1 (9:30 a.m.)

MR. NOSEWORTHY, CHAIRMAN: Thank you and good
morning. Before we get started, good morning, Mr.
Kennedy. Are there any preliminary matters.

5 MR. KENNEDY: Good morning, Chair. Not that I'm aware 6 of. There are some exhibits that counsel for Labrador City

7 passed out this morning. I understand that he intends to

tender those through his witness, Mr. Drazen, so we will

9 label them at that time when they get put in. I think they're

10 before you there now, just so that you're aware how we're

11 going to handle that.

12 MR. NOSEWORTHY, CHAIRMAN: Thank you.

MR. KENNEDY: But other than that, I think that's it for thismorning.

MR. NOSEWORTHY, CHAIRMAN: No disrespect, but the
 Christmas tree looked better, Mr. O'Rielly. (*laughter*)

MS. GREENE, Q.C.: We'll have to get him to demonstrate
he actually starts with no decorations on the tree ...

MR. NOSEWORTHY, CHAIRMAN: I see. (*laughter*) Oh,yeah, look at that.

21 MR. BROWNE, Q.C.: I should perhaps tell the Board my

22 partner, Mr. Fitzgerald, is not here because they're in 23 hospital having a baby today, he and his wife. It's their

first child and they're running into some complications so

they decided to make the move today, so she's having a

26 Section done as we speak.

MR. NOSEWORTHY, CHAIRMAN: Section, yeah. Well,
very good. I guess congratulations are a little bit premature
but hopefully ...

30 MR. BROWNE, Q.C.: I'll keep you informed.

MR. NOSEWORTHY, CHAIRMAN: ... hopefully you'll give us a running ... yeah, yeah, exactly. That's with presents and all, I see, on the tree. (*laughter*)

34 MR. O'RIELLY: (inaudible)

MR. NOSEWORTHY, CHAIRMAN: Can I bring you home
with me? (*laughter*)

- 37 MR. O'RIELLY: No.
- MR. NOSEWORTHY, CHAIRMAN: Thank you very much.No other matters, Mr. Kennedy?
- 40 MR. KENNEDY: No, Chair.
- 41 MR. NOSEWORTHY, CHAIRMAN: Thank you. Good 42 morning, Mr. Hearn. How are you?
- 43 MR. HEARN, Q.C.: Good morning.
- 44 MR. NOSEWORTHY, CHAIRMAN: Welcome back, good

45 to see you again.

46 MR. HEARN, Q.C.: Thank you, Mr. Chair.

- 47 MR. NOSEWORTHY, CHAIRMAN: Are you in a position
- 48 to present your witness, please?
- 49 MR. HEARN, Q.C.: We certainly are. I have Bob Drazen.
- 50 If Mr. Drazen could be affirmed, please.
- MR. NOSEWORTHY, CHAIRMAN: Good morning, Mr.Drazen.
- 53 MR. DRAZEN: Good morning.
- 54 MR. NOSEWORTHY, CHAIRMAN: Welcome, sir.
- 55 MR. DRAZEN: Thank you.
- MR. NOSEWORTHY, CHAIRMAN: I wonder could youtake the Bible in your right hand, please?
- 58 MR. DRAZEN: Could I be affirmed?

59 MR. NOSEWORTHY, CHAIRMAN: Oh, be affirmed? Yes,

- 60 sir, you may indeed. Do you solemnly affirm that the
- evidence to be given by you shall be the truth, the whole
- 62 truth and nothing but the truth?
- 63 MR. DRAZEN: I do.

MR. NOSEWORTHY, CHAIRMAN: Thank you, sir, very
much. You may begin, Mr. Hearn, when you're ready,
please.

- 67 MR. HEARN, Q.C.: Thank you, Mr. Chairman. Mr. Drazen,
- 68 first I echo the comments of the Chairman. Welcome to St.
- 69 John's and to Newfoundland.
- 70 MR. DRAZEN: Thank you.
- MR. HEARN, Q.C.: First of all do you adopt your evidencepreviously filed in this proceeding?
- 73 MR. DRAZEN: I do.

74 MR. HEARN, Q.C.: Are there any additions, alterations or 75 amendments that you care to make in relation to that

- revidence as a result of subsequent filings?
- MR. DRAZEN: The changes in the distribution of the
 increase on the rates that were filed by Newfoundland and
 Labrador Hydro would flow through to my evidence too.
 The table is on pages seven and eight and I can either go
 through them or provide them at the earliest opportunity in
 written form.
- MR. HEARN, Q.C.: Thank you. Mr. Osmond in his
 evidence referred to Wabush cost analysis as being income
 statements. Have you had opportunity to review Mr.
 Osmond's evidence in that regard?
- 87 MR. DRAZEN: Yes, the evidence and the cross-88 examination.

- 1 MR. HEARN, Q.C.: Would you be able to comment on
- 2 what would be in an income statement that, or what would
- 3 be in a cost analysis for regulatory purposes that would be
- 4 missing from an income statement as has been calculated
- 5 for Wabush?
- MR. DRAZEN: As I understand it, the surplus calculated 6 for Wabush amounted to the revenues minus expenses for 7 power purchases, depreciation, interest, the debt guarantee 8 and net operating expenses, which leaves a surplus that 9 would cover any return on equity and any other costs that 10 might be attributed to the service, so the surplus is what, I 11 guess, in a for profit organization, we call profit, but for 12 regulatory purposes usually it's the return that's available 13 14 to cover the other financial costs.
- MR. HEARN, Q.C.: From the information that has beenprovided in this proceeding, have you been able to do acost analysis for Labrador City?
- MR. DRAZEN: I did. I prepared that and that's, I believeit was circulated earlier.
- MR. HEARN, Q.C.: Perhaps at this stage then, Mr. Chairman, we'd ask that Schedules 1 and 2 be formally entered, copies have been provided to all counsel and there've been copies for the Board.
- MR. KENNEDY: We should label these MD-1 for Schedule1 and MD-2 for Schedule 2.

26 EXHIBITS MD-1 AND MD-2 ENTERED

27 MR. NOSEWORTHY, CHAIRMAN: Thank you.

MR. HEARN, Q.C.: I might say for the record, Mr.
Chairman, that MD-1 had previously been circulated in the
last day or so to all counsel but the wonders of electronics,
Schedule 2 was inadvertently omitted. Won't you care, Mr.
Drazen, to take us through the cost analysis for Labrador
City as you've calculated, Schedule 1, MD-1?

MR. DRAZEN: Yes. This starts with the costs and 34 revenues for Wabush and develops a parallel column for 35 Labrador City. Going down the numbers in column three, 36 the energy sales for Lab City in the year 2000 were 37 calculated by taking the 2002 revenues minus growth of 38 about two percent. I didn't include any revenues for pole 39 attachments or building rental income because I hadn't any 40 data for Lab City on that corresponding to that for 41 Wabush, and as for the expenses, I took the ratio of, I took 42 the Wabush numbers and multiplied by what appeared to 43 be the best ratio for Lab City based on various factors, for 44 example, the cost of power purchases were based on the 45 relative amount of kilowatt hour sales between the two 46 cities. The cost of depreciation was based on the ratio of 47 distribution plant, the gross amounts. On line seven the 48 MI-8, the interest on the debt guarantee were based on the 49

amount of distribution plant with depreciation and finally 50 the net operating expenses were based on the combined 51 sales customer and plant ratio, which was, and all those 52 53 ratios were developed on Schedule 2. The basis for this is that the operating expenses are largely the same. They're 54 provided out of the same office. Obviously there are 55 expenses particular to each system based on the plant in 56 that system, but some of the expenses were considered to 57 58 be proportional to the sales and some proportional to the plant. What that shows in total is that whereas Wabush 59 has a surplus on the basis calculated by Hydro of \$312,000, 60 the surplus, corresponding surplus for Lab City is about 61 \$500,000, so the extent of other costs that might be 62 attributable to either one, I think this shows that Lab City 63 still provides a surplus given the current rates. 64

MR. HEARN, Q.C.: Would you care to take us through
MD-2, Schedule 2, please?

MR. DRAZEN: Okay. Lines one through three show the 67 development of the sales ratio. I used the year 2000 68 because that's the basis, the latest information for Wabush. 69 70 I included 2002 because the information was available and 71 the numbers are quite similar, as one would expect. For customers I only have the 2002 data, so I used that. That's 72 shown on lines four through six and the information on the 73 2002 customers and sales is taken from the response to NP-74 75 138. The distribution plant investment is taken from the response to Lab City-8. I'm not sure ... Lab City has ... 76 although the sales are about three times as much or three 77 and a half times as much, the investment in distribution 78 plant is only 1.768 times as much as for Wabush and in my, 79 the written part of my evidence, I commented that Lab City, 80 although it accounts for about 40 percent of the total sales 81 for the Labrador interconnected system, only accounts for 82 83 about 20 percent of the distribution investment which was a basis for justifying a rate differential. To get the 84 depreciated distribution plant, lines 10 through 12, I looked 85 at the fact that the Wabush system was acquired in 1985, at 86 that time it was acquired for \$1, and since then Hydro has 87 invested about \$3 million. Now given that it's been 15 88 89 years and assuming the same depreciation pattern between Wabush and Lab City, I calculated that the Wabush 90 system would on average be depreciated down to about 91 half of the original cost. The Lab City system, having been 92 93 acquired eight years prior, would be depreciated down to (inaudible). In both cases I used a 30-year depreciation life, 94 and that was to drive the ratio of the depreciated plant. So 95 if you can look at lines 9 and 12, the ratio of the depreciated 96 plant to the undepreciated plant is higher for Lab City in 97 the depreciated plant. And finally, to get the combined 98 customer sales and plant ratio, I took the factors developed 99 above, sales from line three and customers from line six and 100 plant from line nine, and looked at the relationship between 101 direct and overhead expenses, the relationship between 102

December 12, 2001

generation transmission costs as they relate to overheads 1 and distribution, weighted (phonetic) the numbers and 2 came up with a combined ratio of 2.958 which was then 3 4 applied on MD-1, line nine. So this, what I tried to do is simply say we have a calculation for Wabush showing 5 It shouldn't be hard to come up with a surplus. 6 corresponding calculation for Lab City. I believe Mr. 7 Osmond said that Hydro had not done that for Lab City so 8 I provided my best shot at coming up with a parallel 9 analysis. 10

11 (9:45 a.m.)

MR. HEARN, Q.C.: Is there anything else from these two schedules that's worthy of emphasis or that should be brought to the attention of the Board and to the other parties here?

MR. DRAZEN: I think the extent that for other costs that 16 are not reflected in the Lab, I'm sorry, in the Wabush 17 18 analysis that were not reflected in the Lab City analysis, but what it shows is that there is a fair amount of surplus 19 available to cover those other costs and, say, unless and 20 until there's some showing that there's a significant amount 21 of the other costs. This would suggest that the rates in 22 23 Lab City and Wabush are adequate at the current level.

MR. HEARN, Q.C.: Mr. Osmond in his testimony has suggested that all customers in the same class and served from the same system should pay the same rates. Is this a fundamental public utility principle or simply a matter of policy?

MR. DRAZEN: I would say a policy issue and my feeling 29 is that one can make a policy decision that everybody 30 served from a system should pay the same rate. One of the 31 things I've observed over time is that there's a fundamental 32 regulatory principle, at least as applied by utilities, which 33 says that things are the same unless they're different, and 34 the corollary is that things are different unless they're the 35 same and often it's up to the utility to decide whether they 36 are the same or different, so what happens here is that not 37 having looked for any difference in cost amongst the 38 subsystems in the Labrador interconnected system, 39 naturally Hydro didn't find any difference, but when you 40 look for the cost differences they're there. Then as a policy 41 decision the Board has to decide do you equalize the rates 42 or do you not. My view is that a policy decision like that 43 should be informed by technical analysis. If the costs are 44 not much different then the policy decision to equalize the 45 rates is much easier than if the costs are significantly 46 different, as I think they are here. 47

MR. HEARN, Q.C.: I would bring to your attention NLH90, and I might just say for the purposes of the
proceedings that this request for information from Hydro
didn't come to my attention until the last day or so and

therefore has not been formally answered, but I was going 52 to ask Mr. Drazen to comment on it and to undertake to file 53 something supplementary in writing subsequent. This is a 54 55 request, Mr. Drazen, that we provide the date, company and regulatory jurisdictions in Canada in which you have 56 presented testimony that the interest expense should be 57 included in the lead lag study and the corresponding 58 decisions on the issue. I wonder if you could comment on 59 60 that request?

61 MR. DRAZEN: Sorry, I didn't hear the last part of that.

62 MR. HEARN, Q.C.: I'm sorry. I wonder if you could 63 comment on the request for dates, company and regulatory 64 jurisdictions in Canada in which you presented testimony 65 in relation to the interest expense and that it should be 66 included in the lead lag study and any decisions that you're 67 aware of on that issue.

MR. DRAZEN: I've testified, say, several times on that 68 69 point in Alberta, and I say in Alberta it's currently standard practice to include the financial costs in the lead lag study 70 calculation, so while I can provide several instances, I think 71 the recent orders don't deal with it because it's accepted. I 72 recommended that the same procedure in a Gaz Metro case 73 74 in Quebec, I think in 1997 or 1998. It was not accepted there. Also submitted evidence on that point in a NEB case 75 involving West Coast (phonetic) Energy and I can't 76 remember what the outcome of that was. That was several 77 78 years ago.

79 MR. HEARN, Q.C.: I wonder in conclusion of my80 questions could you summarize your recommendation?

MR. DRAZEN: There are two topics and two 81 recommendations. The first concerns the cash working 82 capital and that's explained in my evidence. The cash 83 working capital is basically the bridge amounts to cover the 84 cost of expenses between the time they're incurred by the 85 utility and the time they're recovered from the customers. 86 In most cases the expenses are incurred previous to the 87 customers repaying the utility, so there's a positive cash 88 working capital requirement. In its own filing Hydro has 89 recognized that it works the other way around for the HST 90 that the HST amounts are collected from customers prior to 91 being remitted to the government and this in turn produces 92 a negative cash working capital requirement. I've pointed 93 out that the same applies for interest cost and that for the 94 same reason the interest cost component of the rates 95 96 produce a negative working cash capital, net (phonetic) negative cash working capital amount of about \$10 million 97 and this should be deducted from the cash working capital 98 and therefore the rate base recommended by Hydro. 99

100 The second point concerns the consolidation of 101 the rates in the Labrador interconnected system and 102 although the generation of the transmission costs might be

- considered common to the entire interconnected system,
 the distribution costs are different and it's common to have
- different rates because of different distribution costs
- 4 among customer classes, in this case because the Lab City
- customers or the Lab West customers could be considered
 a different class from the Happy Valley-Goose Bay
 customers, the difference in distribution costs should be
 recognized and, or (inaudible) that in total the Lab West
- 9 rates should be left at the current level, although the
 equalization between Wabush and Lab City does have
 some merit. That's it.
- MR. HEARN, Q.C.: Does that include ... does that conclude your direct evidence at this time or is there anything else that you feel might be of assistance to the Board or to any of the parties?
- 16 MR. DRAZEN: That's it.
- MR. HEARN, Q.C.: Thank you. I'm sure my friends havesome other questions.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.Hearn. Thank you, Mr. Drazen. We'll move now to cross-
- examination. Mr. Young, please, if you'd begin.
- MR. YOUNG: Thank you, Chair. Good morning, Mr.Drazen.
- 24 MR. DRAZEN: Good morning.

MR. YOUNG: Mr. Drazen, the first question I have for you 25 is one that I've spoken before about at this hearing, and it 26 arises largely from comments I made by way of an 27 introductory presentation in Wabush some, well, months 28 ago now, I guess, and at that time the point I raised which 29 was not correct is that there was no net increase in 30 revenues from rates to be charged in Labrador City and 31 Wabush. Mr. Hearn asked a question of our Chief 32 Financial Officer about that and I interrupted at that point 33 and indicated that I would point out the error of my ways 34 through my cross-examination of you, and I wonder if I 35 could bring you to the page, and my pages aren't 36 numbered, but it's, I think, the third one from the back or 37 probably the fourth one from the back. It's the one which 38 starts Section 3, rate design, and you have a Table 3.1. 39

- 40 MR. HEARN, Q.C.: I believe, Mr. Young, there's a number 41 at the bottom of the page, if that assists.
- 42 MR. YOUNG: Okay.
- 43 MR. HEARN, Q.C.: Page seven.
- 44 MR. YOUNG: Yeah. I've been using a faxed version all the
- time and I guess I get truncated from the bottom so I havenumbers on the top which may not match, but Ms. Greene
- is helping me out here. It's on page seven of Table 3.1, and
- this is just a point of clarification. I wonder, Mr. Drazen, as

- 49 I indicated to the Board, your evidence is correct on this, if
- 50 you, the furthest column from the right, if you could just
- 51 indicate what that last column is, the percentage changes.
- 52 MR. DRAZEN: That's a percentage in ...
- 53 MR. YOUNG: Yes.
- 54 MR. DRAZEN: ... revenues? Yes.
- MR. YOUNG: So the Happy Valley-Goose Bay overall
 under the proposal would get a 23.3 percent decrease,
 Labrador City and Wabush together would get a 6.4
 percent increase, but the total overall will be a decrease of
 13.1. Is that correct?
- 60 MR. DRAZEN: Yes.

MR. YOUNG: Okay. So I can make that point clear 61 because I may have confused some people about that some 62 months ago and I did undertake to clarify that. Moving on 63 to the matters which are, I think, perhaps not of that nature. 64 Mr. Drazen, the central theme to your evidence on rate 65 design, if I can put that phrase on it, is that if a utility 66 acquires a distribution system or several systems at 67 different times, if it acquires them under different 68 circumstances and at different costs, then I gather what 69 you're saying is that there is merit in keeping those 70 separate systems under separate rate structures and 71 perhaps in perpetuity until, as you say, until you can show 72 that they're not different, is that correct? 73

- 74 MR. DRAZEN: Yes.
- MR. YOUNG: And I also want to make sure I understand
 that you've confirmed or at least acknowledged this
 morning that the transmission and generation costs in the
- 78 Labrador interconnected system can be treated as common.
- 79 MR. DRAZEN: They could be (inaudible). There is a
 80 difference between ... you got the turbine and ...
- 81 MR. YOUNG: Yes.
- MR. DRAZEN: ... in Goose Bay that doesn't really servethe Lab West customers.
- MR. YOUNG: For the purpose of your evidence though
 you're not making a point about that, is that my
 understanding? You're focusing on the distribution
 systems and the differences in costs?
- MR. DRAZEN: Primarily on the distribution system, that'scorrect.
- 90 MR. YOUNG: And I also note that even though you said 91 there is an issue here which could be investigated further,
- you have accepted Hydro's proposal to treat the customers
- in Wabush and Lab City essentially the same and to merge
- those rates. You think that's a sensible way to proceed?
- 95 That's the way you've treated it in your evidence.

1 MR. DRAZEN: Yes.

MR. YOUNG: I've gleaned that. Okay. We've heard some 2 testimony from other cost of service witnesses, and this 3 really arose in relation to different issues because we've 4 heard testimony about, you know, whether it's 1-CP, 2-CP 5 or 4-CP for demand allocators, and whether it's NCP or CP 6 for distribution allocation. It's a fair judgement that goes 7 on here and you touched upon some of those issues just 8 a moment ago in your summary. Am I right to assume that 9 this is an issue, and I'm talking about the issue of 10 determining whether different distribution systems, there's 11 some common costs but in fact some differences that you 12 can look to if you look hard enough for them, whether or 13 14 not you use different rates in going forward, that's an issue of judgement also and it's based upon how close they are 15 or how different they are. It's not a matter of strict obvious 16

17 principle, it's a matter of judgement, is that correct?

MR. DRAZEN: The principle is that the rates should reflect 18 the cost. The judgement comes in ... when you say if the 19 costs are close, then does it make sense to have a small 20 differential or should you just merge the two? I mean, in 21 this case, given the fact that the rates are similar right now, 22 not the same but similar between Lab City and Wabush and 23 the geographic proximity and it'd make more sense to 24 consolidate those two than it does to consolidate those 25 two and Happy Valley-Goose Bay. 26

MR. YOUNG: Okay. So these are along a continuum and
you're breaking the continuum, I guess, between Labrador
City, Wabush and between Happy Valley-Goose Bay.

30 MR. DRAZEN: Yes.

MR. YOUNG: And Hydro's proposal of course is to not break the continuum, so the judgements have been exercised differently in that case and ...

MR. DRAZEN: Well, there's no continuum right now.You've got separate rates.

36 MR. YOUNG: Yes.

MR. DRAZEN: The question is whether you combinethem.

39 (*10:00 a.m.*)

40 MR. YOUNG: That's right, that's right. Amongst experts who look at these kinds of issues, I'm going to suggest to 41 you that there's probably, to use a crass term, there's 42 lumpers and there's dividers, is that right? There's people 43 who tend to put them together if they're close enough and 44 not look too closely at the small effects assuming that over 45 time things will essentially merge and work out and there's 46 people who continually divide them up into little pieces, 47 and just is that a fair analysis? 48

49 MR. DRAZEN: I never thought about it that way. It's ...

50 MR. YOUNG: Okay, yeah.

51 MR. DRAZEN: I mean, obviously there are people who say

⁵² ignore differences and people who say recognize them, but

53 within each of those groups you'll find ...

54 MR. YOUNG: Two camps perhaps?

MR. DRAZEN: Well, as I say, people ... say it's a question
of how big the differences are before you have to recognize
them.

MR. YOUNG: I'm just wondering if you're aware of the way 58 that this Board may have in the past in different 59 circumstances treated these kinds of issues between 60 costing and customer groupings within, you know, within 61 the jurisdiction of Newfoundland and Labrador. I was just 62 wondering, for example, if you were aware that 63 Newfoundland Power grew by acquiring distribution 64 systems and other utilities, distributing utilities, and at one 65 66 point, it's a good while ago now, decades ago, it unified the rates, were you aware of that history here in 67 Newfoundland? 68

69 MR. DRAZEN: I'm not.

MR. YOUNG: Is that a common kind of a situation you
would have looking at the history of utilities over time that
they tended to often start with several different utilities,
distributing utilities, and merge them as they got, the costs
got closer and as the commonalities grew?

MR. DRAZEN: (inaudible) familiar with other utilities that 75 have grown (phonetic) up that way. I think what 76 distinguishes those cases from this one is that the cost of 77 distribution is usually small or smaller compared to the cost 78 of generation and transmission, so, for example, you had 79 different utilities that, historically separate utilities were 80 then bought up and combined and the acquiring utility or 81 the system would integrate the generation and 82 transmission system for all of them, but generation and 83 transmission was a much bigger cost. What you have here 84 85 in Labrador is the happy fact that you got quarter penny power, so the distribution system differences, differences 86 in the distribution costs are a larger factor than they are in 87 other systems. 88

MR. YOUNG: But the, you know, I think you'd agree with
me that the principle does apply that if you look at the
history of utility's growth generally speaking as they
acquire distribution systems, and I understand your point
about the, as you put it, the quarter penny power. I haven't
heard that phrase coined. It has a certain ring to it.

95 MR. DRAZEN: Thank you.

96 MR. YOUNG: There is nonetheless the fact though that

- after, if you look at these over a period of time, it becomes 1 somewhat of an academic exercise, doesn't it, always to 2 make the distinction as to which distributing area is at 3 4 which cost. I mean, for example, just to put this in context, which might be more useful for others in the room if not for 5 yourself and I in this purpose, if you were to look at 6 Newfoundland Power, I mean, they acquired these different 7 utilities at different times ... and we could, I suppose, as an 8 9 exercise look at the distribution costs in Corner Brook or in a more remote rural area, compare them to a new area of St. 10 John's or an old area of St. John's and find differences, and 11 if you look hard enough you might find real differences in 12 cost. Is that correct? Would you accept that as a possible 13 pattern? 14
- 15 MR. DRAZEN: Yes.

MR. YOUNG: But the fact is we've stopped making those 16 subdivisions some time ago and merged them together. 17 You probably would acknowledge that. I mean, in 18 Newfoundland, for example, we pay, on the island of 19 Newfoundland I'm referring to, we pay the same rates if 20 you're on the interconnected system, even doesn't matter 21 if they're served from Newfoundland and Labrador Hydro 22 or by Newfoundland Power, you may have been aware of 23 that fact also. 24

MR. DRAZEN: I'm also aware that you have different rates on the island and in Labrador because the costs are different.

28 MR. YOUNG: Yes.

MR. DRAZEN: So at some point you say the costs are different and therefore we keep the rates separate though

different and therefore we keep the rates separate though
 within, but on the island you say you have one set of rates

- within, but on the island you say you have one set of r for all the interconnected customers.
- 33 MR. YOUNG: Yeah.
- MR. DRAZEN: So some, you recognize some difference and you don't recognize others.
- 36 MR. YOUNG: That's right. At some point the distinction
- is made but there is a judgement call to be made, which isI think the point I was making first.
- 39 MR. DRAZEN: Right, and I'm offering my judgement.

MR. YOUNG: Yes, exactly. I wonder if we could discuss 40 for a moment sort of the policy reasons that utility boards 41 may use, regulators may use when they include areas 42 together. Hypothetically assume for a moment that we had 43 a major ice storm in Labrador City/Wabush area and right 44 now you've indicated that in your view the distributing 45 costs or the costs relating to the distribution system there, 46 systems there as they are right now are fairly low, but if 47 that had to be rebuilt in a major way, sort of all at once, I 48 mean, suddenly that could change overnight, isn't that 49

 $_{\rm 50}$ $\,$ correct, and it could be sort of a hard ... if you then decided

- 51 to keep them on forever, I mean, the economies of scale
- $\ensuremath{^{52}}$ would be such that that would be a very hard hit for a
- 53 relatively small number of customers.

MR. DRAZEN: That's true, but it's unlikely and if not ... at
least uncommon if non-existent for something like that to

- 56 happen. I mean, yeah ...
- 57 MR. YOUNG: Yeah.

MR. DRAZEN: ... you can go through different scenarios
with hypotheticals but, and as the old saying goes, if my
grandmother had wheels, she would have been a streetcar.

MR. YOUNG: (inaudible). Just on a point of the size of
Happy Valley, Labrador City, Wabush, I mean, these are
not very, very large metropolitan areas with large
infrastructures to serve them from a utility point of view.
You may be aware that I think there's evidence to the effect
that essentially one office of Newfoundland and Labrador
Hydro looks after the whole of the area.

68 MR. DRAZEN: Yes.

MR. YOUNG: So there's not big distinct groups ofemployees dealing with all these areas. There's a fair bit ofcommonality there.

MR. DRAZEN: Right. I understand that when Hydro
acquired the Lab City system, it served it out of the same
office as being used to serve Wabush.

MR. YOUNG: And further now, I think if you were going
to look to some people to do some work and to make some
decisions about Labrador City or Wabush, you may be
aware that you'd have to go within Hydro, for example, to
someone in Goose Bay, Happy Valley-Goose Bay to make
the ...

MR. DRAZEN: Some of the costs would be common to all
of the Labrador interconnected system but some would just
be common to Lab City and Wabush.

84 MR. YOUNG: Right.

MR. DRAZEN: That's why I thought it would be possible to come up with a surplus calculation for Lab City, like

- Wabush, because the two are basically one subsystem.
- There might be some overheads that are common with
- ⁸⁹ Happy Valley-Goose Bay but there are some that aren't.

MR. YOUNG: Yeah. Now, on that surplus calculation, I 90 think you've called it a cost analysis for the evidence that 91 came in yesterday afternoon, you've taken, as I understand 92 it, the calculation that Hydro has been doing for, well since 93 the late '80s, and applied the same methodology to come up 94 with a set of numbers for Lab City, and I gather, I just need 95 to understand this a bit better than I do at present, but I 96 gather you scale them up sometimes or scale them back and 97

- 1 use ratios, which you've explained to some extent this
- 2 morning, to come up with these values, is that right?
- 3 MR. DRAZEN: Yes.

MR. YOUNG: Hydro has made comments both in its 4 testimony and also in response to some of the information 5 requests indicating that, you know, what it's provided to 6 determine the Wabush surplus is not a cost of service kind 7 8 of analysis, and I believe you probably would confirm that that's the case this morning. I'm just wondering if you draw 9 a distinction between the sort of process you went through 10 this morning and the sort of process that a utility would 11 normally go to, go to to find the answers as to costs for an 12 area. 13

MR. DRAZEN: The problem is that the process that Hydrowent through was nothing.

MR. YOUNG: Hydro didn't draw these distinctions, as you say. If we looked to this, you're saying we might have

- 18 found something but we had not in fact done this.
- 19 MR. DRAZEN: Correct.

MR. YOUNG: We've done ... you may be aware we've done what the Board asked us to do, which was to do the one study.

MR. DRAZEN: Right. So I took the best information that
was available and used that as a basis for the Lab City
calculation.

MR. YOUNG: If there are ... if there was some doubt as to 26 the validity of the Wabush surplus information, because 27 you've used that as a scale for the Lab City and sort of then 28 made some conclusions from them, I suggest to you if the 29 Wabush surplus information, had some doubt about it, 30 there may be some concern about the outcome of your 31 study, would you accept that, using it for what the 32 purposes are here in your evidence, determining that there 33 is in fact excess revenues that have a basis for continuing 34 their difference in rate treatment? 35

MR. DRAZEN: I think I recall Hydro is proposing to refund
something in excess of \$2 million to the customers in
Wabush. That's a lot of money to have some doubt about,
so I think it's, if it's good enough for their purpose, it's
good enough as a basis for assessing, at least in this first
instance, whether the Lab City rates are adequate.

MR. YOUNG: I wonder if I can refer you to NP-199,
please? It'll probably be on your screen in a moment. Now
if you read lines 14 to 19, perhaps you can just read that
into the record for the purposes of, present purposes?
This is part ... this is the second paragraph, part of an
answer to a question we were asked.

48 MR. DRAZEN: Will I read that ... that says that, "If you

allocated overheads and other costs on an interconnected
system-wide basis, the costs would be higher and there
wouldn't be any surplus," which is another way of saying
that the costs for Wabush alone, looking at the Wabush
costs, are lower than the average of the interconnected
system costs.

MR. YOUNG: It's also another way of saying that the way 55 that Hydro, put this to you, that another interpretation here 56 of these words, which I ask you to consider, is that there 57 are overhead cost allocations, marginal cost allocations, 58 rural deficit allocations, which were not done for the 59 purpose of the Wabush surplus calculation which have 60 been done for the purposes of the cost of services we've 61 provided the Board. I think that's what this answer says. 62

63 MR. DRAZEN: It sounds like we're saying the same thing.

64 MR. YOUNG: Yeah, okay. I'm not sure if we are.

MR. DRAZEN: Oh, yes. If we focus on one part of that, 65 66 which would be the rural deficit, I think the rural deficit portion for the interconnected system, Labrador 67 interconnected system, is something like \$4 million, which 68 is offset in large part by the CFB secondary surplus, if you 69 will, of \$2.8 million, so the net rates include some rural 70 deficit but not the full amount. This says if you allocate the 71 rural deficit to the Wabush customers so that might wipe 72 out the surplus, it doesn't say anything about the inclusion 73 of the CFB secondary, and I think it also says that if you 74 allocate the distribution costs in the rest of the system to 75 76 Wabush, they might be higher than they are for Wabush 77 alone.

MR. YOUNG: I wonder if I could bring you to Schedule 3 78 79 of John Brickhill's second supplementary evidence just for a moment? What this schedule shows, and I'm not sure if 80 you followed along with the course of the development of 81 this schedule and how it arose, but I, just for the purposes 82 of context there were some errors and corrections required 83 in relation to some allocation changes that occurred, and 84 these were determined after the hearing started and filed 85 86 shortly thereafter. As you can see it says September 2001 revision. I think what you'd see if you look at the rural 87 Labrador interconnected is that there is, because of these 88 changes, a fair bit of change over the, from the original 89 submission to the revised submission. These relate to 90 different allocations and changes within the allocations 91 that arose from some fairly low level fundamental changes 92 that were made and introduced by Mr. Reeves in his 93 evidence. What you do see though is a difference of 94 roughly \$1 million. I'm just wondering if you had 95 considered any of these kinds of changes, these allocation 96 changes, which go into a proper costing of an area like 97 Wabush or Labrador City when you came up with your 98 99 numbers and would this kind of analysis have any impact 1 on the method you used?

MR. DRAZEN: To the extent that that would change the 2 overheads that might be allocated to Wabush and Labrador 3 City, yes, they should be included, but it's still the same, 4 you have the same underlying problem that we don't have 5 an analysis of the Lab City costs from Hydro so we have to 6 use what's available, my calculations, something like 7 \$500,000 in surplus that's available to cover these overhead 8 costs. How much the overhead costs, how much of 9 overhead costs would be rightly attributable to Lab City is 10 something that would take further analysis. 11

12 (*10:15 a.m.*)

13 MR. YOUNG: Yes, I agree, it could ...

MR. DRAZEN: It still doesn't mean that the rate should be
equalized. You have that underlying difference that doesn't
change even though the overhead costs change.

MR. YOUNG: I guess what I'm suggesting to you is the
method you've used and the method that this Board has
normally seen from Hydro is to allocate costs between
customer groups is, you know, they're different,
considerably different.

MR. DRAZEN: I wouldn't say the method is different. I 22 would say that the degree of inquiry is different. Hydro 23 didn't look for any difference amongst the subsystems of 24 the Lab interconnected system but the same costing 25 method could apply but it's just a question of how you 26 break up the classes. If someone were to come along and 27 say we should treat the entire Hydro system as one system, 28 you'll be more surprised if you find that the cost of serving 29 customers in Labrador is the same as the cost of serving 30 customers on the island, but you would find that only 31 because you hadn't looked for a difference. When you 32 distinguish between the two systems you find a difference. 33 When you distinguish ... 34

MR. YOUNG: I think if you drill down deep enough into the system in various distribution areas, you'd find differences all over the place, wouldn't you?

38 MR. DRAZEN: You'd find what?

MR. YOUNG: Differences in various areas of the province
if you were to isolate, you know, going ... you know, if you
took an academic exercise, for want of a better term, and
you looked at various areas of, for example, the
interconnected regions on the island, I mean, if you looked
hard enough you'd find differences.

MR. DRAZEN: That's correct, and that's why you have a
policy decision. When you have rates that are the same, at
what point does it justify it to separate them ...

48 MR. YOUNG: That's right.

MR. DRAZEN: ... and conversely when you have rates 49 that are different, at what point is it, do you combine them, 50 but I don't think you combine them just because you say 51 52 we decided to. The other point is, and I think it came up in the transcript at one point, that if you look hard enough 53 you can say that customers located in one part of the city 54 might have different costs than customers located in 55 another part of the city, but to the extent that that cost is 56 not, that cost difference is not sustainable over time or will 57 vary over time, then you say it doesn't make sense to 58 recognize it, but when you have a totally different 59 distribution system, that's something that is not going to 60 change, not change very quickly. 61

62 MR. YOUNG: Yeah, but there could be ... I mean, I accept for the purposes of your point something ... but of course 63 if the system grows, the plant changes, it gets changed out, 64 ages, it hits its useful life, things tend towards the middle, 65 if you see my point. There may be differences now but, I 66 67 mean, if you, unless you accept that they'll never change, you can assume that they will change and probably change 68 towards the average. Would you agree? You know, for 69 example now, let me put that in somewhat direct context. I 70 mean, what we're dealing with here in Labrador City and 71 72 Wabush is systems which were bought at essentially nominal value, some significant reinvestment was done, but 73 going forward, that plant, which was bought at nominal 74 value, will have to be replaced and the cost of replacing 75 that plant will tend on average to be closer to the average 76 cost that Hydro incurs elsewhere the full cost over time. 77

78 MR. DRAZEN: That may be depending on the type of
79 plant, but if hypothetically you were to say that in 25 years
80 the average cost in Lab City will be the same as it is in
81 Happy Valley-Goose Bay, that doesn't mean that you
82 should equalize the rates in five years.

83 MR. YOUNG: And that I suppose ...

MR. DRAZEN: Especially given that the equalizationmeans a substantial increase for a lot of the customers.

MR. YOUNG: And that is one of the issues of the 86 87 judgement, comes in. You touched upon that a few moments ago, which I think I probably should ask you 88 about because it is a matter which is relevant to people in, 89 as I understand you're speaking from, from Labrador West, 90 Labrador City and Labrador, and Wabush, that this is the, 91 the surplus which is forecast to result from sales to CFB 92 93 Goose Bay, Hydro's proposal, you seem to be very aware, is to keep the benefit of that surplus within the Labrador 94 interconnected system, and there has been at least one 95 other expert who suggested that we treat that in another 96 way, distributed just against the rural deficit. I'm just 97 wondering if you have any comment on that or, you know, 98 if it's not something you've given any thought to we can, 99

- 1 we can move on.
- 2 MR. DRAZEN: I can't say it's something that I've thought 3 a lot about. I understand it's an issue ...
- 4 MR. YOUNG: I realize ...
- 5 MR. DRAZEN: ... as is the rural deficit.

MR. YOUNG: Yeah, and I realize it's not your evidence. I'm 6 just wondering if you had any comments on that. If I can, 7 just a few more questions, but I do have a couple of 8 questions on your cash working capital matter. You 9 mentioned this morning when you answered essentially 10 NLH-90 that Alberta was one jurisdiction that has accepted 11 the point you raised. It wasn't accepted in Quebec, I 12 understand. You weren't able to say whether it was 13 accepted or not in the, by the National Energy Board. In 14 your evidence though you've indicated that you've given 15 testimony in British Columbia, Nova Scotia, Ontario, 16 Saskatchewan. You didn't mention those in that context. 17 I'm just wondering which they use. Do they use the 18 interest expense in their lead lag study in the manner that 19 you're proposing? 20

MR. DRAZEN: I didn't mention those because I didn't ... I think in, say, Nova Scotia, my evidence only concerned rate design. In Saskatchewan I think it was also only concerned with rate design. It's been a while and the Saskatchewan Public Utilities Review Commission was disbanded back in the '80s. Ontario, that was only rate

- 27 design, so I just don't recall how they treat them.
- MR. YOUNG: Okay. So you can't provide any evidence as to whether they've been accepted there ...
- 30 MR. DRAZEN: That's right.

MR. YOUNG: ... this proposal. Okay. In that case, that's
all my questions. Thank you, Chair. Thank you, Mr.
Drazen.

- 34 MR. DRAZEN: Thank you.
- 35 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
- Young. Thank you, Mr. Drazen. We'll move now to cross-examination by Newfoundland Power. Good morning, Ms.
- 38 Butler.
- MS. BUTLER, Q.C.: Thank you, Mr. Young. Goodmorning, Mr. Drazen.
- 41 MR. DRAZEN: Good morning.

MS. BUTLER, Q.C.: Newfoundland Power's only interest is in relation to the cash working capital recommendation which you make, and I wonder if we can look at **your evidence at page six**? Yeah, I think we have page six on the screen, do we? That is the formal recommendation that you're making for the inclusion of the offset to cash

- 48 working capital.
- 49 MR. DRAZEN: Yes.
- 50 MS. BUTLER, Q.C.: Okay.
- 51 MR. DRAZEN: Now, I misspoke earlier in my summary. I
- said the (inaudible) was \$10 million. It's actually \$13 million.

MS. BUTLER, Q.C.: Can you go back to page five of your 53 **pre-filed** to see the details of what you're recommending 54 here? Can we just see that full paragraph, Mr. O'Rielly, that 55 starts with "For bonds," etcetera? No. Just scroll down. 56 There you go, thank you. And I wonder, Mr. Drazen, 57 58 perhaps you just might read in the paragraph there that starts with, "For bonds with," just down to the reference to 59 Schedule 1? Can you read that into the record for us? 60

MR. DRAZEN: Sure. "For bonds with semi-annual 61 payments, on average the expense is incurred with a lag of 62 one-quarter a year or 91.25 days. The Company collects 63 revenues in order to pay the interest cost throughout the 64 65 year which on average is before it must actually pay the interest. Accordingly this represents a source of working 66 capital, or a negative CWC requirement. Schedule 1 67 provides some of the regulatory precedents for this." 68

MS. BUTLER, Q.C.: Okay. Now, Schedule 1 then came a
few days after your pre-filed. I think it's also electronically
stored, Mr. O'Rielly. No, actually Mr. Drazen's Schedule 1

- 72 to his pre-filed is the reference to the other jurisdictions.
- 73 MR. O'RIELLY: I don't believe I have that.
- 74 MS. BUTLER, Q.C.: Okay. On August the 27th we
- received by facsimile the Schedule 1 to your evidence
- 76 which had been omitted inadvertently from the submission
- 77 of August 23rd, and it makes references to four American
- jurisdictions that I presume you feel support the referencethat you make at page five.
- 80 MR. DRAZEN: Yes.

MS. BUTLER, O.C.: Okay. And they were US Federal 81 Energy Regulatory Commission, Maine, Massachusetts 82 83 and Missouri, and what I wanted to ask you about these four American jurisdictions relevant to the reference on 84 page five ... if we could just look at that again, please, Mr. 85 O'Rielly? Thank you ... is whether in fact the interest 86 adjustment is the only adjustment that they make in terms 87 88 of the lead lag study or are there other financial issues that they also adjust for in terms of the cash working capital 89 requirement? 90

MR. DRAZEN: I don't recall if they also include preferred
stock in that. It could be although that wasn't an issue
here.

94 MS. BUTLER, Q.C.: And what about depreciation?

- 1 MR. DRAZEN: Depreciation I think is usually not 2 included.
- 3 MS. BUTLER, Q.C.: You think usually it's not?
- 4 MR. DRAZEN: Right.

5 MS. BUTLER, Q.C.: Okay. And I wonder in relation to 6 **NLH-90**, and perhaps ... I know the question is 7 electronically stored, if we might just look at that, Mr. 8 O'Rielly.

9 MR. O'RIELLY: No, it is not.

MS. BUTLER, Q.C.: Oh, it's not, okay. NLH-90 asked you
 to provide the date, company and regulatory jurisdictions

12 in Canada in which you had presented testimony that the

13 interest expense should be included in the lead lag study,

14 and I know you've undertaken to provide an answer to that

15 question today in writing, notwithstanding what you said

about the Province of Alberta. I'd be more interested, not

17 just simply in jurisdictions in which you had testimony but

18 whether you actually knew of any other jurisdictions in

19 Canada that applied this principle, even if you hadn't

testified there. Would it be possible for you to enlargeyour undertaking to include those?

22 MR. DRAZEN: I'd be happy to.

23 MS. BUTLER, Q.C.: Okay. And likewise in the Province of

Alberta where you've testified today that they do include

the interest as an adjustment, can you tell us whether they also include other financial adjustments to the cash

27 working capital issue?

28 MR. DRAZEN: Alberta includes the depreciation and 29 equity return.

MS. BUTLER, Q.C.: Okay. Thank you very much, Mr.Drazen.

32 MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.

Butler. Thank you again, Mr. Drazen. We'll move now toindustrial customers, Ms. Henley Andrews, please.

- 35 MS. HENLEY ANDREWS, Q.C.: Good morning, Mr.
- 36 Drazen.
- 37 (10:30 a.m.)

MS. HENLEY ANDREWS, Q.C.: Good morning. Earlier this
morning in your testimony in reference to the gas turbine
in Goose Bay you indicated that this does not really serve
the Wabush and Labrador City areas. What do you mean
by that?

MR. DRAZEN: As a practical matter of the supply from,
the supply for Wabush and Goose Bay comes from
Churchill Falls. You don't get back flow, as it were, from the
other end of Labrador.

MS. HENLEY ANDREWS, Q.C.: So would you proposethat the gas turbine in Goose Bay should be specifically

49 assigned to the Goose Bay system, their generation costs?

50 MR. DRAZEN: (inaudible) common.

51 MS. HENLEY ANDREWS, Q.C.: And what would need to 52 occur in order for the gas turbine in Happy Valley-Goose

53 Bay to be regarded as a common cost?

54 MR. DRAZEN: The situation right now is that the supply

⁵⁵ from Churchill Falls is sufficiently reliable that you don't

need additional peaking power or backup power. You have

57 to have changes such that you either needed occasional

- 58 backup power that could not be supplied otherwise or that
- 59 Churchill Falls would become less reliable.

MS. HENLEY ANDREWS, Q.C.: We've had evidence here
that the standard definition of a common cost is a, or
common plant is plant which provides substantial benefit
to two or more customers. Would you agree that that's a
fairly common definition of common plant?

MR. DRAZEN: I agree with perhaps one change, that it'sused or required to be used to serve them.

MS. HENLEY ANDREWS, Q.C.: So it's required to be usedto serve them?

69 MR. DRAZEN: Right. You used the word "benefit," and

sometimes that leads you into problems in assigning costs.
If my neighbour puts up a fence to keep a dog in, I agree
it's a benefit to me but I don't think I should have to pay for

it's a benefit to me but I don't think I should have to pay forthat.

MS. HENLEY ANDREWS, Q.C.: Okay. The other question
that I had in, arising out of Mr. Young's questions to you
this morning is, from your perspective what would have to
change in Labrador in order for common rates between the
Labrador City/Wabush and the Happy Valley-Goose Bay
area to be justified?

MR. DRAZEN: I think you'd have to find based on a cost
analysis that the cost of service is sufficiently similar, that
it doesn't make sense to have separate rates.

MS. HENLEY ANDREWS, Q.C.: Thank you. Those are allmy questions.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.
Henley Andrews. We'll move now to the Consumer
Advocate, Mr. Browne, please, if you would.

MR. BROWNE, Q.C.: Thank you, Mr. Chairman. Can we
go to CA-175, please? CA-175, put the question, "Provide
a comparison of the cost components and their
contributions to the basic customer charge for domestic
and general service customers on the island interconnected
system, the Labrador interconnected system and the
isolated rural system." And I gather, Mr. Drazen, you're

- here dealing with the Labrador integrated system, is thatcorrect?
- 3 MR. DRAZEN: Yes.
- 4 MR. BROWNE, Q.C.: And these customer cost and basic
- 5 charges for domestic rate in Happy Valley-Goose Bay and
- the domestic rate in Labrador City/Wabush, are you takingissue with these?
- 8 MR. DRAZEN: In effect, yes, because this shows the cost,

9 going to say the domestic cost to be the same in both

- areas, but the reason it's the same is the total cost of the
- 11 interconnected system was allocated equally to all the
- 12 customers and then divided by the number of customers,
- so if there's a cost difference it's lost in this analysis.
- MR. BROWNE, Q.C.: What is the source of generation forHappy Valley-Goose Bay?
- 16 MR. DRAZEN: Churchill.
- 17 MR. BROWNE, Q.C.: And what is ...
- 18 MR. DRAZEN: I'm sorry, well, Churchill and the turbine.
- 19 MR. BROWNE, Q.C.: Sure.
- 20 MR. DRAZEN: On an occasional basis.
- MR. BROWNE, Q.C.: What is the source of generation forLabrador City/Wabush?
- 23 MR. DRAZEN: Churchill.
- MR. BROWNE, Q.C.: So it's your argument because they're going in two different directions from the point of generation that the costs should be determined from that point forward, is that what you're saying?
- MR. DRAZEN: I was saying that ... I'm taking the cost of 28 Churchill being the same for both of them, that the 29 Churchill cost is what I referred to earlier as the quarter 30 penny power. It's a very small portion of the total so the 31 fact that that cost is the same for both ends of Labrador, if 32 you will, doesn't mean the rate should be the same because 33 you've also got the distribution cost which is different as 34 between the two. 35
- MR. BROWNE, Q.C.: So you narrow it down to the
 transmission and distribution costs or to the distribution
 cost alone?
- MR. DRAZEN: I (inaudible) the distribution cost alone
 because that is an identifiable cost that's recorded by
 Hydro.
- MR. BROWNE, Q.C.: And that being the case, could a
 similar argument or would you adopt a similar argument, as
 Mr. Young put to you, in reference to the island portion of
 the province if there could be a distinct distribution cost
- 46 attributed to a particular area, that the cost should be

47 reflected for that particular area as opposed to be48 generalized across the island?

MR. DRAZEN: If you can identify a cost difference it'sworth looking at and discussing.

MR. BROWNE, Q.C.: Historically where do you begin with 51 that? Newfoundland Power, as we know it, is a relatively 52 new company. I think it came into being in the 1960s, but 53 we have companies such as the United Towns Electric out 54 around Conception Bay historically gave, was a distributor, 55 and, indeed, I guess, a generator out there. 56 When Newfoundland Power came to acquire these particular 57 companies, is it your argument that we should go back and 58 look to the distribution costs for these particular companies 59 and Conception Bay, which was serviced by United Towns 60 Electric should be a different charge than St. John's, which 61 was serviced by another small company at the time? Is that 62 what you're arguing? 63

MR. DRAZEN: I'm not arguing that, although if you
wanted to you could. The difference, I suggested earlier,
might be that distribution cost there is a smaller portion of
the total. I mean, you've got oil-fired generation, the cost
is much higher than it is from Churchill, and also to the
extent that you have changes in the distribution systems in
those towns, you have to look at the current cost.

71 MR. BROWNE, Q.C.: So your pricing is based on 72 distribution costs.

MR. DRAZEN: All I'm saying is that if there's a difference
in distribution cost that's material, it can be, it can and
should be reflected, which is really no different than what
you find in many systems that you have a general service
rate that's different than the domestic rate because the
general service customers require proportionally less
distribution cost than the domestic customers do.

MR. BROWNE, Q.C.: In terms of Labrador, we also have 80 the Labrador isolated systems, and you can see their rates 81 there in CA-175 as well, the domestic rate and the basic 82 customer charge, which is a lot higher than the domestic 83 84 rate and basic customer charge for Happy Valley-Goose Bay and Labrador City/Wabush. Is there any, in your 85 opinion, any social justification for one system assisting 86 the other for the isolated system being assisted by the 87 Labrador interconnected system when pricing is being 88 adopted? 89

MR. DRAZEN: Are you asking whether there's a basis forthe rural deficit subsidy?

- MR. BROWNE, Q.C.: No. I'm asking in terms of pricing.
 When electricity is being priced for the isolated systems,
 should there be ... I guess, yeah, that's what essentially ...
- 95 should there be some kind of subsidy built into the
- 96 Labrador rates to help the other Labrador customers?

- 1 MR. DRAZEN: There again you're into a policy issue as to
- 2 how you make up the deficit on those customers. I don't
- 3 have a ...
- 4 MR. BROWNE, Q.C.: You don't have a position on that?
- 5 MR. DRAZEN: ... an answer for that. I haven't analyzed 6 that issue. I understand it's an issue of some contention.
- 7 MR. BROWNE, Q.C.: Are you familiar with Bond Bright's
 8 principles ...
- 9 MR. DRAZEN: Yes.
- 10 MR. BROWNE, Q.C.: ... in rate design?
- 11 MR. DRAZEN: Yes, I am.
- 12 MR. BROWNE, Q.C.: Okay. Can we go to CA-181 for a
- 13 moment, please? CA-181 is a study completed by Dr.
- 14 Wilson and in that study he makes reference to Bond
- 15 Bright's principles of rate design.
- 16 MR. O'RIELLY: (inaudible)
- 17 MR. BROWNE, Q.C.: That's not available electronically?
- 18 Okay. Maybe the witness could be shown that while I'm
- 19 finding my page. Can you go to page 18, sir?
- 20 MR. DRAZEN: I have that.
- MR. BROWNE, Q.C.: You have that? The author, Dr. 21 Wilson, made reference to previous Bond Bright principles. 22 Then it says, "In addition," this is the second paragraph, 23 "Bond Bright identified several other criteria that are not 24 necessarily subsumed by three (phonetic) primary criteria. 25 They are the related practical attributes of simplicity, 26 understandability, public acceptability and feasibility of 27 application. In terms of public acceptability, in terms of 28 rates, we visited Labrador some months ago and we had 29 presentations from people along the coastal areas of 30 Labrador who are very much aware of, and some of these 31 were native peoples, they were in Labrador before, before 32 we came there, and they, some of these people had a 33 difficulty understanding why in Labrador City they're 34 paying, I think, what amounts to 2.1 cents a kilowatt 35 whereas a lot of them were on a two-tier system or a three-36 tier system, a lifeline rate, and paying substantially higher 37 than that. Do you have any thoughts as to how you would 38 explain that to them, the fact that Labrador City is getting 39 its electricity at 2.1 cents and up the coast they are paying 40 through the nose? 41
- 42 MR. DRAZEN: I have thoughts as to how I'd explain it 43 because it's based on the difference in cost. Whether they
- 44 would find that to be (inaudible) persuasive, I don't know.
- MR. BROWNE, Q.C.: Sure, but you would explain it froma logical perspective ...
- 47 MR. DRAZEN: Yes.

48 MR. BROWNE, Q.C.: ... from a rate design perspective.
49 But you can see the conundrum, I guess, from their
50 perspective too. They probably don't understand it from a
51 practical perspective, do they?

MR. DRAZEN: That's true. Whenever I think about utility
rates and the fact that they're, to my mind, relatively logical
and straightforward, I think about life insurance and
medical insurance rates, which I don't understand at all, and
I can understand other people's dilemma.

57 (10:45 a.m.)

MR. BROWNE, Q.C.: I'll have to remember that analysis 58 the next time I visit the coast. On page 18 of Dr. Wilson's 59 evidence, he makes reference to, the last two lines, "Most 60 notably, beginning in the late 1970s, with the passage of 61 The Public Utilities Regulatory Policies Act in the United 62 States and corresponding initiatives at the provincial level 63 in Canada, the complementary goals of conservation, 64 efficiency and equity emerged as the hallmark of modern 65 electric utility rate design." Do you agree with that? 66

MR. DRAZEN: I agree that conservation became more of
a concern at that point because the cost of energy was
increasing. The efficiency and equity I think had always
been concerns.

MR. BROWNE, Q.C.: Were electricity in a comparatively,
I guess, to anywhere else on the island, I think our own
witness said anywhere else in the world actually, is very
cheap in Labrador City and Wabush. You're paying 2.1
cents, less than a cent American, someone said. Do you
know if any other jurisdiction has electricity that cheap?
Can you come up with anything?

MR. DRAZEN: Offhand I can't think of any other 78 jurisdiction that has the, currently, I mean, has the 79 fortunate situation of having such cheap supply as you 80 have from Churchill. I think hydro systems have been, 81 turned out to be quite economical. The problem is some of 82 those hydro systems having cheap power enable the 83 utilities to make some expensive mistakes. Thinking, for 84 85 example, the Bonneville (phonetic) power administration signed up for a lot of nuclear-fired power and the 86 (inaudible) that turned out to be quite expensive, so 87 Churchill is an extremely attractive resource. 88

MR. BROWNE, Q.C.: And where it is so cheap in Labrador
City and in Wabush at 2.1 cents, how does that jive with
the principle of conservation if people see it as being as
cheap as it is and may not put the value on it someone
would put on, say, in coastal Labrador where they're
paying more expensive ... is there a correlation between
cheap power and conservation principles?

MR. DRAZEN: The issue here isn't that the power will beany less cheap to the extent that the rates in Lab West are

- 1 increased, the rates in Happy Valley-Goose Bay will be
- 2 decreased because of equalization. Yes, power in Lab City
- 3 is attractively priced, so with all due respect to Mr. Hearn's
- 4 home town it doesn't look like there's a mad rush to move
- 5 to Lab City just to get the cheap power and use it up.

MR. BROWNE, Q.C.: No, and granted that there are 6 particular requirements there. You're living in the north and 7 people need heater blocks for their cars and so on during 8 the winter, which you don't require in a lot of the, in the 9 southern portions of the province. But come back to my 10 question, the fact that electricity is 2.1 cents a kilowatt, is 11 there any ... what exactly are we teaching ... is it realistic to 12 teach people that electricity is that cheap or can be valued 13 so cheaply, less than a cent American? Are we sending the 14 wrong message there to people in terms of conservation 15 principles, you don't value something? 16

MR. DRAZEN: In the abstract you could argue that as a
practical matter. I don't think that's the issue here. The
power ... Hydro is not going to recover more than the cost
of acquiring that resource and the fact is that's a very
attractively priced supply of power right now and will
remain so for a long time.

MR. BROWNE, Q.C.: Will there be a case in a place such as Labrador City and Wabush for the implementation of demand side management programs to ensure that people do see the value of electricity, as cheap as it might be?

MR. DRAZEN: To the extent that people in Lab City 27 reduce their usage of power and the question is, where is 28 it going to go, is that going to benefit the other residents of 29 Labrador or Newfoundland or is this going to be of benefit 30 to Quebec? I understand that's a political issue. But 31 demand side management is not free, it has a cost, and to 32 say to people in Lab City, you ought to implement demand 33 side management and spend 100 hours in order that you 34 can reduce your cost of power by \$50 a year and let 35 Quebec make a lot more money, doesn't seem to make a lot 36 of sense to me. Demand side management makes sense 37 where it's cost-effective but in jurisdictions where the price 38 of power is considerably higher it's not really that cost-39 effective in many cases. 40

41 MR. BROWNE, Q.C.: So in Labrador City you don't see 42 that as an option, Labrador City or Wabush.

MR. DRAZEN: I don't see that as something that would
make sense even if you had equalized rates, economically.
As I said before, to the extent that you increased the rates
in west Labrador and then decreased the rates in Happy
Valley and Goose Bay and, following your argument, make

- 48 demand side management less attractive.
- 49 MR. BROWNE, Q.C.: These are all my questions. Thank50 you very much, sir.

51 MR. DRAZEN: Thank you.

52 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.

- 53 Browne. Thank you, Mr. Drazen. It's 5 to 11:00. I think
- $\,$ s4 $\,$ we'll break now a little bit early, if you don't mind, and we'll $\,$

(break)

55 reconvene at 10 after. Thank you.

57 (11:15 a.m.)

56

MR. NOSEWORTHY, CHAIRMAN: Thank you, we'll move
now to cross-examination by Mr. Kennedy, but before that
I think, are there any preliminary matters?

MR. KENNEDY: There are, Chair. There's a couple of
preliminary matters, with the indulgence of the witness as
well. We'd just like to take care of those before we
continue and finish with Mr. Drazen. I think Hydro is
probably best to lead off here with some additional filings
that they wish to make.

67 MR. NOSEWORTHY, CHAIRMAN: Ms. Greene?

MS. GREENE, Q.C.: Thank you, Mr. Kennedy. In 68 anticipation of not being here this afternoon, I took the 69 liberty over the coffee break to circulate some of the 70 71 documents I referred to yesterday, and I just wanted to briefly mention them now. The first that I'd like refer to is 72 the supplementary evidence of Robert Henderson that has 73 been filed, and as we have mentioned before, we said that 74 75 we would file evidence of the most current forecast of No. 6 fuel and diesel fuel and what this impact, how this 76 impacts Hydro's revenue requirement in the test year, and 77 this is what this supplementary evidence covers. It will 78 now be necessary to agree among counsel on a date to call 79 Mr. Henderson, which I anticipate would be for a very 80 short period and limited to this second supplementary 81 evidence, the purpose of his recall. 82

83 MR. NOSEWORTHY, CHAIRMAN: Thank you.

MS. GREENE, Q.C.: The other documentation that has 84 been circulated is in response to an undertaking to the 85 Consumer Advocate, and it is the customer, the 2001 86 customer surveys, and I wanted to note that this year there 87 are two. The first study is the 2001 customer satisfaction 88 research tracking study, and that's of our residential 89 customers, and for the first time in 2001, we did a separate 90 survey of our general service accounts, so there are two 91 surveys, in fact, being filed in response to that undertaking. 92 Thank you, that concludes my comments. 93

MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.Greene.

MR. KENNEDY: And Chair, U-Hydro No. 35, and I think
we can lump them both together as one document, will we?
This is the ... I'm sorry, this is the Market Quest

1 documentation. There's actually two documents but I think

2 for the purposes, they're both addressing the same

3 undertaking so we can file them as ...

MS. HENLEY ANDREWS, Q.C.: Could we call them A andB?

6 MR. KENNEDY: Yeah, perhaps ... we'll call the final report 7 for the baseline study, A, and the final report for the 8 tracking study, B.

9 <u>U-HYDRO NO. 35 A and B ENTERED</u>

10 MR. KENNEDY: Chair, just before moving on to the issue involving a request by the recently appointed counsel for 11 CFB Goose Bay, perhaps we can deal with the timing of Mr. 12 Henderson's testimony. Right now we have scheduled to 13 commence on Monday morning, December the 17th, with 14 the testimony of the Abitibi witnesses, Mr. Mel Deane, and 15 Mr. Jean, and I think it's proposed that perhaps with the 16 consent of the other counsel, that the most appropriate 17 time for Mr. Henderson to take the stand would be after the 18 Abitibi witnesses and before Mr. Bill Brushett ... as Mr. 19 Brushett is scheduled to commence right now after the 20 Abitibi witnesses, but that's what I would propose, that Mr. 21 Henderson be slotted in between those witnesses, and 22 unless there's an objection by other counsel, that's what I 23 was going to propose. 24

MS. GREENE, Q.C.: That's acceptable to Hydro, that Mr.
Henderson would testify after the Abitibi witnesses. We
wouldn't want to interfere with the arrangements, because
somebody is travelling from out of the province for Abitibi,

and that's fine with Hydro if that's the suggestion.

- 30 MS. BUTLER, Q.C.: That's satisfactory, Mr. Chair.
- 31 MR. BROWNE, Q.C.: We agree.

MR. NOSEWORTHY, CHAIRMAN: Thank you. That'sfine, Mr. Kennedy, thank you.

MR. KENNEDY: Yes, Chair, the other issue involves the 34 request by, as I mentioned, the recently appointed for CFB 35 Goose Bay to be able to make a presentation or a 36 submission to the Board regarding the CFB Goose Bay. 37 What's proposed is that the counsel for CFB Goose Bay 38 with the consent of the panel, would be invited to seek 39 formal intervenor status in the matter, be that it is late, but 40 in any event, that this would be the most sensible 41 approach, that he apply for intervenor status. If the Board 42 was to deem that that's appropriate, that the purpose of the 43 intervenor status would allow the counsel for CFB Goose 44 Bay to file a written argument concerning their position on 45 December the 10th, which is ... oh, sorry, January the 10th, 46 which is the same date as the final written arguments are 47 due to be filed by all other counsel, and that they would, as 48 well, be invited to provide an oral argument on December 49

(sic) the 17th, or 18th as the case may be, which are the two 50 dates set aside for oral arguments. I am proposing that in 51 light of the narrowness, if you will, of the issue in which 52 53 CFB is coming under, that they be afforded a half an hour of time for their oral presentation, whenever it's deemed 54 appropriate for them to be slotted in. It's been suggested 55 by one counsel that perhaps the most appropriate point to 56 have them do the oral presentation, just from a timing 57 58 perspective, would be the last, so in other words, after oral arguments are heard from all other parties, then we would 59 hear oral argument from the counsel for CFB Goose Bay. 60 So I don't know if you want to solicit the ... it would 61 probably be appropriate just to solicit the comments of 62 counsel for the other intervenors, and then if the panel 63 could provide me with instructions, directions to be able to 64 contact counsel for CFB Goose Bay in this regard, to let 65 them know what their best procedure is? 66

MR. HEARN, Q.C.: Mr. Chairman, if I could only just make 67 68 a comment, I think that it may be that we're the intervenor most directly affected by the possible intervention of CFB 69 Goose Bay, first of all I believe that Counsel for the Board 70 may have misspoken when he was saying dates. He said 71 December 17th and 18th, and I take it that he meant January 72 73 17th and 18th, and it's just for clarification, and the notion that CFB Goose Bay would go last, perhaps that's 74 something that in a break we might be able to discuss with 75 the other counsel and then talk to the intervenor. The 76 77 question would be whether or not we would then have an opportunity to reply to the various issues in relation to 78 Labrador West, which it may or may not do, or whether in 79 fact the Labrador West submission ought to be heard, oral 80 submission ought to be heard last. 81

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
Hearn. Ms. Greene, would you have any comment on this
matter, please?

MS. GREENE, Q.C.: Thank you, Mr. Chair. We are
agreeable with the proposed arrangements set out by Mr.
Kennedy, and have ... with respect to the actual order of
the argument, again, I have no problem with what Mr.
Hearn has suggested as I long as I get the last right of
reply to all of the others. I don't really care about the order
of argument.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.Greene. Ms. Butler or Mr ...

MS. BUTLER, Q.C.: Mr. Chairman, the only point we would
make, I guess, is that if written briefs are being filed by all
parties including CFB Goose Bay, then nobody other than
Hydro has a right of reply in any event.

98 MR. NOSEWORTHY, CHAIRMAN: Uh hum.

99 MS. BUTLER, Q.C.: So I don't think it matters that the CFB

- 1 Goose Bay representative gives his argument last. We're all
- 2 going to be responding to each other's written briefs in our
- 3 verbal submissions in any event.
- 4 MR. NOSEWORTHY, CHAIRMAN: Right, thank you. Ms.5 Henley Andrews?

MS. HENLEY ANDREWS, Q.C.: Mr. Chairman, I don't have
any real difficulty with the proposal for the reasons that
Ms. Butler has indicated. I am assuming that the only

- 9 presentations will be by counsel and that there is no
- 10 contemplation of any evidence at this point on the part of
- 11 CFB Goose Bay, and if that's the case I have no difficulty.
- MR. NOSEWORTHY, CHAIRMAN: That would be my
 understanding of what's being proposed. This is not
 evidentiary in nature, is it?

MR. KENNEDY: It's been explained to the counsel for CFB 15 Goose Bay that the written arguments are just that, 16 arguments, and clearly if there, if counsel for CFB Goose 17 Bay, playing devil's advocate, were to take lend with the 18 facts, or introduce new evidence that's not been tendered 19 by a witness, then it would be clearly incumbent on the 20 counsel affected by that to point that out to the Board in 21 their oral submission, in reply to the written argument, but 22 clearly that's the purpose behind providing for this period 23 of time between the written arguments and the oral 24 arguments, that if there's, to allow for the critiquing of the 25 positions outlined in those final arguments, so I think it 26

- could be addressed that way, but I have, I can indicate that
- in my discussions with the counsellor for CFB Goose Bay
- 29 that it was clearly indicated that there would be no new
- 30 evidence tendered by them in that regard.
- MR. NOSEWORTHY, CHAIRMAN: Thank you. Mr.Browne, would you have any comments on this matter?

MR. BROWNE, Q.C.: I think it's been canvassed, the proposal put forward is reasonable. I understand Mr. Hearn's concern and we would agree with him. He should be given the opportunity to present his oral argument after CFB Goose Bay because he is a registered intervenor and has called evidence, unlike CFB Goose Bay.

MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr. 39 Browne. I'll, I guess, canvass the panel at ... unless they 40 have any particular issues ... are you okay? I think, if I'm 41 understanding everybody correctly, that the proposal is 42 fine, Mr. Kennedy, and I'd just ask you to work it out with 43 the counsel for CFB Goose Bay in light of Mr. Hearn's 44 comments as well please. Thank you, and we'll proceed on 45 now with your cross-examination please, Mr. Kennedy? 46

47 (11:30 a.m.)

48 MR. KENNEDY: Thank you, Chair. Mr. Drazen, I just have 49 a couple of questions and they both involve the cash

working capital issue. First of all, this is a follow-up to a 50 question that counsel for Newfoundland Power asked you 51 concerning the, concerning the fact that in some 52 53 jurisdictions that have included an adjustment for interest payments in the cash, the cash working capital allowance 54 55 that in addition to the interest, that they also allot a certain adjustment for depreciation. I think that your evidence was 56 that that is the case in some jurisdictions. 57

58 MR. DRAZEN: In Alberta.

MR. KENNEDY: Alberta, and just so I understand you
correctly, while making adjustment for interest payments
for the cash working capital allowance, in effect, I guess
almost always will cause a decrease in the cash working
capital allowance, correct?

64 MR. DRAZEN: Yes.

MR. KENNEDY: That if a provision is made for
depreciation, it would have the opposite effect normally,
wouldn't it? It would increase the cash working capital
allowance?

MR. DRAZEN: It would. It depends on what lag is 69 assumed for a particular expense, and I think there's two 70 71 ways of treating it, and one is to assume that the lag is zero, that depreciation expense is incurred basically on the date 72 the service is rendered, and the other is to assume that the 73 lag is equal to the revenue lag, which has the effect of 74 creating a zero cash working capital requirement for that 75 particular item. Alberta treats it as a zero lag which 76 increases the cash working capital. 77

MR. KENNEDY: In regards to the, in regards to the interest
adjustment to the cash working capital allowance, clearly
that would be a shift in the arrangement of the calculation
that's currently employed by both Hydro and as I
understand it, by Newfoundland Power. This would be a
deviation from what is being proposed in Hydro's
application.

MR. DRAZEN: It would be a change. Deviation hassomewhat a pejorative sound to me.

MR. KENNEDY: A change, that's fine, and I'm quite
acceptable of that. Can I ask you to play your own critic
and provide, if you could, what the cheap criticism is of
including an interest adjustment to the cash working capital
allowance. What's the most often heard criticism of that
proposal, and then you can criticize the criticism.

93 MR. DRAZEN: As a practical matter, I'd say the usual 94 criticism is that a lot of places don't do it, and I think I 95 would attribute that more to the fact that there are other 96 issues that are usually bigger, a little larger on the 97 regulatory radar screen. We've done, on a couple of 98 occasions, surveys of the different jurisdictions in the US

and Canada as to how they calculate cash working capital 1 and what we found is that historically there was a 2 development ... if I could take up a little paper here in the 3 4 transcript ... the original idea was that somehow there was a 45 day lag which was deemed to be roughly close to one 5 eighth of a year, so the cash working capital was calculated 6 to be one eighth of the operation and maintenance expense. 7 That seems to have been a, something that somebody 8 9 thought at some point and a lot of jurisdictions accepted. The (inaudible) lag approach was a refinement on that, 10 saying one eighth is somewhat imprecise. There are 11 different lags for different costs, and let's be more precise 12 in how we calculate it, so it's ... conceptually it was the 13 same idea. The idea of including the financial expenses is 14 something that, I think, some jurisdictions caught onto and 15 others just didn't pay attention to, and first it was the 16 interest expense was the obvious one because that's a cash 17 expense, and it's collected, and it was clear that there was 18 a net negative lag in the recovery of that, so it was an 19 obvious one to include although I think a lot of 20 jurisdictions simply didn't do it because the issue never 21 came up. And then in Alberta the utility said well there's a 22 logical extension to including the interest expense which is 23 include the return on equity and the depreciation expense, 24 and the treatment of those two, I think, somewhat go 25 together. If you look into it further what you see is that if 26 you include the return on equity with a zero lag the effect 27 is to compound the return on equity, compounding it in a 28 sense that if you ... a typical example would be if you put 29 \$100 in the bank on January the 1st, and on ... and the bank 30 says we'll pay you 12 percent interest, and on December 31 31st, you look and there's \$112, you say that's 12 percent 32 interest. If the bank says we'll pay you 12 percent interest 33 but we'll compound it monthly, we'll pay one percent a 34 35 month, at the end of the year you'll find you have more than \$112 because the compounding gives you interest on 36 interest and your effect rate of interest is higher, and when 37 you treat equity as having a zero lag, the effect of return on 38 equity is higher in the nominal return. Pardon me. 39

If you want to get a return on equity that's equal 40 to the nominal amount, you have to treat the equity as 41 having a lag equal to, I think, one half year, so if you treat 42 the equity as having a lag of a half a year the equity 43 component creates a negative cash working capital 44 requirement, the depreciation creates a positive cash 45 working capital requirement, and in a rough sense those 46 47 two offset, so excluding equity and depreciation makes some sense, although if you're striving for even more 48 precision you could do it the way Alberta does. Now in the 49 latest ... just a little more paper, in the latest round of 50 hearings in Alberta, the Energy Utilities Board decided to 51 include only half of the return on equity in the cash 52 working capital requirement so it created less of a positive 53

working capital requirement, and perhaps that's more thanyou wanted to know about cash working capital.

56 MR. KENNEDY: So to be, to maintain conceptual integrity,

57 if you will, you would include the depreciation and equity

adjustments but they often cancel each other out and so

59 for a, if I could, for a shorthand approach, they can be often

60 ignored and then you deal just with the interest adjustment,

61 is that what you're suggesting?

62 MR. DRAZEN: Yes.

63 MR. KENNEDY: Okay, and that the chief criticism of 64 including an interest expense adjustment to the cash 65 working capital allowance is the lack of regulatory 66 precedent?

MR. DRAZEN: More the lack of regulatory consistency.
I think there is precedent for it at this point but not all
jurisdictions do it.

MR. KENNEDY: And are there, in addition to that criticism,
if you will, or if it's not a criticism, it's more of a, just a
reason not to do an interest adjustment is there a criticism
that's more conceptual in nature about why an interest
adjustment shouldn't be made to the cash working capital
allowance?

MR. DRAZEN: I don't think so. I believe the focus on 76 77 operation and maintenance expense was clear because those were cash expenses of the utility. The extension to 78 interest made sense because that was also obviously a 79 80 cash expense. Depreciation and equity return are not cash expenses, so it's easy to see why those weren't included 81 from a practical standpoint, and I gave you the principle 82 basis for doing that, but I think in principle, excluding the 83 interest doesn't have a lot of merit. It is something that's 84 collected through the rates, it provides cash working 85 capital for the utility, and therefore it's more inaction than 86 inappropriateness that keeps it out. 87

MR. KENNEDY: You indicated that this delay, if you will,
in the interest expense itself, you indicate it's for bonds
with semi-annual payments.

91 MR. DRAZEN: Yes.

MR. KENNEDY: So you would exclude from the interestadjustment the short-term debt, I take it?

MR. DRAZEN: Yes, like I say, in principle that should be
included, the practical effects may not be very big. It
depends on the short term ... the short-term debt doesn't
necessarily mean that it's payable on a shorter payment
schedule. It's just the principal isn't outstanding for as
long.

MR. KENNEDY: That's all the questions I have, Chair,thank you very much, Mr. Drazen.

- MR. NOSEWORTHY, CHAIRMAN: Thank you very much,
 Mr. Kennedy. I'll move now to redirect, Mr. Hearn please?
- 2 Mil. Kennedy. Thi move now to redirect, Mil. Hearn please?
- 3 MR. HEARN, Q.C.: Thank you, Mr. Chairman, just a couple

of short points for clarification. I wonder if you might turn 4 up Newfoundland Power 199. Mr. Drazen, in the answer to 5 this interrogatory to which you were referred by my learned 6 friend from Hydro, there's a reference in the answer that 7 these costs do not include any overhead cost allocation, 8 margin allocation, or rural deficit allocation. Were you 9 made aware that Mr. Osmond, on November 26th in fact, 10 clarified to the Board by saying that in response to a 11 question of mine, that he had actually gone back and 12 verified that there were some overheads included in the 13 Wabush figures, and for the Board's assistance ... 14

MR. DRAZEN: Yes, he said there was \$77,000 of overhead in there.

MR. HEARN, Q.C.: Yes, and I would refer the Board, for its
information, to page 2 of the November 26th transcript. So

- 19 to the extent that there are overheads that may be included
- 20 in the Wabush figures, then your Labrador City
- 21 calculations could also reflect some portion of overhead,

22 would that be fair to say?

MR. DRAZEN: Right, there'd be roughly three times asmuch overhead included in the calculation for Lab City.

MR. HEARN, Q.C.: Alright, in your direct evidence, and in response to the questions, you have made the point that you concentrated the differences on the distribution costs in Labrador West versus Happy Valley-Goose Bay. Were you aware that the, there in fact may also be transmission differences between the service to Labrador West and the service to Happy Valley-Goose Bay and that the lines to

Labrador West is not owned by Hydro and the power is wheeled at no cost?

MR. DRAZEN: Yeah, I'm aware there's a difference. I tried 34 to capture that in Schedule 1 where I took the, whatever the 35 cost included for Wabush was, (inaudible) be the same 36 cost on a unit basis for Lab City. To the extent that there's 37 a difference reflected in the Wabush costs vis-a-vis Happy 38 Valley-Goose Bay it's in there. If there's not then perhaps 39 the calculation for Wabush includes something that 40 shouldn't be there. 41

42 MR. HEARN, Q.C.: Those are my questions, Mr. Chairman.

43 MR. NOSEWORTHY, CHAIRMAN: Thank you very much,

44 Mr. Hearn. We'll move now to Board questions.45 Commissioner Powell please?

- 46 COMMISSIONER POWELL: Thank you, Chair. Good47 morning, sir.
- 48 MR. DRAZEN: Good morning.

49 COMMISSIONER POWELL: How are you enjoying50 Newfoundland?

51 MR. DRAZEN: Very nice, a little chilly.

COMMISSIONER POWELL: Gee, this is warm. I just have 52 a couple of questions. The one on working capital, these 53 interest costs you're talking about, these are real costs, 54 these are not, to use the term notional costs, these are ... I 55 say that because it's a follow up to the question when you 56 talked about earlier, the interest costs you talk about that 57 should be part of working capital, these are real payments 58 that's paid out by the utility through the year on its bond 59 issue, right? 60

61 MR. DRAZEN: That's correct.

COMMISSIONER POWELL: Okay, we had a discussion 62 63 earlier on a few weeks ago when they were doing the cost of service, that Hydro does a calculation in addition to their 64 interest cost, they calculate a cost of interest that they 65 66 would earn on money that they receive as a pass through from Churchill Falls ... it flows through Hydro, and at the 67 end of the year they pay dividends out to the government, 68 and that's sitting in their bank account, and they do a 69 calculation and they say, well if that was in a special fund 70 71 or this is the cost of interest we pay, and a portion of that we don't pay because we have this money, we keep. They 72 73 worked that back into cost of service. Would that interest work through your calculations for working capital as a 74 lag? 75

76 MR. DRAZEN: I'm not aware of that transaction. That's77 money that's ...

COMMISSIONER POWELL: They get this flow of cash on
a monthly basis from Churchill Falls that they keep and
they pay it out as a dividend at the end of the year, it's a
pass through, but it doesn't go through in one day out the
next, it just sits there for a period of time, which we
understand is approximately a year, and as a result they say
it keeps their costs down.

85 MR. DRAZEN: And they earn interest on that.

COMMISSIONER POWELL: Well, they don't earn interest
on it, but they have more money in their bank account,
therefore they would borrow less.

MR. DRAZEN: I guess it sounds like, if they have cash
coming in and it's not paid out for a while, if that could be
used as a source of working capital.

92 COMMISSIONER POWELL: Yes.

93 MR. DRAZEN: Because it provides the cash.

94 COMMISSIONER POWELL: Well that would affect the 95 calculation on lag, or should they exclude that? 1 MR. DRAZEN: Depending on how that's treated in the

2 overall cost of service, I guess, that could be included. As

3 I say, I wasn't aware of it, so I ...

4 (11:45 a.m.)

5 COMMISSIONER POWELL: But say ... going back to the 6 evidence, I can't pinpoint you exactly but there is a number 7 of times that it was brought up so you may want to see if 8 that would make any difference to your calculation.

9 The logic for putting depreciation in as opposed to using the actual capital expenditure during a year, why 10 would you do one, from an accounting point of view, do 11 you always look upon depreciation as a non-cash item and 12 your capital asset flow would be a demand on your cash 13 which basically (inaudible). Why wouldn't you do some 14 sort of an averaging on your capital expenditure as 15 opposed to your depreciation, because it's the same as a 16 maintenance cost except it's amortized over a period of time 17 18 in terms of a ...

MR. DRAZEN: The reason for looking at depreciation as 19 opposed to capital expenditure would be that it's the 20 depreciation cost that's recovered in the rates, so money for 21 depreciation is collected from customers at a certain point 22 and although depreciation itself is a non-cash expense, it 23 really is a deferral of an earlier expense, so what you're 24 doing is taking the capital expenditures for a year and 25 apportioning that out over future years, I'll say depreciating 26 over 30 years, so you split it up into 30 equal portions and 27 say we'll recover the depreciation expense amount in rates 28 in any one year. Now that's, the money was actually laid 29 (phonetic) out in the year the capital expenditure was 30 made, so the cost of carrying that is reflected in the interest 31 rate and the return on equity. I'm trying to think of way to 32 make this simple, but what happens is, if you go to the 33 calculation in detail ... 34

COMMISSIONER POWELL: But we're talking about a cash 35 working capital, so it's the actual expenditure of funds 36 flowing through your bank account, that's what you're 37 trying to get at, it's a value, so it's the year of heavy capital 38 expenditure your cash lag will be greater or less than would 39 be of a low capital expenditure, and that would (inaudible) 40 as opposed to the effect on the cash, I suppose, any 41 depreciation. 42

MR. DRAZEN: That's true. I think the simplest way I can 43 explain it is to say that the cash expenditure for capital 44 items in one year and the recovery of that amount for all 45 future years, it's really a combination of return on capital 46 and return of capital, and return on depreciation. It should 47 have a net, the net present value of the recovery should be 48 equal to the capital expenditure. That's the theory behind 49 the return, and trying to maintain consistency from year to 50 year is done through usually straight line depreciation, so 51

because the rates are ... what you could do if you broke out 52 the capital expenditure, you write, the working capital 53 requirements in any one year could be related to the capital 54 55 expenditures in that year. If you look at it on a year-to-year basis, doing it on the basis of capital expenditure versus 56 doing it on the basis of return plus deprecation, should 57 provide the same total dollars, net present value. You just 58 have a somewhat different pattern. 59

60 COMMISSIONER POWELL: So this is one of those61 judgement things we talked about in rate setting.

62 MR. DRAZEN: Yes, it's trying to maintain consistency. I 63 think the depreciation policy itself is ultimately a matter of 64 a judgement as to how long you use and whether you use 65 straight line or something else, and you do that, you use 66 the straight line because it's the same charge each year, 67 even though conceptually the economic depreciation could 68 differ from year to year.

COMMISSIONER POWELL: A couple of questions on the
Wabush/Lab City rates. Have you had any experience in
other jurisdictions where the rates are different for different
distribution systems? What do they do in Alberta, do they
have a common rate throughout the province?

MR. DRAZEN: No, there are ... I just have to go back ... 74 there are two, I guess there are two industrial owned 75 distribution companies, one being, used to be Trans Alta 76 and it's now Utili-Corp, and the other is Atco Electric, and 77 then Atco Electric used to be Alberta Power. It makes 78 (phonetic) a change every Thursday and Monday. And 79 then there are municipal systems run by the City of 80 Calgary, the City of Edmonton, Lethbridge and Red Deer. 81 They all have different rates. The ... 82

83 COMMISSIONER POWELL: I guess they're in the
84 competitive environment, but within their own systems, do
85 they all have a common rate throughout?

MR. DRAZEN: They had a common, what (inaudible) 86 starting in the 1980's there was a transmission, generation 87 and transmission equalization regime so the cost of 88 generation and transmission was equalized among 89 everybody, all the utilities and therefore the differences in 90 rates were attributable primarily to the differences in the 91 cost of distribution. Now there it was clear because you 92 had, because ... I'll say Lethbridge and Red Deer ran their 93 own systems, they could maintain a separate rate. Had 94 they been part of a larger system, the cost difference would 95 have been there. Whether the rate difference would have 96 been there is unclear. 97

98 COMMISSIONER POWELL: Is that because they're in
99 more of an unregulated environment now, is that historic or
100 ...

101 MR. DRAZEN: Actually now what they have is that the

only thing the distribution company has as its own cost is
the distribution system, and everybody buys power from
the common power pool and everybody gets transmission
service from the province-wide transmission administrator
so they have ... that's the, the competitive aspect is in

transmission (*sic*) ... I'm sorry, in generation. Transmission
is regulated, although equalized. Distribution is system by
system.

COMMISSIONER POWELL: In Hydro's questions to you, 9 Mr. Young gave you an example and asked if you did have 10 a different rate and since one of the reasons why the rate is 11 low is the system that was passed over to Hydro was given 12 for a dollar, that it maintained the existing structure or 13 14 something close thereto. If there was a major storm or a major fault in the system that required a substantial 15 replacement, that would give ... and it had to be recovered 16 in a relatively reasonably short period of time, that would 17 have a significant increase in rates in all of one period of 18 19 time. Would it not be unreasonable in a situation like that where you have a system that really has zero depreciation 20 charge because of the zero cost, not to recognize the cost 21 of the system and build into the rates future replacement 22 costs that in anticipation eventually will have to be 23 replaced and factor in sort of a, for a negative depreciation 24 in terms of building a reserve for that eventual 25 replacement? Would that not be normal or reasonably 26 sound regulatory practice? 27

MR. DRAZEN: It could be. You could have a, set up a 28 system whereby the rates ... well let's take Wabush as an 29 example because there is a surplus there that Hydro says it 30 plans to refund to the customers in the coming year. The 31 possibility would be to retain part of that reserve, you 32 know, that surplus and apply that against any future 33 requirements for capital expenditures in that system, but 34 that would still be a specific amount for that particular area. 35

36 COMMISSIONER POWELL: Do you have any, have you 37 seen any evidence, or do you have anything on what it 38 would cost if they were starting today, if they had to 39 rebuild the system?

40 MR. DRAZEN: I have not.

COMMISSIONER POWELL: So we have no idea, but you 41 wouldn't think it would be unreasonable of the Board to, to 42 suggest that there should be something built into the rates 43 in Wabush and for Lab City to anticipate the rebuilding of 44 the system at some point in time ... the reverse of 45 depreciation where now you amortize the cost over 30 46 years and say, okay, working it that way, because if not, if 47 the system were to collapse, the rest of the system would 48 have to provide the funding to rebuild it. 49

50 MR. DRAZEN: Well, what you're doing there though is a 51 bit of a departure from normal accounting, normal regulatory accounting. You're saying let's build up thereserve for costs that haven't been incurred yet.

54 COMMISSIONER POWELL: But you know what they're 55 going to be.

MR. DRAZEN: In anticipation of the future, and that's not 56 what Hydro is proposing. They're saying let's charge the 57 customers in Lab West more so we can charge the 58 59 customers in Happy Valley-Goose Bay somewhat less. That's not building up the reserve. If I understand you 60 correctly, what you're saying is well maybe add an 61 increment of maybe \$100,000 a year ... just pick a number ... 62 to the rates in Lab West, accumulate that, and as capital 63 64 additions or replacements are required, dip into that fund rather than include that in the future cost of service. 65

COMMISSIONER POWELL: I'm just throwing it out as 66 Plan C or something. Based upon your experience in other 67 jurisdictions, do you think it would make sense if we have 68 69 rates in Wabush-Lab City, and we have different rates in Goose Bay, we have coastal Labrador and isolated sections 70 of the island portion of the province, and then we have the 71 provincial interconnect, that I think one of our witnesses, 72 Dr. Wilson, basically said it costs so much to produce the 73 74 unit of electricity and just sell it to everybody at the same rate throughout the whole system, the whole province, and 75 whether you use it to heat your house or make paper or 76 make donuts down at the corner, I mean a cost is a cost. 77 78 What's your view on it?

MR. DRAZEN: As I recall Dr. Wilson's evidence, he said 79 there can be differences in the cost depending on what the 80 delivery costs are. There can be time of day differences, 81 which I don't think really applies in the case of Churchill 82 power. There could be voltage differences and there can 83 also be differences in the cost of the facilities that it takes 84 85 to deliver the power. The idea that the cost is the same for everybody is something that really isn't applied in my 86 experience, and I think even the marginal cost studies, there 87 are differences between primary and secondary distribution 88 and the idea that the marginal cost is the same wherever 89 90 you provide the service is true but you still have to reconcile that with the fact that the embedded cost is not 91 the same, and that's always been the difficulty with 92 marginal cost pricing, that you have to reconcile it to what 93 94 the actual embedded costs are and scale the marginal costs either down or up to equal the embedded costs. You're 95 talking about a fairly material embedded cost difference. 96

97 COMMISSIONER POWELL: Do you have any knowledge
98 or any experience that you can point the Board to that
99 shows that the low consumer electricity costs and rates has
100 an economic benefit to an area?

101 MR. DRAZEN: Sorry, is a benefit to whom?

1 COMMISSIONER POWELL: To an area.

- MR. DRAZEN: All other things being equal, lower cost is
 more beneficial than a higher cost.
- 4 COMMISSIONER POWELL: But electricity as a marketing
- 5 tool, one of the witnesses in the Lab City, when we were
- 6 there mentioned that one of the few things ... I should say
- 7 few things, but one of the things that they use as a tool for
- 8 trying to attract people to come and live in the Lab
- 9 City/Wabush area is the low electricity rates and I'm just
- 10 wondering in your experience if you found that, is that a
- 11 tool that communities use or is it an effective tool, does it
- really make any difference?

MR. DRAZEN: I think in terms of attracting businesses,
that can be an effective tool, but then business has to
weigh the locational aspects as well.

- 16 COMMISSIONER POWELL: But you don't, you can't point
- me to any studies or anything that back that up other thanyou feel that would be a ...

MR. DRAZEN: No, I don't have a particular study in mind, 19 but I know that as odd as it may seem, one of the things 20 that motivated California to deregulate electricity pricing 21 there was the fact that a number of companies were leaving 22 California and moving eastward to Utah because electricity 23 costs were lower there. Obviously that's an extreme 24 example and California seems to have moved even further 25 in the wrong direction, but that's ... it does make a 26 difference in some cases. 27

- 28 COMMISSIONER POWELL: Good, that's all. Thank you,29 Mr. Drazen.
- MR. NOSEWORTHY, CHAIRMAN: Thank you,Commissioner Powell. Commissioner Saunders please?
- 32 (*12:00 noon*)
- 33 COMMISSIONER SAUNDERS: No questions, Mr. Chair.
- 34 MR. NOSEWORTHY, CHAIRMAN: Thank you.35 Commissioner Whalen?
- 36 COMMISSIONER WHALEN: No questions, thank you,37 Mr. Chairman.
- 38 MR. NOSEWORTHY, CHAIRMAN: I have no questions,
- Mr. Drazen, thank you very much for your evidence and your testimony, sir.
- 41 MR. HEARN, Q.C.: Mr. Chairman, I'd like to thank the
- 42 Board for accommodating both the Town of Labrador City
- and especially Mr. Drazen on a fixed schedule. It's muchappreciated, thank you.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.
 Hearn. We'll just go through and I'll see if there's any
 questions on matters arising, and we'll conclude if there

- 48 aren't any. Mr. Young?
- 49 MR. YOUNG: Nothing arising from the Board, thanks.
- 50 MR. NOSEWORTHY, CHAIRMAN: Ms. Butler?
- 51 MS. BUTLER, Q.C.: No, thank you, Mr. Chairman.
- 52 MR. NOSEWORTHY, CHAIRMAN: Ms. Henley Andrews?
- MS. HENLEY ANDREWS, Q.C.: Just one question, Mr. 53 Chairman. Mr. Drazen, in the example that, or the 54 hypothetical that Mr. Powell gave you concerning the 55 possibility of, I suppose, setting up a recovery mechanism 56 for potential future distribution costs, wouldn't one of the 57 problems of building in a fund into the rates be that present 58 ratepayers would be funding assets to be used by future 59 ratepayers? 60
- 61 MR. DRAZEN: Yes, it could be.
- MS. HENLEY ANDREWS, Q.C.: That's my only question,thank you.
- MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms.Henley Andrews. Mr. Browne please?
- MR. BROWNE, Q.C.: Yes, Mr. Drazen, you mentioned in a
 response from Commissioner Powell, time of day rates in
 reference to Churchill power, I think you said it really
 doesn't make a difference. Can you elaborate?
- MR. DRAZEN: The cost of power is a quarter of a cent,how big are the time of day differentials going to be?
- 72 MR. BROWNE, Q.C.: It's because the power is so cheap.
- 73 MR. DRAZEN: Right.
- 74 MR. BROWNE, Q.C.: Okay, thank you, sir.
- 75 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.76 Browne. Mr. Kennedy?
- 77 MR. KENNEDY: No questions, Chair.
- 78 MR. NOSEWORTHY, CHAIRMAN: Thank you, sir. Do79 you have any redirect, Mr. Hearn?
- 80 MR. HEARN, Q.C.: Nothing further arising, Mr. Chairman.
- MR. NOSEWORTHY, CHAIRMAN: Okay, thank you very
 much, Mr. Hearn. Thank you once again, Mr. Drazen,
 you're excused. Before we conclude, Mr. Kennedy, could
 you just review the schedule from here on in for us please,
 just to refresh my mind?
- MR. KENNEDY: No problem, Chair, and other counsel can
 correct me if I'm wrong. My recollection is that we are
 scheduled to reconvene now at 9:30 on Monday morning,
 December the 17th, and leading off would be presumably
 Mr. Mel Deane or Mr. Jean, but in either event, they're the
- 91 two Abitibi witnesses that would start that morning.

Following completion of the two Abitibi witnesses we will 1 now call Mr. Henderson for the purposes of putting in the 2 supplementary evidence, then I imagine counsel will want 3 4 to be afforded an opportunity to cross-examine Mr. Henderson on that. Excuse me, once Mr. Henderson is 5 completed, then Mr. Brushett will be called to the stand, 6 7 and Mr. Brushett is filing supplementary evidence. It was hoped that that would be filed today, but for reasons of 8 9 doing, with just scheduling, it now will be filed first thing tomorrow morning, which I think still provides the parties 10 with an opportunity to be able to review that in anticipation 11 12 of Mr. Brushett taking the stand later on Monday, and I imagine that Mr. Brushett's testimony will spill into 13 Tuesday, December the 18th, and upon the completion of 14 Mr. Brushett, that's it for the scheduled witnesses, and then 15 the ... as was indicated earlier, the filed written arguments, 16 final written arguments are to be filed January the 10th, and 17 then we reconvene on the 17th of January for the purposes 18 of the oral presentations. I think ... and that too would 19 extend to the next day, the 18th, which is Friday. I think 20 that's the sum total of the schedule and witnesses. 21

MS. HENLEY ANDREWS, Q.C.: Mr. Chairman, there's one clarification to that and that is that I think we had agreed that the two Abitibi witnesses would testify as a panel

rather than one after the other.

26 MR. KENNEDY: Correct, Counsel, sorry.

27 MS. HENLEY ANDREWS, Q.C.: As indicated by Mr. Kennedy. The other point that I want to raise is that Mr. 28 Jean has acquired a scheduling problem that he didn't have 29 when we worked on this, so rather than fool things up, we 30 were trying to, we're trying to work our way around that 31 scheduling problem, and in the event that we're not able to 32 do that, Mr. Bachus will testify in his place. Mr. Bachus 33 has worked in a number of mills within the current Abitibi 34 organization and he can provide a lot of the same 35 information, so what we're proposing to do is we will, when 36 we file Mr. Jean's evidence, hopefully later today, or early 37 tomorrow, we'll also file evidence on behalf of Mr. Bachus 38 at the same time, which will be identical and we will 39 withdraw one or the other on Monday depending on which 40 41 witness ends up being available to testify.

MR. NOSEWORTHY, CHAIRMAN: I presume you don't
feel you'd be in a position to, before Monday to indicate
who?

- 45 MS. HENLEY ANDREWS, Q.C.: If I am, I will.
- 46 MR. NOSEWORTHY, CHAIRMAN: Thank you, Ms. ...
- MS. HENLEY ANDREWS, Q.C.: Friday, Mr. Deane tells methat we should know by Friday.
- 49 MR. NOSEWORTHY, CHAIRMAN: Thank you very much,
- 50 Ms. Henley Andrews. That, I think, concludes our work for

51 the day. Mr. Browne, if you could pass on our 52 congratulations to the proud parents-to-be, whenever that

congratulations to the proud parents-to-be, whenever thatoccasion might arise, we'd appreciate it. Thank you very

54 much.

55 MR. BROWNE, Q.C.: And we'll send an e-mail.

MR. NOSEWORTHY, CHAIRMAN: And we'll reconveneat 9:30 on Monday morning, thank you.

58 *(hearing adjourned)*