- 1 (9:30 a.m.)
- 2 MR. NOSEWORTHY, CHAIRMAN: Thank you and good
- 3 morning everybody. Beautiful morning out there. I trust
- 4 everybody had a pleasant respite from the constancy of
- 5 this hearing, no disrespect to anybody out there. I
- 6 certainly did, thank you very much. There are some, I
- 7 think, some new faces this morning. Perhaps before we get
- started I could ask the counsels to introduce the people at
- 9 the table with them. I don't see any at the Hydro table or
- the Newfoundland Power table. The industrial customers,
- 11 please.
- MR. HUTCHINGS: Yes, thank you, Mr. Chairman, good
- morning. My pleasure to introduce to the Board, Mr. Cam
- Osler, whose evidence has been pre-filed. He is the
- principal with Inter-Group and we'll be hearing from him
- later in the week, joining us from Winnipeg.
- 17 MR. NOSEWORTHY, CHAIRMAN: Good morning, Mr.
- Osler. The Consumer Advocate, please.
- MR. BROWNE, Q.C.: Yes. We have Mr. Doug Bowman
- with us. He's testified before this Board before. Mr.
- Bowman got a wake-up call because this time last week he
- was in the Dutch Antilles. (laughter)
- 23 MR. NOSEWORTHY, CHAIRMAN: That would be a wake-
- up call. Good morning, Mr. Bowman. Counsel, if you wish
- to introduce, I think ...
- MR. KENNEDY: Sitting in the back, Chair, is Dr. Wilson,
- 27 who is the expert hired by the Board to provide assistance
- during the hearing on the cost of service.
- 29 MR. NOSEWORTHY, CHAIRMAN: Good morning, Dr.
- 30 Wilson, and welcome. I'd like to welcome you all here
- 31 today. Certainly we have a beautiful day and we trust over
- 32 the next two weeks, it looks like, you may be sharing it with
- us. We trust we'll have, we'll avoid the snow in any event,
- 34 hopefully. Welcome. Are there any preliminary matters,
- counsel, before we get started this morning?
- MR. KENNEDY: No, Chair. There is one document but I
- 37 understand Hydro will be introducing that through the
- witness on their redirect.
- 39 MR. NOSEWORTHY, CHAIRMAN: Okay. Thank you
- very much, and with that I'll ask Ms. Greene ... I think where
- we left off on Wednesday, you had concluded counsel
- with your cross-examination, I understand.
- 43 MR. KENNEDY: Yes, I have. Thank you, Chair.
- 44 MR. NOSEWORTHY, CHAIRMAN: Good morning, Ms.
- 45 Greene. I'll ask you to redirect. Good morning, Mr.
- 46 Osmond.
- 47 MR. OSMOND: Good morning.

- MS. GREENE, Q.C.: Good morning. I wanted to mention
- 49 that the first number of questions that I have for Mr.
- Osmond come from undertakings that were provided to Mr.
- 51 Hearn on last Wednesday. Unfortunately Mr. Hearn is not
- 52 here today but I will ensure that he understands that the
- 53 answers were provided today and are found in the
- transcript. Good morning, Mr. Osmond.
- 55 MR. OSMOND: Good morning, Ms. Greene.
- MS. GREENE, Q.C.: As I just mentioned, the first number
- of questions relate to questions from Mr. Hearn on
- Wednesday. The first question is in response to an
- 59 undertaking where Mr. Hearn asked you to confirm the
- 60 gross investment in the Labrador interconnected system at
- 1 \$26.975 million. Have you had the opportunity to review
- 62 that number, Mr. Osmond?
- 63 MR. OSMOND: Yes, I have, and our staff have verified
- 64 that number. It is \$26.9 million and that's the distribution
- costs associated with the Labrador interconnected system.
- 66 MS. GREENE, Q.C.: The next question relates to the cost
- of transmitting energy for Wabush and Labrador City from
- 68 Churchill Falls to the Wabush terminal station. Have you
- so had the opportunity to confirm the cost for that
- 70 transmission?
- 71 MR. OSMOND: Yes, I have. The cost of going to the
- 72 Wabush terminal station is approximately \$119,000, and
- 73 that works out to 0.46 cents a kilowatt hour.
- 74 MS. GREENE, Q.C.: And as we mentioned last week there's
- no actual wheeling fee charge, is that correct?
- 76 MR. OSMOND: That's correct, there's no wheeling fee
- 77 charged.
- 78 MS. GREENE, Q.C.: The next question related to Mr.
- 79 Hearn's question to explain the increase in the depreciation
- 80 expense in 1996 for Wabush as shown in LC-10, page two
- 81 of two. I don't think we need to get that document up, but
- can you explain the reason for the increase in depreciation
- 83 expense?
- 84 MR. OSMOND: Yes, and you'll start reviewing that ...
- 85 that's due to capital expenditures on distribution and
- building improvements of approximately 250 to \$300,000
- 87 during that timeframe, which would have revised or
- 88 increased the depreciation over that period that Mr. Hearn
- was referring to.
- 90 MS. GREENE, Q.C.: The next question from Mr. Hearn
- 91 related to the staffing levels in Wabush office in 1989.
- 92 Have you had time to confirm what the staffing level was in
- 93 1989 in Wabush?
- 94 MR. OSMOND: My understanding in talking to our staff,
- the staffing levels in 1989 were six staff.

- MS. GREENE, Q.C.: And what is the staff at the present 1
- time in the Wabush office? 2
- MR. OSMOND: The current staff in the Wabush office 3
- now is ten, a complement of ten. 4
- MS. GREENE, Q.C.: The next question also relates to 5
- staffing, and the question is were there any staffing 6
- changes in the Wabush office when Hydro acquired the 7
- 8 Labrador City distribution system in 1992?
- MR. OSMOND: Yes, there were. There were an additional 9
- six staff that came over from Labrador City, so at that time, 10
- six for Wabush, six for Labrador City, and now we have a 11
- complement of ten. 12
- MS. GREENE, Q.C.: The next question again relates to 13
- Wabush, and it relates to the net operating expenses that 14
- are shown in LC-10, page two of two, which are the costs of 15
- the Wabush distribution system, and the question Mr. 16
- Hearn asked in regard to this was whether there were any 17
- costs allocated to Wabush for over, corporate overheads, 18
- and has there been, Mr. Osmond? 19
- MR. OSMOND: Yes, there have been. The estimate we've 20
- gone back and verified is approximately \$77,000 per year for 21
- overheads, and that covers the finance and accounting 22
- areas, HR, Materials Management, plus general corporate 23
- overheads as well, so there's an allocation there for \$77,000 24
- and a net operating cost figure that we saw, I think, in LC-25
- 26 **10**.
- 27 MS. GREENE, Q.C.: Mr. Hearn asked whether Hydro could
- provide a statement of revenue and expenses for Labrador 28 City as had been done for Wabush, as shown for Wabush
- 29 in LC-10. Have you determined whether Hydro can
- 30
- provide the same breakdown for Labrador City as it did for 31
- 32 Wabush?
- MR. OSMOND: Now in talking to our staff, we don't, as I 33
- think Mr. Roberts explained the other day, segregate the 34
- cost by community. It all goes into the overall system that 35
- we use for cost of service. We did segregate Wabush 36
- specifically by PUB order to identify the costs back in 1987 37
- as it relates to that entity but there are no separate costs for 38
- the Labrador City system. 39
- MS. GREENE, Q.C.: The next question again concerning 40
- the Labrador interconnected system is what is the rural 41
- deficit allocated to the Labrador interconnected system 42
- customer expressed on a kilowatt hour basis? 43
- MR. OSMOND: That's shown in the cost of service and I 44
- think the overall deficit allocation for Labrador 45
- interconnected is approximately \$4,012,000, and that works 46
- out to a mill rate of 0.00868 for kilowatt hour. 47
- MS. GREENE, Q.C.: The last question arising from the 48
- questions of Mr. Hearn relates to the ability of Hydro to 49

- transmit energy from the Happy Valley-Goose Bay area,
- from the gas turbine and the diesel units over to Labrador
- west, and I believe you had some discussion with Mr.
- Hearn concerning that. Have you had the opportunity to
- review the transcript and in response to Mr. Hearn at that time? 55
- MR. OSMOND: Yes, I did, and I should have stopped when I said I'm not an engineer. It's always a mistake to go 57
- 58 the next step. I think I might have left the impression that
- by having the gas turbine in Happy Valley we could
  - generate the energy back through and serve Labrador City

  - and Wabush. That result can take place but it takes place
  - by the fact that we have a gas turbine in Happy Valley and
- 63 diesels that we can run at any point in time for generation,
- so by doing that we have additional generation in Churchill
- that we can supply Lab City and Wabush for. For instance,
- the gas turbine is 25 megawatts. We can run that up in
- Happy Valley and thereby be able to provide an additional 67
  - 25 megawatts to Lab City or Wabush if they should need
  - it coming out of Churchill, but it would not be fed back
- through the line, from Happy Valley back, but by having 70
- that generation on we dropped the load from, or the 71
- purchase power from CF(L)Co. to Happy Valley and 72
- therefore provide more energy to Lab City and Wabush.
- So the result is the same but it's a much clearer answer from
- our engineering people.
- MS. GREENE, Q.C.: So in effect it frees up energy from
- Churchill Falls to be able to be used in the Labrador west
- area because of the use of the additional generation in the
- Goose Bay, is that correct?
- MR. OSMOND: That's correct, and that's similar to what
- we do on the island as well. We have backup generation.
- MS. GREENE, Q.C.: That concludes the questions arising
- from Mr. Hearn's cross-examination of last week. And 83
- moving on to other areas, I'd like to refer to the **transcript**
- of November 21st at page 40, and I wonder, Mr. O'Rielly, if
- you could bring that up, please. It's November 21st at page
- 40 and it's at line, in the hard copy, 88 to 92, and it's actually 87
- 88 the same reference here on the screen. And at that time,
- Mr. Osmond, you were responding to questions from
- Board counsel, and in line 91 to 92 you stated that, "The 90
- price of fuel was \$15 a barrel." And if you look back up to
- line 88 you will see that the timeframe being discussed was 1986. Have you had the opportunity to review the
- transcript and do you have any comments with respect to 94
- the price stated in the transcript?
- MR. OSMOND: Yes. When I looked at the price, the \$15
- I think, when I mentioned that, I was thinking of '92 instead 97
- of '86. Basically back in 1986 I think the price was around

and it ended up being \$12.50 that was set, and in 1992 the

- \$30. \$15 is what we recommended back in 1992 for the rates

- \$50 million cap was also confirmed by the Board, so ...
- MS. GREENE, Q.C.: So the \$15 a barrel referred to in the
- 3 transcript was actually in the '92 timeframe and not the '86
- 4 timeframe, is that ...
- 5 MR. OSMOND: That's correct. It relates to 1992 and not
- 6 1986.
- 7 MS. GREENE, Q.C.: Mr. Osmond, in questions by the
- 8 Consumer Advocate, Mr. Browne asked whether Hydro
- 9 had retained a consultant to review its oil acquisition
- practices, and you responded at that time that Hydro had
- not done that, and I wanted to refer you now to the Quetta
- Report, and I wonder, I'm afraid we're going to have to get
- the hard copy for this. It's **NP-30**. Mr. Osmond, could you
- advise the panel who Quetta Inc. and Associates were?
- MR. OSMOND: Quetta Inc. were a firm that was hired by
- the Public Utilities Board, I believe in 1999, to review
- various activities at Hydro. One was the operation
- efficiencies as well as our fuel purchases and practices.
- MS. GREENE, Q.C.: And is it the report from Quetta Inc.
- and Associates that's found as an attachment to **NP-30**?
- MR. OSMOND: Yes, it is.
- 22 MS. GREENE, Q.C.: I wonder if you could turn to page
- three, and that's three little "i's" in the Executive Summary,
- 24 please?
- MR. OSMOND: Yes, I have that.
- MS. GREENE, Q.C.: If you look at the previous page,
- 27 actually page three, you will see the Summary of Findings
- from Quetta. On page three I wonder if you could read the
- number 15, which was their summary in report on that
- 30 topic?
- 31 MR. OSMOND: Number 15 is Fuel Acquisition, and it
- 32 states, "The contract and the resulting prices are
- 33 reasonable."
- 34 (9:45 a.m.)
- MS. GREENE, Q.C.: Also dealing with fuel, in response to
- 36 questions last week you indicated that the fuel storage
- capacity at Holyrood is 800,000 barrels. Have you had the
- opportunity to review that number since last week?
- 39 MR. OSMOND: Yes. I think last week I said it's
- approximately 800. Checking with our production people,
- the storage capacity is 840,000 barrels, and that hasn't
- changed since 1980 when Unit No. 3 at Holyrood actually
- went into service.
- MS. GREENE, Q.C.: Going with the fuel at Holyrood, I
- would like to ask you a question that we need to refer to a
- transcript to answer, and I wonder, Mr. O'Rielly, if you
- could bring up the **transcript of November 20th at page 37**?

And this is in discussions with Mr. Fitzgerald. In the hard copy, and I believe it's the same here on the screen, the discussions start at line two to nine and again on lines 30 51 to 32, and perhaps if we just looked at lines 30 to 32. And without reading the whole transcript there, Mr. Fitzgerald 52 drew a conclusion that because Hydro was going to retain 53 their Bunker C fuel in 2002, that, and I'm reading from line 30, 32, that there's no imminent intention to implement any 55 kind of hedging program for the purchase of oil, and your 56 response at line 33 was, "Not immediately, no." And my question with respect to that discussion is, is Hydro were to enter into a new contract similar to the existing contract for the purchase of Bunker C, how would this be, impact any plan to hedge the acquisition of Bunker C fuel?

MR. OSMOND: Yes. The contract in and of itself would not prevent the use of any hedging instruments. We'd still 63 have a contract with the supplier but we could still entertain hedging instruments besides that. Any cost 65 66 associated with that of course will require PUB approval, whether they should go into the Rate Stabilization Plan or whatever as they relate to the hedge and any savings or 68 costs associated with it, so with regards to the contract, 69 that probably wouldn't be in place until at least the summer 70 71 or the fall of next year, and part of our application to the Board in 2003 may address the oil price hedging as it relates 72 to that, so they're two separate issues. You can still proceed with the contract, wouldn't be any problem with 75 that, and hedging as a separate financial instrument, proceed alongside with it.

MS. GREENE, Q.C.: And in fact as you just mentioned,
 hedging instruments are financial types of instruments.
 And are they normally supplied by the same type of
 supplier as a supplier who supplies the actual fuel product?

MR. OSMOND: Well, it'd be a separate contract with the supplier for the purchase of fuel like Westport. The actual hedging instruments would be with the financial institutions, the banks and the other credit agencies as well.

MS. GREENE, Q.C.: Moving now to the Rate Stabilization Plan, there's been a lot of discussion over the last few days with respect to the Rate Stabilization Plan, and you had discussion with a number of the counsel relating to the recovery of any balance that there might be in the RSP associated with an industrial customer, if an industrial customer ceased operation. And here again we will need to refer to the transcript, and I wonder, Mr. O'Rielly, can you bring up the **transcript of November 19th**, **please**, **at page 25**? And this appears to be one time when the line numbers on the electronic version are not the same as what I had in the hard copy. Can you just scroll down, please, Mr. O'Rielly? And here it begins with line 37 and it relates to the situation where an industrial customer may cease

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operations, and I wonder, Mr. Osmond, could you please 1 read your answer beginning at line 37 there into the record? 2

MR. OSMOND: "We have not had it included as an item, 3 as an adjustment if an industrial customer actually ceases 4 operation. Certainly there's merit to having that to some 5 degree but we have not addressed that specifically as part 6 of the abandonment clause because the balance as it is 7 right now, whatever it is in the RSP, would be recovered 8 from all consumers in that class as opposed to the 9 individual, because it's virtually impossible to break it out 10 in sub-components. It's a class-based RSP, one for 11 Newfoundland Power and one for industry, so whenever it 12 falls out from one, if one left, would fall over to the 13 14 remainder as being recovered. It doesn't fall out as a loss to Hydro." 15

MS. GREENE, Q.C.: And what I would like you to do is explain your answer there, because, as I said, there was so much discussion about it during last week, I'm not quite sure if that thought was lost in the rest of the crossexamination?

MR. OSMOND: Okay, I'll try and clarify it. Rates are normally designed by rate class, and the rate classes would be Newfoundland Power, the Utility, and also the industrial class as opposed to specific by customer, and I guess one of the issues was can you have a separate plan specific for each customer I guess. In our review of that, to monitor, have an RSP for each customer, would add immense complexity to the plan. It would have to involve tracking all the various components as it relates to load, as it relates to energy, all the other factors, and trying to run that through the cost of service for each individual customer and what impact that would have on the cost of service allocation process and the RSP. It would really be extremely complex, if at all possible to do. So the normal process for rate setting is design rates by class, which would be industrial, and for Newfoundland Power, and, as I say, to subdivide that by customer would be horrendous, to try and actually track and monitor every single month and run it through a cost of service.

MS. GREENE, Q.C.: Is it normal under rate design 40 principles to design rates by an individual customer? 41

MR. OSMOND: Normally not. It would be based on 42 customer class, as I mentioned, in this case, Newfoundland 43

Power and the industrial rate class. 44

MS. GREENE, Q.C.: Still with the RSP, there was some 45 discussion between yourself and Mr. Hutchings on 46 November 20th with respect to the impact on the Rate 47 Stabilization Plan if a hydraulic unit is down for 48 maintenance.

MR. OSMOND: Yes. 50

MS. GREENE, Q.C.: And I won't repeat that discussion but my question to you is, what would have happened in the same situation which is where a hydraulic unit is down for maintenance, what would have happened in that same situation prior to the Rate Stabilization Plan and with the old fuel adjustment clause?

MR. OSMOND: Prior to the Rate Stabilization Plan, the 58 additional fuel because a unit was down that was burnt at 59 Holyrood would be recovered from customers through the fuel adjustment charge, and that would be recovered in the month after the fuel was actually burnt, so the recovery 61 mechanism would have been they're recovered from the consumers, same as it would with the RSP except the RSP, 64 the amount would go into the Rate Stabilization Plan recovered over three years. Prior to the RSP it would go 65 through the fuel adjustment and recovered in the month 66 following the time that the actual fuel was burnt.

MS. GREENE, Q.C.: So the mechanism is different but the protection to Hydro is the same, is that the correct?

MR. OSMOND: Yes. The protection to Hydro is the same, (inaudible) different. 71

MS. GREENE, Q.C.: The next question arises again from a question from counsel for the industrial customers on November 19th and it relates to the cost of P-2000, and I 74 wonder here, Mr. O'Rielly, if you could bring up NP-94? The question that was asked to you was why the actual amount allocated to CF(L)Co. arising from P-2000 was less 77 than the budget amount, and have you had time to review that and to determine what the explanation is?

MR. OSMOND: Yes. The actual allocation to Churchill 80 Falls is lower than the budget and the main reason for that, in the actual dollars spent on the P-2000 project, it also included the Utility Customer Information System, which is 83 called the UCIS System, and that cost approximately, I 84 think, \$2 million to install. That system would not be of any 85 benefit to Churchill Falls. This relates to all of our rural customers, our island interconnected customers, so the 87 allocation, you can see, it's lower because of that. We've taken out the \$2 million, so essentially 25 percent of that would have been allocated to CF(L)Co., and that's why it's gone from \$2.5 million down to \$2 million.

MS. GREENE, Q.C.: The last topic for redirect with Mr. Osmond relates to the documentation on oil hedging that 93 was circulated on Friday, and I guess for the purposes of 94 examination I wonder could we have this document 95 marked? It was filed in response to an undertaking given to counsel for Newfoundland Power.

MR. KENNEDY: U-Hydro No. 31.

**EXHIBIT U-HYDRO NO. 31 ENTERED IN EVIDENCE** 

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MS. GREENE, Q.C.: Mr. Osmond, there's also been a lot of 1 discussion in the last few days about hedging and 2 particularly with respect to the acquisition of oil for the 3 Holyrood thermal plant. I wonder if you could first just 4 very simply explain what is hedging? What do you mean? 5 What do people mean when they say we're going to 6 7

MR. OSMOND: Okay. Maybe I can just go back to the report we filed. It might be easier if I can just take you through various segments of that as I go through hopefully one or two fairly easy examples, if I can. I guess a hedge is a financial instrument that's designed to provide a degree of price certainty and it's associated with a related business transaction, and you can see in the first paragraph ... maybe I can just go on and try to put it in ... I'll just read what I have here and just explain the points, and this is attached to Appendix A as well. For example, referring to Appendix A, in September '99 we could have entered into a hedging arrangement whereby the price for a shipment of, say, 40,000 barrels of fuel oil could have been capped at \$23.95. In other words, as long as the actual price came in at less than \$23.95, we would pay the actual price, but if it came in at more than \$23.95, we would pay no more than \$23.95, so that was the ceiling or the cap on it. We would pay a price for that cap of 15 cents a barrel or \$6,000. In this particular instance, as it turns out, the actual price came in at \$18.65, so we didn't exercise a hedge, and so for instance it just expired worthless, and we incurred an additional hedge cost in connection with that particular shipment of \$6,000, which is the premium that we paid, and that worked out to be, I think, around 15 cents a barrel. So in that particular case we paid \$18.65. If you add on the hedge cost of 15 cents, it was \$18.80. We had a cap of \$23.95 and we didn't exercise that, so that ...

MS. GREENE, Q.C.: Mr. Osmond, that can be seen in Appendix A in the first half of that table, is that correct?

MR. OSMOND: Yes, that's in Appendix A and you can see that under, I guess it's one, two, six lines down, under the heading, "September 1999." It says "Date set, applicable period October '99, 40,000 barrels," and you can see moving across, \$23.95. The actual price paid, \$18.65, and the \$6,000, which is the premium cost at 15 cents a barrel. That's what it cost us and we didn't exercise the hedge at \$23.95. We paid \$18.65. And that was converted then to US dollars, which works out to be, to Canadian dollars, I'm sorry, a cost of \$8,864.

47  $(10:00 \ a.m.)$ 

> MS. GREENE, Q.C.: Why would Hydro consider a hedge program? What would the objective of such a program be?

MR. OSMOND: I guess the more balanced objectives of 50 such a program are, and these are identified on the page 51

here as well, first of all is to protect Hydro's customers from adverse unexpected and random price fluctuations that are short-term in nature and also to minimize any costs associated with providing a degree of price certainty.

MS. GREENE, Q.C.: What are the principal factors that should be considered in placing a hedge?

MR. OSMOND: I guess the principal factors, and they're 58 59 showing here on the screen as well, there are a number of factors that can contribute to a mismatch (inaudible) a hedge position and the actual cost of the shipment, and I'll 61 just go down through this briefly. It's a variation between the expected and the actual timing of delivery of the actual fuel. Variations between the expected and actual quantity delivered, again of No. 6 fuel in this case, and variation between the pricing convention used in connection with 66 the oil versus that used in the hedge. In other words, the actual shipment is based on prices in a particular day versus a hedge price may be based on a monthly average, 69 70 and variation, the type of oil on which the hedge is based and the actual type of oil being purchased. We normally 71 buy 2.2 percent fuel oil. Sometimes it's not possible to get 72 a hedge for 2.2. It could be a lower one percent or three, 73 higher, three percent. So fuel oil as robust as a market, for instance, are tied to crude, and we're at No. 6 fuel which is 75 the next level up, so it's not always possible to get that 76 hedge. Through trading the 2.2 percent fuel oil deliverable, 77 delivered as market become too thin, consideration would have to be given to an alternate base that could be used for 79 hedging purposes, and the price movements of this alternative base would have to be closely correlated with movements in No. 2, No. 6, 2.2 percent sulfur fuel. So it's 82 really saying that sometimes you find we can't get the exact hedge for No. 6 because (inaudible) crude, but there might 84 be another alternative you could use that you try and match and trade off against that.

MS. GREENE, Q.C.: Why is it a party's view of future oil 87 prices important in hedging?

MR. OSMOND: I guess a hedge strategy contemplates the provision of protection against unforeseen and/or random price movements and the decision as to the appropriate hedge instruments to use is influenced mainly by the company's expectations as to the future price of oil. That dictates the type of financial instruments you put in place, whether it be a swap or a collar or an option, so your view is very important based on the advice that you're given, so the financial advice as to where you see or where they see in a collective decision as to what fuel prices will be in the future, in three months or six months. The farther out you go, the more difficult it is to project those numbers, so review is very important. Such an approach can be referred to as a form of active hedging, and our view of future oil 103 price is based on regular world oil market, intelligent

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updates, price forecasts received from independent advisors, and our bankers, and review of historical statistical positioning of current spot prices, so we try to assemble the best information we have from our financial people, our bankers, as well as historical information statistically from our economic analysis group.

MS. GREENE, Q.C.: How has Hydro reviewed the issue of hedging for its acquisition of No. 6 fuel for Holyrood?

MR. OSMOND: I guess we started the process initially when we set up a small committee, late 1997, early 1998, to review the issues associated with hedging as they relate specifically to fuel, and that committee is chaired by our Treasurer, Mr. Bradbury, and on that committee we have Operations, and it would be Mr. Henderson who is directly involved in the acquisition of fuel and in determining fuel quantities, as well as people from Materials Management. Mr. McPherson is involved in directly acquiring and purchasing the fuel, as well as our Economic Analysis people, Mr. Goudie, and from Customer Services and Rates we have our rates person, which will be Paul Hamilton. So we have the major players in there from Finance as well as from Operations, as well as from Economic Analysis, and they started that process in late 1997. They had discussions and conversations with their financial advisors, our bankers, and other entities, to review and determine what would be appropriate for hedging and some of the concepts associated with that and as to what our policy may or may not be in the future, to decide how we should go with hedging. They commenced a process of what we call a phantom hedging, hedging, and that's really saying, well, don't do it in the real world, but, look, if we did do that, what would the impacts be and that's in Appendix A here, if we actually put a hedge in place, and they started that process back in 1998 saying, okay, if we put this process in place, what might happen, so we ran different scenarios and came up with a view and then identified what those costs would have been, what those savings may have been if we had to have a hedge program in place. We did that through 1998, 1999 and into 2000, and some of these are attached, which I'll take you through shortly. So they're getting a better feeling as to how the process of hedging is working, how to formulate a view and they're getting some better background behind them and more experience behind them to help us and decide to come back or come back with a recommendation to the Board at our next rate application, including 2001 and 2002.

MS. GREENE, Q.C.: You just mentioned that some of the simulation results are shown in Appendix A. Could we look ... thank you, Mr. O'Rielly. Without taking us through that whole Appendix A, Mr. Osmond, can you just explain what the top half and the bottom half demonstrate and just to give a brief summary of the overall results?

MR. OSMOND: I'll try to do it fairly briefly but I'll try to keep it at a fairly high level if I can because it gets ... I find even myself going through it and I'm just barely scratching the surface. It's a very technical area. The top part we talk about the use of ... thank you ... more liberal use of swaps and collars, and that's defined in the paper and the top one we talk about is use with hedges. It involves fixing the price situation where either there's either a modest or a strong view as to an upward trend in fuel prices as opposed to the bottom one which is conservative, which looks at use of such instruments where there's a strong view as opposed to a modest view, to an approach where you'll see trends of the likelihood of occurrence, so that's the difference between the two. If I could maybe just take you through one or two examples, not to tie you up in too much detail, but just to go through the headings. I'll just tell you what they are first. The date set is the timeframe and maybe I can just take the second one down, for instance. It's September 1998, so in September we looked at the applicable period for a hedge, which in this case is February 1999, and the quantity we used is 250,000 barrels for that timeframe of February, and the column, "Market View," that was based on the committee's view, its consultations with our financial people, of a modest upward trend in fuel prices, and based on that information a formulation of a view and what they expected to happen, the hedge instruments they selected at that point in time was what they call a collar, and with a collar you'd have a floor price and a ceiling price. In other words, the floor, you pay no less than that, and with a ceiling price, you got a ... sorry, floor price of, and a ceiling price, that you could ... a ceiling and a floor, and the actual price is what we actually paid. So we just take those three. I'll go slowly through this. The actual price we paid was \$8.11. So in that particular scenario you can see that the, we had a floor price of \$12.35 and we had a ceiling of \$14.73, so we had, we paid the supplier \$8.11 but we had to pay the financial institution the floor, the difference between the \$8.11 and the \$12.35. We were committed to a \$12.35 price in this particular case, and that works out to be a difference of \$4.24, being the \$12.35 and \$8.11. The \$4.24 times the 250,000 barrels shows a minimum \$60 US. In this case it would have cost us money at that point in time if we had to have that hedge in place. Converted to US dollars that works, Canadian dollars, that works out to a million 587.

MS. GREENE, Q.C.: And that's because the actual price came in much lower than what you had anticipated the price to be, even with advice from your financial advisors, is that correct?

MR. OSMOND: That's correct. And maybe I can just show you another one. If you can go down one, two, three, you see February 1999, and again this done for the first quarter of 2000. The farther out you go, the more

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difficult it becomes. Again in that case we estimated the hedge quantity, or the quantity we had in barrels, 125,000. The market view is still the same, a modest upward trend. We set a floor price of \$10.50 and a ceiling price of \$12.90, but you can see in this case the actual price came in at \$20.65, so in that case we would have paid the supplier the \$20.65 but because we had the hedge in place with a collar, the maximum we should have paid was \$12.90, so the difference between \$20.65 and \$12.90 was received back from the financial institutions, \$7.75 times 125,000 barrels, would have given us \$968,750. We actually saved that much money. So when you look at that page you'll see one was up and one was down with hedging. We actually would have lost money on one, would have gained on the other. If you look at all those combined for the legal approach, you would have seen that overall there was an overall cost if we had these hedges in place for that particular period of \$72,600 US, which would have worked out to be roughly \$205,000 (phonetic) Canadian. The next one below, maybe I can just touch on this very quickly, if you go down to the conservative approach, and again I'll take September 1998, and we're looking at February 1999, so that's going out roughly five months, and again we had a market view of modest upward trend, so in that case we put on a call option of a cap, so in that case the maximum price is \$14.95, but with that cap there's a cost, a premium cost, and that particular cost works out to be, in that particular shipment, 55 cents. The longer out you go, the more expensive it becomes. So that particular one was 55 cents as a premium. You can see that the actual price came in at \$8.11, so we didn't exercise the option because the option would have cost us \$14.95, so what that cost us at that point in time was 55 cents premium times 250,000 barrels or \$137,500 US. Again, converted to Canadian is \$206,000. If you go down two more, this will be the last one I'll go through now, just to show another example of the other way, in February '99 we looked at an applicable period for the first quarter 2000. Went out a year, and again as I just mentioned, the farther out you go, the more expensive it becomes to put the hedge in place. The premium cost to do that would have cost us \$1.04 a barrel for that particular one. Again, it's 125,000 barrels, our market view was a modest upward trend. Then you can see again that the actual price, the ceiling price is \$13.23. We actually paid \$20.65. So we paid a supplier \$20.65 but the financial institution would have paid us the difference between \$13.23 and \$20.65. That is a difference of \$7.42 times 125,000 barrels, which is \$928,000, minus the cost of putting in the hedge, which would have cost us in that case \$1.04 per barrel which is \$132,000. So we would have had a net savings of \$796,000 US in that case or \$1.1 million Canadian in that particular one. So it's showing that you can have some that could, you may win on, some you may lose on. There's never 100 percent assurance whatever you do that

you're going to be able to go always and always ... but it does put the proper mechanism in place to evaluate and review.

MS. GREENE, Q.C.: Mr. Osmond, you've mentioned that there are costs associated with the purchase of hedges. How do you see the cost being handled if Hydro were to enter into a hedging program?

MR. OSMOND: I guess where the fuel cost is such a major item as it relates to the cost of fuel and the RSP and the impact on Hydro, on consumers, we would see that any costs associated with the hedging program, the premium costs as well as any savings that are attained through a hedging program or any costs associated with a hedging program would form part of the Rate Stabilization Plan as part of the cost of fuel.

MS. GREENE, Q.C.: Mr. Osmond, Hydro has been studying this since 1998 and is not making a recommendation to engage in a hedging program at this time. Can you please explain why that is so?

74 MR. OSMOND: I guess, as I mentioned, we started in 1998 and we're in the process of the '99/2000 this year reviewing a phantom hedge process, and we expect to be in a position at the next rate referral to make a recommendation to the 77 Board as to whether we should proceed or not proceed and 78 79 the implications of that. I guess right now our customers are already afforded some degree of assurance and protection through the Rate Stabilization Plan, however, the primary objective of any oil hedge program is to protect the consumers from adverse or unexpected and random price fluctuations that are short-term in nature, and the Company believes there's some merit to continuing monitoring of an 85 active approach, oil hedging, and to assess whether 86 additional risks are worth the benefits to consumers in terms of protection from market volatility, prices up or down, and it's expected that a final determination as to the appropriateness of such an action would be reached in advance of Hydro's next rate application, which we'd expect to be in early 2003.

93 MS. GREENE, Q.C.: Thank you, Mr. Osmond. That 94 concludes the questions I had for Mr. Osmond.

95 MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms. Greene. Thank you, Mr. Osmond. We'll move directly now to Board questions. I'll ask Commissioner Powell to begin.

COMMISSIONER POWELL: Thank you, sir. Good morning, Mr. Osmond.

100 MR. OSMOND: Good morning, Commissioner Powell.

101 COMMISSIONER POWELL: How are you this morning?

102 MR. OSMOND: Excellent. It's a beautiful day.

- COMMISSIONER POWELL: Yes. It was a beautiful 1
- weekend out west. I don't know what it was like here, 2
- 3 eastern part of the world.
- MR. OSMOND: I think it was sunny but I can't attest fully 4
- to that. (laughter) It's hard to see from the inside looking 5
- 6
- 7  $(10:15 \ a.m.)$
- COMMISSIONER POWELL: Yeah. You'll have to get a 8
- new boss, I guess. I only have a couple of questions. 9
- Actually I have more than a couple but not all that difficult. 10
- One of the things I'd like to revisit with you, because you 11
- left me ... I was ... spent an hour at 22,000 feet so I was able 12
- to get the higher view of things, but you left me at the end 13
- of Wednesday, you were talking with legal counsel about 14 the dividend and the, that's legal counsel to the Board, Mr.
- 15 Kennedy, and you were talking about the dividend and the
- 16 payment of the dividend, and there was an exchange on
- 17
- 18 November 21st, page 48 maybe, on line 65 on the hard transcript. Mr. Kennedy asked, said, "Other than Hydro's
- 19 regulated retained earnings there are no other retained 20
- earnings," and you said, "No, as long as we pay that 21
- dividend out on re-call every year." And that left me 22
- dangling a bit because the financial statements of Hydro 23
- show that there's \$568 million and change in retained 24
- earnings of ... 267 is regulated and I guess the other 300 25
- million is non regulated, so I'm just wondering did you 26
- 27 actually mean what you said there or what was said or is it
- just a way of ... 28

- MR. OSMOND: I re-read that again. It did come across a 29
- little bit confusing. 30
- COMMISSIONER POWELL: Yes. 31
- 32 MR. OSMOND: I tried to say there, I guess, line 63, we got
- the investment in Churchill retained earnings, and, yes, 33
- there's retained earnings of Hydro and there's retained 34
- earnings ... I should say, within Hydro's overall retained 35
- earnings, we have an element related to Churchill Falls 36
- 37 Labrador Corporation and then we have the other Hydro
- retained earnings, which is derived from the normal utility 38
- as well as the re-call power, okay. What I was referring to 39
- here with regards to Churchill is that the dividends we 40
- received from Churchill Falls, the entity, comes through, are 41
- 42 passed through Hydro and they are paid out of the retained
- earnings that we have segregated for Churchill Falls based 43
- on the Board's policy. That still leaves a retained earnings 44
- related to Churchill on the book, because in general terms 45
- 46 what we do with regards to retained earnings in Hydro, Mr.
- Roberts was saying the other day, if, for instance, Churchill 47
- Falls made \$20,000 as a profit and our share of that was 70 48
- percent, 67, but say 70, we'd set up in our books \$14,000 for 49 like 70 percent of that as a receivable and it goes into 50

  - retained earnings for Churchill. The dividend we receive

- might only be \$5,000 paid out of Churchill, so that comes in in Hydro and is paid out of the retained earnings of
- CF(L)Co. minus the interest cost associated with carrying
- 55 the investment and paying off part of the principal, okay.
- So we've got retained earnings still left there. You pay out 56
- the board policy of what the pass through dividends are 57
- and there still remains an element of retained earnings for
- Hydro related to the Churchill retained earnings in our 59
- books. So you're right, there's still a Churchill retained
- earnings and Hydro retained earnings, part of the overall
- big picture retained earnings in Hydro, made up of re-call 62
- and utility.
- COMMISSIONER POWELL: So you're saying the 100
- percent pass through that goes to Government or to your
- shareholder is the actual dividend you receive from your
- non-regulated, not necessarily 100 percent of the earnings?
- MR. OSMOND: As it relates to re-call, you mean?
- COMMISSIONER POWELL: Yes.
- MR. OSMOND: Okay. As it relates to the re-call, whatever
- earnings we have for selling power from Hydro to Hydro-71
- Ouebec, the re-call revenue minus the cost associated with
- that are remitted to the Province 100 percent. The
- dividends of Hydro regulated, 75 percent of those earnings
- by Board policy will be paid to the Province, which will be 75
- 76 Newfoundland Power, Industry, as well as IOCC. In
- addition to that we also have the dividend that comes from
- Churchill Falls, which would be non-regulated. That flows
- into Hydro and our Board's policy on that is that would be
- paid out based on the dividends we received minus the
- cost of carrying the investment, the purchase of Churchill
- Falls, the interest, minus \$1 million per year paying on the 82
- liability, and whatever that number is, that's the number 83
- goes to the Province as well and form part of the \$104
- million, and will come out of the retained earnings that we
- have on Hydro's books for Churchill Falls.
- COMMISSIONER POWELL: Okay. Let's go back to the 104. We got \$104 million that we're going to pay out in
- dividend this year. 36 of it approximately is a flow through.
- That left about \$68 million.
- MR. OSMOND: The 104, say \$105 million, that's comprised
- of the pass through through Hydro. I call it a Churchill
  - pass through, Churchill Falls, and based on what was filed
- that's approximately \$8 million. This was revised, I think, in
- October. And Hydro regular would be approximately \$4.3 95
- million. The re-call revenue that we sold to Hydro-Quebec, 96
- the net amount shown here as a dividend is approximately
- \$29.8, say \$30 million, and the difference would be to Hydro
- special, which would be \$63 million in that case, totalling the \$104 million.
- 101 COMMISSIONER POWELL: When you say 63 special,

- that's ... 1
- MR. OSMOND: That's over and above the 75 percent ... 2
- 3 COMMISSIONER POWELL: ... over and above all the flow
- throughs. 4
- MR. OSMOND: That's correct, over and above the 75 5
- percent pay-out that Hydro ... 6
- COMMISSIONER POWELL: So who decides that that 63 7
- is going to be allocated to the regulated retained earnings 8
- versus the unregulated retained earnings? 9
- MR. OSMOND: Well, I guess our Board of Directors' 10
- policy is explaining what the policy is for the pay-out of the 11
- dividend for Churchill as it is for the re-call, and any 12
- difference then would come out of the special dividends 13
- like the regulated part of the earnings, regulated retained 14
- 15
- COMMISSIONER POWELL: Do they specifically say that, 16
- 17 that ... they specifically say that it has to come out of that?
- I mean ... 18
- MR. OSMOND: I guess by virtue of the fact they've 19
- approved a pass through, that's the policy, what the re-call 20
- would be, that's their policy, and the 75 percent, but 21
- anything further special requires the Board approval to 22
- have that come out of the regulated. 23
- COMMISSIONER POWELL: When you say Board 24
- approval, you talking about PUB? 25
- MR. OSMOND: I'm sorry, Board of Directors. 26
- COMMISSIONER POWELL: Board of Directors. 27
- 28 MR. OSMOND: Yeah.
- COMMISSIONER POWELL: So this is sort of an 29
- assumption that that has, in fact the silent, it has to come 30
- out of the regulated as opposed to the unregulated. 31
- MR. OSMOND: Normally all the, if there are any specials, 32
- anything over and above will all come out of the retained 33
- earnings of Hydro which would be the regulated portion. 34
- I'm sorry ... 35
- COMMISSIONER POWELL: Okay. 36
- MR. OSMOND: There's two elements ... 37
- COMMISSIONER POWELL: Yes. 38
- MR. OSMOND: ... to the retained earnings, right. 39
- COMMISSIONER POWELL: Okay. The thing that, 40
- listening to over the last few weeks and the debate and the 41
- confusion of payment of dividend, something that sort of, 42
- it's a fairly simple process. I mean, there's nothing 43 complicated. If you have retained earnings and you declare 44
- a dividend, there's shareholders and directors, and then 45

- you go looking to see where you're going to pay it, which
- bank account got the money in it to pay it, and the payment, the dividend, separated from the actual
- declaration. Has management of Hydro or the directors or
- the shareholders looked, given any thought to reorganizing 50
- Hydro to simplify some of these logistics in terms of taking 51
- the regulated portion and put it in its own separate entity and let Hydro, as it is now, be more of a holding, to, so
- your non-regulated action or activity wouldn't have to flow
- through the ...
- MR. OSMOND: That's one of the things Mr. Roberts mentioned the other day as far as segregating the regulated
- activities versus the non-regulated, because I agree there's
- some degree of confusion associated with that, to identify 59
- ... now we do have some of that now. We can identify 60
- what's regulated and unregulated but I think it could be 61
  - even more clearly defined and segregated. Whether that
- requires a separate entity, I'm not sure if that requires that
- or not, but I think we can certainly segregate with the
- accounting structures that we have, but we certainly know
- the elements as it relates to Churchill Falls and we 66
- understand what the issues are associated with the re-call, 67
- so that can be identified, versus the regulated. 68
- COMMISSIONER POWELL: But right now even declaring
- this dividend, there's an assumption being that everything 70
- 71 else falls to the regulated section as opposed to a decision
- made separate from the regulated and non-regulated.
- MR. OSMOND: Will still be made by the same Board of 73
- Directors. 74
- COMMISSIONER POWELL: Yes, but then it wouldn't be
- any question about, by default that it would fall, would be 76
- 77
- MR. OSMOND: And maybe ... I guess their policy is very
- explicit what it would be. It may be able to be more clearly 79
- defined but the policy is very explicit as to what the 80
- percentage would be for each and the flow through and
- how it actually worked. Now maybe it could be tightened, 82
- maybe even control, identified specifically, the policy, but
- it has been a policy we have been following for many, many
- years, back in the early '90s and identifies specifically what
- those costs would be and how they've been passed on and 86
- passed onto the Government.
- COMMISSIONER POWELL: But the policy on the excess?
- MR. OSMOND: I guess it's part of the Board's policy to
- identify what the pay-out ratio should be, which they've
- done. Anything over and above that is a separate Board
- decision and will be paid out of the regulated.
- COMMISSIONER POWELL: Okay. The other item there,
- back when Mr. Wells was giving his evidence, he kept
- talking about fuel prices and to the point that I was

- thinking he's a little bit like brier rabbit and wanted to be 1
- thrown in the brier patch. I had to ask him if he could 2
- quantify what the difference in the effect on fuel prices 3
- 4 would be, and I think, and I ask ... let's assume that there
- was no, nothing else changed except the price of fuel and 5
- he had a schedule prepared for me, and I'm not sure if it 6
- ever got marked as an undertaking. I don't have that, I 7
- don't have mine identified, but there was an undertaking ... 8
- MR. OSMOND: Is that the one ... yeah, okay. 9
- COMMISSIONER POWELL: Probably one of the earlier 10
- ones. 11
- MR. OSMOND: I have it. 12
- COMMISSIONER POWELL: Yeah. Basically showed the 13
- price of fuel in 1992 and what would happen if the price of 14
- fuel was just at \$20 and I think he did it at \$28, but \$20 is 15
- the one that you have in your application. 16
- 17 MR. OSMOND: Yeah. I think this table here pretty well
- kept all of 1992 costs exactly as they were with the 18
- exception of the No. 6 fuel. 19
- COMMISSIONER POWELL: Yeah. That's basically what 20
- we were told, that everything else was pale in comparison 21 to the price of fuel. It showed that the revenue requirement 22
- would be \$310 million, which is presently filed now, it's \$323 23
- 24 million, and it says that the effect on fuel would be \$22
- million 9. In round figures, based on a \$20 price, that the 25
- fuel would be about 26 percent of the increase and that 26
- something else would make up to 40 percent. So do you 27
- just ... there's a comment that why fuel is significant and 28
- we've heard why. It ... still there are other issues that are 29
- just as important. 30
- MR. OSMOND: Yeah. I guess as Mr. Wells said, the fuel 31
- component is the most significant portion of the rate 32
- increase. There are other factors, are going up and down. 33
- COMMISSIONER POWELL: Yeah. 34
- MR. OSMOND: And this reflects here, just in 1992 cost, 35
- not the 2002, but of the overall rate increase the most 36
- significant portion no doubt is the fact that fuel prices are 37
- going from \$12.50 up to \$20 in the rate application. There 38
- are other pluses and minuses that may be going in different 39
- directions, like interest and so on, over the last ten years, 40
- and operating costs and assets going into service, so it's a 41
- whole combination of things up and down. 42
- COMMISSIONER POWELL: But it works out roughly to 60 43
- percent, which is, you know, significant but not ... 44
- MR. OSMOND: I'm not sure about 60 percent ... 45
- COMMISSIONER POWELL: Well, I looked on there, the 46
- increase in rate is, revenue requirement is 310 and the 47
- application is 323, and so I did roughly the figures out that 48

- price of fuel would account for about 60 percent of that.
- MR. OSMOND: Yeah. Of the overall increase, we had 50
- looked at 6.7 percent, certainly the major part of that, going
- back to that, is the fuel price. There are other ups and
  - downs as I mentioned. Like power purchases have gone
- up since 1992 with Rattling Brook and Star Lake coming on,
- but interest has gone down because we have lower debt, 55
  - lower interest rates and so on, so you, there are pluses and
- minuses ... 57
- COMMISSIONER POWELL: Yeah. I just wanted you to refer to the fact that he made so much ... couple of items on
- 60 the Rate Stabilization Plan. I was reading back the decision
- in 1985 and implemented in 1986. One of the things that
- was talked about in the decision and one of the
- recommendations was the plan should be easily
- understood, I think something to that effect. Do you think
- it's failed in that extent and can it ever be ... or does that
- really matter?

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- MR. OSMOND: Oh, I think it matters. I think we got a 67 better understanding here over the last seven or eight 68
- weeks, I hope, and last week, as to how the plan works, but 69
  - it is, there's no doubt it's a fairly technical plan, but I think
  - to the average consumer, and people have asked me,
- average consumers, they understand the fact there's an 72
  - RSP, they understand very general terms that they're not

  - hit for the price of fuel right away, it's averaged over a
  - period of time. The nuance as to how it's derived,
- hydrology and fuel and all that, no, they don't understand 76
  - that, but they know there's a levelizing mechanism that
  - Hydro and Newfoundland Power whereby they haven't
  - seen the rate increases since 1985, but, believe me, they

  - don't understand the nuances we talked about in here for
  - the last two or three weeks, but they know a plan exists
- 81
- whereby they don't see those severe spikes in the rates, 82
- and, believe it or not, I've had a lot of people say that to me, 83
- you know, you're going through a hearing, what about the 84
  - RSP, but they don't understand, no doubt about it, as to

  - what the components are, except that they do know it's a
  - levelling device that's somehow used by the utilities to be
- able to show that the rates will not spike up or down and
- it's an annual adjustment, and that annual adjustment, Light
- and Power can speak better than I, pretty well goes through 90
- with virtually little comment, I think when it goes through 91
- in July, but people expect to see a change in the rate
- structure, but to say they understand every nuance and 93
- mechanic in it, no, they don't, no doubt about that.
- COMMISSIONER POWELL: So they may view it as not as
- important as it was sort of talked about in 1985.
- MR. OSMOND: I think it's just as important ... oh, as far as 97

the consumer?

COMMISSIONER POWELL: Yeah.

- 1 MR. OSMOND: I think it'd be important if it was taken
- away. I've heard people say that to me, we like what we
- 3 have presently. We have ...
- 4 COMMISSIONER POWELL: Again, the issue that they
- 5 really understand it ...
- 6 MR. OSMOND: They don't understand all the mechanics
- 7 on how it's derived. They understand the most crucial
- 8 thing to them at the end is an adjustment every year in July
- 9 whereby they don't pay the full cost right away of the
- 10 change in whatever and water and fuel, but the fact that
- they get an annual adjustment and they don't see what
- they saw back in 1985, that the rates are spiking up and
- down, and the fact that in the '92 hearing and the '89
- hearing there was very little comment, as I recall, regarding
- the operation of the RSP from consumers. We didn't have
- anybody in here that were there in '85 and '86 saying, gee
- whiz, you know, we had a real concern back in 1985, it's still
- a concern today. That did not take place in '89, '92 or 1993,
- to my knowledge, or after that, so I think there's been
- 20 general acceptance of the mechanics of it.
- 21 COMMISSIONER POWELL: Have you ever done any
- consumer studies and that to ask any questions about, the
- consumer about the Rate Stabilization Plan?
- 24 MR. OSMOND: I don't think it's been in our Customer
- 25 Service but, Customer Service Study, but there's room in
- that for any other issues they'd like to raise, and to my
- 27 knowledge, I stand to be corrected, I can't recall that
- coming up as a major issue with that.
- 29 COMMISSIONER POWELL: Do you know if
- 30 Newfoundland Light and Power have done any, any
- studies they've done, asked customers about their opinion
- on Rate Stabilization Plan?
- 33 MR. OSMOND: I really can't speak to that. I don't know
- what would be included in ...
- 35 COMMISSIONER POWELL: You haven't done anything
- in conjunction with that?
- MR. OSMOND: No. No, we have not, no.
- 38 COMMISSIONER POWELL: Okay. The other thing I
- noticed when I read the summary, the 1985 Board decision,
- talked about the price of fuel and that, there's no mention
- 41 there about hedging. Do you remember if anything was
- brought up in 1985?
- 43 MR. OSMOND: Not to my knowledge, nothing came up.
- I shouldn't say nothing. We did not raise the issue of
- 45 hedging at that point in time, not that it wasn't a new issue
- but things have really developed in the last ten years in
- 47 hedging mechanisms and techniques and so on, but I can't
- recall that being an issue at the time we brought in the RSP
- 49 back in '85 and '86.

- 50 COMMISSIONER POWELL: Nobody put it in as an option
- 51 that you should look at rather than go right into Rate
- 52 Stabilization Plan.
- MR. OSMOND: I'm trying to think of the other four people
- in this room but I don't think.
- 55 COMMISSIONER POWELL: I didn't see anything in the
- 56 transcript.
- 57 MR. OSMOND: No, I don't recall anything in the evidence
- 58 I re-read again and the testimony, PUB report, that related
- specifically to hedging. It wasn't an issue at that time.
- 60 (10:30 a.m.)
- 61 COMMISSIONER POWELL: In regard to hedging, Nova
- 62 Scotia would be the closest province that seems to have all
- 63 their electricity generated by something other than hydro,
- water. You have any discussions with them?
- 65 MR. OSMOND: I haven't personally but I know our
- 66 members of the Oil Hedging Committee have. I know our
- 67 Treasurer certainly has and I believe they have some form
- of a hedge, not for everything but an element of the
- 69 quantities of fuel that they have and possibly ... I think it's
- 70 New Brunswick and Nova Scotia both have some sort of
- 71 hedging programs but not to cover all the oil but some
- 72 portion of it ...
- 73 COMMISSIONER POWELL: So you ...
- 74 MR. OSMOND: ... and I think they started that a year or so
- ... I haven't personally talked to them but they have, I know
- 76 that
- 77 COMMISSIONER POWELL: So you don't know if they
- 78 have an opinion on whether the pluses or minuses ...
- 79 MR. OSMOND: No, I don't. Just from reading their
- 80 financials.
- 81 COMMISSIONER POWELL: Okay. Issue, depreciation
- study, I asked Mr. Roberts about it the other day and when
- 83 I was going through my notes I had, when I reviewed them
- 84 I realized I had misinterpreted one of the items about the
- 85 sinking fund method of salvage depreciation, of inflating
- 86 the rate you charge on your allowance to provide for the
- 87 future cost of disposing of an asset and I had missed that
- 88 in terms of inflation. I had mixed up the words but after
- 89 reading it I understood. Also going through some
- 90 Newfoundland Power's requests, it's indicated that there
- 91 was no effect on the, your allowances for the test year that
- 92 came out of the study, that one of the things indicated that
- 93 the Holyrood facility was going to be fully depreciated and
- 94 there is no allowance in the test year for depreciation for
- 95 Holyrood.
- 6 MR. OSMOND: In 2002?

- COMMISSIONER POWELL: Yes. 1
- MR. OSMOND: It's my understanding, and I have to check 2
- with Mr. Roberts, that the Holyrood unit would be fully 3
- depreciated in 2002 and that would have been reflected by 4
- ... I'd have to confirm that with him. 5
- COMMISSIONER POWELL: Okay. I was under the 6
- impression it was and it was fully depreciated. 7
- MR. OSMOND: I can check that ... 8
- COMMISSIONER POWELL: Okay. 9
- MR. OSMOND: ... and let you know over the break, if 10
- that's okay, because that's really his detailed area. 11
- COMMISSIONER POWELL: Because one of the other 12
- questions I was wondering after reading that, when I was 13
- talking to Mr. Budgell, and this may not, you may not know 14
- this but maybe you can find out for me, because when we 15
- talked, I was talking to Mr. Budgell, there was some 16
- question about a couple of co-energy projects that, with 17
- Abitibi and Corner Brook Pulp and Paper, that originally the 18
- Planning Division had indicated that they weren't viable 19
- (inaudible) cost recovery because of Holyrood, they were 20
- only getting their short-term marginal costs, and I was just 21
- wondering after reading that whether when they did factor 22
- in the, were they aware or did they factor in the fact that 23
- 24 there was, Holyrood had been fully depreciated and going
- forward, there wouldn't be \$2 million approximately to be 25
- factored in as a cost recovery? 26
- MR. OSMOND: I remember that discussion. I can't 27
- remember exactly what was said. I thought Mr. Budgell 28
- was referring to the marginal cost associated with operating 29 Holyrood, which would be your fuel costs and your 30
- lubricants and so on as opposed saying there's some cost 31
- of capital cost and ... 32
- COMMISSIONER POWELL: Yes, but my understanding 33
- was that why on a marginal basis it might have been, or 34
- you sunk costs, it wouldn't recover and ... my 35
- understanding, that's why the, initially when they looked at 36
- 37 the project they didn't think it was, or my words, viable,
- and, but at direction of Government they went ahead with 38
- it. Just be interesting if they did factor in the, the fact there 39
- was no depreciation left, therefore, the sunk costs already 40
- (phonetic) recovered, they wouldn't have to factor that in, 41
- I wouldn't think. 42
- MR. OSMOND: I have to see what Mr. Budgell said in ... 43
- COMMISSIONER POWELL: Yeah. Just after seeing it ... 44
- if I'd known, I would have asked him about it. If you could 45
- find out for me. 46
- MR. OSMOND: Yeah. Well, I would have thought that he 47
- would have referred just to the ... normally we look for the 48

- marginal costs of running facility, because Holyrood still has a life beyond ... it's not going to stop next year. It'll still
- continue on for a period of time, and they'd normally look
- 52 at the variable cost or the cost of fuel versus other options,
- and I thought he was saying that was still more, still cost-53
- effective for Holyrood versus the other ones at that point 54
- in time but I'd have to see that, exactly what he did say, but
- is there a specific thing you wanted to look for there?
- 57 COMMISSIONER POWELL: I'm just wondering whether
- he was aware of the fact that the depreciation, that
- Holyrood was fully depreciated and that there wouldn't be 59
- any more cost ...
- MR. OSMOND: He would have been aware of that and he
- would have looked, he certainly would have looked at the
- life expectancy of Holyrood. That would have been part of his consideration. How he factored it in, I can't answer that
- for you, but he would have factored in the fact that
- Holyrood would be there beyond 2002 and going on for the
- next 10, 15, 20 years or whatever.
- COMMISSIONER POWELL: But there wouldn't be any
- more costs associated with the amortization of the asset.
- MR. OSMOND: Depreciation would not be there but the
- 71 other costs of running that particular facility. Was there a
- specific thing you ... 72
- COMMISSIONER POWELL: I'm just wondering when he
- did his calculation, the fact that he had, was he aware that
- it fully depreciated, and he wasn't taking the, a cost over \$2 75
- million, had been eliminated.
- MR. OSMOND: I'd have to go back and ask him that question.
- COMMISSIONER POWELL: Yeah. Would appreciate it if 79 you would. The other thing is with your JD Edwards
- system, Mr. Roberts, we talked about it, and from reading 81
- the proposal presented at the ... it seemed to be a fairly 82
- sophisticated financial costing system that you have there,
- with the ... appreciate that it probably can give you a fairly 84
- detailed analysis of any subject you'd really want to go at
- from a cost point of view. When we were talking about the
- depreciation study and there was some question of
- recommendation to having some engineering studies done 88
  - and they were done in-house by Hydro rather than going
  - externally, it was questioned that probably going to cost
  - maybe \$100,000 and you would have saved money
  - internally, but when I asked if we had any records, any

  - costs to justify that or show it, it was, indicated we didn't,
- but after listening to the description of the JD Edwards, I'm 95
  - just wondering why these are not the type of costing are
- not done internally to find out when you do an internal 96
- project to see what it would cost so you can get some idea,
  - comparison about what it would be in the, if you went to

- tender in the private sector type thing. Is this ... 1
- MR. OSMOND: I'm not sure what the question is. We 2
- have the facility within JD Edwards, starting in '98 and '99, 3
- to set up some job costing, specific costs associated with, 4
- you know, individual projects. You might start with an 5
- operating or a capital point of view. So that mechanism is 6
- there to be able to track costs and ... like that rate hearing, 7
- for instance, we got to have a separate work order set up 8
- for that, what are the costs associated with it, time, labour, 9
- consultants and so on. So the features are there in JDE to 10
- be able to do that but I'm not sure which one you're 11
- referring to. 12
- COMMISSIONER POWELL: Well ... 13
- MR. OSMOND: You mentioned the depreciation ... 14
- COMMISSIONER POWELL: Well, we did the, one of the, 15
- the, talking about depreciation study, there was a ... 16
- (inaudible), I think, had did some work for KMPG or KG ... 17
- MR. OSMOND: KPMG, yeah. 18
- COMMISSIONER POWELL: Yeah. They recommended 19
- that there'd be some engineering studies done about 20
- assets. I forget what the exact words were but it's 21
- something, do an evaluation, and I asked whether, why you 22
- did it in-house as opposed to going externally, and it was 23
- suggested that it would cost, if you went externally, 24 \$100,000, then there was savings to be done in-house. 25
- MR. OSMOND: Yeah. It sounds right.
- COMMISSIONER POWELL: So I asked if, you know, if he 27
- quantify them and basically said there was no records to 28
- show what it cost to do. 29

- MR. OSMOND: To do that actual study? 30
- COMMISSIONER POWELL: Yeah. 31
- MR. OSMOND: I guess Mr. Roberts explained that. It was 32
- done internally by one of our engineers and he had the 33
- expertise, he's a mechanical engineer, and others to be able 34
- to review it, so, I mean, his time wasn't 100 percent for the 35
- year so we didn't track, I don't think he tracked in that 36
- particular instance exactly what the costs were specific to 37
- the depreciation study. It could have been done but it 38
- certainly would have been less than \$100,000 to go outside. 39
- COMMISSIONER POWELL: Wouldn't this be the sort of 40
- thing you would do automatically with the system just to 41
- keep track of ... 42
- MR. OSMOND: One of the things with the system, I mean, 43
- this was probably in 1999, the system was just come in. It's 44
- a matter of educating our employees too, and they're 45
- getting there, as to identifying the opportunities within the 46
- system, the opportunities to be able to track costs, the 47

- opportunities to be able to use the work order system to
- accumulate time by a different facility, by different function, different activity, so that's more and more that system is
- 51 used now than it was previously as a mode of tracking
- costs by activity, so as they get more used to that system,
- the features of it, they're using more and more of those
- activities to be able to track those types of costs. The
- system's only been in ... it's just, well, just a little over two
- vears.
- COMMISSIONER POWELL: So you say this is something
- MR. OSMOND: It's a learning process for all of us and 59
- we've got a lot more features to move forward on to bring it right out to all the areas and what those are and how
- 61
- people can fully utilize and ... once you (inaudible) day one,
- it's almost like a house. I mean, you got a house but there's things in it you may not get to for four or five years. This
- is a process of making sure people are aware of all those
- 66 facilities, so you got the architecture and the structure, now
- what are those opportunities and advantages people can
- use and track their costs accordingly in the future, so it's a
- learning process for everybody.
- COMMISSIONER POWELL: Thank you. That's all my
- questions, Mr. Chair.
- MR. NOSEWORTHY, CHAIRMAN: 72 Thank you,
- Commissioner Powell. Commissioner Saunders, please.
- COMMISSIONER SAUNDERS: Thank you, Mr. Chair.
- Good morning, Mr. Osmond.
- MR. OSMOND: Good morning, Commissioner Powell (sic),
- 77 Saunders.
- COMMISSIONER SAUNDERS: Commissioner Powell 78
- asked you a question there. I'm not sure I got the answer.
- Just for clarification, you were talking about the customer
- survey, I think, Hydro commenced doing sometime a
- couple of years ago, three or four years ago.
- MR. OSMOND: Yeah. We started ... I guess that's
  - probably the third one we did now. We did one in '99 and
- we did one in 2000 and I think we either done or are in the
- process of doing another one now.
- COMMISSIONER SAUNDERS: Yeah. And I think his
- question related to whether or not you had put the
- question of the RSP to the customers through the survey.
- MR. OSMOND: Yeah.
- COMMISSIONER SAUNDERS: And I'm not sure I got
- your answer.
- MR. OSMOND: I'd have to check. I don't think we put that
- question specifically to the customers but there is, at the
- end there's room for are there any other issues the customer

- would like to raise and I don't think that came up as an item
- for concern, not that I can recall in reviewing the 16 or 17
- 3 points that we had in that. Now, I think Commissioner
- 4 Powell also asked Newfoundland Power did but I really
- 5 don't know what their survey showed, but, no, I don't think
- 6 it was specific to ours.
- 7 COMMISSIONER SAUNDERS: Okay. Thank you, Mr.
- 8 Osmond. You might be interested in knowing that's the
- 9 only question I have on the RSP.
- 10 MR. OSMOND: Thank you.
- 11 COMMISSIONER SAUNDERS: On the energy policy
- review, and we've spent some time talking about it and the
- impact it has had on this application, and I'm in a little
- quandary here in determining how indeed I should as a
- commissioner deal with this in making a decision on the
- various elements of your application. Some of the evidence
- that has been given leads me to believe that some of the
- proposals that you had in mind have been delayed because
- of the energy policy review of the province not being
- announced, if that's the right word.
- 21 MR. OSMOND: I think there may be some that we referred
- 22 to.
- 23 COMMISSIONER SAUNDERS: Yeah.
- 24 MR. OSMOND: I think one I referred to was the issue of
- 25 marginal cost pricing last week and the whole issue of
- pricing structures as it relates to marginal costs as well as
- 27 demand and energy.
- 28 COMMISSIONER SAUNDERS: Yes.
- MR. OSMOND: I don't have the actual EPR announcement
- 30 two years ago, and they said they were going to identify,
- but they did talk about pricing mechanism, pricing issues,
- so we presume that would be under that big umbrella,
- 33 whatever that is, when it comes out, that will address
- pricing or they identified it with pricing issues so that's, we
- were assuming it would be in there.
- 36 COMMISSIONER SAUNDERS: Just go back, I think, Mr.
- o'Rielly, if we could pull up page five of Mr. Osmond's
- evidence, and it's starting at line seven, talking about the
- 39 Government policy, which is approximately three years ago
- that they announced the study, if you like.
- 41 MR. OSMOND: I think it was March '98. That's right, three
- 42 years ago.
- 43 COMMISSIONER SAUNDERS: My recollection was
- 44 August 31st of '98.
- 45 MR. OSMOND: Okay.
- 46 COMMISSIONER SAUNDERS: There's a reason why I
- recall that day but I won't get into that.

- 48 MR. OSMOND: Okay.
- 49 COMMISSIONER SAUNDERS: And in this ....
- 50 MR. OSMOND: Your memory is better than mine.
- COMMISSIONER SAUNDERS: ... paragraph here we're
- talking about, or you're talking about the energy policy
- review that was going to be undertaken by the department
- 54 or by the Government, and until it was completed and
- 55 policy direction received, you say, "I believe it would be
- premature for Hydro to recommend or commence a process
- 57 to implement long-term financial targets with respect to a
- debt-equity ratio of 60/40," and I guess everything that
- $\,$  59  $\,$  flows from that. I guess my question to you is, in the
- absence of there being such a policy stated or announced by the Board, what do you see as being our role here? You
- by the Board, what do you see as being our role here? You know, are you saying that the Board should hold off a
- 62 know, are you saying that the Board should hold off a decision on anything we do with respect to your proposals
- as a result of there not being a policy review announced?
- 65 MR. OSMOND: No, I don't think we're saying that.
- 66 COMMISSIONER SAUNDERS: Okay.
- 67 (10:45 a.m.)
- 68 MR. OSMOND: I think there are many issues the Board
- 69 needs ... all I was referring to here before we actually submit
- 70 the numbers, I think in my mind 60/40 is where we should
- 71 be going down the road, as Ms. McShane and (inaudible)
- 72 said as well, but before we actually put a plan in place, say,
- 73 here's the plan to get there, the next four or five years, we
- 74 need to have some indication by the province that's going
- with the EPR. That's what I was trying to refer to here as
- opposed to have it ...
- 77 COMMISSIONER SAUNDERS: You're saying you need
- 78 some indication.
- 79 MR. OSMOND: We need some indication as to exactly
- 80 where we're going so when we come back with our five-
- 81 year plan we can indicate, or come back the next rate
- 82 application, where we're going for the short-term, the
- 83 medium-term, the long-term, to attain those goals.
- 84 COMMISSIONER SAUNDERS: Are you saying that the
- $\,$  85  $\,$  Board should have the same attitude towards the EPR as
- 86 Hydro has?
- 87 MR. OSMOND: It's a difficult one.
- 88 COMMISSIONER SAUNDERS: It is a difficult one.
- 89 MR. OSMOND: It is a difficult one. I think the long-term
- 90 objectives as to where we should be going, I think the
- 91 Board can consider that as to where we're looking long-
- 92 term, certainly where we are presently is not where we
- 93 should be, and I think that's very well identified by our
- 94 financial witnesses and some others, and it's a matter of a

- 1 target of trying to get there over a reasonable period of
- time. That may vary by the EPR. I can't answer for the
- з Board ...
- 4 COMMISSIONER SAUNDERS: No. I understand that but
- 5 I'm trying to, I guess, get some opinion from you as a
- senior officer of Hydro where we come into the mix. A lot
- of your evidence has dealt with, talked about the EPR, and
- 8 some of the decisions you've made in preparing this
- 9 application have been made with a view to the EPR and the
- 10 fact that it has not been declared. I keep searching for a
- word for that. The Board of course is governed by its
- legislative or The Public Utilities Act, the EPCA and all
- that that empowers the Board to do, and I'm sure that the
- lawyers in the room would argue on that in terms of what
- the Board is empowered to do in respect of (a) the Act or
- the Acts that govern it as well as the undeclared policy, I'll
- call it, of the province in respect of the energy policy
- review that seems to have occupied a fair amount of time in
- this hearing and is a document that nobody has seen and
- certainly the Board hasn't, certainly I haven't. I can say
- that for sure. And I gather that except for some draft that
- was circulated a little while ago that you made reference to
- 23 after talking to your Chief Executive Officer, there's no one
- in Hydro that is very familiar with the energy policy review.
- MR. OSMOND: That's correct.
- 26 COMMISSIONER SAUNDERS: And I get very concerned
- about a document that we're supposed to take notice of
- that we don't know even if it exists, and so I guess that's
- the root of my question to you as how do you think the
- 30 Board should respond.
- MR. OSMOND: I guess the Board has to look at what the
- arrangements are presently with regards to their authority and so on. The point I was making here was just saying
- with regards before we, Hydro, actually came back with the
- lineation of where we should go with regards to that, we
- need to have some general direction, and that's not
- 37 necessarily for deciding at this application.
- 38 COMMISSIONER SAUNDERS: I gather you're caught in
- 39 the middle.
- 40 MR. OSMOND: I'm caught in the middle, yeah, to a certain
- 41 degree.
- 42 COMMISSIONER SAUNDERS: Well, I'm not sure there's
- any point in reviewing it or pursuing it. It does place the
- Board in a bit of an awkward situation, to say the least, and
- $\,$  we don't even know if and when there's going to be an
- announcement. Can we move on to the rate for the
- Government departments and agencies?
- 48 MR. OSMOND: Certainly.
- 49 COMMISSIONER SAUNDERS: And I think you talked

- about that at ... I'll find it momentarily ... page nine of your
- evidence, and you've talked about it during the course of the hearing in cross-examination and direct evidence, and
- if I might just summarize where we are with this, is that
- you're proposing over five years at the rate of 20 percent
- 55 per year to eliminate the subsidy to Government
- 56 departments and agencies.
- 57 MR. OSMOND: Yeah. We're saying at this particular
- 58 hearing the rates will go up by 20 percent if approved by
- the Board and then we come back for the next application,
- 60 I think we're referring to the part of our five-year plan to
- eliminate that over that period of time.
- 62 COMMISSIONER SAUNDERS: Yes. And in the meantime
- who pays that deficit that you have in place with the
- 64 Government departments and agencies?
- 65 MR. OSMOND: The shortfall that comes out forms part of
- 66 the overall rural deficit ...
- 67 COMMISSIONER SAUNDERS: Yes.
- 68 MR. OSMOND: ... which is paid by Newfoundland Power
- and part allocated to Labrador interconnected.
- 70 COMMISSIONER SAUNDERS: And what reason have
- 71 you given, I'd like to hear you repeat the reason for the
- 72 Board allowing you to recoup this deficit, if you like, over
- 73 five years as opposed to doing it immediately, say?
- 74 MR. OSMOND: That's an option for the Board, 100
- 75 percent. I guess what we were looking at with regards to
- 76 the impact on overall rates, albeit they are not only the
- Government accounts but to phase in over a reasonable period of time, and we picked five years. It could be three,
- 76 period of time, and we pieked five years. It could be timed
- 79 it could be longer, it could be 100 percent. That's up to the
- 80 Board's discretion. We've recommended a five-year phase-
- out starting this year, 20 percent, but that's subject to the
- 82 Board. The Board may want a faster phase-out, but our
- 83 process was to do it over a five-year period, which would
- 84 be consistent with what we'd be looking at in our next
- 85 application for other rates as well, the other preferential
- 86 customers including the fish plants and so on.
- 87 COMMISSIONER SAUNDERS: And you put the
- 88 Government departments and agencies in the same
- classification as consumers and other classes?
- 90 MR. OSMOND: The other ... all the preferential rates, I
- 91 mean, what makes up preferential rates are the Government
- 92 accounts as well as the lifeline rate for general service, plus
- 93 some of the churches and schools, as well as the fish
- 94 plants, are paying the interconnected rate on the isolated
- 95 systems. That forms part of that category of the \$2.6
- 96 million, our preferential customers.
- 97 COMMISSIONER SAUNDERS: You mentioned, I think, in
- answer to some questions that were put to you by, I think

- Mr. Hutchings, I'm not sure if it was Mr. Hutchings, but I
- seem to recall it, and without looking up my notes it's not
- 3 important, I guess, who asked it, that the Government
- 4 agencies and departments that you're talking about in large
- 5 part are hospitals and schools, I think you said.
- 6 MR. OSMOND: Yes, that's correct, hospitals, school
- boards, some, I think there may be some churches, and
- 8 there's also Works, Services and Transportation, all the
- 9 Government departments, those type of agencies, but a
- fairly significant number are the Government hospitals, the
- 11 Welfare boards, hospital boards, as well as school districts
- and schools, a fairly significant number made up of those
- Government accounts, as is for Federal Government
- 14 (inaudible) like the RCMP and people like that, but
- provincially those are very significant, the school boards
- and the hospitals and so on.
- 17 COMMISSIONER SAUNDERS: So by asking the Board to
- consider a five-year delay, if you like, in total recovery or in
- total elimination, if you like, of the subsidy to the
- 20 Government departments, you're really asking the Board to
- 21 continue the subsidy being paid by the other customers of
- 22 Hydro to these hospitals and schools and Government
- offices and so on in your franchise area.
- MR. OSMOND: In the current application we're asking for
- 25 20 percent leave and the other 80 percent of the fall-out to
- the remaining customers.
- 27 COMMISSIONER SAUNDERS: Yes.
- 28 MR. OSMOND: And starting that process at our next
- application, 2003.
- 30 COMMISSIONER SAUNDERS: Okay, I understand what
- 31 you're asking. One more area and that is the Wabush
- 32 surplus.
- 33 MR. OSMOND: Yeah.
- 34 COMMISSIONER SAUNDERS: And that's dealt with, I
- think it's **page 16**, there's a reference, page ... it goes on to
- page 17. And this surplus, as I understand it, Mr. Osmond,
- has been accumulating, if you like, since 1992.
- 38 MR. OSMOND: I guess it actually ... I think it might even
- be prior to that.
- 40 COMMISSIONER SAUNDERS: It might be.
- 41 MR. OSMOND: Yeah.
- 42 COMMISSIONER SAUNDERS: Okay.
- 43 MR. OSMOND: Yeah, that's right. It started back,
- 44 Commissioner Powell (sic), back in 1989.
- 45 COMMISSIONER SAUNDERS: '89.
- 46 MR. OSMOND: Yeah. Our first ...

- 47 COMMISSIONER SAUNDERS: To 2001. It's 2.9 million,
- 48 yes. I have it here now.
- 49 MR. OSMOND: That's right, on Schedule 1.
- 50 COMMISSIONER SAUNDERS: Yes.
- 51 MR. OSMOND: Yeah.
- 52 COMMISSIONER SAUNDERS: Now, your proposal is to
- pay that back to the customers of Wabush.
- 54 MR. OSMOND: That's correct.
- 55 COMMISSIONER SAUNDERS: To the existing customers
- of Wabush.
- 57 MR. OSMOND: Yeah, to the existing ...
- 58 COMMISSIONER SAUNDERS: Yeah, and I guess you've
- 59 anticipated my question.
- 60 MR. OSMOND: We've been agonized over how we can do
- 61 it fairly. The ideal way, if we knew every person was there
- 62 in 1987 right up to 2002, be able to track, to be able to say,
- 63 well, you deserve this much and you deserve that much,
- but that would be a horrendous exercise to go through.
- 65 COMMISSIONER SAUNDERS: To do today.
- 66 MR. OSMOND: To do today.
- 67 COMMISSIONER SAUNDERS: But in 1989 you knew that
- 68 the surplus was going to be accumulating for a certain
- 69 period of time, and I'm wondering and my question is why
- 70 didn't you do it then?
- 71 MR. OSMOND: By customer?
- 72 COMMISSIONER SAUNDERS: Yeah. I don't mean the
- 73 rebate. I mean why didn't you keep track of the customers
- 74 that were there?
- 75 MR. OSMOND: Well, that's one of the reasons we thought
- we'd be giving it back within those, that particular year, in
- 19, I think it '89 and '90 also, and 1992. From that point on,
- and the Board had indicated, well, that's fine, we should do
- 79 that in our next application, 1992, did not form part of that.
- 80 After 1992 it was agreed to bring it back through our next
- application, so the customers, we didn't have the detailed
- 82 information to be able to track at that point in time year by
- $\,$  83  $\,$  year where it actually went and who it actually applied to.
- Now what we're looking at is the overall customers we have
- as at the end, I think, of 2001, and apply it back to them.
- 86 COMMISSIONER SAUNDERS: And then in 1995, I think
- 87 it was, there was a decision made by the Board to do
- 88 nothing actually but to wait for the next rate application ...
- 89 MR. OSMOND: That's correct.
- COMMISSIONER SAUNDERS: ... before it was dealt with.

- 1 MR. OSMOND: That's correct.
- 2 COMMISSIONER SAUNDERS: Now at the time in 1995 it
- 3 wasn't known when that rate application was coming forth
- and here we are six years later. So my question part two is,
- 5 why didn't you then start to keep track of the customers
- 6 that were going to be at some future time eligible for a
- 7 portion of the surplus.
- 8 MR. OSMOND: I think it'd be horrendous to even try and
- 9 track it by year because you got the surplus moving every
- 10 year, right. You'd almost have to have every single year to
- track all the customers by year and try and identify who
- moved in and who moved out. I think it'd be a very ...
- 13 COMMISSIONER SAUNDERS: Okay. Let me ask the
- question another way. Knowing what you know today and
- 15 knowing the dilemma that you're faced with in trying to
- recover or trying to refund the surplus, what would you
- have done differently in 1989 or 1995?
- MR. OSMOND: We'd still have to go through the same
- 19 process, getting a review of the Board and identifying
- 20 which way they wanted to go, whether we should give it
- back immediately in the year or giving it back ...
- 22 COMMISSIONER SAUNDERS: But you knew that you
- weren't going to give it back immediately.
- MR. OSMOND: If we knew that we weren't going to ...
- 25 COMMISSIONER SAUNDERS: You knew. I say but you
- 26 knew that you weren't ...
- MR. OSMOND: We knew. We knew ...
- 28 COMMISSIONER SAUNDERS: What would you have
- done knowing that then, that you were going to be sitting
- there in 2001 trying to decide how to give back that surplus
- or putting ...
- MR. OSMOND: I guess the ideal way would have been to
- 33 give it back annually if we had approval to do that and we
- didn't have approval to do that.
- 35 COMMISSIONER SAUNDERS: Right. You didn't ask for
- that approval.
- 37 MR. OSMOND: Well, we came back to the Board and
- 38 identified the options and the Board said, indicated at that
- point in time, don't give it back this point in time, see how
- much it would be, and then eventually come back at your
- next application, but in hindsight if that was approved it
- could have been done on an annual basis, but that required
- 43 approval.
- 44 COMMISSIONER SAUNDERS: Okay. So the proposal
- you have before the Board in this application is to refund
- the \$2.9 million to the customers that are registered, if you
- like, as Hydro customers today, who are paying their light

- 48 bills in Wabush.
- 49 MR. OSMOND: Yes. I think it was to the end of 2001.
- 50 COMMISSIONER SAUNDERS: End of 2001. And you've
- 51 already, in the schedule you referred to, indicated how
- much of the money comes from previous years by year.
- MR. OSMOND: That's correct.
- 54 COMMISSIONER SAUNDERS: And do you anticipate
- 55 there are going to be people from earlier years coming
- 56 forward looking for a portion of that surplus?
- 57 MR. OSMOND: I really don't know. I don't think we've had
- any representation so far, not that I've heard of. That's not
- 59 to say that we have not, but I haven't heard anything so far
- 60 with regards to I was there and I left type of thing. I think
- 61 ...
- 62 COMMISSIONER SAUNDERS: Have you thought about
- what you're going to say to them?
- 64 MR. OSMOND: We have thought about it.
- 65 COMMISSIONER SAUNDERS: And what are you going
- 66 to say to them?
- 67 MR. OSMOND: Well, I think we try to be ... well, as I just
- said, some of the issues is trying to track all the way back
- 69 to try being fair and we just don't have that level of detail.
- We try to be as fair as we can by looking at who's there at
- 71 the end of this year.
- 72 COMMISSIONER SAUNDERS: But if someone comes in
- 73 from Wabush with their bills that they accumulated over
- 74 the course of the two years they spent there, let's say, and
- can verify that they paid certain numbers of dollars to you,
- don't you think they would be entitled to a portion of the
- 77 refund?
- 78 MR. OSMOND: I think they certainly have an issue but it
- 79 depends on how the Board approves us, sort of chicken
- and the egg, how we actually go back and what's approved
- and the mechanism for doing that. I don't think you'd be
- able to say do everything for 2001, have 100 people come
- $^{83}$  in and say I was here in 1990, '91, '92, '93, can you change
- 84 that for me, because that affects what you're going to give
- back to the other people in 2001.
- 86 COMMISSIONER SAUNDERS: Yeah. It is a dilemma.
- 87 MR. OSMOND: It's a juggling act.
- 88 COMMISSIONER SAUNDERS: Yeah. You haven't ...
- 89 you're not putting forward any proposal to us in respect of
- 90 how we should deal with it except in respect of the existing
- 91 customers, is that correct?
- 92 MR. OSMOND: Yeah, and we did ... believe me, we
- 93 considered what you just said ...

- 1 COMMISSIONER SAUNDERS: But you haven't put
- 2 anything forward.
- 3 MR. OSMOND: No, we haven't, no, because of those
- 4 concerns. We're putting forth the proposal that's in my
- 5 evidence.
- 6 COMMISSIONER SAUNDERS: But you haven't dealt with
- 7 the other questions that I've asked in terms of what
- 8 happens when the customer from 1994 shows up looking
- 9 for a portion of that surplus that he believes is his?
- MR. OSMOND: Yeah. We haven't put that into my ... we
- did consider that and ...
- 12 COMMISSIONER SAUNDERS: And when you're asking
- the Board to consider, all you're asking us to consider is
- the one question, and if we deal with it outside of that
- particular question, we have to come up with some kind of
- 16 a formula ourselves.
- MR. OSMOND: Yeah, and the only thing when we talked
- about that, we think it'd be horrendous to try and go back,
- all the way back by ...
- 20 COMMISSIONER SAUNDERS: You keep saying that.
- MR. OSMOND: Oh, I have people in the back of the room
- 22 I'm afraid to look at, say that this is a horrendous task, to
- 23 identify ten years back who was there, who moved in, who
- 24 moved out, who bought what house, who bought what
- summer home. It is a horrendous task. I wouldn't want to
- face them.
- 27 COMMISSIONER SAUNDERS: Thank you, Mr. Osmond.
- That's all I have, Mr. Chair.
- 29 MR. OSMOND: Thank you.
- 30 MR. NOSEWORTHY, CHAIRMAN: Thank you,
- 31 Commissioner Saunders. It's five after eleven now. I think
- we've concluded that neither Commissioner Whalen nor I
- will be very long. I think it's appropriate perhaps now to
- take a 15-minute break.
- 35 (*break*)
- 36 (11:20 a.m.)
- 37 MR. NOSEWORTHY, CHAIRMAN: I'll ask Commissioner
- 38 Whalen to commence her questioning of Mr. Osmond,
- 39 please?
- 40 COMMISSIONER WHALEN: Thank you, Chair. Good
- 41 morning, Mr. Osmond.
- 42 MR. OSMOND: Good morning.
- 43 COMMISSIONER WHALEN: You'll be pleased to hear I
- 44 had lots of questions for you nine weeks ago and they've
- been whittled down to one.

- 46 MR. OSMOND: Oh, very good.
- 47 COMMISSIONER WHALEN: And it's really just
- 48 concerning the Rate Stabilization Plan, and I was looking at
- Schedule 14-A of Mr. Roberts direct evidence, his revised
- schedule, October 31st. 14-A. Yes, and just looking at the
- Rate Stabilization Plan balance and the increases in the
- balance, particularly over the last couple of years, and if I
- just look at ... I know '99 and 2000 the balances went down,
- but I understand that's not a fuel price reflection, that's a
- reflection of the wet years, is that my understanding?
- 56 MR. OSMOND: That's my understanding, as well, yeah.
- 57 COMMISSIONER WHALEN: So taking out the wet years
- 58 the balance has essentially been increasing, some years
- $\,$  quicker than others, but we'll be looking at what looks to be
- $\,$  a \$56 million increase in the balance between 2000 and 2001  $\,$
- 61 forecast and another 12 million, I think, between 2001
- forecast and 2002 forecast in the total balance?
- 63 MR. OSMOND: Yes, that's correct.
- 64 COMMISSIONER WHALEN: Does the 2002 forecast ... I
- assume that does include the impact of the application if it
- 66 was approved, the impact of the increases that you've
- 67 proposed?
- 68 MR. OSMOND: Yes. It includes the adjustments in the
- RSP as it relates to the small hydros going in, as well, plus
- 70 the price of fuel that's been recommended, as well, so it
- 71 reflects all those, yeah.
- 72 COMMISSIONER WHALEN: Okay, so I guess my
- 73 question, really then is looking at the increase in the
- balance and the fact that we're still looking at \$104 million
- balance in 2002, even if the proposals that Hydro has
- proposed are accepted and put in place for January, 2002.
- 77 I'm really just wondering what would have to happen or
- 78 what can we do to bring that balance the other way and
- 79 other options, perhaps, that we could look at short of ... I
- 80 know that Hydro is also proposing increasing the cap to
- \$100 million, which I don't think addresses the balance, it
- 82 just addresses where the balance can go. Short of praying
- 83 for rain, I guess, or hoping for the fuel prices to go down,
- 84 is there anything that can happen to turn that balance back
- 85 heading in the other direction so that we actually get back
- 86 to a plan that fluctuates around, you know, a certain band
- around the zero balance mark?
- 88 MR. OSMOND: Yes, the biggest factors, and you
- 89 mentioned that, is the impact of climatic conditions,
- 90 whether we have a dry year or a wet year or whatever, and
- 91 the change in the price of oil. If we stayed with just the
- 92 normal generation that we expect and the price of fuel we
- 93 have, the only way to really get that down is in the
- 94 recovery period. We're writing it off now over a three year
- period.

- 1 COMMISSIONER WHALEN: Okay.
- 2 MR. OSMOND: Right. A shorter period or whatever
- would bring it down, but if the factors stayed as they are
- 4 presently then we have no control over water and we have
- 5 no control, really over the price of fuel, other than the fact
- 6 in our hedging issues we talked about earlier, but as far as
- the climatic conditions and the load, it's virtually out of our
- 8 control, because they're determined by somebody beyond
- 9 us, obviously, as well as the forecast for industrial
- customers, so the write off period would modify that.
- 11 COMMISSIONER WHALEN: Could we look at, for
- example, re-basing the plan instead of re-basing the plan at
- \$20 a barrel, re-basing it at \$25 a barrel and spreading out
- the recovery over a number of years? But at least I'm
- thinking if we're at a \$17, \$18 per barrel price that would
- mean, assuming a normal water year, that would mean that
- there'd be some positives going into the plan's credits?
- MR. OSMOND: If you re-base at 25 then the balance
- would be lower because you're putting more into your base
- 20 rate.
- 21 COMMISSIONER WHALEN: Uh hum.
- MR. OSMOND: So that would be \$5 a barrel that would
- end up in rates as opposed to the RSP, so that would
- 24 certainly have an impact on the overall plan balance, both
- retail and industrial, yeah.
- 26 COMMISSIONER WHALEN: So from your perspective, is
- that something that the Board can look at?
- MR. OSMOND: Well, that's open for the Board. We've
- recommended \$28 a barrel and what the impact would be ...
- 30 I'm sorry.
- 31 COMMISSIONER WHALEN: Twenty.
- MR. OSMOND: Twenty-eight was the price of fuel. 20
- 33 going to the base rate and the impact on rates associated
- with it, but, I mean, that's subject to review by the Board.
- 35 The Board has the right to make revisions to it.
- 36 COMMISSIONER WHALEN: And what about the
- 37 recovery period itself? I understand from, I think it was
- 38 Board counsel's questioning of, I'm not sure if it was
- 39 Roberts or yourself, that there is a declining balance
- recovery, that recovery is actually a three year period ...
- 41 MR. OSMOND: That's right.
- 42 COMMISSIONER WHALEN: ... but you don't actually
- split the balance. I always thought that was the case until
- that question was ...
- 45 MR. OSMOND: That's a good point. A lot of people did
- 46 think that.
- 47 COMMISSIONER WHALEN: Yeah.

- 48 MR. OSMOND: Yeah. It's not a discrete ... and I think Mr.
- Kennedy raised it, as well, I believe. It's not a discrete three
- years. In other words, we have, say, \$90 million. It isn't 30,
- 51 30, 30. That adds up, I hope. It's one third and the 30
- million comes off the 90 to bring me back to 60, and it's one
- 53 30 again, so it may take four or five years before you
- 54 actually get it back. It's not a discrete one third. That
- would also have some impact on the overall plan balance if
- it was a discrete amount.
- 57 COMMISSIONER WHALEN: And that's an option, as
- 58 well?
- 59 MR. OSMOND: That's an option, I guess, the Board ...
- 60 COMMISSIONER WHALEN: There's nothing set about
- 61 that declining balance, that's just the way it was chosen to
- 62 ...
- 63 MR. OSMOND: No. It was the way the principles were
- established back in 1985 and just take one third per year,
- 65 not discrete elements.
- 66 COMMISSIONER WHALEN: Okay. That's all my
- 67 questions. Thank you, Mr. Osmond.
- 68 MR. OSMOND: Thank you.
- 69 (11:30 a.m.)
- 70 MR. NOSEWORTHY, CHAIRMAN: Thank you,
- 71 Commissioner Whalen. Once again, Mr. Osmond, good
- 72 morning.
- 73 MR. OSMOND: Good morning.
- 74 MR. NOSEWORTHY, CHAIRMAN: Thank you. I
- 75 appreciate your testimony. You're clearly knowledgable
- 76 about many areas of Hydro. If engineers can qualify for
- 77 executive business degrees, you would be able to qualify
- $\,$  78  $\,$  to an executive engineering degree after, or a certificate, in
- 79 any event ...
- 80 MR. OSMOND: I may qualify for other places after this.
- 81 MR. NOSEWORTHY, CHAIRMAN: ... after some of the
- questions you ... I just have a couple of areas that I want to
- 83 touch upon. One is, I understand you're responsible for
- 84 the strategic planning exercise that Hydro is going to be
- 85 going through, is that correct?
- 86 MR. OSMOND: Me personally?
- 87 MR. NOSEWORTHY, CHAIRMAN: Yes.
- 88 MR. OSMOND: I'm part of the team but I'm not the real
- 89 driver. The strategic planning process evolved with our
- 90 management committee, which is driven by our CEO, Bill
- Wells. Now, there's a difference in the strategic plan and the five-year plan. We're not getting ... I'm responsible for
- of the five year plan. We is not getting ... I'm responsible for
- 93 the five-year financial plan, but there's also a strategic

- planning process that's ongoing, as Mr. Wells mentioned
- when he was on the stand.
- 3 MR. NOSEWORTHY, CHAIRMAN: My understanding is
- 4 there's a strategic plan that's where, I guess, the
- 5 methodology is of strategic plan in terms of visioning and
- 6 mandate and strengths and weaknesses ...
- 7 MR. OSMOND: Vision and mandate, goals, objectives,
- 8 exactly.
- 9 MR. NOSEWORTHY, CHAIRMAN: ... opportunities.
- That's what I'm talking about, essentially, so you're just ...
- you're not directly responsible for that?
- MR. OSMOND: No. I'm ...
- MR. NOSEWORTHY, CHAIRMAN: You're part of the team
- that's directing that exercise?
- MR. OSMOND: I'm part of the team, and as well the
- directors are small "d" directors, if you like, in the
- 17 corporation as opposed to the corporate directors.
- 18 MR. NOSEWORTHY, CHAIRMAN: Okay.
- MR. OSMOND: And rolling that out to our staff, which we
- started this year and continues to 2002, explaining what our
- objectives are and what our mission and our mandate, our
- vision is and how our division objectives tie into that and
- 23 how we want to proceed in the new year with that, so I'm
- part of the team, in addition to the CEO, in addition to the
- directors, as well, in any of the sessions we've had over the
- last 12 to 24 months, I guess, really.
- 27 MR. NOSEWORTHY, CHAIRMAN: We're heretofore, I
- guess, I was of the understanding that you were directly
- responsible for this, so perhaps you could take a crack at
- a couple of questions that I would have on it, in any event.
- 31 MR. OSMOND: Seeing there's nobody else here I'll give it
- 32 a shot.
- 33 MR. NOSEWORTHY, CHAIRMAN: Who ... you have an
- outside consultant, I presume, do you, in this, for you,
- 35 have you?
- MR. OSMOND: I guess we've had a facilitator, if that's the
- best way to say it.
- 38 MR. NOSEWORTHY, CHAIRMAN: Who is that?
- 39 MR. OSMOND: E & Y, and they've helped facilitate some
- of the sessions.
- 41 MR. NOSEWORTHY, CHAIRMAN: You'll have to help me
- with E & Y. Is that Ernst & Young?
- 43 MR. OSMOND: I beg your pardon? Ernst, I'm sorry, I use
- the acronym sometimes. Ernst & Young, they helped
- facilitate the sessions that we had where we met with our
- 46 management committee, CEO, as well as the directors and

- so on to go through and try to establish what we felt were
- the goals, the objectives, the mission, the mandate, so they
- helped facilitate that, put up what they call (inaudible)
- 50 people, I should say, as to what they may be and try to
- 51 beat those down, which way should we go, what are the
- options, the pros and cons, so they helped facilitate the
- 53 actual development ...
- MR. NOSEWORTHY, CHAIRMAN: So did you have any
- staff input into that, sort of from the bottom up? I mean,
- was there comparable sort of facilitation that occurred in
- 57 various divisions and departments in terms of staff input
- and did you have any consultations with other outside
- se stakeholders, be it Newfoundland Power or customers or
- 60 what have you?
- MR. OSMOND: No, it hasn't gone outside the corporation at this point in time. We have received, made presentations
- to our staff. Mr. Wells, I think, did all of those, certainly in
- 64 St. John's and right across the system, every single one of
- 65 them for all 850 employees, whatever, and explained what
- our strategic plan was all about and then be followed up
- with further presentation by the vice-presidents and
- directors. So there was input received from some of the
- staff that raised their concerns, issues, where are you
- starr that raised their concerns, issues, where are you
- going, what's the purpose of it, what were you trying to
- 71 accomplish, what's the meaning of mission and vision
- goals, that type of thing, so there was grass roots input initially, and we're going through that aspect now, taking it
- initiany, and we're going through that aspect now, taking i
- through the phases of one, two and three, explaining to
- them where we are, where we're going, how we see it
- $\,$  76  $\,$  unfolding. The next step, I presume, would be discussion
- vith government and so on, and with other stakeholders as
- 78 to where we see the corporation going in the longer term,
- 79 and that's the next phase of it, but that hasn't started at this
- $\,$  point in time. This is internal, how we see our mission
- statement, our visions, goals and objectives.
- 82 MR. NOSEWORTHY, CHAIRMAN: So you're at the
- 83 preliminary stages, you haven't really engaged in
- 84 discussion with stakeholders. How long do you see this
- exercise taking?
- 86 MR. OSMOND: I'd say rolling it out ... well, one of our
- 87 targets is to have it rolled out to all of our employees this
- 88 year.
- 89 MR. NOSEWORTHY, CHAIRMAN: This year?
- 90 MR. OSMOND: Yeah. Well, it's got to be, that's one of our
- 91 targets and objectives for 2001. I had to think about the
- 92 year, and then moving forward in the new year with the
- 93 next step with our board of directors and through to our 94 government and so on as to how we see the vision, the
- mandate and so on, because sitting down with our Minister
- 96 to go through that and then deciding on the next steps
- 97 beyond ...

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MR. NOSEWORTHY, CHAIRMAN: How do you see it, I guess, being used internally and ultimately? I mean, my experience with this has been either organizations view it as a one of exercise where it ends up to be, you know, another binder on a shelf somewhere or ultimately, you know, it is used in the setting of annual business plans, in the setting of corporate objectives, in defining and flowing from that, flowing from that, I guess, you know, divisional, department objectives, certain specific outcomes and indeed, having compensation and performance management and other incentives tied to that. I mean, how do you view this process as unfolding as far as Hydro is concerned?

MR. OSMOND: You pretty well summed up the way we see it going. It will not be a document prepared and just filed. It will be a document, a living document we see employees being aware of and tied into your divisional goals and objectives and corporate objectives as to where we're moving in the future and moving towards that, and it may be a document that will have to be reviewed every two or three years to make sure we're on that right track with the directors and mangers and having the input from the staff, so it's a living document as to where we see things going and tying it in, certainly, to your corporate goals and objectives, your divisional goals and objectives and all the way down to the departmental goals and objectives, and it's a living linkage, if you like, as to where we see things unfolding and going and getting employees involved in how we see things unfolding and getting that buy in.

## MR. NOSEWORTHY, CHAIRMAN: Uh hum.

MR. OSMOND: To make sure they're tied right into that processes as to how we see things unfolding, because without the employees you go nowhere. I mean, these are the people that help us move forward and how we want the corporation to grow and how we want to see things unfold.

MR. NOSEWORTHY, CHAIRMAN: Okay. Thank you for that. I may have another comment on it in a moment. Moving on to ... and I think Commissioner Saunders covered most of this whole area, and it relates to the energy policy review of government, and my understanding is from what you've basically indicated, is that certainly you're awaiting that review and things like, I believe you commented on one occasion, it's in the transcript somewhere, that certainly your debt equity ratio is a point of reference and the whole setting of your capital structure, based on an investor owned utility is to some degree conditional or contingent on what government may enunciate in that energy policy review, and certainly I have no difficulty in understanding and perhaps to some degree agreeing possibly with that, but again, one of the outcomes, I guess, here is that government may not deal with that on a timely basis. They may not be providing that

direction in which Hydro can plan. Indeed, the Board is impacted, or at least the decisions of the Board or the considerations of the Board, if you will, I'm sure, will be impacted in terms of an energy policy review, so ... and if, indeed, that role is out, I can understand where Hydro ties into that, has some discussions with government on that basis, etcetera, etcetera, but I suppose looking down the road to your next application, and certainly I'm sure you won't be coming in with three percent the next time around. You will be looking at moving toward, perhaps, a 60/40 debt equity structures. What ... I mean, what is it that Hydro 63 would propose to do, what is it that you would propose to do, as the Chief Financial Officer of Hydro to move toward that if indeed government doesn't enunciate even a satisfactory energy review policy which would have a direct impact on Hydro? I mean, yeah, I mean, it seems, as Commissioner Saunders pointed out, you know, the Board is, to some degree, in a quandary. We can deal with this application on the basis of its merits, to a degree, but certainly there's a big question mark in relation to the 72 energy policy review, and you know, we have no more control over government than you do. Certainly, they'll make their own decisions in their own good time, but nevertheless, you're left with the result of that, I suppose, to a degree, and if, indeed, that doesn't go ahead, I guess 77 that's my question, what does Hydro then do? And it may 78 79 very well be that starting after this, in any event, there are certain options that you'll have to look at. One is that if there is an energy policy review with clear direction that comes down you'll engage in a discussion, I guess, with your owner then, but if it doesn't, what happens then?

MR. OSMOND: Okay. Let me try and answer some of that anyway. I don't think there's anything in the application that would really be hung up on the EPR right now as it relates to the year 2002. I think the Board has the mechanisms to approve the various things we've identified in 2002. One of the things I referred to is where we see things going, you just alluded to it as well, Chair, beyond 2002, the next application with regards to 60/40 and how we should attain that in the timeframe, and that's why I had mentioned that in my evidence, until we saw where the EPR was going that would be a consideration for us, but if we didn't get anything out of the EPR we'd be back at our next application proposing a plan of direction to attain a more reasonable return on equity on the three percent as you alluded to, where we should be going with regards to that as it relates to other investor owned utilities, and also some direction as to where we should be going for, in the shortterm and the medium-term and the long-term debt to equity ratio 60/40 and the timeframe to accomplish that. And I 102 think some of the things we've look at, first you need to go with an 80/20 and then you need to move beyond that to get to the 75/25 and eventually attain a 60/40, so we'd move

- along on that process, certainly reviewing that with our 1
- government, or owner, so I mean, if it did materialize that's 2
- the way I would see it in the next 2003 hearing, putting 3
- 4 forth a plan saying here's the way we should proceed with
- regards to ROE and also the short, medium and long-term 5
- plan to attaining the 60/40 debt equity ratio. 6
- MR. NOSEWORTHY, CHAIRMAN: So you would see if, 7
- indeed, that didn't come down, that energy policy review, 8
- that you'd take the initiative, that you'd be proactive in that 9
- regard and the onus would be on Hydro to really begin 10
- some discussions with your owner to address some of 11
- these issues? 12
- MR. OSMOND: Yeah. I think we'd have to, to be 13
- financially responsible we'd have to do that, to say here's 14
- what's being recommended to us by our financial advisors. 15
- We came with a temporary measure this year, just 16
- temporary, and we need to put forth a plan as to where we 17
- see things going in the longer term, so I think we would 18
- have to do that for a 2003 application, and map that out, 19
- and certainly have to review it with the province, but 20
- certainly, in lieu of the EPR coming down it would be 21
- incumbent on us to do that. 22
- MR. NOSEWORTHY, CHAIRMAN: Do you see issues like 23
- that as being part of your, you know, your overall business 24
- plan and strategic plan for, you know, on an annual basis 25
- 26
- MR. OSMOND: They very much ... yeah, they do tie in ... 27
- MR. NOSEWORTHY, CHAIRMAN: Because you 28
- commented on your five year ... I guess when you started 29
- out you commented on your five year plan as being distinct 30
- from your strategic plan, but ultimately your five year 31
- financial plan, I mean, gets rolled in, does it not, and some 32
- of these issues are addressed on that basis? 33
- MR. OSMOND: There is a direct ... you're right. There's a 34
- direct linkage between your strategic plan and attaining 35
- that in our financial plan. Financial plan is a goal as to 36
- where we expect to go. It's almost like a highway. You can 37
- 38 vary getting there. It may take you a day to get there or
- two years or three years, but they had to be linked, 39
- strategic plan and your five year plan, because your 40
- mission and your goals tie back into your financial 41
- 42 structure.
- MR. NOSEWORTHY, CHAIRMAN: Yeah, so you would 43
- see Hydro addressing that issue on a proactive basis and 44
- certainly it would be linked and tied in to other issues and 45
- other items that you would be moving forward with on a ... 46
- MR. OSMOND: Definitely. 47
- MR. NOSEWORTHY, CHAIRMAN: Okay. 48
- MR. OSMOND: If we didn't have the EPR we'd have ... 49

- well, we would come back with that to identify how we should proceed in the future.
- MR. NOSEWORTHY, CHAIRMAN: Okay. Just one other
  - item, I guess. The nature of the banter in terms of grey hair,
  - no hair, etcetera, refers to the need for a succession plan,
  - and I think I asked ... noted one of the expenditures in
- relation to, I believe, professional services for \$65,000 for, 56
- I don't recall now, but certainly succession was in the 57
- 58 name, in any event, and I think I indicated at the time that
- I was going to ask a question on that. Could you give me
- some inkling of what that's about, why you're doing it, and
- where you plan to go with it, please?
- MR. OSMOND: I guess over the next period of time, 2001
- to 2006, we have a potential of roughly 265 employees that
- can retire, and one of the things we're looking at in the HR
- division ...
- MR. NOSEWORTHY, CHAIRMAN: So you're suggesting
- you won't be back before 2002/3?
- MR. OSMOND: I didn't say that, but I guess we all have
- options, but I didn't say that. You may see a balder person
- or a greyer person, so we do have 265 people that can retire
- over that timeframe, right through the whole organization,
- and what we looked at might be the software you're
- referring to, it's called Criterion. I think it might be the one.
- MR. NOSEWORTHY, CHAIRMAN: Yes, I believe that's it.
- MR. OSMOND: And Criterion, I mean, that gives us the
- functionality to identify ... and a piece of software to
- identify the skills of employees that we have as to what
- they have academically, to identify performance
- management, succession planning, career development, to 79
- identify where the people are that may be leaving and the
- people we have in the organization, what their
- qualifications are and where there might be possibilities to
- move people, and not necessarily with the right
- qualifications, but you have the ability to train people to
- move along, so it's a succession planning software that
- would have to be able to identify where the resources
- 87 would be that could move up or lateral as to how they
- move forward in the future, so it gives us those tools in HR
- to be able to flag that and say here's what we have, here are 89
- the resources, in order to move this slot you need this amount of training or that amount of training or whatever,
- and this is a candidate that could move along in the
- succession planning, all the way through the organization, 93 so that's generally what it's trying to do.
- MR. NOSEWORTHY, CHAIRMAN: Is it just ... because I
- know the demographics, for example, in many, many areas 96
- would point to the need for succession planning and that.
- Is that a fairly significant issue, in your judgment, in Hydro, as it relates to management per se, over the next five years

- or so, five, seven years?
- 2 MR. OSMOND: Replacement of management?
- 3 MR. NOSEWORTHY, CHAIRMAN: Yeah. The whole
- 4 issue of succession.
- 5 MR. OSMOND: You mean small and ...
- 6 MR. NOSEWORTHY, CHAIRMAN: The whole issue of
- 7 succession.
- 8 MR. OSMOND: I think succession planning, yeah, it's an
- 9 issue. When we look at 265 employees, that's pretty
- significant out of a complement of, I think it's 850.
- 11 MR. NOSEWORTHY, CHAIRMAN: Yes.
- MR. OSMOND: So it's a little over 30 percent, so I think it's
- important that we have a system in place to identify where
- we have the right people that have the qualifications, that
- we have the opportunity maybe to move these people
- along or move up. It may not cover all of it. You might
- have to go outside regardless, but we're trying to identify
- the resources that we have, the training that may be
- required to give us that flexibility when the opportunities
- arise to give these people the opportunity to move, that's
- what we're trying to do, and this is the most significant  $\dots$
- I think, in the last few years the retirees, they haven't been
- that significant. It's up to, like I say, 265 people in a five
- year period, which is almost 50 per year right through the
- corporation, so it's an issue we need to look at, and we are,
- to identify the potential of those employees and how we
- can better utilize them.
- 28 (11:45 a.m.)
- 29 MR. NOSEWORTHY, CHAIRMAN: Okay. Thank you, Mr.
- 30 Osmond. That's all the questions I have. We move now to
- questions on matters arising, and I'll ask ... good morning,
- 32 Ms. Butler, if you could begin, please?
- 33 MS. BUTLER, Q.C.: Okay. Thank you, Commissioner. We
- have no questions arising. Thank you.
- 35 MR. NOSEWORTHY, CHAIRMAN: The industrial
- customers, please?
- 37 MR. HUTCHINGS: Yes, thank you, Mr. Chair. I just had
- one question arising from a question from Commissioner
- 39 Whalen. You were discussing, Mr. Osmond, with
- 40 Commissioner Whalen the possibility of re-basing the fuel
- in the RSP to \$25 a barrel. I know we have some
- information on the record about what the result of that
- would be. Would you agree with me that under the
- scenario that's proposed that would add about \$15 million
- of revenue requirement in the test year?
- MR. OSMOND: Well, \$5 a barrel, and we're burning about
- 3 million, 3 million 5, so yeah, 15, \$16 million more would go

- 48 into the revenue requirement.
- 49 MR. HUTCHINGS: And that would be an additional five to
- six percent increase in the base rates?
- 51 MR. OSMOND: Probably so. I'm just thinking that if we
- went to \$28 a barrel I think it would be 16 percent and at 20
- it's six, so it's somewhere in between doing 25, probably
- eight or nine, but I'm really guessing. It would impact the
- overall base rate, certainly.
- 56 MR. HUTCHINGS: Yes, okay.
- MR. OSMOND: The base rates would go up and the RSP
- would go down.
- 59 MR. HUTCHINGS: Yeah, and those numbers are in your
- evidence, I don't think we need to turn to it, but at pages 2
- to 3 it would mean ... \$28 a barrel would mean a 16 percent
- 62 increase for Newfoundland Power and 23 percent for the
- 63 industrial customers on base rates?
- 64 MR. OSMOND: That's correct.
- 65 MR. HUTCHINGS: Okay. Thank you.
- 66 MR. OSMOND: Thank you.
- 67 MR. HUTCHINGS: That's all I have, Mr. Chair.
- 68 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 69 Hutchings. Either Mr. Browne or Mr. Fitzgerald?
- 70 MR. FITZGERALD: Commissioner, yes, we have a couple,
- and for myself, I have one question, it's not so much arising
- 72 but it's just relating to a document that was entered this
- 73 morning, the Schedule A. If I may, I would like just to ask
- $^{74}$  the witness one question regarding that. It's just, I don't
- 75 know if it's my error or an error on the document, if I could.
- 76 MR. NOSEWORTHY, CHAIRMAN: I guess so.
- 77 MS. GREENE, Q.C.: It was circulated on Friday. It is new
- 78 information. It's actually Appendix A to U-Hydro-31, I
- 79 believe.
- 80 MR. FITZGERALD: That's correct. Thank you, Mr.
- 81 Commissioner. My only question, Mr. Osmond, is when I
- 82 was looking at this, at the Appendix A at the top set of
- numbers, if I can put it that way, we have the total phantom
- 84 hedges savings cost at \$72,000 U.S. and then we have the
- 85 other figure of Canadian. Is that the correct conversion
- 86 there?
- 87 MR. OSMOND: I had the same concern when I looked at
- 88 that. It looks like a 300 percent conversion rate.
- 89 MR. FITZGERALD: Yeah.
- 90 MR. OSMOND: It looks odd. Maybe I can just explain to
- 91 you what it is.
- MR. FITZGERALD: Okay.

- 1 MR. OSMOND: It's math.
- 2 MR. FITZGERALD: Oh, well, that explains it.
- 3 MR. OSMOND: No, no, no, no, no, I'll explain it to you. I
- didn't mean it that way, I didn't mean it that way. Let me try
- and explain it. If you go back to maybe the first set of
- numbers or the first three you'll see the head savings in
- 7 brackets, \$960,000?
- 8 MR. FITZGERALD: Yes.
- 9 MR. OSMOND: Okay, and you convert that. The
- exchange rate, I think, was around 45 or 50 percent, that's
- \$1.4 million. The next discrete items is the million and 15
- you see below.
- 13 MR. FITZGERALD: Yes.
- MR. OSMOND: That becomes, with the exchange rate, 1
- million, 477, okay. That's a separate item, and then when
- you go down to the next hedge for September, `99 it was a
- 17 cost of 127. Again, that was converted, that gives you 186,
- but for some reason the math, when you take the difference
- in the conversion rate, one was at 145, one was at 155
- conversion, when you add them all up they're going in
- 21 different directions. You can't take the 72 six and say at a
- conversion rate to give you the 204, that's the sum of those
- 23 three changes in different directions, and I got you
- thoroughly confused, I think.
- MR. FITZGERALD: Yeah. I think I'll just leave that.
- MR. OSMOND: Because I was too when I went through it.
- 27 It's the math of it. You just can't take the over (phonetic)
- absolute number times an exchange rate because you've
- 29 got some going one way and some going the other, some
- are up and some are down.
- MR. FITZGERALD: Okay, so when I read that, the 72, that
- obviously is not a conversion into Canadian dollars?
- 33 MR. OSMOND: No. It's the sum of those three.
- 34 MR. FITZGERALD: Okay. Thank you, Mr. Chairman,
- 35 that's my question.
- 36 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- Fitzgerald. Counsel, did you have anything?
- 38 MR. KENNEDY: Yes, Chair, I have ...
- 39 MR. BROWNE, Q.C.: Just hang on now, I don't think we're
- 40 finished.
- 41 MR. NOSEWORTHY, CHAIRMAN: Oh.
- MR. BROWNE, Q.C.: I have a few questions.
- 43 MR. NOSEWORTHY, CHAIRMAN: Oh, I'm sorry, Mr.
- Browne, I thought you were.
- 45 MR. BROWNE, Q.C.: No. You got to jump in quickly, I

- 46 find. Mr. Osmond, Commissioner Whalen asked you
- concerning the RSP and the movement to \$100 million,
- which is what ... you're the proponent for that in this
- 49 application, that's what you're suggesting the Board should
- 50 do?
- 51 MR. OSMOND: For the retail section, yeah.
- 52 MR. BROWNE, Q.C.: Yes. Now, what if the Board decided
- 53 against doing that and told you to come up with alternative
- 54 proposals, has your management team considered what the
- alternatives might be in that scenario?
- 56 MR. OSMOND: Alternatives for?
- 57 MR. BROWNE, Q.C.: For instead of moving the Rate
- 58 Stabilization Plan to \$100 million, have you discussed
- 59 together any other alternative?
- 60 MR. OSMOND: No. We discussed it initially as to what
- our proposal would be with regards to trying to minimize
- $\,$  rates and using ... because of the magnitude, as Mr.
- 63 Hutchings just alluded to, of the rate increase going up to
- $\,$  16 percent at \$28 to use a \$20 a barrel and then to use \$100  $\,$
- $\,$  million, so we did review various options at that point in
- $\,$  time to try and come up with a reasonable rate increase as
- opposed to a significant hike. We didn't look at other
  - options as far as write off periods and things of that nature.
- 69 MR. BROWNE, Q.C.: But if the Board were to direct you to
- 70 come up with alternative proposals that's something within
- 1 your ...
- 72 MR. OSMOND: If the Board directed us that way we'd
- 73 have to look at what those options were and the magnitude
- and the impact on rates and the impact on the RSP.
- 75 MR. BROWNE, Q.C.: One of the commissioners asked you
- 76 concerning the government's policy review, and I think
- 77 there was evidence from you that the President of Hydro
- 78 has been given a copy of the energy policy review in draft
- 79 form. Is that your evidence?
- 80 MR. OSMOND: That's my ... well, as much as evidence, it's
- 81 my understanding he has a draft copy of that report for
- 82 internal review only, and comments. I have not seen that
  - or reviewed it.
- 84 MR. BROWNE, Q.C.: Well, that was my next question. Is
- 85 the management committee at Hydro going to review that
- 86 or is Mr. Wells going to review it on his own, what's the
- 87 plan?
- 88 MR. OSMOND: I haven't spoken to Mr. Wells regarding
- 89 that issue. He has the EPR. I'm not sure what his plan and
- 90 direction will be.
- 91 MR. BROWNE, Q.C.: And do you know if other
- stakeholders have been given a copy of the draft, such as
- Newfoundland Power or the industrial customers?

- 1 MR. OSMOND: I, personally, don't know. I just know that
- 2 he has a copy. I think that was pretty well kept under what
- we call cabinet information as being a member of Hydro, a
- 4 member of the Board, so I really don't know who has it or
- 5 where it is, other than the fact he has one draft for internal
- 6 comment.
- 7 MR. BROWNE, Q.C.: You were asked by one of the
- 8 commissioners, Commissioner Saunders, concerning the
- 9 Wabush area refund, and it's my understanding that the
- 10 refund could be considerable for some customers, we're
- talking about several hundred dollars, is that the average?
- MR. OSMOND: Yes. I think that's ... I don't have the
- demographics and the break out by bill, but yeah, there
- 14 certainly would be at least several hundred dollars per
- customer. I'm guessing, Mr. Browne. I think it's probably
- 16 1000 customers up there at least, so you're looking at \$3
- 17 million over time.
- MR. BROWNE, Q.C.: Yeah, and I think there's evidence
- here by way of an information request, there's some figures
- 20 I've seen somewhere.
- MR. OSMOND: Yes, I think you're right, yeah.
- 22 MR. BROWNE, Q.C.: Given the amount of money that
- 23 we're talking about here, isn't it more important to ensure
- that the amount is refunded to the customer who paid that
- 25 amount?
- MR. OSMOND: That's the ideal way to go and that's what
- we'd like to be able to do, but it is really very difficult to go
- back and find out exactly who and how you track and how
- 29 they actually receive the amount they were due going back
- to 1987. We agonized over this and said, well, how can we do it to be fair, and it's a horrendous job to go back and try
- and find out who left, who came in, when they were there,
- which year did it apply to, how many years were they there,
- was it the first ... all of the ten or just one of the ten, and
- ideally I'd love to be able to say I know every single person
- that's there, when you left and what proportion you get,
- but it's a horrendous effort to go and try and do that, and
- that's why we've come forth with the recommendation that
- we'd use the data as of the end of 2001.
- 40 MR. BROWNE, Q.C.: Well, I guess, is there ... how far back
- do your records go in reference to what is a small
- 42 community?
- 43 MR. OSMOND: I guess we have some of the billing
- records going right back in the early `90s, but I don't think
- we know the movement of people back and forth, and to try
- and take 1000 customers every single year, try and track
- 47 them down, when they left and what the consumptions
- were and when they came in, it would just be astronomical
- to try and track that.

- MR. BROWNE, Q.C.: But wouldn't their names be on a bill?
- It's not that it couldn't be tracked, it's that it would be too
- much difficulty in tracking?
- 53 MR. OSMOND: It would take a lot of time. It would be ...
- I don't know if we could even do it. I mean, it'd be ... I
- guess nothing is impossible. You can put a man on the
- moon, I guess we could do this, but, I mean, to go back and
- 57 try and track it'd take an immense amount of time to try and
- do that, if at all we could accomplish it.
- 59 MR. BROWNE, Q.C.: Commissioner Saunders also asked
- ovou concerning surveying you're doing, and I think you've
- said that the survey for December is either done or it's in
- the process of being done?
- 63 MR. OSMOND: I'm not sure if it's done. We normally do
- them in November, and this obviously is November. I'm
- not sure if we have the results back. I haven't seen them
- 96 yet, the results back from our group that would have done
- 67 that. It's normally a November timeframe, and we get the
- report in December. I haven't seen any drafts at this point
- 69 in time.
- 70 MR. BROWNE, Q.C.: Can you undertake through your
- 71 counsel to file that when it is complete?
- 72 MR. OSMOND: We can undertake to do that.
- 73 MR. BROWNE, Q.C.: You mentioned that you attended
- 74 hearings after 1985 and there was no difficulty from
- 75 consumers, according to your memory, in reference to the
- 76 Rate Stabilization Plan. I think you mentioned hearings in
- 77 1989, 1992, I think there was something in 1990, you said?
- 78 MR. OSMOND: I believe so.
- 79 MR. BROWNE, Q.C.: Have you reviewed the transcripts of
- 80 those hearings?
- 81 MR. OSMOND: No, I haven't gone back to the details.
- 82 MR. BROWNE, Q.C.: So you're just going by your
- 83 memory?
- 84 MR. OSMOND: Just going by my memory.
- 85 MR. BROWNE, Q.C.: Okay.
- 86 MR. OSMOND: I haven't got ...
- 87 MR. BROWNE, Q.C.: Thank you. No further questions.
- 88 MR. OSMOND: You're welcome.
- 89 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 90 Browne. Mr. Kennedy, please?
- 91 MR. KENNEDY: Thank you, Chair. Mr. Osmond, I just had
- one topic I wanted to cover with you. It arises from the
- 93 questions of Commissioner Powell regarding the dividend
- 94 again. I just want to make sure I understand your

- testimony in this regard because, at least in my mind,
- 2 there's been some confusion on the payment of that
- dividend, and I thought that a good place to start would be
- 4 NP-165. I'm not sure, Mr. O'Rielly, whether that's in
- 5 electronic form. There's financial statements attached.
- 6 MR. O'RIELLY: Is there a particular year?
- 7 MR. KENNEDY: 2000. I'm not sure if that's the ... with the
- 8 counsel for Hydro might be able to assist. The filing under
- 9 NP-165 is the non-consolidated financial statements. That
- annual report would be the consolidated. Is that correct?
- 11 MS. GREENE, Q.C.: Yes, that's correct.
- MR. KENNEDY: Yeah, so it wouldn't be the same thing, so
- 13 I think we need to turn to the hard copy, NP-165. It's the
- last financials under NP-165, towards the back. It's the
- non-consolidated financial statements as of December 31,
- 16 2000, and on the balance sheet, the second page of the
- balance sheet. I just want to make sure I understand this
- correctly. Again, being the non-consolidated, it indicates
- the retained earnings to be a total of \$528 million, is that
- 20 correct?
- MR. OSMOND: That's correct.
- MR. KENNEDY: And, if I understand correctly, that would
- 23 include the retained earnings of the regulated portions of
- 24 Hydro and the retained earnings attributable to CF(L)Co.,
- is that correct?
- MR. OSMOND: Our share of those, that's correct.
- 27 MR. KENNEDY: Okay. I wonder if we could just turn to
- page 4 of the notes? And on number 5, investments, on
- $\,$  the table that's there, as I understand it, if I'm reading this
- 30 correctly, the total investment, if you will, in CF(L)Co. is
- \$277.8 million, is that correct, as of the end of December 31,
- 32 2000?
- 33 MR. OSMOND: Yes, that's ... yeah, taking into account
- what we actually bought the facility for, plus the share of
- earnings and so on it's \$277.8 million.
- MR. KENNEDY: That's your total investment in CF(L)Co.?
- 37 MR. OSMOND: As an asset, yeah.
- 38 MR. KENNEDY: Now, I understand that the retained
- earnings of CF(L)Co. as of 2002, I think, is ... and that's per
- 40 **PUB-57**, is \$244 million? Does that sound about right?
- 41 MR. OSMOND: Without checking that sounds to be
- within the range.
- 43 MR. KENNEDY: And according to Schedule 8 of JCR
- Schedule 8, the CF(L)Co. share purchase debt stands at
- about \$25 million?
- 46 MR. OSMOND: That sounds about right.

- 47 MR. KENNEDY: Correct? Okay, and that totals up to
- 48 about \$270 million, so the difference would just be the
- 49 timing issue between the fact that these statements are
- 50 December 31 and the data provided under **JCR** and the like
- 51 is for 2002?
- 52 MR. OSMOND: As it relates to the retained earnings, you
- 53 mean?
- 54 MR. KENNEDY: Yes, that's correct.
- 55 MR. OSMOND: Yes.
- 56 MR. KENNEDY: Okay, and first can you confirm to me that
- 57 all the dividends that have been received from CF(L)Co.
- have, in fact, been passed over to government?
- 59 (12:00 noon)
- 60 MR. OSMOND: That's my understanding. We do a
- calculation, and it's not shown here, where we take both
- 62 types of dividends from CF(L)Co. We get a preferred
- 63 dividend and we get a common dividend, and we take
- 64 those, minus the cost associated with carrying the debt,
- 65 minus the million dollars, and as far as I know, subject to
- 66 correction, a lightening bolt, that amount has been paid
- over to the province or will be paid out by the spring.
- 68 MR. KENNEDY: So this figure, if we use just December 31,
- 2000, just because it's in front of us, of \$277.8 million?
- 70 MR. OSMOND: Yeah.
- 71 MR. KENNEDY: That would be just the retained earnings,
- 72 nothing in there including dividends received but not
- 73 flowed actually through?
- 74 MR. OSMOND: See, this is showing the investment, the
- asset, and on the other side ... now, I don't want to get into
- 76 the accounting side. You got the retained earnings for
- 77 Churchill, and you can see the item above, you can see the
- 78 equity in net income 11.8.
- 79 MR. KENNEDY: Uh hum.
- 80 MR. OSMOND: That's literally the 67 percent or 66 and
- 81 two thirds percent of their net income minus the dividends
- 82 that we've actually received, okay. What we try to do is
- 83 take ... and this does link back fairly well to the retained
- 84 earnings. We take the retained earnings that we have for
- 85 Churchill, we take whatever we received by way of
- $\,$  preferred and common, okay, and as I say, we take off the
- 87 costs associated with those, minus the principle, and that's
- 88 the amount available to pay out to the province, so we
- so clean the slate, if you like, if that's the right way to phrase
- $\,$  90  $\,$  it. There will still be retained earnings left of Churchill, but
- 91 to meet the policy of paying out just what we receive and
- 92 pay out, that would have gone to the province leaving
  - something left in retained earnings.

- 1 MR. KENNEDY: And that's, as I understood it, the policy
- of the Board of Directors of Hydro, to handle those monies
- 3 in that manner?
- 4 MR. OSMOND: That's correct.
- 5 MR. KENNEDY: And could you tell me, the special or
- 6 extraordinary dividend that's being proposed to be paid out
- 7 in 2002 of some \$68 million, there's no actual cash to pay
- 8 this out, I think is what we established, that this money is
- 9 not sitting in a bank account. Hydro actually has to borrow
- funds in order to pay that dividend out, is that correct?
- 11 MR. OSMOND: Yeah. There's no money just sitting
- around for anything like that. It's just forms part of our
- overall financial requirements. As we mentioned the other
- day, it could be through promissory notes or whatever, so
- it's part of the overall use of funds we received internally,
- plus the promissory notes that we would use.
- 17 MR. KENNEDY: And so in effect, you're borrowing
- against the regulated assets in order to be able to pay out
- that extraordinary dividend, is that correct?
- 20 MR. OSMOND: That's correct.
- 21 MR. KENNEDY: And the paying out of the dividend is
- over and above or beyond the actual stated policy of the
- 23 Board of Directors as to how much dividend is supposed
- to be paid out in a given year?
- MR. OSMOND: It's above the 75 percent.
- MR. KENNEDY: Could you tell me why then Hydro
- wouldn't borrow against the non-regulated assets of Hydro
- in order to pay out a portion of that \$68 million dividend,
- 29 why would it only borrow against the regulated assets?
- 30 MR. OSMOND: I guess I mentioned this morning, it's a
- 31 fall-out. You take the Board policies that relates to
- 32 Churchill, the payout of those dividends that you receive
- and payout that we actually received, take into account the
- recall revenue that we sell to Hydro Quebec ...
- MR. KENNEDY: Well, wait a minute, wait a minute. You
- 36 keep throwing the recall energy revenue into the mix, and
- 37 I'm wondering what the linkage is between that and
- $\,$  whether you would pay out dividends from CF(L)Co's
- retained earnings?
- 40 MR. OSMOND: Okay. The only reason I'm saying that, I
- was trying to link back to how much we actually pay the
- overall dividend of 104 million nine.
- 43 MR. KENNEDY: Yes, but I'm not interested in that.
- 44 MR. OSMOND: Okay.
- MR. KENNEDY: The question I asked you, Mr. Osmond,
- was why wouldn't Hydro borrow on the non-regulated
- 47 retained earnings, in other words, the retained earnings in

- 8 CF(L)Co., in order to pay out a portion or all of that \$68
- million dividend as opposed to borrowing entirely on the
- regulated retained earnings of Hydro?
- 51 MR. OSMOND: When the request came from the province
- 52 they specified the regular dividend that's required and
- especially as it related to the Hydro retroactive, if you like,
- 54 dividend, going back to prior periods, retained earnings
- before they actually took dividend, so that would have
- 56 gone back to ... I think the dividends actually started in
- 1995, but the province had the right to take dividends prior
- to that, right back to 1975, so this really ... when they
- identified that they wanted it as a special dividend as it
- 60 related to the dividends and retained earnings we have left
- 61 in the corporation as a special dividend, so it was referred
- to as a Hydro regular dividend.
- 63 MR. KENNEDY: So this was a direction that you received
- 64 from government about not only the amount of the
- 65 dividend to be paid but the source of the retained earnings,
- in other words, that the dividend was to be paid from?
- 67 MR. OSMOND: It's referred to as a special dividend out of
- 68 Hydro as it related to operations.
- 69 MR. KENNEDY: Does that answer my question?
- 70 MR. OSMOND: I hope so.
- 71 MR. KENNEDY: Is it the direction that you've received
- 72 from government that this dividend was to come from
- 73 retained earnings as opposed to ... the regulated retained
- 74 earnings as opposed to the non-regulated retained
- earnings?
- 76 MR. OSMOND: Yeah. I guess the way it was phrased is
- that here are the dividends required, here's what we require
- 78 from your regular dividends and we want this special
- 79 dividend from Hydro's earnings as well, which would be the
- so special dividend, and actually, they've looked at that for the
- last four years. It was \$15 million, I think, going back to
- 1996 and they never took it, so it's 15, 15s, so it's a matter of
- a catch up as to what they required to get to the 60 or \$65
- million.
- 85 MR. KENNEDY: The \$800,000 figure that we talked about
- 86 previously on the interest adjustment for the net recall
- 87 revenue decreasing the amount of interest that Hydro
- 88 would otherwise pay.
- 89 MR. OSMOND: Yes.
- 90 MR. KENNEDY: That's a notional adjustment that Hydro
- 91 makes to its regulated revenue requirement?
- 92 MR. OSMOND: It's an adjustment to reflect what our
- 93 promissory notes regulated would have been if didn't have
- 94 this recall.
- MR. KENNEDY: And it's notional in the sense that there's

- no actual interest that's being foregone, it's a calculated
- 2 foregone interest?
- 3 MR. OSMOND: It's a ... I guess we're saying the same term.
- 4 It's avoided interest that we would have had, yes.
- 5 MR. KENNEDY: And is there anything, in your view, that
- 6 would prevent the Board from deeming a similar notional
- 7 adjustment so that some of this \$68 million dividend was
- 8 deemed to have come from the non-regulated retained
- 9 earnings of Hydro?
- MR. OSMOND: I don't know if that's within the Board's
- mandate to do that, but I'm really at a ... it's a legal question.
- 12 I don't think it would be.
- MR. KENNEDY: That's all the questions I have. Thank
- 14 you, Mr. Osmond.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 16 Kennedy. We'll move now to redirect by Hydro, please?
- 17 MS. GREENE, Q.C.: Thank you, Mr. Chair. I have two
- questions arising from the questions put to you by
- 19 Commissioner Powell. The first related to the depreciation
- 20 expense associated with the Holyrood thermal plant, and I
- 21 believe Commissioner Powell stated there was no
- 22 depreciation left associated with the Holyrood thermal
- 23 plant, and I just wondered if you could clarify that, please,
- for the record?
- 25 MR. OSMOND: Okay. It's my understanding units one
- and two are fully depreciated, but 2003 is not, so there still
- is depreciation on ...
- MS. GREENE, Q.C.: Unit three, you mean?
- 29 MR. OSMOND: I'm sorry. What did I say?
- 30 MS. GREENE, Q.C.: I thought you said 2003.
- 31 MR. OSMOND: I'm sorry. Getting tired. Units one and
- two have been fully depreciated, I think in 2001. Unit
- 33 number three is not fully depreciated and it's probably
- seven to ten years left to go on that. Any additions that
- we have with regards to units one or two or three,
- specifically one and two, they'd be written off based on the
- 37 piece of equipment that's put in place over a reasonable
- period of time in accordance with our policy.
- 39 MS. GREENE, Q.C.: My second question also related
- somewhat to the same issue of the depreciation expense for
- 41 Holyrood, and it related to the studies that were done by
- 42 the planning department and whether they took into
- account any fixed costs when they were reviewing the
- incremental costs for Holyrood in assessing co-generation
- projects. Have you had the opportunity to review that, as
- well, Mr. Osmond?
- 47 MR. OSMOND: Yes. It's my understanding what they

- referred to is the incremental costs which is really the cost
- of oil at Holyrood, which would be the fuel costs only, so
- it's \$25 a barrel, that would be roughly 40 mils. You don't
- take into account any sunk costs of depreciation or
- interest. It's the incremental cost of fuel, lubricants and so
- 53 on.
- MS. GREENE, Q.C.: Thank you. That concludes the
- 55 questions I had for Mr. Osmond.
- 56 MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.
- 57 Greene. Thank you, very much, Mr. Osmond, for your
- extensive testimony and your efforts, I think, which were
- 59 very specific and direct in attempting to answer the
- 60 questions. Thanks very much.
- 61 MR. OSMOND: Thank you, Mr. Chair.
- 62 MR. NOSEWORTHY, CHAIRMAN: I guess, Ms. Greene,
- 63 next would be Mr. Brickhill, your cost of service expert?
- 64 Would you wish to do that at 2:00 or proceed now?
- 65 MS. GREENE, Q.C.: Really, I'll leave that to the (inaudible)
- of the Board. It might be an opportunity for Mr. Osmond
- 67 to ...
- 68 MR. NOSEWORTHY, CHAIRMAN: I think we allow five
- minutes in terms of the transition and that'll bring us to 20
- after, so I think we'll break and we'll reconvene at 2:00.
- 71 (*break*)
- 72 (2:00 p.m.)
- 73 MR. NOSEWORTHY, CHAIRMAN: Thank you and good
- 74 afternoon. Just before we get started, Mr. Kennedy, are
- 75 there any preliminary matters?
- 76 MR. KENNEDY: Chair, I imagine Hydro is reporting on the
- 77 status of the undertakings.
- 78 MR. NOSEWORTHY, CHAIRMAN: Okay, Ms. Greene?
- 79 MS. GREENE, Q.C.: Yes, very briefly, the undertakings for
- 80 last Wednesday, November 21st, have been circulated.
- 81 The first one, the interest in the ...
- 82 MR. NOSEWORTHY, CHAIRMAN: Mr. Brickhill, there's
- guite a list there, perhaps you can have a seat and I'll, we'll
- 84 begin the cost of service once Ms. Greene has concluded
- 85 with this.
- 86 MS. GREENE, Q.C.: The first one related to the interest in
- 87 the RSP to 2002, and you will recall that we actually filed
- 88 that last Wednesday. The other undertakings are all
- 89 questions from Mr. Hearn, which we believe we answered
- 90 in the redirect of Mr. Osmond this morning, so our position
- 91 would be that all of the undertakings listed here for
- 92 November 21st have now been answered or responded to,
- 93 thank you.

- 1 MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.
- 2 Greene. Before we get started, I guess, just a comment,
- we're going until 4:30 this evening, and we will continue
- 4 that throughout the cost of service evidence, and we'll
- $\,$  5  $\,$   $\,$  probably try and break, I would think, rather than  $3{:}00\,$
- around 3:15, I guess, if that's okay with everybody. Okay,
- thank you very much, and I'd ask Ms. Greene to introduce
- 8 her next witness.
- 9 MS. GREENE, Q.C.: Mr. Chair, Mr. Young will be
- 10 conducting the examination of Mr. Brickhill.
- MR. NOSEWORTHY, CHAIRMAN: That's fine, thank you
- very much. Mr. Young, good afternoon.
- 13 MR. YOUNG: Good afternoon and thank you, Chair. As
- brief as this examination will be because of course it's only
- just to straighten away the pre-filed and the supplementary
- evidence. Good afternoon, Mr. Brickhill.
- 17 MR. BRICKHILL: Good afternoon.
- MR. YOUNG: Supplementary evidence has been filed, and
- 19 I'll go through that in a moment ...
- 20 MR. NOSEWORTHY, CHAIRMAN: Mr. Young, I'm going
- to have to swear him in and ...
- MR. YOUNG: Oh, I'm sorry. I'm new in this, I'm new at this
- in this round.
- 24 MR. NOSEWORTHY, CHAIRMAN: Okay, good afternoon,
- 25 Mr. Brickhill, how are you?
- MR. BRICKHILL: Good afternoon.
- 27 MR. NOSEWORTHY, CHAIRMAN: You have the Bible.
- Do you swear on this Bible that the evidence to be given
- by your shall be the truth, the whole truth, and nothing but
- 30 the truth, so help you God?
- 31 MR. BRICKHILL: I do.
- 32 MR. NOSEWORTHY, CHAIRMAN: Thank you, sir, very
- much, please be seated. Now Mr. Young, if you could ...
- MR. YOUNG: Sorry about the error in process order, Mr.
- 35 Chair.
- MR. NOSEWORTHY, CHAIRMAN: I know what it feels
- 37 like. Please proceed.
- 38 MR. YOUNG: I'll start again. Good afternoon, Mr. Brickhill.
- 39 Evidence has been filed in your name with the application
- 40 that Hydro filed back in May. Do you adopt that evidence
- as your own?
- 42 MR. BRICKHILL: Yes.
- 43 MR. YOUNG: Also there has been three pieces of
- supplemental evidence filed in your name. The first was
- 45 filed, I believe, on September the 12th, relating to testimony

- of the other expert witnesses. Do you adopt that as your
- 47 testimony?
- 48 MR. BRICKHILL: Yes.
- 49 MR. YOUNG: There was further supplementary evidence
- 50 filed on or about October the 1st relating to several other
- matters. Do you accept that as, and undertake that that's
- 52 your own testimony here?
- 53 MR. BRICKHILL: Yes.
- 54 MR. YOUNG: And finally, third supplementary evidence
- was filed regarding cost of service on October the 31st. Do
- you adopt that as your own testimony?
- 57 MR. BRICKHILL: Yes.
- 58 MR. YOUNG: Thank you, Mr. Brickhill.
- 59 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- 60 Young. We move now to cross-examination by
- Newfoundland Power. Good afternoon, Ms. Butler.
- 62 MS. BUTLER, Q.C.: Thank you, Mr. Chairman. Hello, Mr.
- Brickhill. Mr. Brickhill, the Board's 1993 generic report on
- 64 the cost of service basically set the ground rules for the
- cost of service methodology in this hearing, do you agree
- 66 with that?
- 67 MR. BRICKHILL: Yes.
- 68 MS. BUTLER, Q.C.: And the, or one of the primary
- 69 purposes of the cost of service study is to attribute costs
- 70 to different categories of customers based on how those
- 71 customers cause costs to be incurred, would you agree
- with that principle?
- 73 MR. BRICKHILL: Yes.
- 74 MS. BUTLER, Q.C.: The cost of service methodology
- 75 approved by this Board for cost recovery was the
- 76 embedded method?
- 77 MR. BRICKHILL: That's correct.
- 78 MS. BUTLER, Q.C.: And I wonder if we might look
- 79 specifically at the 1993 Board report on cost of service
- $\,$  which is, I believe, in the system. No, I have it available to
- 81 be handed out. This is, Mr. Chairman, page 74 of the
- 82 generic, of the 1993 generic cost of service report, and Mr.
- 83 Brickhill, when you get a copy I'm just going to ask if you
- 84 can read into the record, recommendation number one?
- 85 MR. BRICKHILL: Recommendation number one states that
- 86 Hydro's cost of service study be of the embedded type and
- 87 that the methodological objective be to allocate costs to
- 88 rate classes in a fair and equitable manner based on causal
- 89 responsibility for cost incurrence.
- 90 MS. BUTLER, Q.C.: Thank you very much. I wonder, Mr.
- 91 Kennedy, does that have to be marked?

- 1 MR. KENNEDY: No, not if it's just an excerpt from the
- 2 previous report, thank you.
- 3 MS. BUTLER, Q.C.: Thank you, so as alluded to by the
- 4 Board recommendation, Mr. Brickhill, the use of an
- 5 embedded cost of service is focused mainly on the fair
- allocation of costs that have been incurred to provide the
- 7 service.
- 8 MR. BRICKHILL: That's correct.
- 9 MS. BUTLER, Q.C.: Now I understand that total costs are
- effectively the starting point for your cost of service study,
- but having reviewed your evidence, I gather that prior to
- the three steps that you've outlined in the embedded cost
- of service methodology, you first systemized Hydro's cost
- into the five system areas.
- MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: And I wonder if we might look at your
- original evidence at page 6. Okay, starting at line 11 there,
- the question that was put, of course, was to explain how
- 19 Hydro applied the cost of service methodology and you've
- 20 answered that by saying prior to functionalization, which
- 21 is the first of the three steps in the cost of service method,
- you systemize the cost into the five geographic areas. Is it
- 23 fair to say then, Mr. Brickhill, that you actually prepared
- 24 five separate cost of service studies?
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: Now is it also fair to say that there
- 27 would be some costs which would be common to all
- systems? For example, administration costs?
- MR. BRICKHILL: That's correct.
- 30 MS. BUTLER, Q.C.: And they have to be segregated out
- into these five systems that we see on the screen?
- 32 MR. BRICKHILL: That's correct.
- 33 MS. BUTLER, Q.C.: Can we look at your schedule JAB-1,
- page 1 of 94, which is the cost of service? So as an example
- of one of these common costs, looking at line 1, operating,
- maintenance, and administration expenses, the total amount
- was \$88.9 million, and you have then segregated that, or
- 38 systemized that between column three, island
- interconnected; four, island isolated; five, Labrador
- 40 isolated; six, L'anse au Loup; and seven, Labrador
- 41 interconnected, correct?
- 42 MR. BRICKHILL: That's correct.
- 43 MS. BUTLER, Q.C.: Alright, and the details of how you
- 44 actually did that I don't need to see on the screen, Mr.
- O'Rielly, but we do have an information request that set
- that out, referred to as NP-132. Do you recall providing all
- the details of how you actually did that?

- 48 MR. BRICKHILL: Vaguely, yes.
- 49 MS. BUTLER, Q.C.: Is it fair to say that judgement does
- 50 play a role, Mr. Brickhill, in that systemization step, before
- 51 you get into the functionalization, classification, and
- allocation steps of the cost of service?
- 53 MR. BRICKHILL: Yes.
- 54 MS. BUTLER, Q.C.: Thank you. Now I'd like to look first
- 55 then to the functionalization step which you and other
- experts in this hearing have described as step one, and at
- page 19 of **Mr. Brockman's pre-filed evidence** actually, we
- have a narrative description of the step. Thank you. Lines 6 to 13. I wonder, Mr. Brickhill, maybe if you could just
- 60 read that into the record and tell me whether you agree that
- read that into the record and tell me whether you agree th
- 61 that is a fair description of the functionalization step.
- 62 MR. BRICKHILL: Functionalization is a process of
- 63 deciding what purpose or utility function a utility
- investment or expenditure serves. Common examples of utility functions are production, transmission, and
- distribution. As an example of functionalization, consider
- 67 the cost of fuel burned in a power plant and the cost of
- 68 carrying the investment in that plant. These costs would
- be functionalized as production. Functionalization helps
- 70 identify how the costs of providing service to various
- 71 customers change when the load characteristics of those
- customers change. The functionalization of Hydro's costs
- can be seen in exhibit JAB-1, page 28, for example.
- 74 MS. BUTLER, Q.C.: Okay, you don't need to actually look
- 75 at the exhibit, but do you agree with Mr. Brockman's
- 76 general description of the functionalization step?
- 77 MR. BRICKHILL: Yes.
- 78 MS. BUTLER, Q.C.: Would you also agree, Mr. Brickhill,
- 79 that the functionalization step, that is the step that causes
- 80 you to divide costs between generation, production,
- 81 transmission, and distribution, is generally
- 82 noncontroversial?
- 83 MR. BRICKHILL: Yes.
- 84 MS. BUTLER, Q.C.: As a subset perhaps of the
- 85 functionalization step, am I also accurate in suggesting to
- 86 you that the issue of common assignment versus specific
- assignment is an element of functionalization?
- 88 MR. BRICKHILL: Yes.
- 89 MS. BUTLER, Q.C.: And in this particular hearing, an
- 90 example of that at play would be Hydro's proposal on the
- 91 transmission line to the Great Northern Peninsula, and to
- 92 treat that as common?
- 93 MR. BRICKHILL: That's correct.
- 94 MS. BUTLER, Q.C.: Alright, so that is an example of the

- first step, the functionalization step. Now you've reviewed
- 2 Hydro's criteria for functionalization for use in this hearing.
- 3 MR. BRICKHILL: Yes.
- 4 MS. BUTLER, Q.C.: And do you agree that Hydro's
- 5 approach to the first step, the functionalization step is
- 6 reasonable?
- 7 MR. BRICKHILL: As corrected. There have been some
- 8 corrections made, and I think as corrected they are
- 9 reasonable.
- MS. BUTLER, Q.C.: Thank you, can I move now to step
- two, and have you look at Mr. Brockman's page 20, in
- which he has a narrative description of the classification
- step, and perhaps you could just read lines 2 to 5, and we
- don't need to get into the table, but just the definition, or
- his definition of the step for me?
- MR. BRICKHILL: Classification is a process of deciding
- what customer characteristics cause each functionalized
- 18 cost to increase or decrease as customer load
- 19 characteristics change. Costs are usually classified as
- 20 increasing or decreasing because of changes in customer
- 21 demand, energy, or number of customers on the system.
- 22 The table below shows some commonly accepted ways of
- 23 classifying the major functional categories.
- MS. BUTLER, Q.C.: Okay, so in the table below we see the
- 25 functional category which was derived from your step one,
- 26 the division of costs into production, transmission, and
- 27 distribution, and then to the right of the table we see those
- 28 costs being subdivided between demand, energy, and
- 29 customer, which is your step two, classification, is that
- 30 right?
- 31 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: Now, at the bottom of that page, lines
- 19 to 21, Mr. Brockman says, even a simple table such as
- 34 this one can be controversial when we discuss
- 35 classification because there is no universally agreed upon
- 36 method for classifying production, transmission, or
- 37 distribution related costs amongst demand energy and
- 38 customer. Do you generally agree with his statement
- 39 there?
- 40 MR. BRICKHILL: Yes, it's not, there's no universally
- agreed upon method but there are some more common than
- others, more commonly accepted than others.
- 43 MS. BUTLER, Q.C.: Does the classification step involve
- some subjectivity?
- 45 MR. BRICKHILL: It can, yes.
- 46 MS. BUTLER, Q.C.: Okay, now relative to step two,
- classification, there are a few classification issues before
- 48 this Board at this hearing because the Board recommended

- methods of classification from the 1993 report on the cost
- of service have been complied with by Hydro in their filing,
- is that fair to say?
- 52 MR. BRICKHILL: That's my belief, and that's been my
- testimony, yes.
- 54 MS. BUTLER, Q.C.: But there is one classification issue to
- 55 be determined and that is the difference in choice between
- perhaps the zero intercept method and the minimum system
- 57 approach for distribution?
- 58 MR. BRICKHILL: That's really a legal matter. It's not for
- me to say what is to be decided.
- 60 MS. BUTLER, Q.C.: No, but you are proposing one method
- over another?
- 62 MR. BRICKHILL: Yes, that's correct.
- 63 MS. BUTLER, Q.C.: Okay, so that is an issue before the
- 64 Board?
- 65 MR. BRICKHILL: Yes.
- 66 MS. BUTLER, Q.C.: In the classification step, and again,
- that will require some exercise of judgement on behalf of
- 68 the Board as to whether they choose the zero intercept
- 69 method or the minimum system approach method.
- 70 MR. BRICKHILL: That's correct.
- 71 MS. BUTLER, Q.C.: Okay, now in terms of the appropriate
- 72 method of classification in the classification step, I wonder
- 73 if we might just look at your schedule **JAB-1**, this time,
- 74 page 16 of 94. Okay, now here we have in the classification
- 75 step, it's \$277,969 million which is for the island
- 76 interconnected systems now being classified between
- 77 demand which is column three; energy, column four; and
- 78 customer, column five, correct?
- 79 MR. BRICKHILL: Correct.
- 80 MS. BUTLER, Q.C.: So this is the example of the
- 81 classification step at work for the total island
- se interconnected system?
- MR. BRICKHILL: That's correct.
- 84 MS. BUTLER, Q.C.: Alright, now we'll keep that on the
- 85 screen for the moment. The next step you describe, Mr.
- 86 Brickhill, is the allocation step, and I gather that once this
- classification is complete and the costs are split between
- demand energy and customer, you then move to allocate or
- 89 assign these costs to each of the customer classes, is that
- 90 right?
- 91 MR. BRICKHILL: Yes.
- 92 MS. BUTLER, Q.C.: And again, is it fair to say, Mr.
- 93 Brickhill, that there are a number of different methods that
- can be used to allocate those, for example, the demand

- costs there, of \$124 million, among different customer 1
- classes? 2
- MR. BRICKHILL: Yes. 3
- MS. BUTLER, Q.C.: Okay, and focusing on that for the 4
- moment, again, one of the issues before the Board in this 5
- case, in this hearing, is the CP allocators which should be 6
- used to allocate those demand costs amongst the customer 7
- 8 classes, am I right?
- MR. BRICKHILL: That's my belief, yes. 9
- MS. BUTLER, Q.C.: Okay, and on that particular issue, 10
- we'll come to the details of that later today or maybe early 11
- tomorrow, but you are recommending the use of the 2-CP 12
- allocator? 13
- MR. BRICKHILL: Either a 2-CP allocator or a 1-CP 14
- allocator. 15
- MS. BUTLER, Q.C.: Thank you, and you don't need to go 16
- to it, but that is apparent in your evidence at page 8. Mr. 17
- Brockman, on behalf of Newfoundland Power is 18
- recommending the use of a 4-CP allocator? 19
- MR. BRICKHILL: Yes. 20
- MS. BUTLER, Q.C.: Mr. Osler sees benefit to retaining one, 21
- that is the existing 1-CP allocator? 22
- MR. BRICKHILL: That's correct. 23
- MS. BUTLER, O.C.: And Mr. Bowman believes the 1-CP 24
- allocator better represents cost causality but that the 4-CP 25
- allocator minimizes volatility. 26
- MR. BRICKHILL: I don't recall that specifically. I'm not 27
- disagreeing with that, but I don't recall that. 28
- (2:15 p.m.)29
- MS. BUTLER, Q.C.: Okay, I will just get you to look 30
- though at Mr. Bowman's, page 3 of his pre-filed, so that we 31
- can be clear on that. Okay, line 11 please? Is this Mr. 32
- Bowman? Okay, alright, there you go, line 11, "I favour a 33
- 1-CP allocator because it is consistent with what Hydro has 34
- proposed for its other systems and reflects cost causation", 35
- and then, "However, a 1-CP allocator tends to be more 36 volatile". "If the Board decides to incorporate a multiple CP
- 37 38
- allocator in other to reduce volatility I favour 4-CP over 2-
- CP." 39
- MR. BRICKHILL: Okay, I agree. 40
- MS. BUTLER, Q.C.: Okay, so have I fairly summarized the 41
- position of the various experts on the issue of the CP 42
- allocator, to your memory or recollection, Mr. Brickhill? 43
- MR. BRICKHILL: Yes. 44
- MS. BUTLER, Q.C.: And the Board again will review the 45

- evidence and use its judgement to determine which CP
- allocator is the most appropriate, fair?
- MR. BRICKHILL: Fair.
- MS. BUTLER, Q.C.: Okay, similarly, Mr. Brickhill, the rural
- deficit is also allocated in your cost of service study
- between the island interconnected system and the Labrador
- interconnected system, am I right?
- MR. BRICKHILL: That's correct. 53
- MS. BUTLER, Q.C.: And again, there is no universally
- accepted method of allocating rural deficits or this rural
- 56 deficit?
- MR. BRICKHILL: Clearly.
- MS. BUTLER, Q.C.: Are you aware that a number of 58
- methods were offered to the Board at the generic cost of
- service hearing and that the Board made its determination
- of what it felt to be the fairest approach?
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: And have you reflected this in your
- schedule JAB-1, that's the cost of service again, pages 9
- and 10?
- MR. BRICKHILL: Yes.
- 67 MS. BUTLER, Q.C.: Mr. O'Rielly, can you just show me
- whether that's 9 or 10 please, page 9 or 10? Page 9, thank
- you. So Mr. Brickhill, while on the surface the embedded
- cost of service study starts with a precise set of
- mathematical calculations, do you agree with me that there
- appears to have been the exercise of judgement at the
- various different steps behind the scenes, with the overall 73
- intention of producing a fair result?
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: Okay, now a marginal cost of service
- study, I understand to be different, and it's performed
- primarily to assist in designing rates that are economically
  - efficient without the same focus on fairness.
- MR. BRICKHILL: I would agree with that.
- MS. BUTLER, Q.C.: Thank you. Do you agree that in order 81
- to design marginal cost based rates you would need to
- assess what the long-term marginal costs are going to be?
- MR. BRICKHILL: Yes, in the case of a long-run marginal 84
- cost study, one (inaudible) the short-run marginal cost 85
- 86 studies.
- MS. BUTLER, Q.C.: And long-run or long-term marginal
- generation costs would be related to the next source of
- generation available on the system.
- MR. BRICKHILL: That's correct.

- MS. BUTLER, Q.C.: But you, I understand, Mr. Brickhill, 1
- did not do a marginal cost study because this Board 2
- supports an embedded cost of service study. 3
- MR. BRICKHILL: That's correct. 4
- MS. BUTLER, Q.C.: Okay, with that understanding of the 5
- issue of costs, I wonder if we can turn now to certain 6
- pricing evidence and have an understanding of how your 7
- cost of service study actually translates into the price for 8
- the customer? There's been some attention paid to the 9
- structure of the wholesale rate charged by Hydro to 10
- Newfoundland Power, and am I correct in suggesting that 11
- the basis for calculating the monthly bill to Newfoundland 12
- Power is energy only, so an energy usage rate? 13
- MR. BRICKHILL: That's correct. 14
- MS. BUTLER, Q.C.: But the wholesale energy rate which 15
- is paid by Newfoundland Power flows directly from your 16
- cost of service study? 17
- MR. BRICKHILL: That's correct. 18
- MS. BUTLER, Q.C.: And Newfoundland Power's fully 19
- allocated costs are reflected in the cost of service study, 20
- including its demand costs? 21
- MR. BRICKHILL: That's correct. 22
- MS. BUTLER, Q.C.: Okay, now beyond the actual bill that's 23
- received from Hydro to Newfoundland Power, we have 24
- operating behind the scenes a Rate Stabilization Plan which 25
- was described for us by the Vice-President of Finance ... 26
- MR. BRICKHILL: Mr. Osmond. 27
- MS. BUTLER, Q.C.: ... Mr. Osmond recently, with three 28
- primary components at play for the fuel, the hydraulic, and 29
- the load variation component, so do you agree that there is 30
- a component in the plan to ensure that Hydro's earnings 31
- are not adversely affected by either increases or decreases 32
- in annual energy sales to Newfoundland Power? 33
- MR. BRICKHILL: That's correct. 34
- 35 MS. BUTLER, Q.C.: So is the combined effect of the bill,
- that's the rate to Newfoundland Power from Hydro, and the 36
- workings of the Rate Stabilization Plan, such that 37
- Newfoundland Power always in the end pays its own way? 38
- MR. BRICKHILL: That's correct. 39

- MS. BUTLER, Q.C.: I wonder if we might look now to your 40
- first supplemental evidence at page 4? Thank you, line 17 41
- to 21. The question that was posed here, Mr. Brickhill, was 42
- will the proposed energy rate to Newfoundland Power and 43
- the industrial customers cover marginal costs in a test year. 44 Now we're going to deal with Newfoundland Power first.
- When they talk about the proposed energy rate they mean 46
- the proposed energy rates for the test year? 47

- MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: Okay, and I wonder if you might just
- read the paragraph there from line 17 to 21 for the case of
- Newfoundland Power?
- MR. BRICKHILL: In the case of Newfoundland Power, yes,
- and in the case of the industrial customers, no.
- Newfoundland Power's energy rate includes it's allocated
- demand costs, the rural deficit, and the RSP. This results in the marginal revenues received from Newfoundland
- Power exceeding the marginal energy cost of supplying 57
- Newfoundland Power by Hydro.
- MS. BUTLER, Q.C.: Okay, now when I first read that,
- having satisfied myself that we were now using an 60
- embedded cost of service study, and that a marginal cost 61
- of service study wasn't something that you supported or 62
- the Board supported, I was confused by the reference to
- marginal energy costs as you used the term in lines 20 to
- 21. Are you speaking there of the short-term marginal 65
- energy costs? 66
- MR. BRICKHILL: Yes, I'm speaking of the short-term
- marginal energy cost, Holyrood's thermal plant.
- MS. BUTLER, Q.C.: And to calculate those short-term
- marginal energy costs at Holyrood, would I simply take the 70
- fuel conversion factor and divide it into the price per
- barrel?
- MR. BRICKHILL: I believe that's what I did, yes.
- MS. BUTLER, Q.C.: If I suggested to you it was around
- three cents per kilowatt hour, would that sound familiar or
- 76
- MR. BRICKHILL: Yes. 77
- MS. BUTLER, Q.C.: Okay, and Newfoundland Power's end
- block rate to Hydro exceeds three cents per hour?
- MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: So that's the point you're making here
- in this paragraph?
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: Now in comparison, the same question
- and answer addresses the industrials, so I'm going to deal
- with that next. Okay, lines 27 to 31 please, can you just
- read what you've said there about the industrial customers' 87
- 88 rates?
- MR. BRICKHILL: No, no costs are shifted to Hydro's other 89
- customers as a consequence of the industrial customers
- not covering marginal costs in their energy rates. 91
- MS. BUTLER, Q.C.: I'm sorry, Mr. Brickhill, I've perhaps
- gone a step too quickly. The point you made ... and if you

- can just scroll up for me, Mr. O'Rielly please? The point
- you made above was that the proposed energy rates of the
- 3 industrial customers would not cover marginal costs in the
- 4 test year, right?
- 5 MR. BRICKHILL: That's correct.
- 6 MS. BUTLER, Q.C.: Okay, and notwithstanding that then,
- your explanation is given below, starting with line 27, so
- 8 perhaps you could just start again?
- 9 MR. BRICKHILL: At line 27?
- MS. BUTLER, Q.C.: Perhaps we'll read the question in
- above it. Okay, there you go.
- MR. BRICKHILL: Does the fact that Hydro's industrial
- customers are not or will not be covering marginal costs
- through their energy charges disadvantage Hydro's other
- 15 customers. No, no costs are shifted to Hydro's other
- customers as a consequence of the industrial customers
- not covering the marginal costs in their energy rates.
- 18 Hydro ultimately recovers its marginal cost from the
- industrials through the RSP, which simply defers for a later
- 20 recovery from the firm industrials what the firm industrials
- 21 do not pay now.
- 22 MS. BUTLER, Q.C.: Okay, so in the case of Newfoundland
- 23 Power, we're clear. Their marginal rate exceeds marginal
- 24 costs in any event, and in the case of the industrials,
- 25 although their marginal rate does not cover marginal costs,
- 26 it's ultimately recovered through the RSP so you're not
- 27 concerned?
- 28 MR. BRICKHILL: That's correct.
- 29 MS. BUTLER, Q.C.: Now you also stated in your first
- 30 **supplementary evidence** at page 5, line 8, and this
- 31 discussion goes on for quite some time, you're addressing
- 32 the question whether it is important for Hydro to transmit
- correct price signals to Newfoundland Power, and your answer very simply at line 11 is, no, not under the rather
- answer very simply at line 11 is, no, not under the rather unique circumstances that exist between the two. The
- discussion that follows actually, Mr. Brickhill, goes on for
- several pages, and I'm sorry, it stops on the next page, page
- 6 at line 11, so perhaps to get into the nuts and bolts of it,
- rather than have you read the entire thing in, can we just go
- back to page 5, lines 8 to 11, there you go, and you're
- talking underneath that about the split between generation,
- transmission, and distribution between the utilities, and at
- line 20, the operational coordination between the two
- companies. At page 6, line 10, can you just read in your
- conclusion there please about the level of charges?
- 46 MR. BRICKHILL: I might further note that the level of
- charges is important in the above circumstances, but not
- the mode in which the charges are being made.
- 49 MS. BUTLER, Q.C.: Okay, so if we can just focus on that

- for the moment. We saw earlier, and you acknowledged
- 51 that the rate, or the price to Newfoundland Power
- 52 represents a complete cost recovery.
- 53 MR. BRICKHILL: That's correct.
- 54 MS. BUTLER, Q.C.: And the RSP in the case of
- 55 Newfoundland Power and with the industrials is merely an
- adjustment to the mode of paying.
- 57 MR. BRICKHILL: Yes.
- 58 MS. BUTLER, Q.C.: But the point you're making through
- 59 this part of your testimony is that it is important for the
- oultimate user of electricity to get the correct price signal.
- 61 MR. BRICKHILL: That's one point, yes.
- 62 MS. BUTLER, Q.C.: And the distinction you've drawn here
- is that Newfoundland Power is not the ultimate end user.
- 64 MR. BRICKHILL: That's correct.
- 65 MS. BUTLER, Q.C.: Okay, so Newfoundland Power is not
- 66 in and of itself able to respond to Hydro's price signals
- since Power's demands are derived from the demands of it's
- 68 215,000 customers?
- 69 MR. BRICKHILL: That's correct.
- 70 MS. BUTLER, Q.C.: But in the case of the industrial
- 71 customers, they are end users and can properly respond to
- a demand energy charge?
- 73 MR. BRICKHILL: That's correct.
- 74 MS. BUTLER, Q.C.: Okay, were you aware, Mr. Brickhill,
- 75 that Newfoundland Power has demand energy rates on all
- 76 general service customers with demands of 10 kilowatts or
- 77 greater?
- 78 MR. BRICKHILL: That's my understanding, yes.
- 79 MS. BUTLER, Q.C.: So those customers who receive bills
- 80 from Newfoundland Power, are in a position to modify their
- behaviour in response to the price?
- MR. BRICKHILL: That's correct.
- 83 (2:30 p.m.)
- MS. BUTLER, Q.C.: Now on the same page 6, line 26, if I
- might, okay. I'm sorry, just scroll up slightly, Mr. O'Rielly.
- 86 There you go, thank you. Actually, starting at line 13 you
- 87 talked about the sending of price signals, which we've
- 88 addressed, and then down at line 26 you address the
- 89 specific question of why is it reasonable for Hydro to
- 90 charge Newfoundland Power entirely through an energy
- oharge, and I think that discussion goes on until page 9, it's
- 92 a fairly long discussion. If you might look at page 9, lines
- 93 28 to 29, and could I just get you to read that in please. It
- will scroll onto slightly page 10, starting with "for these

- 1 reasons".
- 2 MR. BRICKHILL: For these reasons I have no issue with
- 3 the use of an energy only rate in conjunction with the RSP
- 4 for billing Newfoundland Power for wholesale service.
- 5 Were the RSP eliminated, however, it would be appropriate
- 6 for Hydro to seek an alternative rate form in order to
- 7 maintain the stability of its revenues.
- 8 MS. BUTLER, Q.C.: Okay, so whatever Hydro charges
- 9 Newfoundland Power, Newfoundland Power will recover as
- they currently do, would you agree with that?
- 11 MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: Okay, and whether the charge from
- Newfoundland Hydro to Newfoundland Power is energy
- only or demand energy, is immaterial?
- MR. BRICKHILL: That is my belief, yes.
- MS. BUTLER, Q.C.: Okay, now Mr. Brockman actually
- had a table in his evidence at page 12, page 12 of the
- supplemental, Mr. O'Rielly please. This is the first
- supplemental. Page 12, there we go. This table, as I
- 20 understand it, is meant to address the point of the
- 21 wholesale rate from Newfoundland Hydro t
- Newfoundland Power, and whether in fact there's been any
- change in the demands, or growth in the demand
- requirements of Newfoundland Power in this period. When
- you look at the table, Mr. Brickhill, can you tell me whether
- you see any obvious growth in the demand requirements
- of Newfoundland Power in that ten year period?
- MR. BRICKHILL: No, for example, the year 2000 is lower
- 29 than 1990 or 1991, or 1993, 1995, and 1999 is, there's a little
- growth between 1999 and the year 2000, but you would
- characterize this as stable over a ten year period.
- 32 MS. BUTLER, Q.C.: So do you agree that this table shows
- 33 that there's no significant demand growth simply as a result
- of an energy only rate to Newfoundland Power?
- 35 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: Now are you aware, Mr. Brickhill, that
- 37 two other experts have recommended a more complex rate
- structure between the two utilities, specifically, Mr.
- 39 Bowman and Mr. Wilson?
- 40 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: And do you agree that a complex
- demand energy rate would create volatility in Hydro's
- earning streams?
- 44 MR. BROWNE, Q.C.: I'm going to object to that question.
- The question, or the examiner is stating what Mr. Bowman
- said, and I'd ask her to make a specific reference to where
- 47 Mr. Bowman made that recommendation?

- 48 MS. BUTLER, Q.C.: Recommending of a more complex rate
- 49 structure?
- 50 MR. BROWNE, Q.C.: Yes, can you fine the line and refer
- us to that please?
- MS. BUTLER, Q.C.: Okay, as I understand it, Mr. Bowman
- is recommending a demand energy rate structure.
- MR. BRICKHILL: That's my understanding.
- 55 MS. BUTLER, Q.C.: Do you agree, Mr. Brickhill, that a
- 56 demand energy rate structure would create volatility in
- 57 Hydro's earning stream?
- 58 MR. BRICKHILL: No.
- 59 MS. BUTLER, Q.C.: Okay, can I have you look at Mr.
- Brockman's explanation of this issue, which is his
- supplementary evidence, page 8, please. Now this is Mr.
- Brockman's response to a statement made by Mr. Bowman.
  Perhaps for the benefit of the question and answer in the
- 64 transcript, Mr. Brickhill, you could just read in the question
- for us, and then the answer?
- 66 MR. BRICKHILL: At page 13 of his evidence, Mr. Bowman
- states that the notion that Hydro and Newfoundland Power
- should forego a demand energy rate because it would tend
- 69 to create earnings volatility from year to year is difficult to
- 70 accept. Do you agree? Answer, no.
- 71 MS. BUTLER, Q.C.: Okay, now I have to say that the
- answer which Mr. Brockman gives goes on for several
- pages. I'm sure you've had a chance to read it. Can you tell
- me why you disagree with Mr. Brockman's position?
- 75 MR. BRICKHILL: I agree that it could create earnings
- volatility for Newfoundland Power, but it wouldn't cause
- 77 nearly the same earnings volatility for Hydro.
- 78 MS. BUTLER, Q.C.: Okay, what about if the RSP were not
- 79 in existence?
- 80 MR. BRICKHILL: The elimination of the RSP would
- 81 materially change that answer. They would be subject to
- 82 extreme earnings volatility.
- 83 MS. BUTLER, Q.C.: Okay, thank you, Mr. Brickhill. Now,
- 84 I'll turn now if I can to an issue of generation credit, and in
- 85 your first supplemental you do discuss, and we saw this a
- 86 moment ago, the operational coordination between
- 87 Newfoundland Power and Hydro.
- 88 MR. BRICKHILL: That's correct.
- 89 MS. BUTLER, Q.C.: Okay, page 5, lines 20 to 30. Can you
- scroll up just a little bit there, yeah, the other way, sorry, so
- 91 we can get 20 to 30 on the screen, thanks. Could you read
- 92 that paragraph into the record for us, Mr. Brickhill, please?
- 93 MR. BRICKHILL: Moreover, although separate entities,

- there is operational coordination between the two
- 2 companies to ensure the hydraulic generation is optimized
- and to avoid spillage, thus minimizing thermal production.
- 4 When required, Hydro directs the operation of
- 5 Newfoundland Power's generating plants during system
- 6 peaks in order to optimize the generation that is online.
- 7 Normally, Newfoundland Power does not use its thermal
- 8 generation for peaking purposes unless requested to do so
- 9 by Hydro. As another example of coordination, Hydro
- sometimes calls upon Newfoundland Power to increase
- 11 hydraulic production during daily peak periods to assist in
- meeting load during outages to system equipment and, if
- available, Newfoundland Power provides the service.
- 14 MS. BUTLER, Q.C.: Okay, so to abbreviate what's said
- here, Mr. Brickhill, do you agree that Hydro has control of
- the dispatch of the generators of Newfoundland Power?
- 17 MR. BRICKHILL: I agree, I'm not sure if Hydro would
- agree but I've discussed this with Hydro and they do know
- if they really control that or it's effective (phonetic).
- MS. BUTLER, Q.C.: Okay, but however we classify that,
- 21 for that Newfoundland Power receives a generation credit
- through your cost of service study.
- 23 MR. BRICKHILL: That's correct.
- 24 MS. BUTLER, Q.C.: Okay, now if Newfoundland Power did
- not receive a generation credit through your cost of service
- study, Newfoundland Power would likely run its generators
- 27 to reduce its peak demand on the system and minimize
- costs to its customers through the cost of service study,
- 29 right?
- 30 MR. BRICKHILL: That's correct.
- 31 MS. BUTLER, Q.C.: So at the end of the day the demand
- 32 that's assigned to Newfoundland Power, and the load
- factor in the cost of service study, would be approximately
- the same, even if the generation credit did not exist?
- 35 MR. BRICKHILL: I think that's highly likely. It could go
- one way or the other, but at the end of the day I think it
- would be pretty much the same.
- MS. BUTLER, Q.C.: Okay, because 54 megawatts is the
- 39 generation of Newfoundland Power's diesels and gas
- turbines, you can see that if we look at, if we might Mr.
- O'Rielly, **NP-126**. If we add the gas turbines of 46.9 and the
- diesels of 7, we get about 54 megawatts.
- 43 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: The point we're making here is that it
- 45 wouldn't be economically efficient from a system
- 46 perspective for Newfoundland Power to be frequently
- 47 running these generators to minimize their demand
- 48 requirements.

- 49 MR. BRICKHILL: It would result in less optimal utilization
- of I think both companies' facilities.
- 51 MS. BUTLER, Q.C.: Right, when Holyrood can be served
- 52 at a lower cost, okay. Now for efficiency purposes then,
- rather than have Newfoundland Power running the, what
- we sometimes call peakers, the gas turbine and the diesel
- plants, we sometimes call them peakers?
- 56 MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: Okay, Hydro tells Newfoundland
- Power when the gas turbines and diesels are needed to be
- operated.
- 60 MR. BRICKHILL: That's correct.
- 61 MS. BUTLER, Q.C.: Okay, and that's in turn why Hydro
- 62 receives the generation credit.
- 63 MR. BRICKHILL: Newfoundland Power, it's the generation
- 64 credit, yes.
- 65 MS. BUTLER, Q.C.: Alright, now I couldn't actually see
- that as a one liner perhaps in your cost of service, but I
- wonder if we might look at NP-251 (sic). I'm sorry, I said
- 68 NP, it's IC-251, page 2 of 3. There you go. Okay, so at line
- 69 7, Mr. Brickhill, you're showing the Newfoundland Power
- generation credit there.
- 71 MR. BRICKHILL: Yes.
- 72 MS. BUTLER, Q.C.: Okay, and the figure, if you could just
- 73 read it into the record for me?
- 74 MR. BRICKHILL: 120.5 MW.
- 75 MS. BUTLER, Q.C.: Megawatts, okay, now in terms of how
- 76 that translates into dollars for the cost of service, and I
- 77 know you've got a footnote there to be corrected in the
- 78 final cost of service, which I accept, I wonder if we could
- 79 just go to your schedule, cost of service again, page 3 of
- 80 94. It's not perfectly clear on the screen there, but I gather
- 81 column two, revenues, Newfoundland Power, is
- \$213,830,000.
- 83 MR. BRICKHILL: That's correct.
- 84 MS. BUTLER, Q.C.: That's what the figure is supposed to
- be, and the revenue requirement after deficit and revenue
- se credit allocation, column six, is \$213,815,000?
- 87 MR. BRICKHILL: That's correct.
- 88 MS. BUTLER, Q.C.: Okay, so on this particular schedule
- 89 it's the credit, the generation credit, would be built into the
- 90 difference between the two numbers?
- 91 MR. BRICKHILL: I don't think so.
- 92 MS. BUTLER, Q.C.: Oh, I'm sorry, Mr. Brickhill, that's my
- 93 mistake. Just look at IC-251, it's actually attached there as

- 3 of 94, 251(c), they're lettered (a), (b), and (c), I believe. 1
- There you go ... (c), page 3 of 94 was attached. 2
- MR. O'RIELLY: That's not available electronically. 3
- MS. BUTLER, Q.C.: Okay, well we'll have to dig out the 4
- hard copy. Mr. Brickhill, while you're reviewing that, 5
- unfortunately we don't have the benefit of it on the screen, 6
- but I gather the generation credit would be reflected in the 7
- difference between, and we're looking at line 1 now, the 8
- revenue figure in column two, and the revenue requirement 9
- after deficit and revenue credit allocation in column six? 10
- MR. BRICKHILL: What page are we ... 11
- MS. BUTLER, Q.C.: Okay, IC-251(c), page 3 of 94. 12
- (2:45 p.m.)13
- MS. HENLEY ANDREWS: Could Ms. Butler repeat the 14
- question? 15
- 16 MS. BUTLER, Q.C.: Yes, I'm asking the witness whether
- the generation credit which he described in terms of 17
- megawatts is reflected in terms of dollars in the difference 18
- between the two columns, two and six, at line one. 19
- MR. BRICKHILL: I believe so, yes. 20
- MS. BUTLER, Q.C.: Okay, now Mr. Brickhill, in comparison 21
- to the way this issue is treated with Newfoundland Power, 22
- the Abitibi mill in Stephenville receives a credit for making 23
- its facility available to be interrupted as well? 24
- MR. BRICKHILL: Very broadly speaking, yes. 25
- MS. BUTLER, Q.C.: Okay, and that credit was based in 26
- terms of its calculation of its value on the cost associated 27
- with the deferral of the gas turbine? 28
- MR. BRICKHILL: I believe that's what Mr. Budgell said, 29
- but that's outside of my area. 30
- MS. BUTLER, Q.C.: Okay, I think we can see that in NP-31
- **133**. 32
- MR. BRICKHILL: That's correct. 33
- MS. BUTLER, Q.C.: Mr. O'Rielly, could you just scroll up 34
- so we can see lines down towards the bottom. Thank you, 35
- stop, thanks. So the answer that was given to the question 36
- was that Hydro had entered into an agreement with Abitibi 37
- for the supply of 46 megawatts of interruptible demand with 38
- a rate determined, and the calculation follows, but clearly 39
- it's based on the capital cost estimates for a gas turbine in 40
- 41
- 42 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: Okay, now back in your schedule, cost 43
- of service, page 94 of 94, the amount of that interruptible 44
- 45 credit is included as a generation demand cost in the cost

- of service study, I think?
- MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: Okay, can you just get that on the
- screen, and maybe you can identify the line there for me.
  - I think it's line 4.
- MR. BRICKHILL: The right schedule isn't on the screen.
- I have the Labrador interconnected.
- MS. BUTLER, Q.C.: Mr. O'Rielly, let's try revision one of
- JAB-1, please? Page 94, yeah, okay, and it's line 4.
- MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: Can I just expand that slightly, Mr.
- O'Rielly. Okay, so at line 4 we have the interruptible
- demand and the amount that's actually paid to the Abitibi
- group for this is \$1.326 million?
- MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: Okay, alright, and I gather, Mr. 61
- Brickhill, from your evidence that you accept that the
- proposed method of allocation of the interruptible costs
- through the cost of service study is appropriate?
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: And in both cases it's fair?
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: Now are you aware that at least one
- other expert disagrees with your position in relation to the
- treatment of the generation credit to Newfoundland Power
- and the industrial customers.
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: And I wonder if we might look then to 73
- Mr. Osler's testimony, his original testimony at page 18.
- I'm sorry, Mr. O'Rielly, I've done that again, it's his 75
- supplemental evidence at page 18. Okay, thank you. In the
- paragraph below the numbered paragraph one, so you see 77
- that at lines 11 to 20, Mr. Osler is discussing the method 78
- 79 used to determine the allocation of generation and demand
- related costs, and he concludes, can you just read in there,
- please, lines 22 and 23?
- MR. BRICKHILL: The above difference in treatment of NP
- and IC interruptible demand loads is not appropriate for the
- purposes of COS, cost of service, allocation of generation
- demand related costs. 85
- MS. BUTLER, Q.C.: Okay, now I didn't see any reference 86
- in any supplementary evidence that you would have filed
- subject to, or following this evidence of Mr. Osler, in which
- you address that point, so could I ask you whether you
- continue to support your view that the method in treatment of Newfoundland Power and the industrial customers

- 1 interruptible demand load is appropriate?
- 2 MR. BRICKHILL: I do.
- 3 MS. BUTLER, Q.C.: Do you care to take the opportunity
- 4 now, Mr. Brickhill, to elaborate on why you maintain your
- 5 position, notwithstanding the position expressed by Mr.
- 6 Osler?
- 7 MR. BRICKHILL: I'm not sure that I understand Mr. Osler's
- 8 position. I don't know if he's really asking for a credit or a
- 9 credit just for Stephenville, or for the entire industrial class,
- but we have two similar but not the same things going on.
- 11 We have a generation credit that's provided to
- Newfoundland Power in the cost of service. That credit
- 13 lowers Newfoundland Power's costs and costs to its
- 14 customers. Hydro pays \$1,300,000 plus for the
- interruptible, the rights so they compensate the party. It
- may not be the exact same form of compensation, but after
- 17 all, the Interruptible B contract was entered into when it
- wasn't regulated, it was just negotiated between the parties,
- and I don't think you'd expect that to be exactly the same
- 20 dollar impact that a credit in the cost of service would
- 21 provide, but I can't imagine paying money and giving them
- a credit. That would simply be unfair to Hydro and Hydro's
- other customers.
- 24 MS. BUTLER, Q.C.: Okay, thank you, Mr. Brickhill. I'm
- going to turn now, if I might, to the deficit. You've
- addressed this, I think, at page 9 of 94 of your cost of
- service schedule. Okay, so we have on the screen now the
- rural deficit allocation and at the point that this was drafted,
- the amount being classified at line 5 was \$26.158 million.
- 30 MR. BRICKHILL: That's correct.
- 31 MS. BUTLER, Q.C.: Okay, classified then between demand
- energy and customer. Do you agree that Hydro's objective
- is to minimize the deficit to the extent that it's possible?
- 34 MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: And Newfoundland Power, while it
- has to cover part of the deficit with another system, has no
- control over the amount of deficit?
- 38 MR. BRICKHILL: Well, that's a very limited control. They
- 39 could theoretically raise their rates to such a level that the
- rural rates covered their costs, but I don't think that's very
- likely, but outside of that possibly they would have no
- 42 control.
- 43 MS. BUTLER, Q.C.: Okay, when Mr. Osmond was on the
- stand he was presented with a response to a particular RFI,
- NP-34, which shows some growth in the rural deficit
- between 1993 and 2002, which is at the bottom line there.
- Mr. Brickhill, would you agree that changes in the cost of service allocations would make tracking the rural deficit
- from one year to another difficult?

- 50 MR. BRICKHILL: Yes.
- 51 MS. BUTLER, Q.C.: But in this particular table, when we
- 52 compare '93 to 2002, we are comparing the same cost of
- service methodology, are we not?
- 54 MR. BRICKHILL: 1999 with 2002?
- 55 MS. BUTLER, Q.C.: No, sorry, 1993.
- 56 MR. BRICKHILL: 1993 with?
- 57 MS. BUTLER, Q.C.: 2002.
- MR. BRICKHILL: No, I don't think it would be the same
- 59 cost of service methodology.
- 60 MS. BUTLER, Q.C.: Can you refer me to something that
- would suggest that it wasn't?
- 62 MR. BRICKHILL: Well, in looking at this, we have
- changed the cost of service methodology for 2002 but this
- 64 table is labeled rural deficit 1993 methodology, so the
- answer is, yes, 2002 is apparently the 1993 methodology for
- the purposes of this calculation.
- 67 MS. BUTLER, Q.C.: Okay, thank you, so what we're
- comparing here at the time that the numbers were valid, is
- the growth in the rural deficit between 1993 and proposed
- 70 2002 using th same cost of service methodology.
- 71 MR. BRICKHILL: That's correct.
- 72 MS. BUTLER, Q.C.: Okay, thanks, now the Board's
- 73 consultant, Mr. Wilson, has recommended that the Board
- 74 should consider developing an evidentiary record
- regarding the extent to which the deficit should be reduced,
- 76 are you aware of that?
- 77 MR. BRICKHILL: Yes.
- 78 MS. BUTLER, Q.C.: Now if we assume that Hydro filed
- 79 reports annually with the Board identifying the amount of
- 80 the deficit and its progress on the management of the
- 81 deficit, do you agree that such an approach would help the
- 82 Board monitor progress on reducing the rural deficit?
- 83 MR. BRICKHILL: Yes.
- 84 MS. BUTLER, Q.C.: A part of what we have on the screen
- as the rural deficit is related to preferential and government
- 86 rates.
- 87 MR. BRICKHILL: Correct.
- 88 MS. BUTLER, Q.C.: And are you aware that Hydro's
- 89 proposal in that regard for the rural non-government
- 90 customers is an increase of 3.5 percent as a result of this
- 91 application?
- 92 MR. BRICKHILL: Yes.
- 93 MS. BUTLER, Q.C.: In your view, Mr. Brickhill, is the 3.5

- 1 percent increase significant enough to defer any movement
- towards the phase out of the preferential rates to those
- 3 customers?
- 4 MR. BRICKHILL: 3.5 percent is not a big number in the
- 5 scheme of things.
- 6 (3:00 p.m.)
- 7 MS. BUTLER, Q.C.: I wonder if we might just look at CA-
- 8 155. Okay, the question that was asked here was to
- 9 provide the dollar figure as to the cost of the preferential
- rates to what we call the rural non-government customers,
- and the answer, perhaps you could just read in the full
- answer for me from lines 5 to 11.
- MR. BRICKHILL: The full cost of serving these customers
- is \$2,530,183 based on the 2002 cost of service. Based on
- actual 2000 data, these customers paid \$315,000. If there
- were no preferential rates these customers would pay the
- applicable diesel rate estimated at \$620,000 based on the
- 18 2002 rates in Hydro's current submission to the Board.
- 19 MS. BUTLER, Q.C.: Is it fair to say, Mr. Brickhill, based on
- 20 this RFI which is on the screen, that the price to customers
- on preferential rates would be expected to approximately
- double once the rates were completely phased out?
- 23 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: And do you agree that that's going to
- be difficult to phase out over a five year period without
- 26 giving significant price increases to customers?
- 27 MR. BRICKHILL: I would.
- MS. BUTLER, Q.C.: And regardless of whether in fact that
- 29 process starts now or starts at some later date, that remains
- 30 true
- 31 MR. BRICKHILL: That's correct.
- 32 MS. BUTLER, Q.C.: Okay, I'll just address one other quick
- section, Mr. Brickhill, if I might, before we break, and that
- 34 relates to the CFB Goose Bay revenue credit. Are you
- familiar with that topic?
- 36 MR. BRICKHILL: Yes.
- 37 MS. BUTLER, Q.C.: Okay, can you explain the difference
- for me between secondary energy and firm energy as it
- 39 relates to serving the Canadian Forces Base, Goose Bay?
- 40 MR. BRICKHILL: The secondary energy is subject to
- interruption, firm energy is not.
- MS. BUTLER, Q.C.: Okay, now the latest cost of service
- study which was filed as your exhibit **JAB-1**, that's revision
- two, page 3 of 94.
- 45 MR. BRICKHILL: This is page one on the screen.

- 46 MS. BUTLER, Q.C.: Page 3 of 94 though, there you go.
- Okay, now can we look at line 4 please for CFB Goose Bay,
- secondary, and you have your revenue there in column
- 49 two, and the cost of service before deficit and revenue
- 50 credit allocation, column three, and revenue credits, column
- 51 four, and then in column five you've got the deficit. Now
- if we add column three and column five there you'll get
- \$229,260, and you're adding the \$164,858 and the \$64,408.
- MR. BRICKHILL: Yes.
- 55 MS. BUTLER, Q.C.: Okay, and am I fair, or is it fair to
- suggest to you that those are the costs of serving CFB
- 57 Goose Bay or serving secondary energy to CFB Goose
- 58 Bay?
- 59 MR. BRICKHILL: Yes.
- 60 MS. BUTLER, Q.C.: Okay, so on the one hand you've got
- the revenue of \$3.9 million, and costs of \$229,000, and I
- $\,$  note if you go to page 9 of 94, what we're viewing here now
- 63 is the rural deficit allocation amongst the total system and
- 64 for CFB Goose Bay, line 2, you don't assign any demand
- 65 charges, right?
- MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: Can you explain why that is so?
- 68 MR. BRICKHILL: We assigned no demand charges,
- 69 demand costs to secondary or interruptible service because
- 70 no demand costs are incurred for providing service to these
- 71 customers. They simply benefit from what might be excess
- 72 to the system at the time but Hydro would not put a penny
- 73 into generation or transmission plant to serve these
- customers, and that's how they're treated in the cost
- 75 (inaudible). However, the price received for energy
- 76 purchased by these customers is substantial so that a very
- 57 substantial credit in this case, I think over \$3 million, is
- 78 received by the other customers in their allocated cost of
- 79 service.
- 80 MS. BUTLER, Q.C.: Well, I think my point was that it's
- only allocated to some of those customers, so let's go back
- 82 to page 3 of 94, and you're correct. The difference between
- 83 the revenue and the costs that we saw a moment ago,
- column three and five added together, is actually \$3.8
- 85 million approximately.
- MR. BRICKHILL: That's correct.
- 87 MS. BUTLER, Q.C.: And in your cost of service study, that
- margin, that \$3.8 million difference between revenues and
- 89 costs for CFB Goose Bay is applied to reduce the revenue
- 90 required from the Labrador interconnected customers.
- 91 MR. BRICKHILL: That's correct.
- 92 MS. BUTLER, Q.C.: I think we can see that, if you don't
- mind, Mr. Brickhill, we'll look at your revision two, JAB-1,

- revision two, page 8 of 94, column four. Okay, and we see
- at line 13 that the \$3.750 million has been applied as a credit
- and you'll see at the top of the screen there, that is to the
- 4 Labrador interconnected system, right?
- 5 MR. BRICKHILL: That's correct.
- 6 MS. BUTLER, O.C.: Okay, can you tell us why you took
- 7 the approach of applying that margin to the Labrador
- 8 interconnected system as opposed applying it to reduce
- 9 the rural deficit?
- MR. BRICKHILL: It's because I'm an economist and I'm real
- good at subsidies, so it's simply a matter of judgement. I
- couldn't defend this method or another method in terms of
- subsidies and how to allocate subsidies.
- 14 MS. BUTLER, Q.C.: And you're aware that in this
- proceeding there are two cost of service experts who do
- recommend that that gain be applied to reduce to rural
- 17 deficit?
- 18 MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: Okay, specifically Dr. Wilson and Mr.
- 20 Osler.
- MR. BRICKHILL: Yes, I'm aware of that.
- 22 MS. BUTLER, Q.C.: Okay, thank you very much, Mr.
- 23 Brickhill. Mr. Chairman, I wonder if I might before I get into
- 24 my section which is fairly long, if we might take a break
- there this afternoon?
- MR. NOSEWORTHY, CHAIRMAN: Sure, that's fine.
- 27 Thank you very much, we'll reconvene at 25 after.
  - (break)
- 29 (3:30 p.m.)

- 30 MR. NOSEWORTHY, CHAIRMAN: Thank you. Can I ask
- you to continue, Ms. Butler, please.
- 32 MS. BUTLER, Q.C.: Thank you, Mr. Chairman. Okay,
- 33 thanks, Mr. Brickhill. I wanted to discuss with you, if I
- could, the multiple CP, coincident peak methodology, and
- 35 your recommendations which is different from some of the
- other cost of service experts. After the 1983 hearing, Hydro
- was ordered to complete a study to determine a
- $\,$  recommendation regarding the number of peaks on which
- 39 the CP for generation costs should be determined, is that
- 40 correct?
- 41 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: And based on the study which you
- 43 provided and in response to an information request which
- was NP-135, and while we're waiting for that to come on
- the screen, Mr. Brickhill, it was on the basis of this study
- which is referred to here in the answer that you ultimately

- 47 recommended a 2-CP factor?
- 48 MR. BRICKHILL: That's correct.
- 49 MS. BUTLER, Q.C.: Now is page 8 of the attached report
- 50 available? Yeah, okay. Okay, I'm sorry. We'll go back, first
- of all, to your pre-filed testimony in which you refer to this
- 52 study, we will be returning to that though, Mr. O'Rielly.
- Okay, the actual narrative of Mr. Brickhill's pre-filed
- testimony, page 8, okay, lines 19 to 22. Can you read those
- into the record for us, Mr. Brickhill, please?
- 56 MR. BRICKHILL: Generation demand costs have been ...
- 57 MS. BUTLER, Q.C.: Sorry, no, no, 19 to 22.
- 58 MR. BRICKHILL: Hydro has prepared a loss of load hours,
- 59 LOLH, study which indicates a greater risk of loss of load
- 60 hours largely in two winter months. The probabilities for
- 61 those months increase as load factor increases, thus the
- study supports the use of a 2-CP allocator.
- 63 MS. BUTLER, Q.C.: Okay, first of all, when you say Hydro
- 64 has prepared an LOLH study, can you tell me who
- specifically prepared the LOLH study?
- 66 MR. BRICKHILL: Hubert Budgell.
- 67 MS. BUTLER, Q.C.: And did you have a role in that study,
- 68 Mr. Brickhill?
- 69 MR. BRICKHILL: No.
- 70 MS. BUTLER, Q.C.: Now we know from Mr. Budgell's
- 71 evidence what LOLH is, and he very ably described the
- 72 difference between that and LOLE, but in terms of how that
- 73 kind of a study translates into the support of a particular
- 74 CP allocator, can you just explain to me how the two gel to
- 75 come to a conclusion of a CP allocator?
- 76 MR. BRICKHILL: The loss of load hours study is a guide
- 77 to the use of CP allocators, it indicates those times when
- 78 you might be at risk of losing load, not being able to
- 79 provide sufficient power for firm customers. For example,
- for a dual peaking utility, more typical in the United States,
- 81 where it could peak both summer and winter with air
- 82 conditioning and heating load respectively, the loss of load
- 83 study would say well maybe you better have a July peak
- 84 and a January peak for purposes of selection of CP
- 85 allocator.
- 86 MS. BUTLER, Q.C.: Can I suggest that the month with the
- 87 greatest peak is more likely to be the month when you
- 88 experience loss of load hours because you got more plants
- on the system?
- 90 MR. BRICKHILL: That's correct.
- 91 MS. BUTLER, Q.C.: Okay. Now back to the study, in NP-
- 92 135, the recommendation on page 7, the paragraph there
- 93 that starts with "the analysis also indicates". Could you

- read that for us please, Mr. Brickhill?
- 2 MR. BRICKHILL: The analysis also indicates that the
- 3 greatest LOLH contributions are made in the peak month of
- 4 February, paren, 65 percent contribution at 60 percent
- 5 annual load factor, closed paren, and followed by January,
- 6 21 percent contribution at 60 percent annual load factor.
- 7 As the annual load factor increases the portion of the
- 8 LOLH contributions for January and February combined
- 9 increases from 71 percent at a 50 percent annual load factor,
- to 96 percent at a 70 percent annual load factor. The
- contribution from the remaining months is a relatively minor
- portion of the annual LOLH. It is therefore recommended
- that the allocation of generation demand cost should be
- based on the CP's of the two peak months, i.e., a 2-CP cost
- 15 allocator.
- MS. BUTLER, Q.C.: And the two peak months, based on
- your study, were January and February, for the reasons
- that are indicated, 65 and 21 percent contribution?
- 19 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: I'd like to go through the math behind
- 21 the calculation of a 2-CP allocator and the cost of service
- study, if we might go back to your exhibit, **JAB-1**, and this
- is the original JAB-1, page 38 of 94. Okay, line 1 of column
- 3, production demand, and the heading on that is 2-CP?
- MR. BRICKHILL: Yes, 2-CP KW.
- MS. BUTLER, Q.C.: Thank you, and line 1 indicates
- Newfoundland Power's production demand is \$1,978,568?
- 28 MR. BRICKHILL: Yes.
- 29 MS. BUTLER, Q.C.: And the support for that number was
- provided in response to **NP-125**? So you'll see there in the
- third column over the same number appears, the \$1.978
- 32 million and clearly that is the sum of January and
- December, am I correct?
- 34 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: Okay, so my confusion at this point,
- 36 Mr. Brickhill, is why are you using January and December
- 37 here to come up with the demand for Newfoundland Power
- 38 when the loss of load hours study supported use of
- 39 January and February for peak allocation?
- 40 MR. BRICKHILL: It has been the practice for Hydro to use
- customer forecasts in their rate filings, rather than their own
- estimates of, or calculations of peak, so that's what's been
- done here, simply as a starting point use what was
- provided by Newfoundland Power.
- 45 MS. BUTLER, Q.C.: Okay. Is there an inconsistency with
- 46 your loss of load hours, that's Mr. Budgell's loss of load
- 47 hour study recommending that the two peak months be
- 48 January and February, and this reconciliation for

- Newfoundland Power's demand forecast using January and
- 50 December?
- 51 MR. BRICKHILL: Yes, there's no need for reconciliation
- 52 because essentially, while Hubert's work would indicate the
- 53 peaks more likely in January and February, we know the
- peaks can occur December through March. Therefore, it's
- 55 less when the peak occurs that's important, but there will be
- 56 a peak.
- 57 MS. BUTLER, Q.C.: Okay, I accept the reference to the four
- 58 winter months, that's certainly the evidence of Mr.
- 59 Brockman, and in fact, why he recommends 4-CP allocator,
- and I also accept that it doesn't have to be January and
- February, but you are supporting two months for your 2-CP
- 62 allocator.
- 63 MR. BRICKHILL: For the 2-CP allocator, we're supporting
- 64 two cold periods.
- 65 MS. BUTLER, Q.C.: Two peaks?
- 66 MR. BRICKHILL: Two peaks or near peaks.
- 67 MS. BUTLER, Q.C.: Okay, and the record does show that
- 68 those two peaks can occur in any of the months of
- 69 December, January, February or March?
- 70 MR. BRICKHILL: That's correct.
- 71 MS. BUTLER, Q.C.: And, in fact, this reconciliation is
- 72 evidence of that in particular in the sense that customer
- 73 forecasts are suggesting it's January/December, but Mr.
- 74 Budgell's internal work suggests it's going to be
- 75 January/February.
- 76 MR. BRICKHILL: Yes, he doesn't have a holiday effect in
- what he's done, and I think that's the, that's probably the
- 78 difference. The peak does occur at Christmas time,
- 79 sometimes when it's cold, it doesn't have to be the coldest
- 80 day of the year, but sometimes if it's pretty cold and it's
- 81 Christmas time, the peak occurs at that time. I think Mr.
- 82 Budgell's work was premised more on pure weather data
- than the so-called holiday effect.
- MS. BUTLER, Q.C.: Okay, can we look at NP-157 for the
- 85 actual figures, and these tables that are attached show the
- 86 actual system peaks. Alright, so the first line is the
- 87 calendar year 1986 and the Hydro system peak in
- 88 megawatts would be the first line of numbers under the
- 89 dates?
- 90 MR. BRICKHILL: Yes.
- 91 MS. BUTLER, Q.C.: In the year 1986 we can see that the
- 92 highest number falls in the month of March. Am I correct?
- 93 MR. BRICKHILL: You are correct.
- MS. BUTLER, Q.C.: Now this gets, and perhaps we can
- each record these numbers independently because we will

- come back to them. For '87 then we should find that the
- 2 highest number is also in March.
- 3 MR. BRICKHILL: And that's correct.
- 4 MS. BUTLER, Q.C.: In 1988, it was December.
- 5 MR. BRICKHILL: That's correct.
- 6 MS. BUTLER, Q.C.: 1989, it's February.
- 7 MR. BRICKHILL: That is correct.
- 8 MS. BUTLER, Q.C.: 1990 is also February.
- 9 MR. BRICKHILL: That's correct.
- 10 MS. BUTLER, Q.C.: '91 is January.
- 11 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: And '92 is January.
- 13 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: Then we move on to page 3 for the
- years '93 to 2000. '93 is February.
- 16 MR. BRICKHILL: Correct.
- MS. BUTLER, Q.C.: '94 is also February.
- 18 MR. BRICKHILL: Correct.
- 19 MS. BUTLER, Q.C.: '95 was February.
- 20 MR. BRICKHILL: Correct.
- MS. BUTLER, Q.C.: '96 is January.
- 22 MR. BRICKHILL: Correct.
- MS. BUTLER, Q.C.: '97 is March.
- 24 MR. BRICKHILL: Correct.
- MS. BUTLER, Q.C.: '98 is December.
- 26 MR. BRICKHILL: Correct.
- MS. BUTLER, Q.C.: '99 is December.
- 28 MR. BRICKHILL: Correct.
- MS. BUTLER, Q.C.: And 2000 is also December.
- 30 MR. BRICKHILL: Correct.
- 31 MS. BUTLER, Q.C.: Now if my math is correct we hit
- 32 December four times, January three times, February five
- times and March three times.
- 34 MR. BRICKHILL: That sounds right.
- 35 MS. BUTLER, O.C.: Okay. I want to discuss the report
- which recommended the 2-CP and if we can just go back to
- NP-135, and right to the actual question for NP-135, please
- 38 Mr. O'Rielly. Okay, now right up to the question. Thanks.
- 39 Reference is made to the report in the answer suggests that

- 40 the report is dated April of 2001.
- 41 MR. BRICKHILL: That's correct.
- 42 MS. BUTLER, Q.C.: And on page 4, if we can go to that, in
- 43 the paragraph on load shape, the author who you indicate
- 44 is Mr. Budgell suggests that the analysis used actual load
- 45 data from 1990 to 1994.
- 46 MR. BRICKHILL: That is correct.
- 47 MS. BUTLER, Q.C.: Okay, if the report on which you relied
- was dated 2001, I'm just curious why there was no data
- used for the years 1995 to 2000 at least.
- 50 MR. BRICKHILL: Mr. Budgell would have to answer that.
- 51 MS. BUTLER, Q.C.: But this is the report that you relied
- 52 upon in coming to the conclusion that a 2-CP allocator was
- 53 appropriate, right?
- 54 MR. BRICKHILL: Yes.
- 55 MS. BUTLER, Q.C.: And other data was certainly available
- 56 because if we might look to your own evidence, Schedule
- 57 2. You make reference there at the bottom of the table to
- 58 data from '94, '96, '97, '98, '99 and 2000.
- 59 MR. BRICKHILL: That's correct.
- 60 MS. BUTLER, Q.C.: Okay, so if, despite Mr. Budgell's
- 61 work, if you had data that was available for years post-
- 62 1994, again, I'm just curious why you would have based
- 63 your conclusion on a 2-CP allocator on a report that only
- addressed data from '90 to '94?
- 65 MR. BRICKHILL: It was my belief that Hubert Budgell
- used the best and most appropriate data available to him
- and I would respect his judgement, not challenge his
- 68 assumptions.
- 69 MS. BUTLER, Q.C.: Okay, let's go back, if I can to NP-157,
- 70 Mr. O'Rielly, page 2 of 3. Now the period covered by the
- study was '90 to '94, so we have to look first at 1990 which
- we already established had a peak month in February, '91 a
- 73 peak month in January, '92 a peak month also in January,
- and on to page 3, a peak month in February in '93, and also
- 75 in February of '94. So I appreciate that during the period
- 76 covered by the study prepared by Mr. Budgell on which
- your own recommendation is based, that every peak either
- occurred in January or February of each year, without any
- 79 question.
- 80 MR. BRICKHILL: That's correct.
- MS. BUTLER, Q.C.: Can you look though at '95 to 2000, on
- page 3 of 3, thank you, Mr. O'Rielly, and again we can take
- these line by line. In '95 it was February, '96 January, '97 it
- was March, and then for each of the next three years it was
- 85 December. So in the period not covered by the study the
- peak month hit three times with December and January was

- only hit once in the six years, and February was only hit 1
- once in the six years, right? 2
- MR. BRICKHILL: That's correct. 3
- MS. BUTLER, Q.C.: Okay, can we look to, at what the 4
- forecast for 2002 and that's at NP-125, and the specifics of 5
- it suggests that the forecast is for either January or 6
- December for 2002. Can we scroll up a bit there Mr. 7
- 8 O'Rielly.
- MR. BRICKHILL: Yes, that's correct. 9
- 10 MS. BUTLER, Q.C.: Is it fair to say, Mr. Brickhill, that the
- correlation or the conclusion you were able to reach from 11
- the data in '90 to '94, is not accurate for the period '95 to 12
- 2000, in terms of the month in which the peak will occur? 13
- MR. BRICKHILL: No, I couldn't say that because I believe 14
- Mr. Budgell picked the period he thought most appropriate 15
- to do the study. 16
- MS. BUTLER, Q.C.: Okay, well we accept that but from 17
- what I've just pointed out to you I think that from '95 to 18
- 2000, for whatever reason Mr. Budgell ignored it as a data 19 period, the peak month that was hit three of the six times
- 20 was December, which was not one of the two months that 21
- you had suggested were the peak months from the study 22
- that you relied upon in suggesting a 2-CP allocator. So that 23
- 24 much is true, isn't it?
- 25 MR. BRICKHILL: I don't know if one can derive that
- conclusion because we're really looking at cold weather 26 peak conditions and not the timing so the timing could be
- 27
- in December, it could be in March, could be in January, it 28 could be in February, but most of the time the peak is going 29
- to be generated by cold weather, sometimes in combination 30
- with the holiday effect, so that the timing when 31
- Newfoundland Power thinks the peak might be and 32
- Newfoundland Hydro thinks the peak might be, it doesn't 33
- really matter if they think it might be at a different time, it's 34
- premised on the same conditions and that is cold weather. 35
- MS. BUTLER, Q.C.: Okay, not to belabour the point, but 36
- clearly neither the month of January nor February were 37
- peak months for the period '97, '98, '99, or 2000. 38
- MR. BRICKHILL: That's correct. 39
- MS. BUTLER, Q.C.: Okay, now, I wonder if I can turn to 40
- NP-210, and you'll see there as you review the question 41
- that what Newfoundland Power was putting here was the 42
- statistics that we've basically just reviewed and then it 43
- ends with the question at line 5, "With this information, 44
- why has Hydro concluded that the allocation of generation 45
- demand costs should be based on the CP's of the two peak 46
- months being January and February?" and the answer that 47
- is given, perhaps you could just read in full for us. 48

- MR. BRICKHILL: The peaks referred to in response to NP-
- 157 are Hydro's system peaks rather than the total island
- interconnected system peaks that are the basis for LOLH 51
- 52 calculations. The conclusion that the allocation of
- generation demand costs should be based on the CP's of 53
- the two peak months is based on the analysis presented in
- the report, an analysis to determine the relationship
- between load factor and system reserve requirement, April 56
- 2001 provided in response to NP-135. That analysis 57
- concluded that the greatest LOLH contributions are made
- in the two peak months. They do not necessarily have to 59
- be January and February.
- MS. BUTLER, Q.C.: Okay, I don't think we need you to
- read in the balance, you can if you wish, if you think it
- continues the point, but I'm satisfied with what you've said
- so far. 64
- MR. BRICKHILL: That's fine with me.
- MS. BUTLER, Q.C.: Okay. The point being here at lines 19
- to 21, that the analysis which we now know was completed
- by Mr. Budgell, concluded that the greatest LOLH 68
- contributions are made in the two peak months, and again
- I accept they don't have to be January or February, despite
- what the most recent figures show, but the point you're
- making is that the greatest LOLH contribution is made in 72
- peak months, whatever those months are.
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: Okay. I wonder if we could just look
- at NP-157, page 3 of 3, thank you, for the year 1997. Now
- in that calendar year we've already established that March 77
- was the peak month.
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: Do you have the LOLH for March of
- '97? 81
- MR. BRICKHILL: No.
- MS. BUTLER, Q.C.: What I'd like to do is look at the 83
- historical data for the month of March, which is provided
- from a number of different sources. Let's try NP-135, first.
- This is table 1. The pages unfortunately are not numbered,
- so I can't tell you where it falls, thank you very much. 87
- Okay, so we were looking at March and March does have
- a separate column here on this table. Now if we scroll
- across the line of numbers in the first white block of lines, 90
- under the months of January, February, March, etcetera,
- let's look at the four winter months, if we might, January,
- February, March and then December. Do you agree with
- me that March is lower considerably, that is in terms of 94
- LOLH, than January, February or December?
- MR. BRICKHILL: Yes.

- 1 MS. BUTLER, Q.C.: And does the same hold true for each
- line of the table, as you go down to the next white block of
- 3 lines, March again is lower than the other winter months.
- 4 MR. BRICKHILL: Yes.
- 5 MS. BUTLER, Q.C.: In each case.
- 6 MR. BRICKHILL: Yes.
- 7 MS. BUTLER, Q.C.: So although March was the peak
- 8 month in '97, the correlation that you were making between
- 9 peak month and LOLH doesn't hold true for the month of
- 10 March.
- 11 MR. BRICKHILL: What correlation was I making?
- MS. BUTLER, Q.C.: The quote that I had had you read was
- that the analysis concluded that the greatest LOLH
- contributions are made in the two peak months, and then
- you went on to say it didn't matter that the months were
- January or February. So in the example I gave you, 1997,
- the peak month was March and there is no correlation with
- 18 LOLH.
- MR. BRICKHILL: I believe you're asking me to compare
- 20 apples with oranges. This is a study based on a certain
- 21 five years when January and February were the peaks, and
- 22 then I said that the peak could occur in March and it could
- occur in December. What's important here is that it will
- occur in the winter. There are two months where it's more
- likely to occur, based on weather, but one can't predict with
- any certainty that it's going to be January or February.
- MS. BUTLER, Q.C.: I certainly don't want you to make a
- comparison if you feel it's an unfair comparison, but I'm a
- 29 little stuck on the point. I thought the point that was being
- 30 made was that when, in the month where you have the
- 31 greatest peak, you should find you've got the greatest
- 32 LOLH.
- 33 MR. BRICKHILL: Generally, yes.
- MS. BUTLER, O.C.: And my point is simply that for the
- month of March that doesn't appear to be true, unless
- 36 you've got some data in which, that you can refer me to
- which would show that is incorrect.
- 38 MR. BRICKHILL: In the period of time underlying Hubert's
- study, the peak was January and February. The fact that
- 40 March of 1997 is not incorporated in his study, I don't think
- impugns his study of an earlier time period.
- 42 MS. BUTLER, Q.C.: My point though is that the month of
- March has been the peak month three times since 1986, so
- we should see if your correlation held true, a higher number
- from March on this LOLH analysis, shouldn't we?
- 46 MR. BRICKHILL: No.
- 47 MS. BUTLER, Q.C.: Alright, would the number that

- 48 appears for the LOLH for month of March on this table
- surprise you, given that March was the peak month for four
- 50 years since 1986?
- 51 MR. BRICKHILL: No.
- 52 MS. BUTLER, Q.C.: Why not?
- 53 MR. BRICKHILL: Because the cold weather can, and
- combined with wind can occur December through March.
- 55 MS. BUTLER, Q.C.: Okay, and I think that's Mr.
- 56 Brockman's point, that it could one of the four months,
- 57 December, January, February, March.
- 58 MR. BRICKHILL: That is his point, but then he suggests
- 59 somehow that you should use 4-CP when that's incorrect,
- 60 you have two, very often, cold months, with extreme
- 61 conditions. Rarely, if ever will you have four months like
- 62 that
- 63 MS. BUTLER, Q.C.: Let's look, if we can, to **CA-19**, page 2
- of 3, where there is another table and this time it's seasonal
- 65 contribution to annual loss of load hours. Now again this
- 66 is for a forecast period, but am I also correct in suggesting,
- 67 Mr. Brickhill, that again the figures for March are
- significantly lower than the other winter months?
- MR. BRICKHILL: That is correct.
- 70 MS. BUTLER, Q.C.: Notwithstanding that March has been
- 71 a month in which the system has peaked several times
- 72 since 1986.
- 73 MR. BRICKHILL: That's correct.
- 74 MS. BUTLER, Q.C.: Can I look now please to NP-210, lines
- 75 25 to 27. Okay, and the conclusion that Hydro wrote here
- 76 is peak loads for the total island interconnected system
- 77 typically occur in any one of the months December through
- 78 March, with a greater likelihood of occurring in January and
- 79 February. Were you aware that this was Hydro's response
- to this information request?
- MR. BRICKHILL: I don't recall seeing it, but that doesn't
- mean I haven't seen it.
- 83 MS. BUTLER, Q.C.: Okay, but do you agree that while that
- 84 might have been true for the data covered by the study
- period, 1994, that it is not correct for the period '95 to 2000?
- 86 MR. BRICKHILL: In, I'm speaking in part for myself, but I
- 87 think that is based on a long-term analysis and not just a
- $\,$  88  $\,$  few years. That is in my experience, the United States one
- 89 would make the same statement, except you'd substitute
- 90 November through February and with the greater likelihood
- of it occurring in January, based on a long-term average, but over a few years, a few years don't provide a very good
- 93 sample for making a prediction of weather, very often you
- 94 get a number of years that are warmer than normal, then we

- predict global warming and it gets colder than normal, and 1
- it's the new ice age, so I think typically you want to look at 2
- very long periods of time in making these sorts of 3
- 4 statements.
- MS. BUTLER, Q.C.: Okay, well a couple of points flowing 5
- from that. First of all, you didn't assist in drafting this 6
- answer so I presume you can't tell me what's really meant 7
- by "greater likelihood of occurring in January and 8
- February", you don't know what period the author is 9
- talking about? 10
- MR. BRICKHILL: Now you're trying to impeach me for 11
- answering the question that you asked me? 12
- e. MS. BUTLER, Q.C.: Oh no, not at all. 13
- MR. BRICKHILL: I thought that was the question that you 14
- asked me was to interpret this and I did, based my own 15
- personal experience but I can't say with absolute certainty 16
- what the author of this meant. 17
- MS. BUTLER, Q.C.: Well, I guess all I'm asking, Mr. 18
- Brickhill, is do you know for certain whether this reference 19
- to greater likelihood is in reference to the period 1994 20
- covered by the study that you relied upon or some greater 21
- 22
- MR. BRICKHILL: I can't say with absolute certainty. 23
- MS. BUTLER, Q.C.: Can we turn now to NP-156 where 24
- Newfoundland Power asked your details of the calculation 25
- of the monthly LOLH for 2000, and I think we need to look 26
- at the table on page 3 of 3. The month that had the highest 27
- LOLH for the year was December? 28
- MR. BRICKHILL: That's correct. 29
- MS. BUTLER, Q.C.: And February is the second highest, 30
- with January behind that I think. 31
- MR. BRICKHILL: That's correct. 32
- MS. BUTLER, Q.C.: Now based on that year alone, would 33
- you still recommend the use of a 2-CP? 34
- 35 MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: And can you tell me why? 36
- MR. BRICKHILL: That consistent with the pattern, in other 37
- years there were two periods of apparent extreme weather. 38
- MS. BUTLER, Q.C.: I'm sorry, Mr. Brickhill, are you 39
- finished your thought, because I didn't quite get it, I'm 40
- sorry, could you repeat it for me please? 41
- 42 MR. BRICKHILL: Yes, because you have two periods that
- are higher than any other periods fitting the pattern of two 43
- cold times over the winter. 44
- MS. BUTLER, Q.C.: And the two periods you're talking 45

- about here are December and January?
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: Okay, they're significantly different in
- terms of LOLH, aren't they?
- MR. BRICKHILL: Yes, in this case, December is not quite
- twice as high, but we'll say 80 or 90 percent higher.
- MS. BUTLER, Q.C.: Okay. Now Mr. Brockman who is the
- expert being called by Newfoundland Power on this point,
- if you might look at his original pre-filed testimony, Mr. 54
- O'Rielly, page 23 to 24, line 11, thank you. He's addressing 55
- 56 specifically your conclusions on the use of the 2-CP and
- I'm sure you've reviewed this in the past in terms of his
- position in support of the 4-CP, and he'll speak for himself
- when he comes, but I'd appreciate your comments on his conclusions here which, after some discussion, he gives at
- page 24, lines 5 to 12, if we can just go to the next page Mr.
- O'Rielly please. He says calculating the demand allocated 62
- 63 using more months leads to more stability, not less, and he
- suggests that your table, Schedule 2, seems to bear this out
- since the variance on the allocator is highest with the 2-CP 65
- and the lowest with 4-CP. Maybe we should go to that 66
- Schedule. Is that Schedule 11? He referred to it in line 6 as
- Schedule 2. Okay. Obviously, Mr. Brickhill, you don't 68
- agree with Mr. Brockman's recommendation or conclusion 69
- 70 on the point. With the benefit of your Schedule 2, can you
- just tell us why?
- MR. BRICKHILL: What this Schedule shows, in addition
- to what I pointed out in my testimony, that 2-CP was 73
- relatively stable. All four methods would be relatively
- stable. In other words we are talking immaterial differences 75
- here in terms of variation over time, we're looking at a 76
- standard deviation roughly of a one percent range not the 77
- 10 to 15 percent range that I would consider problematic or 78
- significant. So I think there the fact that the 4-CP has a .14 79
- percent lesser standard deviation than the 2-CP is much 80
- ado about nothing. That's an insignificant difference as it
- applies to selection of a method.
- 83 MS. BUTLER, Q.C.: Okay, on the Schedule 2 which is on
- the screen, in the bottom lower set of numbers, we see
- reference to Newfoundland Power, industrial, and rural
- bulk, and you've got two sets of numbers for each, one is
- average and the other is standard deviation.
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: And when you use the term standard 89
- deviation that is what I understand indicates the
- variability?
- MR. BRICKHILL: Yes.
- MS. BUTLER, Q.C.: Okay. The standard deviation is
- higher for Newfoundland Power and the industrial class

- using 2-CP. I'm sorry it's higher for Newfoundland Power
- 2 using 2-CP than the standard deviation using 4-CP, is that
- 3 right?
- 4 MR. BRICKHILL: Yes, a small amount.
- 5 MS. BUTLER, Q.C.: So can you explain your conclusion
- 6 based on the data presented here. If the variance is higher
- vsing 2-CP for Newfoundland Power, doesn't that support
- 8 using 4-CP?
- 9 MR. BRICKHILL: No, because as I said the difference is
- not significant. The difference in the standard deviation of
- 11 .14 percent is not of any meaningful significance.
- MS. BUTLER, Q.C.: And what about for the industrials, the
- standard deviation difference between 1.07 and .73? Is that
- standard deviation significant?
- MR. BRICKHILL: I don't think it meets the threshold of
- significance.
- 17 MS. BUTLER, Q.C.: Okay, can I look at Mr. Osler's
- testimony on this point please, at page 16. I'm sorry this is
- a **supplemental testimony of Mr. Osler**, page 16, lines 16 to
- 18. Third paragraph there, thank you. Mr. Osler seems to
- suggest, and we'll just read that sentence in, the reference
- as to stability concerns do not on balance appear to
- 23 provide a strong rationale to adopt any specific approach
- for the purpose of allocating generation costs classified to
- demand. Can you comment on his statement there please.
- Do you agree or disagree?
- 27 MR. BRICKHILL: I don't disagree. I think he's
- 28 misinterpreted my test as rationale rather than simply being
- 29 a test
- 30 MS. BUTLER, Q.C.: Okay, I'd like to discuss now the
- 31 demand data used in the cost of service study for demand
- allocation and we need to look at NP-125 again if we can.
- 33 You recall when we looked at this table a moment ago we
- were able to reconcile the number on the 2-CP column back
- 35 to the cost of service, but in the second line you've got
- 36 demand as per forecast the same for January as for
- 37 December. Can you tell me why those numbers are
- 38 identical?
- 39 MR. BRICKHILL: No.
- 40 MS. BUTLER, Q.C.: You can't tell me? Okay. Could I
- suggest, Mr. Brickhill, that by assuming the same demand
- for each month, which is what's showing here on the
- screen, both a 1-CP allocator and 2-CP allocator would give
- 44 you the same answer?
- MR. BRICKHILL: I don't think I could say that.
- MS. BUTLER, Q.C.: What is the effect of using the same
- peak or assuming the same peak for both months, then?

- MR. BRICKHILL: I think that's because it's what was
- 49 provided by Newfoundland Power.
- 50 MS. BUTLER, Q.C.: My point though is whether the
- 51 numbers, because the numbers are identical and again from
- 52 a layperson's perspective, it strikes me as being the
- equivalent of using same as a 1-CP, instead of a 2-CP. Am
- 54 I incorrect?
- MR. BRICKHILL: Without having the benefit of this in the
- 66 entirety I may be at risk here but the fact that
- 57 Newfoundland Power has the same peak twice, doesn't
- $\,$  necessarily mean everybody else has the same peak, and
- after all we're picking percentages as allocation factors so that the total might be different and therefore the
- that the total hight be different and therefore the
- 61 percentage and the percentage that was allocated to the
- 62 different customers would be also different.
- $\,$  MS. BUTLER, Q.C.: Could you scroll up to the top of the
- 64 page so I can see the heading on this table please, Mr.
- 65 O'Rielly, thanks. This is the forecast peak for 2002, of
- 66 course. Would a historical analysis of Newfoundland
- 67 Power peaks lead you to conclude that the demand
- 68 required would be the same, in each of January and
- December for 2002, or did you conduct such an analysis of
- 70 Newfoundland Power peaks?
- 71 MR. BRICKHILL: I have not conducted such an analysis.
- 72 MS. BUTLER, Q.C.: Okay, Mr. Brockman at page 24 of his
- original pre-filed, page 23, sorry, it's page 24, Mr. O'Rielly,
- 74 line 14, okay. His conclusion, of course, is that Hydro
- 75 should use a 4-CP allocator calculated on the basis of
- 76 historical data. Now, I accept that you haven't done an
- analysis of Newfoundland Power's peak months, but do
- vou agree with Mr. Brockman's conclusion here, that the 4-
- 79 CP allocator should be calculated on the basis of historical
- 80 data?
- 81 MR. BRICKHILL: No.
- 82 MS. BUTLER, Q.C.: And why not?
- 83 MR. BRICKHILL: Because this filing is a test year and you
- 84 have to have consistent data in a test year filing. You can't
- be using historical data that's premised, or occurred under
- 86 different weather conditions than everything else you have
- 87 in the test year, so it would be simply inappropriate to use
- 88 some test year peak data when a lot of the other things in
- 89 the test year filing are premised on something different.
- 90 MS. BUTLER, Q.C.: Something different, being what?
- 91 MR. BRICKHILL: Different weather.
- 92 MS. BUTLER, Q.C.: Okay. Mr. Chairman, if I might, I think
- 93 I'm through or virtually through with that section and will
- 94 likely mark the end of my cross examination, but I just want
- 95 to follow up on that last point, perhaps overnight, if I

- 1 might.
- 2 MR. NOSEWORTHY, CHAIRMAN: Sure.
- 3 MS. BUTLER, Q.C.: Thank you, Mr. Brickhill.
- 4 MR. NOSEWORTHY, CHAIRMAN: That'll be fine. Thank
- 5 you, Ms. Butler. Thank you, Mr. Brickhill. We'll reconvene
- 6 at 9:30 in the morning.
- 7 (hearing adjourned to November 27, 2001)