fuel price escalation would 18
- enhance the value of fuel savings, thereby improving the 19
- competitiveness of mini hydro vis-a-vis diesel operations. 20
- MR. BROWNE, Q.C.: Now it says that these are factors can 21
- improve the prospects, an increase in fuel cost. Have you 22
- looked at that since? Have you looked at any these 23
- projects since, given the price of fuel? 24
- MR. BUDGELL: No, we haven't. 25
- MR. BROWNE, Q.C.: Why would that be? 26
- MR. BUDGELL: Because, I don't think it would materially 27
- change the results of this particular study, unless fuel went 28
- astronomically high. I don't think fuel prices today are that 29
- dramatically different to change the ... 30
- MR. BROWNE, Q.C.: Was there any consideration of 31
- giving over these projects to the municipalities, because it 32
- was the Federation of Municipalities that asked you to 33
- undertake the study, of giving it over to the municipalities 34
- 35 and see if they could come up with a proponent who
- wishes, who wished to develop it? 36
- MR. BUDGELL: This report, and the analysis, and the 37
- studies on the sites, the public owns it. Newfoundland and 38
- Labrador Hydro, or, nor Newfoundland Power has any 39
- rights to these particular sites. Anybody in the public can 40
- pick this up, develop that particular site, approach us and 41
- we'd negotiate a rate. 42
- MR. BROWNE, Q.C.: Did you send the study to any of 43
- those communities to, the communities listed? 44
- MR. BUDGELL: I'm not aware that it was, but I'm assuming 45
- it was provided to the Board and I would think that since 46

- there was Federation involvement that they would have a
- copy of the report as well.
- MR. BROWNE, Q.C.: So let me get it right now. We had a
- hearing in 1996, the Newfoundland and Labrador
- Federation of Municipalities made a presentation through
- Mr. Gordon Rodgers at that hearing ... you can't give any
- evidence that Mr. Rodgers was consulted in reference to
- the study that was undertaken?
- MR. BUDGELL: I, I don't recall personally.
- MR. BROWNE, Q.C.: You don't know if he was or if he
- wasn't. Can you, do you have minutes or do you have
- anything like that to check to see if he was?
- MR. BUDGELL: I don't know if there was anything in
- minutes. I doubt very much.
- MR. BROWNE, Q.C.: And Newfoundland Power's hearing
- and they were a party, even though none of these areas
- were into Newfoundland Power's jurisdiction, it's all your
- jurisdiction ...
- MR. BUDGELL: That's correct.
- MR. BROWNE, Q.C.: Does Hydro have a, a bias against
- developing smaller, smaller rivers, smaller brooks such as
- these? Is there an inherent bias among you engineers up 68
- there?
- MR. BUDGELL: No, but there is obviously ... 70
- MR. BROWNE, Q.C.: Do you like, do you like the big, do
- you like the big things Granite Lake and the Lower
- Churchill and Muskrat Falls, and Gull Island. That's your
- preference, isn't it?
- MR. BUDGELL: No, I don't think so. There is an issue in 75
- regards, when you get to small projects there's economies
  - of scale and the level of engineering that you can put to
  - these particular projects is limited before the projects
  - become uneconomic. You can over engineer the project

  - essentially, and there might be a tendency on our part to do
- that. I don't know, but, but we tend to ... when we build a 81
- 82 project, we build a project with a long term view in mind
  - that the project is going to be around, and it's going to be stable and that we're not going to have any problems for a
- 84 long time. If the private developer built a project it might
- cut a few corners here and there that we mightn't do. There
- might be a few handrails to protect employees in a few
- locations that we might put up that a private guy wouldn't 88
- do. I don't know, there may be, our people who work at a 89
- site would like to have bathrooms on the site, I don't know,
- private may not want to that have for people. There's a
- whole bunch of issues that could end up when we do
- projects they cost a little bit more, but we do have
  - experience with small scale hydro project of this type.

- 1 (2:45 p.m.)
- 2 MR. BROWNE, Q.C.: When was the last small scale project
- 3 that Hydro developed in this Province?
- 4 MR. BUDGELL: Well, when I say small scale in the scale
- 5 here would be the Roddickton project. I'm leaving Paradise
- 6 River out of that. Paradise River ...
- 7 MR. BROWNE, Q.C.: The wood chip?
- 8 MR. BUDGELL: No, hydro project. No, the Roddickton
- 9 small hydro project.
- MR. BROWNE, O.C.: Okay. What year was that?
- MR. BUDGELL: That was built in the '78 to '80 period.
- MR. BROWNE, Q.C.: 1978 to '80? So you've had no
- experience with small scale projects since that time?
- MR. BUDGELL: Other than Paradise River.
- MR. BROWNE, Q.C.: What year was that?
- MR. BUDGELL: Paradise River would've been built about
- the 1990 time period.
- MR. BROWNE, Q.C.: So you'd have one experience with a
- small scale since 1978?
- 20 MR. BUDGELL: Yes.
- 21 MR. BROWNE, Q.C.: And thus my question is there any
- 22 kind a bias that you have there against these smaller
- projects as opposed to the larger one?
- 24 MR. BUDGELL: No, no as it stands...
- MR. BROWNE, Q.C.: Is there an institutional bias there?
- MR. BUDGELL: No, I don't think so. I don't think so.
- 27 MR. BROWNE, Q.C.: Has it been a possibility. I saw you
- smiling a few times when I asked.
- MR. BUDGELL: That might be just my, might be dinner
- 30 (laughter). It also might be the spot I'm sitting in
- 31 (laughter).
- MR. BROWNE, Q.C.: Would it be prudent now given the
- changes in fuel costs that we've seen and given the fact
- that you have an application before this Board which says
- 35 that in December 2002 the Rate Stabilization Plan is to
- move, according to your estimates, to \$100 million.
- Wouldn't it be prudent to go back and examine these
- 38 projects again or have someone independent look at these
- projects to see if there's any value in developing these?
- MR. BUDGELL: I would seriously doubt it because even
- the level of study that was done here, I thought give more
- $\,$  benefit of doubt to the small hydro projects than I thought
- the projects merited, and the reason I say that is that for the
- 44 most part, now these are Island ones, Island projects, and

- for the most part some of these communities are, I'll use the word stagnant in a sense, there's not a lot of growth on the
- Island in some of these communities, and the problem that
- 48 you have with a small hydro project, you have to build it as
- 49 cheap as possible, with very limited storage. You can't take
- 50 the diesel plant out of there because the hydro project
  - doesn't provide firm energy, or firm capacity to you, so
- 52 you're essentially caught with the operation and
  - maintenance cost of two facilities if they're built and the hydro project, if you don't maximize the use of the energy
- and the time it's available, in other words if it's spilled, it's
- 56 gone forever, and again that's part of the projection here
- and the level of detail that these studies went into. I don't
- 58 think they went into the final level of detail. If these
- studies were done, and I believe there were still some costs
- and some issues in regards to O & M costs associated with
- the projects that weren't incorporated in these studies. So,
- these studies were aimed at trying to get a quick fix on what
- the relative economics of these projects are, and this is not
- too different than analysis that has been carried out before,
- 65 because this is not the first time this was done. The first
- on small scale by dre study of this sout was done in 1079 and
- small scale hydro study of this sort was done in 1978 and
- 67 there was another one done in 1987 and here's one done
- again in 1997. So we've been around the horn three times
- on this now and there's still, one project got, no I'm sorry,
- 70 I'll come back, two projects got built. The Roddickton
- 71 project got built and the only reason it got built was
- because it had significant federal funding. As a matter of
- 73 fact, I think the federal government provided pretty well
- most of the funding for the project.
- 75 MR. BROWNE, Q.C.: When you say the Roddickton
- project now, is that the wood chip one?
- 77 MR. BUDGELL: The Roddickton mini hydro project.
- 78 MR. BROWNE, Q.C.: There's been a few things up in
- 79 Roddickton, so you should be careful.
  - MR. BUDGELL: Yeah, some people in the office refer to the
- R word, but I will try to be careful. The Roddickton mini
- 82 hydro project. The other project that came out of previous
- 83 studies was the White Rock Falls project, which was a
- 4 project in Mary's Harbour, a developer completed it, again
- with significant federal money and had the advantage of
- funds that were invested for a water supply, because most
- of the development costs on the river, or the stream on that
- 88 location, was done on behest of a water supply for the
- so community, so they piggybacked the small hydro onto that
- 90 development and that project is not what I would call to be
- 91 very economic as well.
- 92 MR. BROWNE, Q.C.: When you examine the Rose Blanche
- 93 project, and determined whether that should be viable, was
- 94 that done by way of a desktop study as well?
- MR. BUDGELL: The reference that I was referring to would

- have been a, I'm pretty sure would have been a desktop
- study. It would have been based on mapping. This was
- the one done by a consultant for us on our behalf.
- 4 MR. BROWNE, Q.C.: It's not a matter of someone going
- 5 into the field and taking a first hand look.
- 6 MR. BUDGELL: No, the field work normally, there's three
- 7 levels in an engineering feasibility study associated with
- 8 hydro projects, there's three levels of studies. There is a,
- 9 there's a preliminary or desktop study we refer to, there's a
- pre-feasibility study and then there's a feasibility study.
- Small scale hydro's really can't stand the cost of three of
- that, not that engineers now mind you make a lot of money,
- but a it's just a, just an added expense on this little small
- 14 project.
- MR. BROWNE, Q.C.: We won't get into that yet, we might
- be coming there (*laughter*).
- 17 MS. GREENE, Q.C.: I thought you were going to say
- compared to lawyers.
- 19 MR. BUDGELL: No, heaven forbid.
- MR. BROWNE, O.C.: Do you want to take a break for a few
- 21 moments and Mr. Chairman, I'll move into a new area.
- MR. NOSEWORTHY, CHAIRMAN: Sure, we'll be back in
- 23 15 minutes. Thanks.
- 24 (break)
- 25 (3:15 p.m.)
- 26 MR. NOSEWORTHY, CHAIRMAN: Thank you, can I ask
- you to continue, Mr. Browne, please?
- 28 MR. BROWNE, Q.C.: Thank you, Chairperson. Mr.
- 29 Budgell, are you familiar with the coordination steering
- 30 committee meetings convened between Newfoundland
- Power and Newfoundland Hydro?
- 32 MR. BUDGELL: No.
- 33 MR. BROWNE, Q.C.: You have nothing to do with those?
- MR. BUDGELL: I wasn't involved at all.
- MR. BROWNE, Q.C.: Did you have occasion to read any
- of the minutes in reference to them?
- 37 MR. BUDGELL: Only the ones that I sat in the back of the
- room that you read the other day.
- MR. BROWNE, Q.C.: So you haven't even looked at them?
- MR. BUDGELL: I have just glanced at some of them, but
- not, I haven't read through the volumes.
- MR. BROWNE, Q.C.: Ms. Gillian Butler, when she was
- examining you the other day, examined you in reference to
- 44 the VHF mobile radio system at some length, as the

- 45 transcript will verify, and there is a revised budget that was
- entered in the capital projects, over \$50,000, **B-66** I think it's
- referred to now, and it refers to the replacement of the VHF
- mobile radio system for \$3 million, and \$5,600,000. Are you
- 49 familiar with that?
- 50 MR. BUDGELL: Yes.
- 51 MR. BROWNE, Q.C.: Okay, and it therefore comes as a
- 52 surprise to you maybe that there was a working group,
- number ten ...
- 54 MR. BUDGELL: Oh, I'm aware there was a group. I'm just
- saying I was not involved.
- MR. BROWNE, Q.C.: You weren't involved but you were
- aware there was a group.
- 58 MR. BUDGELL: I was aware that there was a working
- 59 group on it.
- 60 MR. BROWNE, Q.C.: Well, did you read their report?
- 61 MR. BUDGELL: No, I haven't but I spoke to the director of
- 62 that section.
- 63 MR. BROWNE, Q.C.: Okay, you spoke to someone and
- you didn't read the report. Maybe we should go to working
- 65 group number ten. I think you're going to need your hard
- 66 copy for this, CA-201. Have you located that, Mr.
- 67 Budgell?
- 68 MR. BUDGELL: I have the RFI. I don't ... is there a page
- 69 number I should refer to?
- 70 MR. BROWNE, Q.C.: Page 30, working group number ten.
- 71 Now let me get this straight again. You're responsible for
- 72 the VHF mobile radio system?
- 73 MR. BUDGELL: I'm responsible for responding to the
- 74 question in this hearing for the generation and IS & T
- 75 groups.
- MR. BROWNE, Q.C.: And that's part of that, the VHF radio
- 77 system.
- 78 MR. BUDGELL: Yes.
- 79 MR. BROWNE, Q.C.: And you didn't know there was a
- 80 working group dealing with that particular system, is that
- what you're telling the Board?
- 82 MR. BUDGELL: The system planning department does not
- 83 have responsibility for the VHF system.
- 84 MR. BROWNE, Q.C.: Now, who's got responsibility for
- 85 that?
- 86 MR. BUDGELL: That's the information systems and
- 87 telecontrol section.
- 8 MR. BROWNE, Q.C.: And who would that be?

- 1 MR. BUDGELL: Eric Downton.
- 2 MR. BROWNE, Q.C.: Is he going to testify?
- 3 MR. BUDGELL: No, I'm testifying on his behalf.
- 4 MR. BROWNE, Q.C.: Okay, so you're testifying on behalf
- of the VHF mobile radio system in that case, I guess that's
- 6 correct?
- 7 MR. BUDGELL: Yes.
- 8 MR. BROWNE, Q.C.: Okay, working group number ten, on
- 9 page 30 of this joint committee between Newfoundland
- 10 Power and Newfoundland Hydro ... just before we begin, a
- 11 VHF mobile radio system, what does VHF stand for, can
- you put that on the record?
- MR. BUDGELL: Very high frequency.
- MR. BROWNE, Q.C.: And does Newfoundland Power
- have a VHF mobile radio system as well?
- 16 MR. BUDGELL: Yes, they do.
- 17 MR. BROWNE, Q.C.: And the scope, can you read that
- into the record?
- 19 MR. BUDGELL: Review the needs and practices with
- 20 respect to the coordination activities relating to the
- operation and extension of the VHF mobile radio system for
- both utilities with a view to enhance customer service and
- reduce operating costs.
- MR. BROWNE, Q.C.: And if you look at the assignment to
- establish a Task Force, two, numeral two, the letter (a),
- what does that say?
- 27 MR. BUDGELL: Investigate possible VHF mobile radio
- 28 system engineering alternatives for a system to service
- 29 both utilities.
- 30 MR. BROWNE, Q.C.: And (b)?
- 31 MR. BUDGELL: Cost of various alternatives.
- MR. BROWNE, Q.C.: And (c)?
- 33 MR. BUDGELL: Do an analysis of cost savings
- 34 throughout a jointly owned or shared VHF mobile radio
- 35 system.
- MR. BROWNE, Q.C.: And the summary, can you put the
- summary into the record?
- 38 MR. BUDGELL: After reviewing the technical aspects of
- 39 the two VHF mobile radio systems, the VHF working group
- 40 confirmed that both utility system control centre operators
- could talk with employees of the other utilities designated
- to do switching for them. The only alternative for a single
- VHF mobile system that is capable of serving the requirements of both utilities would be a new infrastructure.
- Also, because of the technical differences between the two

- systems, there was limited opportunity to pursue the cost
- 47 savings.
- 48 MR. BROWNE, Q.C.: And the working group's
- recommendation, 10.47, what did the group recommend?
- 50 MR. BUDGELL: Prior to one utility preparing to replace the
- VHF mobile radio system, the other utility will be contacted.
- It will then be determined if the operational requirements of
- both utilities can be met with a single system, and if the
- operating costs for such a system are acceptable to both.
- 55 MR. BROWNE, Q.C.: Now, did you do that?
- 56 MR. BUDGELL: Yes.
- 57 MR. BROWNE, Q.C.: Who did you contact?
- 58 MR. BUDGELL: I understand the people from our
- 59 telecontrol group contacted the people from the telecontrol
- group of Newfoundland Power.
- 61 MR. BROWNE, Q.C.: Now there's people and people, and
- you understand, can we get a little bit more specific? Was
- there written correspondence in reference to this?
- 64 MR. BUDGELL: I don't know. I know that the only
- 65 indications that I believe, that have been provided to me,
- was that in February of this year Newfoundland Hydro met
- 67 with Newfoundland Power and provided them with an
- alternative, or had discussions with them on a new system,
- and provided an alternative to them where they can avail of
- 70 the opportunity of our system.
- 71 MR. BROWNE, Q.C.: Did you take part in those
- 72 discussions?
- 73 MR. BUDGELL: No, I did not.
- 74 MR. BROWNE, Q.C.: And yet you're responsible for this
- 75 budget?
- 76 MR. BUDGELL: I'm responsible for, at this hearing,
- 77 responding to questions of the parties, and if I can't
- answer, to get the response for the parties.
- 79 MR. BROWNE, Q.C.: So this budgetary item, this \$8 million
- 80 over the two year period, \$8,600,000, this is within your
- 81 jurisdiction or is it not?
- 82 MR. BUDGELL: It's not in my jurisdiction.
- 83 MR. BROWNE, Q.C.: But you're just doing a favour for
- 84 someone else, is that it?
- 85 MR. BUDGELL: No, I'm not so much doing a favour, I'm
- 86 reporting on behalf ... somebody, I guess, one of the
- 87 individuals of Hydro had to stand to the budget in regards
- 88 to this hearing.
- 89 MR. BROWNE, Q.C.: Now this is a very significant item,
- 90 \$8,600,000, Mr. Budgell, would you admit to that?

- 1 MR. BUDGELL: Yes, it is.
- 2 MR. BROWNE, Q.C.: And we have a working group
- 3 recommendation that one utility was going to contact the
- 4 other utility to see if a single system was acceptable to
- 5 both, but you're saying it's your understanding that there
- 6 were meetings.
- 7 MR. BUDGELL: That was done.
- 8 MR. BROWNE, Q.C.: Is there correspondence, an
- 9 exchange of correspondence in reference to these
- 10 meetings?
- MR. BUDGELL: I don't know whether there was actual
- written correspondence or not, I'd have to check that.
- MR. BROWNE, Q.C.: Can you undertake through your
- 14 counsel to provide all exchanges of correspondence
- between Newfoundland Power and Newfoundland Hydro
- in reference to this particular item?
- 17 MR. BUDGELL: I can.
- MR. BROWNE, Q.C.: Can we get it before you leave the
- 19 stand?
- 20 MR. BUDGELL: I hope so.
- 21 MR. BROWNE, Q.C.: I want you to refer for a moment to
- 22 **CA-190**, the meetings in reference to this particular item,
- 23 and once again, I think we're going to need hard copies
- here, and I wish to go to meeting number 25 of the joint
- coordinating steering committee meetings, CA-190, held on
- Thursday, December 3, 1998. Newfoundland Power's J.J.
- 27 Murphy room.
- MR. BUDGELL: Can I have that meeting number again
- 29 please?
- 30 MR. BROWNE, Q.C.: Meeting number 25, Thursday,
- 31 December 3, 1998, from 8:30 a.m. to 12:00 noon, in
- Newfoundland Power's J.J. Murphy room.
- 33 MR. BUDGELL: I have that.
- 34 MR. BROWNE, Q.C.: And under item two, overview of
- progress, the first item says, "John vented his frustration
- regarding the lack of progress by all parties in this endeavour. To significantly reduce costs requires tough
- endeavour. To significantly reduce costs requires tough decisions by all". That's not what I was going to ask you,
- I just couldn't resist reading that again. What I'm going to
- ask you is the bullet, the second bullet there, beginning
- with, "John cited examples". Can you read that out for us
- 42 please?
- 43 MR. BUDGELL: John cited examples where cooperation
- 44 agreed to did not seem to exist and a significant
- philosophical difference between the organization. An example was in the telecommunications area where despite
- the agreement, NP learned of Hydro's plans to build a major

- 48 VHF radio network through an NLH filing with the PUB.
- 49 Philosophically NP views the telecommunications
- companies as the experts in their field, while Hydro seems
- to take the position that they can do the job better than the
- 52 telecommunications companies.
- 53 MR. BROWNE, Q.C.: Have you ever seen that before?
- 54 MR. BUDGELL: I believe I heard you have Mr. Reeves
- 55 read that out.
- MR. BROWNE, Q.C.: So you are familiar with it.
- 77 MR. BUDGELL: Yes.
- MR. BROWNE, Q.C.: Did you go and check on it and see
- 59 what the reference was?
- 60 MR. BUDGELL: The reference is John Evans' views.
- 61 MR. BROWNE, Q.C.: You're here before the Board looking
- 62 for \$8,600,000 for a VHF radio system when the Vice-
- 63 President of Newfoundland Power states through these
- 64 minutes, Newfoundland Power views the communications
- $^{65}$  companies as the experts in their field, while Hydro seems
- $\,$  to take the position they can do the job better than the
- 67 telecommunications companies. Do you have any
- 68 comment on that?
- 69 MR. BUDGELL: I think that's John Evans personal view in
- 70 the minutes, and he's welcome to his view. I don't think it's
- 71 Hydro's view.
- 72 MR. BROWNE, Q.C.: I refer you to item one, it says the
- 73 minutes were accepted as distributed.
- 74 MR. BUDGELL: I'm assuming that's the minutes of the
- 75 previous meeting.
- 76 MR. BROWNE, Q.C.: And you don't think these minutes
- 77 were accepted?
- 78 MR. BUDGELL: I don't know but I would personally have
- 79 trouble with that statement.
- 80 MR. BROWNE, Q.C.: Go to meeting number 26 for a
- moment, Mr. Budgell.
- 82 MR. BUDGELL: Yes.
- 83 MR. BROWNE, Q.C.: Meeting number 26 was held 1:30
- p.m. on January 26th, 1999, at Hydro Place in St. John's, and
- 85 the attendees were Mr. Evans, Mr. O'Rielly, Mr. Reeves and
- 86 Mr. Clarke. Item one, meeting number 25, what does it
- 87 state?
- 88 MR. BUDGELL: The minutes were accepted as distributed.
- 89 MR. BROWNE, Q.C.: And under the first bullet there in
- $\,$  90  $\,$  item two, there's an arrow, VHF coordination, can you read
- 91 that into the record for us?
- MR. BUDGELL: I'm sorry, give me the reference again

- please? 1
- MR. BROWNE, Q.C.: VHF coordination. 2
- 3 MR. BUDGELL: VHF coordination, Hydro does plan to
- replace its VHF radio, however, not until 2003/2004. Hydro 4
- presented a communication budget to the Public Utilities 5
- Board as part of its 1999 capital plan. The work associated 6
- with 1999 relates only to the powerline carriers which is 7
- used for protection on the transmission line. Dave pointed 8
- out that Newfoundland Tel is still evaluating the possibility 9
- of across the island VHF link which could be used by a 10
- number of subscribers. Hydro will be exploring this as one 11
- of its options prior to the year 2003, along with talking to 12
- Newfoundland Power about the possibility of coordination. 13
- MR. BROWNE, Q.C.: Is that in fact still true? Does Hydro 14
- plan to replace your VHF radio in 2003/2004? 15
- MR. BUDGELL: It's 2002/2003 currently. 16
- 17 MR. BROWNE, Q.C.: And why did you move it down a
- 18
- MR. BUDGELL: This is in reference to the, this is in 19
- reference to, I guess, the statement, the 1997 20
- communications plan which was filed with the Board, I 21
- don't remember it having the VHF in that timeframe 22
- personally, but I can't speak for what Dave Reeves was 23
- 24 indicating to Newfoundland Power at that particular time,
- but I have to accept that it was looking at options for doing 25
- the VHF radio system prior to the year 2003, and that's what 26
- was on the go ... Hydro was having active discussions with 27
- Aliant in the hopes that Aliant would build a system and 28
- would sign up parties on the island to use that particular 29
- system, and Hydro wouldn't have to build one by itself, 30 and one of those parties, or several of, or two of those 31
- parties would be Newfoundland Power and Newfoundland 32
- and Labrador Hydro. 33
- MR. BROWNE, Q.C.: And the other two were the RCMP 34
- and the Royal Newfoundland Constabulary, is that true? 35
- MR. BUDGELL: Yes, the Coast Guard, and I believe there 36
- was ... 37
- MR. BROWNE, Q.C.: And the Coast Guard. 38
- MR. BUDGELL: The Coast Guard and Works Services and 39
- Transportation, which is one of the groups that share our 40
- current system. 41
- MR. BROWNE, Q.C.: So Works Services and 42
- Transportation shares your system? 43
- MR. BUDGELL: Yes, we share costs with them on our 44
- system, they pay us to use our system. 45
- MR. BROWNE, Q.C.: So of the \$8 million, the \$8,600,000, 46
- you're seeking from the Board, are they making a 47

- contribution towards that?
- (2:30 p.m.)
- MR. BUDGELL: Yes, they will be sharing in the cost. We
- have an intent from them that they will, or are interested in
- going in on that system with us.
- MR. BROWNE, Q.C.: Going in on it, are they going in on
- at five percent, 10 percent, 50 percent?
- MR. BUDGELL: I think their use on the system, based on
- the current system, is in the range of 40 to 50 percent.
- MR. BROWNE, Q.C.: So they're going to give you \$4
- million?
- MR. BUDGELL: I don't know that the arrangements have 59
- progressed to the extent where the, whether there will be a
- capital infusion into the project or whether we will complete
- the project and then they would pay us on a month-by-
- month basis.
- MR. BROWNE, Q.C.: So isn't this something the Board
- should know before the Board is asked to approve that
- budget, that there is someone out there who might be
- going to give you some money? Is that reasonable?
- MR. BUDGELL: Yes.
- MR. BROWNE, Q.C.: And is this the first time the Board
- has been informed of that or is it just news to me?
- MR. BUDGELL: I don't know whether that's in one of the
- RFI's or not. I can't recall.
- MR. BROWNE, Q.C.: Now what about Newfoundland
- Power, we've got the Department of Transportation on side,
- they want to use it, but what about Newfoundland Power?
- MR. BUDGELL: Well, just stepping back for a second, with 76 Aliant, Aliant was trying to sign everybody up for a 77
- system, and it couldn't get enough users and that particular
- proposal sort of fell apart. They couldn't proceed, so
- Hydro had discussions with CRTC in regards to how we
- could proceed with Newfoundland Power as being part of 81 82 our system and Works Services, and got an indication that
- we could proceed and not be a common carrier ... Works
- Services and Transportation were part of the proposal, but
- we would have to have Newfoundland Power as a capital
- ... would have to share in the capital if they were to have a
- part of the system, and I understand that our people met
- with Newfoundland Power in February of this year, had a 88
- consultant present to Newfoundland Power the additional
- 89
- cost associated with including their coverage area in our
- 91 proposal for the VHF system, and Newfoundland Power
- indicated at that time again, in the communications that I 92
- had with the people in the telecontrol department, that they
- would consider it, the costs looked expensive to their view,
- but they would get back to us on that.

- 1 MR. BROWNE, Q.C.: And?
- 2 MR. BUDGELL: Well, we haven't heard what they ...
- 3 MR. BROWNE, Q.C.: So you're telling us that
- 4 Newfoundland Power isn't cooperating at this point, is that
- 5 what you're telling us?
- 6 MR. BUDGELL: Well, Newfoundland Power haven't given
- 7 us any indication that they want to proceed. I'm assuming
- 8 from their opposition, or the appearance of opposition to
- 9 the proposal in this hearing that they're not interested in
- proceeding with us in this proposal.
- MR. BROWNE, Q.C.: Was there a consultant's report you
- iust mentioned?
- MR. BUDGELL: The consultant did the costs. We have
- different service territories, so the cost that you see is only
- to service our areas, so in order to cover off Newfoundland
- Power's areas, we would have to have additional repeaters
- and what have you.
- 18 MR. BROWNE, Q.C.: Can you file that through your
- 19 counsel, get an undertaking to file that consultant
- information with the Board?
- MR. BUDGELL: I would assume so, yes, it shouldn't be a
- 22 problem.
- 23 MR. BROWNE, Q.C.: Your own VHF system, it indicates in
- **B-66**, the revised October 31, 2001, capital budget, and
- under the nature of the project, it says that site controllers
- and radio repeaters are located at each of 29 sites across
- 27 the island and approximately 350 mobile and portable
- radios. Now these radio repeater sites, are these yours, or
- are they part of the network?
- 30 MR. BUDGELL: Part of which network?
- 31 MR. BROWNE, Q.C.: Are they a part of the network, the
- 32 VHF network which you're buying into
- 33 MR. BUDGELL: Yes, these are part of our, this is part of
- our network. I don't know if all these repeaters are located
- on our structures though. Some of them may be, I would
- suspect, located on Aliant structures.
- 37 MR. BROWNE, Q.C.: So you've got 29 sites across the
- island.
- 39 MR. BUDGELL: Yes.
- 40 MR. BROWNE, Q.C.: Now how many sites does
- Newfoundland Power have across the island? Do you
- 42 know that?
- 43 MR. BUDGELL: I had a number, if you'll bear with me, I
- might be able to find it.
- MR. BROWNE, Q.C.: Sure.

- 46 MR. BUDGELL: Nineteen.
- 47 MR. BROWNE, Q.C.: They have 19, and where are their
- 48 sites in proximity to your sites?
- 49 MR. BUDGELL: I wouldn't know the location of their sites,
- 50 but I would assume their sites are located to their areas of
- 51 business, and the majority of which, I would expect to be
- on the Avalon Peninsula.
- 53 MR. BROWNE, Q.C.: You think their sites are all on the
- 54 Avalon Peninsula?
- 55 MR. BUDGELL: No, I would say a good many of them are
- on the Avalon and in the major load centres where they do
- 57 service.
- 58 MR. BROWNE, Q.C.: And would you have sites on the
- 59 Avalon Peninsula?
- 60 MR. BUDGELL: There's a map in the communications plan
- in '97 that was filed that locates our sites.
- 62 MR. BROWNE, Q.C.: Can you repeat that answer please?
- 63 MR. BUDGELL: There's a map of the locations of our sites
- in the communications plan that was filed with the Board
- and I believe it got filed again in one of the demand for
- 66 particulars at this hearing. If I could refer to that?
- 67 MR. BROWNE, Q.C.: Sure, please.
- 68 MR. BUDGELL: It was filed as part of ... not on this
- 69 particular item, but **NP-180**, which was associated with the
- 70 microwave proposal.
- 71 MR. BROWNE, Q.C.: Do you have that in ... Terry, do you
- 72 have that?
- 73 MR. O'RIELLY: The map is not available.
- 74 MR. BROWNE, Q.C.: Pardon?
- 75 MR. O'RIELLY: The map is not available.
- 76 MR. BROWNE, Q.C.: Okay, so we're going to need a hard
- 77 copy of that, **NP-180**.
- 78 MR. BUDGELL: It's figure A-2.
- 79 MR. BROWNE, Q.C.: Is it the same as Mr. Henderson's
- 80 Schedule 4 in his evidence?
- 81 MR. BUDGELL: You may be right, yes.
- 82 MR. BROWNE, Q.C.: Is that the same as that? That's what
- 83 I have.
- 84 MR. BUDGELL: Yes, it could be the same schedule. His
- would be in colour.
- 86 MR. BROWNE, Q.C.: Yes.
- 87 MR. BUDGELL: But the good thing, I think, to draw from
- the ... you'll get the sites and locations there. The one I'm

- 1 looking at ... no, that's the microwave.
- 2 MR. BROWNE, Q.C.: Yes, okay. That's from Henderson's
- 3 Schedule 4?
- 4 MR. BUDGELL: No, this is not the ...
- 5 MR. BROWNE, Q.C.: On the screen.
- 6 MR. BUDGELL: Yeah, this is not the right one. Is there
- 7 another ... no, I think he just has the microwave system, not
- 8 the VHF.
- 9 MR. BROWNE, Q.C.: So the microwave is in A-4, is it?
- 10 MR. BUDGELL: Yes.
- 11 MR. BROWNE, Q.C.: Figure A-4, on the Avalon Peninsula,
- there you see it. Have you done an overlapping document
- which shows Newfoundland Power, where they're located
- and Hydro, where you're located?
- MR. BUDGELL: I believe there is, in Dave Reeves'
- presentation, there's a general breakdown of the island, but
- I mean it's not perfectly exact but it gives an indication.
- MR. BROWNE, Q.C.: Is that in the Schedule 4 again?
- MR. BUDGELL: I don't know what the schedule number
- would be.
- 21 MR. BROWNE, Q.C.: I think it was the previous one, Terry.
- 22 MR. BUDGELL: There we go. Go back.
- MR. BROWNE, Q.C.: Okay, does this show the sites?
- MR. BUDGELL: No, no, just the service territory you were
- interested in.
- MR. BROWNE, Q.C.: That's the service area?
- 27 MR. BUDGELL: Yes.
- MR. BROWNE, Q.C.: Do you have at Hydro specific, a
- specific plan of Newfoundland Power's VHF sites? Do you
- 30 have that here?
- MR. BUDGELL: I don't have that here, no.
- MR. BROWNE, Q.C.: But does Hydro have it up there?
- 33 MR. BUDGELL: They could, I don't know. Newfoundland
- Power, I'm sure, has it, but ...
- 35 MR. BROWNE, Q.C.: I would think that they would have
- it, but would Hydro have it as well?
- 37 MR. BUDGELL: I don't know the answer to that question.
- 38 MR. BROWNE, Q.C.: Can you find that out overnight,
- undertake to find that out and if you have it as part of your,
- in your documents, can you file that in the morning please?
- 41 MR. BUDGELL: Yes.

- 42 MR. BROWNE, Q.C.: And can we have filed specifics of
- 43 your sites, if you don't have them there already?
- 44 MR. BUDGELL: Our sites are on Figure A-2.
- 45 MR. BROWNE, Q.C.: Figure A-2, okay.
- 46 MR. BUDGELL: Figure A-2 of the '97 study. The circles,
- 47 you can see here that the circles are leased sites, but those
- would be where our repeaters are located on Aliant's sites,
- and the square blocks are the Hydro owned sites.
- 50 MR. BROWNE, Q.C.: Now which of these would not be
- 51 serviced by Newfoundland Power?
- 52 MR. BUDGELL: Newfoundland Power has their own sites.
- 53 MR. BROWNE, Q.C.: Yeah, I realize that, but I see that you
- 54 have some sites in Newfoundland Power's distribution area
- 55 as well.
- 56 MR. BUDGELL: Yes, because of our 230 kV network, where
- our network goes, that's where we have to have coverage,
- 58 it's where our crews are working.
- 59 MR. BROWNE, Q.C.: But you can share a VHF mobile
- radio system with the Department of Transportation, but
- on you can't share one, yourself and Newfoundland Power
- can't get together to share one?
- 63 MR. BUDGELL: Yes, we can share one, but you have to ...
- Newfoundland Power has their own right now.
- 65 MR. BROWNE, O.C.: I realize that.
- 66 MR. BUDGELL: And they've had their own for a long
- 67 period of time, so we would be interested in having
- Newfoundland Power come on board with us on our new
- 69 one.
- 70 MR. BROWNE, Q.C.: So you're committed to that?
- 71 MR. BUDGELL: Yes.
- 72 MR. BROWNE, Q.C.: You see some cost savings in that,
- 73 if Newfoundland Power came in with you in reference to
- 74 that?
- 75 MR. BUDGELL: Of course, if Newfoundland Power at some
- 76 future stage was going to invest in a new network, now if
- 77 the VHF ... our two systems are not compatible, we can't
- 78 talk to each other.
- 79 MR. BROWNE, Q.C.: It's my understanding from the
- 80 minutes that we met (sic), that when you were replacing
- yours, that was the time that things could happen.
- 82 MR. BUDGELL: Yes, and I think you will see some
- 83 reference to their desire to have discussions on the VHF
- 84 system in the correspondence which was filed as part of
- 85 this **NP-180**, in the letters from Mr. Bragg to Mr. Downton.
- 86 MR. BROWNE, Q.C.: But you're not yet at the stage, at

- least you haven't heard back from Newfoundland Power, 1
- where they're going to say, they're going to share with you 2
- on this expensive item? 3
- MR. BUDGELL: Yeah, they haven't indicated to us, and we 4
- are assuming from that that they are not interested. 5
- MR. BROWNE, O.C.: And they asked you a lot of 6
- questions about yours, about eight pages of transcript 7
- there, and yet you haven't heard back from them? 8
- MR. BUDGELL: That's the indication that I have from the 9
- people in the telecontrol department that were in ... 10
- MR. BROWNE, Q.C.: Can you check that out overnight 11
- and see where it is, and maybe let us know in the morning? 12
- MR. BUDGELL: Yes, yes. 13
- MR. BROWNE, Q.C.: Where we are with that. I notice on 14
- your proposal, and we'll have to come back to some of this 15
- in the morning and see what you're going to file overnight 16
- because of the expense of this particular item. I notice that 17
- there's no cost benefit study done in reference to the 18
- proposal to spend \$8,600,000 worth of money, a formal cost 19
- benefit study was not required, and I think you made 20
- reference to what a cost benefit study does in your 21
- evidence yesterday when you were speaking to our 22
- colleague, Janet Henley Andrews. What does a cost 23
- 24 benefit study do?
- 25 MR. BUDGELL: Well, it depends on the set up or the interpretation that one puts on it, but the analysis that has
- 26 been completed in regard to this particular project, they 27
- indicated that a formal cost benefit study was not required, 28
- it was an indication that this is a system that met the 29
- guidelines of the earlier part of the capital budget proposal 30
- and didn't require one, but Hydro is going to have to 31
- replace this particular item, so the cost study would only 32 centre, from our perspective, around which of the 33
- alternatives is the cheapest and from that perspective, if 34
- one assumes that that's a cost benefit study, there was a 35
- review of the actual costs, but the cost benefit study could 36
- only be done if there is an alternative of not to go ahead 37
- and an alternative to go ahead, and what we're saying in 38
- this particular case, in our view, there is no alternative not 39
- to go ahead. We'd have to stand to the risk of losing our 40
- total VHF system. 41
- MR. BROWNE, Q.C.: But yet according to the minutes you 42
- said in January 26th, 1999, two years and some months ago, 43
- that you weren't planning to replace this until 2003/2004. 44
- MR. BUDGELL: Before that. We weren't planning to 45
- replace it before that time period, agreed. 46
- MR. BROWNE, Q.C.: Can you see where an item like this 47
- might be of obvious concern to consumers, where 48
- Newfoundland Power is out there spending money on it, 49

- and you're spending money on it, and we see minutes
- where a Vice-President of Newfoundland Power makes
- reference to philosophical differences between the two of
- 53 you in reference to it, and yet we see a budgetary item of
- \$8,600,000 before us. Can you see where that might be a 54
- source of concern, would you grant me that?
- MR. BUDGELL: Yes, but I think again, I go back to the, I
- think the comments of the Newfoundland Power individual, 57
- 58 it's his own personal assumptions on what he reads into
- the VHF ... not the VHF ... I think it was in regards to
- Hydro's plan in regards to its system, it's telecontrol 60
- system, that it was going to have to update.
- MR. BROWNE, Q.C.: In any case, you've given us a lot of
- information in reference to it, including the involvement of
- the Department of Works Services and Transportation, and
- Newfoundland Power, you're still waiting for a reply from Newfoundland Power, so maybe we'll see what overnight
- brings, and we'll come back to this item tomorrow, and in 67
- 68 the meantime I'll go on and ask you some further questions. Can you go to CA-147 please? I'm sorry, I think that's the
- wrong number there. CA-48, can you go to CA-48?
- MR. BUDGELL: Can I ask what it is in relation to? I keep
- these in different areas.
- MR. BROWNE, Q.C.: Well, according to my notes, I just 73
- told myself to go to CA-48, so I'll have to wait and see
- myself. (laughter) Yes, this was a question that was
- provided by our expert, Mr. Bowman, and it poses the
- question, the alternatives may be brought forward under a
- general request for generation proposals (inaudible) to
- procure new generation, and it asks you to make specific
- references. Can you go through your response there?
- MR. BUDGELL: Read it all, starting from the bottom of that
- 82 page?
- MR. BROWNE, Q.C.: Yes, I might, you can expand upon
- your response, I guess.
- MR. BUDGELL: Do you want me to read it?
- MR. BROWNE, Q.C.: Yes, you can start there, just put it
- into the record.
- MR. BUDGELL: This is for items (a) and (b), the following 88
- is a description of Hydro's least cost resource planning 89
- process as it applies to the island interconnected system,
- under general methodology consideration. The planning
- process is an orderly development and comparison of all
- relevant system costs for all technically acceptable
- alternatives to determine which is least cost.
- principles are applied to both transmission and generation 95
- planning. Least cost resource and transmission planning 96
- utilize current engineering and economic concepts and
- procedures, advanced computer software, and the expertise

- and experience of utility system planners and consultants.
- 2 Inputs to these planning processes include comprehensive
- 3 data, definition for the existing systems load, and
- 4 generating capability, planning criteria and future resource
- 5 options.
- 6 MR. BROWNE, Q.C.: Okay, I think it refers to, it makes
- 7 reference to the fact that you're entering into agreements
- 8 there with Fortis Energy, Abitibi Consolidated, and Corner
- 9 Brook Pulp and Paper, is that the area we're into here for
- new generation?
- 11 MR. BUDGELL: Yes.
- 12 (3:45 p.m.)
- MR. BROWNE, Q.C.: Are you out actively working on that
- particular, those particular sites now, can you tell me that?
- MR. BUDGELL: Which particular ones are you referring
- 16 to
- MR. BROWNE, Q.C.: Say in Bishops Falls, and ...
- MR. BUDGELL: No, we have no involvement with the
- 19 construction of that site.
- MR. BROWNE, Q.C.: And the other site, do you have any
- involvement with that?
- 22 MR. BUDGELL: What other site is that?
- MR. BROWNE, Q.C.: In Corner Brook and Deer Lake?
- MR. BUDGELL: No, no involvement.
- MR. BROWNE, Q.C.: So you have no involvement in
- either?
- 27 MR. BUDGELL: We were only involved in the Granite
- 28 Canal site.
- 29 MR. BROWNE, Q.C.: In Granite Canal. In reference to
- 30 those other two sites from which you are purchasing
- energy, I guess, that's the limit of your involvement, you're
- purchasing energy?
- 33 MR. BUDGELL: Yes.
- MR. BROWNE, Q.C.: And you're not sending engineers
- out there to take a look or ...
- 36 MR. BUDGELL: No.
- 37 MR. BROWNE, Q.C.: Nothing of that sort.
- 38 MR. BUDGELL: Our only involvement would be to review
- 39 the, any information they provide to us.
- 40 MR. BROWNE, Q.C.: Okay, so you do have some
- involvement, you're reviewing information they provide to
- 42 you?
- 43 MR. BUDGELL: Well, before the systems get connected

- onto the island grid, our engineers would have to have a
- look at the design of the development to ensure that we see
- no problem with those developments.
- 47 MR. BROWNE, Q.C.: And these two developments are
- 48 outside the sphere of the regulator.
- 49 MR. BUDGELL: Yes.
- 50 MR. BROWNE, Q.C.: Now when these people go out and
- 51 take a look at all of that, are they going to be using
- regulated funds, is that how you're paying them to do that?
- 53 MR. BUDGELL: They won't be going out, I don't think.
- 54 MR. BROWNE, Q.C.: They're dealing with non-regulated
- 55 entities and they're doing checks and so on, have you
- 56 informed your people to use time cards or something so the
- 57 ratepayers aren't getting charged for it?
- 58 MR. BUDGELL: I'm not aware that that direction has been
- 59 provided.
- 60 MR. BROWNE, Q.C.: Do any people in your department do
- any work ...
- 62 MR. BUDGELL: There will be very limited activity. It
- 63 would essentially be critical drawings, i.e., protection
- 64 control type drawings associated with the interconnection
- 65 to the system.
- 66 MR. BROWNE, Q.C.: It's more system oriented.
- 67 MR. BUDGELL: Yes.
- 68 MR. BROWNE, Q.C.: Than dealing with the entities
- 69 themselves.
- 70 MR. BUDGELL: Yes, it's a normal type of business that we
- 71 would have ongoing with any entity that's putting
- 72 equipment on the system. It wouldn't be anything that
- 73 would take more than a day or two for the appropriate
- 74 person to review. It's incidental.
- 75 MR. BROWNE, Q.C.: But if these people are out there
- reviewing and if they're assisting in any way, and it's out of
- 77 the sphere of the regulation of this Board, and outside the
- sphere of regulated funds, do you have a system in place, or have you put any kind of system in place to ensure
- of have you put any kind of system in place to ensure
- 80 integrity there where the ratepayers are not paying for any
- of these services?
- 82 MR. BUDGELL: Yeah, our people would not be providing
- 83 services for the construction of these sites, or construction
- 84 management.
- 85 MR. BROWNE, Q.C.: Yeah, I think you told me that, but
- 86 then you said some of them might be going out to take a
- 87 look.
- 88 MR. BUDGELL: No, they'd only be looking at drawings
- 89 that we requested be provided to us.

- 1 MR. BROWNE, Q.C.: And have you set up a standard
- within your department to ensure that the ratepayers'
- 3 interests are protected in reference to these projects?
- 4 MR. BUDGELL: I'm not aware that there is anything set up
- as yet. I don't expect that there would be any involvement
- 6 from our people until 2003 on these sites. It would be an
- 7 activity that would only be undergone during the
- 8 commissioning stages of these projects.
- 9 MR. BROWNE, Q.C.: But if they are involved, if they will
- be getting involved, are you putting any system in place to
- safeguard the ratepayers' interest there? Say tracking of
- 12 hours, for instance?
- MR. BUDGELL: I'm not aware that there's one being put in
- place. There is no activities in 2002 that I know of
- associated with these projects.
- MR. BROWNE, Q.C.: Now, do you have any dealings with
- 17 CF(L)Co. yourself?
- 18 MR. BUDGELL: Not a lot.
- MR. BROWNE, Q.C.: Do you have some?
- 20 MR. BUDGELL: Yes, our department might do some
- 21 analysis for CF(L)Co..
- 22 MR. BROWNE, Q.C.: What type of analysis do they do for
- 23 CF(L)Co.?
- MR. BUDGELL: Well if CF(L)Co. has a problem associated
- with any of their systems, they may ask us for assistance in
- evaluation.
- 27 MR. BROWNE, Q.C.: Do you charge them for that effort?
- MR. BUDGELL: Yes, there is, our costs are split out to all
- 29 Hydro's, all of our corporate entities.
- 30 MR. BROWNE, Q.C.: Is there a standard that is in place or
- 31 is it just, like so much an hour for doing the work as an
- engineering hour used?
- 33 MR. BUDGELL: For our system planning department,
- because it's not a, because it wouldn't be on the basis of a
- particular project or a work order, there is a percentage of
- our annual costs each and every year allocated to
- 37 CF(L)Co., as support, and I'm talking about the system
- planning department.
- 39 MR. BROWNE, Q.C.: What kind of percentage?
- 40 MR. BUDGELL: I don't recall ...
- MR. BROWNE, Q.C.: Can you elaborate on that a little? Is
- it just a ball parking?
- 43 MR. BUDGELL: It's a number that was developed many
- years ago from what I understand based on prior activities.
- 45 It's a percentage of our costs.

- 46 MR. BROWNE, Q.C.: Has it been updated in reference to
- wages, I'm sure ... you said it was developed quite a number
- 48 of years ago.
- 49 MR. BUDGELL: It's a percentage.
- 50 MR. BROWNE, Q.C.: It's a percentage.
- 51 MR. BUDGELL: It's a percentage so it doesn't need to be
- 52 updated on that basis.
- 53 MR. BROWNE, Q.C.: So that's the method that you're
- using to ensure ratepayers funds aren't subsidizing?
- 55 MR. BUDGELL: Yes.
- 56 MR. BROWNE, Q.C.: You do it on a percentage basis?
- 57 MR. BUDGELL: Yes.
- MR. BROWNE, Q.C.: Do you have any idea as to how the
- 59 percentage was developed?
- 60 MR. BUDGELL: I understand it was developed a number
- of years ago based on some activities.
- 62 MR. BROWNE, Q.C.: Is there a paper out there in ...
- 63 MR. BUDGELL: Or some review.
- 64 MR. BROWNE, Q.C.: Is there paper out there in reference
- 65 to that?
- 66 MR. BUDGELL: I'm not aware of any. It's been in place as
- 67 long as I remember.
- 68 MR. BROWNE, Q.C.: But somewhere it must be written
- what the percentage is or what the agreement is.
- 70 MR. BUDGELL: I'm sorry, what the percentage is ...
- 71 MR. BROWNE, Q.C.: There must be writing somewhere.
- MR. BUDGELL: Yeah, I'm sure we can find out through the
- 73 system what the percentage is of system planning's
- activities that are charged annually to CF(L)Co..
- 75 MR. BROWNE, Q.C.: Can you have your counsel
- 76 undertake to provide to us any written paper that's out
- there in reference to the general procedure that's followed?
- 78 MS. GREENE, Q.C.: That's filed in **NP-11(b)**, the procedure
- 79 for charging CF(L)Co.. If you're asking a more specific
- 80 question, I wonder if you could identify it. That's already
- on the record.
- MR. BROWNE, Q.C.: That's already filed, NP-11?
- 83 MS. GREENE, Q.C.: Yes.
- 84 MR. BROWNE, Q.C.: Okay.
- 85 MS. GREENE, Q.C.: Yeah, 11(b).
- 86 MR. BROWNE, Q.C.: I went from Grand Falls to CF(L)Co.
- 87 just as a test, but if it's already there I'll take a look at it

- overnight myself and I'll ask you some questions about it 1
- in the morning. 2
- MS. GREENE, Q.C.: That's the procedure for charging 3
- CF(L)Co., which was one of the subject matters of 4
- discussion with Newfoundland Power's witness, Mr. 5
- Browne. 6
- 7 MR. BROWNE, Q.C.: Can you go to CA-52 please, and the
- question put there, Hydro is forecasting strong growth in 8
- demand for the next two years, yet demand growth has 9
- been relatively flat since Hydro's last filing, and what are 10
- the drivers behind this. Is this, your answer to this, is this 11
- still current? Can you read your answer into the record? 12
- MR. BUDGELL: The significant drivers behind Hydro's 13 interconnected island higher demand forecast in 2001 and 14
- 2002 include increased sales to Newfoundland Power 15
- attributed to a return to normal weather assumption relative
- 16 to recent years of below normal heating degree days, 17
- coupled with modest growth expectations. As well, 18
- increased sales to Corner Brook Pulp and Paper Limited are 19
- associated with an increase in power (inaudible) as 20
- anticipated by the customer, see NP-158. 21
- MR. BROWNE, Q.C.: Is that still current? Do you still 22
- predict increased sales to Corner Brook Pulp and Paper? 23
- MR. BUDGELL: I think still an increase but it's not as 24
- dramatic, and that's filed as part of my second supplemental 25
- evidence. I believe the demand was 67 and the new power 26
- ... the power in order, there is a paragraph in the 27
- supplemental indicating that they had advised us in this 28
- year's power in order, subsequent to us doing the 29
- supplemental evidence and the new forecast, that they 30 wished the power in order to be 56 rather than the 67 that
- 31 was in the forecast, so 56 is still an increase but it's not as 32
- high. It's five megawatts higher, not the 15 or so 33
- megawatts higher. 34
- MR. BROWNE, Q.C.: So this forecasting is still on track? 35
- MR. BUDGELL: Yes, and the, the other change in regard to 36
- this is in relation to the, this is in relation to the as-filed 37
- Newfoundland Power forecast, and I think the new forecast 38
- for Newfoundland Power is a little higher on an energy 39
- basis, sales basis. 40
- MR. BROWNE, Q.C.: Newfoundland Power is looking for 41
- more from you? 42
- MR. BUDGELL: I think this was discussed the other day 43
- too. It's in the supplemental evidence. 44
- MR. BROWNE, Q.C.: Yes. Newfoundland Power's 45
- requirements from you, is that driven by demands for 46
- electric heat? 47
- MR. BUDGELL: Yes, part of it. 48

- MR. BROWNE, Q.C.: Is that the major part?
- MR. BUDGELL: I think it's the, there's indications, I think,
- in past hearings that they derive perhaps half their revenue
- from that resource.
- MR. BROWNE, Q.C.: And maybe that's ... it's 4:00, do you
- want to break there, Mr. Chairman?
- MR. NOSEWORTHY, CHAIRMAN: Is it a convenient time
- 56 for you or would you prefer to go on for another little
- while?
- MR. BROWNE, Q.C.: I've got about another hour, I would 58
- say, but I want to see some of this stuff that's filed
- overnight.
- MR. NOSEWORTHY, CHAIRMAN: Okay.
- MR. BROWNE, Q.C.: Now we talked yesterday about
- going until 4:30. I don't know if that's ... I'm prepared to go
- till 4:30, but has that been raised with the Board yet?
- MR. KENNEDY: No, it hasn't been raised with the panel
- 66 yet.
- MR. BROWNE, Q.C.: Okay, very good, well I'll leave that
- one alone. Thank you very much.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- Browne, thank you, Mr. Budgell. We'll reconvene at 9:30
- tomorrow morning.
- MS. BUTLER, Q.C.: Mr. Chairman, I wonder if I might just
- get some sense of tomorrow's agenda for perhaps the
- benefit of Mr. Roberts and I who might be on if things are
- going to complete with Mr. Budgell. What I had said
- yesterday in the meeting of counsel was that if, in fact, we 76
- got till lunchtime and Mr. Budgell was not, or was just 77
- complete, I don't know if there'd be any merit in my starting
- Mr. Roberts. If on the other hand, Mr. Budgell completes
- early in the morning, then perhaps I might take advantage
- of, you know, three quarters of the day, so perhaps
- between Mr. Browne and Mr. Kennedy now, we might have
- some sense of that. Otherwise, I might be working tonight 83
- with a staff member that may not be necessary.
- MS. GREENE, Q.C.: And our concern is with respect to the
- schedule. We would not like to lose another half day if at 86
- all, if it can be avoided, so yes, it would be very helpful if 87
- Mr. Browne and Mr. Kennedy, and the panel too, I guess,
- could indicate how long they plan to be tomorrow so we 89
- can plan when Mr. Roberts will need to be ready to start at 90
- some stage tomorrow.
- MR. NOSEWORTHY, CHAIRMAN: Mr. Browne, would
- you have any notion at all?
- MR. BROWNE, Q.C.: The witness has undertaken to give
- some information in reference to the radio system, and the

- areas that I want to deal with them tomorrow, in fairness to
- 2 him, if he wants to look them over ... demand side
- 3 management, I'll be dealing with that tomorrow, and one or
- 4 two other areas, so I can't see being any longer than the
- 5 break, but I don't know what we might stumble upon, so it
- 6 could be, we may go longer than the break, the morning
- 7 break.
- 8 MR. KENNEDY: And Chair, realistically, between the
- 9 Consumer Advocate, myself, the panel, redirect, questions
- arising, it would be highly unlikely that we'll even be
- wasting an afternoon, but rather be fortunate to finish with
- Mr. Budgell by the end of tomorrow.
- MR. NOSEWORTHY, CHAIRMAN: I'm taking from that,
- 14 Counsel, that you're, you will be a little while as well.
- 15 MR. KENNEDY: That's correct.
- 16 MR. NOSEWORTHY, CHAIRMAN: I suspect.
- MS. GREENE, Q.C.: Well, Mr. Roberts will be ready if that
- 18 occasion should arise?
- 19 MR. NOSEWORTHY, CHAIRMAN: Well, I think if we
- were to get beyond into the afternoon, certainly if we were
- to get a full half a day it might be appropriate. It doesn't
- look that way at this point in time, so I think there's a
- 23 distinct possibility from what I'm hearing in any event that
- 24 we'll have a very small window of opportunity tomorrow
- afternoon if we were to bring Mr. Roberts forward, so I
- think we'll assume for planning purposes, and Ms. Butler's
- evening, that we will not be, we will not be seeing Mr.
- 28 Roberts come on the stand tomorrow.
- MS. BUTLER, Q.C.: That's fine, thank you, Mr. Chairman.
- I think it is of benefit to the witness honestly as well, you
- 31 know, to know whether he's going to be on the stand
- 32 tomorrow.
- 33 MR. NOSEWORTHY, CHAIRMAN: Yes, understood, yes
- 34 ... okay?
- MR. HUTCHINGS: Mr. Chairman, if I might, if we do have
- a little extra time tomorrow afternoon, I am foreseeing the
- 37 possibility we may need to have Mr. Henderson back to
- 38 address the document that was filed earlier on about the
- hydrology. We're having some difficulty in reconciling all
- 40 the numbers we have, and I don't think it will take very
- long, but if we do happen to have an hour tomorrow
- afternoon, that might be a convenient time.
- 43 MR. NOSEWORTHY, CHAIRMAN: Do you have any
- comment, Ms. Greene, on that?
- 45 MS. GREENE, Q.C.: Will we have Mr. Henderson on and
- off in a short time that it would appear that we would have
- available, otherwise he's going to be split too with the cost
- of capital, so I guess the only thing I can say is that we'll

- have to reassess as to where we are. I would not like to put
- Mr. Henderson on, any more than Ms. Butler would like to
- 51 have Mr. Roberts on, if he can't be complete, and we are
- 52 having a break next week because we go back to cost of
- 53 capital, and this is the first I've heard that there was a
- request for any additional evidence from Mr. Henderson.
- 55 MS. HENLEY ANDREWS: We only got the document
- 56 yesterday.

- 57 MS. GREENE, Q.C.: Yes, I understand, but this is the first
- 58 time I've heard, and I'm not even sure what is the schedule
- for tomorrow for Mr. Henderson.
- 60 MR. NOSEWORTHY, CHAIRMAN: I think realistically the
- only thing we can do is wait to see what transpires
- tomorrow and see if we have the time to begin and
- 63 complete that in a realistic fashion. Okay, thank you very
- much. We'll see you at 9:30 in the morning.
  - (hearing adjourned to November 9, 2001)